INTRODUCED

HB429

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HOUSE BILL NO. 429

Offered January 13, 2016 Prefiled January 7, 2016

3 4 A BILL to amend and reenact §§ 2.2-3004, 2.2-3900 through 2.2-3903, 15.2-1507, 15.2-1604, and 5 22.1-306 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 6 2.2-2901.1, 15.2-1500.1, and 22.1-295.2, relating to Virginia Human Rights Act; public employment; 7 prohibited discrimination; sexual orientation.

Patrons-Villanueva, Keam, Heretick, Kory, Levine, Lopez, Mason, Rasoul, Sickles, Simon and Yost

Referred to Committee on General Laws

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Be it enacted by the General Assembly of Virginia:

12 13 1. That §§ 2.2-3004, 2.2-3900 through 2.2-3903, 15.2-1507, 15.2-1604, and 22.1-306 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding sections 14 15 numbered 2.2-2901.1, 15.2-1500.1, and 22.1-295.2 as follows:

§ 2.2-2901.1. Employment discrimination prohibited. 16

No state agency, institution, board, bureau, commission, council, or instrumentality of the 17 Commonwealth shall discriminate in employment on the basis of race, color, religion, national origin, 18 19 sex, pregnancy, childbirth or related medical conditions, age, marital status, disability, sexual 20 orientation, or status as a veteran.

21 For the purposes of this section, "sexual orientation" means a person's actual or perceived 22 heterosexuality, bisexuality, homosexuality, or gender identity or expression. "Sexual orientation" shall 23 not include any person's attraction toward persons with whom sexual conduct would be illegal due to 24 the age of the parties. 25

§ 2.2-3004. Grievances qualifying for a grievance hearing; grievance hearing generally.

26 A. A grievance qualifying for a hearing shall involve a complaint or dispute by an employee relating 27 to the following adverse employment actions in which the employee is personally involved, including 28 but not limited to (i) formal disciplinary actions, including suspensions, demotions, transfers and 29 assignments, and dismissals resulting from formal discipline or unsatisfactory job performance; (ii) the 30 application of all written personnel policies, procedures, rules and regulations where it can be shown that 31 policy was misapplied or unfairly applied; (iii) discrimination on the basis of race, color, religion, political affiliation, age, disability, national origin Θ , sex, pregnancy, childbirth or related medical 32 conditions, sexual orientation as defined in § 2.2-2901.1, or status as a veteran; (iv) arbitrary or 33 34 capricious performance evaluations; (v) acts of retaliation as the result of the use of or participation in 35 the grievance procedure or because the employee has complied with any law of the United States or of 36 the Commonwealth, has reported any violation of such law to a governmental authority, has sought any 37 change in law before the Congress of the United States or the General Assembly, or has reported an 38 incidence of fraud, abuse, or gross mismanagement; and (vi) retaliation for exercising any right 39 otherwise protected by law.

40 B. Management reserves the exclusive right to manage the affairs and operations of state government. 41 Management shall exercise its powers with the highest degree of trust. In any employment matter that management precludes from proceeding to a grievance hearing, management's response, including any 42 43 appropriate remedial actions, shall be prompt, complete, and fair.

44 C. Complaints relating solely to the following issues shall not proceed to a hearing: (i) establishment 45 and revision of wages, salaries, position classifications, or general benefits; (ii) work activity accepted by 46 the employee as a condition of employment or which may reasonably be expected to be a part of the 47 job content; (iii) contents of ordinances, statutes or established personnel policies, procedures, and rules and regulations; (iv) methods, means, and personnel by which work activities are to be carried on; (v) 48 49 termination, layoff, demotion, or suspension from duties because of lack of work, reduction in work 50 force, or job abolition; (vi) hiring, promotion, transfer, assignment, and retention of employees within 51 the agency; and (vii) relief of employees from duties of the agency in emergencies.

52 D. Except as provided in subsection A of § 2.2-3003, decisions regarding whether a grievance 53 qualifies for a hearing shall be made in writing by the agency head or his designee within five workdays of the employee's request for a hearing. A copy of the decision shall be sent to the employee. The 54 55 employee may appeal the denial of a hearing by the agency head to the Director of the Department of Human Resource Management (the Director). Upon receipt of an appeal, the agency shall transmit the 56 entire grievance record to the Department of Human Resource Management within five workdays. The 57 58 Director shall render a decision on whether the employee is entitled to a hearing upon the grievance

59 record and other probative evidence.

