2015 SESSION

ENROLLED

[S 1038]

1

VIRGINIA ACTS OF ASSEMBLY - CHAPTER

An Act to amend and reenact §§ 2.2-225, 2.2-2220.1, 2.2-2221, and 2.2-2233.1 of the Code of Virginia, relating to investment in research and technology in the Commonwealth.

4 5

9

Approved

6 Be it enacted by the General Assembly of Virginia:

7 1. That §§ 2.2-225, 2.2-2220.1, 2.2-2221, and 2.2-2233.1 of the Code of Virginia are amended and 8 reenacted as follows:

§ 2.2-225. Position established; agencies for which responsible; additional powers.

10 The position of Secretary of Technology (the Secretary) is created. The Secretary shall be responsible 11 to the Governor for the following agencies, councils, and boards: Information Technology Advisory 12 Council, Innovation and Entrepreneurship Investment Authority, Virginia Information Technologies 13 Agency, Virginia Geographic Information Network Advisory Board, and the E-911 Services Board. The 14 Governor, by executive order, may assign any other state executive agency to the Secretary, or reassign 15 any agency listed in this section to another Secretary.

16 Unless the Governor expressly reserves such power to himself, the Secretary may, with regard to17 strategy development, planning and budgeting for technology programs in the Commonwealth:

Monitor trends and advances in fundamental technologies of interest and importance to the economy of the Commonwealth and direct and approve a stakeholder-driven technology strategy development process that results in a comprehensive and coordinated view of research and development goals for industry, academia and government in the Commonwealth. This strategy shall be updated biennially and submitted to the Governor, the Speaker of the House of Delegates and the President Pro Tempore of the Senate.

24 2. Work closely with the appropriate federal research and development agencies and program managers to maximize the participation of Commonwealth industries and universities in these programs consistent with agreed strategy goals.

27 3. Direct the development of plans and programs for strengthening the technology resources of the
 28 Commonwealth's high technology industry sectors and for assisting in the strengthening and
 29 development of the Commonwealth's Regional Technology Councils.

30 4. Direct the development of plans and programs for improving access to capital for31 technology-based entrepreneurs.

32 5. Assist the Joint Commission on Technology and Science created pursuant to § 30-85 in its efforts
 33 to stimulate, encourage, and promote the development of technology in the Commonwealth.

6. Continuously monitor and analyze the technology investments and strategic initiatives of otherstates to ensure the Commonwealth remains competitive.

36 7. Strengthen interstate and international partnerships and relationships in the public and private37 sectors to bolster the Commonwealth's reputation as a global technology center.

8. Develop and implement strategies to accelerate and expand the commercialization of intellectualproperty created within the Commonwealth.

40 9. Énsure the Commonwealth remains competitive in cultivating and expanding growth industries,
 41 including life sciences, advanced materials and nanotechnology, biotechnology, and aerospace.

10. Monitor the trends in the availability and deployment of and access to broadband
communications services, which include, but are not limited to, competitively priced, high-speed data
services and Internet access services of general application, throughout the Commonwealth and
advancements in communications technology for deployment potential. The Secretary shall report
annually by December 1 to the Governor and General Assembly on those trends.

11. Review and approve or disapprove, according to the recommendations of the Chief Information
Officer (CIO) pursuant to § 2.2-2008, the selection or termination of any Commonwealth information
technology project that has been defined or designated as a "major information technology project"
pursuant to subdivision 13 and any Commonwealth information technology project with high risk and
high complexity.

52 12. Review and approve statewide technical and data standards for information technology and 53 related systems, including the utilization of nationally recognized technical and data standards for health 54 information technology systems or software purchased by a state agency of the Commonwealth, as 55 recommended by the CIO pursuant to § 2.2-2007.

56 13. Develop the criteria, requirements, and process for defining a Commonwealth information

SB1038ER

technology project as a "major information technology project" for the purposes of § 2.2-2006, including 57 58 the criteria, requirements, and process for designating a Commonwealth information technology project 59 that has a cost below \$1 million as a "major information technology project."

