# **2016 SESSION**

16105484D 1 **SENATE BILL NO. 561** 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the Senate Committee on Education and Health 4 on February 11, 2016) 5 6 (Patrons Prior to Substitute—Senators Newman, DeSteph [SBs 333 and 398], Barker [SBs 585 and 777], and Stanley [SB 641]) 7 A BILL to amend and reenact §§ 32.1-102.1, 32.1-102.1:1, 32.1-102.2, 32.1-102.3 through 32.1-102.3:2, 8 32.1-102.3:7, 32.1-102.3:8, 32.1-102.4, 32.1-102.6, and 32.1-102.11 of the Code of Virginia and to amend the Code of Virginia by adding in Chapter 4 of Title 32.1 an article numbered 9, consisting 9 of sections numbered 32.1-122.23 and 32.1-122.24, relating to certificates of public need. 10 Be it enacted by the General Assembly of Virginia: 11 1. That §§ 32.1-102.1, 32.1-102.1:1, and 32.1-102.2 of the Code of Virginia are amended and 12 reenacted and that the Code of Virginia is amended by adding in Chapter 4 of Title 32.1 an 13 14 article numbered 9, consisting of sections numbered 32.1-122.23 and 32.1-122.24, as follows: 15 § 32.1-102.1. Definitions. 16 As used in this article, unless the context indicates otherwise: 17 "Certificate" means a certificate of public need for a project required by this article. 18 "Clinical health service" means a single diagnostic, therapeutic, rehabilitative, preventive or palliative procedure or a series of such procedures that may be separately identified for billing and accounting 19 20 purposes. 21 "Health planning region" means a contiguous geographical area of the Commonwealth with a 22 population base of at least 500,000 persons which is characterized by the availability of multiple levels 23 of medical care services, reasonable travel time for tertiary care, and congruence with planning districts. 24 "Medical care facility," as used in this title, means any institution, place, building or agency, whether 25 or not licensed or required to be licensed by the Board or the Department of Behavioral Health and Developmental Services, whether operated for profit or nonprofit and whether privately owned or 26 privately operated or owned or operated by a local governmental unit, (i) by or in which health services 27 28 are furnished, conducted, operated or offered for the prevention, diagnosis or treatment of human 29 disease, pain, injury, deformity or physical condition, whether medical or surgical, of two or more 30 nonrelated persons who are injured or physically sick or have mental illness, or for the care of two or more nonrelated persons requiring or receiving medical, surgical or nursing attention or services as 31 32 acute, chronic, convalescent, aged, physically disabled or crippled or (ii) which is the recipient of 33 reimbursements from third-party health insurance programs or prepaid medical service plans. For 34 purposes of this article, only the following medical care facilities shall be subject to review: 35 1. General hospitals. 36 2. Sanitariums. 37 3. Nursing homes. 38 4. Intermediate care facilities, except those intermediate care facilities established for individuals with 39 intellectual disability (ICF/MR) that have no more than 12 beds and are in an area identified as in need 40 of residential services for individuals with intellectual disability in any plan of the Department of 41 Behavioral Health and Developmental Services. 42 5. Extended care facilities. 43 6. Mental hospitals. 7. Facilities for individuals with intellectual disability. 44 45 8. Psychiatric hospitals and intermediate care facilities established primarily for the medical, psychiatric or psychological treatment and rehabilitation of individuals with substance abuse. 46 47 9. Specialized centers or clinics or that portion of a physician's office developed for the provision of **48** outpatient or ambulatory surgery, cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging 49 50 (MSI), positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, 51 proton beam therapy, nuclear medicine imaging, except for the purpose of nuclear cardiac imaging, or 52 such other specialty services other than imaging services as may be designated by the Board by 53 regulation. 54 10. Rehabilitation hospitals. 55 11. Any facility licensed as a hospital. The term "medical "Medical care facility" does not include any facility of (i) the Department of 56 57 Behavioral Health and Developmental Services; (ii) any nonhospital substance abuse residential treatment

program operated by or contracted primarily for the use of a community services board under the

Department of Behavioral Health and Developmental Services' Comprehensive State Plan; (iii) an

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intermediate care facility for individuals with intellectual disability (ICF/MR) that has no more than 12
beds and is in an area identified as in need of residential services for individuals with intellectual
disability in any plan of the Department of Behavioral Health and Developmental Services; (iv) a
physician's office, except that portion of a physician's office described in subdivision 9 of the definition
of "medical care facility"; (v) the Wilson Workforce and Rehabilitation Center of the Department for
Aging and Rehabilitative Services; (vi) the Department of Corrections; or (vii) the Department of
Veterans Services.

67 "Medical care facility" shall also not include that portion of a physician's office dedicated to 68 providing nuclear cardiac imaging.

69 "Project" means:70 1. Establishment

- 1. Establishment of a medical care facility;
- 2. An increase in the total number of beds or operating rooms in an existing medical care facility;

72 3. Relocation of beds from one existing *medical care* facility to another, provided that "project" does not include the relocation of up to 10 beds or 10 percent of the beds, whichever is less, (i) from one 73 74 existing *medical care* facility to another existing *medical care* facility at the same site in any two-year period, or (ii) in any three-year period, from one existing nursing home facility to any other existing 75 76 nursing home facility owned or controlled by the same person that is located either within the same planning district, or within another planning district out of which, during or prior to that three-year 77 78 period, at least 10 times that number of beds have been authorized by statute to be relocated from one 79 or more *nursing home* facilities located in that other planning district and at least half of those beds 80 have not been replaced, provided further that, however, a hospital shall not be required to obtain a certificate for the use of 10 percent of its beds as nursing home beds as provided in § 32.1-132; 81

82 4. Introduction into an existing medical care facility of any new nursing home service, such as
83 intermediate care facility services, extended care facility services, or skilled nursing facility services,
84 regardless of the type of medical care facility in which those services are provided;

85 5. Introduction into an existing medical care facility of any new cardiac catheterization, computed 86 tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), 87 magnetic source imaging (MSI), medical rehabilitation, neonatal special care, obstetrical, open heart 88 surgery, positron emission tomographic (PET) scanning, psychiatric, organ or tissue transplant service, 89 radiation therapy, stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging, except for 90 the purpose of nuclear cardiac imaging, substance abuse treatment, or such other specialty clinical 91 services other than imaging services as may be designated by the Board by regulation, which the facility 92 has never provided or has not provided in the previous 12 months;

6. Conversion of beds in an existing medical care facility to medical rehabilitation beds orpsychiatric beds;

95 7. The addition by an existing medical care facility of any medical equipment for the provision of cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), open heart surgery, positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, proton beam therapy, or other specialized service other than imaging services designated by the Board by regulation.
100 Replacement of existing equipment shall not require a certificate of public need;

8. Any capital expenditure of \$15 million or more, not defined as reviewable in subdivisions 1 101 102 through 7 of this definition, by or on behalf of a medical care facility other than a general hospital. Capital expenditures of \$5 million or more by a general hospital and capital expenditures between \$5 103 and \$15 million by a medical care facility other than a general hospital shall be registered with the 104 Commissioner pursuant to regulations developed by the Board. The amounts specified in this subdivision 105 shall be revised effective July 1, 2008, and annually thereafter to reflect inflation using appropriate 106 measures incorporating construction costs and medical inflation. Nothing in this subdivision shall be 107 108 construed to modify or eliminate the reviewability of any project described in subdivisions 1 through 7 109 of this definition when undertaken by or on behalf of a general hospital; or

9. Conversion in an existing medical care facility of psychiatric inpatient beds approved pursuant to a
 Request for Applications (RFA) to nonpsychiatric inpatient beds.

"Regional health planning agency" means the regional agency, including the regional health planning board, its staff, and any component thereof, designated by the Virginia Health Planning Board to perform the health planning activities set forth in this chapter within a health planning region.

115 "State Medical Facilities Plan" means the planning document adopted by the Board of Health which 116 shall include, but not be limited to, (i) methodologies for projecting need for medical care facility beds 117 and services; (ii) statistical information on the availability of medical care facilities and services; and 118 (iii) procedures, criteria, and standards for review of applications for projects for medical care facilities 119 and services.

#### 120 § 32.1-102.1:1. Equipment registration required.

121 Within thirty 30 calendar days of becoming contractually obligated to acquire any medical equipment

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122 for the provision of cardiac catheterization, computed tomographic (CT) scanning, stereotactic 123 radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), open heart 124 surgery, positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, 125 proton beam therapy, or other specialized service other than imaging services designated by the Board 126 by regulation, any person shall register such purchase with the Commissioner and the appropriate 127 regional health planning agency.

# § 32.1-102.2. Regulations.

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A. The Board shall promulgate regulations which *that* are consistent with this article and:

130 1. Shall establish concise procedures for the prompt review of applications for certificates consistent 131 with the provisions of this article which may include a structured batching process which incorporates, 132 but is not limited to, authorization for the Commissioner to request proposals for certain projects. In any 133 structured batching process established by the Board, applications, combined or separate, for computed 134 tomographic (CT) scanning, magnetic resonance imaging (MRI), positron emission tomographic (PET) 135 scanning, radiation therapy, sterotactic stereotactic radiotherapy, or proton beam therapy, or nuclear 136 imaging shall be considered in the radiation therapy batch. A single application may be filed for a 137 combination of (i) radiation therapy, sterotactic radiotherapy and proton beam therapy, and (ii) any or all of the computed tomographic (CT) scanning, magnetic resonance imaging (MRI), positron emission 138 139 tomographic (PET) scanning, and nuclear medicine imaging;

140 2. May classify projects and may eliminate one or more or all of the procedures prescribed in
141 § 32.1-102.6 for different classifications;

142 3. May provide for exempting from the requirement of a certificate projects determined by the
143 Commissioner, upon application for exemption, to be subject to the economic forces of a competitive
144 market or to have no discernible impact on the cost or quality of health services;

4. Shall establish specific criteria for determining need in rural areas, giving due consideration to
distinct and unique geographic, socioeconomic, cultural, transportation, and other barriers to access to
care in such areas and providing for weighted calculations of need based on the barriers to health care
access in such rural areas in lieu of the determinations of need used for the particular proposed project
within the relevant health systems area as a whole;

150 5. May establish, on or after July 1, 1999, a schedule of fees for applications for certificates to be 151 applied to expenses for the administration and operation of the certificate of public need program. Such 152 fees shall not be less than \$1,000 nor exceed the lesser of one percent of the proposed expenditure for 153 the project or \$20,000. Until such time as the Board shall establish a schedule of fees, such fees shall be 154 one percent of the proposed expenditure for the project; however, such fees shall not be less than \$1,000 155 or more than \$20,000; and

6. Shall establish an expedited application and review process for any certificate for projects
reviewable pursuant to subdivision 8 of the definition of "project" in § 32.1-102.1. Regulations
establishing the expedited application and review procedure shall include provisions for notice and
opportunity for public comment on the application for a certificate, and criteria pursuant to which an
application that would normally undergo the review process would instead undergo the full certificate of
public need review process set forth in § 32.1-102.6.

