## 2014 SESSION

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## **HOUSE BILL NO. 497**

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on Finance

on January 27, 2014)

(Patron Prior to Substitute—Delegate Head)

- A BILL to amend and reenact § 58.1-3703.1 of the Code of Virginia, relating to appealing the local license tax classification or subclassification of a business.
  - Be it enacted by the General Assembly of Virginia:
- 1. That § 58.1-3703.1 of the Code of Virginia is amended and reenacted as follows:

§ 58.1-3703.1. Uniform ordinance provisions.

11 A. Every ordinance levying a license tax pursuant to this chapter shall include provisions substantially similar to this subsection. As they apply to license taxes, the provisions required by this 12 section shall override any limitations or requirements in Chapter 39 (§ 58.1-3900 et seq.) of this title to 13 14 the extent that they are in conflict.

15 1. License requirement. Every person shall apply for a license for each business or profession when 16 engaging in a business in this jurisdiction if (i) the person has a definite place of business in this 17 jurisdiction; (ii) there is no definite place of business anywhere and the person resides in this jurisdiction; or (iii) there is no definite place of business in this jurisdiction but the person operates 18 19 amusement machines or is classified as an itinerant merchant, peddler, carnival, circus, contractor subject 20 to § 58.1-3715, or public service corporation. A separate license shall be required for each definite place 21 of business and for each business. A person engaged in two or more businesses or professions carried 22 on at the same place of business may elect to obtain one license for all such businesses and professions 23 if all of the following criteria are satisfied: (a) each business or profession is subject to licensure at the 24 location and has satisfied any requirements imposed by state law or other provisions of the ordinances 25 of this jurisdiction; (b) all of the businesses or professions are subject to the same tax rate, or, if subject to different tax rates, the licensee agrees to be taxed on all businesses and professions at the highest 26 27 rate; and (c) the taxpayer agrees to supply such information as the assessor may require concerning the 28 nature of the several businesses and their gross receipts.

29 Notwithstanding the foregoing, the governing body of any county, city or town with a population 30 greater than 50,000 may waive the license requirements provided herein for businesses with gross 31 receipts of less than \$100,000. 32

2. Due dates and penalties.

33 a. Each person subject to a license tax shall apply for a license prior to beginning business if he was 34 not subject to licensure in this jurisdiction on or before January 1 of the license year, or no later than 35 March 1 of the license year if he had been issued a license for the preceding year. Any locality is 36 authorized to adopt a later application date that is on or before May 1 of the license year. The application shall be on forms prescribed by the assessing official. 37

38 b. The tax shall be paid with the application in the case of any license not based on gross receipts. If 39 the tax is measured by the gross receipts of the business, the tax shall be paid on or before the locality's 40 fixed due date for filing license applications or a later date, including installment payment dates, or 30 41 or more days after beginning business, at the locality's option.

42 c. The assessing official may grant an extension of time in which to file an application for a license, for reasonable cause. The extension may be conditioned upon the timely payment of a reasonable 43 estimate of the appropriate tax; the tax is then subject to adjustment to the correct tax at the end of the 44 45 extension, together with interest from the due date until the date paid and, if the estimate submitted with the extension is found to be unreasonable under the circumstances, with a penalty of 10 percent of the 46 47 portion paid after the due date.

**48** d. A penalty of 10 percent of the tax may be imposed upon the failure to file an application or the 49 failure to pay the tax by the appropriate due date. Only the late filing penalty shall be imposed by the assessing official if both the application and payment are late; however, both penalties may be assessed 50 51 if the assessing official determines that the taxpayer has a history of noncompliance. In the case of an assessment of additional tax made by the assessing official, if the application and, if applicable, the 52 53 return were made in good faith and the understatement of the tax was not due to any fraud, reckless or 54 intentional disregard of the law by the taxpayer, there shall be no late payment penalty assessed with the additional tax. If any assessment of tax by the assessing official is not paid within 30 days, the treasurer 55 or other collecting official may impose a 10 percent late payment penalty. If the failure to file or pay 56 was not the fault of the taxpayer, the penalties shall not be imposed, or if imposed, shall be abated by 57 the official who assessed them. In order to demonstrate lack of fault, the taxpayer must show that he 58 59 acted responsibly and that the failure was due to events beyond his control.

