2013 SESSION

ENROLLED

[H 2181]

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 54.1-3401 and 54.1-3435.2 of the Code of Virginia, relating to medical 3 equipment suppliers; delivery of sterile water and saline.

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Approved

Be it enacted by the General Assembly of Virginia:

1. That §§ 54.1-3401 and 54.1-3435.2 of the Code of Virginia are amended and reenacted as 7 8 follows: 9

§ 54.1-3401. Definitions.

As used in this chapter, unless the context requires a different meaning:

11 "Administer" means the direct application of a controlled substance, whether by injection, inhalation, 12 ingestion or any other means, to the body of a patient or research subject by (i) a practitioner or by his 13 authorized agent and under his direction or (ii) the patient or research subject at the direction and in the 14 presence of the practitioner.

15 "Advertisement" means all representations disseminated in any manner or by any means, other than 16 by labeling, for the purpose of inducing, or which are likely to induce, directly or indirectly, the 17 purchase of drugs or devices.

18 "Agent" means an authorized person who acts on behalf of or at the direction of a manufacturer, 19 distributor, or dispenser. It does not include a common or contract carrier, public warehouseman, or 20 employee of the carrier or warehouseman.

21 "Anabolic steroid" means any drug or hormonal substance, chemically and pharmacologically related 22 to testosterone, other than estrogens, progestins, corticosteroids, and dehydroepiandrosterone. 23

"Animal" means any nonhuman animate being endowed with the power of voluntary action.

24 "Automated drug dispensing system" means a mechanical or electronic system that performs 25 operations or activities, other than compounding or administration, relating to pharmacy services, 26 including the storage, dispensing, or distribution of drugs and the collection, control, and maintenance of 27 all transaction information, to provide security and accountability for such drugs. 28

"Board" means the Board of Pharmacy.

29 "Bulk drug substance" means any substance that is represented for use, and that, when used in the 30 compounding, manufacturing, processing, or packaging of a drug, becomes an active ingredient or a finished dosage form of the drug; however, "bulk drug substance" shall not include intermediates that 31 32 are used in the synthesis of such substances.

"Change of ownership" of an existing entity permitted, registered or licensed by the Board means (i) the sale or transfer of all or substantially all of the assets of the entity or of any corporation that owns 33 34 35 or controls the entity; (ii) the creation of a partnership by a sole proprietor, the dissolution of a partnership, or change in partnership composition; (iii) the acquisition or disposal of 50 percent or more 36 37 of the outstanding shares of voting stock of a corporation owning the entity or of the parent corporation 38 of a wholly owned subsidiary owning the entity, except that this shall not apply to any corporation the 39 voting stock of which is actively traded on any securities exchange or in any over-the-counter market; 40 (iv) the merger of a corporation owning the entity or of the parent corporation of a wholly-owned 41 subsidiary owning the entity with another business or corporation; or (v) the expiration or forfeiture of a 42 corporation's charter.

43 'Compounding" means the combining of two or more ingredients to fabricate such ingredients into a 44 single preparation and includes the mixing, assembling, packaging, or labeling of a drug or device (i) by 45 a pharmacist, or within a permitted pharmacy, pursuant to a valid prescription issued for a medicinal or therapeutic purpose in the context of a bona fide practitioner-patient-pharmacist relationship, or in 46 expectation of receiving a valid prescription based on observed prescribing patterns; (ii) by or for a 47 practitioner of medicine, osteopathy, podiatry, dentistry, or veterinary medicine as an incident to his 48 administering or dispensing, if authorized to dispense, a controlled substance in the course of his 49 50 professional practice; or (iii) for the purpose of, or as incident to, research, teaching, or chemical analysis and not for sale or for dispensing. The mixing, diluting, or reconstituting of a manufacturer's 51 product drugs for the purpose of administration to a patient, when performed by a practitioner of 52 53 medicine or osteopathy licensed under Chapter 29 (§ 54.1-2900 et seq.), a person supervised by such 54 practitioner pursuant to subdivision A 6 or A 19 of § 54.1-2901, or a person supervised by such 55 practitioner or a licensed nurse practitioner or physician assistant pursuant to subdivision A 4 of 56 § 54.1-2901 shall not be considered compounding.

