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HOUSE BILL NO. 422

Offered January 11, 2012 Prefiled January 10, 2012

3 4 A BILL to amend and reenact §§ 15.2-4838.1, 58.1-300, 58.1-520, as it is currently effective and as it 5 may become effective, 58.1-604.1, as it shall become effective, 58.1-608.3, 58.1-611.1, 58.1-614, 6 58.1-811, and 58.1-3221.3, as it is currently effective, of the Code of Virginia; to amend the Code of 7 Virginia by adding sections numbered 15.2-4838.01, 58.1-603.1, 58.1-604.01, and 58.1-802.2 and by 8 adding in Title 58.1 a chapter numbered 22.1, consisting of sections numbered 58.1-2291 through 58.1-2296; and to repeal Article 22 (§§ 58.1-540 through 58.1-549) of Chapter 3 of Title 58.1 of the 9 Code of Virginia and the second enactment of Chapter 822 of the Acts of Assembly of 2009, relating 10 11 to transportation funding and administration. 12

Patrons—Watts, Rust, Brink, Kory, Plum, Scott, J.M., Sickles and Surovell; Senator: Favola

Referred to Committee on Finance

16 Be it enacted by the General Assembly of Virginia:

That §§ 15.2-4838.1, 58.1-300, 58.1-520, as it is currently effective and as it may become 17 1. effective, 58.1-604.1, as it shall become effective, 58.1-608.3, 58.1-611.1, 58.1-614, 58.1-811, and 18 58.1-3221.3, as it is currently effective, of the Code of Virginia are amended and reenacted and 19 20 that the Code of Virginia is amended by adding sections numbered 15.2-4838.01, 58.1-603.1, 58.1-604.01, and 58.1-802.2 and by adding in Title 58.1 a chapter numbered 22.1, consisting of 21 sections numbered 58.1-2291 through 58.1-2296, as follows: 22 23

§ 15.2-4838.01. Northern Virginia Transportation Authority Sales and Use Tax Fund established.

24 There is hereby created in the state treasury a special nonreverting fund to be known as the 25 Northern Virginia Transportation Authority Sales and Use Tax Fund, hereafter referred to as "the Fund." The Fund shall be established on the books of the Comptroller. All revenues dedicated to the 26 27 Fund pursuant to §§ 58.1-603.1 and 58.1-604.01 and as may be appropriated by the General Assembly 28 shall be paid into the state treasury and credited to the Fund. Interest earned on moneys in the Fund 29 shall remain in the Fund and be credited to it. Any moneys remaining in the Fund, including interest 30 thereon, at the end of each fiscal year shall not revert to the general fund but shall remain in the Fund. 31 Moneys in the Fund shall be used by the Authority as provided in this chapter. Expenditures and disbursements from the Fund shall be made by the State Treasurer on warrants issued by the 32

33 Comptroller upon written request signed by the chairman of the Authority or his designee. 34 § 15.2-4838.1. Use of certain revenues by the Authority.

35 A. 1. All revenue received by the Authority from the taxes and fees imposed pursuant to 36 §§ 58.1-603.1, 58.1-604.01, 58.1-604.1, and 58.1-802.2 and the proceeds of bonds issued pursuant to 37 § 15.2-4839 supported by such revenue shall be used for transportation purposes benefiting only those 38 counties and cities that are imposing the real property tax pursuant to § 58.1-3221.3 at a rate of \$0.125 per \$100 of assessed value. All revenue and proceeds of bonds under this subdivision shall be allocated 39 40 pursuant to the provisions of subsections B and C.

41 2. All other moneys received by the Authority and the proceeds of bonds issued pursuant to § 15.2-4839 supported by such moneys shall be used by the Authority solely for transportation purposes 42 benefiting those counties and cities that are embraced by the Authority. The transportation projects 43 undertaken pursuant to this subdivision shall be as determined by the Authority and not be constrained 44 45 by the provisions of subsections B and C.

B. I. Forty percent of the revenues under subdivision A 1 shall be distributed on a pro rata basis to 46 47 each locality that is imposing the real property tax pursuant to § 58.1-3221.3 at a rate of \$0.125 per \$100 of assessed value, with each such locality's share being the total of such fees and taxes assessed or 48 49 imposed by the Authority and received by the Authority that are generated or attributable to the 50 revenues collected in the locality divided by the total of such fees and taxes assessed or imposed by the 51 Authority and received by the Authority revenues collected in all localities imposing the real property 52 tax pursuant to § 58.1-3221.3 at a rate of \$0.125 per \$100 of assessed value. Of the revenues that may 53 be distributed pursuant to this subsection (i) in the Cities of Alexandria, Fairfax, and Falls Church and the County of Arlington, the first 50% percent shall be used solely for urban or secondary road 54 construction and improvements and for public transportation purposes, and (ii) in the remaining localities, the first 50% percent shall be used solely for urban or secondary road construction and 55 56 improvements. The remainder, as determined solely by the applicable locality, shall be used either for 57 58 additional urban or secondary road construction; for other transportation capital improvements which

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have been approved by the most recent long range transportation plan adopted by the Authority; or forpublic transportation purposes.

61 2. For road construction and improvements pursuant to this subsection, the Department of
62 Transportation may, on a reimbursement basis, provide the locality with planning, engineering,
63 right-of-way, and construction services for projects funded in whole by the revenues provided to the
64 locality by the Authority.

