2016 SESSION

ENROLLED

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 4.1-103, as it is currently effective and as it shall become effective, 3 4.1-104, and 4.1-119, as it is currently effective and as it shall become effective, of the Code of 4 Virginia, relating to alcoholic beverage control; purchase and sale of products.

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Approved

[H 323]

Be it enacted by the General Assembly of Virginia:

1. That §§ 4.1-103, as it is currently effective and as it shall become effective, 4.1-104, and 4.1-119, 8 9 as it is currently effective and as it shall become effective, of the Code of Virginia are amended 10 and reenacted as follows: 11

§ 4.1-103. (Effective until July 1, 2018) General powers of Board.

The Board shall have the power to:

13 1. Buy, import and sell alcoholic beverages other than beer and wine not produced by farm wineries, and to have alcoholic beverages other than beer and wine not produced by farm wineries in its 14 15 possession for sale; 16

2. Buy and sell any mixers;

3. Buy and sell products licensed by the Virginia Tourism Corporation that are within international 17 18 trademark classes 16 (paper goods and printer matters), 18 (leather goods), 21 (housewares and glass), 19 and 25 (clothing); 20

4. Control the possession, sale, transportation and delivery of alcoholic beverages;

21 4. 5. Determine, subject to § 4.1-121, the localities within which government stores shall be 22 established or operated and the location of such stores;

23 5. 6. Maintain warehouses for alcoholic beverages and control the storage and delivery of alcoholic 24 beverages to and from such warehouses; 25

6. 7. Lease, occupy and improve any land or building required for the purposes of this title;

26 7. 8. Purchase or otherwise acquire title to any land or building required for the purposes of this title 27 and sell and convey the same by proper deed, with the consent of the Governor;

8. 9. Purchase, lease or acquire the use of, by any manner, any plant or equipment which may be 28 29 considered necessary or useful in carrying into effect the purposes of this title, including rectifying, 30 blending and processing plants. The Board may purchase, build, lease, and operate distilleries and 31 manufacture alcoholic beverages;

32 9. 10. Determine the nature, form and capacity of all containers used for holding alcoholic beverages 33 to be kept or sold under this title, and prescribe the form and content of all labels and seals to be placed 34 thereon; however, no container sold in or shipped into the Commonwealth shall include powdered or 35 crystalline alcohol;

10. 11. Appoint every agent and employee required for its operations; require any or all of them to 36 37 give bonds payable to the Commonwealth in such penalty as shall be fixed by the Board; and engage the services of experts and professionals; 38

39 11. 12. Hold and conduct hearings; issue subpoenas requiring the attendance of witnesses and the 40 production of records, memoranda, papers and other documents before the Board or any agent of the 41 Board; and administer oaths and take testimony thereunder. The Board may authorize any Board 42 member or agent of the Board to hold and conduct hearings, issue subpoenas, administer oaths and take 43 testimony thereunder, and make summary decisions, subject to final decision by the Board, on 44 application of any party aggrieved;

45 12. 13. Make a reasonable charge for preparing and furnishing statistical information and compilations to persons other than (i) officials, including court and police officials, of the 46 Commonwealth and of its subdivisions if the information requested is for official use and (ii) persons 47 who have a personal or legal interest in obtaining the information requested if such information is not to 48 49 be used for commercial or trade purposes;

50 13. 14. Promulgate regulations in accordance with the Administrative Process Act (§ 2.2-4000 et 51 seq.) and § 4.1-111 of this chapter;

14. 15. Grant, suspend, and revoke licenses for the manufacture, bottling, distribution, importation, 52 53 and sale of alcoholic beverages;

54 15. 16. Assess and collect civil penalties and civil charges for violations of this title and Board 55 regulations;

56 16. 17. Maintain actions to enjoin common nuisances as defined in § 4.1-317; HB323ER

57 17. 18. Establish minimum food sale requirements for all retail licensees; and

58 18. 19. Do all acts necessary or advisable to carry out the purposes of this title.

