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HOUSE BILL NO. 535

Offered January 11, 2012 Prefiled January 10, 2012

A BILL to amend and reenact §§ 32.1-102.3:2 and 32.1-102.3:5 of the Code of Virginia, and to repeal § 32.1-102.3:6 of the Code of Virginia, relating to certificates of public need for nursing home beds.

Patron-Orrock

Referred to Committee on Health, Welfare and Institutions

10 Be it enacted by the General Assembly of Virginia:

11 1. That §§ 32.1-102.3:2 and 32.1-102.3:5 of the Code of Virginia are amended and reenacted as 12 follows:

13 § 32.1-102.3:2. Certificates of public need; applications to be filed in response to Requests For14 Applications (RFAs).

15 A. Except for applications for continuing care retirement community nursing home bed projects filed 16 by continuing care providers registered with the State Corporation Commission pursuant to Chapter 49 (§ 38.2-4900 et seq.) of Title 38.2 which comply with the requirements established in this section, the 17 18 Commissioner shall approve, authorize or accept applications for the issuance of any certificate of public need pursuant to this article only in response to Requests for Applications (RFAs) for any project which 19 20 would result in (i) an increase in the number of beds in a planning district in which nursing facility, 21 extended care, psychiatric, or substance abuse treatment services are provided, or (ii) the establishment 22 of new psychiatric or substance abuse treatment services.

23 B. The Board shall adopt regulations establishing standards for the approval and issuance of Requests for Applications by the Commissioner. The standards shall include, but shall not be limited to, a 24 25 requirement that determinations of need take into account any limitations on access to existing nursing home beds, psychiatric, or substance abuse treatment beds, or psychiatric or substance abuse services in 26 27 the planning districts. The RFAs, which shall be published at least annually, shall be jointly developed 28 by the Department and (i) in the case of nursing home beds, the Department of Medical Assistance 29 Services, or (ii) in the case of psychiatric or substance abuse treatment beds or services, the Department 30 of Behavioral Health and Developmental Services. RFAs shall be based on analyses of the need, or lack 31 thereof, for increases in the nursing home psychiatric, or substance abuse treatment bed supply or psychiatric or substance abuse treatment services in each of the Commonwealth's planning districts in 32 33 accordance with standards adopted by the Board by regulation. The Commissioner shall only accept for 34 review applications in response to such RFAs which conform with the geographic and bed need 35 determinations of the specific RFA. Any conversion of psychiatric or substance abuse treatment beds 36 approved pursuant to this section to nonpsychiatric or non-substance abuse treatment inpatient beds shall 37 constitute a project and shall be reviewable pursuant to this article.

38 C. Sixty days prior to the Commissioner's approval and issuance of any RFA, the Board shall publish 39 the proposed RFA in the Virginia Register for public comment together with an explanation of (i) the 40 regulatory basis for the planning district bed needs set forth in the RFA and (ii) the rationale for the 41 RFA's planning district designations. Any person objecting to the contents of the proposed RFA may notify, within fourteen 14 days of the publication, the Board and the Commissioner of his objection and 42 the objection's regulatory basis. The Commissioner shall prepare, and deliver by registered mail, a 43 44 written response to each such objection within two weeks of the date of receiving the objection. The 45 objector may file a rebuttal to the Commissioner's response in writing within five days of receiving the 46 Commissioner's response. If objections are received, the Board may, after considering the provisions of 47 the RFA, any objections, the Commissioner's responses, and if filed, any written rebuttals of the Commissioner's responses, hold a public hearing to receive comments on the specific RFA. Prior to 48 49 making a decision on the RFA, the Commissioner shall consider any recommendations made by the 50 Board.

51 D. Except for a continuing care retirement community applying for a certificate of public need 52 pursuant to provisions of subsections A, B, and C above, applications for continuing care retirement 53 community nursing home bed projects shall be accepted by the Commissioner only if the following criteria are met: (i) the facility is registered with the State Corporation Commission as a continuing care 54 55 provider pursuant to Chapter 49 (§ 38.2-4900 et seq.) of Title 38.2, (ii) the number of new nursing home beds requested in the initial application does not exceed the lesser of twenty 20 percent of the 56 57 continuing care retirement community's total number of beds that are not nursing home beds or sixty 6058 beds, (iii) the number of new nursing home beds requested in any subsequent application does not cause

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the continuing care retirement community's total number of nursing home beds to exceed twenty 20
percent of its total number of beds that are not nursing home beds, and (iv) the continuing care
retirement community has established a qualified resident assistance policy.

E. The Commissioner may approve an initial certificate of public need for nursing home beds in a 62 63 continuing care retirement community not to exceed the lesser of sixty 60 beds or twenty 20 percent of 64 the total number of beds that are not nursing home beds which authorizes an initial one-time, three-year 65 open admission period during which the continuing care retirement community may accept direct admissions into its nursing home beds. The Commissioner may extend this one-time open admissions 66 period for one year only upon showing that the facility's occupancy rate for the year prior to the 67 requested extension did not average 75 percent of its authorized nursing beds. The Commissioner may 68 69 approve a certificate of public need for nursing home beds in a continuing care retirement community in addition to those nursing home beds requested for the initial one-time, three year open admission period 70 71 if (i) the number of new nursing home beds requested in any subsequent application does not cause the continuing care retirement community's total number of nursing home beds to exceed twenty 20 percent 72 73 of its total number of beds that are not nursing beds, (ii) the number of licensed nursing home beds 74 within the continuing care retirement community does not and will not exceed twenty 20 percent of the 75 number of occupied beds that are not nursing beds, and (iii) no open-admission period is allowed for these nursing home beds. Upon the expiration of any initial one-time, three year open admission period, 76 77 a continuing care retirement community which has obtained a certificate of public need for a nursing 78 facility project pursuant to subsection D may admit into its nursing home beds (ia) a standard contract 79 holder who has been a bona fide resident of the non-nursing home portion of the continuing care 80 retirement community for at least thirty 30 days, or (iib) a person who is a standard contract holder who 81 has lived in the non-nursing home portion of the continuing care retirement community for less than thirty days but who requires nursing home care due to change in health status since admission to the 82 83 continuing care retirement community, or (iiic) a person who is a family member of a standard contract holder residing in a non-nursing home portion of the continuing care retirement community. 84