65 Solely for purposes of calculating the 40% of revenues to be distributed pursuant to this subsection, 66 the revenue generated pursuant to § 58.1-3221.3 and Article 8 (§ 15.2-2317 et seq.) of Chapter 22 of this 67 title by the counties and cities embraced by the Authority shall be considered revenue of the Authority. 68 None of the revenue distributed by this subsection may be used to repay debt issued before July 1, 69 2007. Each locality shall provide annually to the Northern Virginia Transportation Authority sufficient 69 documentation as required by the Authority showing that the funds distributed under this subsection 70 were used as required by this subsection.

C. The remaining 60% of the revenues from such sources shall be used by the Authority solely for 72 73 transportation projects and purposes that benefit the counties and cities embraced by the Authority. 1. 74 The remaining 60 percent of the revenues under this subsection under subdivision A I shall be used first 75 to pay any debt service owing on any bonds issued *under subdivision A 1* pursuant to § 15.2-4839, and then as follows: a minimum of \$75 million each fiscal year shall be used for transit projects and 76 77 services of (i) the Washington Metropolitan Area Transit Authority (WMATA) benefiting the localities 78 provided for under subdivision A 1, (ii) the Virginia Railway Express benefiting the localities provided 79 for under subdivision A 1, and (iii) local public transit providers within the localities provided for under 80 subdivision A 1.

81 a. The next \$50 million each fiscal year shall be distributed to the Washington Metropolitan Area Transit Authority (WMATA) and shall be used for capital improvements benefiting the area embraced 82 83 by the Authority for WMATA's transit service (Metro). The Authority shall first make use of that portion of such annual distribution as may be necessary under the requirements of federal law for the 84 85 payment of federal funds to WMATA, but only if the matching federal funds are exclusive of and in addition to the amount of other federal funds appropriated for such purposes and are in an amount not 86 less than the amount of such funds appropriated in the federal fiscal year ending September 30, 2007; 87 88 For each year after 2018 any portion of the amount distributed pursuant to this subsection may be used 89 for mass transit improvements in Prince William County; b. The next \$25 million each fiscal year shall 90 be distributed to the Virginia Railway Express for operating and capital improvements, including but not 91 limited to track lease payments, construction of parking, dedicated rail on the Fredericksburg line, rolling stock, expanded service in Prince William County, and service as may be needed as a result of 92 93 the Base Realignment and Closure Commission's action regarding Fort Belvoir.

2.D. All transportation projects undertaken by the Northern Virginia Transportation Authority shall be 94 95 completed by private contractors accompanied by performance measurement standards, and all contracts shall contain a provision granting the Authority the option to terminate the contract if contractors do not 96 97 meet such standards. Notwithstanding the foregoing, any locality may provide engineering services or 98 right-of-way acquisition for any project with its own forces. The Authority shall avail itself of the 99 strategies permitted under the Public-Private Transportation Act (§ 56-556 et seq.) whenever feasible and 100 advantageous. The Authority is independent of any state or local entity, including the Virginia 101 Department of Transportation (VDOT) and the Commonwealth Transportation Board (CTB), but the 102 Authority, VDOT and CTB shall consult with one another to avoid duplication of efforts and, at the option of the Authority, may combine efforts to complete specific projects. Notwithstanding the 103 foregoing, at the request of the Authority, VDOT may provide the Authority with engineering services 104 or right-of-way acquisition for the project with its own forces. When determining what projects to 105 construct under this subsection, the Authority shall base its decisions on the combination that (i) 106 107 equitably distributes the funds throughout the localities, and (ii) constructs projects that move the most 108 people or commercial traffic in the most cost-effective manner, and on such other factors as approved by 109 the Authority.

3. All revenues deposited to the credit of the Authority shall be used for projects benefiting the
localities embraced by the Authority, with each locality's total long-term benefits being approximately
equal to the total of the fees and taxes received by the Authority that are generated by or attributable to
the locality divided by the total of such fees and taxes received by the Authority.

114 D. For road construction and improvements pursuant to subsection B, the Department of 115 Transportation may, on a reimbursement basis, provide the locality with planning, engineering, 116 right-of-way, and construction services for projects funded in whole by the revenues provided to the 117 locality by the Authority.

118 § 58.1-300. Incomes not subject to local taxation.

Except as provided in § 58.1-540, no No county, city, town or other political subdivision of this
 Commonwealth shall impose any tax or levy upon incomes, incomes being hereby segregated for state

121 taxation only.

122 § 58.1-520. (Contingent expiration - see Editor's note) Definitions.

123 As used in this article:

124 "Claimant agency" means any administrative unit of state, county, city or town government, 125 including department, institution, commission, authority, or the office of Executive Secretary of the 126 Supreme Court, any circuit or district court and the Internal Revenue Service. All state agencies and 127 institutions shall participate in the setoff program.

128 "Debtor" means any individual having a delinquent debt or account with any claimant agency which 129 obligation has not been satisfied by court order, set aside by court order, or discharged in bankruptcy.

130 "Delinquent debt" means any liquidated sum due and owing any claimant agency, or any restitution 131 ordered paid to a clerk of the court pursuant to Title 19.2, including any amount of court costs or fines 132 which have accrued through contract, subrogation, tort, operation of law, or any other legal theory 133 regardless of whether there is an outstanding judgment for that sum which is legally collectible and for 134 which a collection effort has been or is being made.

135 "Mailing date of notice" means the date of notice appearing thereon.

"Refund" means any individual's Virginia state or local income tax refund payable pursuant to 136 137 §§ 58.1-309 and 58.1-546. This term also includes any refund belonging to a debtor resulting from the 138 filing of a joint income tax return or a refund belonging to a debtor resulting from the filing of a return 139 where husband and wife have elected to file a combined return and separately state their Virginia 140 taxable incomes under the provisions of subdivision B 2 of § 58.1-324 B 2.

