2012 RECONVENED SESSION

REENROLLED

1

VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 46.2-1176, 46.2-1178, 46.2-1178.1, 46.2-1180, 46.2-1181, 46.2-1182, 3 and 46.2-1182.2 of the Code of Virginia and to amend the Code of Virginia by adding a section 4 numbered 46.2-1177.1, relating to motor vehicle emissions inspection.

5 6

7

Approved

[S 502]

Be it enacted by the General Assembly of Virginia:

1. That §§ 46.2-1176, 46.2-1178, 46.2-1178.1, 46.2-1180, 46.2-1181, 46.2-1182, and 46.2-1182.2 of 8 9 the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by 10 adding a section numbered 46.2-1177.1 as follows: 11

§ 46.2-1176. Definitions.

12 The following words and phrases when used in this article shall have the following meanings except 13 where the context clearly indicates a different meaning:

"Basic, test and repair program" means a motor vehicle emissions inspection system established by 14 15 regulations of the Board which shall designate the use of a BAR-90, designed so it may be upgraded in the future to an ASM 50-15 (acceleration simulation mode or method), an OBD-II (on-board diagnostic 16 system) with wireless capability, and a two-speed idle analyzer as the only authorized testing equipment. 17 Only those computer software programs and emissions testing procedures necessary to comply with the 18 applicable provisions of Title I of the *federal* Clean Air Act shall be included. Such testing equipment 19 20 shall be approvable for motor vehicle manufacturers' warranty repairs. 21

"Board" means the State Air Pollution Control Board.

"Certificate of emissions inspection" means a document, device, or symbol, prescribed by the Director and issued pursuant to this article, which indicates that (i) a motor vehicle has satisfactorily 22 23 24 complied with the emissions standards and passed the emissions inspection provided for in this article; 25 (ii) the requirement of compliance with such emissions standards has been waived; or (iii) the motor 26 vehicle has failed such emissions inspection. 27

"Director" means the Director of the Department of Environmental Quality.

28 "Emissions inspection station" means any facility or portion of a facility that has obtained an 29 emissions inspection station permit from the Director authorizing the facility to perform emissions 30 inspections in accordance with this article.

"Enhanced emissions inspection program" means a motor vehicle emissions inspection system 31 32 established by regulations of the Board that shall designate, as the only authorized testing equipment for 33 emissions inspection stations, (i) the use of the ASM 50-15 (acceleration simulation mode or method) as 34 the only authorized testing equipment together with an OBD-II (on-board diagnostic system) with 35 wireless capability; (ii) the use of the ASM 50-15 together with the use of a dynamometer, and (iii) 36 two-speed tailpipe testing equipment. Possession and availability of a dynamometer shall be required for 37 enhanced emissions inspection stations. Only those computer software programs and emissions testing 38 procedures necessary to comply with applicable provisions of Title I of the federal Clean Air Act shall 39 be included. Such testing equipment shall be approvable for motor vehicle manufacturers' warranty 40 repairs. An enhanced emissions inspection program shall include remote sensing and an on-road clean 41 screen program as provided in this article.

42 "Fleet emissions inspection station" means any inspection facility operated under a permit issued to a 43 qualified fleet owner or lessee as determined by the Director.

44 "Motor vehicle" means any vehicle that:

45 1. Is designed for the transportation of persons or property; and

2. Is powered by an internal combustion engine. 46

"On-road clean screen program" means a program that allows a motor vehicle owner to voluntarily 47 certify compliance with emissions standards by means of on-road remote sensing. **48**

"Ŏn-road emissions inspector" means the entity or entities authorized by the Department of 49 50 Environmental Quality to perform on-road testing, including on-road testing in accordance with the 51 on-road clean screen program.

"On-road testing" means tests of motor vehicle emissions or emissions control devices by means of 52 53 roadside pullovers or remote sensing devices.

54 "Program coordinator" means any person or corporation that has entered into a contract with the 55 Director to provide services in accordance with this article.

56 "Qualified hybrid motor vehicle" means a motor vehicle that (i) meets or exceeds all applicable REENROLLED

regulatory requirements, (ii) meets or exceeds the applicable federal motor vehicle emissions standards 57 58 for gasoline-powered passenger cars, and (iii) can draw propulsion energy both from gasoline or diesel 59 fuel and a rechargeable energy storage system.

