|           | 14102231D  |
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| 1         | HOUSE BILL NO. 830   |
| 2         | Offered January 8, 2014  |
| 2<br>3    | Prefiled January 8, 2014   |
| 4         | A BILL to amend and reenact §§ 2.2-3004, 2.2-3900 through 2.2-3903, 2.2-4200, 15.2-1507, 15.2-1604,  |
| 5         | and 22.1-306 of the Code of Virginia and to amend the Code of Virginia by adding sections  |
| 6         | numbered 1-222.2, 2.2-2901.1, 15.2-1500.1, and 22.1-295.2, relating to public and private  |
| 7         | employment discrimination on the basis of military status.   |
| 8         |  |
|           | Patrons—Keam and Villanueva  |
| 9         |  |
| 10        | Referred to Committee on General Laws  |
| 11        |  |
| 12        | Be it enacted by the General Assembly of Virginia:   |
| 13        | 1. That §§ 2.2-3004, 2.2-3900 through 2.2-3903, 2.2-4200, 15.2-1507, 15.2-1604, and 22.1-306 of the  |
| 14        | Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding  |
| 15        | sections numbered 1-222.2, 2.2-2901.1, 15.2-1500.1, and 22.1-295.2 as follows:   |
| 16        | § 1-222.2. Military status.  |
| 17        | A. "Military status" means an individual who is a member of, applies to be a member of, performs,  |
| 18        | has performed, insofar as the person was honorably discharged, applies to perform, or has an   |
| 19        | obligation to perform, service in a uniformed service as defined in § 24.2-452.  |
| 20        | B. Any act of the General Assembly that prohibits discrimination against an individual on the basis,   |
| 21        | in whole or in part, of the individual's military status shall not be deemed to affect the right of a public   |
| 22        | or private employer to inquire regarding an individual's military status for the purpose of awarding a   |
| 23        | preference to veterans as permitted by law.  |
| 24        | § 2.2-2901.1. Public employment discrimination based on military status prohibited.  |
| 25        | No state agency institution, board, bureau, commission, council, or instrumentality of the   |
| 26<br>27  | Commonwealth shall deny initial employment to an individual based on military status.  |
|           | § 2.2-3004. Grievances qualifying for a grievance hearing; grievance hearing generally.  |
| 28<br>29  | A. A grievance qualifying for a hearing shall involve a complaint or dispute by an employee relating<br>to the following adverse employment actions in which the employee is personally involved, including    |
| 29<br>30  | but not limited to (i) formal disciplinary actions, including suspensions, demotions, transfers and  |
| 30<br>31  | assignments, and dismissals resulting from formal discipline or unsatisfactory job performance; (ii) the   |
| 32        | application of all written personnel policies, procedures, rules and regulations where it can be shown that  |
| 33        | policy was misapplied or unfairly applied; (iii) discrimination on the basis of race, color, religion,   |
| 34        | political affiliation, age, disability, national origin <del>or</del> , sex, or military status; (iv) arbitrary or capricious  |
| 35        | performance evaluations; (v) acts of retaliation as the result of the use of or participation in the   |
| 36        | grievance procedure or because the employee has complied with any law of the United States or of the   |
| 37        | Commonwealth, has reported any violation of such law to a governmental authority, has sought any   |
| 38        | change in law before the Congress of the United States or the General Assembly, or has reported an   |
| 39        | incidence of fraud, abuse, or gross mismanagement; and (vi) retaliation for exercising any right   |
| 40        | otherwise protected by law.  |
| 41        | B. Management reserves the exclusive right to manage the affairs and operations of state government.   |
| 42        | Management shall exercise its powers with the highest degree of trust. In any employment matter that   |
| 43        | management precludes from proceeding to a grievance hearing, management's response, including any  |
| 44        | appropriate remedial actions, shall be prompt, complete, and fair.   |
| 45        | C. Complaints relating solely to the following issues shall not proceed to a hearing: (i) establishment  |
| 46        | and revision of wages, salaries, position classifications, or general benefits; (ii) work activity accepted by   |
| 47        | the employee as a condition of employment or which may reasonably be expected to be a part of the  |
| 48        | job content; (iii) contents of ordinances, statutes or established personnel policies, procedures, and rules   |
| <b>49</b> | and regulations; (iv) methods, means, and personnel by which work activities are to be carried on; (v)   |
| 50        | termination, layoff, demotion, or suspension from duties because of lack of work, reduction in work  |
| 51<br>52  | force, or job abolition; (vi) hiring, promotion, transfer, assignment, and retention of employees within the according and (vii) relief of employees from duting of the according in amountained.              |
| 52<br>53  | the agency; and (vii) relief of employees from duties of the agency in emergencies.  |
| 55<br>54  | D. Except as provided in subsection A of § 2.2-3003, decisions regarding whether a grievance qualifies for a bearing shall be made in writing by the agency head or his designed within five workdays          |
| 54<br>55  | qualifies for a hearing shall be made in writing by the agency head or his designee within five workdays<br>of the employee's request for a hearing. A copy of the decision shall be sent to the employee. The |
| 55<br>56  | employee may appeal the denial of a hearing by the agency head to the Director of the Department of  |
| 50<br>57  | Human Resource Management (the Director). Upon receipt of an appeal, the agency shall transmit the   |
| 57<br>58  | entire grievance record to the Department of Human Resource Management within five workdays. The   |
| 50        | entre snevance record to the Department of Human Resource Management within five Workdays. The   |

