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SENATE BILL NO. 488

Offered January 11, 2012

Prefiled January 11, 2012

A *BILL to amend the Code of Virginia by adding in Title 38.2 a chapter numbered 64, consisting of sections numbered 38.2-6400 through 38.2-6412, relating to the establishment and operation of a health benefit exchange for the Commonwealth; assessments.*

Patron—Saslaw

Referred to Committee on Commerce and Labor

Be it enacted by the General Assembly of Virginia:

1. That the Code of Virginia is amended by adding in Title 38.2 a chapter numbered 64, consisting of sections numbered 38.2-6400 through 38.2-6412, as follows:

CHAPTER 64.**VIRGINIA HEALTH BENEFIT EXCHANGE.**

§ 38.2-6400. *Short title.*

This chapter shall be known and may be cited as the "Virginia Health Benefit Exchange Act."

§ 38.2-6401. *Definitions.*

As used in this chapter, unless the context requires a different meaning:

"American Health Benefit Exchange" means the program established as a component of the Exchange pursuant to this chapter that is designed to facilitate the purchase of qualified health plans by qualified individuals.

"Bureau" means the Bureau of Insurance, an administrative division within the Commission.

"Committee" means the advisory committee appointed by the Commission pursuant to § 38.2-6404.

"Director" means the director of the Division appointed by the Commission pursuant to § 38.2-6403.

"Division" means the Health Benefit Exchange Division, an administrative division of the Commission.

"Eligible entity" means the Department of Medical Assistance Services or an entity that has demonstrated experience on a statewide or regional basis in individual and small group health insurance markets and in benefits coverage; however, a health insurance carrier or an affiliate of a health insurance carrier is not an eligible entity.

"Essential health benefits package" means, with respect to any health benefit plan, coverage that (i) provides the essential health benefits defined by the Secretary under § 1302(b) of the Federal Act, (ii) limits cost-sharing for such coverage in accordance with § 1302(c) of the Federal Act, and (iii) subject to § 1302(e) of the Federal Act, provides either the bronze, silver, gold, or platinum level of coverage designated in § 1302(d) of the Federal Act.

"Exchange" means, as the context requires, either (i) the Division or (ii) the Virginia Health Benefit Exchange established pursuant to the provisions of this chapter and in accordance with 1311(b) of the Federal Act, through which qualified health plans are made available to qualified individuals through the American Health Benefit Exchange and to qualified employers through the SHOP exchange. "Exchange," when referring to the Virginia Health Benefit Exchange, collectively refers to both the American Health Benefit Exchange and the SHOP exchange.

"Federal Act" means the federal Patient Protection and Affordable Care Act, P.L. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, P.L. 111-152, and regulations issued thereunder.

"Health benefit plan" or "plan" means a policy, contract, certificate, or agreement offered or issued by a health carrier to provide, deliver, arrange for, pay for, or reimburse any of the costs of health care services. The term does not include coverage only for accident or disability income insurance, or any combination thereof; coverage issued as a supplement to liability insurance; liability insurance, including general liability insurance and automobile liability insurance; workers' compensation or similar insurance; automobile medical payment insurance; credit-only insurance; coverage for onsite medical clinics; or other similar insurance coverage, specified in federal regulations issued pursuant to the Federal Act, under which benefits for medical care are secondary or incidental to other insurance benefits. The term does not include the following benefits if they are provided under a separate policy, certificate, or contract of insurance or are otherwise not an integral part of the plan: limited scope dental or vision benefits; benefits for long-term care, nursing home care, home health care, community-based care, or any combination thereof; or other similar limited benefits specified in federal regulations issued pursuant to the Federal Act. The term does not include the following benefits if the

INTRODUCED

SB488

benefits are provided under a separate policy, certificate, or contract of insurance, there is no coordination between the provision of the benefits and any exclusion of benefits under any group health plan maintained by the same plan sponsor, and the benefits are paid with respect to an event without regard to whether benefits are provided with respect to such an event under any group health plan maintained by the same plan sponsor: coverage only for a specified disease or illness, for hospital indemnity, or other fixed indemnity insurance. The term does not include the following if offered as a separate policy, certificate, or contract of insurance: Medicare supplemental health insurance as defined under § 882(g)(1) of the Social Security Act; coverage supplemental to the coverage provided under Chapter 55 of Title 10, United States Code (Civilian Health and Medical Program of the Uniformed Services); or similar supplemental coverage provided to coverage under a group health plan.