60 14. Designate Commonwealth information technology projects as major information technology projects according to the criteria, requirements, and process developed pursuant to subdivision 13. 61

62 15. Review and approve the initiation or termination of any procurement conducted pursuant to § 2.2-2012 with a total estimated cost over \$1 million, and contracts or amendments thereto. 63

16. Review and approve statewide information technology project, procurement, and investment 64 management policies and standards, as developed and recommended by the CIO pursuant to § 2.2-2007. 65

66 17. Designate specific projects as enterprise information technology projects, prioritize the implementation of enterprise information technology projects, establish enterprise oversight committees 67 to provide ongoing oversight for enterprise information technology projects. 68 69

18. Review and approve the Commonwealth Project Management Standard as defined in § 2.2-2006.

19. Establish Internal Agency Oversight Committees and Secretariat Oversight Committees as necessary and in accordance with § 2.2-2021. 70 71

72 20. Provide consultation on guidelines, at the recommendation of the Innovation and 73 Entrepreneurship Investment Authority, for the application, review, and award of funds from the 74 Commonwealth Research Commercialization Fund pursuant to § 2.2-2233.1.

§ 2.2-2220.1. Research and Technology Investment Advisory Committee.

75 76 A. The Authority shall be advised by the Research and Technology Investment Advisory Committee 77 (the Advisory Committee). The Advisory Committee shall be administered by the Authority and consist 78 of 10 members as follows: the four vice-provosts of research at major state institutions of higher 79 education from the state institutions of higher education not represented on the Authority, the president 80 and chief executive officer of the Virginia Economic Development Partnership, and five citizen members appointed by the Authority. The citizen members shall be appointed as follows: two citizens shall be 81 representatives of venture capital firms or other capital market participants with experience in financing 82 83 emerging technology businesses, one citizen shall be a representative of an engineering firm with 84 experience in the development of facilities for emerging technology companies, one citizen shall 85 represent an independent or federal research facility in the Commonwealth, and as follows: (i) the Speaker of the House of Delegates shall appoint one citizen who shall have experience in financing 86 emerging technology businesses and one citizen who shall be a representative of an engineering firm, 87 88 (ii) the Senate Committee on Rules shall appoint one citizen who shall be a representative of an 89 engineering firm and one citizen who shall represent an independent or federal research facility in the 90 Commonwealth, and (iii) the Governor shall appoint one citizen who shall represent a technology 91 company with significant operations in the Commonwealth. A vice-provost of a state institution shall 92 serve until the president of the institution that he represents is appointed to serve on the Authority, at 93 which time the vice-provost of the state institution no longer represented on the Authority shall become a member of the Advisory Committee. Citizen members shall be appointed for terms of four years. A 94 95 citizen member may be appointed for successive terms.

96 B. The Advisory Committee shall assist the Authority in reviewing applications for awards from the 97 Commonwealth Research Commercialization Fund pursuant to § 2.2-2233.1 and make recommendations 98 to the Authority concerning the awards. In reviewing the applications, the Advisory Committee shall 99 only recommend for award those applications that, based upon the Commonwealth Research and Technology Strategic Roadmap and in the opinion of the Advisory Committee, (i) are based upon sound 100 scientific principles and present an opportunity for valid research, (ii) relate to a key industry sector 101 identified in the Commonwealth Research and Technology Strategic Roadmap as an area of focus for 102 103 technology investment in the Commonwealth, and (iii) present a significant potential for 104 commercialization in the Commonwealth. In the case of an application for an award from the eminent 105 researcher recruitment program pursuant to subdivision D 6 5 of § 2.2-2233.1, the Advisory Committee shall only consider researchers who conduct viable research with significant potential for 106 107 commercialization in an area related to a key industry sector identified in the Strategic Roadmap as an 108 area of focus for technology investment in the Commonwealth.

§ 2.2-2221. Powers of the Authority.

109

110 The Authority is granted all powers necessary or convenient for the carrying out of its statutory purposes, including, but not limited to, the following rights and powers to: 111

112 1. Sue and be sued, implead and be impleaded, complain and defend in all courts.