60 "Referee station" means an inspection facility operated or used by the Department of Environmental 61 Quality (i) to determine program effectiveness, (ii) to resolve emissions inspection conflicts between 62 motor vehicle owners and emissions inspection stations, and (iii) to provide such other technical support and information, as appropriate, to emissions inspection stations and vehicle owners. 63

64 "Remote sensing" means the measurement of motor vehicle emissions through electronic or 65 light-sensing equipment from a remote location such as the roadside. Remote sensing equipment may 66 include devices to detect and record the vehicle's registration or other identification numbers.

"Test and repair" means motor vehicle emissions inspection facilities that perform official motor 67 68 vehicle emissions inspections and may also perform vehicle repairs. No regulation of the Board pertaining to test and repair shall bar inspection facilities from also performing vehicle repairs. 69 70 Emissions inspections and vehicle safety inspections may be performed in the same service bay, provided 71 that the facility is both an emissions inspection station and an official safety inspection station pursuant 72 to §§ 46.2-1163 and 46.2-1166. Emissions inspections may be performed in any service bay of the 73 emissions inspection station or, if by wireless means, in any other area on the premises of the emissions 74 inspection station.

75 "Validation program" or "program validation" means a program approved by the Director by which 76 vehicles are randomly identified and provided a free emissions inspection for the purpose of monitoring the effectiveness of the emissions inspection program. A "validation program" may be conducted at an 77 emissions inspection station, as defined by § 46.2-1176, in conjunction with a state safety inspection or 78 79 using on-road testing. 80

§ 46.2-1177.1. Inspection program coordinator; agreement for services.

81 The Director may enter into an agreement to designate a program coordinator for all inspection 82 programs pursuant to this article, except that no on-road clean screen program or any program or 83 inspection process that utilizes remote sensing shall be included in the agreement. The Director shall 84 determine the services to be provided by the program coordinator and the amount to be paid to the 85 program coordinator for such services by the Department. Such agreement shall include a provision that the program coordinator shall provide and maintain inspection stations as defined in § 46.2-1176 with 86 equipment, as set forth in this article, as required for a station to provide inspections. In addition to the 87 88 amount the Director agrees for the Department to pay the program coordinator, the agreement shall permit the program coordinator to be paid up to \$3,500 per year from each inspection station for each 89 90 set of required equipment for the provision and maintenance of such equipment by the program 91 coordinator. 92

§ 46.2-1178. Administration and scope of emissions inspection program.

93 A. Except as otherwise provided in this section, the emissions inspection program provided for in this article shall apply to motor vehicles having actual gross weights of 8,500 pounds or less that are registered in the Counties of Arlington, Fairfax, and Prince William, and the Cities of Alexandria, 94 95 96 Fairfax, Falls Church, Manassas, and Manassas Park. The provisions of this subsection shall expire when 97 the provisions of subsection C of this section become effective.

98 B. An emissions inspection program as required by regulations adopted by the Board under this 99 article shall apply to motor vehicles that have actual gross weights of 8,500 pounds or less and are registered or operated primarily, as defined by the Board in accordance with the provisions of the 100 Administrative Process Act (§ 2.2-4000 et seq.), in the Counties of Chesterfield, Hanover, and Henrico 101 102 and the Cities of Colonial Heights, Hopewell, and Richmond. Such emissions inspection program shall be a basic, test and repair program with the greatest number of inspection facilities consistent with the 103 104 consumer protection and fee provisions herein as consistent with the *federal* Clean Air Act.

105 The provisions of this subsection shall apply but not necessarily be limited to (i) motor vehicles owned by governmental entities, (ii) motor vehicles owned by military personnel residing in those localities, (iii) motor vehicles owned by leasing or rental companies, and (iv) motor vehicles owned or 106 107 108 leased by employees of the federal government and operated on a federal installation. The provisions of 109 this subsection shall become effective July 1, 1995. The Board may promulgate regulations to implement 110 the provisions of this article, but such regulations shall not require inspections in the localities mentioned in this subsection prior to the later of: (i) July 1, 1996; or (ii) the date on which the Federal 111 112 U.S. Environmental Protection Agency, pursuant to the *federal* Clean Air Act, formally and in writing 113 approves this program for such localities or on such later date as may be provided by regulations of the 114 Board.