E. The hearing pursuant to § 2.2-3005 shall be held in the locality in which the employee is 60 employed or in any other locality agreed to by the employee, employer, and hearing officer. The 61 62 employee and the agency may be represented by legal counsel or a lay advocate, the provisions of 63 § 54.1-3904 notwithstanding. The employee and the agency may call witnesses to present testimony and

64 be cross-examined.

65 § 2.2-3900. Short title; declaration of policy.

- A. This chapter shall be known and cited as the Virginia Human Rights Act. 66
- B. It is the policy of the Commonwealth to: 67

1. Safeguard all individuals within the Commonwealth from unlawful discrimination because of race, **68** 69 color, religion, national origin, sex, pregnancy, childbirth or related medical conditions, age, marital status, or disability, in places of public accommodation, including educational institutions and in real 70 71 estate transactions; in employment; preserve the public safety, health and general welfare; and further the interests, rights and privileges of individuals within the Commonwealth; and 72

73 2. Safeguard all individuals within the Commonwealth from unlawful discrimination because of race, 74 color, religion, national origin, sex, pregnancy, childbirth or related medical conditions, age, marital 75 status, disability, sexual orientation, or status as a veteran in employment;

- 3. Preserve the public safety, health, and general welfare; 76
- 4. Further the interests, rights, and privileges of individuals within the Commonwealth; and 77
- 78 5. Protect citizens of the Commonwealth against unfounded charges of unlawful discrimination.

79 § 2.2-3901. Unlawful discriminatory practice and gender discrimination defined.

Conduct that violates any Virginia or federal statute or regulation governing discrimination on the 80 basis of race, color, religion, national origin, sex, pregnancy, childbirth or related medical conditions, 81 age, marital status, sexual orientation, status as a veteran, or disability shall be an "unlawful 82 discriminatory practice" for the purposes of this chapter. 83

The terms "because of sex or gender" or "on the basis of sex or gender" or terms of similar import 84 85 when used in reference to discrimination in the Code and acts of the General Assembly include because of or on the basis of pregnancy, childbirth or related medical conditions. Women affected by pregnancy, 86 childbirth or related medical conditions shall be treated the same for all purposes as persons not so 87 88 affected but similar in their abilities or disabilities.

89 As used in this chapter, "sexual orientation" means a person's actual or perceived heterosexuality, 90 bisexuality, homosexuality, or gender identity or expression. "Sexual orientation" shall not include any 91 person's attraction toward persons with whom sexual conduct would be illegal due to the age of the 92 parties.

93 § 2.2-3902. Construction of chapter; other programs to aid persons with disabilities, minors and 94 the elderly.

95 The provisions of this chapter shall be construed liberally for the accomplishment of its policies. Nothing contained in this chapter shall be deemed to repeal, supersede or expand upon any of the 96 97 provisions of any other state or federal law relating to discrimination because of race, color, religion, 98 national origin, sex, pregnancy, childbirth or related medical conditions, age, marital status, sexual 99 orientation, status as a veteran, or disability.

100 Nothing in this chapter shall prohibit or alter any program, service, facility, school, or privilege that 101 is afforded, oriented or restricted to a person because of disability or age from continuing to habilitate, 102 rehabilitate, or accommodate that person.

In addition, nothing in this chapter shall be construed to affect any governmental program, law or 103 activity differentiating between persons on the basis of age over the age of 18 years (i) where the 104 differentiation is reasonably necessary to normal operation or the activity is based upon reasonable 105 factors other than age or (ii) where the program, law or activity constitutes a legitimate exercise of 106 107 powers of the Commonwealth for the general health, safety and welfare of the population at large.

108 Complaints filed with the Division of Human Rights of the Department of Law (the Division) in accordance with § 2.2-520 alleging unlawful discriminatory practice under a Virginia statute that is 109 enforced by a Virginia agency shall be referred to that agency. The Division may investigate complaints 110 111 alleging an unlawful discriminatory practice under a federal statute or regulation and attempt to resolve it through conciliation. Unsolved complaints shall thereafter be referred to the federal agency with 112 113 jurisdiction over the complaint. Upon such referral, the Division shall have no further jurisdiction over the complaint. The Division shall have no jurisdiction over any complaint filed under a local ordinance 114 115 adopted pursuant to § 15.2-965. 116

§ 2.2-3903. Causes of action not created.

