

2014 SPECIAL SESSION I

INTRODUCED

14200514D

HOUSE BILL NO. 5010

Offered September 15, 2014

A BILL to amend and reenact Chapter 2 of the Acts of Assembly of 2014, Special Session I, which appropriated the public revenues and provided a portion of such revenues for the two years ending, respectively, on the thirtieth day of June, 2015, and the thirtieth day of June, 2016 .

Patron—Jones

Referred to Committee on Appropriations

Be it enacted by the General Assembly of Virginia:

1. That § 3 of the first enactment (Total Projected Revenues available for the period ending June 30, 2015 and June 30, 2016, page 1) of Chapter 2 of the Acts of Assembly of 2014, Special Session I, be hereby amended and reenacted and that the cited chapter be further amended by adding in § 1-130 of Part 1 Items 471.10, 471.20, 471.30, and 471.40 as follows:

§ 3. The appropriations made in this act from the general fund are based upon the following:

	First Year	Second Year	Total
Unreserved Balance,			
June 30, 2014	\$478,643,378	\$0	\$478,643,378
	\$40,843,378		\$40,843,378
Additions to Balance	\$147,375,013	\$800,000	\$148,175,013
	\$253,925,013		\$254,725,013
Official Revenue			
Estimates	\$17,721,905,909	\$18,448,628,910	\$36,170,534,819
	\$16,894,205,909	\$17,347,328,910	\$34,241,534,819
Revenue			
Stabilization Fund	\$470,000,000	\$235,000,000	\$705,000,000
Transfers	\$616,168,307	\$524,066,980	\$1,140,235,287
	\$618,118,307	\$525,066,980	\$1,143,185,287
Total General Fund Resources Available for Appropriation	\$18,964,092,607	\$18,973,495,890	\$37,937,588,497

\$18,277,092,607 \$18,108,195,890 \$36,385,288,497

The appropriations made in this act from nongeneral funds are based upon the following:

	First Year	Second Year	Total
Balance,			
June 30, 2014	\$4,708,335,881	\$0	\$4,708,335,881
Official Revenue			
Estimates	\$25,652,980,255	\$26,248,075,807	\$51,901,056,062
	\$25,667,980,255		\$51,916,056,062
Lottery Proceeds Fund	\$525,000,000	\$510,000,000	\$1,035,000,000

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55		\$553,100,000		\$1,063,100,000
56	Internal Service			
57				
58	Fund	\$1,595,861,216	\$1,612,651,825	\$3,208,513,041
59				
60	Bond Proceeds	\$632,144,586	\$105,000,000	\$737,144,586
61	Total Nongeneral Fund			
62	Revenues Available			
63	for Appropriation	\$33,114,321,938	\$28,475,727,632	\$61,590,049,570
64				
65		\$33,157,421,938		\$61,633,149,570
66				
67	TOTAL PROJECTED			
68				
69	REVENUES	\$51,845,287,081	\$47,480,608,416	\$99,325,895,497
70				
71		\$51,434,514,545	\$46,583,923,522	\$98,018,438,067
72				

74		Item Details(\$)		Appropriations(\$)	
75					
76		First Year	Second Year	First Year	Second Year
77					
78		FY 2015	FY 2016	FY 2015	FY 2016
79	Item 471.10.				
80	Reversion Clearing Account -				
81	State Agency Savings			(\$92,400,000)	(\$100,000,000)
82	Fund Sources: General	(\$92,400,000)	(\$100,000,000)		
83	Authority: Discretionary Inclusion.				

84 A. To accomplish savings estimated at \$92,400,000 the first year and \$100,000,000 the second year,
 85 the Department of Planning and Budget is hereby authorized to transfer amounts to this Item from the
 86 general fund appropriation for operating expenses of the executive branch agencies.

87 B. Notwithstanding the provisions of any item in Part 1 or any other contrary provision of law,
 88 actions required on the part of agencies to implement the savings enumerated in this Item are hereby
 89 authorized provided that such actions do not conflict with the provisions of § 4-1.02 of Part 4.

