2013 SESSION

ENROLLED

[H 1809]

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact § 33.1-12 of the Code of Virginia, relating to general powers of the 3 Commonwealth Transportation Board.

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Approved

Be it enacted by the General Assembly of Virginia: 6

7 1. That § 33.1-12 of the Code of Virginia is amended and reenacted as follows: 8

§ 33.1-12. General powers and duties of Board, etc.; definitions.

9 The Commonwealth Transportation Board shall be vested with the following powers and shall have 10 the following duties:

(1) Location of routes. To locate and establish the routes to be followed by the roads comprising 11 12 systems of state highways between the points designated in the establishment of such systems, except 13 that such routes shall not include roads located within any local system of roads, within the urban system of highways, or those local roads in any county that has resumed full responsibility for all of the 14 15 secondary system of highways within such county's boundaries pursuant to § 33.1-84.1. Such routes shall 16 include corridors of statewide significance pursuant to § 33.1-23.03.

(2) Construction and maintenance contracts and activities related to passenger and freight rail and 17 18 public transportation.

19 (a) To let all contracts to be administered by the Virginia Department of Transportation or the Department of Rail and Public Transportation for the construction, maintenance, and improvement of the 20 21 roads comprising systems of state highways and for all activities related to passenger and freight rail and public transportation in excess of \$5 million. The Commissioner of Highways shall have authority to let 22 23 all Virginia Department of Transportation-administered contracts for highway construction, maintenance, 24 and improvements up to \$5 million in value. The Director of the Department of Rail and Public 25 Transportation shall have the authority to let contracts for passenger and freight rail and public 26 transportation improvements up to \$5 million in value. The Commissioner of Highways is authorized to 27 enter into agreements with localities, authorities, and transportation districts to administer projects and to 28 allow those localities, authorities, and transportation districts to let contracts with no limit on contract 29 value, and without prior concurrence of the Commissioner of Highways or the Board for highway 30 construction, maintenance, and improvements within their jurisdictions, in accordance with those provisions of the Code of Virginia providing those localities, authorities, and transportation districts the 31 32 ability to let such contracts. The Director of the Department of Rail and Public Transportation is 33 authorized to enter into agreements with localities, authorities, and transportation districts to administer 34 projects and to allow those localities, authorities, and transportation districts to let contracts with no limit 35 on contract value, and without prior concurrence of the Director of the Department of Rail and Public 36 Transportation or the Board for passenger and freight rail and public transportation activities within their 37 jurisdictions, in accordance with those provisions of the Code of Virginia providing those localities, 38 authorities, and transportation districts the ability to let such contracts. The Commissioner of Highways 39 and the Director of the Department of Rail and Public Transportation shall report on their respective 40 transportation contracting activities at least quarterly to the Board.

41 (b) The Commonwealth Transportation Board may award contracts for the construction of 42 transportation projects on a design-build basis. These contracts may be awarded after a written 43 determination is made by the Commissioner of Highways or the Director of the Department of Rail and Public Transportation, pursuant to objective criteria previously adopted by the Board regarding the use 44 45 of design-build, that delivery of the projects must be expedited and that it is not in the public interest to comply with the design and construction contracting procedures normally followed. Such objective 46 criteria will include requirements for prequalification of contractors and competitive bidding processes. 47 48 These contracts shall be of such size and scope to encourage maximum competition and participation by agency prequalified and otherwise qualified contractors. Such determination shall be retained for public 49 inspection in the official records of the Department of Transportation or the Department of Rail and 50 Public Transportation, as the case may be, and shall include a description of the nature and scope of the 51 project and the reasons for the Commissioner's or Director's determination that awarding a design-build 52 53 contract will best serve the public interest. The provisions of this section shall supersede contrary 54 provisions of subsection D of § 2.2-4303 and § 2.2- $\hat{4}306$.

55 (c) For transportation construction projects valued in excess of \$100 million, the Commonwealth 56 Transportation Board shall require that a financial plan be prepared. This plan shall include, but not be

57 limited to, the following: (i) a complete cost estimate for all major project elements; (ii) an
58 implementation plan with the project schedule and cost-to-complete information presented for each year;
59 (iii) identified revenues by funding source available each year to meet project costs; (iv) a detailed
60 cash-flow analysis for each year of the proposed project; and (v) efforts to be made to ensure maximum
61 involvement of private enterprise and private capital.

(d) The Commonwealth Transportation Board may award contracts for the provision of equipment,
materials, and supplies to be used in construction of transportation projects on a fixed-price basis. Any
such contract may provide that the price to be paid for the provision of equipment, materials, and
supplies to be furnished in connection with the projects shall not be increased but shall remain fixed
until completion of the projects specified in the contracts. Material components of any such contract for
annual and multi-year programs, including but not limited to maintenance, may be fixed at the outset of
the projects and until completion based on best achievable prices.

69 (3) Traffic regulations. To make rules and regulations, from time to time, not in conflict with the laws of the Commonwealth, for the protection of and covering traffic on and the use of systems of state
71 highways and to add to, amend or repeal the same.