113 2. Adopt, use, and alter at will a corporate seal.

114 3. Acquire, purchase, hold, use, lease or otherwise dispose of any project and property, real, personal 115 or mixed, tangible or intangible, or any interest therein necessary or desirable for carrying out the 116 purposes of the Authority, and, without limitation of the foregoing, to lease as lessee, any project and 117 any property, real, personal or mixed, or any interest therein, at such annual rental and on such terms

SB1038ER

3 of 6

and conditions as may be determined by the Board and to lease as lessor to any person, any project and any property, real, personal or mixed, tangible or intangible, or any interest therein, at any time acquired by the Authority, whether wholly or partially completed, at such annual rental and on such terms and conditions as may be determined by the Board, and to sell, transfer or convey any property, real, personal or mixed, tangible or any interest therein, at any time acquired or held by the Authority on such terms and conditions as may be determined by the board of the Authority.

4. Plan, develop, undertake, carry out, construct, improve, rehabilitate, repair, furnish, maintain, andoperate projects.

- 126 5. Adopt bylaws for the management and regulation of its affairs.
- 127 6. Establish and maintain satellite offices within the Commonwealth.

128 7. Fix, alter, charge, and collect rates, rentals, and other charges for the use of projects of, or for the 129 sale of products of or for the services rendered by, the Authority, at rates to be determined by it for the 130 purpose of providing for the payment of the expenses of the Authority, the planning, development, 131 construction, improvement, rehabilitation, repair, furnishing, maintenance, and operation of its projects 132 and properties, the payment of the costs accomplishing its purposes set forth in § 2.2-2219, the payment 133 of the principal of and interest on its obligations, and to fulfill the terms and provisions of any 134 agreements made with the purchasers or holders of any such obligations.

135 8. Borrow money, make and issue bonds including bonds as the Authority may determine to issue 136 for the purpose of accomplishing the purposes set forth in § 2.2-2219 or of refunding bonds previously 137 issued by the Authority, and to secure the payment of all bonds, or any part thereof, by pledge or deed 138 of trust of all or any of its revenues, rentals, and receipts or of any project or property, real, personal or 139 mixed, tangible or intangible, or any interest therein, and to make agreements with the purchasers or 140 holders of such bonds or with others in connection with any such bonds, whether issued or to be issued, 141 as the Authority deems advisable, and in general to provide for the security for the bonds and the rights 142 of holders thereof.

9. Make and enter into all contracts and agreements necessary or incidental to the performance of its duties, the furtherance of its purposes and the execution of its powers under this article, including agreements with any person or federal agency.

146 10. Employ, in its discretion, consultants, attorneys, architects, engineers, accountants, financial
147 experts, investment bankers, superintendents, managers and such other employees and agents as may be
148 necessary, and to fix their compensation to be payable from funds made available to the Authority.

149 11. Receive and accept from any federal or private agency, foundation, corporation, association or person grants to be expended in accomplishing the objectives of the Authority, and to receive and accept from the Commonwealth or any state, and any municipality, county or other political subdivision thereof and from any other source, aid or contributions of either money, property, or other things of value, to be held, used and applied only for the purposes for which such grants and contributions may be made.

154 12. Render advice and assistance, and to provide services, to institutions of higher education and to 155 other persons providing services or facilities for scientific and technological research or graduate 156 education, provided that credit towards a degree, certificate or diploma shall be granted only if such 157 education is provided in conjunction with an institution of higher education authorized to operate in 158 Virginia.

159 13. Develop, undertake and provide programs, alone or in conjunction with any person or federal 160 agency, for scientific and technological research, technology management, continuing education and in-service training, provided that credit towards a degree, certificate or diploma shall be granted only if 161 162 such education is provided in conjunction with an institution of higher education authorized to operate in 163 Virginia; to foster the utilization of scientific and technological research information, discoveries and 164 data and to obtain patents, copyrights and trademarks thereon; to coordinate the scientific and 165 technological research efforts of public institutions and private industry and to collect and maintain data on the development and utilization of scientific and technological research capabilities. The universities 166 167 set forth in § 2.2-2220 shall be the principal leading universities in the research institutes.