B. The Board shall promulgate regulations providing for time limitations for schedules for completion and limitations on the exceeding of the maximum capital expenditure amount for all reviewable projects. The Commissioner shall not approve any such extension or excess unless it complies with the Board's regulations. However, the Commissioner may approve a significant change in cost for an approved project that exceeds the authorized capital expenditure by more than 20 percent, provided the applicant has demonstrated that the cost increases are reasonable and necessary under all the circumstances and do not result from any material expansion of the project as approved.

169 C. The Board shall also promulgate regulations authorizing the Commissioner to condition approval 170 of a certificate on the agreement of the applicant to provide a level of care at a reduced rate to indigents 171 or accept patients requiring specialized care. In addition, the Board's licensure regulations shall direct the 172 Commissioner to condition the issuing or renewing of any license for any applicant whose certificate 173 was approved upon such condition on whether such applicant has complied with any agreement to 174 provide a level of care at a reduced rate to indigents or accept patients requiring specialized care.

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#### Article 9. Permits for Medical Care Facility Projects.

#### 177 § 32.1-122.23. Definitions.

**178** As used in this article, unless the context requires a different meaning:

179 "Medical care facility" means (i) any facility licensed as a hospital pursuant to Article 1 (§ 32.1-123
180 et seq.) of Chapter 5 or (ii) any specialized centers or clinics or that portion of a physician's office
181 developed for the provision of outpatient or ambulatory surgery, cardiac catheterization, computed
182 tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI),

183 magnetic source imaging (MSI), positron emission tomographic (PET) scanning, radiation therapy, 184 stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging, except for the purpose of 185 nuclear cardiac imaging, or such other specialty services as may be designated by the Board by 186 regulation.

"Project" means:

187 188 1. Establishment of any new medical care facility for the provision of computed tomographic (CT) 189 scanning, magnetic resonance imaging (MRI), magnetic source imaging (MSI), positron emission 190 tomographic (PET) scanning, or nuclear medicine imaging other than nuclear cardiac imaging service;

191 2. Introduction into an existing medical care facility of any new computed tomographic (CT) scanning, magnetic resonance imaging (MRI), magnetic source imaging (MSI), positron emission 192 193 tomographic (PET) scanning, or nuclear medicine imaging other than nuclear cardiac imaging service 194 that the medical care facility has not provided in the previous 12 months; or

195 3. The addition by an existing medical care facility of any medical equipment for the provision of 196 computed tomographic (CT) scanning, magnetic resonance imaging (MRI), magnetic source imaging 197 (MSI), or positron emission tomographic (PET) scanning. Replacement of existing equipment shall not 198 require a certificate of public need.

#### 199 § 32.1-122.24. Permit required; conditions on permits; exception. 200

A. No person shall commence any project without first obtaining a permit from the Commissioner.

201 B. At least 90 days prior to initiating a project for which a permit is required, a person shall file 202 with the Department an application for a permit, together with a fee determined by the Board. The Commissioner shall issue the permit within 30 days of receipt of the application. 203

204 C. The Commissioner may condition the issuance of a permit to undertake a project upon the agreement of the applicant to (i) provide a specified level of care at a reduced rate to indigents, (ii) 205 206 accept patients requiring specialized care, or (iii) facilitate the development and operation of primary 207 medical care services in designated medically underserved areas of the applicant's service area.

The holder of a permit that is subject to conditions pursuant to this subsection shall provide such 208 209 documentation as may be required by the Commissioner to demonstrate compliance with the conditions 210 imposed.

211 The Commissioner shall monitor compliance with permit conditions pursuant to this subsection and 212 may impose penalties on a permit holder that fails to comply with such permit conditions. If the permit 213 holder is unable or fails to comply with the conditions imposed by the Commissioner, the Commissioner 214 may, upon request of the permit holder, approve a plan of compliance with alternate methods to satisfy 215 the permit conditions. Such alternate methods may include (a) a direct payment by the permit holder to 216 an organization authorized under a memorandum of understanding with the Department to receive 217 contributions satisfying conditions of the permit; (b) a direct payment by the permit holder to a private 218 nonprofit foundation that funds basic insurance coverage for indigents authorized under a memorandum 219 of understanding with the Department to receive contributions satisfying conditions of a permit; or (c) 220 such other methods for the provision of primary or specialized care to indigent patients or patients 221 requiring specialized care as may be approved by the Commissioner. Any permit holder that fails or 222 refuses to comply with the requirements of a plan of compliance entered into in accordance with this 223 subsection is subject to a civil penalty of up to \$100 per violation per day until the date of compliance.

224 The Commissioner may, pursuant to regulations of the Board, accept requests for and approve 225 amendments to permit conditions pursuant to this subsection upon request of the permit holder.

226 The Board shall adopt regulations governing the issuance and revocation of permits in accordance 227 with the provisions of this subsection.

228 D. The Commissioner shall condition the issuance of a permit to undertake a project upon the 229 compliance of the applicant with quality of care standards established by the Board and shall revoke a 230 permit issued in accordance with this section in any case in which the permit holder fails to maintain 231 compliance with such standards.

232 The Board shall adopt regulations governing the issuance and revocation of permits in accordance 233 with the provisions of this subsection, which shall include:

234 1. Quality of care standards for the specific specialty service that are consistent with nationally 235 recognized standards for such specialty service:

236 2. A list of those national accrediting organizations having quality of care standards, compliance 237 with which shall be deemed satisfactory to comply with quality of care standards adopted by the Board; 238 3. Equipment standards and standards for appropriate utilization of equipment and services;

239 4. Requirements for monitoring compliance with quality of care standards, including data reporting 240 and periodic inspections; and 241

5. Procedures for the issuance and revocation of permits pursuant to this subsection.

242 E. The Commissioner may refuse to issue a permit if he determines that the project for which the 243 permit is sought would be detrimental to the provision of health services in underserved areas of the 244 Commonwealth.

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2. That §§ 32.1-102.1, 32.1-102.1:1, and 32.1-102.2 of the Code of Virginia are amended and 245

246 reenacted and that the Code of Virginia is amended by adding in Chapter 4 of Title 32.1 an 247 article numbered 9, consisting of sections numbered 32.1-122.23 and 32.1-122.24, as follows:

#### 248 § 32.1-102.1. Definitions.

249 As used in this article, unless the context indicates otherwise:

250 "Certificate" means a certificate of public need for a project required by this article.

251 "Clinical health service" means a single diagnostic, therapeutic, rehabilitative, preventive or palliative 252 procedure or a series of such procedures that may be separately identified for billing and accounting 253 purposes.

254 "Health planning region" means a contiguous geographical area of the Commonwealth with a 255 population base of at least 500,000 persons which is characterized by the availability of multiple levels 256 of medical care services, reasonable travel time for tertiary care, and congruence with planning districts.

257 "Medical care facility," as used in this title, means any institution, place, building or agency, whether 258 or not licensed or required to be licensed by the Board or the Department of Behavioral Health and 259 Developmental Services, whether operated for profit or nonprofit and whether privately owned or privately operated or owned or operated by a local governmental unit, (i) by or in which health services 260 261 are furnished, conducted, operated or offered for the prevention, diagnosis or treatment of human disease, pain, injury, deformity or physical condition, whether medical or surgical, of two or more 262 263 nonrelated persons who are injured or physically sick or have mental illness, or for the care of two or 264 more nonrelated persons requiring or receiving medical, surgical or nursing attention or services as 265 acute, chronic, convalescent, aged, physically disabled or crippled or (ii) which is the recipient of 266 reimbursements from third-party health insurance programs or prepaid medical service plans. For 267 purposes of this article, only the following medical care facilities shall be subject to review:

268 1. General hospitals.

269 2. Sanitariums.

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270 3. Nursing homes.

271 4. Intermediate care facilities, except those intermediate care facilities established for individuals with 272 intellectual disability (ICF/MR) that have no more than 12 beds and are in an area identified as in need 273 of residential services for individuals with intellectual disability in any plan of the Department of 274 Behavioral Health and Developmental Services.

275 5. Extended care facilities.

6. Mental hospitals.

7. Facilities for individuals with intellectual disability.

278 8. Psychiatric hospitals and intermediate care facilities established primarily for the medical, 279 psychiatric or psychological treatment and rehabilitation of individuals with substance abuse.

280 9. Specialized centers or clinics or that portion of a physician's office developed for the provision of outpatient or ambulatory surgery, cardiac catheterization, computed tomographic (CT) scanning, 281 282 stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging 283 (MSI), positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, 284 proton beam therapy, nuclear medicine imaging, except for the purpose of nuclear cardiac imaging, or 285 such other specialty services, other than outpatient or ambulatory surgery or imaging services, as may 286 be designated by the Board by regulation. 287

- 10. Rehabilitation hospitals.
- 11. Any facility licensed as a hospital.

The term "medical "Medical care facility" does not include any facility of (i) the Department of 289 290 Behavioral Health and Developmental Services; (ii) any nonhospital substance abuse residential treatment 291 program operated by or contracted primarily for the use of a community services board under the 292 Department of Behavioral Health and Developmental Services' Comprehensive State Plan; (iii) an 293 intermediate care facility for individuals with intellectual disability (ICF/MR) that has no more than 12 294 beds and is in an area identified as in need of residential services for individuals with intellectual 295 disability in any plan of the Department of Behavioral Health and Developmental Services; (iv) a 296 physician's office, except that portion of a physician's office described in subdivision 9 of the definition 297 of "medical care facility"; (v) the Wilson Workforce and Rehabilitation Center of the Department for 298 Aging and Rehabilitative Services; (vi) the Department of Corrections; or (vii) the Department of 299 Veterans Services.

300 "Medical care facility" shall also not include that portion of a physician's office dedicated to 301 providing nuclear cardiac imaging.