115 B1. The emissions inspection program provided for in this article shall not apply to any qualified hybrid motor vehicle if such vehicle obtains a rating from the U.S. Environmental Protection Agency of 116 at least 50 miles per gallon during city fuel economy tests unless remote sensing devices indicate the 117

hybrid vehicle may not meet current emissions standards. The Board shall adopt such regulations as maybe required to implement this exemption.

120 C. The emissions inspection program provided for in this subsection shall be a test and repair 121 enhanced emissions inspection program with the greatest number of inspection facilities consistent with 122 the consumer protection and fee provisions herein and may shall include on-road testing, and remote 123 sensing devices, and an on-road clean screen program. Any enhanced emissions inspection program 124 provided for in this article shall apply to motor vehicles that have actual gross weights of 10,000 pounds 125 or less that were actually manufactured or designated by the manufacturer as a model manufactured in a 126 calendar year less than 25 calendar years prior to January 1 of the present calendar year and are 127 registered or operated primarily, as defined by the Board in accordance with the provisions of the Administrative Process Act (§ 2.2-4000 et seq.) in the Counties of Arlington, Fairfax, Loudoun, Prince 128 129 William, and Stafford and the Cities of Alexandria, Fairfax, Falls Church, Manassas, and Manassas Park. 130 On and after July 1, 2012, and before July 1, 2013, an on-road clean screen program shall be limited 131 to no more than 10 percent of the motor vehicles described in this subsection which are eligible for 132 emissions inspection during the applicable 12-month period. On and after July 1, 2013, and before July 133 1, 2014, an on-road clean screen program shall be limited to no more than 20 percent of the motor 134 vehicles described in this subsection which are eligible for emissions inspection during the applicable 135 12-month period. On and after July 1, 2014, an on-road clean screen program shall be limited to no 136 more than 30 percent of the motor vehicles described in this subsection which are eligible for emissions 137 inspection during the applicable 12-month period. An on-road clean screen program or a validation 138 program utilizing remote sensing equipment shall not be considered emissions inspection stations. The 139 Board may reduce the percentage of vehicles eligible to participate in the on-road clean screen program 140 as is necessary to meet applicable air quality requirements under the federal Clean Air Act, 42 U.S.C. § 7401 et seq., as amended. Notwithstanding the provisions of § 46.2-1176, the Board shall designate 141 142 remote sensing equipment as authorized testing equipment pursuant to this section.

143 The provisions of this subsection shall apply but not necessarily be limited to (i) motor vehicles 144 owned by governmental entities, (ii) motor vehicles owned by military personnel residing in those 145 localities, (iii) vehicles owned by leasing or rental companies, and (iv) motor vehicles owned or leased 146 by employees of the federal government and operated on a federal installation.

147 The provisions of this subsection shall be effective January 1, 1996, or on such later date as may be 148 provided by regulations of the Board. However, the provisions of this subsection may become effective 149 immediately provided that (i) (a) the federal U.S. Environmental Protection Agency, pursuant to the 150 federal Clean Air Act, formally and in writing approves the program for such localities, (ii); (b) the 151 Governor determines in writing that expedited promulgation of such regulations is in the best interest of 152 the Commonwealth, determining that such shall constitute an "emergency situation" pursuant to 153 $\$ 2.2-4011_{5}$; and (iii) (c) the Governor authorizes the Board to promulgate the regulations as emergency 154 regulations in accordance with this section.

D. Any emissions inspection program regulations in effect at the time the 1995 amendments to this
 section become effective shall remain in effect until the Board promulgates new regulations or amends
 or repeals existing regulations in accordance with this section.

158 § 46.2-1178.1. On-road testing of motor vehicle emissions; authority to adopt regulations; civil159 charges.