§ 4.1-103. (Effective July 1, 2018) General powers of Board. 59

60 The Board shall have the power to:

61 1. Sue and be sued, implead and be impleaded, and complain and defend in all courts;

62 2. Adopt, use, and alter at will a common seal;

3. Fix, alter, charge, and collect rates, rentals, fees, and other charges for the use of property of, the 63 64 sale of products of, or services rendered by the Authority at rates to be determined by the Authority for 65 the purpose of providing for the payment of the expenses of the Authority;

4. Make and enter into all contracts and agreements necessary or incidental to the performance of its 66 67 duties, the furtherance of its purposes, and the execution of its powers under this title, including agreements with any person or federal agency; 68

5. Employ, at its discretion, consultants, researchers, architects, engineers, accountants, financial 69 70 experts, investment bankers, superintendents, managers, and such other employees and agents as may be 71 necessary and fix their compensation to be payable from funds made available to the Authority. Legal 72 services for the Authority shall be provided by the Attorney General in accordance with Chapter 5 73 (§ 2.2-500 et seq.) of Title 2.2;

74 6. Receive and accept from any federal or private agency, foundation, corporation, association, or 75 person grants or other aid to be expended in accomplishing the objectives of the Authority, and receive 76 and accept from the Commonwealth or any state and any municipality, county, or other political subdivision thereof or from any other source aid or contributions of either money, property, or other 77 78 things of value, to be held, used, and applied only for the purposes for which such grants and 79 contributions may be made. All federal moneys accepted under this section shall be accepted and 80 expended by the Authority upon such terms and conditions as are prescribed by the United States and as are consistent with state law, and all state moneys accepted under this section shall be expended by the 81 Authority upon such terms and conditions as are prescribed by the Commonwealth; 82

7. Adopt, alter, and repeal bylaws, rules, and regulations governing the manner in which its business 83 shall be transacted and the manner in which the powers of the Authority shall be exercised and its 84 85 duties performed;

86 8. Conduct or engage in any lawful business, activity, effort, or project consistent with the 87 Authority's purposes or necessary or convenient to exercise its powers;

88 9. Develop policies and procedures generally applicable to the procurement of goods, services, and 89 construction, based upon competitive principles;

90 10. Develop policies and procedures consistent with Article 4 (§ 2.2-4347 et seq.) of Chapter 43 of 91 Title 2.2;

92 11. Buy, import and sell alcoholic beverages other than beer and wine not produced by farm 93 wineries, and to have alcoholic beverages other than beer and wine not produced by farm wineries in its 94 possession for sale; 95

12. Buy and sell any mixers;

96 13. Buy and sell products licensed by the Virginia Tourism Corporation that are within international 97 trademark classes 16 (paper goods and printer matters), 18 (leather goods), 21 (housewares and glass), 98 and 25 (clothing); 99

14. Control the possession, sale, transportation and delivery of alcoholic beverages;

100 14. 15. Determine, subject to § 4.1-121, the localities within which government stores shall be 101 established or operated and the location of such stores;

15. 16. Maintain warehouses for alcoholic beverages and control the storage and delivery of alcoholic 102 103 beverages to and from such warehouses;

104 16. 17. Acquire, purchase, hold, use, lease, or otherwise dispose of any property, real, personal or 105 mixed, tangible or intangible, or any interest therein necessary or desirable for carrying out the purposes of the Authority; lease as lessee any property, real, personal or mixed, tangible or intangible, or any 106 107 interest therein, at such annual rental and on such terms and conditions as may be determined by the 108 Board; lease as lessor to any person any property, real, personal or mixed, tangible or intangible, or any 109 interest therein, at any time acquired by the Authority, whether wholly or partially completed, at such 110 annual rental and on such terms and conditions as may be determined by the Board; sell, transfer, or convey any property, real, personal or mixed, tangible or intangible, or any interest therein, at any time 111 acquired or held by the Authority on such terms and conditions as may be determined by the Board; and 112 occupy and improve any land or building required for the purposes of this title; 113

17. 18. Purchase or otherwise acquire title to any land or building required for the purposes of this 114 115 title and sell and convey the same by proper deed, with the consent of the Governor;

116 18. 19. Purchase, lease or acquire the use of, by any manner, any plant or equipment which may be considered necessary or useful in carrying into effect the purposes of this title, including rectifying, 117

HB323ER

blending and processing plants. The Board may purchase, build, lease, and operate distilleries and 118 119 manufacture alcoholic beverages;

120 19. 20. Determine the nature, form and capacity of all containers used for holding alcoholic 121 beverages to be kept or sold under this title, and prescribe the form and content of all labels and seals to 122 be placed thereon; however, no container sold in or shipped into the Commonwealth shall include 123 powdered or crystalline alcohol;