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59 Director shall render a decision on whether the employee is entitled to a hearing upon the grievance 60 record and other probative evidence.

61 E. The hearing pursuant to § 2.2-3005 shall be held in the locality in which the employee is 62 employed or in any other locality agreed to by the employee, employer, and hearing officer. The 63 employee and the agency may be represented by legal counsel or a lay advocate, the provisions of § 64 54.1-3904 notwithstanding. The employee and the agency may call witnesses to present testimony and be cross-examined. 65

### 66 § 2.2-3900. Short title; declaration of policy.

A. This chapter shall be known and cited as the Virginia Human Rights Act. 67

68 B. It is the policy of the Commonwealth to:

69 1. Safeguard all individuals within the Commonwealth from unlawful discrimination because of race, 70 color, religion, national origin, sex, pregnancy, childbirth or related medical conditions, age, marital 71 status, or military status, in places of public accommodation, including educational institutions and in real estate transactions; in employment; preserve the public safety, health and general 72 73 welfare; and further the interests, rights and privileges of individuals within the Commonwealth; and 74

2. Protect citizens of the Commonwealth against unfounded charges of unlawful discrimination.

## § 2.2-3901. Unlawful discriminatory practice and gender discrimination defined.

Conduct that violates any Virginia or federal statute or regulation governing discrimination on the 76 77 basis of race, color, religion, national origin, sex, pregnancy, childbirth or related medical conditions, 78 age, marital status, or military status shall be an "unlawful discriminatory practice" for the 79 purposes of this chapter.

80 The terms "because of sex or gender" or "on the basis of sex or gender" or terms of similar import 81 when used in reference to discrimination in the Code and acts of the General Assembly include because of or on the basis of pregnancy, childbirth or related medical conditions. Women affected by pregnancy, 82 83 childbirth or related medical conditions shall be treated the same for all purposes as persons not so 84 affected but similar in their abilities or disabilities.

#### 85 § 2.2-3902. Construction of chapter; other programs to aid persons with disabilities, minors and 86 the elderly.

87 The provisions of this chapter shall be construed liberally for the accomplishment of its policies. 88 Nothing contained in this chapter shall be deemed to repeal, supersede or expand upon any of the 89 provisions of any other state or federal law relating to discrimination because of race, color, religion, 90 national origin, sex, pregnancy, childbirth or related medical conditions, age, marital status, or disability, 91 or military status.

92 Nothing in this chapter shall prohibit or alter any program, service, facility, school, or privilege that 93 is afforded, oriented or restricted to a person because of disability or age from continuing to habilitate, 94 rehabilitate, or accommodate that person.

In addition, nothing in this chapter shall be construed to affect any governmental program, law or 95 activity differentiating between persons on the basis of age over the age of 18 years (i) where the 96 97 differentiation is reasonably necessary to normal operation or the activity is based upon reasonable 98 factors other than age or (ii) where the program, law or activity constitutes a legitimate exercise of 99 powers of the Commonwealth for the general health, safety and welfare of the population at large.