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60 "Acted responsibly" means that: (i) the taxpayer exercised the level of reasonable care that a prudent 61 person would exercise under the circumstances in determining the filing obligations for the business and (ii) the taxpayer undertook significant steps to avoid or mitigate the failure, such as requesting 62 63 appropriate extensions (where applicable), attempting to prevent a foreseeable impediment, acting to 64 remove an impediment once it occurred, and promptly rectifying a failure once the impediment was 65 removed or the failure discovered.

66 "Events beyond the taxpayer's control" include, but are not limited to, the unavailability of records due to fire or other casualty; the unavoidable absence (e.g., due to death or serious illness) of the person 67 with the sole responsibility for tax compliance; or the taxpayer's reasonable reliance in good faith upon 68 69 erroneous written information from the assessing official who was aware of the relevant facts relating to 70 the taxpayer's business when he provided the erroneous information.

e. Interest shall be charged on the late payment of the tax from the due date until the date paid 71 72 without regard to fault or other reason for the late payment. Whenever an assessment of additional or omitted tax by the assessing official is found to be erroneous, all interest and any penalties charged and 73 collected on the amount of the assessment found to be erroneous shall be refunded together with interest 74 75 on the refund from the date of payment or the due date, whichever is later. Interest shall be paid on the 76 refund of any BPOL tax from the date of payment or due date, whichever is later, whether attributable to an amended return or other reason. Interest on any refund shall be paid at the same rate charged 77 78 under § 58.1-3916.

79 No interest shall accrue on an adjustment of estimated tax liability to actual liability at the conclusion 80 of a base year. No interest shall be paid on a refund or charged on a late payment, provided the refund or the late payment is made not more than 30 days from the date of the payment that created the refund 81 82 or the due date of the tax, whichever is later. 83

3. Situs of gross receipts.

84 a. General rule. Whenever the tax imposed by this ordinance is measured by gross receipts, the gross 85 receipts included in the taxable measure shall be only those gross receipts attributed to the exercise of a privilege subject to licensure at a definite place of business within this jurisdiction. In the case of 86 activities conducted outside of a definite place of business, such as during a visit to a customer location, 87 88 the gross receipts shall be attributed to the definite place of business from which such activities are 89 initiated, directed, or controlled. The situs of gross receipts for different classifications of business shall 90 be attributed to one or more definite places of business or offices as follows:

(1) The gross receipts of a contractor shall be attributed to the definite place of business at which his 91 92 services are performed, or if his services are not performed at any definite place of business, then the 93 definite place of business from which his services are directed or controlled, unless the contractor is 94 subject to the provisions of § 58.1-3715;

95 (2) The gross receipts of a retailer or wholesaler shall be attributed to the definite place of business 96 at which sales solicitation activities occur, or if sales solicitation activities do not occur at any definite 97 place of business, then the definite place of business from which sales solicitation activities are directed 98 or controlled; however, a wholesaler or distribution house subject to a license tax measured by purchases 99 shall determine the situs of its purchases by the definite place of business at which or from which 100 deliveries of the purchased goods, wares and merchandise are made to customers. Any wholesaler who 101 is subject to license tax in two or more localities and who is subject to multiple taxation because the 102 localities use different measures, may apply to the Department of Taxation for a determination as to the proper measure of purchases and gross receipts subject to license tax in each locality; 103

104 (3) The gross receipts of a business renting tangible personal property shall be attributed to the definite place of business from which the tangible personal property is rented or, if the property is not 105 106 rented from any definite place of business, then to the definite place of business at which the rental of 107 such property is managed; and

108 (4) The gross receipts from the performance of services shall be attributed to the definite place of 109 business at which the services are performed or, if not performed at any definite place of business, then 110 to the definite place of business from which the services are directed or controlled.