124 20. 21. Appoint every agent and employee required for its operations; require any or all of them to 125 give bonds payable to the Commonwealth in such penalty as shall be fixed by the Board; and engage 126 the services of experts and professionals;

127 21. 22. Hold and conduct hearings; issue subpoenas requiring the attendance of witnesses and the 128 production of records, memoranda, papers and other documents before the Board or any agent of the 129 Board; and administer oaths and take testimony thereunder. The Board may authorize any Board member or agent of the Board to hold and conduct hearings, issue subpoenas, administer oaths and take 130 131 testimony thereunder, and make summary decisions, subject to final decision by the Board, on 132 application of any party aggrieved;

133 22. 23. Make a reasonable charge for preparing and furnishing statistical information and 134 compilations to persons other than (i) officials, including court and police officials, of the 135 Commonwealth and of its subdivisions if the information requested is for official use and (ii) persons 136 who have a personal or legal interest in obtaining the information requested if such information is not to 137 be used for commercial or trade purposes;

138 23. 24. Promulgate regulations in accordance with the Administrative Process Act (§ 2.2-4000 et 139 seq.) and § 4.1-111;

140 24. 25. Grant, suspend, and revoke licenses for the manufacture, bottling, distribution, importation, 141 and sale of alcoholic beverages;

142 25. 26. Assess and collect civil penalties and civil charges for violations of this title and Board 143 regulations;

26.27. Maintain actions to enjoin common nuisances as defined in § 4.1-317;

27. 28. Establish minimum food sale requirements for all retail licensees;

146 28. 29. Review and approve any proposed legislative or regulatory changes suggested by the Chief 147 Executive Officer as the Board deems appropriate;

148 29. 30. Report quarterly to the Secretary of Public Safety and Homeland Security on the 149 law-enforcement activities undertaken to enforce the provisions of this title; and

150 30.31. Do all acts necessary or advisable to carry out the purposes of this title. 151

§ 4.1-104. Purchases by the Board.

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152 The purchasing of alcoholic beverages and mixers, products used in connection with distilled spirits intended for resale, or products licensed by the Virginia Tourism Corporation as specified in § 4.1-103 153 intended for resale, the making of leases, and the purchasing of real estate by the Board under the 154 provisions of this title are exempt from the Virginia Public Procurement Act (§ 2.2-4300 et seq.). 155 156

§ 4.1-119. (Effective until July 1, 2018) Operation of government stores.

157 A. Subject to the requirements of \$ 4.1-121 and 4.1-122, the Board may establish, maintain, and 158 operate government stores for the sale of alcoholic beverages, other than beer and wine not produced by 159 farm wineries, vermouth, mixers, and products used in connection with distilled spirits, including any garnish or garnishment applied to the rim of a glass of distilled spirits, as may be approved by the 160 Board from time to time, and products licensed by the Virginia Tourism Corporation as specified in 161 162 § 4.1-103 in such counties, cities, and towns considered advisable by the Board. The Board may 163 discontinue any such store.

164 B. With respect to the sale of wine produced by farm wineries, the Board may give preference to 165 farm wineries that produce 2,500 cases or less of wine per year.

C. The Board shall fix the wholesale and retail prices at which the various classes, varieties and 166 167 brands of alcoholic beverages and other Board-approved products that are sold in government stores. 168 Differences in the cost of operating stores, and market competition and conditions may be reflected in 169 the sale price of alcoholic beverages sold at government stores. The Board may sell alcoholic beverages 170 to federal instrumentalities (i) authorized and operating under the laws of the United States and regulations of the United States Department of Defense and (ii) located within the boundaries of federal 171 172 enclaves or reservations over which the United States has acquired jurisdiction, at prices which may be 173 greater or less than the wholesale price charged other authorized purchasers.

174 D. Alcoholic beverages at government stores shall be sold by employees of the Board, who shall 175 carry out the provisions of this title and Board regulations governing the operation of government stores 176 and the sale of alcoholic beverages, except that the Board may appoint the holder of a distiller's license 177 or its officers and employees as agents of the Board for the sale of spirits, manufactured by or for, or 178 blended by such licensee on the licensed premises, at government stores established by the Board on the

179 distiller's licensed premises.

180 Such agents shall sell the spirits in accordance with the provisions of this title, Board regulations, 181 and the terms of the agency agreement between the Board and the licensed distiller.

