2013 SESSION

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HOUSE BILL NO. 1819

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on General Laws

on January 24, 2013)

(Patron Prior to Substitute—Delegate Ware, O.)

A BILL to amend and reenact § 9.1-102 of the Code of Virginia, relating to the Department of Criminal Justice Services; certified criminal justice training academies.

Be it enacted by the General Assembly of Virginia:

9 1. That § 9.1-102 of the Code of Virginia is amended and reenacted as follows: 10

§ 9.1-102. Powers and duties of the Board and the Department.

The Department, under the direction of the Board, which shall be the policy-making body for 11 carrying out the duties and powers hereunder, shall have the power and duty to: 12

1. Adopt regulations, pursuant to the Administrative Process Act (§ 2.2-4000 et seq.), for the 13 14 administration of this chapter including the authority to require the submission of reports and 15 information by law-enforcement officers and criminal justice training academies approved by the 16 Department within the Commonwealth. Any proposed regulations concerning the privacy, confidentiality, and security of criminal justice information shall be submitted for review and comment to any board, 17 commission, or committee or other body which may be established by the General Assembly to regulate 18 the privacy, confidentiality, and security of information collected and maintained by the Commonwealth 19 20 or any political subdivision thereof;

21 2. Establish compulsory minimum training standards subsequent to employment as a law-enforcement 22 officer in (i) permanent positions, and (ii) temporary or probationary status, and establish the time 23 required for completion of such training;

24 3. Establish minimum training standards and qualifications for certification and recertification for 25 law-enforcement officers serving as field training officers;

4. Establish compulsory minimum curriculum requirements for in-service and advanced courses and 26 27 programs for schools, whether located in or outside the Commonwealth, which are operated for the 28 specific purpose of training law-enforcement officers;

5. Establish (i) compulsory minimum training standards for law-enforcement officers who utilize 29 30 radar or an electrical or microcomputer device to measure the speed of motor vehicles as provided in 31 § 46.2-882 and establish the time required for completion of the training and (ii) compulsory minimum 32 qualifications for certification and recertification of instructors who provide such training;

33 6. Establish compulsory training courses for law-enforcement officers in laws and procedures relating 34 to entrapment, search and seizure, evidence, and techniques of report writing, which training shall be 35 completed by law-enforcement officers who have not completed the compulsory training standards set 36 out in subdivision 2, prior to assignment of any such officers to undercover investigation work. Failure to complete the training shall not, for that reason, constitute grounds to exclude otherwise properly 37 38 admissible testimony or other evidence from such officer resulting from any undercover investigation;

39 7. Establish compulsory minimum entry-level, in-service and advanced training standards for those 40 persons designated to provide courthouse and courtroom security pursuant to the provisions of 41 § 53.1-120, and to establish the time required for completion of such training;

42 8. Establish compulsory minimum entry-level, in-service and advanced training standards for deputy sheriffs designated to serve process pursuant to the provisions of § 8.01-293, and establish the time 43 44 required for the completion of such training;

9. Establish compulsory minimum entry-level, in-service, and advanced training standards, as well as 45 the time required for completion of such training, for persons employed as deputy sheriffs and jail 46 officers by local criminal justice agencies, correctional officers employed by the Department of Corrections under the provisions of Title 53.1, and juvenile correctional officers employed at a juvenile 47 **48** 49 correctional facility as the term is defined in § 66-25.3;

50 10. Establish compulsory minimum training standards for all dispatchers employed by or in any local 51 or state government agency, whose duties include the dispatching of law-enforcement personnel. Such training standards shall apply only to dispatchers hired on or after July 1, 1988; 52

53 11. Establish compulsory minimum training standards for all auxiliary police officers employed by or 54 in any local or state government agency. Such training shall be graduated and based on the type of duties to be performed by the auxiliary police officers. Such training standards shall not apply to 55 auxiliary police officers exempt pursuant to § 15.2-1731; 56

57 12. Consult and cooperate with counties, municipalities, agencies of the Commonwealth, other state and federal governmental agencies, and with universities, colleges, community colleges, and other 58 59 institutions, whether located in or outside the Commonwealth, concerning the development of police