100 Complaints filed with the Division of Human Rights of the Department of Law (the Division) in 101 accordance with § 2.2-520 alleging unlawful discriminatory practice under a Virginia statute that is 102 enforced by a Virginia agency shall be referred to that agency. The Division may investigate complaints 103 alleging an unlawful discriminatory practice under a federal statute or regulation and attempt to resolve it through conciliation. Unsolved complaints shall thereafter be referred to the federal agency with 104 jurisdiction over the complaint. Upon such referral, the Division shall have no further jurisdiction over 105 the complaint. The Division shall have no jurisdiction over any complaint filed under a local ordinance 106 107 adopted pursuant to § 15.2-965.

## § 2.2-3903. Causes of action not created; civil penalty.

109 A. Nothing in this chapter or in Article 4 (§ 2.2-520 et seq.) of Chapter 5 creates, nor shall it be construed to create, an independent or private cause of action to enforce its provisions, except as 110 111 specifically provided in subsections B and C. 112

B. No employer employing:

113 1. Employing more than five but less than 15 persons shall discharge any such employee on the basis 114 of race, color, religion, national origin, sex, pregnancy, childbirth or related medical conditions, including lactation, or of age if the employee is 40 years of age or older. For the purposes of this 115 section, "lactation" means a condition that may result in the feeding of a child directly from the breast 116 117 or the expressing of milk from the breast; and

2. Employing any number of individuals shall discharge or refuse to hire or employ an individual on 118 119 the basis of the individual's military status.

120 C. The An employee subject to a violation of subdivision B 1 or an individual subject to a violation

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121 of subdivision B 2 may bring an action in a general district or circuit court having jurisdiction over the 122 employer who allegedly discharged the employee in violation of violated this section. Any such action 123 shall be brought within 300 days from the date of the discharge or *other violation or*, if the employee or 124 individual has filed a complaint with the Division of Human Rights of the Department of Law (the 125 Division) or a local human rights or human relations agency or commission within 300 days of the 126 discharge or other violation, such action shall be brought within 90 days from the date that the Division 127 or a local human rights or human relations agency or commission has rendered a final disposition on the 128 complaint. The court may award:

129 1. An employee subject to a violation of subdivision B 1 up to 12 months' back pay with interest at 130 the judgment rate as provided in § 6.2-302; or

131 2. An individual subject to a violation of subdivision B 2 such relief that the court determines to be 132 appropriate, including any one or more of the following remedies, against an employer, which for 133 purposes of this section includes a prospective employer in the case of a refusal to hire or employ an 134 individual, that is found to have violated subdivision B 2: (i) reinstatement or hiring of the individual, 135 with or without up to 12 months' pay; (ii) actual damages sustained by the individual; (iii) such 136 equitable relief that the court deems appropriate; and (iv) interest on any monetary award at the 137 judgment rate as provided in § 6.2-302.

138 However, if the court finds that either party engaged in tactics to delay resolution of the complaint, it 139 may (i) diminish the award or (ii) award back pay to the date of judgment without regard to the 140 12-month limitation.

141 In any case where the employee prevails, the court shall award attorney fees from the amount 142 recovered, not to exceed 25 percent of the back pay amount awarded. The In an action for a violation 143 of subdivision B 1, the court shall not award other damages, compensatory or punitive, nor shall it order 144 reinstatement of the employee.

145 D. Causes of action based upon the public policies reflected in this chapter shall be exclusively 146 limited to those actions, procedures, and remedies, if any, afforded by applicable federal or state civil 147 rights statutes or local ordinances. Nothing in this section or § 2.2-3900 shall be deemed to alter, 148 supersede, or otherwise modify the authority of the Division or of any local human rights or human 149 relations commissions established pursuant to § 15.2-853 or 15.2-965.

150 E. Any non-government employer that violates the provisions of subdivision B 2 shall be subject to a 151 civil penalty not to exceed \$100 for each violation, which civil penalty shall be in addition to any other 152 relief that may be granted under subsection C. Civil penalties collected by the Division or a local 153 human rights or human relations agency or commission pursuant to this subsection shall be payable to 154 the State Treasurer for deposit to the general fund. A penalty determination by the Division or a local 155 human rights or human relations agency or commission shall be final, unless within 15 days after 156 receipt of such notice the person charged with the violation notifies the Division or a local human rights or human relations agency or commission by certified mail that he intends to contest the 157 proposed penalty before the appropriate general district court. The Division or a local human rights or 158 159 human relations agency or commission shall adopt procedures for the payment of proposed civil 160 penalties that are not contested by employers.

### § 2.2-4200. Declaration of policy; discrimination prohibited in awarding contracts; definitions.

162 A. It is declared to be the policy of the Commonwealth to eliminate all discrimination on account of 163 race, color, religion, sex, or national origin, or military status from the employment practices of the 164 Commonwealth, its agencies, and government contractors.