302 "Project" means:

- 303 1. Establishment of a medical care facility;
- 304 2. An increase in the total number of beds or operating rooms in an existing medical care facility;
- 305 3. Relocation of beds from one existing *medical care* facility to another, provided that "project" does

306 not include the relocation of up to 10 beds or 10 percent of the beds, whichever is less, (i) from one 307 existing *medical care* facility to another existing *medical care* facility at the same site in any two-year 308 period, or (ii) in any three-year period, from one existing nursing home facility to any other existing 309 nursing home facility owned or controlled by the same person that is located either within the same 310 planning district, or within another planning district out of which, during or prior to that three-year 311 period, at least 10 times that number of beds have been authorized by statute to be relocated from one 312 or more *nursing home* facilities located in that other planning district and at least half of those beds have not been replaced, provided further that, however, a hospital shall not be required to obtain a 313 314 certificate for the use of 10 percent of its beds as nursing home beds as provided in § 32.1-132;

315 4. Introduction into an existing medical care facility of any new nursing home service, such as intermediate care facility services, extended care facility services, or skilled nursing facility services, 316 regardless of the type of medical care facility in which those services are provided; 317

318 5. Introduction into an existing medical care facility of any new cardiac catheterization, computed 319 tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), 320 magnetic source imaging (MSI), medical rehabilitation, neonatal special care, obstetrical, open heart 321 surgery, positron emission tomographic (PET) scanning, psychiatric, organ or tissue transplant service, 322 radiation therapy, stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging, except for 323 the purpose of nuclear cardiac imaging, substance abuse treatment, or such other specialty clinical 324 services other than imaging services as may be designated by the Board by regulation, which the facility 325 has never provided or has not provided in the previous 12 months;

326 6. Conversion of beds in an existing medical care facility to medical rehabilitation beds or 327 psychiatric beds:

328 7. The addition by an existing medical care facility of any medical equipment for the provision of 329 cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, 330 magnetic resonance imaging (MRI), magnetic source imaging (MSI), open heart surgery, positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, proton beam therapy, 331 332 or other specialized service other than imaging services designated by the Board by regulation. 333 Replacement of existing equipment shall not require a certificate of public need;

334 8. Any capital expenditure of \$15 million or more, not defined as reviewable in subdivisions 1 335 through 7 of this definition, by or on behalf of a medical care facility other than a general hospital. 336 Capital expenditures of \$5 million or more by a general hospital and capital expenditures between \$5 337 and \$15 million by a medical care facility other than a general hospital shall be registered with the 338 Commissioner pursuant to regulations developed by the Board. The amounts specified in this subdivision 339 shall be revised effective July 1, 2008, and annually thereafter to reflect inflation using appropriate 340 measures incorporating construction costs and medical inflation. Nothing in this subdivision shall be construed to modify or eliminate the reviewability of any project described in subdivisions 1 through 7 341 342 of this definition when undertaken by or on behalf of a general hospital; or

343 9. Conversion in an existing medical care facility of psychiatric inpatient beds approved pursuant to a 344 Request for Applications (RFA) to nonpsychiatric inpatient beds.

345 "Regional health planning agency" means the regional agency, including the regional health planning board, its staff, and any component thereof, designated by the Virginia Health Planning Board to 346 347 perform the health planning activities set forth in this chapter within a health planning region.

348 "State Medical Facilities Plan" means the planning document adopted by the Board of Health which 349 shall include, but not be limited to, (i) methodologies for projecting need for medical care facility beds 350 and services; (ii) statistical information on the availability of medical care facilities and services; and 351 (iii) procedures, criteria, and standards for review of applications for projects for medical care facilities 352 and services. 353

# § 32.1-102.1:1. Equipment registration required.

354 Within thirty 30 calendar days of becoming contractually obligated to acquire any medical equipment 355 for the provision of cardiac catheterization, computed tomographic (CT) scanning, stereotactic 356 radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), open heart 357 surgery, positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, 358 proton beam therapy, or other specialized service other than imaging services designated by the Board 359 by regulation, any person shall register such purchase with the Commissioner and the appropriate 360 regional health planning agency.

# § 32.1-102.2. Regulations.

361

362

A. The Board shall promulgate regulations which that are consistent with this article and:

363 1. Shall establish concise procedures for the prompt review of applications for certificates consistent 364 with the provisions of this article which may include a structured batching process which incorporates, but is not limited to, authorization for the Commissioner to request proposals for certain projects. In any 365 structured batching process established by the Board, applications, combined or separate, for computed 366 367 tomographic (CT) scanning, magnetic resonance imaging (MRI), positron emission tomographic (PET)

368 scanning, radiation therapy, sterotactic stereotactic radiotherapy, or proton beam therapy, or nuclear 369 imaging shall be considered in the radiation therapy batch. A single application may be filed for a 370 combination of (i) radiation therapy, sterotactic radiotherapy and proton beam therapy, and (ii) any or all 371 of the computed tomographic (CT) scanning, magnetic resonance imaging (MRI), positron emission 372 tomographic (PET) scanning, and nuclear medicine imaging;

373 2. May classify projects and may eliminate one or more or all of the procedures prescribed in 374 § 32.1-102.6 for different classifications;

375 3. May provide for exempting from the requirement of a certificate projects determined by the 376 Commissioner, upon application for exemption, to be subject to the economic forces of a competitive 377 market or to have no discernible impact on the cost or quality of health services;

378 4. Shall establish specific criteria for determining need in rural areas, giving due consideration to 379 distinct and unique geographic, socioeconomic, cultural, transportation, and other barriers to access to 380 care in such areas and providing for weighted calculations of need based on the barriers to health care 381 access in such rural areas in lieu of the determinations of need used for the particular proposed project 382 within the relevant health systems area as a whole;

383 5. May establish, on or after July 1, 1999, a schedule of fees for applications for certificates to be 384 applied to expenses for the administration and operation of the certificate of public need program. Such 385 fees shall not be less than \$1,000 nor exceed the lesser of one percent of the proposed expenditure for 386 the project or \$20,000. Until such time as the Board shall establish a schedule of fees, such fees shall be 387 one percent of the proposed expenditure for the project; however, such fees shall not be less than \$1,000 388 or more than \$20,000; and

6. Shall establish an expedited application and review process for any certificate for projects reviewable pursuant to subdivision 8 of the definition of "project" in § 32.1-102.1. Regulations 389 390 391 establishing the expedited application and review procedure shall include provisions for notice and 392 opportunity for public comment on the application for a certificate, and criteria pursuant to which an 393 application that would normally undergo the review process would instead undergo the full certificate of 394 public need review process set forth in § 32.1-102.6.

395 B. The Board shall promulgate regulations providing for time limitations for schedules for 396 completion and limitations on the exceeding of the maximum capital expenditure amount for all 397 reviewable projects. The Commissioner shall not approve any such extension or excess unless it 398 complies with the Board's regulations. However, the Commissioner may approve a significant change in 399 cost for an approved project that exceeds the authorized capital expenditure by more than 20 percent, 400 provided the applicant has demonstrated that the cost increases are reasonable and necessary under all 401 the circumstances and do not result from any material expansion of the project as approved.

402 C. The Board shall also promulgate regulations authorizing the Commissioner to condition approval of a certificate on the agreement of the applicant to provide a level of care at a reduced rate to indigents 403 **404** or accept patients requiring specialized care. In addition, the Board's licensure regulations shall direct the Commissioner to condition the issuing or renewing of any license for any applicant whose certificate 405 406 was approved upon such condition on whether such applicant has complied with any agreement to 407 provide a level of care at a reduced rate to indigents or accept patients requiring specialized care.

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# Article 9.

# Permits for Medical Care Facility Projects.

410 § 32.1-122.23. Definitions. 411

As used in this article, unless the context requires a different meaning:

412 "Medical care facility" means (i) any facility licensed as a hospital pursuant to Article 1 (§ 32.1-123 413 et seq.) of Chapter 5 or (ii) any specialized centers or clinics or that portion of a physician's office 414 developed for the provision of outpatient or ambulatory surgery, cardiac catheterization, computed 415 tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), 416 magnetic source imaging (MSI), positron emission tomographic (PET) scanning, radiation therapy, 417 stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging, except for the purpose of 418 nuclear cardiac imaging, or such other specialty services as may be designated by the Board by 419 regulation. 420

"Project" means:

421 1. Establishment of any new medical care facility for the purpose of providing outpatient or 422 ambulatory surgery, computed tomographic (CT) scanning, magnetic resonance imaging (MRI), 423 magnetic source imaging (MSI), positron emission tomographic (PET) scanning, or nuclear medicine 424 imaging, except for the purpose of nuclear cardiac imaging;

425 2. Introduction into an existing medical care facility of any new computed tomographic (CT)scanning, magnetic resonance imaging (MRI), magnetic source imaging (MSI), positron emission 426 427 tomographic (PET) scanning, or nuclear medicine imaging other than nuclear cardiac imaging service 428 that the medical care facility has not provided in the previous 12 months; or

429 3. The addition by an existing medical care facility of any medical equipment for the provision of 430 computed tomographic (CT) scanning, magnetic resonance imaging (MRI), magnetic source imaging 431 (MSI), or positron emission tomographic (PET) scanning. Replacement of existing equipment shall not 432 require a certificate of public need.

433 § 32.1-122.24. Permit required; conditions on permits.

434 A. No person shall commence any project without first obtaining a permit from the Commissioner.

435 B. At least 90 days prior to initiating a project for which a permit is required, a person shall file 436 with the Department an application for a permit, together with a fee determined by the Board. The Commissioner shall issue the permit within 30 days of receipt of the application. 437

438 C. The Commissioner may condition the issuance of a permit to undertake a project upon the agreement of the applicant to (i) provide a specified level of care at a reduced rate to indigents, (ii) 439 440 accept patients requiring specialized care, or (iii) facilitate the development and operation of primary 441 medical care services in designated medically underserved areas of the applicant's service area.

442 The holder of a permit that is subject to conditions pursuant to this subsection shall provide such 443 documentation as may be required by the Commissioner to demonstrate compliance with the conditions 444 imposed.

445 The Commissioner shall monitor compliance with permit conditions pursuant to this subsection and may impose penalties on a permit holder that fails to comply with such permit conditions. If the permit 446 447 holder is unable or fails to comply with the conditions imposed by the Commissioner, the Commissioner 448 may, upon request of the permit holder, approve a plan of compliance with alternate methods to satisfy the permit conditions. Such alternate methods may include (a) a direct payment by the permit holder to 449 450 an organization authorized under a memorandum of understanding with the Department to receive contributions satisfying conditions of the permit; (b) a direct payment by the permit holder to a private 451 nonprofit foundation that funds basic insurance coverage for indigents authorized under a memorandum 452 453 of understanding with the Department to receive contributions satisfying conditions of a permit; or (c) 454 such other methods for the provision of primary or specialized care to indigent patients or patients requiring specialized care as may be approved by the Commissioner. Any permit holder that fails or 455 456 refuses to comply with the requirements of a plan of compliance entered into in accordance with this subsection is subject to a civil penalty of up to \$100 per violation per day until the date of compliance. 457

458 The Commissioner may, pursuant to regulations of the Board, accept requests for and approve 459 amendments to permit conditions pursuant to this subsection upon request of the permit holder.

460 The Board shall adopt regulations governing the issuance and revocation of permits in accordance 461 with the provisions of this subsection.

462 D. The Commissioner may condition the issuance of a permit to undertake a project upon the 463 compliance of the applicant with quality of care standards established by the Board and may revoke a 464 permit issued in accordance with this section in any case in which the permit holder fails to maintain 465 compliance with such standards.