"Health carrier" or "carrier" means an entity subject to the insurance laws and regulations of the Commonwealth and subject to the jurisdiction of the Commission that contracts or offers to contract to provide, deliver, arrange for, pay for, or reimburse any of the costs of health care services, including an insurer licensed to sell accident and sickness insurance, a health maintenance organization, a nonprofit hospital and health service corporation, or any other entity providing a plan of health insurance, health benefits, or health care services.

"Navigator" means a public or private entity or individual that is qualified and licensed to provide information on or enroll qualified individuals in a qualified health plan.

"PHSA" means the federal Public Health Service Act, Chapter 6A of Title 42 of the United States Code, as amended.

"Qualified dental plan" means a limited scope dental plan that has been certified in accordance with § 38.2-6407.

"Qualified employee" means an individual employed by a qualified employer who has been offered health insurance coverage by such qualified employer through the SHOP exchange.

"Qualified employer" means a small employer that elects to make all of its full-time employees eligible for one or more qualified health plans in the small group market offered through the SHOP exchange, and at the employer's option, to some or all of its part-time employees, provided that the employer (i) has its principal place of business in the Commonwealth and elects to provide coverage through the SHOP exchange to all of its eligible employees, wherever employed, or (ii) elects to provide coverage through the SHOP exchange to all of its eligible employees who are principally employed in the Commonwealth.

"Qualified health plan" means a health benefit plan that has in effect a certification that the plan meets the criteria for certification described in § 1311(c) of the Federal Act and § 38.2-6407.

"Qualified individual" means an individual, including a minor, who (i) is seeking to enroll in a qualified health plan offered to individuals through the Exchange; (ii) resides in the Commonwealth; (iii) is not incarcerated at the time of enrollment, other than incarceration pending the disposition of charges; and (iv) is, and is reasonably expected to be, for the entire period for which enrollment is sought, a citizen or a national of the United States or an alien lawfully present in the United States.

"Secretary" means the Secretary of the federal Department of Health and Human Services.

"SHOP exchange" means the Small Business Health Options Program, established as a component of the Exchange pursuant to this chapter, through which a qualified employer can provide its employees and their dependents with access to one or more qualified health plans.

"Small employer" means an employer that employed an average of at least two but not more than (i) prior to January 1, 2016, 50 employees during the preceding calendar year or (ii) commencing January 1, 2016, 100 employees during the preceding calendar year. For the purposes of this definition: (a) all persons treated as a single employer under subsection (b), (c), (m), or (o) of 26 U.S.C. § 414 shall be treated as a single employer; (b) an employer and any predecessor employer shall be treated as a single employer; and (c) all employees shall be counted, including part-time employees and employees who are not eligible for health insurance coverage through the employer. If an employer was not in existence throughout the preceding calendar year, the determination of whether the employer is a small employer shall be based on the average number of employees reasonably expected to be employed by the employer on business days in the current calendar year. An employer that makes enrollment in qualified health plans available to its employees through the SHOP exchange and that no longer meets the definition of a small employer because of an increase in the number of its employees shall continue to be treated as a small employer for purposes of this chapter as long as that employer continuously makes enrollment through the SHOP exchange available to its employees.

"Small group market" means the health insurance market under which individuals obtain health insurance coverage, directly or through any arrangement, on behalf of themselves and their dependents through a group health plan maintained by a small employer.

"State-mandated health benefit" means coverage required under this title or other laws of the Commonwealth to be provided in a policy of accident and sickness insurance or a contract for a health-related condition that (i) includes coverage for specific health care services or benefits; (ii)

places limitations or restrictions on deductibles, coinsurance, copayments, or any annual or lifetime maximum benefit amounts; or (iii) includes a specific category of licensed health care practitioners from whom an insured is entitled to receive care. "State-mandated health benefit" includes, without limitation, any coverage, or the offering of coverage, of a benefit or provider pursuant to §§ 38.2-3407.5 through 38.2-3407.6:1, 38.2-3407.9:01, 38.2-3407.9:02, 38.2-3407.11 through 38.2-3407.11:3, 38.2-3407.16, 38.2-3408, 38.2-3411 through 38.2-3414.1, 38.2-3418 through 38.2-3418.17, and 38.2-4221. For purposes of this chapter, "state-mandated health benefit" does not include a benefit that is mandated by federal law.