168 14. Pledge or otherwise encumber all or any of the revenues or receipts of the Authority as security169 for all or any of the obligations of the Authority.

170 15. Receive, administer, and market any interest in patents, copyrights and materials that were 171 potentially patentable or copyrightable developed by or for state agencies, public institutions of higher 172 education and political subdivisions of the Commonwealth. The Authority shall return to the agency, 173 institution or political subdivision any revenue in excess of its administrative and marketing costs. When 174 general funds are used to develop the patent or copyright or material that was potentially patentable or 175 copyrightable, any state agency, except a public institution of higher education in Virginia, shall return 176 any revenues it receives from the Authority to the general fund unless the Governor authorizes a 177 percentage of the net royalties to be shared with the developer of the patented, copyrighted, or 178 potentially patentable or copyrightable property.

179 16. Develop the Commonwealth Research and Technology Strategic Roadmap, pursuant to 180 § 2.2-2221.2 for the Commonwealth to use to identify research areas worthy of institutional focus and 181 Commonwealth investment in order to promote commercialization and economic development efforts in 182 the Commonwealth.

183 17. Foster innovative partnerships and relationships among the Commonwealth, the Commonwealth's 184 state institutions of higher education, the private sector, federal labs, and not-for-profit organizations to 185 improve research and development commercialization efforts.

18. Receive and review annual reports from state institutions of higher education regarding the 186 187 progress of projects funded through the Commonwealth Research Initiative or the Commonwealth 188 Research and Commercialization Fund. The Authority shall develop guidelines, methodologies, and 189 criteria for the reports. The Authority shall aggregate the reports and submit an annual omnibus report 190 on the status of research and development initiatives in the Commonwealth to the Governor and the 191 chairmen of the Senate Finance Committee, the House Appropriations Committee, the Senate Committee 192 on General Laws and Technology, the House Committee on Science and Technology, and the Joint 193 Commission on Technology and Science.

19. Develop guidelines, in consultation with the Secretary of Technology, for the application, review, 194 195 and award of funds from the Commonwealth Research Commercialization Fund pursuant to 196 § 2.2-2233.1. These guidelines shall address, at a minimum, the application process and shall give special emphasis to fostering collaboration between institutions of higher education and partnerships 197 198 between institutions of higher education and business and industry.

199 20. Appoint the citizen members of the Research and Technology Investment Advisory Committee 200 pursuant to § 2.2-2220.1. 201

21. Do all acts and things necessary or convenient to carry out the powers granted to it by law.

§ 2.2-2233.1. Commonwealth Research Commercialization Fund; continued; purposes; report.

203 A. For purposes of this section:

202

"Guidelines" means guidelines developed in consultation with the Secretary of Technology and 204 published by the Authority regarding the administration of the Commonwealth Research 205 206 Commercialization Fund.

"Qualified research and technologies" means research programs or technologies identified in the 207 208 Commonwealth Research and Technology Strategic Roadmap as areas of focus for technology 209 investment in the Commonwealth, which may include but are not limited to the fields of energy, 210 conservation, environment, microelectronics, robotics and unmanned vehicle systems, advanced shipbuilding, or lifespan biology and medicine. 211

'Qualifying institution" means (i) a public or private institution of higher education in the 212 213 Commonwealth or its associated intellectual property foundation that adopts a policy regarding the ownership, protection, assignment, and use of intellectual property pursuant to § 23-4.3 or (ii) a federal 214 215 research facility located in the Commonwealth. 216

"SBIR" means the Small Business Innovation Research Program authorized under 15 U.S.C. § 638.