90 C. Any nongeneral fund appropriation change or changes in the appropriation of agency authorized
 91 positions required to implement the savings enumerated in this Item are hereby authorized.

93		Item Details(\$)			
94	Appropriations(\$)				
95					
96		First Year	Second Year	First Year	Second Year
97					
98		FY 2015	FY 2016	FY 2015	FY 2016
99	Item 471.20.				
100	Reversion Clearing Account -				
101	Higher Education Savings			(\$45,000,000)	(\$45,000,000)
102	Fund Sources: General	(\$45,000,000)	(\$45,000,000)		
103	Authority: Discretionary Inclusion.				

104 A. To accomplish savings estimated at \$45,000,000 each year, the Department of Planning and
 105 Budget is hereby authorized to transfer amounts to this Item from the general fund appropriation for
 106 educational and general programs of public colleges and universities as follows:

107	Institution	Annual Reduction
108	Christopher Newport University	\$601,975
109	College of William and Mary	2,338,873
110	George Mason University	4,705,571
111	James Madison University	3,113,308

127 *B. It is the intent of the General Assembly that these savings are to be achieved through productivity*
128 *and operating efficiencies and not through new rate increases on tuition, fees, or other nongeneral fund*
129 *enhancements imposed by the Boards of Visitors after September 1, 2014.*

133 D. Any nongeneral fund appropriation change or changes in the appropriation of agency authorized
134 positions required to implement the savings enumerated in this Item are hereby authorized.

141 Item 471.30.
142 Reversion Clearing Account -
143 Aid to Local Government (\$30,000,000) (\$30,000,000)
144 Fund Sources: General (\$30,000,000) (\$30,000,000)
145 Authority: Discretionary Inclusion.

B. The Director of the Department of Planning and Budget shall provide the chief operating officer of each city and county in the Commonwealth a list of certain state aid to local government programs along with an estimate of the general fund amount for each program that each county and city could expect to receive from the state during each year of the biennium. The total amount listed for these programs will serve as the basis for calculating the savings apportioned to each city and county for this Item. The pro rata savings apportionment will be equal to the percentage of the aggregate general fund amount for all of these state aid programs in each city and county, with such savings totaling \$30,000,000 the first year and \$30,000,000 the second year.

C. Each city and county in the Commonwealth shall have flexibility in determining how it will implement the savings apportioned to it. Each city and county can choose to (i) take the total savings out of one program included on the list provided by the Department of Planning and Budget, (ii) reduce multiple state aid programs on a proportional basis or by a specified percentage reduction, or (iii) reimburse the Commonwealth in aggregate for its share of the savings, thereby keeping the state aid programs at an unreduced level. Each locality may also use option (iii) in combination with option (i) or (ii). The governing body of each city and county shall make its selection and certify its choice to the Director, Department of Planning and Budget, within 30 days of receipt of the savings amount apportioned to it from the Department of Planning and Budget. Within 10 days of receipt, the Director of the Department of Planning and Budget shall review such certification for accuracy to ascertain that the required savings amount apportioned to the city or county is obtainable using the selected option(s) submitted on the certification. Unless the Director of the Department of Planning and Budget finds a certification to include savings that are not obtainable or sustainable, the certification shall be approved

and implemented without further delay. In the event that a city or county has not submitted or obtained an approved certification by January 1, 2015, the Director of the Department of Planning and Budget is hereby authorized to withhold an amount equivalent to the savings amount apportioned to the affected city or county from the aid to local government programs that the Director determines are most discretionary and represent general purpose aid to the local government in question before he begins to withhold any funds from categorical grants serving a particular functional area or public service.

D. The savings in state aid to local government programs identified by each city or county on its approved certification (or by the Director of the Department of Planning and Budget in absence of an approved certification) shall be transferred from the other items where such amounts are appropriated in this act to offset the reversion amount listed in this Item. Payments from local governments electing to use option (iii) in Paragraph C. shall be deposited to a suspense account which shall be administered pursuant to § 3-1.03 Part 3.