182 For the purposes of this subsection, "blended" means the receipt by a licensed distiller of deliveries 183 and shipments of alcoholic beverages, other than wine and beer, in accordance with subdivision 6 of 184 § 4.1-201 to be (i) additionally aged by the receiving distillery in order to increase the quality and flavor 185 of such alcoholic beverages and (ii) bottled by the receiving distillery.

E. No Class 1 neutral grain spirit or alcohol, as defined by federal regulations, that is without 186 187 distinctive character, aroma, taste or color shall be sold in government stores at a proof greater than 101 188 except upon permits issued by the Board for industrial, commercial, culinary, or medical use.

189 F. All alcoholic beverages sold in government stores, except for tasting samples pursuant to 190 subsection G sold in government stores established by the Board on a distiller's licensed premises, shall 191 be in closed containers, sealed and affixed with labels prescribed by the Board.

192 G. No alcoholic beverages shall be consumed in a government store by any person unless it is part of an organized tasting event conducted by (i) an employee of a manufacturer of distilled spirits or farm 193 194 winery or (ii) an authorized representative of a manufacturer of distilled spirits or farm winery with a 195 permit issued by the Board pursuant to subdivision A 15 of § 4.1-212, and the samples of alcoholic 196 beverages provided to any consumer do not exceed the limits for spirits or wine set forth in subdivision 197 A 5 of § 4.1-201.1. No sample may be consumed by any individual to whom alcoholic beverages may 198 not lawfully be sold pursuant to \S 4.1-304.

199 Notwithstanding the provision of this subsection to the contrary, an agent of the Board appointed 200 pursuant to subsection D may give samples of beer, wine, or cider to persons to whom alcoholic 201 beverages may be lawfully sold for on-premises consumption, provided that (i) the beer, wine, or cider 202 samples are manufactured within the same licensed premises or on contiguous premises of such agent licensed as a brewery or winery; (ii) no single sample shall exceed four ounces of beer, two ounces of 203 204 wine, or one-half ounce of spirits; and (iii) no more than four total samples of alcoholic beverage 205 products shall be given or sold to any person per day. Nothing in this paragraph shall prohibit such 206 agent from serving samples of spirits as a mixed beverage. 207

The Board shall establish guidelines governing tasting events conducted pursuant to this subsection.

208 H. With respect to purchases by licensees at government stores, the Board shall (i) accept in payment 209 for any purchase or series of purchases cash, electronic fund transfer, credit or debit card, or check payable to the Board, in the exact amount of any such purchase or series of purchases and (ii) provide 210 211 notice to licensees on Board policies relating to the assignment of government stores from which 212 licensees may purchase products and any procedure for the licensee to elect to make purchases from an 213 alternative government store.

214 I. With respect to purchases by consumers at government stores, the Board shall accept cash in 215 payment for any purchase or series of purchases. The Board may adopt regulations which provide for accepting a credit card or debit card as payment. Such regulations may provide for the collection, where 216 217 appropriate, of related fees, penalties and service charges for the use of a credit card or debit card by 218 any consumer. 219

§ 4.1-119. (Effective July 1, 2018) Operation of government stores.

220 A. Subject to the requirements of \$\$ 4.1-121 and 4.1-122, the Board may establish, maintain, and 221 operate government stores for the sale of alcoholic beverages, other than beer and wine not produced by 222 farm wineries, vermouth, mixers, and products used in connection with distilled spirits, including any 223 garnish or garnishment applied to the rim of a glass of distilled spirits, as may be approved by the 224 Board from time to time, and products licensed by the Virginia Tourism Corporation as specified in 225 § 4.1-103 in such counties, cities, and towns considered advisable by the Board. The Board may 226 discontinue any such store.

227 B. With respect to the sale of wine produced by farm wineries, the Board may give preference to 228 farm wineries that produce 2,500 cases or less of wine per year.

229 C. The Board shall fix the wholesale and retail prices at which the various classes, varieties and 230 brands of alcoholic beverages and other Board-approved products that are sold in government stores. 231 Differences in the cost of operating stores, and market competition and conditions may be reflected in 232 the sale price of alcoholic beverages sold at government stores. The Board may sell alcoholic beverages to federal instrumentalities (i) authorized and operating under the laws of the United States and 233 234 regulations of the United States Department of Defense and (ii) located within the boundaries of federal 235 enclaves or reservations over which the United States has acquired jurisdiction, at prices which may be 236 greater or less than the wholesale price charged other authorized purchasers. Nothing in this subsection 237 shall be construed to limit the authority of the Board to fix the retail price of alcoholic beverages sold at 238 government stores, which retail price may include promotional, volume, or other discounts deemed 239 appropriate by the Board.