72 (4) Naming highways, bridges, interchanges, and other transportation facilities. To give suitable 73 names to state highways, bridges, interchanges, and other transportation facilities, and change the names 74 of any highways, bridges, interchanges, or other transportation facilities forming a part of the systems of 75 state highways. The name of private entities, as defined in § 56-557, located within the Commonwealth 76 shall not be used for such purposes unless such private entity pays to the Department of Transportation 77 an annual naming rights fee as determined by the Board. The Department of Transportation shall place 78 and maintain appropriate signs indicating the names of highways, bridges, interchanges, and other 79 transportation facilities named by the Board or by the General Assembly. The costs of producing, 80 placing, and maintaining these signs shall be paid by the counties, cities, and towns in which they are located or by the private entity whose name is attached to the highway, bridge, interchange, or other 81 transportation facility. No name shall be given to any state highway, bridge, interchange, or other 82 transportation facility by the Commonwealth Transportation Board unless and until the Commonwealth 83 84 Transportation Board shall have received from the local governing body of the locality within which a 85 portion of the facility to be named is located a resolution of that governing body requesting such naming, except in such cases where a private entity has requested such naming. No highway, bridge, 86 87 interchange, or other transportation facility previously named by the Board or the General Assembly 88 shall be eligible for renaming by a private entity, unless such naming incorporates the previous name. 89 The Board shall develop and approve guidelines governing the naming of highways, bridges, 90 interchanges, and other transportation facilities by private entities and the applicable fees for such 91 naming rights. Such fees shall be deposited in the Highway Maintenance and Operating Fund.

92 No name shall be eligible for the naming rights under this subdivision if it in any way reasonably 93 connotes anything that (i) is profane, obscene, or vulgar; (ii) is sexually explicit or graphic; (iii) is 94 excretory related; (iv) is descriptive of intimate body parts or genitals; (v) is descriptive of illegal 95 activities or substances; (vi) condones or encourages violence; or (vii) is socially, racially, or ethnically 96 offensive or disparaging.

97 (5) Compliance with federal acts. To comply fully with the provisions of the present or future federal aid acts. The Board may enter into all contracts or agreements with the United States government and may do all other things necessary to carry out fully the cooperation contemplated and provided for by present or future acts of Congress in the area of transportation.

101 (6) Information and statistics. To gather and tabulate information and statistics relating to 102 transportation and disseminate the same throughout the Commonwealth. In addition, the Commissioner 103 shall provide a report to the Governor, the General Assembly, the Commonwealth Transportation Board, 104 and the public concerning the current status of all highway construction projects in the Commonwealth. 105 This report shall be posted at least four times each fiscal year, but may be updated more often as circumstances allow. The report shall contain, at a minimum, the following information for every project 106 107 in the Six-Year Improvement Program: (i) project description; (ii) total cost estimate; (iii) funds 108 expended to date; (iv) project timeline and completion date; (v) statement of whether project is ahead of, 109 on, or behind schedule; (vi) the name of the prime contractor; (vii) total expenditures of federal 110 transportation funds in each county and city; (viii) total expenditures of state transportation funds in each county and city; (ix) statewide totals for federal, state, and local funds expended for highways; (x) 111 112 statewide totals for federal, state, and local funds expended for transit; (xi) total funds expended on 113 intercity passenger and freight rail line and trains; and (xii) total funds expended in each federal and 114 state programmatic category. Use of one or more Internet websites may be used to satisfy this 115 requirement. Project specific information posted on the Internet shall be updated daily as information is 116 available.

117 (7) Policies and operation of Departments. To review and approve policies and transportation

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118 objectives of the Department of Transportation and the Department of Rail and Public Transportation, to **110** assist in astablishing such policies and objectives to every the avecution thereof, and to report thereon

assist in establishing such policies and objectives, to oversee the execution thereof, and to report thereon
to the Commissioner of Highways and the Director of the Department of Rail and Public Transportation,
respectively.

122 (8) Cooperation with other agencies and local governments.

(a) To cooperate with the federal government, the American Association of State Highway and
Transportation Officials and any other organization in the numbering, signing and marking of highways,
in the taking of measures for the promotion of highway safety, in research activities, in the preparation
of standard specifications, in the testing of highway materials and otherwise with respect to
transportation projects.

(b) To offer technical assistance and coordinate state resources to work with local governments, upon
 their request, in developing sound transportation components for their local comprehensive plans.

130 (9) Transportation.

(a) To monitor and, where necessary, approve actions taken by the Department of Rail and Public
Transportation pursuant to Chapter 10.1 (§ 33.1-391.1 et seq.) in order to ensure the efficient and
economical development of public transportation, the enhancement of rail transportation, and the
coordination of such rail and public transportation plans with highway programs.

(b) To coordinate the planning for financing of transportation needs, including needs for highways,
railways, seaports, airports, and public transportation and to set aside funds as provided in
§ 33.1-23.03:1. To allocate funds for these needs pursuant to §§ 33.1-23.1 and 58.1-638, the Board shall
adopt a Six-Year Improvement Program of anticipated projects and programs by July 1 of each year.
This program shall be based on the most recent official Transportation Trust Fund revenue forecast and
shall be consistent with a debt management policy adopted by the Board in consultation with the Debt
Capacity Advisory Committee and the Department of the Treasury.