117 A. Nothing in this chapter or in Article 4 (§ 2.2-520 et seq.) of Chapter 5 creates, nor shall it be 118 construed to create, an independent or private cause of action to enforce its provisions, except as 119 specifically provided in subsections B and C.

B. No employer employing more than five but less than 15 persons shall discharge any such 120

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121 employee on the basis of race, color, religion, national origin, sex, pregnancy, childbirth or related 122 medical conditions, including lactation or sexual orientation. No employer employing more than five but less than 20 persons shall discharge any such employee on the basis of age if the employee is 40 years 123 124 of age or older. For the purposes of this section, "lactation" means a condition that may result in the 125 feeding of a child directly from the breast or the expressing of milk from the breast:

126 "Lactation" means a condition that may result in the feeding of a child directly from the breast or 127 the expressing of milk from the breast.

128 "Sexual orientation" means a person's actual or perceived heterosexuality, bisexuality, homosexuality, 129 or gender identity or expression. "Sexual orientation" shall not include any person's attraction toward persons with whom sexual conduct would be illegal due to the age of the parties. 130

131 C. The employee may bring an action in a general district or circuit court having jurisdiction over the employer who allegedly discharged the employee in violation of this section. Any such action shall 132 133 be brought within 300 days from the date of the discharge or, if the employee has filed a complaint with the Division of Human Rights of the Department of Law or a local human rights or human 134 135 relations agency or commission within 300 days of the discharge, such action shall be brought within 90 136 days from the date that the Division or a local human rights or human relations agency or commission 137 has rendered a final disposition on the complaint. The court may award up to 12 months' back pay with 138 interest at the judgment rate as provided in § 6.2-302. However, if the court finds that either party 139 engaged in tactics to delay resolution of the complaint, it may (i) diminish the award or (ii) award back 140 pay to the date of judgment without regard to the 12-month limitation.

141 In any case where the employee prevails, the court shall award attorney fees from the amount recovered, not to exceed 25 percent of the back pay awarded. The court shall not award other damages, 142 143 compensatory or punitive, nor shall it order reinstatement of the employee.

144 D. Causes of action based upon the public policies reflected in this chapter shall be exclusively 145 limited to those actions, procedures, and remedies, if any, afforded by applicable federal or state civil rights statutes or local ordinances. Nothing in this section or § 2.2-3900 shall be deemed to alter, 146 147 supersede, or otherwise modify the authority of the Division or of any local human rights or human 148 relations commissions established pursuant to § 15.2-853 or 15.2-965. 149

§ 15.2-1500.1. Employment discrimination prohibited.

150 No department, office, board, commission, agency, or instrumentality of local government shall 151 discriminate in employment on the basis of race, color, religion, national origin, sex, pregnancy, 152 childbirth or related medical conditions, age, marital status, disability, sexual orientation, or status as a 153 veteran.

154 For the purposes of this section, "sexual orientation" means a person's actual or perceived 155 heterosexuality, bisexuality, homosexuality, or gender identity or expression. "Sexual orientation" shall 156 not include any person's attraction toward persons with whom sexual conduct would be illegal due to 157 the age of the parties. 158

§ 15.2-1507. Provision of grievance procedure; training programs.

159 A. If a local governing body fails to adopt a grievance procedure required by § 15.2-1506 or fails to 160 certify it as provided in this section, the local governing body shall be deemed to have adopted a 161 grievance procedure which is consistent with the provisions of Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2 and any regulations adopted pursuant thereto for so long as the locality remains in noncompliance. 162 163 The locality shall provide its employees with copies of the applicable grievance procedure upon request. The term "grievance" as used herein shall not be interpreted to mean negotiations of wages, salaries, or 164 165 fringe benefits.