§ 38.2-6402. Purpose.

The purpose of this chapter is to provide for the establishment of the Virginia Health Benefit Exchange to make qualified health plans available to qualified individuals in this Commonwealth and to provide for the establishment of a Small Business Health Options Program to assist qualified small employers in this Commonwealth in facilitating the enrollment of their employees in qualified health plans offered in the small group market. The intent of the Exchange is to reduce the number of uninsured, promote a transparent and competitive marketplace, promote consumer choice and education and assist individuals with access to programs, premium assistance tax credits and cost-sharing reductions.

§ 38.2-6403. Division established; Exchange created.

A. The Commission shall establish the Health Benefit Exchange Division as a separate division within the Commission. The Virginia Health Benefit Exchange shall be established and administered by the Commission, through the Division, in compliance with the requirements of this chapter and the Federal Act. The Exchange shall facilitate the purchase and sale of qualified health plans and qualified dental plans to qualified individuals and qualified employers.

B. The Commission shall appoint a Director of the Division, who will have overall management responsibility for the Exchange.

C. The Commission, through the Division, shall have exclusive governing power and authority in any matter pertaining to the Exchange. The Commission may delegate as it may deem proper such powers and duties to the Director.

D. The Commission shall carry out its duties and responsibilities under this chapter in accordance with its rules of practice and procedure and shall decide all matters related to the Exchange in the same manner as it does when performing its other regulatory, judicial and administrative duties and responsibilities under the Code of Virginia.

§ 38.2-6404. Advisory committee.

A. The Commission shall create an Advisory Committee to advise and provide recommendations to the Director in carrying out the purposes and duties of the Exchange. The Committee shall consist of seven to nine members appointed by the Commission. The term of office for each member shall be four years. A member is eligible for no more than two full terms. In appointing the members of the Committee, the Commission shall seek to include those who have expertise in one or more of the following areas:

1. The individual or small employer health insurance market;
2. Health care administration, health care financing or health information technology;
3. Health care economics;
4. Public health;
5. Experience as a small business purchaser of health insurance;
6. Experience as a consumer of individual insurance plans or policies;
7. Experience as a consumer advocate, including, without limitation, experience in consumer outreach and education for those who would benefit from services provided by the Exchange; and
8. Such other expertise or experience as the Commission deems valuable to the work of the Committee.

B. The Commissioner of Insurance, the Director of the Department of Medical Assistance Services, and the Virginia Secretary of Health and Human Resources shall serve as ex officio nonvoting members of the Committee. An ex officio member may designate a representative to serve in his place.

C. Members of the Committee shall not be a legislator or hold any elective office in state government.

§ 38.2-6405. Exchange requirements.

A. The Exchange shall make qualified health plans available to qualified individuals and qualified employers beginning with effective dates on or before January 1, 2014. The Exchange shall not make available any health benefit plan that is not a qualified health plan.

B. The Exchange may provide for the establishment of a SHOP program to assist qualified small employers in this Commonwealth in facilitating the enrollment of their employees in qualified health plans.

182 C. The Exchange shall allow a health carrier to offer a plan that provides limited scope dental
183 benefits meeting the requirements of § 9832(c)(2)(A) of the Internal Revenue Code of 1986 through the
184 Exchange, either separately or in conjunction with a qualified health plan, if the plan provides pediatric
185 dental benefits meeting the requirements of § 1302(b)(1)(J) of the Federal Act.

186 D. Neither the Exchange nor a carrier offering health benefit plans through the Exchange may
187 charge an individual a fee or penalty for termination of coverage if the individual enrolls in another
188 type of minimum essential coverage because the individual has become newly eligible for that coverage
189 or because the individual's employer-sponsored coverage has become affordable under the standards of
190 § 36B(c)(2)(C) of the Internal Revenue Code of 1986.