165 B. In the awarding of contracts, contracting agencies shall not engage in an unlawful discriminatory 166 practice as defined in § 2.2-3901.

167 C. As used in this chapter, unless the context requires a different meaning:

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168 "Agency" means any agency or instrumentality, corporate or otherwise, of the government of the 169 Commonwealth.

170 "Contractor" means any individual, partnership, corporation or association that performs services for 171 or supplies goods, materials, or equipment to the Commonwealth or any agency thereof. 172

## § 15.2-1500.1. Employment discrimination on basis of military status prohibited.

173 No department, office, board, commission, agency, or instrumentality of local government shall deny 174 initial employment based on military status. 175

## § 15.2-1507. Provision of grievance procedure; training programs.

176 A. If a local governing body fails to adopt a grievance procedure required by § 15.2-1506 or fails to 177 certify it as provided in this section, the local governing body shall be deemed to have adopted a 178 grievance procedure which is consistent with the provisions of Chapter 30 (§ 2.2-3000 et seq.) of Title 179 2.2 and any regulations adopted pursuant thereto for so long as the locality remains in noncompliance. The locality shall provide its employees with copies of the applicable grievance procedure upon request. 180 The term "grievance" as used herein shall not be interpreted to mean negotiations of wages, salaries, or 181

182 fringe benefits.

183 Each grievance procedure, and each amendment thereto, in order to comply with this section, shall 184 be certified in writing to be in compliance by the city, town or county attorney, and the chief 185 administrative officer of the locality, and such certification filed with the clerk of the circuit court having jurisdiction in the locality in which the procedure is to apply. Local government grievance 186 187 procedures in effect as of July 1, 1991, shall remain in full force and effect for 90 days thereafter, 188 unless certified and filed as provided above within a shorter time period.

189 Each grievance procedure shall include the following components and features:

190 1. Definition of grievance. A grievance shall be a complaint or dispute by an employee relating to 191 his employment, including but not necessarily limited to (i) disciplinary actions, including dismissals, 192 disciplinary demotions, and suspensions, provided that dismissals shall be grievable whenever resulting from formal discipline or unsatisfactory job performance; (ii) the application of personnel policies, 193 194 procedures, rules and regulations, including the application of policies involving matters referred to in 195 clause (iii) of subdivision 2 (iii) below; (iii) discrimination on the basis of race, color, creed, religion, 196 political affiliation, age, disability, national origin or, sex, or military status; and (iv) acts of retaliation 197 as the result of the use of or participation in the grievance procedure or because the employee has 198 complied with any law of the United States or of the Commonwealth, has reported any violation of such 199 law to a governmental authority, has sought any change in law before the Congress of the United States 200 or the General Assembly, or has reported an incidence of fraud, abuse, or gross mismanagement. For the 201 purposes of clause (iv) there shall be a rebuttable presumption that increasing the penalty that is the 202 subject of the grievance at any level of the grievance shall be an act of retaliation.

203 2. Local government responsibilities. Local governments shall retain the exclusive right to manage the affairs and operations of government. Accordingly, the following complaints are nongrievable: (i) establishment and revision of wages or salaries, position classification or general benefits; (ii) work 204 205 activity accepted by the employee as a condition of employment or work activity which may reasonably 206 207 be expected to be a part of the job content; (iii) the contents of ordinances, statutes or established 208 personnel policies, procedures, rules and regulations; (iv) failure to promote except where the employee 209 can show that established promotional policies or procedures were not followed or applied fairly; (v) the 210 methods, means and personnel by which work activities are to be carried on; (vi) except where such 211 action affects an employee who has been reinstated within the previous six months as the result of the 212 final determination of a grievance, termination, layoff, demotion or suspension from duties because of 213 lack of work, reduction in work force, or job abolition; (vii) the hiring, promotion, transfer, assignment 214 and retention of employees within the local government; and (viii) the relief of employees from duties 215 of the local government in emergencies. In any grievance brought under the exception to clause (vi) of 216 this subdivision, the action shall be upheld upon a showing by the local government that: (i) (a) there 217 was a valid business reason for the action and  $\frac{(ii)}{(b)}$  (b) the employee was notified of the reason in writing 218 prior to the effective date of the action. 219

