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HOUSE BILL NO. 2292

Offered January 17, 2013

A *BILL to amend and reenact §§ 32.1-102.3:2 and 32.1-276.5 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 32.1-102.3:7 and 32.1-102.3:8, relating to certificates of public need.*

Patron—Orrock

Referred to Committee on Health, Welfare and Institutions

Be it enacted by the General Assembly of Virginia:

1. That §§ 32.1-102.3:2 and 32.1-276.5 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding sections numbered 32.1-102.3:7 and 32.1-102.3:8 as follows:

§ 32.1-102.3:2. Certificates of public need; applications to be filed in response to Requests for Applications (RFAs).

A. Except for applications for continuing care retirement community nursing home bed projects filed by continuing care providers registered with the State Corporation Commission pursuant to Chapter 49 (§ 38.2-4900 et seq.) of Title 38.2 which comply with the requirements established in this section, the Commissioner shall approve, authorize or accept applications for the issuance of any certificate of public need pursuant to this article only in response to Requests for Applications (RFAs) for any project which would result in an increase in the number of beds in a planning district in which nursing facility or extended care services are provided, *except as provided § 32.1-102.3:3.*

B. The Board shall adopt regulations establishing standards for the approval and issuance of Requests for Applications by the Commissioner. The standards shall include, but shall not be limited to, a requirement that determinations of need take into account any limitations on access to existing nursing home beds in the planning districts. The RFAs, which shall be published at least annually, shall be jointly developed by the Department and the Department of Medical Assistance Services. RFAs shall be based on analyses of the need, or lack thereof, for increases in the nursing home bed supply in each of the Commonwealth's planning districts in accordance with standards adopted by the Board by regulation. The Commissioner shall only accept for review applications in response to such RFAs which conform with the geographic and bed need determinations of the specific RFA.

C. Sixty days prior to the Commissioner's approval and issuance of any RFA, the Board shall publish the proposed RFA in the Virginia Register for public comment together with an explanation of (i) the regulatory basis for the planning district bed needs set forth in the RFA and (ii) the rationale for the RFA's planning district designations. Any person objecting to the contents of the proposed RFA may notify, within 14 days of the publication, the Board and the Commissioner of his objection and the objection's regulatory basis. The Commissioner shall prepare, and deliver by registered mail, a written response to each such objection within two weeks of the date of receiving the objection. The objector may file a rebuttal to the Commissioner's response in writing within five days of receiving the Commissioner's response. If objections are received, the Board may, after considering the provisions of the RFA, any objections, the Commissioner's responses, and if filed, any written rebuttals of the Commissioner's responses, hold a public hearing to receive comments on the specific RFA. Prior to making a decision on the RFA, the Commissioner shall consider any recommendations made by the Board.

D. Except for a continuing care retirement community applying for a certificate of public need pursuant to provisions of subsections A, B, and C, applications for continuing care retirement community nursing home bed projects shall be accepted by the Commissioner only if the following criteria are met: (i) the facility is registered with the State Corporation Commission as a continuing care provider pursuant to Chapter 49 (§ 38.2-4900 et seq.) of Title 38.2, (ii) the number of new nursing home beds requested in the initial application does not exceed the lesser of 20 percent of the continuing care retirement community's total number of beds that are not nursing home beds or 60 beds, (iii) the number of new nursing home beds requested in any subsequent application does not cause the continuing care retirement community's total number of nursing home beds to exceed 20 percent of its total number of beds that are not nursing home beds, and (iv) the continuing care retirement community has established a qualified resident assistance policy. *The Commissioner shall not accept any application for addition of continuing care retirement nursing beds for any continuing care retirement community during any direct admissions period approved pursuant to subsection E or any extension of any direct admissions period approved pursuant to § 32.1-102.3:8.*