191 § 38.2-6406. Duties of Exchange.

192 The Exchange shall:

193 1. Implement procedures for the certification, recertification, and decertification of health benefit
194 plans as qualified health plans, consistent with guidelines developed by the Secretary under § 1311(c) of
195 the Federal Act and § 38.2-6407;

196 2. Provide for enrollment periods, as provided under § 1311(c)(6) of the Federal Act;

197 3. Provide for the operation of a toll-free telephone hot line to respond to requests for assistance;

198 4. Maintain an Internet website through which enrollees and prospective enrollees of qualified health
199 plans may obtain standardized comparative information on such plans;

200 5. Assign a rating to each qualified health plan offered through the Exchange in accordance with the
201 criteria developed by the Secretary under § 1311(c)(3) of the Federal Act;

202 6. Determine each qualified health plan's level of coverage in accordance with regulations issued by
203 the Secretary under § 1302(d)(2)(A) of the Federal Act;

204 7. Use a standardized format for presenting health benefit options in the Exchange, including the use
205 of the uniform outline of coverage as established under § 2715 of the PHSA, 42 U.S.C. § 300gg-15;

206 8. Inform individuals, in accordance with § 1413 of the Federal Act, of eligibility requirements for
207 the Medicaid program under Title XIX of the Social Security Act, as amended from time to time, the
208 Children's Health Insurance Program (CHIP) under Title XXI of the Social Security Act, including the
209 Family Access to Medical Insurance Security Plan, as amended from time to time, or any applicable
210 state or local public health subsidy program, and enroll an individual in such program if it is
211 determined, through screening of the application, that such individual is eligible for any such program;

212 9. Establish and make available by electronic means a calculator to determine the actual cost of
213 coverage after application of any premium assistance tax credit under 26 U.S.C. § 36B and any
214 cost-sharing reduction under § 1402 of the Federal Act;

215 10. Establish a SHOP exchange through which qualified employers may access coverage for their
216 employees, which shall enable any qualified employer to specify a level of coverage so that any of its
217 employees may enroll in any qualified health plan offered through the SHOP program at the specified
218 level of coverage;

219 11. Subject to § 1411 of the Federal Act, grant a certification attesting that, for purposes of the
220 individual responsibility penalty under § 5000A of the Internal Revenue Code of 1986, an individual is
221 exempt from the individual responsibility requirement or from the penalty imposed by that section
222 because there is no affordable qualified health plan available through the Exchange, or the individual's
223 employer, covering the individual or the individual meets the requirements for any other such exemption
224 from the individual responsibility requirement or penalty;

225 12. Transfer to the U.S. Secretary of the Treasury the following:

226 a. A list of the individuals who are issued a certification under subdivision 11, including the name
227 and taxpayer identification number of each individual;

228 b. The name and taxpayer identification number of each individual who was an employee of an
229 employer but who was determined to be eligible for the premium assistance tax credit under 26 U.S.C.
230 § 36B because (i) the employer did not provide minimum essential coverage or (ii) the employer
231 provided minimum essential coverage but a determination under 26 U.S.C. § 36B(c)(2)(C) found that
232 either the coverage was unaffordable for the employee or did not provide the required minimum
233 actuarial value; and

234 c. The name and taxpayer identification number of (i) each individual who notifies the Exchange
235 under 42 U.S.C. 18081 that the individual has changed employers and (ii) each individual who ceases
236 coverage under a qualified health plan during the plan year and the effective date of the cessation;

237 13. Provide to each employer the name of each of the employer's employees described in subdivision
238 12 c who ceases coverage under a qualified health plan during a plan year and the effective date of the
239 cessation;

240 14. Perform duties required of the Exchange by the Secretary or the U.S. Secretary of the Treasury
241 related to determining eligibility for premium assistance tax credits, reduced cost sharing, or individual
242 responsibility requirement exemptions;

243 15. Select entities qualified to serve as Navigators in accordance with § 1311(i) of the Federal Act

and standards developed by the Secretary and award grants to Navigators to:

- a. Conduct public education activities to raise awareness of the availability of qualified health plans;
- b. Distribute fair and impartial information concerning enrollment in qualified health plans, and the availability of premium tax credits under § 36B of the Internal Revenue Code of 1986 and cost-sharing reductions under § 1402 of the Federal Act;
- c. Facilitate enrollment in qualified health plans;
- d. Provide referrals to any applicable office of health insurance consumer assistance or health insurance ombudsman established under § 2793 of the PHSA, or any other appropriate state agency or agencies, for any enrollee with a grievance, complaint, or question regarding their health benefit plan, coverage or a determination under that plan or coverage; and
- e. Provide information in a manner that is culturally and linguistically appropriate to the needs of the population being served by the Exchange;

16. Review the rate of premium growth within the Exchange and outside the Exchange, and consider the information in developing recommendations on whether to continue limiting qualified employer status to small employers;

17. Consult with stakeholders relevant to carrying out the activities required under this chapter, including, but not limited to:

- a. Educated health care consumers who are enrollees in qualified health plans;
- b. Individuals and entities with experience in facilitating enrollment in qualified health plans;
- c. Advocates for enrolling hard to reach populations, which include individuals with mental health or substance abuse disorders;
- d. Representatives of small businesses and self-employed individuals;
- e. The Department of Medical Assistance Services;
- f. Federally recognized Tribes, as defined in the Federally Recognized Indian Tribe List Act of 1994 (25 USC §479a), that are located within the Exchange's geographic area;
- g. Public health experts;
- h. Health care providers;
- i. Employers with more than 50 employees;
- j. Health insurance issuers; and
- k. Insurance agents;

18. Meet the following financial integrity requirements:

- a. Keep an accurate accounting of all activities, receipts, and expenditures and annually submit to the Secretary, the Governor, and the Commission a report concerning such accountings;
- b. Fully cooperate with any investigation conducted by the Secretary pursuant to the Secretary's authority under the Federal Act and allow the Secretary, in coordination with the Inspector General of the U.S. Department of Health and Human Services, to:
 - (1). Investigate the affairs of the Exchange;
 - (2). Examine the properties and records of the Exchange; and
 - (3). Require periodic reports in relation to the activities undertaken by the Exchange; and
- c. Not use any funds in carrying out its activities under this chapter that are intended for the administrative and operational expenses of the Exchange for staff retreats, promotional giveaways, excessive executive compensation, or promotion of federal or state legislative and regulatory modifications; and

19. Take any other actions necessary and appropriate to ensure that the Exchange complies with the requirements of the Federal Act.

§ 38.2-6407. Certification of health benefit plans as qualified health plans.

A. The Exchange may certify a health benefit plan as a qualified health plan if:

1. The plan provides the essential health benefits package, except that the plan shall not be required to (i) provide any state-mandated health benefit that is not required by the Federal Act to be provided in the essential health benefits package or (ii) provide essential benefits that duplicate the minimum benefits of qualified dental plans, as set forth in subsection E, if (a) the Exchange has determined that at least one qualified dental plan is available to supplement the plan's coverage and (b) the health carrier makes prominent disclosure at the time it offers the plan, in a form approved by the Bureau, that such plan does not provide the full range of essential pediatric benefits, and that qualified dental plans providing those benefits and other dental benefits not covered by such plan are offered through the Exchange;
2. The premium rates and contract language have been approved by the Bureau;
3. The plan provides at least a bronze level of coverage unless the plan is certified as a qualified catastrophic plan, meets the requirements of the Federal Act for catastrophic plans, and will only be offered to individuals eligible for catastrophic coverage;
4. The plan's cost-sharing requirements do not exceed the limits established under § 1302(c)(1) of the

305 Federal Act, and if the plan is offered through the SHOP exchange, the plan's deductible does not
306 exceed the limits established under § 1302(c)(2) of the Federal Act;

307 5. The health carrier offering the plan:

308 a. Is licensed and in good standing to offer health insurance coverage in the Commonwealth;

309 b. Offers at least (i) one qualified health plan at a silver level of coverage and (ii) one qualified
310 health plan at a gold level of coverage through each component of the Exchange in which the health
311 carrier participates, where "component" refers to the SHOP exchange and the American Health Benefit
312 Exchange;