160 A. The emissions inspection program authorized by § 46.2-1177 and provided for in § 46.2-1178 161 shall include on-road testing of motor vehicle emissions and an on-road clean screen program. The 162 Board may shall promulgate regulations establishing on-road testing and on-road clean screen program requirements including, but not limited to, collecting of data and information necessary to comply with 163 the federal Clean Air Act Amendments of 1990 or determine compliance with applicable laws and 164 165 regulations, random testing of motor vehicle emissions, procedures to notify owners of test results, and 166 assessment of civil charges for noncompliance with emissions standards adopted by the Board, and 167 standards for operating the on-road clean screen program, including provisions for the suspension or 168 revocation of any on-road emissions inspection program for failure to act in accordance with the 169 provisions of this article and regulations adopted by the Board.

B. If an emissions test performed pursuant to this section indicates that a motor vehicle does not meet emissions standards established by the Board, the Board may collect from the owner of the vehicle a civil charge based on actual emissions. The Board shall establish a schedule of civil charges to be collected pursuant to this section. Such civil penalties shall not exceed \$450 using 1990 as the base year and adjusted annually by the Consumer Price Index. The schedule of charges and their assessment shall be established by regulations promulgated to be in accordance with the provisions of the Administrative Process Act (§ 2.2-4000 et seq.).

177 C. Civil charges assessed pursuant to this section shall be waived by the Board if, within thirty 30
 178 calendar days of notice of the violation, the vehicle's owner provides proof that the vehicle (i) since the

179 date of the violation, has passed a vehicle emissions test as provided in § 46.2-1178, (ii) qualifies for an 180 emissions inspection waiver as provided in § 46.2-1181, or (iii) has qualified for an emissions inspection 181 waiver as provided in § 46.2-1181 within the twelve 12 months prior to the violation.

182 D. Civil charges collected pursuant to this section shall be paid into the state treasury and deposited 183 by the State Treasurer into the Vehicle Emissions Inspection Program Fund pursuant to § 46.2-1182.2.

184 E. If the on-road testing clean screen program indicates that a motor vehicle does not exceed emissions standards adopted by the Board for on-road testing pursuant to § 46.2-1179, then such testing 185 186 may be considered proof of compliance for the purposes of § 46.2-1183 and may be considered to satisfy the requirements of § 46.2-1177 for a biennial inspection. The Board shall establish criteria under 187 188 which such testing shall satisfy the requirements of § 46.2-1183. 189

§ 46.2-1180. Board to adopt regulations; exemption of certain motor vehicles.

190 A. The Board is authorized to adopt such regulations for purposes of implementation, administration, and regulation as may be necessary to carry out the provisions of this article. Such regulations shall 191 192 include but not necessarily be limited to requirements for the following:

193 1. The collection of data and maintenance of records of emissions inspection test results and vehicle 194 repairs under this article and the inspection results of the air pollution control systems or devices in 195 accordance with § 46.2-1048 and regulations of the Board.

196 2. The calibration of emissions testing equipment by emissions inspection stations to ensure 197 conformance with the standards adopted by the Board. 198

3. The establishment of appropriate referee stations.

199 4. The permitting of emissions inspection stations and fleet emissions inspection stations and the 200 licensing of emissions inspectors, including the suspension or revocation of such permit or license.

201 5. The protection of consumer interests in accordance with regulations of the Board concerning, but 202 not limited to: (i) the number of inspection facilities and inspection lanes relative to population density, (ii) the proximity of inspection facilities to motor vehicle owners, (iii) the time spent waiting for 203 204 inspections, and (iv) the days and hours of operation of inspection facilities.

6. The prohibition of any manufacturer or distributor of emissions testing equipment from directly or 205 206 indirectly owning or operating any emissions testing facility or having any direct or indirect financial 207 interest in any such facility other than the leasing of or providing financing for equipment related to 208 emissions testing.

209 7. The certification of motor vehicle emissions repair technicians and emissions repair facilities, 210 including the suspension or revocation of such certification. The regulations shall apply to emissions 211 repair technicians and emissions repair facilities that conduct emissions-related repairs for vehicles that 212 have failed a motor vehicle emissions test according to regulations adopted by the Board.

213 The Director shall administer these regulations and seek compliance with conditions of any 214 contractual arrangements which the Commonwealth may make for inspection services related to air 215 pollution control and may include entering into an agreement with a program coordinator to implement 216 provisions of this subsection.