3. Coverage of personnel.

220 a. Unless otherwise provided by law, all nonprobationary local government permanent full-time and 221 part-time employees are eligible to file grievances with the following exceptions: 222

(1) Appointees of elected groups or individuals;

223 (2) Officials and employees who by charter or other law serve at the will or pleasure of an 224 appointing authority;

- 225 (3) Deputies and executive assistants to the chief administrative officer of a locality; 226
  - (4) Agency heads or chief executive officers of government operations;
- 227 (5) Employees whose terms of employment are limited by law;
- 228 (6) Temporary, limited term and seasonal employees;

229 (7) Law-enforcement officers as defined in Chapter 5 (§ 9.1-500 et seq.) of Title 9.1 whose 230 grievance is subject to the provisions of Chapter 10.1 and who have elected to proceed pursuant to those provisions in the resolution of their grievance, or any other employee electing to proceed pursuant to 231 232 any other existing procedure in the resolution of his grievance.

233 b. Notwithstanding the exceptions set forth in subdivision 3 a above, local governments, at their sole 234 discretion, may voluntarily include employees in any of the excepted categories within the coverage of 235 their grievance procedures.

236 c. The chief administrative officer of each local government, or his designee, shall determine the 237 officers and employees excluded from the grievance procedure, and shall be responsible for maintaining 238 an up-to-date list of the affected positions.

239 4. Grievance procedure availability and coverage for employees of community services boards, 240 redevelopment and housing authorities, and regional housing authorities. Employees of community services boards, redevelopment and housing authorities created pursuant to § 36-4, and regional housing 241 242 authorities created pursuant to § 36-40 shall be included in (i) a local governing body's grievance 243 procedure or personnel system, if agreed to by the department, board, or authority and the locality or (ii)

a grievance procedure established and administered by the department, board or authority which is 244 245 consistent with the provisions of Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2 and any regulations 246 promulgated pursuant thereto. If a department, board or authority fails to establish a grievance procedure 247 pursuant to clause (i) or (ii), it shall be deemed to have adopted a grievance procedure which is 248 consistent with the provisions of Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2 and any regulations 249 adopted pursuant thereto for so long as it remains in noncompliance.

250 5. General requirements for procedures.

251 a. Each grievance procedure shall include not more than four steps for airing complaints at 252 successively higher levels of local government management, and a final step providing for a panel 253 hearing or a hearing before an administrative hearing officer upon the agreement of both parties.

254 b. Grievance procedures shall prescribe reasonable and specific time limitations for the grievant to 255 submit an initial complaint and to appeal each decision through the steps of the grievance procedure.

256 c. Nothing contained in this section shall prohibit a local government from granting its employees 257 rights greater than those contained herein, provided such grant does not exceed or violate the general 258 law or public policy of the Commonwealth.

6. Time periods.

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260 a. It is intended that speedy attention to employee grievances be promoted, consistent with the ability 261 of the parties to prepare for a fair consideration of the issues of concern.

262 b. The time for submitting an initial complaint shall not be less than 20 calendar days after the event 263 giving rise to the grievance, but local governments may, at their option, allow a longer time period.

264 c. Limits for steps after initial presentation of grievance shall be the same or greater for the grievant 265 than the time which is allowed for local government response in each comparable situation.

d. Time frames may be extended by mutual agreement of the local government and the grievant.

7. Compliance.

268 a. After the initial filing of a written grievance, failure of either party to comply with all substantial 269 procedural requirements of the grievance procedure, including the panel or administrative hearing, 270 without just cause shall result in a decision in favor of the other party on any grievable issue, provided 271 the party not in compliance fails to correct the noncompliance within five workdays of receipt of written 272 notification by the other party of the compliance violation. Such written notification by the grievant shall 273 be made to the chief administrative officer, or his designee.

274 b. The chief administrative officer, or his designee, at his option, may require a clear written 275 explanation of the basis for just cause extensions or exceptions. The chief administrative officer, or his 276 designee, shall determine compliance issues. Compliance determinations made by the chief 277 administrative officer shall be subject to judicial review by filing petition with the circuit court within 278 30 days of the compliance determination. 279

8. Management steps.

280 a. The first step shall provide for an informal, initial processing of employee complaints by the 281 immediate supervisor through a nonwritten, discussion format.

282 b. Management steps shall provide for a review with higher levels of local government authority 283 following the employee's reduction to writing of the grievance and the relief requested on forms 284 supplied by the local government. Personal face-to-face meetings are required at all of these steps.