141 § 58.1-520. (Contingent effective date - see Editor's note) Definitions.

142 As used in this article:

143 "Claimant agency" means any administrative unit of state, county, city or town government, including department, institution, commission, authority, or the office of Executive Secretary of the 144 145 Supreme Court, any circuit or district court and the Internal Revenue Service. All state agencies and 146 institutions shall participate in the setoff program.

147 "Debtor" means any individual having a delinquent debt or account with any claimant agency which 148 obligation has not been satisfied by court order, set aside by court order, or discharged in bankruptcy.

149 "Delinquent debt" means any liquidated sum due and owing any claimant agency, or any restitution 150 ordered paid to a clerk of the court pursuant to Title 19.2, including any amount of court costs or fines 151 which have accrued through contract, subrogation, tort, operation of law, or any other legal theory regardless of whether there is an outstanding judgment for that sum which is legally collectible and for 152 153 which a collection effort has been or is being made. 154

"Mailing date of notice" means the date of notice appearing thereon.

155 "Refund" means any individual's (i) Virginia state or local income tax refund payable pursuant to 156 §§ 58.1-309 and 58.1-546 or (ii) federal income tax refund payable pursuant to § 6402 of the Internal 157 Revenue Code. This term also includes any refund belonging to a debtor resulting from the filing of a 158 joint income tax return or a refund belonging to a debtor resulting from the filing of a return where 159 husband and wife have elected to file a combined return and separately state their Virginia taxable incomes under the provisions of subdivision B 2 of § 58.1-324 B 2. 160

161 § 58.1-603.1. Additional state sales tax in certain counties and cities in Northern Virginia.

162 In addition to the sales tax imposed pursuant to § 58.1-603, there is hereby levied and imposed in 163 each county and city embraced by the Northern Virginia Transportation Authority established under 164 § 15.2-4830 a retail sales tax at the rate of 0.50 percent. Such tax shall not be levied upon food 165 purchased for human consumption as defined in § 58.1-611.1. Such tax shall be added to the rate of the 166 state sales tax imposed in each such county and city and shall be subject to all the provisions of this 167 chapter and the rules and regulations published with respect thereto. No discount under § 58.1-622 shall be allowed for the tax imposed under this section. Such tax shall be administered and collected by the 168 Tax Commissioner in the same manner and subject to the same penalties as provided for the state sales 169 170 tax under § 58.1-603.

171 The revenue generated and collected pursuant to the tax authorized under this section, less the 172 applicable portion of any refunds to taxpayers, shall be deposited by the Comptroller in the Northern 173 Virginia Transportation Authority Sales and Use Tax Fund established under § 15.2-4838.01.

174 § 58.1-604.01. Additional state use tax in certain counties and cities in Northern Virginia.

175 In addition to the use tax imposed pursuant to § 58.1-604, there is hereby levied and imposed in each county and city embraced by the Northern Virginia Transportation Authority established under 176 177 § 15.2-4830 a retail use tax at the rate of 0.50 percent. Such tax shall not be levied upon food 178 purchased for human consumption as defined in § 58.1-611.1. Such tax shall be added to the rate of the 179 state use tax imposed in such county and city and shall be subject to all the provisions of this chapter and the rules and regulations published with respect thereto. No discount under § 58.1-622 shall be 180 allowed for the tax described under this section. Such tax shall be administered and collected by the 181

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182 Tax Commissioner in the same manner and subject to the same penalties as provided for the state use 183 tax under § 58.1-604.

184 The revenue generated and collected pursuant to the tax authorized under this section, less the 185 applicable portion of any refunds to taxpayers, shall be deposited by the Comptroller in the Northern 186 Virginia Transportation Authority Sales and Use Tax Fund established under § 15.2-4838.01.

187 § 58.1-604.1. (Effective July 1, 2012) Use tax on motor vehicles, machinery, tools and equipment 188 brought into Virginia for use in performing contracts.

189 In addition to the use tax levied pursuant to § 58.1-604 and notwithstanding the provisions of 190 § 58.1-611, a use tax is levied upon the storage or use of all motor vehicles, machines, machinery, tools 191 or other equipment brought, imported or caused to be brought into this Commonwealth for use in 192 constructing, building or repairing any building, highway, street, sidewalk, bridge, culvert, sewer or 193 water system, drainage or dredging system, railway system, reservoir or dam, hydraulic or power plant, 194 transmission line, tower, dock, wharf, excavation, grading, or other improvement or structure, or any 195 part thereof. The rate of tax is three and one-half percent through midnight on July 31, 2004, and four 196 percent beginning on and after August 1, 2004, on all tangible personal property except motor vehicles, 197 which shall be taxed at the rate of three percent; aircraft, which shall be taxed at the rate of two 198 percent; and watercraft, which shall be taxed at the rate of two percent with a maximum tax of \$1,000. 199 However, the total rate of the state use tax in any county or city for which the tax under § 58.1-604.01 200 is imposed shall be 4.5 percent on all tangible personal property except motor vehicles, which shall be 201 taxed at the rate of three percent; aircraft, which shall be taxed at the rate of two percent; and watercraft, which shall be taxed at the rate of two percent with a maximum tax of \$1,000. 202

For purposes of this section the words "motor vehicle" means any vehicle which that is self-propelled and designed primarily for use upon the highways, any vehicle which that is propelled by 203 204 electric power obtained from trolley wires but not operated upon rails, and any vehicle designed to run 205 206 upon the highways which is pulled by a self-propelled vehicle, but shall not include any implement of husbandry, farm tractor, road construction or maintenance machinery or equipment, special mobile 207 208 equipment or any vehicle designed primarily for use in work off the highway.