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59 E. The Commissioner may approve an initial certificate of public need for nursing home beds in a
60 continuing care retirement community not to exceed the lesser of 60 beds or 20 percent of the total
61 number of beds that are not nursing home beds which authorizes an initial one-time, three-year open
62 admission period during which the continuing care retirement community may accept direct admissions
63 into its nursing home beds. The Commissioner may approve a certificate of public need for nursing
64 home beds in a continuing care retirement community in addition to those nursing home beds requested
65 for the initial one-time, three-year open admission period if (i) the number of new nursing home beds
66 requested in any subsequent application does not cause the continuing care retirement community's total
67 number of nursing home beds to exceed 20 percent of its total number of beds that are not nursing beds,
68 (ii) the number of licensed nursing home beds within the continuing care retirement community does not
69 and will not exceed 20 percent of the number of occupied beds that are not nursing beds, and (iii) no
70 open-admission period is allowed for these nursing home beds. Upon the expiration of any initial
71 one-time, three-year open admission period, a continuing care retirement community which has obtained
72 a certificate of public need for a nursing facility project pursuant to subsection D may admit into its
73 nursing home beds (a) a standard contract holder who has been a bona fide resident of the non-nursing
74 home portion of the continuing care retirement community for at least 30 days, (b) a person who is a
75 standard contract holder who has lived in the non-nursing home portion of the continuing care
76 retirement community for less than 30 days but who requires nursing home care due to change in health
77 status since admission to the continuing care retirement community, or (c) a person who is a family
78 member of a standard contract holder residing in a non-nursing home portion of the continuing care
79 retirement community.

80 F. Any continuing care retirement community applicant for a certificate of public need to increase the
81 number of nursing home beds shall authorize the State Corporation Commission to disclose such
82 information to the Commissioner as may be in the State Corporation Commission's possession
83 concerning such continuing care retirement community in order to allow the Commissioner to enforce
84 the provisions of this section. The State Corporation Commission shall provide the Commissioner with
85 the requested information when so authorized.

86 G. For the purposes of this section:

87 "Family member" means spouse, mother, father, son, daughter, brother, sister, aunt, uncle or cousin
88 by blood, marriage or adoption.

89 "One-time, three-year open admission period" means the three years after the initial licensure of
90 nursing home beds during which the continuing care retirement community may take admissions directly
91 into its nursing home beds without the signing of a standard contract. The facility or a related facility on
92 the same campus shall not be granted any open admissions period for any subsequent application or
93 authorization for nursing home beds.

94 "Qualified resident assistance policy" means a procedure, consistently followed by a facility, pursuant
95 to which the facility endeavors to avoid requiring a resident to leave the facility because of inability to
96 pay regular charges and which complies with the requirements of the Internal Revenue Service for
97 maintenance of status as a tax exempt charitable organization under § 501(c)(3) of the Internal Revenue
98 Code. This policy shall be (i) generally made known to residents through the resident contract and (ii)
99 supported by reasonable and consistent efforts to promote the availability of funds, either through a
100 special fund, separate foundation or access to other available funds, to assist residents who are unable to
101 pay regular charges in whole or in part.

102 This policy may (a) take into account the sound financial management of the facility, including
103 existing reserves, and the reasonable requirements of lenders and (b) include requirements that residents
104 seeking such assistance provide all requested financial information and abide by reasonable conditions,
105 including seeking to qualify for other assistance and restrictions on the transfer of assets to third parties.

106 A qualified resident assistance policy shall not constitute the business of insurance as defined in
107 Chapter 1 (§ 38.2-100 et seq.) of Title 38.2.

108 "Standard contract" means a contract requiring the same entrance fee, terms, and conditions as
109 contracts executed with residents of the non-nursing home portion of the facility, if the entrance fee is
110 no less than the amount defined in § 38.2-4900.

111 H. This section shall not be construed to prohibit or prevent a continuing care retirement community
112 from discharging a resident (i) for breach of nonfinancial contract provisions, (ii) if medically
113 appropriate care can no longer be provided to the resident, or (iii) if the resident is a danger to himself
114 or others while in the facility.

115 I. The provisions of subsections D, E, and H shall not affect any certificate of public need issued
116 prior to July 1, 1998; however, any certificate of public need application for additional nursing home
117 beds shall be subject to the provisions of this act.