285 c. With the exception of the final management step, the only persons who may normally be present 286 in the management step meetings are the grievant, the appropriate local government official at the level 287 at which the grievance is being heard, and appropriate witnesses for each side. Witnesses shall be 288 present only while actually providing testimony. At the final management step, the grievant, at his option, may have present a representative of his choice. If the grievant is represented by legal counsel, 289 290 local government likewise has the option of being represented by counsel. 291

9. Qualification for panel or administrative hearing.

292 a. Decisions regarding grievability and access to the procedure shall be made by the chief 293 administrative officer of the local government, or his designee, at any time prior to the panel hearing, at 294 the request of the local government or grievant, within 10 calendar days of the request. No city, town, 295 or county attorney, or attorney for the Commonwealth, shall be authorized to decide the question of 296 grievability. A copy of the ruling shall be sent to the grievant. Decisions of the chief administrative 297 officer of the local government, or his designee, may be appealed to the circuit court having jurisdiction 298 in the locality in which the grievant is employed for a hearing on the issue of whether the grievance 299 qualifies for a panel hearing. Proceedings for review of the decision of the chief administrative officer or 300 his designee shall be instituted by the grievant by filing a notice of appeal with the chief administrative 301 officer within 10 calendar days from the date of receipt of the decision and giving a copy thereof to all 302 other parties. Within 10 calendar days thereafter, the chief administrative officer or his designee shall transmit to the clerk of the court to which the appeal is taken: a copy of the decision of the chief 303 administrative officer, a copy of the notice of appeal, and the exhibits. A list of the evidence furnished 304

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305 to the court shall also be furnished to the grievant. The failure of the chief administrative officer or his 306 designee to transmit the record shall not prejudice the rights of the grievant. The court, on motion of the 307 grievant, may issue a writ of certiorari requiring the chief administrative officer to transmit the record on 308 or before a certain date.

309 b. Within 30 days of receipt of such records by the clerk, the court, sitting without a jury, shall hear 310 the appeal on the record transmitted by the chief administrative officer or his designee and such 311 additional evidence as may be necessary to resolve any controversy as to the correctness of the record. 312 The court, in its discretion, may receive such other evidence as the ends of justice require. The court may affirm the decision of the chief administrative officer or his designee, or may reverse or modify the 313 314 decision. The decision of the court shall be rendered no later than the fifteenth day from the date of the conclusion of the hearing. The decision of the court is final and is not appealable. 315 316

10. Final hearings.

317 a. Qualifying grievances shall advance to either a panel hearing or a hearing before an administrative 318 hearing officer, as set forth in the locality's grievance procedure, as described below:

319 (1) If the grievance procedure adopted by the local governing body provides that the final step shall 320 be an impartial panel hearing, the panel may, with the exception of those local governments covered by 321 subdivision a (2) of this subsection, consist of one member appointed by the grievant, one member 322 appointed by the agency head and a third member selected by the first two. In the event that agreement 323 cannot be reached as to the final panel member, the chief judge of the circuit court of the jurisdiction 324 wherein the dispute arose shall select the third panel member. The panel shall not be composed of any 325 persons having direct involvement with the grievance being heard by the panel, or with the complaint or 326 dispute giving rise to the grievance. Managers who are in a direct line of supervision of a grievant, 327 persons residing in the same household as the grievant and the following relatives of a participant in the 328 grievance process or a participant's spouse are prohibited from serving as panel members: spouse, parent, 329 child, descendants of a child, sibling, niece, nephew and first cousin. No attorney having direct 330 involvement with the subject matter of the grievance, nor a partner, associate, employee or co-employee 331 of the attorney shall serve as a panel member.

332 (2) If the grievance procedure adopted by the local governing body provides for the final step to be 333 an impartial panel hearing, local governments may retain the panel composition method previously 334 approved by the Department of Human Resource Management and in effect as of the enactment of this 335 statute. Modifications to the panel composition method shall be permitted with regard to the size of the 336 panel and the terms of office for panel members, so long as the basic integrity and independence of 337 panels are maintained. As used in this section, the term "panel" shall include all bodies designated and 338 authorized to make final and binding decisions.

