Department of Planning and Budget
2013 Fiscal Impact Statement

1. **Bill Number:** SB1072

House of Origin	☒ Introduced	☐ Substitute	☐ Engrossed
Second House	☐ In Committee	☐ Substitute	☐ Enrolled

2. **Patron:** Obenshain

3. **Committee:** Privileges and Elections

4. **Title:** Elections; electronic pollbooks; photographs.

5. **Summary:** Provides that electronic pollbooks shall contain a photograph of and identifying information for each voter either received from the Department of Motor Vehicles or taken by an officer of election when the voter presents himself to vote that shall be accessed by the officer of election when the voter presents himself to vote. If the voter does not appear to be the same person depicted in the photograph in the pollbook, any qualified voter may and the officer of election shall challenge the vote of such voter. A voter with religious objections to being photographed may refuse to have his photograph taken.

6. **Budget Amendment Necessary**: Yes. Items 87 and 437

7. **Fiscal Impact Estimates:** Final. See Item 8.

   7a. Expenditure Impact:

Fiscal Year	Dollars	Positions	Fund
2013	$778,820	0	GF
2013	$2,967,728	0	NGF/HAVA
2014	$26,432	0	GF
2014	$105,728	0	NGF/HAVA
2015	$17,160	0	GF
2016	$17,160	0	GF
2017	$17,160	0	GF
2018	$17,160	0	GF
2019	$17,160	0	GF

8. **Fiscal Implications:** The State Board of Elections (SBE) indicates that the majority of the costs necessary to implement this legislation could be paid with money acquired through Help America Vote Act (HAVA) appropriations.

SBE indicates that the most significant cost associated with implementing this legislation is the requirement to purchase the camera and extra laptop that each polling place would need in order to take photographs of individuals that do not have a photo in the DMV system. SBE estimates that the costs per polling place would average $1,179 (software for each polling place would cost

$800 and each laptop would cost $379). There are approximately 2,500 polling places in Virginia for a total cost for all polling places of $2,947,500.

The costs estimated in Item #7 above also take into account programming and development of electronic pollbook software at $230,000 spread between FY2013 and FY2014. The above estimates also include $17,160 per year for storage of the photographic images on the state computer systems. Finally, changes to VERIS, the Commonwealth's statewide voter registration system would total approximately $60,000.

In addition, SBE indicates that some existing electronic pollbooks do not have the capacity to store and display photographs would need to be replaced, resulting in additional costs. SBE estimates that the purchase of laptops to replace the older units would cost approximately $569,438. This number represents an estimate of the required replacements needed directly as a result of the legislation, rather than the total that would be scheduled for replacement based on replacement/refreshment schedules.

The bulk of the funding for SBE's Electronic Pollbook Program has come from Help America Vote Act (HAVA) funds so this legislation would be able to utilize that source of funding to fund the bulk of the project. SBE would require some general funds to help finance this project due to HAVA grant requirements, including Virginia's annual Maintenance of Effort (MOE) mandates that require general fund commitments towards these projects.

The Department of Motor Vehicles (DMV) indicates that an alternate procedure, already used by the Virginia State Police, would allow SBE to access customer images from DMV's existing database (WEBPIX) via an internet connection at all polling places. This procedure would require SBE to enter an agreement with DMV. DMV has made a preliminary estimate of the cost to build a secure Web interface providing SBE with database access at $36,250.

9. **Specific Agency or Political Subdivisions Affected:** State Board of Elections, Department of Motor Vehicles, DMV's credentials vendor, Localities

10. **Technical Amendment Necessary:** No.

11. **Other Comments:** DMV indicates that acquisition and set-up timeframes for a new server and database are estimated at 9 months, making implementation by July 1, 2013 unlikely.

SBE will need to sign a separate agreement with DMV's credentials vendor to gain authorized access to these data files.

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