466 The Board shall adopt regulations governing the issuance and revocation of permits in accordance 467 with the provisions of this subsection, which shall include:

468 1. Quality of care standards for the specific specialty service that are consistent with nationally 469 recognized standards for such specialty service:

470 2. A list of those national accrediting organizations having quality of care standards, compliance 471 with which shall be deemed satisfactory to comply with quality of care standards adopted by the Board; 472 3. Equipment standards and standards for appropriate utilization of equipment and services;

473 4. Requirements for monitoring compliance with quality of care standards, including data reporting 474 and periodic inspections; and 475

5. Procedures for the issuance and revocation of permits pursuant to this subsection.

476 E. The Commissioner may refuse to issue a permit if he determines that the project for which the 477 permit is sought would be detrimental to the provision of health services in underserved areas of the 478 Commonwealth.

3. That §§ 32.1-102.1, 32.1-102.1:1, 32.1-102.2, 32.1-102.3 through 32.1-102.3:2, 32.1-102.3:7, 479 480 32.1-102.3:8, 32.1-102.4, 32.1-102.6, and 32.1-102.11 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding in Chapter 4 of Title 32.1 an **481** 482 article numbered 9, consisting of sections numbered 32.1-122.23 and 32.1-122.24, as follows:

§ 32.1-102.1. Definitions. 483 484

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As used in this article, unless the context indicates otherwise:

"Certificate" means a certificate of public need for a project required by this article.

486 "Clinical health service" means a single diagnostic, therapeutic, rehabilitative, preventive or palliative 487 procedure or a series of such procedures that may be separately identified for billing and accounting 488 purposes.

489 "Health planning region" means a contiguous geographical area of the Commonwealth with a 490 population base of at least 500,000 persons which is characterized by the availability of multiple levels

491 of medical care services, reasonable travel time for tertiary care, and congruence with planning districts.

492 "Medical care facility," as used in this title, means any institution, place, building or agency, whether **493** or not licensed or required to be licensed by the Board or the Department of Behavioral Health and **494** Developmental Services, whether operated for profit or nonprofit and whether privately owned or 495 privately operated or owned or operated by a local governmental unit, (i) by or in which health services 496 are furnished, conducted, operated or offered for the prevention, diagnosis or treatment of human 497 disease, pain, injury, deformity or physical condition, whether medical or surgical, of two or more **498** nonrelated persons who are injured or physically sick or have mental illness, or for the care of two or 499 more nonrelated persons requiring or receiving medical, surgical or nursing attention or services as 500 acute, chronic, convalescent, aged, physically disabled or crippled or (ii) which is the recipient of 501 reimbursements from third-party health insurance programs or prepaid medical service plans. For 502 purposes of this article, only the following medical care facilities shall be subject to review:

- 503 1. General hospitals.
- 504 2. Sanitariums.

505

3. Nursing homes.

506 4. Intermediate care facilities, except those intermediate care facilities established for individuals with 507 intellectual disability (ICF/MR) that have no more than 12 beds and are in an area identified as in need 508 of residential services for individuals with intellectual disability in any plan of the Department of 509 Behavioral Health and Developmental Services.

- 510 5. Extended care facilities.
- 511 6. Mental hospitals.
- 512 7. Facilities for individuals with intellectual disability.
- 513 8. Psychiatric hospitals and intermediate care facilities established primarily for the medical, 514 psychiatric or psychological treatment and rehabilitation of individuals with substance abuse.
- 515 9. 2. Specialized centers or clinics or that portion of a *hospital or* physician's office developed for 516 the provision of outpatient or ambulatory surgery, cardiac catheterization, computed tomographic (CT) 517 scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source 518 imaging (MSI), positron emission tomographic (PET) scanning, radiation therapy, stereotactic 519 radiotherapy, proton beam therapy, nuclear medicine imaging, except for the purpose of nuclear cardiac 520 imaging, or such other specialty services as may be designated by the Board by regulation open heart 521 surgery or organ or tissue transplant services.
- 522 10. Rehabilitation hospitals. 523
  - 11. Any facility licensed as a hospital.

524 The term "medical "Medical care facility" does not include any facility of (i) the Department of 525 Behavioral Health and Developmental Services; (ii) any nonhospital substance abuse residential treatment 526 program operated by or contracted primarily for the use of a community services board under the 527 Department of Behavioral Health and Developmental Services' Comprehensive State Plan; (iii) an 528 intermediate care facility for individuals with intellectual disability (ICF/MR) that has no more than 12 529 beds and is in an area identified as in need of residential services for individuals with intellectual 530 disability in any plan of the Department of Behavioral Health and Developmental Services; (iv) a 531 physician's office, except that portion of a physician's office described in subdivision 9 of the definition of "medical care facility"; (v) the Wilson Workforce and Rehabilitation Center of the Department for 532 533 Aging and Rehabilitative Services; (vi) the Department of Corrections; or (vii) the Department of 534 Veterans Services. "Medical care facility" shall also not include that portion of a physician's office 535 dedicated to providing nuclear cardiac imaging.

"Nursing home" means any facility or any identifiable component of any facility licensed pursuant to 536 537 Article 1 (§ 32.1-123 et seq.) of Chapter 5 in which the primary function is the provision, on a 538 continuing basis, of nursing services and health-related services for the treatment and inpatient care of 539 two or more nonrelated individuals, including facilities known by varying nomenclature or designation 540 such as convalescent homes, skilled nursing facilities or skilled care facilities, intermediate care 541 facilities, extended care facilities, and nursing facilities or nursing care facilities. 542

"Project" means:

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- 1. Establishment of a medical care facility;
- 2. An increase in the total number of beds or operating rooms in an existing medical care facility;

545 3. Relocation of beds from one existing *medical care* facility to another, provided that "project" does 546 not include the relocation of up to 10 beds or 10 percent of the beds, whichever is less, (i) from one 547 existing *medical care* facility to another existing *medical care* facility at the same site in any two-year period, or (ii) in any three-year period, from one existing nursing home facility to any other existing 548 549 nursing home facility owned or controlled by the same person that is located either within the same 550 planning district, or within another planning district out of which, during or prior to that three-year 551 period, at least 10 times that number of beds have been authorized by statute to be relocated from one

552 or more facilities nursing homes located in that other planning district and at least half of those beds 553 have not been replaced, provided further that, however, a hospital shall not be required to obtain a 554 certificate for the use of 10 percent of its beds as nursing home beds as provided in § 32.1-132;

4. Introduction into an existing medical care facility of any new nursing home service, such as
 intermediate care facility services, extended care facility services, or skilled nursing facility services,
 regardless of the type of medical care facility in which those services are provided;

558 5. Introduction into an existing medical care facility of any new cardiac catheterization, computed 559 tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), 560 magnetic source imaging (MSI), medical rehabilitation, neonatal special care, obstetrical, open heart surgery, positron emission tomographic (PET) scanning, psychiatric, or organ or tissue transplant service, 561 562 radiation therapy, stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging, except for the purpose of nuclear cardiac imaging, substance abuse treatment, or such other specialty clinical 563 564 services as may be designated by the Board by regulation, which that the facility has never provided or 565 has not provided in the previous 12 months;

566 6. Conversion of beds in an existing medical care facility to medical rehabilitation beds or 567 psychiatric beds;

7. 5. The addition by an existing medical care facility of any *new* medical equipment for the provision of cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery,
lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), open heart surgery,
positron emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, proton beam
therapy, or other specialized service designated by the Board by regulation. Replacement. However,
"project" shall not include replacement of existing equipment shall not require a certificate of public
need for the provision of open heart surgery; or

8. 6. Any capital expenditure of \$15 million or more, not defined as reviewable in subdivisions 1 575 576 through 75 of this definition, by or on behalf of a medical care facility other than a general hospital. 577 Capital expenditures of \$5 million or more by a general hospital and capital expenditures between \$5 578 and \$15 million by a medical care facility other than a general hospital shall be registered with the 579 Commissioner pursuant to regulations developed by the Board. The amounts specified in this subdivision 580 shall be revised effective July 1, 2008, and annually thereafter to reflect inflation using appropriate measures incorporating construction costs and medical inflation. Nothing in this subdivision shall be 581 582 construed to modify or eliminate the reviewability of any project described in subdivisions 1 through 7 583 of this definition when undertaken by or on behalf of a general hospital; or

584 9. Conversion in an existing medical care facility of psychiatric inpatient beds approved pursuant to a
 585 Request for Applications (RFA) to nonpsychiatric inpatient beds.

586 "Regional health planning agency" means the regional agency, including the regional health planning
587 board, its staff, and any component thereof, designated by the Virginia Health Planning Board to
588 perform the health planning activities set forth in this chapter within a health planning region.

589 "State Medical Facilities Plan" means the planning document adopted by the Board of Health which
590 shall include, but not be limited to, (i) methodologies for projecting need for medical care facility beds
591 and services; (ii) statistical information on the availability of medical care facilities and services; and
592 (iii) procedures, criteria, and standards for review of applications for projects for medical care facilities
593 and services.

#### § 32.1-102.1:1. Equipment registration required.

595 Within thirtyAny person that becomes contractually obligated to acquire medical equipment for the 596 provision of open heart surgery or organ or tissue transplant services shall register such purchase with 597 the Commissioner within 30 calendar days of becoming so contractually obligated to acquire any **598** medical equipment for the provision of cardiac catheterization, computed tomographic (CT) scanning, 599 stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), open heart surgery, positron emission tomographic (PET) scanning, radiation therapy, stereotactic 600 601 radiotherapy, proton beam therapy, or other specialized service designated by the Board by regulation, 602 any person shall register such purchase with the Commissioner and the appropriate regional health 603 planning agency.