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57 "Controlled substance" means a drug, substance or immediate precursor in Schedules I through VI of 58 this chapter. The term shall not include distilled spirits, wine, malt beverages, or tobacco as those terms 59 are defined or used in Title 3.2 or Title 4.1.

60 "DEA" means the Drug Enforcement Administration, United States Department of Justice, or its 61 successor agency.

62 "Deliver" or "delivery" means the actual, constructive, or attempted transfer of any item regulated by 63 this chapter, whether or not there exists an agency relationship.

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"Device" means instruments, apparatus, and contrivances, including their components, parts and accessories, intended for use in the diagnosis, cure, mitigation, treatment, or prevention of disease in 66 man or animals or to affect the structure or any function of the body of man or animals.

67 "Dialysis care technician" or "dialysis patient care technician" means an individual who is certified by an organization approved by the Board of Health Professions pursuant to Chapter 27.01 (§ 54.1-2729.1 et seq.) and who, under the supervision of a licensed physician, nurse practitioner, 68 69 physician assistant or a registered nurse, assists in the care of patients undergoing renal dialysis 70 71 treatments in a Medicare-certified renal dialysis facility.

"Dialysis solution" means either the commercially available, unopened, sterile solutions whose 72 73 purpose is to be instilled into the peritoneal cavity during the medical procedure known as peritoneal 74 dialysis, or commercially available solutions whose purpose is to be used in the performance of 75 hemodialysis not to include any solutions administered to the patient intravenously.

76 "Dispense" means to deliver a drug to an ultimate user or research subject by or pursuant to the lawful order of a practitioner, including the prescribing and administering, packaging, labeling or 77 compounding necessary to prepare the substance for that delivery. However, dispensing shall not include 78 79 the transportation of drugs mixed, diluted, or reconstituted in accordance with this chapter to other sites 80 operated by such practitioner or that practitioner's medical practice for the purpose of administration of such drugs to patients of the practitioner or that practitioner's medical practice at such other sites. For 81 practitioners of medicine or osteopathy, "dispense" shall only include the provision of drugs by a 82 83 practitioner to patients to take with them away from the practitioner's place of practice. 84

"Dispenser" means a practitioner who dispenses.

"Distribute" means to deliver other than by administering or dispensing a controlled substance.

"Distributor" means a person who distributes.

87 "Drug" means (i) articles or substances recognized in the official United States Pharmacopoeia 88 National Formulary or official Homeopathic Pharmacopoeia of the United States, or any supplement to 89 any of them; (ii) articles or substances intended for use in the diagnosis, cure, mitigation, treatment or 90 prevention of disease in man or animals; (iii) articles or substances, other than food, intended to affect 91 the structure or any function of the body of man or animals; or (iv) articles or substances intended for use as a component of any article specified in clause (i), (ii) or (iii). "Drug" does not include devices or 92 93 their components, parts or accessories.

"Drug product" means a specific drug in dosage form from a known source of manufacture, whether 94 95

by brand or therapeutically equivalent drug product name. "Electronic transmission prescription" means any prescription, other than an oral or written 96 97 prescription or a prescription transmitted by facsimile machine, that is electronically transmitted directly 98 to a pharmacy without interception or intervention from a third party from a practitioner authorized to 99 prescribe or from one pharmacy to another pharmacy.

100 "Facsimile (FAX) prescription" means a written prescription or order, which is transmitted by an electronic device over telephone lines that sends the exact image to the receiving pharmacy in hard copy 101 102 form. 103

"FDA" means the United States Food and Drug Administration.

104 "Hashish oil" means any oily extract containing one or more cannabinoids, but shall not include any such extract with a tetrahydrocannabinol content of less than 12 percent by weight. 105

"Immediate precursor" means a substance which the Board of Pharmacy has found to be and by 106 107 regulation designates as being the principal compound commonly used or produced primarily for use, and which is an immediate chemical intermediary used or likely to be used in the manufacture of a 108 109 controlled substance, the control of which is necessary to prevent, curtail, or limit manufacture.