118 **§ 32.1-102.3:7. Application for transfer of nursing facility beds.**

119 A. Notwithstanding the provisions of § 32.1-102.3:2, the Commissioner shall accept and may approve
120 applications for the transfer of nursing facility beds from one planning district to another planning

district when no Request for Applications has been issued in cases in which the applicant can demonstrate (i) there is a shortage of nursing facility beds in the specific service area to which beds are proposed to be transferred, (ii) the number of nursing facility beds in the planning district from which beds are proposed to be moved exceeds the need for such beds, (iii) the proposed transfer of nursing facility beds would not result in creation of a need for additional beds in the planning district from which the beds are proposed to be transferred, and (iv) the nursing facility beds proposed to be transferred will be made available to individuals in need of nursing facility services in the service area to which they are proposed to be transferred without regard to the source of payment for such services.

B Any person seeking approval for the transfer of nursing facility beds pursuant to subsection A shall provide written notice of the proposed transfer of nursing facility beds to all nursing facilities located within the planning district to which the beds are proposed to be moved prior to submission of the application for approval. The Commissioner shall accept public comment on an application pursuant to subsection A for a period of 14 days following submission of the application.

§ 32.1-102.3:8. Application for extension of direct admission period for a continuing care retirement community.

A. Notwithstanding the provisions of § 32.1-102.3:2, the Commissioner shall accept and may approve applications for a two-year extension of the open admission period for a continuing care retirement community approved as part of an initial certificate of public need pursuant to subsection E of § 32.1-102.3:2, provided the continuing care retirement community for which the open admissions period is sought to be extended (i) is operated as a not-for-profit facility and (ii) can demonstrate that the facility's average total nursing facility occupancy rate for occupancy over the six-month period immediately preceding submission of the application, as reported to the nonprofit organization with which the Commissioner has entered into a contract pursuant to § 32.1-276.4, was less than 85 percent.

§ 32.1-276.5. Providers to submit data.

A. Every health care provider shall submit data as required pursuant to regulations of the Board, consistent with the recommendations of the nonprofit organization in its strategic plans submitted and approved pursuant to § 32.1-276.4, and as required by this section. Notwithstanding the provisions of Chapter 38 (§ 2.2-3800 et seq.) of Title 2.2, it shall be lawful to provide information in compliance with the provisions of this chapter.

B. In addition, health maintenance organizations shall annually submit to the Commissioner, to make available to consumers who make health benefit enrollment decisions, audited data consistent with the latest version of the Health Employer Data and Information Set (HEDIS), as required by the National Committee for Quality Assurance, or any other quality of care or performance information set as approved by the Board. The Commissioner, at his discretion, may grant a waiver of the HEDIS or other approved quality of care or performance information set upon a determination by the Commissioner that the health maintenance organization has met Board-approved exemption criteria. The Board shall promulgate regulations to implement the provisions of this section.

C. Every medical care facility as that term is defined in § 32.1-102.1 that furnishes, conducts, operates, or offers any reviewable service shall report data on utilization of such service to the Commissioner, who shall contract with the nonprofit organization authorized under this chapter to collect and disseminate such data. For purposes of this section, "reviewable service" shall mean inpatient beds, operating rooms, nursing home services, cardiac catheterization, computed tomographic (CT) scanning, stereotactic radiosurgery, lithotripsy, magnetic resonance imaging (MRI), magnetic source imaging, medical rehabilitation, neonatal special care, obstetrical services, open heart surgery, positron emission tomographic (PET) scanning, psychiatric services, organ and tissue transplant services, radiation therapy, stereotactic radiotherapy, proton beam therapy, nuclear medicine imaging except for the purpose of nuclear cardiac imaging, and substance abuse treatment.

The Commissioner shall also negotiate and contract with a nonprofit organization authorized under § 32.1-276.4 for compiling, storing, and making available to consumers the data submitted by health maintenance organizations pursuant to this section. The nonprofit organization shall assist the Board in developing a quality of care or performance information set for such health maintenance organizations and shall, at the Commissioner's discretion, periodically review this information set for its effectiveness.

D. Every continuing care retirement community established pursuant to Chapter 49 (§ 38.2-4900 et seq.) of Title 38.2 that includes nursing home beds shall report data on utilization of such nursing home beds to the Commissioner, who shall contract with the nonprofit organization authorized under this chapter to collect and disseminate such data.

E. The Board shall evaluate biennially the impact and effectiveness of such data collection.