111 b. Apportionment. If the licensee has more than one definite place of business and it is impractical or 112 impossible to determine to which definite place of business gross receipts should be attributed under the general rule, the gross receipts of the business shall be apportioned between the definite places of 113 114 businesses on the basis of payroll. Gross receipts shall not be apportioned to a definite place of business unless some activities under the applicable general rule occurred at, or were controlled from, such 115 116 definite place of business. Gross receipts attributable to a definite place of business in another jurisdiction shall not be attributed to this jurisdiction solely because the other jurisdiction does not 117 impose a tax on the gross receipts attributable to the definite place of business in such other jurisdiction. 118

c. Agreements. The assessor may enter into agreements with any other political subdivision of 119 120 Virginia concerning the manner in which gross receipts shall be apportioned among definite places of business. However, the sum of the gross receipts apportioned by the agreement shall not exceed the total 121

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122 gross receipts attributable to all of the definite places of business affected by the agreement. Upon being 123 notified by a taxpayer that its method of attributing gross receipts is fundamentally inconsistent with the 124 method of one or more political subdivisions in which the taxpayer is licensed to engage in business and 125 that the difference has, or is likely to, result in taxes on more than 100 percent of its gross receipts from 126 all locations in the affected jurisdictions, the assessor shall make a good faith effort to reach an 127 apportionment agreement with the other political subdivisions involved. If an agreement cannot be 128 reached, either the assessor or taxpayer may seek an advisory opinion from the Department of Taxation 129 pursuant to § 58.1-3701; notice of the request shall be given to the other party. Notwithstanding the 130 provisions of § 58.1-3993, when a taxpayer has demonstrated to a court that two or more political 131 subdivisions of Virginia have assessed taxes on gross receipts that may create a double assessment 132 within the meaning of § 58.1-3986, the court shall enter such orders pending resolution of the litigation 133 as may be necessary to ensure that the taxpayer is not required to pay multiple assessments even though 134 it is not then known which assessment is correct and which is erroneous.

135 4. Limitations and extensions.

136 a. Where, before the expiration of the time prescribed for the assessment of any license tax imposed 137 pursuant to this ordinance, both the assessing official and the taxpayer have consented in writing to its 138 assessment after such time, the tax may be assessed at any time prior to the expiration of the period 139 agreed upon. The period so agreed upon may be extended by subsequent agreements in writing made 140 before the expiration of the period previously agreed upon.

141 b. Notwithstanding § 58.1-3903, the assessing official shall assess the local license tax omitted 142 because of fraud or failure to apply for a license for the current license year and the six preceding 143 license years.

144 c. The period for collecting any local license tax shall not expire prior to the period specified in § 58.1-3940, two years after the date of assessment if the period for assessment has been extended 145 146 pursuant to this subdivision of the ordinance, two years after the final determination of an appeal for 147 which collection has been stayed pursuant to subdivision 5 b or 5 d of this ordinance, or two years after 148 the final decision in a court application pursuant to § 58.1-3984 or a similar law for which collection 149 has been stayed, whichever is later.

150 5. Administrative appeals to commissioner of the revenue or other assessing official. 151

a. Definitions. For purposes of this section:

"Amount in dispute," when used with respect to taxes due or assessed, means the amount specifically 152 identified in the administrative appeal or application for judicial review as disputed by the party filing 153 154 such appeal or application.

155 "Appealable event" means an increase in the assessment of a local license tax payable by a taxpayer, 156 the denial of a refund, or the assessment of a local license tax where none previously was assessed, 157 arising out of the local assessing official's (i) examination of records, financial statements, books of account, or other information for the purpose of determining the correctness of an assessment; (ii) 158 159 determination regarding the rate or classification applicable to the licensable business; (iii) assessment of 160 a local license tax when no return has been filed by the taxpayer; or (iv) denial of an application for correction of erroneous assessment attendant to the filing of an amended application for license. 161

162 An appealable event shall include a taxpayer's appeal of the classification applicable to a business, including whether the business properly falls within a business license subclassification established by 163 164 the locality, regardless of whether the taxpayer's appeal is in conjunction with an assessment, 165 examination, audit, or any other action taken by the locality.

166 "Frivolous" means a finding, based on specific facts, that the party asserting the appeal is unlikely to prevail upon the merits because the appeal is (i) not well grounded in fact; (ii) not warranted by existing 167 168 law or a good faith argument for the extension, modification, or reversal of existing law; (iii) interposed 169 for an improper purpose, such as to harass, to cause unnecessary delay in the payment of tax or a 170 refund, or to create needless cost from the litigation; or (iv) otherwise frivolous.