B. (For contingent expiration date, see Editor's note) Motor vehicles being titled for the first time 217 218 may be registered for up to two years without being subject to an emissions inspection, and the four 219 immediately preceding model years being held in a motor vehicle dealer's inventory for resale may be 220 registered in the localities mentioned in subsection C of § 46.2-1178 for up to one year without being 221 subject to an emissions inspection, provided that the dealer states in writing that the emissions 222 equipment on the motor vehicle was operating in accordance with the manufacturer's or distributor's 223 warranty at the time of resale.

224 B. (For contingent effective date, see Editor's note) Motor vehicles being titled for the first time may 225 be registered for up to four years without being subject to an emissions inspection, and the four 226 immediately preceding model years being held in a motor vehicle dealer's inventory for resale may be registered in the localities mentioned in subsection C of § 46.2-1178 for up to one year without being 227 subject to an emissions inspection, provided that the dealer states in writing that the emissions 228 229 equipment on the motor vehicle was operating in accordance with the manufacturer's or distributor's 230 warranty at the time of resale.

231 C. No motor vehicle for which the Board has not adopted emissions inspection standards shall be 232 subject to an emissions inspection.

233 D. The Director may enter into bilateral agreements with other states providing for assistance in 234 enforcing each state's statutes and regulations relating to motor vehicle emissions and motor vehicle 235 emissions programs as to vehicles registered in one state and operated in another. Subject to such 236 bilateral agreement, owners of motor vehicles registered in other states and operated in Virginia shall be 237 subject to the on-road testing provisions of § 46.2-1178.1, and shall be notified of test results and 238 assessment of civil charges for noncompliance with emissions standards adopted by the Board. Such 239 notification shall also be provided to the appropriate motor vehicle agency in the state of registration.

240 § 46.2-1181. Emissions inspection; cost of repairs; waivers.

241 A. A motor vehicle shall qualify for an emissions inspection waiver in the event that such vehicle 242 has failed an initial inspection and subsequently failed a reinspection if the owner provides written proof that (i) at least the amount specified in this section has been spent by the owner on the maintenance and 243 244 repair of the vehicle's engine and emission control system and related equipment and (ii) any emission 245 control system or part thereof which has been removed, damaged, or rendered inoperable by any act 246 enumerated in § 46.2-1048 has been replaced and restored to operating condition.

247 B. The Director shall establish and revise, as necessary, specifications and procedures for motor 248 vehicle maintenance and repair of pollution control devices and systems.

249 C. For the purposes of subsection A of this section:

250 For motor vehicles subject to *basic* emissions inspections under subsection A of § 46.2-1178, cost 251 limitations on repairs under the emissions inspection program, including parts and labor, but excluding 252 costs of repairs covered by warranties, shall be \$175 for pre-1980 model vehicles and \$200 for 1980 253 and newer vehicles, using 2012, or a later date if allowed by federal regulations and approved by the 254 Board, as the base year and annually adjusted by the Consumer Price Index. The Board may phase in 255 waiver amounts.

256 For motor vehicles subject to emissions inspections under subsection C of § 46.2-1178, the cost 257 limitations on repairs shall be a base amount of \$450 per vehicle using 1990, or a later date if allowed 258 by federal regulations and approved by the Board, as the base year and annually adjusted by the 259 Consumer Price Index. The Board may phase in waiver amounts.

260 Repairs credited toward this waiver must be done by a repair technician certified in accordance with 261 § 46.2-1180. Repairs shall include parts and labor.

- 262 D. For the purposes of subsection A of this section, for motor vehicles subject to emissions inspections under subsection B of § 46.2-1178, the cost limitations on repairs under the emissions 263 264 inspection program, including parts and labor but excluding costs of repairs covered by warranties, shall 265 be:
- 266 1. \$75 for pre-1981 vehicles; and
- 267 2. \$200 for 1981 and newer vehicles.
- 268 § 46.2-1182. Emissions inspection fees; exemption.

269 Emissions inspection stations performing emissions inspections under subsection A of § 46.2-1178 270 may charge \$11.40 for each emissions inspection, but such charge shall not be mandatory. Any such fee 271 shall be paid to the emissions inspection station.

272 Each emissions inspection station performing emissions inspections under subsection B of 273 § 46.2-1178 may charge for each emissions inspection an amount not to exceed \$17.00 \$17. Any such 274 fee shall be paid to and retained by the emissions inspection station.