	Item Details(\$)		Appropriations(\$)	
	First Year	Second Year	First Year	Second Year
	FY 2015	FY 2016	FY 2015	FY 2016
Item 471.40.				
Reversion Clearing Account -				
Miscellaneous			(\$40,620,360)	(\$284,881,274)
Fund Sources: General	(\$40,620,360)	(\$284,881,274)		
Authority: Discretionary Inclusion.				

A. The Director of the Department of Planning and Budget shall withhold and transfer to this Item amounts estimated at \$46,300,000 the first year and \$23,000,000 the second year from the general fund appropriations included in this act as described in Paragraphs 1 through 8 of this Paragraph A. reflecting savings generated by utilizing nongeneral fund resources to offset general fund expenses and from other actions to reduce spending.

1. In recognition of additional fiscal year 2014 Lottery Proceeds Funds and Literary Funds, and to accomplish general fund savings estimated at \$43,100,000 the first year, the Department of Planning and Budget is hereby authorized to transfer amounts to this Item from the general fund appropriation for Direct Aid to Public Education, Agency 197, Item 136 of this general appropriation act as follows: a) \$26,200,288 from Textbooks, b) \$1,899,712 from Remedial Summer School, and c) \$15,000,000 from payment of teacher retirement costs. There is hereby appropriated \$28,100,000 of additional Lottery Fund proceeds to Direct Aid to Public Education, Agency 197, Item 136, as follows: a) \$26,200,288 for Textbooks, and b) \$1,899,712 for Remedial Summer School. There is hereby appropriated \$15,000,000 from additional Literary Fund revenues to Direct Aid to Public Education, Agency 197, Item 136 of this general appropriation act for the appropriation set out for the payment of teacher retirement costs in FY 2015.

2. To accomplish savings estimated at \$3,200,000 the first year and \$23,000,000 the second year, the Department of Planning and Budget is hereby authorized to transfer amounts to this Item from the general fund appropriation for debt service payments in Item 276 of this general appropriation act. These savings reflect reduced payment requirements due to bond refinancings.

3. Notwithstanding the provisions of § 10.1-2128.1 of the Code of Virginia, to accomplish savings estimated at \$1,000,000 the first year and \$1,000,000 the second year, the Department of Planning and Budget is hereby authorized to transfer amounts to this Item from the nongeneral funds deposited into the Natural Resources Commitment Fund in Item 357 D.2.

4. On or before June 30, 2015, the Director of the Department of Planning and Budget shall revert an amount estimated at \$102,000,000 to the general fund from unobligated balances from executive branch agencies.

5. On or before June 30, 2015, the Director of the Department of Planning and Budget shall revert an amount estimated at \$700,000 from Judicial agency balances.

6. On or before June 30, 2015, the Director of the Department of Planning and Budget shall revert an amount estimated at \$2,850,000 from legislative agency balances, \$500,000 from the House of Delegates, and \$500,000 from the Senate of Virginia.

7. On or before June 30, 2015, the Director of the Department of Planning and Budget shall transfer to the general fund an amount estimated at \$950,000 from balances of the Virginia Alcohol Safety Action Program.

8. Notwithstanding the provisions of § 3-5.09 of Part 3 or any other contrary provision of law, the increase in the portion of the general sales and use tax deposited into the Highway Maintenance and Operating Fund pursuant to the provisions of § 58.1-638 G.2. shall be deferred until fiscal year 2016.

B. Notwithstanding the provisions of any item in Part 1 or any other contrary provision of law, actions required on the part of agencies to implement the savings enumerated in this Item are hereby authorized provided that such actions do not conflict with the provisions of § 4-1.02 of Part 4.

C. Any nongeneral fund appropriation change or changes in the appropriation of agency authorized positions required to implement the savings enumerated in this Item are hereby authorized.