171 "Jeopardized by delay" means a finding, based upon specific facts, that a taxpayer designs to (i) 172 depart quickly from the locality; (ii) remove his property therefrom; (iii) conceal himself or his property therein; or (iv) do any other act tending to prejudice, or to render wholly or partially ineffectual, 173 174 proceedings to collect the tax for the period in question.

175 b. Filing and contents of administrative appeal. Any person assessed with a local license tax as a 176 result of an appealable event as defined in this section may file an administrative appeal of the 177 assessment within one year from the last day of the tax year for which such assessment is made, or 178 within one year from the date of the appealable event, whichever is later, with the commissioner of the 179 revenue or other local assessing official. The appeal must be filed in good faith and sufficiently identify 180 the taxpayer, the tax periods covered by the challenged assessments, the amount in dispute, the remedy 181 sought, each alleged error in the assessment, the grounds upon which the taxpayer relies, and any other facts relevant to the taxpayer's contention. The assessor may hold a conference with the taxpayer if 182

183 requested by the taxpayer, or require submission of additional information and documents, an audit or 184 further audit, or other evidence deemed necessary for a proper and equitable determination of the appeal. 185 The assessment placed at issue in the appeal shall be deemed prima facie correct. The assessor shall 186 undertake a full review of the taxpayer's claims and issue a written determination to the taxpayer setting 187 forth the facts and arguments in support of his decision.

188 The taxpayer may at any time also file an administrative appeal of the classification applicable to 189 the taxpayer's business, including whether the business properly falls within a business license 190 subclassification established by the locality. However, the appeal of the classification of the business 191 shall not apply to any license year for which the Tax Commissioner has previously issued a final 192 determination relating to any license fee or license tax imposed upon the taxpayer's business for the 193 year. In addition, any appeal of the classification of a business shall in no way affect or change any limitations period prescribed by law for appealing an assessment. 194

195 c. Notice of right of appeal and procedures. Every assessment made by a commissioner of the 196 revenue or other assessing official pursuant to an appealable event shall include or be accompanied by a 197 written explanation of the taxpayer's right to file an administrative appeal and the specific procedures to 198 be followed in the jurisdiction, the name and address to which the appeal should be directed, an 199 explanation of the required content of the appeal, and the deadline for filing the appeal.

For purposes of facilitating an administrative appeal of the classification applicable to a taxpayer's 200 201 business, each locality imposing a tax or fee under this chapter shall maintain on its website the specific 202 procedures to be followed in the jurisdiction with regard to such appeal and the name and address to 203 which the appeal should be directed.

204 d. Suspension of collection activity during appeal. Provided a timely and complete administrative 205 appeal is filed, collection activity with respect to the amount in dispute *relating to any assessment by* 206 the commissioner of the revenue or other assessing official shall be suspended until a final determination 207 is issued by the commissioner of the revenue or other assessing official, unless the treasurer or other official responsible for the collection of such tax (i) determines that collection would be jeopardized by 208 209 delay as defined in this section; (ii) is advised by the commissioner of the revenue or other assessing 210 official that the taxpayer has not responded to a request for relevant information after a reasonable time; 211 or (iii) is advised by the commissioner of the revenue or other assessing official that the appeal is 212 frivolous as defined in this section. Interest shall accrue in accordance with the provisions of subdivision 213 2 e of this subsection, but no further penalty shall be imposed while collection action is suspended.

214 e. Procedure in event of nondecision. Any taxpayer whose administrative appeal to the commissioner 215 of the revenue or other assessing official pursuant to the provisions of subdivision 5 of this subsection 216 has been pending for more than one year without the issuance of a final determination may, upon not 217 less than 30 days' written notice to the commissioner of the revenue or other assessing official, elect to 218 treat the appeal as denied and appeal the assessment or classification of the taxpayer's business to the 219 Tax Commissioner in accordance with the provisions of subdivision 6 of this subsection. The Tax Commissioner shall not consider an appeal filed pursuant to the provisions of this subsection if he finds 220 221 that the absence of a final determination on the part of the commissioner of the revenue or other 222 assessing official was caused by the willful failure or refusal of the taxpayer to provide information 223 requested and reasonably needed by the commissioner or other assessing official to make his 224 determination. 225