339 (3) When a local government elects to use an administrative hearing officer rather than a 340 three-person panel for the final step in the grievance procedure, the administrative hearing officer shall 341 be appointed by the Executive Secretary of the Supreme Court of Virginia. The appointment shall be 342 made from the list of administrative hearing officers maintained by the Executive Secretary pursuant to 343 § 2.2-4024 and shall be made from the appropriate geographical region on a rotating basis. In the alternative, the local government may request the appointment of an administrative hearing officer from 344 345 the Department of Human Resource Management. If a local government elects to use an administrative 346 hearing officer, it shall bear the expense of such officer's services.

347 (4) When the local government uses a panel in the final step of the procedure, there shall be a 348 chairperson of the panel and, when panels are composed of three persons (one each selected by the 349 respective parties and the third from an impartial source), the third member shall be the chairperson.

350 (5) Both the grievant and the respondent may call upon appropriate witnesses and be represented by 351 legal counsel or other representatives at the hearing. Such representatives may examine, cross-examine, question and present evidence on behalf of the grievant or respondent before the panel or hearing officer 352 353 without being in violation of the provisions of § 54.1-3904.

354 (6) The decision of the panel or hearing officer shall be final and binding and shall be consistent 355 with provisions of law and written policy.

356 (7) The question of whether the relief granted by a panel or hearing officer is consistent with written 357 policy shall be determined by the chief administrative officer of the local government, or his designee, 358 unless such person has a direct personal involvement with the event or events giving rise to the 359 grievance, in which case the decision shall be made by the attorney for the Commonwealth of the 360 jurisdiction in which the grievance is pending. 361

b. Rules for panel and administrative hearings.

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362 Unless otherwise provided by law, local governments shall adopt rules for the conduct of panel or administrative hearings as a part of their grievance procedures, or shall adopt separate rules for such 363 hearings. Rules which are promulgated shall include, but need not be limited to the following 364 365 provisions:

(1) That neither the panels nor the hearing officer have authority to formulate policies or procedures

367 or to alter existing policies or procedures;

368 (2) That panels and the hearing officer have the discretion to determine the propriety of attendance at 369 the hearing of persons not having a direct interest in the hearing, and, at the request of either party, the 370 hearing shall be private;

371 (3) That the local government provide the panel or hearing officer with copies of the grievance 372 record prior to the hearing, and provide the grievant with a list of the documents furnished to the panel 373 or hearing officer, and the grievant and his attorney, at least 10 days prior to the scheduled hearing, 374 shall be allowed access to and copies of all relevant files intended to be used in the grievance 375 proceeding;

376 (4) That panels and hearing officers have the authority to determine the admissibility of evidence 377 without regard to the burden of proof, or the order of presentation of evidence, so long as a full and 378 equal opportunity is afforded to all parties for the presentation of their evidence;

379 (5) That all evidence be presented in the presence of the panel or hearing officer and the parties, except by mutual consent of the parties; 380

381 (6) That documents, exhibits and lists of witnesses be exchanged between the parties or hearing 382 officer in advance of the hearing;

383 (7) That the majority decision of the panel or the decision of the hearing officer, acting within the 384 scope of its or his authority, be final, subject to existing policies, procedures and law; 385

(8) That the panel or hearing officer's decision be provided within a specified time to all parties; and

386 (9) Such other provisions as may facilitate fair and expeditious hearings, with the understanding that 387 the hearings are not intended to be conducted like proceedings in courts, and that rules of evidence do 388 not necessarily apply.

389 11. Implementation of final hearing decisions.

390 Either party may petition the circuit court having jurisdiction in the locality in which the grievant is 391 employed for an order requiring implementation of the hearing decision.

392 B. Notwithstanding the contrary provisions of this section, a final hearing decision rendered under 393 the provisions of this section which that would result in the reinstatement of any employee of a sheriff's 394 office, who has been terminated for cause may be reviewed by the circuit court for the locality upon the 395 petition of the locality. The review of the circuit court shall be limited to the question of whether the 396 decision of the panel or hearing officer was consistent with provisions of law and written policy.

### 397 § 15.2-1604. Appointment of deputies and employment of employees; discriminatory practices 398 by certain officers; civil penalty.

399 A. It shall be an unlawful employment practice for a constitutional officer:

400 1. To fail or refuse to appoint or hire or to discharge any individual, or otherwise to discriminate 401 against any individual with respect to his compensation, terms, conditions, or privileges of appointment or employment, because of such individual's race, color, religion, sex or, national origin, or military 402 403 status; or

404 2. To limit, segregate, or classify his appointees, employees, or applicants for appointment or 405 employment in any way which that would deprive or tend to deprive any individual of employment 406 opportunities or otherwise adversely affect his status as an employee, because of the individual's race, 407 color, religion, sex or, national origin, or military status.