#### § 32.1-102.2. Regulations.

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A. The Board shall promulgate regulations which that are consistent with this article and:

606 1. Shall establish concise procedures for the prompt review of applications for certificates consistent 607 with the provisions of this article which may include a structured batching process which incorporates, 608 but is not limited to, authorization for the Commissioner to request proposals for certain projects- In any 609 structured batching process established by the Board, applications, combined or separate, for computed tomographic (CT) scanning, magnetic resonance imaging (MRI), positron emission tomographic (PET) 610 scanning, radiation therapy, sterotactic radiotherapy, proton beam therapy, or nuclear imaging shall be 611 612 considered in the radiation therapy batch. A single application may be filed for a combination of (i) 613 radiation therapy, sterotactic radiotherapy and proton beam therapy, and (ii) any or all of the computed

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614 tomographic (CT) scanning, magnetic resonance imaging (MRI), positron emission tomographic (PET) 615 scanning, and nuclear medicine imaging;

616 2. May classify projects and may eliminate one or more or all of the procedures prescribed in § 32.1-102.6 for different classifications; 617

618 3. May provide for exempting from the requirement of a certificate projects determined by the 619 Commissioner, upon application for exemption, to be subject to the economic forces of a competitive 620 market or to have no discernible impact on the cost or quality of health services;

621 4. Shall establish specific criteria for determining need in rural areas, giving due consideration to 622 distinct and unique geographic, socioeconomic, cultural, transportation, and other barriers to access to 623 care in such areas and providing for weighted calculations of need based on the barriers to health care 624 access in such rural areas in lieu of the determinations of need used for the particular proposed project 625 within the relevant health systems area as a whole;

626 5. May establish, on or after July 1, 1999, a schedule of fees for applications for certificates to be 627 applied to expenses for the administration and operation of the certificate of public need program. Such 628 fees shall not be less than \$1,000 nor exceed the lesser of one percent of the proposed expenditure for 629 the project or \$20,000. Until such time as the Board shall establish a schedule of fees, such fees shall be 630 one percent of the proposed expenditure for the project; however, such fees shall not be less than \$1,000 631 or more than \$20,000; and

632 6. Shall establish an expedited application and review process for any certificate for projects 633 reviewable pursuant to subdivision  $\frac{8}{6}$  of the definition of "project" in  $\frac{8}{32.1-102.1}$ . Regulations 634 establishing the expedited application and review procedure shall include provisions for notice and 635 opportunity for public comment on the application for a certificate, and criteria pursuant to which an 636 application that would normally undergo the review process would instead undergo the full certificate of 637 public need review process set forth in § 32.1-102.6.

B. The Board shall promulgate regulations providing for time limitations for schedules for completion and limitations on the exceeding of the maximum capital expenditure amount for all 638 639 640 reviewable projects. The Commissioner shall not approve any such extension or excess unless it 641 complies with the Board's regulations. However, the Commissioner may approve a significant change in 642 cost for an approved project that exceeds the authorized capital expenditure by more than 20 percent, 643 provided the applicant has demonstrated that the cost increases are reasonable and necessary under all 644 the circumstances and do not result from any material expansion of the project as approved.

645 C. The Board shall also promulgate regulations authorizing the Commissioner to condition approval 646 of a certificate on the agreement of the applicant to provide a level of care at a reduced rate to indigents 647 or accept patients requiring specialized care. In addition, the Board's licensure regulations shall direct the 648 Commissioner to condition the issuing or renewing of any license for any applicant whose certificate 649 was approved upon such condition on whether such applicant has complied with any agreement to 650 provide a level of care at a reduced rate to indigents or accept patients requiring specialized care. 651

# § 32.1-102.3. Certificate required; criteria for determining need.

652 A. No person shall commence any project without first obtaining a certificate issued by the 653 Commissioner. No certificate may be issued unless the Commissioner has determined that a public need 654 for the project has been demonstrated. If it is determined that a public need exists for only a portion of a project, a certificate may be issued for that portion and any appeal may be limited to the part of the 655 656 decision with which the appellant disagrees without affecting the remainder of the decision. Any 657 decision to issue or approve the issuance of a certificate shall be consistent with the most recent 658 applicable provisions of the State Medical Facilities Plan; however, if the Commissioner finds, upon 659 presentation of appropriate evidence, that the provisions of such plan are not relevant to a rural locality's 660 needs, inaccurate, outdated, inadequate or otherwise inapplicable, the Commissioner, consistent with such finding, may issue or approve the issuance of a certificate and shall initiate procedures to make **661** appropriate amendments to such plan. In cases in which a provision of the State Medical Facilities Plan 662 has been previously set aside by the Commissioner and relevant amendments to the Plan have not yet **663** 664 taken effect, the Commissioner's decision shall be consistent with the applicable portions of the State 665 Medical Facilities Plan that have not been set aside and the remaining considerations in subsection B.

666 B. In determining whether a public need for a project has been demonstrated, the Commissioner shall 667 consider:

668 1. The extent to which the proposed service or facility project will provide or increase access to 669 needed services for residents of the area to be served, and the effects that the proposed service or 670 facility project will have on access to needed services in areas having distinct and unique geographic, 671 socioeconomic, cultural, transportation, and other barriers to access to care;

672 2. The extent to which the *proposed* project will meet the needs of the residents of the area to be served, as demonstrated by each of the following: (i) the level of community support for the proposed 673 project demonstrated by citizens, businesses, and governmental leaders representing the area to be 674

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675 served; (ii) the availability of reasonable alternatives to the proposed service or facility project that would meet the needs of the population in a less costly, more efficient, or more effective manner; (iii) 676 any recommendation or report of the regional health planning agency regarding an the application for a 677 678 certificate that is required to be submitted to the Commissioner pursuant to subsection B of 679 § 32.1-102.6; (iv) any costs and benefits of the proposed project; (v) the financial accessibility of the 680 proposed project to the residents of the area to be served, including indigent residents; and (vi) at the 681 discretion of the Commissioner, any other factors as may be relevant to the determination of public need **682** for a *the proposed* project;

683 3. The extent to which the application proposed project is consistent with the State Medical Facilities 684 Plan:

685 4. The extent to which the proposed service or facility project fosters institutional competition that benefits the area to be served while improving access to essential health care services for all persons in 686 the area to be served: **687** 

688 5. The relationship of the *proposed* project to the existing health care system of the area to be 689 served, including the utilization and efficiency of existing services or facilities;

690 6. The feasibility of the *proposed* project, including the financial benefits of the *proposed* project to 691 the applicant, the cost of construction, the availability of financial and human resources, and the cost of 692 capital:

693 7. The extent to which the *proposed* project provides improvements or innovations in the financing 694 and delivery of health services, as demonstrated by: (i) the introduction of new technology that promotes 695 quality, cost effectiveness, or both in the delivery of health care services; (ii) the potential for provision 696 of services on an outpatient basis; (iii) any cooperative efforts to meet regional health care needs; and 697 (iv) at the discretion of the Commissioner, any other factors as may be appropriate; and

698 8. In the case of a project proposed by or affecting a teaching hospital associated with a public institution of higher education or a medical school in the area to be served, (i) the unique research, 699 700 training, and clinical mission of the teaching hospital or medical school, and (ii) any contribution the teaching hospital or medical school may provide in the delivery, innovation, and improvement of health 701 702 care for citizens of the Commonwealth, including indigent or underserved populations.

#### § 32.1-102.3:1. Application for certificate not required of certain nursing facilities or nursing 703 704 homes.

705 An application for a No certificate that there exists a of public need for a proposed project shall not 706 be required for nursing facilities or a proposed project for nursing homes affiliated with facilities which 707 a facility that, on January 1, 1982, and thereafter, meet all of the following criteria: 708

1. A facility which is Is operated as a nonprofit institution.;

709 2. A facility which is Is licensed jointly by the Department as a nursing facility or nursing home and 710 by the Department of Social Services as an assisted living facility-; and 711

3. A facility which observes Observes the following restrictions on admissions:

a. Admissions are only allowed pursuant to the terms of a "life care contract" guaranteeing that the 712 full complement of services offered by the facility is available to the resident as and when needed; 713

b. Admissions to the assisted living facility unit are restricted to individuals defined as ambulatory by 714 715 the Department of Social Services;

c. Admissions to the <del>nursing facility or</del> nursing home <del>unit</del> are restricted to those individuals who are 716 717 residents of the assisted living facility unit.

# § 32.1-102.3:1.1. Continuing care retirement communities accessing medical assistance.

719 A. On or after July 1, 2010, a nursing facility home in Planning District 8 in a continuing care 720 retirement community registered with the State Corporation Commission pursuant to Chapter 49 (§ 38.2-4900 et seq.) of Title 38.2, which is not already certified for participation in the Medical Assistance Program, may be certified for participation in the Medical Assistance Program, without 721 722 723 regard to any condition of a certificate of public need, so long as: 724

1. The nursing facility home is no longer operating under an open admissions period;

725 2. Any residents who qualify and receive medical assistance under the state program must have been 726 residents of the continuing care retirement community for at least three years;

3. Not more than 10 percent of the facility may be receiving benefits at any given time; and

4. Any resident who qualifies for and receives medical assistance under the state program in a 728 729 continuing care retirement community nursing facility home must have first exhausted any refundable 730 entrance fee paid on the resident's behalf, as defined in § 38.2-4900, as a result of expenditures for that 731 resident's care in the continuing care retirement community.

732 B. Nothing in this section shall alter the conditions of a continuing care retirement community's 733 participation in the Medical Assistance Program if that continuing care retirement community was certified for participation prior to July 1, 2010. C. For the purposes of this section, "open admissions period" means a time during which a facility 734

735 may take admissions directly into its nursing home beds without the signing of a standard contract. 736

§ 32.1-102.3:2. Certificates of public need; applications to be filed in response to Requests for
 Applications (RFAs).

A. Except for applications for continuing care retirement community nursing home bed projects filed 739 740 by continuing care providers registered with the State Corporation Commission pursuant to Chapter 49 741 (§ 38.2-4900 et seq.) of Title 38.2 which that comply with the requirements established in this section, 742 the Commissioner shall only approve, authorize, or accept applications for the issuance of any certificate 743 of public need pursuant to this article only in response to Requests for Applications (RFAs) for any 744 project which that would result in an increase in the number of *nursing home* beds in a planning district 745 in which nursing facility or extended care services are provided, except as provided in § 32.1-102.3:7, in 746 response to a Request for Applications (RFA).

747 B. The Board shall adopt regulations establishing standards for the approval and issuance of Requests 748 for Applications by the Commissioner. The standards shall include, but shall not be limited to, a 749 requirement that determinations of need take into account any limitations on access to existing nursing 750 home beds in the planning districts. The RFAs, which shall be published at least annually, shall be jointly developed by the Department and the Department of Medical Assistance Services. RFAs shall be 751 752 based on analyses of the need, or lack thereof, for increases in the nursing home bed supply in each of 753 the Commonwealth's planning districts in accordance with standards adopted by the Board by regulation. 754 The Commissioner shall only accept for review applications in response to such RFAs which conform 755 with the geographic and bed need determinations of the specific RFA.

756 C. Sixty days prior to the Commissioner's approval and issuance of any RFA, the Board shall publish 757 the proposed RFA in the Virginia Register for public comment together with an explanation of (i) the regulatory basis for the planning district bed needs set forth in the RFA and (ii) the rationale for the 758 759 RFA's planning district designations. Any person objecting to the contents of the proposed RFA may notify, within 14 days of the publication, the Board and the Commissioner of his objection and the 760 objection's regulatory basis. The Commissioner shall prepare, and deliver by registered mail, a written 761 response to each such objection within two weeks of the date of receiving the objection. The objector 762 763 may file a rebuttal to the Commissioner's response in writing within five days of receiving the Commissioner's response. If objections are received, the Board may, after considering the provisions of 764 765 the RFA, any objections, the Commissioner's responses, and if filed, any written rebuttals of the 766 Commissioner's responses, hold a public hearing to receive comments on the specific RFA. Prior to making a decision on the RFA, the Commissioner shall consider any recommendations made by the 767 768 Board.

