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HOUSE BILL NO. 2377

Offered January 23, 2015

A *BILL to amend and reenact § 2.2-1514, as it is currently effective and as it may become effective, of the Code of Virginia and to amend the Code of Virginia by adding in Title 63.2 a chapter numbered 23, consisting of sections numbered 63.2-2300 through 63.2-2309, relating to the Justice for Victims of Sterilization Act.*

Patron—Cline

Referred to Committee on Appropriations

Whereas, it is the policy and intent of the Commonwealth to provide monetary compensation for certain individuals who were involuntarily sterilized under the authority of the Virginia Eugenic Sterilization Act of 1924, "An ACT to provide for the sexual sterilization of inmates of State institutions in certain cases"; and

Whereas, it is the policy and intent of the Commonwealth to establish a museum, located at the Central Virginia Training Center in Lynchburg, Virginia, with the mission and the purpose of fulfilling an objective of House Joint Resolution No. 607 of the Acts of Assembly of 2001, which is to "urge the citizens . . . to become familiar with the history of the eugenics movement, in the belief that a more educated, enlightened and tolerant population will reject absolutely any such abhorrent pseudo-scientific movement in the future"; and

Whereas, the General Assembly recognizes that the Virginia Eugenic Sterilization Act was held constitutional in the 1927 United States Supreme Court decision *Buck v. Bell*, and thereafter the Virginia Eugenic Sterilization Act became a model act for other states and other nations, including Nazi Germany in 1933; and

Whereas, the General Assembly recognizes that the Commonwealth has no legal liability for these involuntary sterilization procedures and that any applicable statutes of limitations have since expired for the filing of any claims against the Commonwealth for injuries caused; and

Whereas, the General Assembly wishes to make restitution for injustices suffered and unreasonable hardships endured by the involuntary sterilization of individuals at the direction of the Commonwealth between 1924 and 1979; and

Whereas, the General Assembly intends that compensation paid under this act shall not be subject to state or federal income taxation nor considered for eligibility purposes for state or federal public assistance; now, therefore,

Be it enacted by the General Assembly of Virginia:

1. That § 2.2-1514, as it is currently effective and as it may become effective, of the Code of Virginia is amended and reenacted and that the Code of Virginia is amended by adding in Title 63.2 a chapter numbered 23, consisting of sections numbered 63.2-2300 through 63.2-2309, as follows:

§ 2.2-1514. (Contingent expiration date) Assignment of general fund for nonrecurring expenditures.

A. As used in this section:

"The Budget Bill" means the "The Budget Bill" submitted pursuant to § 2.2-1509, including any amendments to a general appropriation act pursuant to such section.

"Nonrecurring expenditures" means the acquisition or construction of capital outlay projects as defined in § 2.2-1518, the acquisition or construction of capital improvements, the acquisition of land, the acquisition of equipment, or other expenditures of a one-time nature as specified in the general appropriation act.

B. At the end of each fiscal year, the Comptroller shall assign within his annual report pursuant to § 2.2-813 as follows: 67 percent of the remaining amount of the general fund balance that is not otherwise restricted, committed, or assigned for other usage within the general fund shall be assigned by the Comptroller for deposit into the Transportation Trust Fund or a subfund thereof, and the remaining amount shall be assigned for nonrecurring expenditures. No such assignment shall be made unless the full amounts required for other restrictions, commitments, or assignments including but not limited to (i) the Revenue Stabilization Fund deposit pursuant to § 2.2-1829, (ii) the Virginia Water Quality Improvement Fund deposit pursuant to § 10.1-2128, but excluding any deposits provided under the Virginia Natural Resources Commitment Fund established under § 10.1-2128.1, (iii) the *Justice for Victims of Sterilization Compensation Fund* deposit pursuant to § 63.2-2304, (iv) capital outlay reappropriations pursuant to the general appropriation act, ~~(iv)~~ (v) (a) operating expense reappropriations

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59 pursuant to the general appropriation act, and (b) reappropriations of unexpended appropriations to
 60 certain public institutions of higher education pursuant to § 2.2-5005, ~~(v)~~ (vi) pro rata rebate payments to
 61 certain public institutions of higher education pursuant to § 2.2-5005, ~~(vi)~~ (vii) the unappropriated
 62 balance anticipated in the general appropriation act for the end of such fiscal year, and ~~(vii)~~ (viii)
 63 interest payments on deposits of certain public institutions of higher education pursuant to § 2.2-5005
 64 are set aside. The Comptroller shall set aside amounts required for clauses ~~(v)~~ (v) (b), ~~(vi)~~ (vi), and ~~(vii)~~
 65 (viii) beginning with the initial fiscal year as determined under § 2.2-5005 and for all fiscal years
 66 thereafter.