"Label" means a display of written, printed or graphic matter upon the immediate container of any 110 article. A requirement made by or under authority of this chapter that any word, statement or other 111 112 information appear on the label shall not be considered to be complied with unless such word, statement 113 or other information also appears on the outside container or wrapper, if any, of the retail package of 114 such article, or is easily legible through the outside container or wrapper.

115 "Labeling" means all labels and other written, printed or graphic matter on an article or any of its 116 containers or wrappers, or accompanying such article.

"Manufacture" means the production, preparation, propagation, conversion or processing of any item 117

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118 regulated by this chapter, either directly or indirectly by extraction from substances of natural origin, or
119 independently by means of chemical synthesis, or by a combination of extraction and chemical
120 synthesis, and includes any packaging or repackaging of the substance or labeling or relabeling of its
121 container. This term does not include compounding.

122 "Manufacturer" means every person who manufactures.

123 "Marijuana" means any part of a plant of the genus Cannabis whether growing or not, its seeds or 124 resin; and every compound, manufacture, salt, derivative, mixture, or preparation of such plant, its seeds, 125 or its resin. Marijuana shall not include any oily extract containing one or more cannabinoids unless 126 such extract contains less than 12 percent of tetrahydrocannabinol by weight, nor shall marijuana include 127 the mature stalks of such plant, fiber produced from such stalk, oil or cake made from the seeds of such 128 plant, unless such stalks, fiber, oil or cake is combined with other parts of plants of the genus Cannabis. 129 "Medical equipment supplier" means any person, as defined in § 1-230, engaged in the delivery to the ultimate consumer, pursuant to the lawful order of a practitioner, of hypodermic syringes and 130 131 needles, medicinal oxygen, Schedule VI controlled devices, those Schedule VI controlled substances with 132 no medicinal properties which are used for the operation and cleaning of medical equipment and, 133 solutions for peritoneal dialysis, and sterile water or saline for irrigation.

134 "Narcotic drug" means any of the following, whether produced directly or indirectly by extraction 135 from substances of vegetable origin, or independently by means of chemical synthesis, or by a 136 combination of extraction and chemical synthesis: (i) opium, opiates, and any salt, compound, derivative, 137 or preparation of opium or opiates; (ii) any salt, compound, isomer, derivative, or preparation thereof 138 which is chemically equivalent or identical with any of the substances referred to in clause (i), but not 139 including the isoquinoline alkaloids of opium; (iii) opium poppy and poppy straw; (iv) coca leaves and any salt, compound, derivative, or preparation of coca leaves, and any salt, compound, isomer, 140 derivative, or preparation thereof which is chemically equivalent or identical with any of these 141 142 substances, but not including decocainized coca leaves or extraction of coca leaves which do not contain 143 cocaine or ecgonine.

144 "New drug" means: (i) any drug, except a new animal drug or an animal feed bearing or containing 145 a new animal drug, the composition of which is such that such drug is not generally recognized, among 146 experts qualified by scientific training and experience to evaluate the safety and effectiveness of drugs, 147 as safe and effective for use under the conditions prescribed, recommended, or suggested in the labeling, 148 except that such a drug not so recognized shall not be deemed to be a "new drug" if at any time prior 149 to the enactment of this chapter it was subject to the Food and Drugs Act of June 30, 1906, as 150 amended, and if at such time its labeling contained the same representations concerning the conditions 151 of its use; or (ii) any drug, except a new animal drug or an animal feed bearing or containing a new 152 animal drug, the composition of which is such that such drug, as a result of investigations to determine 153 its safety and effectiveness for use under such conditions, has become so recognized, but which has not, 154 otherwise than in such investigations, been used to a material extent or for a material time under such 155 conditions.

