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1 SENATE BILL NO. 274

2 AMENDMENT IN THE NATURE OF A SUBSTITUTE
 3 (Proposed by the Senate Committee on Local Government
 4 on January 31, 2012)

5 (Patrons Prior to Substitute—Senators Smith and Lucas [SB 291])

6 A *BILL to amend and reenact § 15.2-2223.1 of the Code of Virginia, relating to urban development*
 7 *areas.*

8 **Be it enacted by the General Assembly of Virginia:**

9 **1. That § 15.2-2223.1 of the Code of Virginia is amended and reenacted as follows:**

10 § 15.2-2223.1. Comprehensive plan to include urban development areas.

11 A. For purposes of this section:

12 "Commercial" means property devoted to usual and customary business purposes for the sale of
 13 goods and services and includes, but is not limited to, retail operations, hotels, motels and offices.
 14 "Commercial" does not include residential dwelling units, including apartments and condominiums, or
 15 agricultural or forestal production, or manufacturing, processing, assembling, storing, warehousing, or
 16 distributing.

17 "Commission" means the Commission on Local Government.

18 "Developable acreage," solely for the purposes of calculating density within the urban development
 19 area, means land that is not included in (i) existing parks, rights-of-way of arterial and collector streets,
 20 railways, and public utilities and (ii) other existing public lands and facilities.

21 "Population growth" means the difference in population from the next-to-latest to the latest decennial
 22 census year, based on population reported by the United States Bureau of the Census. In computing its
 23 population growth, a locality may exclude the inmate population of any new or expanded correctional
 24 facility that opened within the time period between the two censuses.

25 "Urban development area" means an area designated by a locality that is (i) appropriate for higher
 26 density development due to its proximity to transportation facilities, the availability of a public or
 27 community water and sewer system, or a developed area and (ii) to the extent feasible, to be used for
 28 redevelopment or infill development.

29 B. Every locality that has adopted zoning pursuant to Article 7 (§ 15.2-2280 et seq.) of this chapter
 30 and that (i) has a population of at least 20,000 and population growth of at least five percent or (ii) has
 31 population growth of 15 percent or more, shall, and any locality may, amend its comprehensive
 32 plan to incorporate one or more urban development areas.

33 1. The comprehensive plan of a locality having a population of less than 130,000 persons shall
 34 provide for urban development areas that are areas that may be appropriate for development at a
 35 density on the developable acreage of at least four single-family residences, six townhouses, or 12
 36 apartments, condominium units, or cooperative units per acre, and an authorized floor area ratio of at
 37 least 0.4 per acre for commercial development, or any proportional combination thereof, or any other
 38 combination or arrangement that is adopted by a locality in meeting the intent of this section.

39 2. The comprehensive plan of a locality having a population of 130,000 or more persons shall
 40 provide for urban development areas that are appropriate for development at a density on the
 41 developable acreage of at least eight single family residences, 12 townhouses, or 24 apartments,
 42 condominium units, or cooperative units per acre, and an authorized floor area ratio of at least 0.8 per
 43 acre for commercial development, or any proportional combination thereof.

44 32. The urban development areas designated by a locality shall may be sufficient to meet projected
 45 residential and commercial growth in the locality for an ensuing period of at least 10 but not more than
 46 20 years, which may include phasing of development within the urban development areas. Where an
 47 urban development area in a county with the urban county executive form of government includes
 48 planned or existing rail transit, the planning horizon may be for an ensuing period of at least 10 but not
 49 more than 40 years. Future residential and commercial growth shall be based on official estimates of
 50 either the Weldon Cooper Center for Public Service of the University of Virginia, the Virginia
 51 Employment Commission, the United States Bureau of the Census, or other official government
 52 projections required for federal transportation planning purposes.

53 4. The boundaries and size of each urban development area shall be reexamined and, if necessary,
 54 revised every five years in conjunction with the review of the comprehensive plan and in accordance
 55 with the most recent available population growth estimates and projections.