166 Each grievance procedure, and each amendment thereto, in order to comply with this section, shall 167 be certified in writing to be in compliance by the city, town or county attorney, and the chief 168 administrative officer of the locality, and such certification filed with the clerk of the circuit court having jurisdiction in the locality in which the procedure is to apply. Local government grievance procedures in effect as of July 1, 1991, shall remain in full force and effect for 90 days thereafter, 169 170 171 unless certified and filed as provided above within a shorter time period.

172 Each grievance procedure shall include the following components and features:

173 1. Definition of grievance. A grievance shall be a complaint or dispute by an employee relating to 174 his employment, including but not necessarily limited to (i) disciplinary actions, including dismissals, 175 disciplinary demotions, and suspensions, provided that dismissals shall be grievable whenever resulting 176 from formal discipline or unsatisfactory job performance; (ii) the application of personnel policies, 177 procedures, rules and regulations, including the application of policies involving matters referred to in subdivision 2 (iii) below; (iii) discrimination on the basis of race, color, creed, religion, political 178 179 affiliation, age, disability, national origin or, sex, pregnancy, childbirth or related medical conditions, sexual orientation as defined in § 15.2-1500.1, or status as a veteran; and (iv) acts of retaliation as the 180 181 result of the use of or participation in the grievance procedure or because the employee has complied

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182 with any law of the United States or of the Commonwealth, has reported any violation of such law to a 183 governmental authority, has sought any change in law before the Congress of the United States or the 184 General Assembly, or has reported an incidence of fraud, abuse, or gross mismanagement. For the 185 purposes of clause (iv) there shall be a rebuttable presumption that increasing the penalty that is the 186 subject of the grievance at any level of the grievance shall be an act of retaliation.

187 2. Local government responsibilities. Local governments shall retain the exclusive right to manage 188 the affairs and operations of government. Accordingly, the following complaints are nongrievable: (i) 189 establishment and revision of wages or salaries, position classification or general benefits; (ii) work 190 activity accepted by the employee as a condition of employment or work activity which may reasonably 191 be expected to be a part of the job content; (iii) the contents of ordinances, statutes or established 192 personnel policies, procedures, rules and regulations; (iv) failure to promote except where the employee 193 can show that established promotional policies or procedures were not followed or applied fairly; (v) the 194 methods, means and personnel by which work activities are to be carried on; (vi) except where such 195 action affects an employee who has been reinstated within the previous six months as the result of the 196 final determination of a grievance, termination, layoff, demotion or suspension from duties because of 197 lack of work, reduction in work force, or job abolition; (vii) the hiring, promotion, transfer, assignment 198 and retention of employees within the local government; and (viii) the relief of employees from duties 199 of the local government in emergencies. In any grievance brought under the exception to clause (vi) of 200 this subdivision, the action shall be upheld upon a showing by the local government that: (i) there was a 201 valid business reason for the action and (ii) the employee was notified of the reason in writing prior to 202 the effective date of the action. 203

3. Coverage of personnel.

204 a. Unless otherwise provided by law, all nonprobationary local government permanent full-time and 205 part-time employees are eligible to file grievances with the following exceptions: 206

(1) Appointees of elected groups or individuals;

207 (2) Officials and employees who by charter or other law serve at the will or pleasure of an 208 appointing authority; 209

(3) Deputies and executive assistants to the chief administrative officer of a locality;

(4) Agency heads or chief executive officers of government operations;

(5) Employees whose terms of employment are limited by law;

(6) Temporary, limited term and seasonal employees;

213 (7) Law-enforcement officers as defined in Chapter 5 (§ 9.1-500 et seq.) of Title 9.1 whose 214 grievance is subject to the provisions of Chapter 10.1 and who have elected to proceed pursuant to those 215 provisions in the resolution of their grievance, or any other employee electing to proceed pursuant to 216 any other existing procedure in the resolution of his grievance.

b. Notwithstanding the exceptions set forth in subdivision 3 a above, local governments, at their sole 217 218 discretion, may voluntarily include employees in any of the excepted categories within the coverage of 219 their grievance procedures.

c. The chief administrative officer of each local government, or his designee, shall determine the 220 221 officers and employees excluded from the grievance procedure, and shall be responsible for maintaining 222 an up-to-date list of the affected positions.