HB1819H1

60 training schools and programs or courses of instruction;

61 13. Approve institutions, curricula and facilities, whether located in or outside the Commonwealth, 62 for school operation for the specific purpose of training law-enforcement officers; but this shall not 63 prevent the holding of any such school whether approved or not;

64 14. Establish and maintain police training programs through such agencies and institutions as the 65 Board deems appropriate;

66 15. Establish compulsory minimum qualifications of certification and recertification for instructors in criminal justice training schools approved by the Department; 67

68 16. Conduct and stimulate research by public and private agencies which shall be designed to 69 improve police administration and law enforcement; 70

17. Make recommendations concerning any matter within its purview pursuant to this chapter;

71 18. Coordinate its activities with those of any interstate system for the exchange of criminal history 72 record information, nominate one or more of its members to serve upon the council or committee of any 73 such system, and participate when and as deemed appropriate in any such system's activities and 74 programs;

75 19. Conduct inquiries and investigations it deems appropriate to carry out its functions under this 76 chapter and, in conducting such inquiries and investigations, may require any criminal justice agency to submit information, reports, and statistical data with respect to its policy and operation of information 77 78 systems or with respect to its collection, storage, dissemination, and usage of criminal history record 79 information and correctional status information, and such criminal justice agencies shall submit such 80 information, reports, and data as are reasonably required; 81

20. Conduct audits as required by § 9.1-131;

21. Conduct a continuing study and review of questions of individual privacy and confidentiality of 82 83 criminal history record information and correctional status information;

84 22. Advise criminal justice agencies and initiate educational programs for such agencies with respect 85 to matters of privacy, confidentiality, and security as they pertain to criminal history record information 86 and correctional status information;

87 23. Maintain a liaison with any board, commission, committee, or other body which may be 88 established by law, executive order, or resolution to regulate the privacy and security of information 89 collected by the Commonwealth or any political subdivision thereof;

90 24. Adopt regulations establishing guidelines and standards for the collection, storage, and 91 dissemination of criminal history record information and correctional status information, and the privacy, confidentiality, and security thereof necessary to implement state and federal statutes, regulations, and 92 93 court orders;

94 25. Operate a statewide criminal justice research center, which shall maintain an integrated criminal justice information system, produce reports, provide technical assistance to state and local criminal 95 96 justice data system users, and provide analysis and interpretation of criminal justice statistical 97 information;

98 26. Develop a comprehensive, statewide, long-range plan for strengthening and improving law 99 enforcement and the administration of criminal justice throughout the Commonwealth, and periodically 100 update that plan;

27. Cooperate with, and advise and assist, all agencies, departments, boards and institutions of the 101 102 Commonwealth, and units of general local government, or combinations thereof, including planning district commissions, in planning, developing, and administering programs, projects, comprehensive 103 plans, and other activities for improving law enforcement and the administration of criminal justice 104 throughout the Commonwealth, including allocating and subgranting funds for these purposes; 105

28. Define, develop, organize, encourage, conduct, coordinate, and administer programs, projects and 106 activities for the Commonwealth and units of general local government, or combinations thereof, in the 107 108 Commonwealth, designed to strengthen and improve law enforcement and the administration of criminal 109 justice at every level throughout the Commonwealth;

110 29. Review and evaluate programs, projects, and activities, and recommend, where necessary, 111 revisions or alterations to such programs, projects, and activities for the purpose of improving law 112 enforcement and the administration of criminal justice;

30. Coordinate the activities and projects of the state departments, agencies, and boards of the 113 114 Commonwealth and of the units of general local government, or combination thereof, including planning district commissions, relating to the preparation, adoption, administration, and implementation of 115 comprehensive plans to strengthen and improve law enforcement and the administration of criminal 116 117 justice;

118 31. Do all things necessary on behalf of the Commonwealth and its units of general local 119 government, to determine and secure benefits available under the Omnibus Crime Control and Safe Streets Act of 1968 (P.L. 90-351, 82 Stat. 197), as amended, and under any other federal acts and 120 programs for strengthening and improving law enforcement, the administration of criminal justice, and 121