6. Administrative appeal to the Tax Commissioner.

226 a. Any person assessed with a local license tax as a result of a determination or that has received a 227 determination with regard to the person's appeal of the license classification or subclassification 228 applicable to the person's business, upon an administrative appeal to the commissioner of the revenue or 229 other assessing official pursuant to subdivision 5 of this subsection, that is adverse to the position 230 asserted by the taxpayer in such appeal may appeal such assessment or determination to the Tax 231 Commissioner within 90 days of the date of the determination by the commissioner of the revenue or 232 other assessing official. The appeal shall be in such form as the Tax Commissioner may prescribe and 233 the taxpayer shall serve a copy of the appeal upon the commissioner of the revenue or other assessing 234 official. The Tax Commissioner shall permit the commissioner of the revenue or other assessing official 235 to participate in the proceedings, and shall issue a determination to the taxpayer within 90 days of 236 receipt of the taxpayer's application, unless the taxpayer and the assessing official are notified that a 237 longer period will be required. The appeal shall proceed in the same manner as an application pursuant 238 to § 58.1-1821, and the Tax Commissioner pursuant to § 58.1-1822 may issue an order correcting such 239 assessment pursuant to § 58.1-1822 or correcting the license classification or subclassification of the 240 business and the related license tax or fee liability.

241 b. Suspension of collection activity during appeal. On receipt of a notice of intent to file an appeal to 242 the Tax Commissioner under subdivision 6 a of this subsection, collection activity with respect to the 243 amount in dispute relating to any assessment by the commissioner of the revenue or other assessing 244 official shall be suspended until a final determination is issued by the Tax Commissioner, unless the

245 treasurer or other official responsible for the collection of such tax (i) determines that collection would 246 be jeopardized by delay as defined in this section; (ii) is advised by the commissioner of the revenue or 247 other assessing official, or the Tax Commissioner, that the taxpayer has not responded to a request for 248 relevant information after a reasonable time; or (iii) is advised by the commissioner of the revenue or 249 other assessing official that the appeal is frivolous as defined in this section. Interest shall accrue in 250 accordance with the provisions of subdivision 2 e of this subsection, but no further penalty shall be 251 imposed while collection action is suspended. The requirement that collection activity be suspended shall 252 cease unless an appeal pursuant to subdivision 6 a of this subsection is filed and served on the necessary 253 parties within 30 days of the service of notice of intent to file such appeal.

254 c. Implementation of determination of Tax Commissioner. Promptly upon receipt of the final 255 determination of the Tax Commissioner with respect to an appeal pursuant to subdivision 6 a of this 256 subsection, the commissioner of the revenue or other assessing official shall take those steps necessary 257 to calculate the amount of tax owed by or refund due to the taxpayer consistent with the Tax 258 Commissioner's determination and shall provide that information to the taxpayer and to the treasurer or 259 other official responsible for collection in accordance with the provisions of this subdivision.

(1) If the determination of the Tax Commissioner sets forth a specific amount of tax due, the 260 261 commissioner of the revenue or other assessing official shall certify the amount to the treasurer or other 262 official responsible for collection, and the treasurer or other official responsible for collection shall issue 263 a bill to the taxpayer for such amount due, together with interest accrued and penalty, if any is 264 authorized by this section, within 30 days of the date of the determination of the Tax Commissioner.

265 (2) If the determination of the Tax Commissioner sets forth a specific amount of refund due, the 266 commissioner of the revenue or other assessing official shall certify the amount to the treasurer or other 267 official responsible for collection, and the treasurer or other official responsible for collection shall issue 268 a payment to the taxpayer for such amount due, together with interest accrued pursuant to this section, 269 within 30 days of the date of the determination of the Tax Commissioner.

270 (3) If the determination of the Tax Commissioner does not set forth a specific amount of tax due, or 271 otherwise requires the commissioner of the revenue or other assessing official to undertake a new or 272 revised assessment that will result in an obligation to pay a tax that has not previously been paid in full, 273 the commissioner of the revenue or other assessing official shall promptly commence the steps necessary 274 to undertake such new or revised assessment, and provide the same to the taxpayer within 60 days of 275 the date of the determination of the Tax Commissioner, or within 60 days after receipt from the 276 taxpayer of any additional information requested or reasonably required under the determination of the 277 Tax Commissioner, whichever is later. The commissioner of the revenue or other assessing official shall 278 certify the new assessment to the treasurer or other official responsible for collection, and the treasurer 279 or other official responsible for collection shall issue a bill to the taxpayer for the amount due, together 280 with interest accrued and penalty, if any is authorized by this section, within 30 days of the date of the 281 new assessment.