D. Included in this appropriation is \$5,679,640 the first year and \$10,118,726 the second year to be transferred by the Director of the Department of Planning and Budget to Items 39, 40, and 41 to effectuate the filling of judgeships. The amounts appropriated in this paragraph for each year of the biennium to effectuate the filling of judgeships shall be the maximum amounts transferred to Items 39, 40, and 41 for such purposes notwithstanding any relevant provision to the contrary. In addition, all conditions and restrictions relating to the filling of judgeships shall be as provided in Items, 39, 40, and 41.

E.1. For purposes of determining a transfer from the Revenue Stabilization Fund to the general fund as a result of a downward revision in general fund revenues, the term "total general fund revenues appropriated" shall mean the general fund operating and capital appropriations for each year of the biennium contained in the Appropriation Act which is in effect at the time when such downward revision in general fund revenues is made.

2. In accordance with Article 10, § 8, Virginia Constitution, and § 2.2-1830, Code of Virginia, the amount of the transfer shall not exceed the lesser of one-half of the balance of the Revenue Stabilization Fund or one-half of the forecasted shortfall in revenues.

3. The anticipated shortfalls in general fund revenues for fiscal years ending June 30, 2015, and June 30, 2016, shall be computed by comparing the revised forecast for "Total General Fund Resources Available for Appropriation" as shown in § 3 of the first enactment to the total general fund revenues appropriated for each year of the biennium as contained in the general appropriation act as it became effective on July 1, 2014 (Chapter 2 of the Acts of Assembly of 2014, Special Session I).

4. One-half of the shortfall in revenues is estimated at \$648,650,000, which is more than one-half of the balance in the Revenue Stabilization Fund as of September 15, 2014. Of this shortfall amount, \$470,000,000 is hereby appropriated in FY 2015, pursuant to § 2.2-1830, Code of Virginia. Upon completion of the Auditor of Public Accounts' report on certified tax revenues for FY 2014 pursuant to § 2.2-1829, Code of Virginia, the State Comptroller shall deposit this sum into the general fund of the state treasury on or before June 30, 2015.

5. One-half of the balance of the Revenue Stabilization Fund, estimated at \$235,000,000, is hereby appropriated in FY 2016, pursuant to § 2.2-1830, Code of Virginia. Upon completion of the Auditor of Public Accounts' report on certified tax revenues for FY 2015 pursuant to § 2.2-1829, Code of Virginia, the State Comptroller shall deposit this sum into the general fund of the state treasury on or before June 30, 2016.

F. To accomplish savings estimated at \$272,000,000 in fiscal year 2016, the Governor shall develop budget reduction plans and other strategies for submission to the 2015 General Assembly as part of the requirements of § 2.2-1509, Code of Virginia. In developing these plans, the Governor shall take into consideration any further adjustments to the revenues pursuant to § 2.2-1503, Code of Virginia.

G. 1. The Governor is hereby authorized to reallocate up to \$5,000,000 from existing appropriations from programs in the Executive Department that foster economic development during each year of the current biennium to enhance economic development efforts in the Commonwealth if he determines that all or a portion of that amount is needed and better used to take advantage of the availability of job creation or workforce development opportunities in order to further diversify and grow the economy of Virginia.

2. At least five days prior to any action to implement the provisions contained in paragraph 1, the Governor shall submit a notice of his intended action to the Chairmen of the House Appropriations and Senate Finance Committees which itemizes the source or sources of such funding and the specific purposes or uses of any disbursements he intends to authorize pursuant to the provisions of this item.

2. That Paragraph K. of Item 468 is repealed.

3. That Paragraph GG.1. of § 3-1.01 of Part 3 is repealed.

4. That all provisions of this act amending Chapter 2 of the Acts of Assembly of 2014, Special Session I, including the second and third enactments of this act, shall become effective on passage of this act as provided in § 1-214 of the Code of Virginia.