769 D. Except for a continuing care retirement community applying for a certificate of public need 770 pursuant to provisions of subsections A, B, and C, applications for continuing care retirement 771 community nursing home bed projects shall be accepted by the Commissioner only if the following 772 criteria are met: (i) the facility is registered with the State Corporation Commission as a continuing care provider pursuant to Chapter 49 (§ 38.2-4900 et seq.) of Title 38.2, (ii) the number of new nursing 773 774 home beds requested in the initial application does not exceed the lesser of 20 percent of the continuing 775 care retirement community's total number of beds that are not nursing home beds or 60 beds, (iii) the 776 number of new nursing home beds requested in any subsequent application does not cause the 777 continuing care retirement community's total number of nursing home beds to exceed 20 percent of its 778 total number of beds that are not nursing home beds, and (iv) the continuing care retirement community 779 has established a qualified resident assistance policy.

780 E. The Commissioner may approve an initial certificate of public need for nursing home beds in a 781 continuing care retirement community not to exceed the lesser of 60 beds or 20 percent of the total 782 number of beds that are not nursing home beds which authorizes an initial one-time, three-year open 783 admission period during which the continuing care retirement community may accept direct admissions 784 into its nursing home beds. The Commissioner may approve a certificate of public need for nursing 785 home beds in a continuing care retirement community in addition to those nursing home beds requested 786 for the initial one-time, three-year open admission period if (i) the number of new nursing home beds 787 requested in any subsequent application does not cause the continuing care retirement community's total 788 number of nursing home beds to exceed 20 percent of its total number of beds that are not nursing beds, 789 (ii) the number of licensed nursing home beds within the continuing care retirement community does not 790 and will not exceed 20 percent of the number of occupied beds that are not nursing beds, and (iii) no 791 open-admission period is allowed for these nursing home beds. Upon the expiration of any initial 792 one-time, three-year open admission period, a continuing care retirement community which has obtained 793 a certificate of public need for a nursing facility home bed project pursuant to subsection D may admit 794 into its nursing home beds (a) a standard contract holder who has been a bona fide resident of the 795 non-nursing home portion of the continuing care retirement community for at least 30 days, (b) a person 796 who is a standard contract holder who has lived in the non-nursing home portion of the continuing care 797 retirement community for less than 30 days but who requires nursing home care due to change in health

798 status since admission to the continuing care retirement community, (c) a person who is a family 799 member of a standard contract holder residing in a non-nursing home portion of the continuing care 800 retirement community, (d) a person who is an employee or a member of the board of trustees or board 801 of directors of the continuing care retirement community, (e) a person who is a family member of an 802 employee or a member of the board of trustees or board of directors of the continuing care retirement 803 community, or (f) a person who is an accredited practitioner of the religious organization or 804 denomination with which the continuing care retirement community is affiliated.

805 F. Any continuing care retirement community applicant for a certificate of public need to increase the 806 number of nursing home beds shall authorize the State Corporation Commission to disclose such information to the Commissioner as may be in the State Corporation Commission's possession 807 808 concerning such continuing care retirement community in order to allow the Commissioner to enforce 809 the provisions of this section. The State Corporation Commission shall provide the Commissioner with 810 the requested information when so authorized.

811 G. For the purposes of this section:

812 "Family member" means spouse, mother, father, son, daughter, brother, sister, aunt, uncle, or cousin 813 by blood, marriage, or adoption.

"One-time, three-year open admission period" means the three years after the initial licensure of 814 815 nursing home beds during which the continuing care retirement community may take admissions directly 816 into its nursing home beds without the signing of a standard contract. The facility or a related facility on 817 the same campus shall not be granted any open admissions period for any subsequent application or 818 authorization for nursing home beds.

819 "Qualified resident assistance policy" means a procedure, consistently followed by a facility, pursuant 820 to which the facility endeavors to avoid requiring a resident to leave the facility because of inability to pay regular charges and which complies with the requirements of the Internal Revenue Service for 821 822 maintenance of status as a tax exempt charitable organization under § 501(c)(3) of the Internal Revenue Code . This policy shall be (i) generally made known to residents through the resident contract and (ii) 823 824 supported by reasonable and consistent efforts to promote the availability of funds, either through a 825 special fund, separate foundation or access to other available funds, to assist residents who are unable to 826 pay regular charges in whole or in part.

827 This policy may (a) take into account the sound financial management of the facility, including 828 existing reserves, and the reasonable requirements of lenders and (b) include requirements that residents 829 seeking such assistance provide all requested financial information and abide by reasonable conditions, 830 including seeking to qualify for other assistance and restrictions on the transfer of assets to third parties.

831 A qualified resident assistance policy shall not constitute the business of insurance as defined in 832 Chapter 1 (§ 38.2-100 et seq.) of Title 38.2.

'Standard contract" means a contract requiring the same entrance fee, terms, and conditions as 833 834 contracts executed with residents of the non-nursing home portion of the facility, if the entrance fee is 835 no less than the amount defined in § 38.2-4900.

836 H. This section shall not be construed to prohibit or prevent a continuing care retirement community 837 from discharging a resident (i) for breach of nonfinancial contract provisions, (ii) if medically 838 appropriate care can no longer be provided to the resident, or (iii) if the resident is a danger to himself 839 or others while in the facility.

840 I. The provisions of subsections D, E, and H shall not affect any certificate of public need issued 841 prior to July 1, 1998; however, any certificate of public need application for additional nursing home 842 beds shall be subject to the provisions of this act. 843

# § 32.1-102.3:7. Application for transfer of nursing home beds.

844 A. Notwithstanding the provisions of § 32.1-102.3:2, the Commissioner shall accept and may approve applications for the transfer of nursing facility home beds from one planning district to another planning 845 846 district when no Request for Applications has been issued in cases in which the applicant can 847 demonstrate (i) there is a shortage of nursing facility home beds in the planning district to which beds 848 are proposed to be transferred, (ii) the number of nursing facility home beds in the planning district 849 from which beds are proposed to be moved exceeds the need for such beds, (iii) the proposed transfer of 850 nursing facility home beds would not result in creation of a need for additional beds in the planning 851 district from which the beds are proposed to be transferred, and (iv) the nursing facility home beds proposed to be transferred will be made available to individuals in need of nursing facility home 852 853 services in the planning district to which they are proposed to be transferred without regard to the 854 source of payment for such services.

855 B. Applications received pursuant to this section shall be subject to the provisions of this article 856 governing review of applications for certificate of public need.

857 § 32.1-102.3:8. Application for an open admission period for a continuing care retirement 858 community. 859

A. Notwithstanding the provisions of § 32.1-102.3:2, the Commissioner shall accept and may approve

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applications for a two-year or three-year open admission period for a continuing care retirement
 community nursing facility home approved as part of an initial certificate of public need pursuant to
 subsection E of § 32.1-102.3:2.

863 B. Any person seeking an open admission period pursuant to subsection A shall provide written notice of the proposed open admission period to all nursing facilities homes located within the planning district. The Commissioner shall accept public comment on an application for an open admission period submission of the application.

### 867 § 32.1-102.4. Conditions of certificates; monitoring; revocation of certificates.

868 A. A certificate shall be issued with a schedule for the completion of the project and a maximum capital expenditure amount for the project. The schedule may not be extended and the maximum capital expenditure may not be exceeded without the approval of the Commissioner in accordance with the 871 regulations of the Board.

872 B. The Commissioner shall monitor each project for which a certificate is issued to determine its 873 progress and compliance with the schedule and with the maximum capital expenditure. The 874 Commissioner shall also monitor all continuing care retirement communities for which a certificate is 875 issued authorizing the establishment of a nursing home facility or an increase in the number of nursing home beds pursuant to § 32.1-102.3:2 and shall enforce compliance with the conditions for such 876 877 applications which are required by § 32.1-102.3:2. Any willful violation of a provision of § 32.1-102.3:2 878 or conditions of a certificate of public need granted under the provisions of § 32.1-102.3:2 shall be 879 subject to a civil penalty of up to \$100 per violation per day until the date the Commissioner determines 880 that such facility is in compliance.

881 C. A certificate may be revoked when:

882 1. Substantial and continuing progress towards completion of the project in accordance with the883 schedule has not been made;

**884** 2. The maximum capital expenditure amount set for the project is exceeded;

885 3. The applicant has willfully or recklessly misrepresented intentions or facts in obtaining a 886 certificate; or

4. A continuing care retirement community applicant has failed to honor the conditions of a certificate allowing the establishment of a nursing home facility or granting an increase in the number of nursing home beds in an existing facility which was approved in accordance with the requirements of § 32.1-102.3:2.

B) D. Further, the Commissioner shall not approve an extension for a schedule for completion of any project or the exceeding of the maximum capital expenditure of any project unless such extension or excess complies with the limitations provided in the regulations promulgated by the Board pursuant to \$32.1-102.2.

895 E. Any person willfully violating the Board's regulations establishing limitations for schedules for
896 completion of any project or limitations on the exceeding of the maximum capital expenditure of any
897 project shall be subject to a civil penalty of up to \$100 per violation per day until the date of
898 completion of the project.

F. The Commissioner may condition, pursuant to the regulations of the Board, the approval of a certificate (i) upon the agreement of the applicant to provide a level of care at a reduced rate to indigents or accept patients requiring specialized care or (ii) upon the agreement of the applicant to facilitate the development and operation of primary medical care services in designated medically underserved areas of the applicant's service area.

904 The certificate holder shall provide documentation to the Department demonstrating that the 905 certificate holder has satisfied the conditions of the certificate. If the certificate holder is unable or fails 906 to satisfy the conditions of a certificate, the Department may approve alternative methods to satisfy the 907 conditions pursuant to a plan of compliance. The plan of compliance shall identify a timeframe within 908 which the certificate holder will satisfy the conditions of the certificate, and identify how the certificate 909 holder will satisfy the conditions of the certificate, which may include (i) making direct payments to an 910 organization authorized under a memorandum of understanding with the Department to receive contributions satisfying conditions of a certificate, (ii) making direct payments to a private nonprofit 911 912 foundation that funds basic insurance coverage for indigents authorized under a memorandum of 913 understanding with the Department to receive contributions satisfying conditions of a certificate, or (iii) 914 other documented efforts or initiatives to provide primary or specialized care to underserved populations. 915 In determining whether the certificate holder has met the conditions of the certificate pursuant to a plan 916 of compliance, only such direct payments, efforts, or initiatives made or undertaken after issuance of the 917 conditioned certificate shall be counted towards satisfaction of conditions.

**918** Any person willfully refusing, failing, or neglecting to honor such agreement shall be subject to a civil penalty of up to \$100 per violation per day until the date of compliance.