209 The tax shall be computed on the basis of such proportion of the original purchase price of such 210 property as the duration of time of use in this the Commonwealth bears to the total useful life thereof. For purposes of this section, the word "use" means use, storage, consumption and "stand-by" time 211 212 occasioned by weather conditions, controversies or other causes. The tax shall be computed upon the 213 basis of the relative time each item of equipment is in this the Commonwealth rather than upon the 214 basis of actual use. In the absence of satisfactory evidence as to the period of use intended in this 215 Commonwealth, it will be presumed that such property will remain in this the Commonwealth for the 216 remainder of its useful life, which shall be determined in accordance with the experiences and practices 217 of the building and construction trades.

218 A transaction taxed under § 58.1-604, 58.1-605, 58.1-1402, 58.1-1502, 58.1-1736 or 58.1-2402 shall 219 not also be taxed under this section, nor shall the same transaction be taxed more than once under any 220 section. 221

§ 58.1-608.3. Entitlement to certain sales tax revenues.

222 A. As used in this section, the following words and terms have the following meanings, unless some 223 other meaning is plainly intended: 224

"Bonds" means any obligations of a municipality for the payment of money.

225 "Cost," as applied to any public facility or to extensions or additions to any public facility, includes: 226 (i) the purchase price of any public facility acquired by the municipality or the cost of acquiring all of 227 the capital stock of the corporation owning the public facility and the amount to be paid to discharge any obligations in order to vest title to the public facility or any part of it in the municipality; (ii) expenses incident to determining the feasibility or practicability of the public facility; (iii) the cost of plans and specifications, surveys and estimates of costs and of revenues; (iv) the cost of all land, 228 229 230 231 property, rights, easements and franchises acquired; (v) the cost of improvements, property or 232 equipment; (vi) the cost of engineering, legal and other professional services; (vii) the cost of 233 construction or reconstruction; (viii) the cost of all labor, materials, machinery and equipment; (ix) 234 financing charges; (x) interest before and during construction and for up to one year after completion of 235 construction; (xi) start-up costs and operating capital; (xii) payments by a municipality of its share of the 236 cost of any multijurisdictional public facility; (xiii) administrative expense; (xiv) any amounts to be 237 deposited to reserve or replacement funds; and (xv) other expenses as may be necessary or incident to 238 the financing of the public facility. Any obligation or expense incurred by the public facility in 239 connection with any of the foregoing items of cost may be regarded as a part of the cost. 240

"Municipality" means any county, city, town, authority, commission, or other public entity.

241 "Public facility" means (i) any auditorium, coliseum, convention center, sports facility that is 242 designed for use primarily as a baseball stadium for a minor league professional baseball affiliated team 243 or structures attached thereto, or conference center, which is owned by a Virginia county, city, town,

244 authority, or other public entity and where exhibits, meetings, conferences, conventions, seminars, or 245 similar public events may be conducted; (ii) any hotel which is owned by a foundation whose sole 246 purpose is to benefit a state-supported university and which is attached to and is an integral part of such 247 facility, together with any lands reasonably necessary for the conduct of the operation of such events; 248 (iii) any hotel which is attached to and is an integral part of such facility; or (iv) any hotel that is 249 adjacent to a convention center owned by a public entity and where the hotel owner enters into a 250 public-private partnership whereby the locality contributes infrastructure, real property, or conference space. However, such public facility must be located in the City of Hampton, City of Newport News, 251 252 City of Norfolk, City of Portsmouth, City of Richmond, City of Roanoke, City of Salem, City of 253 Staunton, City of Suffolk, or City of Virginia Beach. Any property, real, personal, or mixed, which is 254 necessary or desirable in connection with any such auditorium, coliseum, convention center, baseball 255 stadium or conference center, including, without limitation, facilities for food preparation and serving, 256 parking facilities, and administration offices, is encompassed within this definition. However, structures commonly referred to as "shopping centers" or "malls" shall not constitute a public facility hereunder. A 257 258 public facility shall not include residential condominiums, townhomes, or other residential units. In 259 addition, only a new public facility, or a public facility which that will undergo a substantial and 260 significant renovation or expansion, shall be eligible under subsection B of this section. A new public facility is one whose construction began after December 31, 1991. A substantial and significant 261 renovation entails a project whose cost is at least 50 percent of the original cost of the facility being 262 renovated and shall have begun after December 31, 1991. A substantial and significant expansion entails 263 264 an increase in floor space of at least 50 percent over that existing in the preexisting facility and shall 265 have begun after December 31, 1991; or an increase in floor space of at least 10 percent over that 266 existing in a public facility that qualified as such under this section and was constructed after December 267 31, 1991.

"Sales tax revenues" means such tax collections realized under the Virginia Retail Sales and Use Tax 268 Act (§ 58.1-600 et seq.) of this title, as limited herein. "Sales tax revenues" does not include the revenue 269 270 generated by (i) the one-half percent sales and use tax increase enacted by the 1986 Special Session of 271 the General Assembly which that shall be paid to the Transportation Trust Fund as defined in 272 § 33.1-23.03:1, nor shall it include (ii) the one percent of the state sales and use tax revenue distributed 273 among the counties and cities of the Commonwealth pursuant to subsection D of § 58.1-638 on the basis of school age population, or (iii) the taxes under §§ 58.1-603.1 and 58.1-604.01. For a public facility 274 275 that is a sports facility, "sales tax revenues" shall include such revenues generated by transactions taking 276 place upon the premises of a baseball stadium or structures attached thereto.