"Nuclear medicine technologist" means an individual who holds a current certification with the
 American Registry of Radiological Technologists or the Nuclear Medicine Technology Certification
 Board.

159 "Official compendium" means the official United States Pharmacopoeia National Formulary, official160 Homeopathic Pharmacopoeia of the United States, or any supplement to any of them.

161 "Official written order" means an order written on a form provided for that purpose by the United
162 States Drug Enforcement Administration, under any laws of the United States making provision therefor,
163 if such order forms are authorized and required by federal law, and if no such order form is provided
164 then on an official form provided for that purpose by the Board of Pharmacy.

"Opiate" means any substance having an addiction-forming or addiction-sustaining liability similar to
morphine or being capable of conversion into a drug having such addiction-forming or
addiction-sustaining liability. It does not include, unless specifically designated as controlled under
Article 4 (§ 54.1-3437 et seq.), the dextrorotatory isomer of 3-methoxy-n-methylmorphinan and its salts
(dextromethorphan). It does include its racemic and levorotatory forms.

170 "Opium poppy" means the plant of the species Papaver somniferum L., except the seeds thereof.

171 "Original package" means the unbroken container or wrapping in which any drug or medicine is
172 enclosed together with label and labeling, put up by or for the manufacturer, wholesaler, or distributor
173 for use in the delivery or display of such article.

"Person" means both the plural and singular, as the case demands, and includes an individual,
 partnership, corporation, association, governmental agency, trust, or other institution or entity.

176 "Pharmacist-in-charge" means the person who, being licensed as a pharmacist, signs the application
177 for a pharmacy permit and assumes full legal responsibility for the operation of the relevant pharmacy in
178 a manner complying with the laws and regulations for the practice of pharmacy and the sale and

dispensing of controlled substances; the "pharmacist-in-charge" shall personally supervise the pharmacy and the pharmacy's personnel as required by § 54.1-3432. 179 180

"Poppy straw" means all parts, except the seeds, of the opium poppy, after mowing. 181

"Practitioner" means a physician, dentist, licensed nurse practitioner pursuant to § 54.1-2957.01, 182 183 licensed physician assistant pursuant to § 54.1-2952.1, pharmacist pursuant to § 54.1-3300, TPA-certified 184 optometrist pursuant to Article 5 (§ 54.1-3222 et seq.) of Chapter 32, veterinarian, scientific investigator, or other person licensed, registered or otherwise permitted to distribute, dispense, prescribe and 185 186 administer, or conduct research with respect to, a controlled substance in the course of professional 187 practice or research in the Commonwealth.

188 "Prescriber" means a practitioner who is authorized pursuant to §§ 54.1-3303 and 54.1-3408 to issue 189 a prescription.

190 "Prescription" means an order for drugs or medical supplies, written or signed or transmitted by word 191 of mouth, telephone, telegraph or other means of communication to a pharmacist by a duly licensed 192 physician, dentist, veterinarian or other practitioner, authorized by law to prescribe and administer such 193 drugs or medical supplies.

194 'Prescription drug" means any drug required by federal law or regulation to be dispensed only 195 pursuant to a prescription, including finished dosage forms and active ingredients subject to § 503 (b) of 196 the Federal Food, Drug, and Cosmetic Act (21 U.S.C. § 353 (b)).

197 "Production" or "produce" includes the manufacture, planting, cultivation, growing or harvesting of a 198 controlled substance or marijuana.

199 "Proprietary medicine" means a completely compounded nonprescription drug in its unbroken, 200 original package which does not contain any controlled substance or marijuana as defined in this chapter 201 and is not in itself poisonous, and which is sold, offered, promoted or advertised directly to the general 202 public by or under the authority of the manufacturer or primary distributor, under a trademark, trade 203 name or other trade symbol privately owned, and the labeling of which conforms to the requirements of 204 this chapter and applicable federal law. However, this definition shall not include a drug which is only advertised or promoted professionally to licensed practitioners, a narcotic or drug containing a narcotic, 205 206 a drug which may be dispensed only upon prescription or the label of which bears substantially the statement "Warning - may be habit-forming," or a drug intended for injection. 207

"Radiopharmaceutical" means any drug that exhibits spontaneous disintegration of unstable nuclei 208 209 with the emission of nuclear particles or photons and includes any non-radioactive reagent kit or 210 radionuclide generator that is intended to be used in the preparation of any such substance, but does not include drugs such as carbon-containing compounds or potassium-containing salts that include trace 211 212 quantities of naturally occurring radionuclides. The term also includes any biological product that is 213 labeled with a radionuclide or intended solely to be labeled with a radionuclide.