56 5. The boundaries of each urban development area shall be identified in the locality's
 57 comprehensive plan and shall be shown on future land use maps contained in such comprehensive plan.

58 65. The comprehensive plan Urban development areas, if designated, shall incorporate principles of
 59 traditional neighborhood design in the urban development area, which may include but need not be

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60 limited to (i) pedestrian-friendly road design, (ii) interconnection of new local streets with existing local
61 streets and roads, (iii) connectivity of road and pedestrian networks, (iv) preservation of natural areas,
62 (v) mixed-use neighborhoods, including mixed housing types, with affordable housing to meet the
63 projected family income distributions of future residential growth, (vi) reduction of front and side yard
64 building setbacks, and (vii) reduction of subdivision street widths and turning radii at subdivision street
65 intersections.

66 7. 6. The comprehensive plan shall describe any financial and other incentives for development in the
67 urban development areas.

68 8. 7. A portion of one or more urban development areas shall *may* be designated as a receiving area
69 for any transfer of development rights program established by the locality.

70 C. No locality that has amended its comprehensive plan in accordance with this section shall limit or
71 prohibit development pursuant to existing zoning or shall refuse to consider any application for rezoning
72 based solely on the fact that the property is located outside the urban development area.

73 D. Any locality that would be required to amend its plan pursuant to subsection B that determines
74 that its plan accommodates growth in a manner consistent with subsection B, upon adoption of a
75 resolution describing such accommodation and describing any financial and other incentives for
76 development in the areas that accommodate such growth, shall not be required to further amend its plan
77 pursuant to subsection B. Any locality that has adopted a resolution certifying compliance with
78 subsection B prior to February 1, 2010, shall not be required to comply with this subsection until review
79 of the locality's comprehensive plan as provided for in provision 4 of subsection B.

80 E.D. Localities shall consult with adjacent localities, as well as the relevant planning district
81 commission and metropolitan planning organization, in establishing the appropriate size and location of
82 urban development areas to promote orderly and efficient development of their region.

83 F.E. Any county that amends its comprehensive plan pursuant to subsection B may designate one or
84 more urban development areas in any incorporated town within such county, if the council of the town
85 has also amended its comprehensive plan to designate the same areas as urban development areas with
86 at least the same density designated by the county. However, if a town has established an urban
87 development area within its corporate boundaries, the county within which the town is located shall not
88 include the town's projected population and commercial growth when initially determining or
89 reexamining the size and boundary of any other urban development area within the county.

90 G.F. To the extent possible, federal, state and local transportation, housing, water and sewer facility,
91 economic development, and other public infrastructure funding for new and expanded facilities shall be
92 directed to the *designated* urban development area, or in the case of a locality that adopts a resolution
93 pursuant to subsection D, *areas or to the area such similar areas* that accommodate
94 growth in a manner consistent with this section.

95 H. Documents describing all urban development area designations, as well as any resolution adopted
96 pursuant to subsection D, together with associated written policies, zoning provisions and other
97 ordinances, and the capital improvement program shall be forwarded, electronically or by other means,
98 to the Commission within 90 days of the adoption or amendment of comprehensive plans and other
99 written policies, zoning provisions and other ordinances. The Commission shall annually report to the
100 Governor and General Assembly the overall compliance with this section including densities achieved
101 within each urban development area. Before preparing the initial report, the Commission shall develop
102 an appropriate format in concert with the relevant planning district commission. Other than the
103 documents, policies, zoning provisions and other ordinances, resolutions, and the capital improvement
104 program forwarded by the locality, the Commission shall not impose an additional administrative burden
105 on localities in preparing the annual report required by this subsection.

106 I. Any locality that becomes subject to provision 2 of subsection B shall have until July 1, 2012, to
107 amend its comprehensive plan in accordance with this section.

108 J. Any locality that becomes subject to this section due to population growth shall have two years
109 following the report of the United States Bureau of the Census made pursuant to P.L. 94-171 to amend
110 its comprehensive plan in accordance with this section.