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SENATE BILL NO. 108

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee for Courts of Justice

on February 1, 2016)

- (Patron Prior to Substitute—Senator Petersen)
- 5 6 A BILL to amend and reenact §§ 19.2-386.1, 19.2-386.10, 19.2-386.29, 19.2-386.31, 19.2-386.32, 7 19.2-386.34, and 19.2-386.35 of the Code of Virginia, relating to forfeiture of property used in 8 connection with the commission of crimes; finding of guilt required. 9

Be it enacted by the General Assembly of Virginia:

1. That §§ 19.2-386.1, 19.2-386.10, 19.2-386.29, 19.2-386.31, 19.2-386.32, 19.2-386.34, and 19.2-386.35 of the Code of Virginia are amended and reenacted as follows: 10 11

§ 19.2-386.1. Commencing an action of forfeiture.

Except as otherwise specifically provided by law, whenever any property is forfeited to the 13 14 Commonwealth by reason of the violation of any law, or if any statute provides for the forfeiture of any 15 property or money, or if any property or money be seized as forfeited for a violation of any of the provisions of this Code, the Commonwealth shall follow the procedures set forth in this chapter. 16

17 An action against any property subject to seizure under the provisions of Chapter 22.2 (§ 19.2-386.15) et seq.) shall be commenced by the filing of an information in the clerk's office of the circuit court. Any 18 19 information shall be filed in the name of the Commonwealth by the attorney for the Commonwealth or 20 may be filed by the Attorney General if so requested by the attorney for the Commonwealth. Venue for 21 an action of forfeiture shall lie in the county or city where (i) the property is located, (ii) the property is 22 seized, or (iii) an owner of the property or the person in whose custody the property is found could be 23 prosecuted for the illegal conduct alleged to give rise to the forfeiture. Such information shall (a) name 24 as parties defendant all owners and lienholders then known or of record and the trustees named in any 25 deed of trust securing such lienholder, (b) specifically describe the property, (c) set forth in general terms the grounds for forfeiture of the named property, (d) pray that the same be condemned and sold 26 27 or otherwise be disposed of according to law, and (e) ask that all persons concerned or interested be 28 notified to appear and show cause why such property should not be forfeited. In all cases, an 29 information shall be filed within three years of the date of actual discovery by the Commonwealth of the 30 last act giving rise to the forfeiture or the action for forfeiture will be barred. Any action of forfeiture 31 commenced under this section shall be stayed until the court in which the owner of the property or the person in whose custody the property is found is being prosecuted for an offense authorizing the forfeiture finds the owner or the person in whose custody the property is found guilty of such offense, 32 33 and any property eligible for forfeiture under the provisions of any statute shall be forfeited only upon 34 35 such finding of guilt of the owner or the person in whose custody the property is found, regardless of 36 whether the owner or the person in whose custody the property is found has been sentenced. If no such 37 finding is made by the court, all property seized shall be released from seizure. However, property that 38 has been seized may be forfeited even though no finding of guilt is made if (1) such forfeiture is ordered 39 by a court pursuant to a lawful plea agreement or (2) the owner of the property or the person in whose 40 custody the property is found has not submitted a written demand for the return of the property with the 41 law-enforcement agency that seized the property within one year from the date such property was 42 seized, in which case an action of forfeiture may proceed pursuant to the procedures set forth in this 43 chapter.

§ 19.2-386.10. Trial.

45 A. A party defendant who fails to appear as provided in § 19.2-386.9 shall be in default. The forfeiture shall be deemed established as to the interest of any party in default upon entry of judgment 46 47 as provided in § 19.2-386.11. Within twenty-one 21 days after entry of judgment, any party defendant against whom judgment has been so entered may petition the Department of Criminal Justice Services **48** for remission of his interest in the forfeited property. For good cause shown and upon proof that the 49 50 party defendant's interest in the property is exempt under subdivision 2, 3 or 4 of § 19.2-386.8, the 51 Department of Criminal Justice Services shall grant the petition and direct the state treasury to either (i) remit to the party defendant an amount not exceeding the party defendant's interest in the proceeds of 52 53 sale of the forfeited property after deducting expenses incurred and payable pursuant to subsection B of 54 § 19.2-386.12 or (ii) convey clear and absolute title to the forfeited property in extinguishment of such 55 interest.

If any party defendant appears in accordance with § 19.2-386.9, the court shall proceed to trial of the 56 57 case, unless trial by jury is demanded by the Commonwealth or any party defendant. At trial, the Commonwealth has the burden of proving that the property is subject to forfeiture under this chapter. 58 59 Upon such a showing by the Commonwealth, the claimant has the burden of proving that the claimant's

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interest in the property is exempt under subdivision 2, 3 or 4 of § 19.2-386.8. The proof of all issues 60 61 shall be by a preponderance of the evidence.

62 B. The information and trial thereon shall be independent of any criminal proceeding against any 63 party or other person for violation of law. However, upon motion and for good cause shown, the court 64 may stay a forfeiture proceeding that is related to any indictment or information.

§ 19.2-386.29. Forfeiture of certain weapons used in commission of criminal offense.

66 All pistols, shotguns, rifles, dirks, bowie knives, switchblade knives, ballistic knives, razors, slingshots, brass or metal knucks, blackjacks, stun weapons, and other weapons used by any person in 67 the commission of a criminal offense, shall, upon conviction of such person, be forfeited to the 68 Commonwealth by order of the court trying the case. The court shall dispose of such weapons as it 69 deems proper by entry of an order of record. Such disposition may include the destruction of the 70 weapons or, subject to any registration requirements of federal law, sale of the firearms to a licensed 71 72 dealer in such firearms in accordance with the provisions of Chapter 22.1 (§ 19.2-386.1 et seq.) regarding sale of property forfeited to the Commonwealth. 73

74 The court may authorize the seizing law-enforcement agency to use the weapon for a period of time 75 as specified in the order. When the seizing agency ceases to so use the weapon, it shall be disposed of 76 as otherwise provided in this section.