(c) To recommend to the General Assembly for their consideration at the next session of the General
Assembly, objective criteria to be used by the Board in selecting those transportation projects to be
advanced from the feasibility to the construction stage. If such criteria are enacted into law, such
objectives shall apply to the interstate, primary, and urban systems of highways.

(d) To enter into contracts with local districts, commissions, agencies, or other entities created fortransportation purposes.

(e) To promote increasing private investment in Virginia's transportation infrastructure, including but
 not limited to acquisition of causeways, bridges, tunnels, highways, and other transportation facilities.

150 (f) To integrate land use with transportation planning and programming, consistent with the efficient 151 and economical use of public funds. If the Board determines that a local transportation plan described in 152 § 15.2-2223 or any amendment as described in § 15.2-2229 or a metropolitan regional long-range 153 transportation plan or regional Transportation Improvement Program as described in § 33.1-223.2:25 is 154 not consistent with the Commonwealth Transportation Board's Statewide Transportation Plan developed 155 pursuant to § 33.1-23.03, the Six-Year Improvement Program adopted pursuant to subdivision (9)(b), and 156 the location of routes to be followed by roads comprising systems of state highways pursuant to 157 subdivision (1), the Board shall notify the locality of such inconsistency and request that the applicable 158 plan or program be amended accordingly. If, after a reasonable time, the Board determines that there is 159 a refusal to amend the plan or program, then the Board may reallocate funds that were allocated to the nonconforming project as permitted by state or federal law. However, the Board shall not reallocate any 160 funds allocated pursuant to § 33.1-23.3, 33.1-23.5:1, 33.1-41.1, or 33.1-44, based on a determination of 161 162 inconsistency with the Commonwealth Transportation Board's Statewide Transportation Plan or the Six-Year Improvement Program nor shall the Board reallocate any funds, allocated pursuant 163 164 to \$ 33.1-23.1(B)(3), from any projects on highways controlled by any county that has withdrawn, or elects to withdraw, from the secondary system of state highways based on a determination of 165 inconsistency with the Commonwealth Transportation Board's Statewide Transportation Plan or the 166 Six-Year Improvement Program. If a locality or metropolitan planning organization requests the 167 168 termination of a project or does not advance a project to the next phase of construction when requested 169 by the Board and the Department of Transportation has expended state or federal funds, the locality or 170 the localities within the metropolitan planning organization may be required to reimburse the Department of Transportation for all funds expended on the project. If a locality or metropolitan planning 171 172 organization requests alterations to a project that, in the aggregate, exceeds 10 percent of the total project costs, the locality or the localities within the metropolitan planning organization may be required 173 174 to reimburse the Department of Transportation for the additional project costs above the original 175 estimates for making such alterations.

(10) Contracts with other states. To enter into all contracts with other states necessary for the proper
 coordination of the location, construction, maintenance, improvement, and operation of transportation
 systems, including the systems of state highways with the highways of such other states and, where

179 necessary, to seek the approval of such contracts by the Congress of the United States.

(11) Use of funds. To administer, distribute, and allocate funds in the Transportation Trust Fund as
provided by law. The Commonwealth Transportation Board shall ensure that the total funds allocated to
any highway construction project are equal to total expenditures within 12 months following completion
of the project. However, this requirement shall not apply to debt service apportionments pursuant to
§ 33.1-23.3 or 33.1-23.4.

(12) Financial and investment advisors. With the advice of the Secretary of Finance and the State
Treasurer, to engage a financial advisor and investment advisor who may be anyone within or without
the government of the Commonwealth, to assist in planning and making decisions concerning the
investment of funds and the use of bonds for transportation purposes. The work of these advisors shall
be coordinated with the Secretary of Finance and the State Treasurer.

(13) The powers of the Virginia Aviation Board set out in Chapter 1 (§ 5.1-1 et seq.) of Title 5.1
and the Virginia Port Authority set out in Chapter 10 (§ 62.1-128 et seq.) of Title 62.1 are in no way
diminished by the provisions of this title.

(14) To enter into payment agreements with the Treasury Board related to payments on bonds issuedby the Commonwealth Transportation Board.

195 (15) Establishment of highway user fees for the systems of state highways. When the traffic-carrying
196 capacity of any system of state highways or a portion thereof is increased by construction or
197 improvement, the Commonwealth Transportation Board may enter into agreements with localities,
198 authorities, and transportation districts to establish highway user fees for such system of state highways
199 or portion thereof that the localities, authorities, and transportation districts maintain.

(16) Subject to compliance with applicable federal regulations, the Commonwealth Transportation
 Board shall establish a plan for identification and acquisition of rights-of-way that may be needed within
 the corridors designated on the Statewide Transportation Plan.

The term "public transportation" or "mass transit" as used in this title means passenger transportation by rubber-tired, rail, or other surface conveyance which provides shared ride services open to the general public on a regular and continuing basis. The term does not include school buses; charter or sight-seeing service; vehicular ferry service that serves as a link in the highway network; or human service agency or other client-restricted transportation.