275 Beginning at such date upon which the program becomes an enhanced emissions program, each 276 emissions inspection station performing emissions inspections under subsection C of § 46.2-1178 may charge an amount not to exceed \$28.00 \$28 for each emissions inspection. Any such fee shall be paid to 277 278 and retained by the emissions inspection station.

279 Within fourteen 14 days of an initial failure of an emissions inspection performed at an emissions 280 inspection station, the vehicle's owner shall be entitled to one free reinspection at the station or facility 281 that conducted the original inspection.

282 The on-road emissions inspector performing emissions inspections under subsection C of § 46.2-1178 283 may charge each motor vehicle owner who elects to participate in the on-road clean screen program an 284 amount not to exceed \$28 for each emissions inspection. Any such fee shall be paid to the on-road 285 emissions inspector. From each emissions inspection fee received by the on-road emissions inspector, a 286 minimum of \$4.50 shall be appropriated to the Highway Maintenance and Operating Fund. 287

§ 46.2-1182.2. Vehicle Emissions Inspection Program Fund established; use of moneys.

288 A special nonreverting fund known as the Vehicle Emissions Inspection Program Fund is hereby 289 established in the state treasury.

290 Notwithstanding the provisions of § 2.2-1802, all moneys collected pursuant to § 46.2-1182.1 shall be 291 paid into the treasury and credited to the Vehicle Emissions Inspection Program Fund.

292 No moneys remaining in the Fund at the end of each fiscal year shall revert to the general fund, but 293 shall remain in the Fund. Interest earned on such moneys shall remain in the Fund and be credited to it.

294 The Department of Environmental Quality may release moneys from the Fund, on warrants issued by 295 the State Comptroller, for covering the costs of the emissions inspection program, *including payment to* 296 the program coordinator for contracted services. The moneys in this Fund may also be released for the purpose of long-term maintenance of air quality and the correction and prevention of nonattainment 297 298 status for National Ambient Air Quality Standards through air quality programs under the direction of the Director. Any remaining funds shall be remitted for use in transportation maintenance projects so 299 300 that such funds generated from localities required to have emissions inspections pursuant to subsection

- 301 B of § 46.2-1178 shall have such remaining funds generated pursuant to § 46.2-1182.1 transferred on an
 302 annual basis to the Northern Virginia Transportation District. Such funds shall be used for
 303 transportation maintenance in the respective locality.
- 304 2. That the Department of Environmental Quality shall gather a group of stakeholders with 305 knowledge about the emissions inspection and maintenance program to make recommendations on 306 the specific requirements for management of the emissions inspection and maintenance program 307 utilizing a program coordinator. The Department of Environmental Quality shall report those 308 recommendations to the Chairmen of the House and Senate Transportation Committees no later 309 than November 1, 2012.
- 310 3. That the provisions of this act specifically regarding a program coordinator shall not become 311 effective until July 1, 2013.
- 4. That the State Air Pollution Control Board shall promulgate regulations to implement the provisions of this act specifically regarding the on-road clean screen program to be effective within 280 days of its enactment. The State Air Pollution Control Board adoption of regulations necessary to implement the provisions of this act shall be exempt from Article 2 (§ 2.2-4006 et seq.) of Chapter 40 of Title 2.2 of the Code of Virginia except that the Department of Environmental Quality shall utilize a regulatory advisory panel to assist in the development of necessary regulations and shall provide an opportunity for public comment on all regulations.
- 319 5. That the on-road emissions inspectors shall reimburse the Department of Environmental 320 Quality and the Department of Motor Vehicles for all costs that the agencies incur as a result of 321 the on-road clean screen program.
- 322 6. That the Department of Environmental Quality shall make its best efforts to obtain proposals 323 from multiple vendors to operate the on-road clean screen program.
- 324 7. That the Department of Motor Vehicles shall confer with the Department of Environmental 325 Quality to recommend and implement procedures to ensure that data in the Department of Motor
- 326 Vehicles' vehicle registration records is accurate where that data is used to determine whether a
- 327 vehicle is subject to emissions inspection requirements.
- 328 8. That the amounts appropriated to the Highway Maintenance and Operating Fund pursuant to
- 329 § 46.2-1182 shall be expended in the Transportation District in which they were generated.