282 (4) If the determination of the Tax Commissioner does not set forth a specific amount of refund due, 283 or otherwise requires the commissioner of the revenue or other assessing official to undertake a new or 284 revised assessment that will result in an obligation on the part of the locality to make a refund of taxes 285 previously paid, the commissioner of the revenue or other assessing official shall promptly commence 286 the steps necessary to undertake such new or revised assessment or to determine the amount of refund 287 due in the case of a correction to the license classification or subclassification of the business, and 288 provide the same to the taxpayer within 60 days of the date of the determination of the Tax 289 Commissioner, or within 60 days after receipt from the taxpayer of any additional information requested 290 or reasonably required under the determination of the Tax Commissioner, whichever is later. The 291 commissioner of the revenue or other assessing official shall certify the new assessment or refund 292 amount to the treasurer or other official responsible for collection, and the treasurer or other official 293 responsible for collection shall issue a refund to the taxpayer for the amount of tax due, together with 294 interest accrued, within 30 days of the date of the new assessment or determination of the amount of the 295 refund. 296

7. Judicial review of determination of Tax Commissioner.

297 a. Judicial review. Following the issuance of a final determination of the Tax Commissioner pursuant 298 to subdivision 6 a of this subsection, the taxpayer or commissioner of the revenue or other assessing 299 official may apply to the appropriate circuit court for judicial review of the determination, or any part 300 thereof, pursuant to § 58.1-3984. In any such proceeding for judicial review of a determination of the 301 Tax Commissioner, the burden shall be on the party challenging the determination of the Tax 302 Commissioner, or any part thereof, to show that the ruling of the Tax Commissioner is erroneous with 303 respect to the part challenged. Neither the Tax Commissioner nor the Department of Taxation shall be 304 made a party to an application to correct an assessment merely because the Tax Commissioner has ruled 305 on it.

306 b. Suspension of payment of disputed amount of tax due upon taxpayer's notice of intent to initiate 307 judicial review.

308 (1) On receipt of a notice of intent to file an application for judicial review, pursuant to § 58.1-3984, 309 of a determination of the Tax Commissioner pursuant to subdivision 6 a of this subsection, and upon 310 payment of the amount of the tax relating to any assessment by the commissioner of the revenue or 311 other assessing official that is not in dispute together with any penalty and interest then due with respect 312 to such undisputed portion of the tax, the treasurer or other collection official shall further suspend 313 collection activity while the court retains jurisdiction unless the court, upon appropriate motion after 314 notice and an opportunity to be heard, determines that (i) the taxpayer's application for judicial review is 315 frivolous, as defined in this section; (ii) collection would be jeopardized by delay, as defined in this 316 section; or (iii) suspension of collection would cause substantial economic hardship to the locality. For purposes of determining whether substantial economic hardship to the locality would arise from a 317 318 suspension of collection activity, the court shall consider the cumulative effect of then-pending appeals 319 filed within the locality by different taxpayers that allege common claims or theories of relief.

320 (2) Upon a determination that the appeal is frivolous, that collection may be jeopardized by delay, or 321 that suspension of collection would result in substantial economic hardship to the locality, the court may 322 require the taxpayer to pay the amount in dispute or a portion thereof, or to provide surety for payment 323 of the amount in dispute in a form acceptable to the court.

324 (3) No suspension of collection activity shall be required if the application for judicial review fails to 325 identify with particularity the amount in dispute or the application does not relate to any assessment by 326 the commissioner of the revenue or other assessing official.

327 (4) The requirement that collection activity be suspended shall cease unless an application for judicial 328 review pursuant to § 58.1-3984 is filed and served on the necessary parties within 30 days of the service 329 of the notice of intent to file such application.

330 (5) The suspension of collection activity authorized by this subdivision shall not be applicable to any 331 appeal of a local license tax that is initiated by the direct filing of an action pursuant to § 58.1-3984 332 without prior exhaustion of the appeals provided by subdivisions 5 and 6 of this subsection.