4. Grievance procedure availability and coverage for employees of community services boards, 223 224 redevelopment and housing authorities, and regional housing authorities. Employees of community 225 services boards, redevelopment and housing authorities created pursuant to § 36-4, and regional housing 226 authorities created pursuant to § 36-40 shall be included in (i) a local governing body's grievance 227 procedure or personnel system, if agreed to by the department, board, or authority and the locality or (ii) 228 a grievance procedure established and administered by the department, board or authority which is consistent with the provisions of Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2 and any regulations 229 230 promulgated pursuant thereto. If a department, board or authority fails to establish a grievance procedure pursuant to clause (i) or (ii), it shall be deemed to have adopted a grievance procedure which is consistent with the provisions of Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2 and any regulations 231 232 233 adopted pursuant thereto for so long as it remains in noncompliance. 234

5. General requirements for procedures.

235 a. Each grievance procedure shall include not more than four steps for airing complaints at 236 successively higher levels of local government management, and a final step providing for a panel 237 hearing or a hearing before an administrative hearing officer upon the agreement of both parties.

238 b. Grievance procedures shall prescribe reasonable and specific time limitations for the grievant to 239 submit an initial complaint and to appeal each decision through the steps of the grievance procedure.

240 c. Nothing contained in this section shall prohibit a local government from granting its employees 241 rights greater than those contained herein, provided such grant does not exceed or violate the general 242 law or public policy of the Commonwealth.

243 6. Time periods. 244 a. It is intended that speedy attention to employee grievances be promoted, consistent with the ability 245 of the parties to prepare for a fair consideration of the issues of concern.

246 b. The time for submitting an initial complaint shall not be less than 20 calendar days after the event 247 giving rise to the grievance, but local governments may, at their option, allow a longer time period.

248 c. Limits for steps after initial presentation of grievance shall be the same or greater for the grievant 249 than the time which is allowed for local government response in each comparable situation. 250

d. Time frames may be extended by mutual agreement of the local government and the grievant.

7. Compliance.

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a. After the initial filing of a written grievance, failure of either party to comply with all substantial 252 253 procedural requirements of the grievance procedure, including the panel or administrative hearing, 254 without just cause shall result in a decision in favor of the other party on any grievable issue, provided 255 the party not in compliance fails to correct the noncompliance within five workdays of receipt of written 256 notification by the other party of the compliance violation. Such written notification by the grievant shall 257 be made to the chief administrative officer, or his designee.

258 b. The chief administrative officer, or his designee, at his option, may require a clear written 259 explanation of the basis for just cause extensions or exceptions. The chief administrative officer, or his 260 designee, shall determine compliance issues. Compliance determinations made by the chief 261 administrative officer shall be subject to judicial review by filing petition with the circuit court within 262 30 days of the compliance determination.

263 8. Management steps.

264 a. The first step shall provide for an informal, initial processing of employee complaints by the 265 immediate supervisor through a nonwritten, discussion format.

266 b. Management steps shall provide for a review with higher levels of local government authority 267 following the employee's reduction to writing of the grievance and the relief requested on forms 268 supplied by the local government. Personal face-to-face meetings are required at all of these steps.

269 c. With the exception of the final management step, the only persons who may normally be present 270 in the management step meetings are the grievant, the appropriate local government official at the level at which the grievance is being heard, and appropriate witnesses for each side. Witnesses shall be 271 272 present only while actually providing testimony. At the final management step, the grievant, at his 273 option, may have present a representative of his choice. If the grievant is represented by legal counsel, 274 local government likewise has the option of being represented by counsel.

275 9. Qualification for panel or administrative hearing.

276 a. Decisions regarding grievability and access to the procedure shall be made by the chief 277 administrative officer of the local government, or his designee, at any time prior to the panel hearing, at 278 the request of the local government or grievant, within 10 calendar days of the request. No city, town, 279 or county attorney, or attorney for the Commonwealth, shall be authorized to decide the question of grievability. A copy of the ruling shall be sent to the grievant. Decisions of the chief administrative 280 281 officer of the local government, or his designee, may be appealed to the circuit court having jurisdiction 282 in the locality in which the grievant is employed for a hearing on the issue of whether the grievance 283 qualifies for a panel hearing. Proceedings for review of the decision of the chief administrative officer or 284 his designee shall be instituted by the grievant by filing a notice of appeal with the chief administrative 285 officer within 10 calendar days from the date of receipt of the decision and giving a copy thereof to all 286 other parties. Within 10 calendar days thereafter, the chief administrative officer or his designee shall 287 transmit to the clerk of the court to which the appeal is taken: a copy of the decision of the chief 288 administrative officer, a copy of the notice of appeal, and the exhibits. A list of the evidence furnished to the court shall also be furnished to the grievant. The failure of the chief administrative officer or his 289 290 designee to transmit the record shall not prejudice the rights of the grievant. The court, on motion of the 291 grievant, may issue a writ of certiorari requiring the chief administrative officer to transmit the record on 292 or before a certain date.