214 "Sale" includes barter, exchange, or gift, or offer therefor, and each such transaction made by any 215 person, whether as an individual, proprietor, agent, servant or employee.

"Therapeutically equivalent drug products" means drug products that contain the same active 216 217 ingredients and are identical in strength or concentration, dosage form, and route of administration and 218 that are classified as being therapeutically equivalent by the United States Food and Drug Administration pursuant to the definition of "therapeutically equivalent drug products" set forth in the most recent 219 220 edition of the Approved Drug Products with Therapeutic Equivalence Evaluations, otherwise known as the "Orange Book." 221 222

"USP-NF" means the current edition of the United States Pharmacopeia-National Formulary.

223 "Warehouser" means any person, other than a wholesale distributor, engaged in the business of 224 selling or otherwise distributing prescription drugs or devices to any person who is not the ultimate user 225 or consumer. No person shall be subject to any state or local tax by reason of this definition.

226 "Wholesale distribution" means distribution of prescription drugs to persons other than consumers or patients, subject to the exceptions set forth in § 54.1-3401.1. 227

"Wholesale distributor" means any person engaged in wholesale distribution of prescription drugs 228 229 including, but not limited to, manufacturers; repackers; own-label distributors; private-label distributors; jobbers; brokers; warehouses, including manufacturers' and distributors' warehouses, chain drug 230 warehouses conducting wholesale distributions, and wholesale drug warehouses; independent wholesale 231 232 drug traders; and retail pharmacies conducting wholesale distributions. No person shall be subject to any 233 state or local tax as a wholesale merchant by reason of this definition.

234 The words "drugs" and "devices" as used in Chapter 33 (§ 54.1-3300 et seq.) and in this chapter 235 shall not include surgical or dental instruments, physical therapy equipment, X-ray apparatus or glasses 236 or lenses for the eyes.

237 The terms "pharmacist," "pharmacy" and "practice of pharmacy" as used in this chapter shall be defined as provided in Chapter 33 (§ 54.1-3300 et seq.) unless the context requires a different meaning. 238

§ 54.1-3435.2. Permit to act as medical equipment supplier; storage; limitation; regulations. 239

A. Unless otherwise authorized by this chapter or Chapter 33 (§ 54.1-3300 et seq.) of this title, it shall be unlawful for any person to act as a medical equipment supplier, as defined in § 54.1-3401, in this Commonwealth without a valid unrevoked permit issued by the Board. The applicant for a permit to act as a medical equipment supplier in this Commonwealth shall apply to the Board for a permit, using such form as the Board may furnish; renew such permit, if granted, annually on a date determined by the Board in regulation; and remit a fee as determined by the Board.

B. Prescription drugs received, stored, and distributed by authority of this section shall be limited to those Schedule VI controlled substances with no medicinal properties which are used for the operation and cleaning of medical equipment and, solutions for peritoneal dialysis, *and sterile water and saline for irrigation*.

250 C. Distribution of any Schedule VI drug or device or of any hypodermic needle or syringe, or
 251 medicinal oxygen by authority of this section is limited to delivery to the ultimate user upon lawful
 252 order by a prescriber authorized to prescribe such drugs and devices.

D. The Board may promulgate such regulations relating to the storage, handling, and distribution of prescription drugs, devices and controlled paraphernalia by medical equipment suppliers as it deems necessary to implement this section, to prevent diversion of prescription drugs and devices and controlled paraphernalia, and to protect the public.