277 B. Any municipality which that has issued bonds (i) after December 31, 1991, but before January 1, 278 1996, (ii) on or after January 1, 1998, but before July 1, 1999, (iii) on or after January 1, 1999, but 279 before July 1, 2001, (iv) on or after July 1, 2000, but before July 1, 2003, (v) on or after July 1, 2001, but before July 1, 2005, (vi) on or after July 1, 2004, but before July 1, 2007, (vii) on or after July 1, 280 281 2009, but before July 1, 2012, or (viii) on or after January 1, 2011, but prior to July 1, 2015, to pay the 282 cost, or portion thereof, of any public facility shall be entitled to all sales tax revenues generated by 283 transactions taking place in such public facility. Such entitlement shall continue for the lifetime of such 284 bonds, which entitlement shall not exceed 35 years, and all such sales tax revenues shall be applied to 285 repayment of the bonds. The State Comptroller shall remit such sales tax revenues to the municipality 286 on a quarterly basis, subject to such reasonable processing delays as may be required by the Department 287 of Taxation to calculate the actual net sales tax revenues derived from the public facility. The State 288 Comptroller shall make such remittances to eligible municipalities, as provided herein, notwithstanding 289 any provisions to the contrary in the Virginia Retail Sales and Use Tax Act (§ 58.1-600 et seq.). No 290 such remittances shall be made until construction is completed and, in the case of a renovation or 291 expansion, until the governing body of the municipality has certified that the renovation or expansion is 292 completed.

293 C. Nothing in this section shall be construed as authorizing the pledging of the faith and credit of the
294 Commonwealth of Virginia, or any of its revenues, for the payment of any bonds. Any appropriation
295 made pursuant to this section shall be made only from sales tax revenues derived from the public
296 facility for which bonds may have been issued to pay the cost, in whole or in part, of such public
297 facility.

298 § 58.1-611.1. Rate of tax on sales of food purchased for human consumption.

A. The tax imposed by §§ 58.1-603 and 58.1-604 on food purchased for human consumption shall be levied and distributed as follows:

301 1. From January 1, 2000, through midnight on June 30, 2005, the tax rate on such food shall be
302 three percent of the gross sales price. The revenue from the tax shall be distributed as follows: (i) the
303 revenue from the tax at the rate of one-half percent shall be distributed as provided in subsection A of
304 § 58.1-638, (ii) the revenue from the tax at the rate of one percent shall be distributed as provided in

305 subsections B, C and D of § 58.1-638, and (iii) the revenue from the tax at the rate of one and one-half 306 percent shall be used for general fund purposes.

307 2. On and after July 1, 2005, the tax rate on such food shall be one and one-half percent of the gross 308 sales price. The revenue from the tax shall be distributed as follows: (i) the revenue from the tax at the 309 rate of one-half percent shall be distributed as provided in subsection A of § 58.1-638 and (ii) the 310 revenue from the tax at the rate of one percent shall be distributed as provided in subsections B, C and 311 D of § 58.1-638.

312 3. On and after July 1, 2012, the tax rate on such food shall be one percent of the gross sales price. 313 The revenue from the tax shall be distributed as provided in subsections B, C, and D of § 58.1-638.

314 B. The provisions of this section shall not affect the imposition of tax on food purchased for human 315 consumption pursuant to §§ 58.1-605 and 58.1-606.

C. As used in this section, "food purchased for human consumption" has the same meaning as "food" 316 defined in the Food Stamp Act of 1977, 7 U.S.C. § 2012, as amended, and federal regulations adopted 317 318 pursuant to that Act, except it shall not include seeds and plants which produce food for human consumption. For the purpose of this section, "food purchased for human consumption" shall not include 319 320 food sold by any retail establishment where the gross receipts derived from the sale of food prepared by 321 such retail establishment for immediate consumption on or off the premises of the retail establishment 322 constitutes more than 80 percent of the total gross receipts of that retail establishment, including but not 323 limited to motor fuel purchases, regardless of whether such prepared food is consumed on the premises of that retail establishment. For purposes of this section, "retail establishment" means each place of business for which any "dealer," as defined in § 58.1-612, is required to apply for and receive a 324 325 326 certificate of registration pursuant to § 58.1-613. 327

§ 58.1-614. Vending machine sales.

328 A. Notwithstanding the provisions of §§ 58.1-603 and 58.1-604, whenever a dealer makes sales of 329 tangible personal property through vending machines, or in any other manner making collection of the 330 tax impractical, as determined by the Tax Commissioner, such dealer shall be required to report his 331 wholesale purchases for sale at retail from vending machines and shall be required to remit an amount 332 based on four and one-half percent through midnight on July 31, 2004, and five percent beginning on 333 and after August 1, 2004, of such wholesale purchases. However, any dealer located in any county or 334 city for which the taxes under §§ 58.1-603.1 and 58.1-604.01 are imposed shall be required to remit an 335 amount based on 5.5 percent of such wholesale purchases.

336 B. Notwithstanding the provisions of §§ 58.1-605 and 58.1-606, dealers making sales of tangible 337 personal property through vending machines shall report and remit the one percent local sales and use 338 tax computed as provided in subsection A of this section.

339 C. The provisions of subsections A and B of this section shall not be applicable to vending machine 340 operators all of whose machines are under contract to nonprofit organizations. Such operators shall 341 report only the gross receipts from machines selling items for more than 10 cents and shall be required 342 to remit an amount based on a percentage of their remaining gross sales established by the Tax 343 Commissioner to take into account the inclusion of sales tax.

344 D. Notwithstanding any other provisions in this section, when the Tax Commissioner determines that 345 it is impractical to collect the tax in the manner provided by those sections, such dealer shall be required 346 to remit an amount based on a percentage of gross receipts which takes into account the inclusion of the 347 sales tax.