920 G. Pursuant to regulations of the Board, the Commissioner may accept requests for and approve

921 amendments to conditions of existing certificates related to the provision of care at reduced rates or to 922 patients requiring specialized care or related to the development and operation of primary medical care 923 services in designated medically underserved areas of the certificate holder's service area.

H. For the purposes of this section, "completion" means conclusion of construction activitiesnecessary for the substantial performance of the contract.

926 § 32.1-102.6. Administrative procedures.

A. To obtain a certificate for a project, the applicant shall file a completed application for a certificate with the Department and the appropriate regional health planning agency if a regional health planning agency has been designated for that region. In order to verify the date of the Department's and the appropriate regional health planning agency's receipt of the application, the applicant shall transmit the document electronically, by certified mail or a delivery service, return receipt requested, or shall gain deliver the document by hand, with signed receipt to be provided.

933 Within 10 calendar days of the date on which the document is received, the Department and the 934 appropriate regional health planning agency, if a regional health planning agency has been designated, 935 shall determine whether the application is complete or not and the Department shall notify the applicant, 936 if the application is not complete, of the information needed to complete the application. If no regional 937 health planning agency is designated for the health planning region in which the project will be located, 938 no filing with a regional health planning agency is required and the Department shall determine if the 939 application is complete and notify the applicant, if the application is not complete, of the information 940 needed to complete the application.

941 At least 30 calendar days before any person is contractually obligated to acquire an existing medical 942 care facility, the cost of which is \$600,000 or more, that person shall notify the Commissioner and the 943 appropriate regional health planning agency, if a regional health planning agency has been designated, of 944 the intent, the services to be offered in the *medical care* facility, the bed capacity in of the medical care 945 facility and the projected impact that the cost of the acquisition will have upon the charges for services 946 to be provided. If elinical services or beds are proposed to be added as a result of the acquisition, the 947 Commissioner may require the proposed new owner to obtain a certificate prior to the acquisition. If no 948 regional health planning agency is designated for the health planning region in which the acquisition 949 will take place, no notification to a regional health planning agency shall be required.

950 B. For projects proposed in health planning regions with regional planning agencies, the appropriate 951 regional health planning agency shall (i) review each completed application for a certificate within 60 952 calendar days of the day which begins the appropriate batch review cycle as established by the Board by 953 regulation pursuant to subdivision A 1 of § 32.1-102.2, such cycle not to exceed 190 days in duration, 954 and (ii) hold one public hearing on each application in a location in the county or city in which the 955 project is proposed or a contiguous county or city. Prior to the public hearing, the regional health planning agency shall notify the local governing bodies in the planning district. At least nine days prior 956 957 to the public hearing, the regional health planning agency shall cause notice of the public hearing to be 958 published in a newspaper of general circulation in the county or city where the project is proposed to be 959 located. The regional health planning agency shall consider the comments of the local governing bodies in the planning district and all other public comments in making its decision. Such comments shall be 960 961 part of the record. In no case shall a regional health planning agency hold more than two meetings on any application, one of which shall be the public hearing conducted by the board of the regional health 962 963 planning agency or a subcommittee of the board. The applicant shall be given the opportunity, prior to 964 the vote by the board of the regional health planning agency or a committee of the agency, if acting for 965 the board, on its recommendation, to respond to any comments made about the project by the regional 966 health planning agency staff, any information in a regional health planning agency staff report, or 967 comments by those voting members of the regional health planning agency board; however, such 968 opportunity shall not increase the 60-calendar-day period designated herein for the regional health planning agency's review unless the applicant or applicants request a specific extension of the regional 969 970 health planning agency's review period.

971 The regional health planning agency shall submit its recommendations on each application and its
972 reasons therefor to the Department within 10 calendar days after the completion of its 60-calendar-day
973 review or such other period in accordance with the applicant's request for extension.

974 If the regional health planning agency has not completed its review within the specified 60 calendar 975 days or such other period in accordance with the applicant's request for extension and submitted its 976 recommendations on the application and the reasons therefor within 10 calendar days after the 977 completion of its review, the Department shall, on the eleventh calendar day after the expiration of the 978 regional health planning agency's review period, proceed as though the regional health planning agency 979 has recommended project approval without conditions or revision.

980 If no regional health planning agency has been designated for a region, the Department shall hold
981 one hearing on each application in a location in the county or city in which the project is proposed or a contiguous county or city. Prior to the hearing, the Department shall notify the local governing bodies in

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983 the planning district in which the project is proposed. At least nine days prior to the public hearing, the
984 Department shall cause notice of the public hearing to be published in a newspaper of general
985 circulation in the county or city where the project is proposed to be located. The Department shall
986 consider the comments of the local governing bodies in the planning district and all other public
987 comments in making its decision. Such comments shall be part of the record.

988 C. After commencement of any public hearing and before a decision is made there shall be no ex 989 parte contacts concerning the subject certificate or its application between (i) any person acting on 990 behalf of the applicant or holder of a certificate or any person opposed to the issuance or in favor of 991 revocation of a certificate of public need and (ii) any person in the Department who has authority to 992 make a determination respecting the issuance or revocation of a certificate of public need, unless the 993 Department has provided advance notice to all parties referred to in (i) of the time and place of such 994 proposed contact.

995 D. The Department shall commence the review of each completed application upon the day which
996 begins the appropriate batch review cycle and simultaneously with the review conducted by the regional
997 health planning agency, if a regional health planning agency has been designated.

**998** A determination whether a public need exists for a project shall be made by the Commissioner **999** within 190 calendar days of the day which begins the appropriate batch cycle.

**1000** The 190-calendar-day review period shall begin on the date upon which the application is determined to be complete within the batching process specified in subdivision A 1 of § 32.1-102.2.

1002 If the application is not determined to be complete within 40 calendar days from submission, the application shall be refiled in the next batch for like projects.

1004 The Commissioner shall make determinations in accordance with the provisions of the Administrative 1005 Process Act (§ 2.2-4000 et seq.) except for those parts of the determination process for which timelines 1006 and specifications are delineated in subsection E of this section. Further, if an informal fact-finding 1007 conference is determined to be necessary by the Department or is requested by a person seeking good 1008 cause standing, the parties to the case shall include only the applicant, any person showing good cause, 1009 any third-party payor providing health care insurance or prepaid coverage to five percent or more of the 1010 patients in the applicant's service area, and the relevant health planning agency.

E. Upon entry of each completed application or applications into the appropriate batch review cycle:
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The Department shall establish, for every application, a date between the eightieth and ninetieth calendar days within the 190-calendar-day review period for holding an informal fact-finding conference, if such conference is necessary.

1015 2. The Department shall review every application at or before the seventy-fifth calendar day within
1016 the 190-calendar-day review period to determine whether an informal fact-finding conference is
1017 necessary.

1018 3. Any person seeking to be made a party to the case for good cause shall notify the Department of his request and the basis therefor on or before the eightieth calendar day following the day which begins the appropriate batch review cycle.

4. In any case in which an informal fact-finding conference is held, a date shall be established forthe closing of the record which shall not be more than 30 calendar days after the date for holding theinformal fact-finding conference.

1024 5. In any case in which an informal fact-finding conference is not held, the record shall be closed on
1025 the earlier of (i) the date established for holding the informal fact-finding conference or (ii) the date that
1026 the Department determines an informal fact-finding conference is not necessary.

1027 6. The provisions of subsection C of  $\S$  2.2-4021 notwithstanding, if a determination whether a public 1028 need exists for a project is not made by the Commissioner within 45 calendar days of the closing of the 1029 record, the Commissioner shall notify the applicant or applicants and any persons seeking to show good 1030 cause, in writing, that the application or the application of each shall be deemed approved 25 calendar 1031 days after expiration of such 45-calendar-day period, unless the receipt of recommendations from the 1032 person performing the hearing officer functions permits the Commissioner to issue his case decision 1033 within that 25-calendar-day period. The validity or timeliness of the aforementioned notice shall not, in 1034 any event, prevent, delay, or otherwise impact the effectiveness of this section.

1035 7. In any case when a determination whether a public need exists for a project is not made by the
1036 Commissioner within 70 calendar days after the closing of the record, the application shall be deemed to
1037 be approved and the certificate shall be granted.

1038 8. If a determination whether a public need exists for a project is not made by the Commissioner within 45 calendar days of the closing of the record, any applicant who *that* is competing in the relevant batch or who *that* has filed an application in response to the relevant Request For Applications issued pursuant to § 32.1-102.3:2 may, prior to the application being deemed approved, petition for immediate injunctive relief pursuant to § 2.2-4030, naming as respondents the Commissioner and all parties to the case. During the pendency of the proceeding, no applications shall be deemed to be approved. In such a

1044 proceeding, the provisions of § 2.2-4030 shall apply.

1045 F. Deemed approvals shall be construed as the Commissioner's case decision on the application 1046 pursuant to the Administrative Process Act (§ 2.2-4000 et seq.) and shall be subject to judicial review on 1047 appeal as the Commissioner's case decision in accordance with such act.

1048 Any person who that has sought to participate in the Department's review of such 1049 deemed-to-be-approved application as a person showing good cause who that has not received a final 1050 determination from the Commissioner concerning such attempt to show good cause shall be deemed to 1051 be a person showing good cause for purposes of appeal of the deemed approval of the certificate.

1052 In any appeal of the Commissioner's case decision granting a certificate of public need pursuant to a Request for Applications issued pursuant to § 32.1-102.3:2, the court may require the appellant to file a 1053 1054 bond pursuant to § 8.01-676.1, in such sum as shall be fixed by the court for protection of all parties 1055 interested in the case decision, conditioned on the payment of all damages and costs incurred in 1056 consequence of such appeal.

1057 G. For purposes of this section, "good cause" shall mean means that (i) there is significant relevant 1058 information not previously presented at and not available at the time of the public hearing, (ii) there 1059 have been significant changes in factors or circumstances relating to the application subsequent to the 1060 public hearing, or (iii) there is a substantial material mistake of fact or law in the Department staff's 1061 report on the application or in the report submitted by the health planning agency.

1062 H. The project review procedures shall provide for separation of the project review manager 1063 functions from the hearing officer functions. No person serving in the role of project review manager 1064 shall serve as a hearing officer.

1065 I. The applicants, and only the applicants, shall have the authority to extend any of the time periods 1066 specified in this section. If all applicants consent to extending any time period in this section, the 1067 Commissioner, with the concurrence of the applicants, shall establish a new schedule for the remaining 1068 time periods.