"STTR" means the Small Business Technology Transfer Program authorized under 15 U.S.C. § 638. B. From such funds as may be appropriated by the General Assembly and any gifts, grants, or 217 218 219 donations from public or private sources, there is created in the state treasury a special nonreverting, 220 permanent fund, to be known as the Commonwealth Research Commercialization Fund (the Fund), to be 221 administered by the Authority pursuant to the guidelines. The Fund shall be established on the books of 222 the Comptroller. Interest earned on moneys in the Fund shall remain in the Fund and be credited to it. 223 Any moneys remaining in the Fund at the end of each fiscal year, including interest thereon, shall not 224 revert to the general fund but shall remain in the Fund. Expenditures and disbursements from the Fund, 225 which may consist of grants or loans, shall be made by the State Treasurer on warrants issued by the Comptroller upon written request bearing the signature of the chairman or the vice-chairman of the 226 227 Authority, or, if so authorized by the Authority, bearing his facsimile signature, and the official seal of 228 the Authority.

229 C. Awards from the Fund shall be made by the Authority, pursuant to the guidelines and upon the 230 recommendation of the Research and Technology Investment Advisory Committee. Awards from the 231 Fund shall only be made to applications that further the goals set forth in the Commonwealth Research 232 and Technology Strategic Roadmap. 233

D. Awards from the Fund may be granted for the following programs:

234 1. For fiscal years beginning with a Fund balance of less than \$7 million, an SBIR matching funds 235 program for Virginia-based technology businesses. Businesses meeting the following criteria shall be 236 eligible to apply for an award:

237 a. The applicant has received a Phase I SBIR award from the National Institute of Health targeted at 238 the development of qualified research or technologies;

239 b. The applicant employs fewer than 12 full-time employees;

SB1038ER

5 of 6

240 c. At least 51 percent of the applicant's employees reside in Virginia; and

241 d. At least 51 percent of the applicant's property is located in Virginia.

242 The length of time that a business has been incorporated shall have no bearing on an applicant's 243 eligibility for an award. Applicants shall be eligible for matching grants of up to \$50,000 of the Phase I 244 award. All applicants shall be required to submit a commercialization plan with their application.

245 2. For fiscal years beginning with a Fund balance of \$7 million or greater, an SBIR and STTR 246 matching funds program for Virginia-based technology businesses. Businesses meeting the following 247 criteria shall be eligible to apply for an award:

248 a. The applicant has received an SBIR or STTR award targeted at the development of qualified 249 research or technologies;

250 b. The applicant employs fewer than 12 full-time employees;

251 c. At least 51 percent of the applicant's employees reside in Virginia; and

252 d. At least 51 percent of the applicant's property is located in Virginia.

253 The length of time that a business has been incorporated shall have no bearing on an applicant's 254 eligibility for an award. Applicants shall be eligible for matching grants of up to \$100,000 for Phase I 255 awards and up to \$500,000 for Phase II awards. All applicants shall be required to submit a 256 commercialization plan with their application.

257 3. A matching funds program to assist qualifying institutions and other research institutions in 258 leveraging federal and private funds designated for the commercialization of qualified research or 259 technologies. The chairman of the Authority is authorized to issue letters of financial commitment to 260 assist applicants in leveraging federal and private funds.

261 4. A facilities enhancement loan program for qualifying institutions and political subdivisions to 262 provide lease or credit guarantees to assist in financing facilities utilized for commercializing qualified 263 research or technologies developed at qualifying institutions. The facilities enhancement loan program 264 shall have the following parameters:

265 a. Qualifying institutions and political subdivisions may apply to the Fund for loans to the extent that 266 such institution's or political subdivision's outstanding principal balance at any one time does not exceed \$500,000. Loan applications shall include business plans that detail and explain the anticipated uses of 267 268 funds received and the proposed repayment schedule.

269 b. Loans from the Fund shall take the form of a contractual commitment to the recipient qualifying 270 institution or political subdivision for a line of credit for up to five years, along with an approved 271 schedule of repayment. During the contractual period the recipient qualifying institution or political 272 subdivision may draw upon the line of credit for any expense for which the loan was made, not to 273 exceed the stated amount of the loan award. At the end of the contractual period, the line of credit shall 274 terminate and the outstanding balance of the withdrawals on that line of credit shall become the 275 established basis for that loan.