313 c. Charges the same premium rate for each qualified health plan without regard to whether the plan
314 is offered through the Exchange or directly by the health carrier or through an agent or broker;

315 d. Does not charge any cancellation fees or penalties in violation of subsection D of § 38.2-6405;
316 and

317 e. Complies with the regulations developed by the Secretary under § 1311(d) of the Federal Act and
318 such other requirements as the Exchange may establish;

319 6. The plan meets the requirements of certification as adopted by regulation adopted pursuant to
320 § 38.2-6411 or promulgated by the Secretary under § 1311(c) of the Federal Act, which include, but are
321 not limited to, minimum standards in the areas of marketing practices, network adequacy, essential
322 community providers in underserved areas, accreditation, quality improvement, uniform enrollment forms
323 and descriptions of coverage and information on quality measures for health benefit plan performance;
324 and

325 7. The Exchange determines that making the plan available through the Exchange is in the interest
326 of qualified individuals and qualified employers in the Commonwealth.

327 B. The Exchange shall not refuse to certify a health benefit plan as a qualified health plan (i) on the
328 basis that the plan is a fee-for-service plan, (ii) through the imposition of premium price controls by the
329 Exchange, or (iii) on the basis that the health benefit plan provides treatments necessary to prevent
330 patients' deaths in circumstances that the Exchange determines are inappropriate or too costly.

331 C. The Exchange shall require each health carrier seeking certification of a health benefit plan as a
332 qualified health plan to:

333 1. Submit a justification for any premium increase to the Bureau before implementation of that
334 increase. The carrier shall prominently post the information on its Internet website. The Exchange shall
335 take this information, along with the information and the recommendations provided to the Exchange by
336 the Bureau under § 2794(b) of the PHSA, into consideration when determining whether to allow the
337 carrier to make plans available through the Exchange;

338 2. Make available to the public in plain language, as that term is defined in § 1311(e)(3)(B) of the
339 Federal Act, and submit to the Exchange, the Secretary, and the Bureau, accurate and timely disclosure
340 of the following for such plan:

341 a. Claims payment policies and practices;

342 b. Periodic financial disclosures;

343 c. Data on enrollment;

344 d. Data on disenrollment;

345 e. Data on the number of claims that are denied;

346 f. Data on rating practices;

347 g. Information on cost sharing and payments with respect to any out-of-network coverage;

348 h. Information on enrollee and participant rights under Title I of the Federal Act; and

349 i. Other information as determined appropriate by the Secretary; and

350 3. Permit individuals to learn, in a timely manner upon the request of the individual, the amount of
351 cost sharing, including deductibles, copayments, and coinsurance, under the individual's plan or
352 coverage that such individual would be responsible for paying with respect to the furnishing of a
353 specific item or service by a participating provider. At a minimum, this information shall be made
354 available to the individual through an Internet website and through other means for individuals without
355 access to the Internet.

356 D. The Exchange shall not exempt any health carrier seeking certification of a health benefit plan as
357 a qualified health plan from state licensure or reserve requirements and shall apply the criteria of this
358 section in a manner that assures a level playing field between or among health carriers participating in
359 the Exchange.

360 E. The provisions of this chapter that are applicable to qualified health plans shall also apply to the
361 extent applicable to qualified dental plans, except as modified (i) by regulations adopted by the
362 Commission or (ii) in accordance with the following:

363 1. A health carrier seeking certification of a dental benefit plan as a qualified dental plan shall be
364 licensed in the Commonwealth to offer dental coverage, but need not be licensed to offer other health
365 benefits;

366 2. Qualified dental plans shall be limited to dental and oral health benefits, without substantial

duplication of the benefits typically offered by health benefit plans without dental coverage and shall include, at a minimum, the essential pediatric dental benefits prescribed by the Secretary pursuant to § 1302(b)(1)(J) of the Federal Act and such other dental benefits as the Exchange may specify or the Secretary may specify by regulation; and

3. Health carriers may jointly offer a comprehensive plan through the Exchange in which dental benefits are provided by a health carrier through a qualified dental plan and health benefits are provided by another health carrier through a qualified health plan, provided the plans are priced separately and are also made available for purchase separately at the same price.