293 b. Within 30 days of receipt of such records by the clerk, the court, sitting without a jury, shall hear 294 the appeal on the record transmitted by the chief administrative officer or his designee and such 295 additional evidence as may be necessary to resolve any controversy as to the correctness of the record. 296 The court, in its discretion, may receive such other evidence as the ends of justice require. The court 297 may affirm the decision of the chief administrative officer or his designee, or may reverse or modify the 298 decision. The decision of the court shall be rendered no later than the fifteenth day from the date of the 299 conclusion of the hearing. The decision of the court is final and is not appealable.

300 10. Final hearings.

301 a. Qualifying grievances shall advance to either a panel hearing or a hearing before an administrative 302 hearing officer, as set forth in the locality's grievance procedure, as described below:

(1) If the grievance procedure adopted by the local governing body provides that the final step shall 303 304 be an impartial panel hearing, the panel may, with the exception of those local governments covered by HB429

305 subdivision a (2) of this subsection, consist of one member appointed by the grievant, one member 306 appointed by the agency head and a third member selected by the first two. In the event that agreement 307 cannot be reached as to the final panel member, the chief judge of the circuit court of the jurisdiction 308 wherein the dispute arose shall select the third panel member. The panel shall not be composed of any 309 persons having direct involvement with the grievance being heard by the panel, or with the complaint or 310 dispute giving rise to the grievance. Managers who are in a direct line of supervision of a grievant, 311 persons residing in the same household as the grievant and the following relatives of a participant in the 312 grievance process or a participant's spouse are prohibited from serving as panel members: spouse, parent, 313 child, descendants of a child, sibling, niece, nephew and first cousin. No attorney having direct 314 involvement with the subject matter of the grievance, nor a partner, associate, employee or co-employee 315 of the attorney shall serve as a panel member.

(2) If the grievance procedure adopted by the local governing body provides for the final step to be 316 317 an impartial panel hearing, local governments may retain the panel composition method previously 318 approved by the Department of Human Resource Management and in effect as of the enactment of this 319 statute. Modifications to the panel composition method shall be permitted with regard to the size of the 320 panel and the terms of office for panel members, so long as the basic integrity and independence of 321 panels are maintained. As used in this section, the term "panel" shall include all bodies designated and authorized to make final and binding decisions. 322

323 (3) When a local government elects to use an administrative hearing officer rather than a 324 three-person panel for the final step in the grievance procedure, the administrative hearing officer shall 325 be appointed by the Executive Secretary of the Supreme Court of Virginia. The appointment shall be 326 made from the list of administrative hearing officers maintained by the Executive Secretary pursuant to 327 § 2.2-4024 and shall be made from the appropriate geographical region on a rotating basis. In the alternative, the local government may request the appointment of an administrative hearing officer from 328 the Department of Human Resource Management. If a local government elects to use an administrative 329 330 hearing officer, it shall bear the expense of such officer's services.

331 (4) When the local government uses a panel in the final step of the procedure, there shall be a 332 chairperson of the panel and, when panels are composed of three persons (one each selected by the 333 respective parties and the third from an impartial source), the third member shall be the chairperson.

334 (5) Both the grievant and the respondent may call upon appropriate witnesses and be represented by 335 legal counsel or other representatives at the hearing. Such representatives may examine, cross-examine, 336 question and present evidence on behalf of the grievant or respondent before the panel or hearing officer 337 without being in violation of the provisions of § 54.1-3904.

338 (6) The decision of the panel or hearing officer shall be final and binding and shall be consistent 339 with provisions of law and written policy.