348 E. The provisions of this section shall not be applicable to any dealer who fails to maintain records 349 satisfactory to the Tax Commissioner. A dealer making sales of tangible personal property through 350 vending machines shall obtain a certificate of registration under § 58.1-613 in relevant form for each 351 county or city in which he has machines. 352

§ 58.1-802.2. Regional congestion relief fee.

353 In addition to any other tax or fee imposed under the provisions of this chapter, a fee, delineated as 354 the "regional congestion relief fee," is hereby imposed on each deed, instrument, or writing by which 355 lands, tenements, or other realty located in any county or city embraced by the Northern Virginia Transportation Authority established pursuant to § 15.2-4830 is sold and is granted, assigned, 356 transferred, or otherwise conveyed to or vested in the purchaser or any other person, by such 357 358 purchaser's direction. The rate of the fee, when the consideration or value of the interest, whichever is 359 greater, equals or exceeds \$100, shall be \$0.40 for each \$100 or fraction thereof, exclusive of the value 360 of any lien or encumbrance remaining thereon at the time of the sale, whether such lien is assumed or the realty is sold subject to such lien or encumbrance. 361

362 The fee imposed by this section shall be paid by the grantor, or any person who signs on behalf of 363 the grantor, of any deed, instrument, or writing subject to the fee imposed by this section.

Fees imposed by this section shall be collected by the clerk of the court and deposited into the state 364 treasury; as soon as practicable, such fees shall then be transferred to the Northern Virginia 365 366 Transportation Authority.

367 § 58.1-811. Exemptions.

A. The taxes imposed by §§ 58.1-801 and 58.1-807 shall not apply to any deed conveying real estate or lease of real estate:

370 1. To an incorporated college or other incorporated institution of learning not conducted for profit,
371 where such real estate is intended to be used for educational purposes and not as a source of revenue or
372 profit;

373 2. To an incorporated church or religious body or to the trustee or trustees of any church or religious
374 body, or a corporation mentioned in § 57-16.1, where such real estate is intended to be used exclusively
375 for religious purposes, or for the residence of the minister of any such church or religious body;

376 3. To the United States, the Commonwealth, or to any county, city, town, district or other political377 subdivision of the Commonwealth;

4. To the Virginia Division of the United Daughters of the Confederacy;

5. To any nonstock corporation organized exclusively for the purpose of owning or operating ahospital or hospitals not for pecuniary profit;

6. To a corporation upon its organization by persons in control of the corporation in a transaction
which qualifies for nonrecognition of gain or loss pursuant to § 351 of the Internal Revenue Code as it
exists at the time of the conveyance;

7. From a corporation to its stockholders upon complete or partial liquidation of the corporation in a transaction which qualifies for income tax treatment pursuant to § 331, 332, 333 or 337 of the Internal Revenue Code as it exists at the time of liquidation;

8. To the surviving or new corporation, partnership, limited partnership, business trust, or limited
liability company upon a merger or consolidation to which two or more such entities are parties, or in a
reorganization within the meaning of § 368(a)(1)(C) and (F) of the Internal Revenue Code as amended;

390 9. To a subsidiary corporation from its parent corporation, or from a subsidiary corporation to a
 391 parent corporation, if the transaction qualifies for nonrecognition of gain or loss under the Internal
 392 Revenue Code as amended;

10. To a partnership or limited liability company, when the grantors are entitled to receive not less
than 50 percent of the profits and surplus of such partnership or limited liability company; provided that
the transfer to a limited liability company is not a precursor to a transfer of control of the assets of the
company to avoid recordation taxes;

397 11. From a partnership or limited liability company, when the grantees are entitled to receive not less
398 than 50 percent of the profits and surplus of such partnership or limited liability company; provided that
399 the transfer from a limited liability company is not subsequent to a transfer of control of the assets of
400 the company to avoid recordation taxes;

401 12. To trustees of a revocable inter vivos trust, when the grantors in the deed and the beneficiaries of
402 the trust are the same persons, regardless of whether other beneficiaries may also be named in the trust
403 instrument, when no consideration has passed between the grantor and the beneficiaries; and to the
404 original beneficiaries of a trust from the trustees holding title under a deed in trust;

405 13. When the grantor is the personal representative of a decedent's estate or trustee under a will or
406 inter vivos trust of which the decedent was the settlor, other than a security trust defined in § 55-58.1,
407 and the sole purpose of such transfer is to comply with a devise or bequest in the decedent's will or to
408 transfer title to one or more beneficiaries after the death of the settlor in accordance with a dispositive
409 provision in the trust instrument; or

410 14. When the grantor is an organization exempt from taxation under § 501(c)(3) of the Internal
411 Revenue Code that is organized and operated primarily to acquire land and purchase materials to erect
412 or rehabilitate low-cost homes on such land, which homes are sold at cost to persons who otherwise
413 would be unable to afford to buy a home through conventional means.

414 B. The taxes imposed by §§ 58.1-803 and 58.1-804 shall not apply to any deed of trust or mortgage:

415 1. Given by an incorporated college or other incorporated institution of learning not conducted for416 profit;

417 2. Given by the trustee or trustees of a church or religious body or given by an incorporated church418 or religious body, or given by a corporation mentioned in § 57-16.1;

419 3. Given by any nonstock corporation organized exclusively for the purpose of owning and/or420 operating a hospital or hospitals not for pecuniary profit;

421 4. Given by any local governmental entity or political subdivision of the Commonwealth to secure a422 debt payable to any other local governmental entity or political subdivision; or

423 5. Securing a loan made by an organization described in subdivision 14 of subsection A of this 424 section.