276 e. During the contractual period, deferred interest shall accumulate on the outstanding balance at a 277 rate of three percent compounded annually. Borrowing institutions or political subdivisions may prepay 278 part or all of any loan received from the Fund without penalty, and, if repayment is completed within 279 the contractual period of the line of credit, the accumulated interest obligation shall be forgiven.

280 d. Repayment of the established basis shall consist of a maximum of 84 equal monthly payments of 281 principal and compounded interest at the determined rate beginning on the first day of the month 282 following the end of the contractual period.

283 5. A commercialization program to incentivize the commercialization of a product or service related 284 to a qualifying technology. An eligible applicant shall have operations in the Commonwealth, and the 285 project proposed by the applicant shall: 286

a. Commercialize a product or service related to a qualifying technology;

287

b. Have a demonstrable economic development benefit to the Commonwealth;

288 c. Match the award, on at least a one-to-one basis, from other available funds, including funds from 289 an institution of higher education collaborating on the project; and

290 d. Have a reasonable probability of enhancing the Commonwealth's national and global 291 competiveness.

292 Priority shall be given to those applications that propose projects that (i) are collaborative between 293 private and nonprofit entities, public or private agencies, and qualifying institutions or research 294 institutions; (ii) project a short time to commercialization, although transformative projects with a longer 295 projected time to commercialization shall not be discounted; (iii) have active third-party equity holders; 296 (iv) have technology and management in place that are likely to successfully bring the product or 297 service to the marketplace; or (v) are from applicants who have a history of successful projects funded 298 by the Fund. The length of time that a business has been incorporated shall have no bearing on an 299 applicant's eligibility for an award.

300 6. 5. An eminent researcher recruitment program to acquire and enhance research superiority at 301 public qualifying institutions. For purposes of applications pursuant to this subdivision, the applicant 302 shall be a state institution of higher education. In order to qualify for an award, the applicant shall:

a. Demonstrate that the researcher being recruited would create research superiority at the institution; 303

304 b. Demonstrate that the institution making the application has sufficient technology transfer processes 305 and other research capabilities in place to meet the needs of the researcher being recruited; 306

c. Involve a private sector partner with business operations in the Commonwealth;

307

d. Demonstrate that the research conducted by the researcher is in a qualifying technology; and

308 e. Match the award, on at least a one-to-one basis, with 50 percent of the match from the applicant 309 and 50 percent of the match from the private sector partner.

E. Any application for an award from the Fund shall include a strategic plan that, at a minimum, 310 311 identifies (i) how the proposed project fits into the Commonwealth Research and Technology Strategic 312 Roadmap, (ii) other funds that may be reasonably expected from other sources as a result of an award from the Fund, (iii) the potential for commercialization of the research or technology underlying the 313 application, and (iv) opportunities for public and private collaboration. 314

F. No award shall be made from the Fund until a performance agreement or memorandum of 315 understanding is agreed to by the Authority and the recipient of the award memorializing the terms and 316 317 conditions of the award. Such agreement or memorandum of understanding shall set forth any conditions 318 for receipt of the award, any dates certain for the completion of certain acts by the recipient, and 319 provisions for the repayment of any award, including the rate of interest to be charged if any, if the 320 recipient does not meet the terms of the agreement. In the event that an award is to be made over a 321 multi-year period, the performance agreement or memorandum of understanding shall establish certain 322 benchmarks or performance standards against which to measure the interim success of the project before 323 additional funds are disbursed from the Fund.

324 G. The chairman of the Authority shall provide the Governor and the General Assembly with an 325 annual report to include a detailed list of awards and loans committed, the amount of each approved award or loan, a description of the approved proposals, and the amount of federal or private matching 326 funds anticipated where applicable, a statement concerning how the approved proposals further the goals 327 of the Commonwealth Research and Technology Strategic Roadmap, and an assessment of the 328 329 effectiveness of the Fund.

330 H. Administrative expenses related to implementing the guidelines and review process may be reimbursed from the Fund. 331

2. That this act shall not be construed to affect existing appointments to the Research and 332 333 Technology Investment Advisory Committee for the terms that have not expired as of July 1,

334 2015. However, any new appointments made after July 1, 2015, shall be made in accordance with 335 this act.