67 C. The Governor shall include in "The Budget Bill" pursuant to § 2.2-1509 recommended
 68 appropriations from the general fund or recommended amendments to general fund appropriations in the
 69 general appropriation act in effect at that time an amount for deposit into the Transportation Trust Fund
 70 or a subfund thereof, and an amount for nonrecurring expenditures equal to the amounts assigned by the
 71 Comptroller for such purposes pursuant to the provisions of subsection B. Such deposit to the
 72 Transportation Trust Fund or a subfund thereof shall not preclude the appropriation of additional
 73 amounts from the general fund for transportation purposes.

74 **§ 2.2-1514. (Contingent effective date) Assignment of general fund for nonrecurring**
 75 **expenditures.**

76 A. As used in this section:

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 78 amendments to a general appropriation act pursuant to such section.

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 80 defined in § 2.2-1518, the acquisition or construction of capital improvements, the acquisition of land,
 81 the acquisition of equipment, or other expenditures of a one-time nature as specified in the general
 82 appropriation act.

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 84 § 2.2-813 as follows: 67 percent of the remaining amount of the general fund balance that is not
 85 otherwise restricted, committed, or assigned for other usage within the general fund shall be assigned by
 86 the Comptroller for deposit into the Transportation Trust Fund or a subfund thereof, and the remaining
 87 amount shall be assigned for nonrecurring expenditures. No such assignment shall be made unless the
 88 full amounts required for other restrictions, commitments, or assignments including but not limited to (i)
 89 the Revenue Stabilization Fund deposit pursuant to § 2.2-1829, (ii) the Virginia Water Quality
 90 Improvement Fund deposit pursuant to § 10.1-2128, but excluding any deposits provided under the
 91 Virginia Natural Resources Commitment Fund established under § 10.1-2128.1, (iii) *the Justice for*
 92 *Victims of Sterilization Compensation Fund deposit pursuant to § 63.2-2304*, (iv) capital outlay
 93 reappropriations pursuant to the general appropriation act, ~~(v)~~ (v) (a) operating expense reappropriations
 94 pursuant to the general appropriation act, and (b) reappropriations of unexpended appropriations to
 95 certain public institutions of higher education pursuant to § 2.2-5005, ~~(vi)~~ (vi) pro rata rebate payments to
 96 certain public institutions of higher education pursuant to § 2.2-5005, ~~(vii)~~ (vii) the unappropriated
 97 balance anticipated in the general appropriation act for the end of such fiscal year, and ~~(viii)~~ (viii)
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 99 are set aside. The Comptroller shall set aside amounts required for clauses ~~(v)~~ (v) (b), ~~(vi)~~ (vi), and ~~(vii)~~
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 103 appropriations from the general fund or recommended amendments to general fund appropriations in the
 104 general appropriation act in effect at that time an amount for deposit into the Transportation Trust Fund
 105 or a subfund thereof, and an amount for nonrecurring expenditures equal to the amount assigned by the
 106 Comptroller for such purpose pursuant to the provisions of subsection B. Such deposit to the
 107 Transportation Trust Fund or a subfund thereof shall not preclude the appropriation of additional
 108 amounts from the general fund for transportation purposes.

109 **CHAPTER 23.**

110 **JUSTICE FOR VICTIMS OF STERILIZATION ACT.**

111 **§ 63.2-2300. Definitions.**

112 *As used in this chapter, unless the context requires a different meaning:*

113 *"Claimant" means an individual on whose behalf a claim is made for compensation.*

114 *"Department" means the Department of Social Services.*

115 *"Qualified recipient" means any individual who, as verified by substantial evidence, was involuntarily*
 116 *sterilized under the authority of the Virginia Eugenic Sterilization Act and who was living on*
 117 *November 15, 2014, and submits a claim on or before December 31, 2017.*

118 **§ 63.2-2301. Claims for compensation for involuntary sterilization.**

119 A. A qualified recipient shall be entitled to compensation if a claim is submitted on or before
 120 December 31, 2017.

121 B. A claim shall be submitted to the Department and the claim shall be in a form, and supported by
122 appropriate documentation and information, as required by the Department. A claim may be submitted
123 on behalf of a claimant by a person lawfully authorized to act on the individual's behalf. A claim may
124 be submitted by the estate of or personal representative of an individual who dies on or after November
125 15, 2014. No estate of or personal representative of a qualified recipient who died before November 15,
126 2014, shall be entitled to seek a claim for compensation.

127 C. A claimant determined to be a qualified recipient shall receive compensation in the amount of
128 \$50,000 from funds appropriated to the Comptroller for this purpose.

129 D. A qualified recipient may assign compensation received to a trust established for the benefit of
130 the qualified recipient.

131 **§ 63.2-2302. Review of claimant eligibility; appeals.**

132 A. The Department shall promulgate regulations for the proper administration of this chapter,
133 including eligibility requirements, procedures for filing a claim, and procedures for evaluating and
134 setting reserves for the payment of claims.