1069 J. This section shall not apply to applications for certificates for projects defined in subdivision \$ 61070 of the definition of "project" in § 32.1-102.1. Such projects shall be subject to an expedited application 1071 and review process developed by the Board in regulation pursuant to subdivision A 2 of § 32.1-102.2. 1072

# § 32.1-102.11. Application of article.

1073 A. On and after July 1, 1992, every project of an existing or proposed medical care facility, as 1074 defined in § 32.1-102.1, shall be subject to all provisions of this article unless, with respect to such 1075 project, the owner or operator of an existing medical care facility or the developer of a proposed 1076 medical care facility person proposing to undertake the project has (i) has, by February 1, 1992, 1077 purchased or leased equipment subject to registration pursuant to former § 32.1-102.3:4; (ii) has, by 1078 February 1, 1992, initiated construction requiring a capital expenditure exceeding one million dollars, \$1 1079 million; or (iii) has made or contracted to make or otherwise legally obligated to make, during the three 1080 years ending February 1, 1992, preliminary expenditures of \$350,000 or more for a formal plan of 1081 construction of the specific project, including expenditures for site acquisition, designs, preliminary or 1082 working drawings, construction documents, or other items essential to the construction of the specific 1083 project.

1084 Any project exempted pursuant to subdivisions clauses (ii) and (iii) of this subsection shall be limited 1085 to such construction, services, and equipment as specifically identified in the formal plan of construction 1086 which shall have existed and been formally committed to by February 1, 1992. Further, the equipment 1087 to be exempted pursuant to subdivisions clauses (ii) and (iii) shall be limited to the number of units and 1088 any types of medical equipment, in the case of medical equipment intended to provide any services included in subdivision 6 of the definition of project in § 32.1-102.1, as are specifically identified in 1089 1090 such plan and, in the case of all other equipment, such equipment as is appropriate for the construction 1091 and services included in such plan.

1092 None of the exemptions provided in this subsection shall be applicable to projects which that 1093 required a certificate of public need pursuant to this article on January 1, 1992.

B. Any medical care facility or entity claiming to meet one of the conditions set forth in subsection 1094 1095 A of this section shall file a completed application for an exemption from the provisions of this article 1096 with the Commissioner by August 1, 1992. Forms for such application shall be made available by the 1097 Commissioner no later than April 1, 1992. The Commissioner may deny an exemption if the application 1098 is not complete on August 1, 1992, and the medical care facility or entity has not filed a completed 1099 application within forty-five 45 days after notice of deficiency in the filing of the completed application. 1100 After receiving a completed application, the Commissioner shall determine whether the project has met one of the criteria for an exemption and is, therefore, exempt or has not met any of the criteria for an 1101 1102 exemption and is, therefore, subject to all provisions of this article and shall notify the medical care 1103 facility or entity of his determination within sixty 60 days of the date of filing of the completed 1104 application. If it is determined that an exemption exists for only a portion of a project, the 1105 Commissioner may approve an exemption for that portion and any appeal may be limited to the part of

1106 the decision with which the appellant disagrees without affecting the remainder of the decision. The 1107 Commissioner's determination shall be made in accordance with the provisions of the Administrative 1108 Process Act (§ 2.2-4000 et seq.), except that parties to the case shall include only those parties specified

1109 in § 32.1-102.6.

1110 C. For the purposes of this section:

1111 "Formal plan of construction" means documentary evidence indicating that the *medical care* facility, 1112 the owner or operator of the facility, or the developer of a proposed facility was formally committed to 1113 the project by February 1, 1992, and describing the specific project in sufficient detail to reasonably 1114 define and confirm the scope of the project, including estimated cost, intended location, any clinical 1115 health services to be involved, and any types of equipment to be purchased. Such documentary evidence 1116 shall include designs, preliminary or working drawings, construction documents, or other documents 1117 which have been used to explicitly define and confirm the scope of the project for the purposes of 1118 seeking architectural or construction plans or capital to the extent that such capital was committed or 1119 agreed to be provided for such project prior to February 1, 1992.

1120 "Initiated construction" means an owner or operator of an existing facility or the developer of a 1121 proposed facility can present evidence for a specific project that (i) a construction contract has been 1122 executed; (ii) if applicable, short-term financing has been completed; (iii) if applicable, a commitment 1123 for long-term financing has been obtained; and (iv) if the project is for construction of a new facility or 1124 expansion of an existing facility, predevelopment site work and building foundations have been 1125 completed.

1126 "Leased" means that the owner or operator of an existing medical care facility or the developer of a 1127 proposed facility has a legally binding commitment to lease the equipment pursuant to an agreement 1128 providing for fixed, periodic payments commencing no later than June 30, 1992, including a 1129 lease-purchase agreement in which the owner or operator of the facility or developer has an option to 1130 purchase the equipment for less than fair market value upon conclusion of the lease or an installment 1131 sale agreement with fixed periodic payments commencing no later than June 30, 1992.

1132 "Purchased" means that the equipment has been acquired by the owner or operator of an existing 1133 medical care facility or the developer of a proposed medical care facility, or the owner or operator of 1134 the facility or the developer can present evidence of a legal obligation to acquire the equipment in the 1135 form of an executed contract or appropriately signed order or requisition and payment has been made in 1136 full by June 30, 1992. 1137

### Article 9.

#### Permits for Medical Care Facility Projects.

## § 32.1-122.23. Definitions.

As used in this article, unless the context requires a different meaning:

1141 "Medical care facility" means (i) any facility licensed as a hospital pursuant to Article 1 (§ 32.1-123 1142 et seq.) of Chapter 5 or (ii) any specialized centers or clinics or that portion of a physician's office 1143 developed for the provision of outpatient or ambulatory surgery, cardiac catheterization, computed 1144 tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging (MSI), positron emission tomographic (PET) scanning, radiation therapy, 1145 stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging, except for the purpose of 1146 1147 nuclear cardiac imaging, or such other specialty services as may be designated by the Board by 1148 regulation.

1149 "Project" means:

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- 1. Establishment of a medical care facility:
- 2. An increase in the total number of beds or operating rooms in an existing medical care facility;

1152 3. Relocation of beds from one existing medical care facility to another, provided that "project" does 1153 not include the relocation of up to 10 beds or 10 percent of the beds, whichever is less, from one 1154 existing medical care facility to another existing medical care facility at the same site in any two-year 1155 period;

1156 4. Conversion of beds in an existing medical care facility to medical rehabilitation beds or 1157 psychiatric beds;

1158 5. Conversion in an existing medical care facility of psychiatric inpatient beds approved pursuant to 1159 a Request for Applications (RFA) to nonpsychiatric inpatient beds.

1160 6. Introduction into an existing medical care facility of any new cardiac catheterization, computed 1161 tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), 1162 magnetic source imaging (MSI), medical rehabilitation, neonatal special care, obstetrical, open heart 1163 surgery, positron emission tomographic (PET) scanning, psychiatric, organ or tissue transplant service, 1164 radiation therapy, stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging other than nuclear cardiac imaging, substance abuse treatment, or such other specialty clinical services as may be 1165 designated by the Board by regulation, which the facility has not provided in the previous 12 months; 1166

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7. The addition by an existing medical care facility of any medical equipment for the provision of 1167 1168 cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, 1169 magnetic resonance imaging (MRI), magnetic source imaging (MSI), open heart surgery, positron 1170 emission tomographic (PET) scanning, radiation therapy, stereotactic radiotherapy, proton beam 1171 therapy, or other specialized service designated by the Board by regulation. Replacement of existing 1172 equipment shall not require a certificate of public need; or

1173 8. Any capital expenditure of \$15 million or more, not defined as reviewable in subdivisions 1 1174 through 7 of this definition, by or on behalf of a medical care facility other than a general hospital. The 1175 amounts specified in this subdivision shall be revised annually to reflect inflation using appropriate 1176 measures incorporating construction costs and medical inflation. 1177

§ 32.1-122.24. Permit required; conditions on permits.

A. No person shall commence any project without first obtaining a permit from the Commissioner.

1179 B. At least 90 days prior to initiating a project for which a permit is required, a person shall file with the Department an application for a permit, together with a fee determined by the Board. The 1180 Commissioner shall issue the permit within 30 days of receipt of the application. 1181

1182 C. The Commissioner may condition the issuance of a permit to undertake a project upon the 1183 agreement of the applicant to (i) provide a specified level of care at a reduced rate to indigents, (ii) 1184 accept patients requiring specialized care, or (iii) facilitate the development and operation of primary 1185 medical care services in designated medically underserved areas of the applicant's service area.

1186 The holder of a permit that is subject to conditions pursuant to this subsection shall provide such 1187 documentation as may be required by the Commissioner to demonstrate compliance with the conditions 1188 imposed.

1189 The Commissioner shall monitor compliance with permit conditions pursuant to this subsection and 1190 may impose penalties on a permit holder that fails to comply with such permit conditions. If the permit 1191 holder is unable or fails to comply with the conditions imposed by the Commissioner, the Commissioner may, upon request of the permit holder, approve a plan of compliance with alternate methods to satisfy 1192 1193 the permit conditions. Such alternate methods may include (a) a direct payment by the permit holder to 1194 an organization authorized under a memorandum of understanding with the Department to receive 1195 contributions satisfying conditions of the permit; (b) a direct payment by the permit holder to a private 1196 nonprofit foundation that funds basic insurance coverage for indigents authorized under a memorandum 1197 of understanding with the Department to receive contributions satisfying conditions of a permit; or (c) 1198 such other methods for the provision of primary or specialized care to indigent patients or patients requiring specialized care as may be approved by the Commissioner. Any permit holder that fails or 1199 1200 refuses to comply with the requirements of a plan of compliance entered into in accordance with this 1201 subsection is subject to a civil penalty of up to \$100 per violation per day until the date of compliance. 1202

The Commissioner may, pursuant to regulations of the Board, accept requests for and approve 1203 amendments to permit conditions pursuant to this subsection upon request of the permit holder.

1204 The Board shall adopt regulations governing the issuance and revocation of permits in accordance 1205 with the provisions of this subsection.

1206 D. The Commissioner may condition the issuance of a permit to undertake a project upon the 1207 compliance of the applicant with quality of care standards established by the Board and may revoke a 1208 permit issued in accordance with this section in any case in which the permit holder fails to maintain 1209 compliance with such standards.

1210 The Board shall adopt regulations governing the issuance and revocation of permits in accordance 1211 with the provisions of this subsection, which shall include:

1212 1. Quality of care standards for the specific specialty service that are consistent with nationally 1213 recognized standards for such specialty service:

1214 2. A list of those national accrediting organizations having quality of care standards, compliance 1215 with which shall be deemed satisfactory to comply with quality of care standards adopted by the Board; 1216 3. Equipment standards and standards for appropriate utilization of equipment and services;

1217 4. Requirements for monitoring compliance with quality of care standards, including data reporting 1218 and periodic inspections; and 1219

5. Procedures for the issuance and revocation of permits pursuant to this subsection.

1220 E. The Commissioner may refuse to issue a permit if he determines that the project for which the 1221 permit is sought would be detrimental to the provision of health services in underserved areas of the 1222 Commonwealth.

1223 4. That the provisions of the second enactment of this act shall become effective on July 1, 2017.

1224 5. That the provisions of the third enactment of this act shall become effective on July 1, 2018.