HB1819H1

122 delinquency prevention and control;

123 32. Receive, administer, and expend all funds and other assistance available to the Board and the 124 Department for carrying out the purposes of this chapter and the Omnibus Crime Control and Safe 125 Streets Act of 1968, as amended;

126 33. Apply for and accept grants from the United States government or any other source in carrying 127 out the purposes of this chapter and accept any and all donations both real and personal, and grants of 128 money from any governmental unit or public agency, or from any institution, person, firm or 129 corporation, and may receive, utilize and dispose of the same. Any arrangements pursuant to this section 130 shall be detailed in the annual report of the Board. Such report shall include the identity of the donor, 131 the nature of the transaction, and the conditions, if any. Any moneys received pursuant to this section 132 shall be deposited in the state treasury to the account of the Department. To these ends, the Board shall 133 have the power to comply with conditions and execute such agreements as may be necessary;

134 34. Make and enter into all contracts and agreements necessary or incidental to the performance of 135 its duties and execution of its powers under this chapter, including but not limited to, contracts with the 136 United States, units of general local government or combinations thereof, in Virginia or other states, and 137 with agencies and departments of the Commonwealth;

138 35. Adopt and administer reasonable regulations for the planning and implementation of programs 139 and activities and for the allocation, expenditure and subgranting of funds available to the 140 Commonwealth and to units of general local government, and for carrying out the purposes of this 141 chapter and the powers and duties set forth herein; 142

36. Certify and decertify law-enforcement officers in accordance with §§ 15.2-1706 and 15.2-1707;

143 37. Establish training standards and publish a model policy for law-enforcement personnel in the 144 handling of family abuse, domestic violence, sexual assault and stalking cases, including standards for 145 determining the predominant physical aggressor in accordance with § 19.2-81.3. The Department shall 146 provide technical support and assistance to law-enforcement agencies in carrying out the requirements set forth in § 9.1-1301 and shall by December 1, 2009, submit a report on the status of implementation 147 148 of these requirements to the chairmen of the House and Senate Courts of Justice Committees;

149 38. Establish training standards and publish a model policy for law-enforcement personnel in 150 communicating with and facilitating the safe return of individuals diagnosed with Alzheimer's disease;

151 39. Establish compulsory training standards for basic training and the recertification of 152 law-enforcement officers to ensure sensitivity to and awareness of cultural diversity and the potential for 153 biased policing;

154 40. Review and evaluate community-policing programs in the Commonwealth, and recommend where 155 necessary statewide operating procedures, guidelines, and standards which strengthen and improve such 156 programs, including sensitivity to and awareness of cultural diversity and the potential for biased 157 policing;

158 41. Publish and disseminate a model policy or guideline that may be used by state and local agencies 159 to ensure that law-enforcement personnel are sensitive to and aware of cultural diversity and the 160 potential for biased policing;

161 42. Establish a Virginia Law-Enforcement Accreditation Center. The Center may, in cooperation with 162 Virginia law-enforcement agencies, provide technical assistance and administrative support, including 163 staffing, for the establishment of voluntary state law-enforcement accreditation standards. The Center 164 may provide accreditation assistance and training, resource material, and research into methods and 165 procedures that will assist the Virginia law-enforcement community efforts to obtain Virginia 166 accreditation status;

167 43. Promote community policing philosophy and practice throughout the Commonwealth by 168 providing community policing training and technical assistance statewide to all law-enforcement 169 agencies, community groups, public and private organizations and citizens; developing and distributing 170 innovative policing curricula and training tools on general community policing philosophy and practice and contemporary critical issues facing Virginia communities; serving as a consultant to Virginia 171 172 organizations with specific community policing needs; facilitating continued development and 173 implementation of community policing programs statewide through discussion forums for community 174 policing leaders, development of law-enforcement instructors; promoting a statewide community policing 175 initiative; and serving as a statewide information source on the subject of community policing including, 176 but not limited to periodic newsletters, a website and an accessible lending library;