240 D. Alcoholic beverages at government stores shall be sold by employees of the Authority who shall 241 carry out the provisions of this title and Board regulations governing the operation of government stores 242 and the sale of alcoholic beverages, except that the Board may appoint the holder of a distiller's license 243 or its officers and employees as agents of the Board for the sale of spirits, manufactured by or for, or 244 blended by such licensee on the licensed premises, at government stores established by the Board on the 245 distiller's licensed premises.

246 Such agents shall sell the spirits in accordance with the provisions of this title, Board regulations, 247 and the terms of the agency agreement between the Authority and the licensed distiller.

248 For the purposes of this subsection, "blended" means the receipt by a licensed distiller of deliveries 249 and shipments of alcoholic beverages, other than wine and beer, in accordance with subdivision 6 of 250 § 4.1-201 to be (i) additionally aged by the receiving distillery in order to increase the quality and flavor 251 of such alcoholic beverages and (ii) bottled by the receiving distillery.

252 E. No Class 1 neutral grain spirit or alcohol, as defined by federal regulations, that is without 253 distinctive character, aroma, taste or color shall be sold in government stores at a proof greater than 101 254 except upon permits issued by the Board for industrial, commercial, culinary, or medical use.

255 F. All alcoholic beverages sold in government stores, except for tasting samples pursuant to 256 subsection G sold in government stores established by the Board on a distiller's licensed premises, shall 257 be in closed containers, sealed and affixed with labels prescribed by the Board.

258 G. No alcoholic beverages shall be consumed in a government store by any person unless it is part 259 of an organized tasting event conducted by (i) an employee of a manufacturer of distilled spirits or farm 260 winery or (ii) an authorized representative of a manufacturer of distilled spirits or farm winery with a 261 permit issued by the Board pursuant to subdivision A 15 of § 4.1-212, and the samples of alcoholic 262 beverages provided to any consumer do not exceed the limits for spirits or wine set forth in subdivision A 5 of § 4.1-201.1. No sample may be consumed by any individual to whom alcoholic beverages may 263 264 not lawfully be sold pursuant to \S 4.1-304.

Notwithstanding the provision of this subsection to the contrary, an agent of the Board appointed 265 266 pursuant to subsection D may give samples of beer, wine, or cider to persons to whom alcoholic beverages may be lawfully sold for on-premises consumption, provided that (i) the beer, wine, or cider 267 268 samples are manufactured within the same licensed premises or on contiguous premises of such agent 269 licensed as a brewery or winery; (ii) no single sample shall exceed four ounces of beer, two ounces of 270 wine, or one-half ounce of spirits; and (iii) no more than four total samples of alcoholic beverage 271 products shall be given or sold to any person per day. Nothing in this paragraph shall prohibit such 272 agent from serving samples of spirits as a mixed beverage. 273

The Board shall establish guidelines governing tasting events conducted pursuant to this subsection.

274 H. With respect to purchases by licensees at government stores, the Authority shall (i) accept in 275 payment for any purchase or series of purchases cash, electronic fund transfer, credit or debit card, or 276 check payable to the Authority, in the exact amount of any such purchase or series of purchases and (ii) 277 provide notice to licensees on Board policies relating to the assignment of government stores from 278 which licensees may purchase products and any procedure for the licensee to elect to make purchases 279 from an alternative government store.

280 I. With respect to purchases by consumers at government stores, the Authority shall accept cash in 281 payment for any purchase or series of purchases. The Board may adopt regulations which provide for 282 accepting a credit card or debit card as payment. Such regulations may provide for the collection, where 283 appropriate, of related fees, penalties and service charges for the use of a credit card or debit card by 284 any consumer.

285 J. Before the Authority implements any increase in the markup on distilled spirits or any change to 286 the markup formula for distilled spirits pursuant to § 4.1-235 that would result in an increase in the 287 retail price of distilled spirits sold to the public, the Authority shall (i) provide at least 45 days' public 288 notice before such a price increase takes effect; (ii) provide the opportunity for submission of written 289 comments regarding the proposed price increase; (iii) conduct a public meeting for the purpose of 290 receiving verbal comment regarding the proposed price increase; and (iv) consider any written or verbal 291 comments before implementing such a price increase.