425 C. The tax imposed by § 58.1-802 and the fee imposed by § 58.1-802.2 shall not apply to any:

- 426 1. Transaction described in subdivisions 6 through 13 of subsection A of this section;
- 427 2. Instrument or writing given to secure a debt;

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428 3. Deed conveying real estate from an incorporated college or other incorporated institution of 429 learning not conducted for profit;

430 4. Deed conveying real estate from the United States, the Commonwealth or any county, city, town, 431 district or other political subdivision thereof;

432 5. Conveyance of real estate to the Commonwealth or any county, city, town, district or other 433 political subdivision thereof, if such political unit is required by law to reimburse the parties taxable 434 pursuant to § 58.1-802 or subject to the fee under § 58.1-802.2; or

435 6. Deed conveying real estate from the trustee or trustees of a church or religious body or from an 436 incorporated church or religious body, or from a corporation mentioned in § 57-16.1.

437 D. No recordation tax shall be required for the recordation of any deed of gift between a grantor or 438 grantors and a grantee or grantees when no consideration has passed between the parties. Such deed 439 shall state therein that it is a deed of gift.

440 E. The tax imposed by § 58.1-807 shall not apply to any lease to the United States, the 441 Commonwealth, or any county, city, town, district or other political subdivision of the Commonwealth.

F. The taxes and fees imposed by §§ 58.1-801, 58.1-802, 58.1-802.2, 58.1-807, 58.1-808 and 442 443 58.1-814 shall not apply to (i) any deed of gift conveying real estate or any interest therein to The 444 Nature Conservancy or (ii) any lease of real property or any interest therein to The Nature Conservancy, 445 where such deed of gift or lease of real estate is intended to be used exclusively for the purpose of 446 preserving wilderness, natural or open space areas.

G. The words "trustee" or "trustees," as used in subdivision 2 of subsection A, subdivision 2 of 447 subsection B, and subdivision 6 of subsection C, include the trustees mentioned in § 57-8 and the 448 449 ecclesiastical officers mentioned in § 57-16.

H. No recordation tax levied pursuant to this chapter shall be levied on the release of a contractual 450 right, if the release is contained within a single deed that performs more than one function, and at least 451 452 one of the other functions performed by the deed is subject to the recordation tax.

453 I. No recordation tax levied pursuant to this chapter shall be levied on a deed, lease, easement, 454 release, or other document recorded in connection with a concession pursuant to the Public-Private 455 Transportation Act of 1995 (§ 56-556 et seq.) or similar federal law.

CHAPTER 22.1.

TRANSPORTATION INFRASTRUCTURE USER FEE.

§ 58.1-2291. Definitions.

As used in this chapter, unless the context requires a different meaning:

460 "Distributor" means (i) any person engaged in the business of selling fuels in the Commonwealth 461 who brings or causes to be brought into the Commonwealth from outside the Commonwealth any fuels 462 for sale or any other person engaged in the business of selling fuels in the Commonwealth; (ii) any 463 person who makes, manufactures, fabricates, processes, or stores fuels in the Commonwealth for sale in 464 the Commonwealth; or (iii) any person engaged in the business of selling fuels outside the 465 Commonwealth who ships or transports fuels to any person in the business of selling fuels in the 466 Commonwealth. 467

"Fuel" means any fuel subject to tax under Chapter 22 (§ 58.1-2200 et seq.).

468 "Person" means any individual, corporation, partnership, association, company, business, trust, joint 469 venture, or other legal entity.

470 "Retail dealer" means any person who sells fuels to a consumer or to any person for any purpose 471 other than resale. 472

§ 58.1-2292. Rules and regulations.

473 The Tax Commissioner shall promulgate rules and regulations for the registration of distributors and 474 dealers and the procedures for filing returns for the payment of the fee imposed pursuant to this 475 chapter. 476

§ 58.1-2293. Fee on fuels sold in the Commonwealth.

477 A. In addition to all other taxes and fees now imposed by law, there is hereby imposed a 478 transportation infrastructure user fee upon every distributor who engages in the business of selling fuels 479 at wholesale to retail dealers for retail sale in the Commonwealth.

480 The fee shall be imposed on the sales price charged by a distributor for fuels sold to a retail dealer 481 for retail sale in the Commonwealth at a rate of one percent, beginning the first day of the month 482 following four consecutive quarters of a seasonally adjusted decrease in the unemployment rate in the 483 Commonwealth on and after July 1, 2011. Such fee shall increase by one percent on each of the four consecutive anniversaries of the beginning date, and shall be indexed every year thereafter on the 484 anniversary date by an amount equal to the percentage change in the U.S. Department of Labor's 485 Producer Price Index for Highway and Street Construction. Such fee shall be imposed at the time of the 486 sale by the distributor to the retail dealer. The fee imposed by this chapter shall be paid by the 487 488 distributor, but the distributor shall separately state the amount of the fee and add such fee to the sales price or charge. Thereafter, such fee shall be a debt from the retail dealer until paid and shall be 489

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490 recoverable at law in the same manner as other debts.

491 B. Every distributor collecting the fee imposed under this chapter shall file a monthly return no later
492 than the twentieth of each month, on a form prescribed by the Department, covering the sale of fuels by
493 such distributor during the preceding month for which a fee is imposed pursuant to subsection A.

494 For purposes of compensating a distributor for accounting for and remitting the fee imposed by this chapter, such distributor shall be allowed to deduct two percent of the fee otherwise due in submitting his return and paying the amount due by him if the amount is not delinquent at the time of payment.

497 § 58.1-2294. Exclusion from professional license tax.