44. Establish, in consultation with the Department of Education and the Virginia State Crime 177 178 Commission, compulsory minimum standards for employment and job-entry and in-service training 179 curricula and certification requirements for school security officers, which training and certification shall 180 be administered by the Virginia Center for School Safety pursuant to § 9.1-184. Such training standards 181 shall include, but shall not be limited to, the role and responsibility of school security officers, relevant 182 state and federal laws, school and personal liability issues, security awareness in the school environment,

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183 mediation and conflict resolution, disaster and emergency response, and student behavioral dynamics.184 The Department shall establish an advisory committee consisting of local school board representatives,

185 principals, superintendents, and school security personnel to assist in the development of these standards
 186 and certification requirements;

45. Establish training standards and publish a model policy and protocols for local and regionalsexual assault response teams;

46. License and regulate property bail bondsmen and surety bail bondsmen in accordance withArticle 11 (§ 9.1-185 et seq.);

191 47. License and regulate bail enforcement agents in accordance with Article 12 (§ 9.1-186 et seq.);

48. In conjunction with the Virginia State Police and the State Compensation Board, advise criminal
justice agencies regarding the investigation, registration, and dissemination of information requirements
as they pertain to the Sex Offender and Crimes Against Minors Registry Act (§ 9.1-900 et seq.);

195 49. Establish minimum standards for (i) employment, (ii) job-entry and in-service training curricula, and (iii) certification requirements for campus security officers. Such training standards shall include, but 196 197 not be limited to, the role and responsibility of campus security officers, relevant state and federal laws, 198 school and personal liability issues, security awareness in the campus environment, and disaster and 199 emergency response. The Department shall provide technical support and assistance to campus police 200 departments and campus security departments on the establishment and implementation of policies and 201 procedures, including but not limited to: the management of such departments, investigatory procedures, 202 judicial referrals, the establishment and management of databases for campus safety and security 203 information sharing, and development of uniform record keeping for disciplinary records and statistics, 204 such as campus crime logs, judicial referrals and Clery Act statistics. The Department shall establish an advisory committee consisting of college administrators, college police chiefs, college security department chiefs, and local law-enforcement officials to assist in the development of the standards and 205 206 207 certification requirements and training pursuant to this subdivision;

208 50. Establish compulsory training standards and publish a model policy for law-enforcement209 personnel regarding death notification;

51. Assess and report, in accordance with § 9.1-190, the crisis intervention team programs established
pursuant to § 9.1-187;

52. Establish, publish, and disseminate a model policy or guideline for law-enforcement personnel for
questioning individuals suspected of driving while intoxicated concerning the physical location of that
individual's last consumption of an alcoholic beverage and for communicating that information to the
Alcoholic Beverage Control Board;

53. Establish training standards and publish a model policy for law-enforcement personnel assigned
to vehicle patrol duties that embody current best practices for pursuits and for responding to emergency
calls;

54. Establish training standards and publish a model policy for law-enforcement personnel involved
 in criminal investigations that embody current best practices for conducting photographic and live
 lineups;

55. In conjunction with the Office of the Attorney General, advise law-enforcement agencies and
attorneys for the Commonwealth regarding the identification, investigation, and prosecution of human
trafficking offenses using the common law and existing criminal statutes in the Code of Virginia;

56. (Effective January 1, 2013) Register tow truck drivers in accordance with § 46.2-116 and carry
out the provisions of § 46.2-117; and

227 57. Provide direct assistance to any criminal justice training academy approved by the Department
228 that is not meeting minimum standards or performance objectives established by the Department
229 pursuant to this section;

58. Require each criminal justice training academy approved by the Department to submit an annual report evaluating (i) the academy's performance with regard to minimum standards and performance objectives established by the Department and (ii) the academy's current and projected operating budgets. Each academy shall submit its annual report to the Chairmen of the Senate Committee on Finance and the House Committee on Appropriations, the Criminal Justice Services Board, and the Virginia State Crime Commission;

236 59. Provide an annual evaluation of each criminal justice training academy approved by the
237 Department to each academy. Each annual evaluation shall be based upon the academy's annual report,
238 any internal audit or field visit conducted by the Department, and any other information deemed
239 relevant by the Board; and

57. 60. Perform such other acts as may be necessary or convenient for the effective performance ofits duties.