333 c. Suspension of payment of disputed amount of refund due upon locality's notice of intent to initiate 334 judicial review.

335 (1) Payment of any refund determined to be due pursuant to the determination of the Tax 336 Commissioner of an appeal pursuant to subdivision 6 a of this subsection shall be suspended if the locality assessing the tax serves upon the taxpayer, within 60 days of the date of the determination of 337 338 the Tax Commissioner, a notice of intent to file an application for judicial review of the Tax 339 Commissioner's determination pursuant to § 58.1-3984 and pays the amount of the refund not in dispute, including tax and accrued interest. Payment of such refund shall remain suspended while the court 340 retains jurisdiction unless the court, upon appropriate motion after notice and an opportunity to be heard, 341 342 determines that the locality's application for judicial review is frivolous, as defined in this section.

343 (2) No suspension of refund activity shall be permitted if the locality's application for judicial review 344 fails to identify with particularity the amount in dispute.

345 (3) The suspension of the obligation to make a refund shall cease unless an application for judicial 346 review pursuant to § 58.1-3984 is filed and served on the necessary parties within 30 days of the service 347 of the notice of intent to file such application.

348 d. Accrual of interest on unpaid amount of tax. Interest shall accrue in accordance with the 349 provisions of subdivision 2 e of this subsection, but no further penalty shall be imposed while collection action is suspended. 350 351

8. Rulings.

352 Any taxpayer or authorized representative of a taxpayer may request a written ruling regarding the 353 application of a local license tax to a specific situation from the commissioner of the revenue or other 354 assessing official. Any person requesting such a ruling must provide all facts relevant to the situation 355 placed at issue and may present a rationale for the basis of an interpretation of the law most favorable 356 to the taxpayer. In addition, the taxpayer or authorized representative may request a written ruling with 357 regard to the classification applicable to the taxpayer's business, including whether the business 358 properly falls within a business license subclassification established by the locality.

359 Any misrepresentation or change in the applicable law or the factual situation as presented in the 360 ruling request shall invalidate any such ruling issued. A written ruling may be revoked or amended prospectively if (i) there is a change in the law, a court decision, or the guidelines issued by the 361 Department of Taxation upon which the ruling was based or (ii) the assessor notifies the taxpayer of a 362 363 change in the policy or interpretation upon which the ruling was based. However, any person who acts 364 on a written ruling which later becomes invalid shall be deemed to have acted in good faith during the 365 period in which such ruling was in effect.

9. Record-keeping and audits. Every person who is assessable with a local license tax shall keep 366 367 sufficient records to enable the assessor to verify the correctness of the tax paid for the license years

368 assessable and to enable the assessor to ascertain what is the correct amount of tax that was assessable 369 for each of those years. All such records, books of accounts and other information shall be open to 370 inspection and examination by the assessor in order to allow the assessor to establish whether a 371 particular receipt is directly attributable to the taxable privilege exercised within this jurisdiction. The 372 assessor shall provide the taxpayer with the option to conduct the audit in the taxpayer's local business 373 office, if the records are maintained there. In the event the records are maintained outside this 374 jurisdiction, copies of the appropriate books and records shall be sent to the assessor's office upon 375 demand.

B. Transitional provisions.

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1. A locality which changes its license year from a fiscal year to a calendar year and adopts a due date for license applications between March 1 and May 1, inclusive, shall not be required to prorate any license tax to reflect a license year of less than 12 months, whether the tax is a flat amount or measured by gross receipts, provided that no change is made in the taxable year for measuring gross receipts.

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2. The provisions of this section relating to penalties, interest, and administrative and judicial review
382 of an assessment shall be applicable to assessments made on and after January 1, 1997, even if for an
a83 earlier license year. The provisions relating to agreements extending the period for assessing tax shall be
a84 effective for agreements entered into on and after July 1, 1996. The provisions permitting an assessment
a85 of a license tax for up to six preceding years in certain circumstances shall not be construed to permit
a86 the assessment of tax for a license year beginning before January 1, 1997.

387 3. Every locality shall adopt a fixed due date for license applications between March 1 and May 1,388 inclusive, no later than the 2007 license year.