F. Any continuing care retirement community applicant for a certificate of public need to increase the number of nursing home beds shall authorize the State Corporation Commission to disclose such information to the Commissioner as may be in the State Corporation Commission's possession concerning such continuing care retirement community in order to allow the Commissioner to enforce the provisions of this section. The State Corporation Commission shall provide the Commissioner with the requested information when so authorized.

G. For the purposes of this section:

92 "Family member" means spouse, mother, father, son, daughter, brother, sister, aunt, uncle or cousin93 by blood, marriage or adoption.

94 "One-time, three-year open admission period" means the three yearsperiod after the initial licensure
95 of nursing home beds during which the continuing care retirement community may take admissions
96 directly into its nursing home beds without the signing of a standard contract. The facility or a related
97 facility on the same campus shall not be granted any open admissions period for any subsequent
98 application or authorization for nursing home beds.

99 "Qualified resident assistance policy" means a procedure, consistently followed by a facility, pursuant to which the facility endeavors to avoid requiring a resident to leave the facility because of inability to 100 101 pay regular charges and which complies with the requirements of the Internal Revenue Service for maintenance of status as a tax exempt charitable organization under § 501(c) (3) of the Internal Revenue 102 103 Code. This policy shall be (i) generally made known to residents through the resident contract and (ii) supported by reasonable and consistent efforts to promote the availability of funds, either through a 104 105 special fund, separate foundation or access to other available funds, to assist residents who are unable to 106 pay regular charges in whole or in part.

107 This policy may (ia) take into account the sound financial management of the facility, including
108 existing reserves, and the reasonable requirements of lenders and (ib) include requirements that residents
109 seeking such assistance provide all requested financial information and abide by reasonable conditions,
110 including seeking to qualify for other assistance and restrictions on the transfer of assets to third parties.

111 A qualified resident assistance policy shall not constitute the business of insurance as defined in 112 Chapter 1 (§ 38.2-100 et seq.) of Title 38.2.

"Standard contract" means a contract requiring the same entrance fee, terms, and conditions as
contracts executed with residents of the non-nursing home portion of the facility, if the entrance fee is
no less than the amount defined in § 38.2-4900.

H. This section shall not be construed to prohibit or prevent a continuing care retirement community
from discharging a resident (i) for breach of nonfinancial contract provisions, (ii) if medically
appropriate care can no longer be provided to the resident, or (iii) if the resident is a danger to himself
or others while in the facility.

120 I. The provisions of subsections D, E, and H of this section shall not affect any certificate of public

need issued prior to July 1, 1998; however, any certificate of public need application for additional 121 122 nursing home beds shall be subject to the provisions of this act. 123

§ 32.1-102.3:5. Relocation of certain nursing home beds under limited circumstances.

124 A. Notwithstanding (i) the provisions of §§ 32.1-102.3 and 32.1-102.3:2, (ii) any regulations of the 125 Board establishing standards for the approval and issuance of Requests for Applications, and (iii) the 126 provisions of any current Requests for Applications issued by the Commissioner pursuant to 127 § 32.1-102.3:2, the Commissioner shall accept applications and may issue certificates of public need for 128 nursing home beds when such beds are a relocation from one facility to another facility under common 129 ownership or control, regardless of whether they are in the same planning district, if, as of December 31 130 of the year preceding the year in which relocation is proposed, the following criteria are met:

131 1. The occupancy rate of the facility seeking to relocate beds, based upon the total number of beds for which the facility is licensed, was less than 67 90 percent; and 132

133 2. Greater than 25 percent of the residents of the facility from which beds are to be relocated, 134 immediately prior to moving to the facility, resided outside the planning district in which the facility is 135 located; and

136 3. Any facility to which beds are to be relocated has experienced an average occupancy rate that 137 meets or exceeds 90 93 percent.

138 B. A relocation of nursing home beds under the circumstances described herein shall not constitute a 139 "project" as defined in § 32.1-102.1. An entity may not relocate more than two-thirds of the total 140 number of beds for which the facility was licensed prior to any relocation A relocation of beds pursuant 141 to this section shall not be authorized if it would result in the elimination of all nursing home beds in a 142 facility that is the sole provider of nursing services in the locality in which it is located. In addition, any 143 entity that has relocated beds pursuant to this section and thereafter given the Commissioner notice of its 144 intention to close the facility may, within 36 months of such closure, relocate the remaining beds to 145 another facility, either existing or new, under common ownership or control, without regard to the 146 criteria set forth in this section, and the Commissioner shall accept the application and may issue a 147 certificate of public need for such relocation. Any restrictions that apply to the certificate at the time of 148 the relocation shall remain in effect following the relocation.

149 C. In considering applications pursuant to this section, the Commissioner may consider any other 150 criteria he deems relevant.

2. That § 32.1-102.3:6 of the Code of Virginia is repealed. 151