340 (7) The question of whether the relief granted by a panel or hearing officer is consistent with written 341 policy shall be determined by the chief administrative officer of the local government, or his designee, 342 unless such person has a direct personal involvement with the event or events giving rise to the 343 grievance, in which case the decision shall be made by the attorney for the Commonwealth of the 344 jurisdiction in which the grievance is pending. 345

b. Rules for panel and administrative hearings.

346 Unless otherwise provided by law, local governments shall adopt rules for the conduct of panel or 347 administrative hearings as a part of their grievance procedures, or shall adopt separate rules for such 348 hearings. Rules which are promulgated shall include, but need not be limited to the following 349 provisions:

350 (1) That neither the panels nor the hearing officer have authority to formulate policies or procedures 351 or to alter existing policies or procedures;

352 (2) That panels and the hearing officer have the discretion to determine the propriety of attendance at 353 the hearing of persons not having a direct interest in the hearing, and, at the request of either party, the 354 hearing shall be private;

355 (3) That the local government provide the panel or hearing officer with copies of the grievance 356 record prior to the hearing, and provide the grievant with a list of the documents furnished to the panel or hearing officer, and the grievant and his attorney, at least 10 days prior to the scheduled hearing, 357 358 shall be allowed access to and copies of all relevant files intended to be used in the grievance 359 proceeding;

360 (4) That panels and hearing officers have the authority to determine the admissibility of evidence without regard to the burden of proof, or the order of presentation of evidence, so long as a full and 361 362 equal opportunity is afforded to all parties for the presentation of their evidence;

363 (5) That all evidence be presented in the presence of the panel or hearing officer and the parties, 364 except by mutual consent of the parties;

(6) That documents, exhibits and lists of witnesses be exchanged between the parties or hearing 365 366 officer in advance of the hearing;

367 (7) That the majority decision of the panel or the decision of the hearing officer, acting within the 368 scope of its or his authority, be final, subject to existing policies, procedures and law;

369 (8) That the panel or hearing officer's decision be provided within a specified time to all parties; and 370 (9) Such other provisions as may facilitate fair and expeditious hearings, with the understanding that 371 the hearings are not intended to be conducted like proceedings in courts, and that rules of evidence do 372 not necessarily apply.

373 11. Implementation of final hearing decisions.

374 Either party may petition the circuit court having jurisdiction in the locality in which the grievant is 375 employed for an order requiring implementation of the hearing decision.

B. Notwithstanding the contrary provisions of this section, a final hearing decision rendered under 376 377 the provisions of this section which would result in the reinstatement of any employee of a sheriff's 378 office, who has been terminated for cause may be reviewed by the circuit court for the locality upon the 379 petition of the locality. The review of the circuit court shall be limited to the question of whether the 380 decision of the panel or hearing officer was consistent with provisions of law and written policy.

381 § 15.2-1604. Appointment of deputies and employment of employees; discriminatory practices 382 by certain officers; civil penalty. 383

A. It shall be an unlawful employment practice for a constitutional officer:

384 1. To fail or refuse to appoint or hire or to discharge any individual, or otherwise to discriminate 385 against any individual with respect to his compensation, terms, conditions or privileges of appointment 386 or employment, because of such individual's race, color, religion, sex or, national origin, pregnancy, 387 childbirth or related medical conditions, sexual orientation as defined in § 15.2-1500.1, or status as a 388 veteran; or

389 2. To limit, segregate, or classify his appointees, employees or applicants for appointment or 390 employment in any way which would deprive or tend to deprive any individual of employment 391 opportunities or otherwise adversely affect his status as an employee, because of the individual's race, 392 color, religion, sex or, national origin, pregnancy, childbirth or related medical conditions, sexual 393 orientation as defined in § 15.2-1500.1, or status as a veteran.

394 B. Nothing in this section shall be construed to make it an unlawful employment practice for a 395 constitutional officer to hire or appoint an individual on the basis of his sex or national origin in those 396 instances where sex or national origin is a bona fide occupational qualification reasonably necessary to 397 the normal operation of that particular office. The provisions of this section shall not apply to 398 policy-making positions, confidential or personal staff positions, or undercover positions.