However, upon petition to the court and notice to the attorney for the Commonwealth, the court, 77 78 upon good cause shown, shall return any such weapon to its lawful owner after conclusion of all 79 relevant proceedings if such owner (i) did not know and had no reason to know of the conduct giving 80 rise to the forfeiture and (ii) is not otherwise prohibited by law from possessing the weapon. The owner shall acknowledge in a sworn affidavit to be filed with the record in the case or cases that he has 81 82 retaken possession of the weapon involved.

83 § 19.2-386.31. Seizure and forfeiture of property used in connection with the exploitation and 84 solicitation of children.

85 All audio and visual equipment, electronic equipment, devices and other personal property used in 86 connection with the possession, production, distribution, publication, sale, possession with intent to distribute or making of child pornography that constitutes a violation of § 18.2-374.1 or 18.2-374.1:1, or 87 in connection with the solicitation of a person less than 18 years of age that constitutes a violation of 88 89 § 18.2-374.3 shall be subject to lawful seizure by a law-enforcement officer and shall be subject to 90 forfeiture to the Commonwealth pursuant to Chapter 22.1 (§ 19.2-386.1 et seq.). The Commonwealth 91 shall file an information and notice of seizure in accordance with the procedures in Chapter 22.1 92 (§ 19.2-386.1 et seq.); however, any forfeiture action shall be stayed until conviction of the person 93 whose property is subject to forfeiture. Upon his conviction, the court may dispose of the issue of 94 forfeiture or may continue the civil case allowing the defendant time to answer, at the court's discretion.

95 § 19.2-386.32. Seizure and forfeiture of property used in connection with the abduction of 96 children.

97 All moneys and other property, real and personal, owned by a person and used to further the abduction of a child in violation of § 18.2-47, 18.2-48, or 18.2-48.1 are subject to lawful seizure by a 98 99 law-enforcement officer and are subject to forfeiture to the Commonwealth pursuant to Chapter 22.1 100 (§ 19.2-386.1 et seq.) by order of the court in which a conviction under § 18.2-47, 18.2-48, or 18.2-48.1 101 is obtained.

§ 19.2-386.34. Forfeiture of vehicle used in a felony violation of § 18.2-266.

103 The vehicle solely owned and operated by the accused during the commission of a felony violation 104 of § 18.2-266 shall be subject to seizure and forfeiture. After an arrest upon a felony violation of § 18.2-266, the vehicle may be forfeited to the Commonwealth pursuant to the procedures set forth in 105 Chapter 22.1 (§ 19.2-386.1 et seq.). Any seizure shall be stayed until conviction and the exhaustion of 106 all appeals at which time, if the information has been filed, the Commonwealth shall give notice of 107 108 seizure to all appropriate parties pursuant to § 19.2-386.3.

109 An immediate family member of the owner of any motor vehicle for which an information has been 110 filed under this section who was not the driver at the time of the violation may petition the court in 111 which such information was filed for the release of the motor vehicle. If the immediate family member 112 proves by a preponderance of the evidence that his immediate family has only one motor vehicle and will suffer a substantial hardship if that motor vehicle is seized and forfeited, the court, in its discretion, 113 114 may release the vehicle.

115 In the event the vehicle was sold to a bona fide purchaser subsequent to the arrest but prior to 116 seizure in order to avoid seizure and forfeiture, the Commonwealth shall have a right of action against 117 the seller for the proceeds of the sale. 118

§ 19.2-386.35. Seizure of property used in connection with certain offenses.

All money, equipment, motor vehicles, and other personal and real property of any kind or character 119 120 together with any interest or profits derived from the investment of such proceeds or other property that (i) was used in connection with the commission of, or in an attempt to commit, a violation of subsection 121

B of § 18.2-47, § 18.2-48 or 18.2-59, subsection B of § 18.2-346, or § 18.2-347, 18.2-348, 18.2-349, 122 18.2-355, 18.2-356, 18.2-357, 18.2-357.1, 40.1-29, 40.1-100.2, or 40.1-103; (ii) is traceable to the proceeds of some form of activity that violates subsection B of § 18.2-47, § 18.2-48 or 18.2-59, 123 124 125 subsection B of § 18.2-346, or § 18.2-347, 18.2-348, 18.2-349, 18.2-355, 18.2-356, 18.2-357, 40.1-29, 126 40.1-100.2, or 40.1-103; or (iii) was used to or intended to be used to promote some form of activity 127 that violates subsection B of § 18.2-47, § 18.2-48 or 18.2-59, subsection B of § 18.2-346, or § 18.2-347, 128 18.2-348, 18.2-349, 18.2-355, 18.2-356, 18.2-357, 40.1-29, 40.1-100.2, or 40.1-103 is subject to lawful 129 seizure by a law-enforcement officer and subject to forfeiture to the Commonwealth pursuant to Chapter 130 22.1 (§ 19.2-386.1 et seq.). Any forfeiture action under this section shall be stayed until conviction, and 131 property eligible for forfeiture pursuant to this section shall be forfeited only upon the entry of a final 132 judgment of conviction for an offense listed in this section; if no such judgment is entered, all property 133 seized pursuant to this section shall be released from seizure.

Real property shall not be subject to seizure unless the minimum prescribed punishment for theviolation is a term of imprisonment of not less than five years.

All seizures and forfeitures under this section shall be governed by Chapter 22.1 (§ 19.2-386.1 et seq.), and the procedures specified therein shall apply, mutatis mutandis, to all forfeitures under this section.