§ 38.2-6408. Funding; publication of costs.

A. The Exchange shall be authorized to fund its operations through special fund revenues generated by assessment fees on health carriers that sell through the Exchange, funds described in subsection E, or such funds as the General Assembly may from time to time appropriate.

B. The Exchange shall have funding from the sources described in subsection A in an amount sufficient to support its ongoing operations beginning not later than January 1, 2015. Charges assessed shall be reasonable and necessary to support the development, operations, and prudent cash management of the Exchange. Assessments and fee schedules shall be approved by the Commission prior to implementation.

C. Assessments and fees shall not affect the requirement under § 1301 of the Federal Act that carriers charge the same premium rate for each qualified health plan whether offered inside or outside the Exchange.

D. A written report on the implementation and performance of the Exchange functions during the preceding fiscal year, including, at a minimum, the manner in which funds were expended, shall be made available to the public on the Internet website of the Exchange.

E. The Exchange is authorized to apply for and accept federal grants, other federal funds and grants from nongovernmental organizations for the purposes of developing, implementing, and administering the Exchange.

F. The Commission shall not use any special fund revenues dedicated to its other functions and duties, including but not limited to, revenues from utility consumer taxes or fees from licensees regulated by the Commission, or fees paid to the Clerk's Office, to fund any of the activities or operating expenses of the Exchange.

§ 38.2-6409. Procurement, contracting, and personnel.

A. The Exchange may contract with other persons and enter into memoranda of understanding with other agencies of the Commonwealth to carry out any of its functions, including agreements with other states or federal agencies to perform joint administrative functions. Such contracts are not subject to the Virginia Public Procurement Act (§ 2.2-4300 et seq.).

B. The Exchange shall not enter into contracts with any health insurance carrier or an affiliate of a health insurance carrier.

C. Employees of the Exchange shall be (i) exempt from application of the Virginia Personnel Act (§ 2.2-2900 et seq.) and Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2, as hereinafter amended or recodified, to the same extent as other employees of the Commission, (ii) eligible for participation in the Virginia Retirement System to the same extent as other similarly-situated employees of the Commission, and (iii) compensated and managed in accordance with the Commission's practices and policies applicable to all Commission employees.

§ 38.2-6410. Confidentiality.

A. Notwithstanding any other provision of law, the records of the Exchange shall be open to public inspection, except that the following information shall not be subject to disclosure: (i) the names and applications of individuals and employers seeking coverage through the Exchange; (ii) individuals' health information; (iii) information exchanged between the Exchange and any other state agency that is subject to confidentiality agreements under contracts entered into with the Exchange, and (iv) communications covered by an applicable legal or other privilege or such internal communications related to the Exchange that are designated confidential in regulations promulgated by the Commission to implement the provision of this chapter.

B. The Exchange may enter into information-sharing agreements with federal and state agencies and other states' health benefit exchanges to carry out its responsibilities under this chapter, provided such agreements include adequate protections with respect to the confidentiality of the information to be shared and comply with all state and federal laws and regulations.

§ 38.2-6411. Regulations.

The Commission may promulgate regulations to implement the provisions of this chapter in accordance with the Commission's Rules of Practice and Procedure. Regulations promulgated under this section shall be consistent with applicable provisions of federal and state law.

§ 38.2-6412. Relation to other laws.

428 *Nothing in this chapter, and no action taken by the Exchange pursuant to this chapter, shall be*
429 *construed to preempt or supersede the authority of the Commission to regulate the business of insurance*
430 *within this Commonwealth. Except as expressly provided to the contrary in this chapter, all health*
431 *carriers offering qualified health plans in this Commonwealth shall comply fully with all applicable*
432 *health insurance laws of the Commonwealth and regulations adopted and orders issued by the*
433 *Commission.*
434 **2. That by December 1, 2012, the State Corporation Commission shall submit to the Governor**
435 **and the General Assembly a report that includes a proposed budget for the Exchange established**
436 **pursuant to this act. The report shall identify a funding mechanism that the Commission proposes**
437 **to use to fund the Exchange, which mechanism shall be sufficient to cover the costs of operating**
438 **the Exchange commencing January 1, 2015.**