399 C. With regard to notices and advertisements:

400 1. Every constitutional officer shall, prior to hiring any employee, advertise such employment 401 position in a newspaper having general circulation or a state or local government job placement service 402 in such constitutional officer's locality except where the vacancy is to be used (i) as a placement opportunity for appointees or employees affected by layoff, (ii) as a transfer opportunity or demotion for 403 404 an incumbent, (iii) to fill positions that have been advertised within the past 120 days, (iv) to fill 405 positions to be filled by appointees or employees returning from leave with or without pay, (v) to fill 406 temporary positions, temporary employees being those employees hired to work on special projects that 407 have durations of three months or less, or (vi) to fill policy-making positions, confidential or personal 408 staff positions, or special, sensitive law-enforcement positions normally regarded as undercover work.

409 2. No constitutional officer shall print or publish or cause to be printed or published any notice or 410 advertisement relating to employment by such constitutional officer indicating any preference, limitation, 411 specification, or discrimination, based on sex or national origin, except that such notice or advertisement 412 may indicate a preference, limitation, specification, or discrimination based on sex or national origin 413 when sex or national origin is a bona fide occupational qualification for employment.

414 D. Complaints regarding violations of subsection A may be made to the Division of Human Rights of the Department of Law. The Division shall have the authority to exercise its powers as outlined in 415 416 Article 4 (§ 2.2-520 et seq.) of Chapter 5 of Title 2.2.

417 E. Any constitutional officer who willfully violates the provisions of subsection C shall be subject to 418 a civil penalty not to exceed \$2,000.

419 § 22.1-295.2. Employment discrimination prohibited.

420 No school board or any agent or employee thereof shall discriminate in employment on the basis of 421 race, color, religion, national origin, sex, pregnancy, childbirth or related medical conditions, age, 422 marital status, disability, sexual orientation, or status as a veteran.

423 For the purposes of this section, "sexual orientation" means a person's actual or perceived 424 heterosexuality, bisexuality, homosexuality, or gender identity or expression. "Sexual orientation" shall 425 not include any person's attraction toward persons with whom sexual conduct would be illegal due to 426 the age of the parties.

427 § 22.1-306. Definitions. HB429

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428 As used in this article:

429 "Business day" means any day that the relevant school board office is open.

"Day" means calendar days unless a different meaning is clearly expressed in this article. Whenever
the last day for performing an act required by this article falls on a Saturday, Sunday, or legal holiday,
the act may be performed on the next day that is not a Saturday, Sunday, or legal holiday.

33 "Dismissal" means the dismissal of any teacher during the term of such teacher's contract.

434 "Grievance" means a complaint or dispute by a teacher relating to his employment, including but not 435 necessarily limited to: (i) disciplinary action including dismissal; (ii) the application or interpretation of: 436 (a) personnel policies, (b) procedures, (c) rules and regulations, (d) ordinances, and (e) statutes; (iii) acts of reprisal against a teacher for filing or processing a grievance, participating as a witness in any step, 437 meeting or hearing relating to a grievance, or serving as a member of a fact-finding panel; and (iv) 438 complaints of discrimination on the basis of race, color, ereed religion, political affiliation, handicap 439 disability, age, national origin, or sex, pregnancy, childbirth or related medical conditions, marital 440 status, or sexual orientation as defined in § 22.1-295.2. Each school board shall have the exclusive right 441 442 to manage the affairs and operations of the school division. Accordingly, the term "grievance" shall not 443 include a complaint or dispute by a teacher relating to (1) establishment and revision of wages or 444 salaries, position classifications or general benefits, (2) suspension of a teacher or nonrenewal of the contract of a teacher who has not achieved continuing contract status, (3) the establishment or contents 445 446 of ordinances, statutes or personnel policies, procedures, rules and regulations, (4) failure to promote, (5) discharge, layoff, or suspension from duties because of decrease in enrollment, decrease in enrollment or 447 448 abolition of a particular subject or insufficient funding, (6) hiring, transfer, assignment, and retention of 449 teachers within the school division, (7) suspension from duties in emergencies, (8) the methods, means, and personnel by which the school division's operations are to be carried on, or (9) coaching or 450 extracurricular activity sponsorship. 451

452 While these management rights are reserved to the school board, failure to apply, where applicable, 453 the rules, regulations, policies, or procedures as written or established by the school board is grievable.

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