408 B. Nothing in this section shall be construed to make it an unlawful employment practice for a 409 constitutional officer to hire or appoint an individual on the basis of his sex or national origin in those instances where sex or national origin is a bona fide occupational qualification reasonably necessary to 410 411 the normal operation of that particular office. The provisions of this section shall not apply to 412 policy-making positions, confidential or personal staff positions, or undercover positions. 413

C. With regard to notices and advertisements:

414 1. Every constitutional officer shall, prior to hiring any employee, advertise such employment 415 position in a newspaper having general circulation or a state or local government job placement service 416 in such constitutional officer's locality except where the vacancy is to be used (i) as a placement 417 opportunity for appointees or employees affected by layoff, (ii) as a transfer opportunity or demotion for 418 an incumbent, (iii) to fill positions that have been advertised within the past 120 days, (iv) to fill 419 positions to be filled by appointees or employees returning from leave with or without pay, (v) to fill 420 temporary positions, temporary employees being those employees hired to work on special projects that 421 have durations of three months or less, or (vi) to fill policy-making positions, confidential or personal 422 staff positions, or special, sensitive law-enforcement positions normally regarded as undercover work.

423 2. No constitutional officer shall print or publish or cause to be printed or published any notice or 424 advertisement relating to employment by such constitutional officer indicating any preference, limitation, 425 specification, or discrimination, based on sex or national origin, except that such notice or advertisement 426 may indicate a preference, limitation, specification, or discrimination based on sex or national origin 427 when sex or national origin is a bona fide occupational qualification for employment.

428 D. Complaints regarding violations of subsection A may be made to the Division of Human Rights 429 of the Department of Law. The Division shall have the authority to exercise its powers as outlined in 430 Article 4 (§ 2.2-520 et seq.) of Chapter 5 of Title 2.2.

431 E. Any constitutional officer who willfully violates the provisions of subsection C shall be subject to 432 a civil penalty not to exceed \$2,000.

### 433 § 22.1-295.2. Employment discrimination on basis of military status prohibited.

434 No school board or any agent or employee thereof shall deny initial employment based on military 435 status. 436

# § 22.1-306. Definitions.

437 As used in this article: 438

"Business day" means any day that the relevant school board office is open.

439 "Day" means calendar days unless a different meaning is clearly expressed in this article. Whenever 440 the last day for performing an act required by this article falls on a Saturday, Sunday, or legal holiday, 441 the act may be performed on the next day that is not a Saturday, Sunday, or legal holiday. 442

"Dismissal" means the dismissal of any teacher during the term of such teacher's contract.

443 "Grievance" means a complaint or dispute by a teacher relating to his employment, including but not 444 necessarily limited to; (i) disciplinary action including dismissal; (ii) the application or interpretation of: 445 (a) personnel policies, (b) procedures, (c) rules and regulations, (d) ordinances, and (e) statutes; (iii) acts 446 of reprisal against a teacher for filing or processing a grievance, participating as a witness in any step, 447 meeting or hearing relating to a grievance, or serving as a member of a fact-finding panel; and (iv) 448 complaints of discrimination on the basis of race, color, creed, political affiliation, handicap disability, 449 age, national origin, or sex, or military status. Each school board shall have the exclusive right to manage the affairs and operations of the school division. Accordingly, the term "grievance" shall not 450 include a complaint or dispute by a teacher relating to (1) establishment and revision of wages or salaries, position classifications or general benefits, (2) suspension of a teacher or nonrenewal of the 451 452 453 contract of a teacher who has not achieved continuing contract status, (3) the establishment or contents 454 of ordinances, statutes or personnel policies, procedures, rules and regulations, (4) failure to promote, (5) 455 discharge, layoff, or suspension from duties because of decrease in enrollment, decrease in enrollment or 456 abolition of a particular subject or insufficient funding, (6) hiring, transfer, assignment, and retention of 457 teachers within the school division, (7) suspension from duties in emergencies, (8) the methods, means, 458 and personnel by which the school division's operations are to be carried on, or (9) coaching or 459 extracurricular activity sponsorship.

460 While these management rights are reserved to the school board, failure to apply, where applicable, 461 the rules, regulations, policies, or procedures as written or established by the school board is grievable.