135 B. The Department shall review the claim and supporting documentation submitted on behalf of a
136 claimant and shall make a determination of eligibility. If the claim is approved, the Department shall
137 classify the claimant as a qualified recipient.

138 C. Whenever a claimant is determined to be a qualified recipient, the Department shall proceed to
139 pay the compensation provided by this chapter.

140 D. If the claim is denied, the Department shall set forth in writing the reasons for the denial and
141 notify the claimant. The denial of a claim shall be considered a case decision as defined in § 2.2-4001.

142 **§ 63.2-2303. Department to provide assistance; outreach program.**

143 A. At the request of a claimant or a claimant's legal representative, the Department shall assist an
144 individual who may be a qualified recipient to determine whether the individual qualifies for
145 compensation. The Department may assist an individual in filing a claim and collecting documentation
146 in support of the claim.

147 B. The Department shall establish an ongoing outreach program to provide a point of contact for
148 questions and to disseminate information on the program aimed at potential claimants.

149 **§ 63.2-2304. Justice for Victims of Sterilization Compensation Fund.**

150 There is hereby created in the state treasury a special nonreverting fund to be known as the Justice
151 for Victims of Sterilization Compensation Fund, referred to in this section as "the Fund." The Fund
152 shall be established on the books of the Comptroller. The Fund shall consist of sums appropriated to it
153 by the General Assembly, which shall include, unless otherwise provided in the general appropriation
154 act, 10 percent of the annual general fund revenue collections that are in excess of the official estimates
155 in the general appropriation act and 10 percent of any unrestricted and uncommitted general fund
156 balance at the close of each fiscal year whose reappropriation is not required in the general
157 appropriation act. The Fund shall also consist of such other sums as may be made available to it from
158 any other source, public or private. Interest earned on moneys in the Fund shall remain in the Fund
159 and be credited to it. Any moneys remaining in the Fund, including interest thereon, at the end of each
160 fiscal year shall not revert to the general fund but shall remain in the Fund. Moneys in the Fund shall
161 be used solely for the purpose of providing compensation to qualified recipients under this chapter.
162 Expenditures and disbursements from the Fund shall be made by the State Treasurer on warrants issued
163 by the Comptroller upon written request signed by the Commissioner of Social Services.

164 **§ 63.2-2305. Confidentiality.**

165 Records of all inquiries of eligibility, claims, and payments shall be confidential and not public
166 records.

167 **§ 63.2-2306. Department of Social Services; compensation excluded as income, resources, or assets.**

168 A. No payment made under this chapter shall be subject to income tax, nor be considered income or
169 assets for purposes of determining the eligibility for, or the amount of, any benefits or assistance under
170 any state or local program financed in whole or in part with state funds.

171 B. The Department of Social Services shall:

172 1. Provide income, resource, and asset disregard to an applicant for or recipient of public assistance
173 who receives compensation under this chapter. The amount of the income, resource, and asset disregard
174 shall be equal to the total compensation paid to the individual from the Justice for Victims of
175 Sterilization Compensation Fund.

176 2. Provide resource protection by reducing any subsequent recovery by the state from a deceased
177 recipient's estate for payment of Medicaid-paid services by the amount of resource disregard provided
178 under subdivision 1.

179 **§ 63.2-2307. Limitation of liability.**

180 Nothing in this chapter shall revive or extend any statute of limitations that may otherwise have
181 expired. The liability of the Commonwealth arising from any cause of action related to any involuntary

182 sterilization performed pursuant to an order of the Virginia Eugenical Sterilization Act shall be limited
183 to the compensation authorized by this chapter.

184 **§ 63.2-2308. Access to records.**

185 A. Contact information for individuals involuntarily sterilized shall be provided to the Department for
186 the purpose of locating such individuals. The Department, the Department of Health, the Department of
187 Behavioral Health and Developmental Services, and any other state agency shall provide in a timely
188 manner all records, including medical records and sterilization hearings, in the name of an individual
189 who it may reasonably believe is a qualified recipient under this chapter.

190 B. Any individual affected by the Virginia Eugenical Sterilization Act shall be provided access to all
191 records of the Act that pertain to such individual. In addition, a guardian or authorized agent of the
192 individual shall also have access to such records, provided a proper release authorization has been
193 executed.

194 C. All documents, including minutes, hearings, and reports, regarding the Virginia Eugenical
195 Sterilization Act or regarding individuals affected by the Act may be released to any person, provided
196 that the release of such information is in a form that does not identify individuals or provide personal
197 identifying information. As used in this subsection, "personal identifying information" means (i) the
198 name, (ii) the street address, (iii) the date of birth, (iv) the biometric data, or (v) any other information
199 that can be used to determine the identity of any individual affected by the program or of any relative
200 of an individual affected by the program.

201 **§ 63.2-2309. Sunset.**

202 The provisions of this chapter shall expire on July 1, 2019.