498 The amount of the fee imposed by this chapter and collected by a distributor in any taxable year **499** shall be excluded from gross receipts for purposes of any tax imposed under Chapter 37 (§ 58.1-3700 et **500** seq.).

501 § 58.1-2295. Disposition of fees.

All fees paid to the Commissioner pursuant to this chapter, after subtraction of the direct costs of administration by the Department, shall be allocated among special subfunds of the Highway Maintenance and Operating Fund entitled "Special Fund Account of the Highway Construction District of " according to the highway construction district in which the fuel is sold by the distributor to the retail dealer. The amounts deposited in the special funds shall be used solely for highway and road maintenance in the applicable highway construction district.

508 § 58.1-2296. Disclosure of information; penalties.

509 For purposes of administering the fee levied under this chapter, the Commissioner, upon written 510 request, is authorized to provide to the finance officer of any city or county who is charged with 511 administering the fee such information as may be necessary for the performance of official duties. Any 512 person to whom information is provided pursuant to this section shall be subject to the prohibitions and 513 penalties prescribed in § 58.1-3.

514 § 58.1-3221.3. Classification of certain commercial and industrial real property and taxation of such
515 property by certain localities.

516 A. Beginning January 1, 2008, and solely for the purposes of imposing the tax authorized pursuant to 517 this section, in the counties and cities that are wholly embraced by the Northern Virginia Transportation 518 Authority and the Hampton Roads metropolitan planning area as of January 1, 2008, pursuant to § 134 519 of Title 23 of the United States Code, all real property used for or zoned to permit commercial or 520 industrial uses is hereby declared to be a separate class of real property for local taxation. Such 521 classification of real property shall exclude all residential uses and all multifamily residential uses, 522 including but not limited to single family residential units, cooperatives, condominiums, townhouses, 523 apartments, or homes in a subdivision when leased on a unit by unit basis even though these units may 524 be part of a larger building or parcel of real estate containing more than four residential units.

525 B. In addition to all other taxes and fees permitted by law, (i) the governing body of any locality 526 embraced by the Northern Virginia Transportation Authority may, by ordinance, annually impose on all 527 real property in the locality specially classified in subsection A: an amount of real property tax, in 528 addition to such amount otherwise authorized by law, at a rate not to exceed \$0.125 per \$100 of 529 assessed value as the governing body may, by ordinance, impose upon the annual assessed value of all 530 real property used for or zoned to permit commercial or industrial uses; and (ii) the governing body of 531 any locality wholly embraced by the Hampton Roads metropolitan planning area as of January 1, 2008, 532 pursuant to § 134 of Title 23 of the United States Code may, by ordinance, annually impose on all real 533 property in the locality specially classified in subsection A: an amount of real property tax, in addition 534 to such amount otherwise authorized by law, at a rate not to exceed 0.125 per 100 of assessed 535 value as the governing body may, by ordinance, impose upon the annual assessed value of all real 536 property used for or zoned to permit commercial or industrial uses. The authority granted in this 537 subsection shall be subject to the following conditions:

538 (1) Upon appropriation, all revenues generated from the additional real property tax imposed shall be 539 used to benefit the locality imposing the tax solely for (i) new road construction and associated 540 planning, design, and right-of-way acquisition, including new additions to, expansions, or extensions of 541 existing roads that add new capacity, service, or access, (ii) new public transit construction and 542 associated planning, design, and right-of-way acquisition, including new additions to, expansions, or 543 extensions of existing public transit projects that add new capacity, service, or access, (iii) other capital 544 costs related to new transportation projects that add new capacity, service, or access and the operating 545 costs directly related to the foregoing, or (iv) the issuance costs and debt service on bonds that may be 546 issued to support the capital costs permitted in subdivisions (i), (ii), or (iii); and

547 (2) The additional real property tax imposed shall be levied, administered, enforced, and collected in
548 the same manner as set forth in Subtitle III of Title 58.1 for the levy, administration, enforcement, and
549 collection of local taxes. In addition, the local assessor shall separately assess and set forth upon the
550 locality's land book the fair market value of that portion of property that is defined as a separate class of

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551 real property for local taxation in accordance with the provisions of this section.

552 C. Beginning January 1, 2008, in lieu of the authority set forth in subsections A and B above and 553 solely for the purposes of imposing the tax authorized pursuant to this section, in the counties and cities 554 wholly embraced by the Northern Virginia Transportation Authority and the Hampton Roads 555 metropolitan planning area as of January 1, 2008, pursuant to § 134 of Title 23 of the United States 556 Code, all real property used for or zoned to permit commercial or industrial uses is hereby declared to 557 be a separate class of real property for local taxation. Such classification of real property shall exclude 558 all residential uses and all multifamily residential uses, including but not limited to single family 559 residential units, cooperatives, condominiums, townhouses, apartments, or homes in a subdivision when 560 leased on a unit by unit basis even though these units may be part of a larger building or parcel of real 561 estate containing more than four residential units.

D. In addition to all other taxes and fees permitted by law, (i) the governing body of any locality 562 563 embraced by the Northern Virginia Transportation Authority may, by ordinance, create within its 564 boundaries, one or more special regional transportation tax districts and, thereafter, may, by ordinance, impose upon the real property located in special regional transportation tax districts specially classified 565 in subsection C within such special regional transportation tax districts: an amount of real property tax, 566 in addition to such amounts otherwise authorized by law, at a rate not to exceed \$0.125 per \$100 of 567 568 assessed value as the governing body may, by ordinance, impose upon the annual assessed value of all 569 real property used for or zoned to permit commercial or industrial uses; and, (ii) the governing body of 570 any locality wholly embraced by the Hampton Roads metropolitan planning area as of January 1, 2008, 571 pursuant to § 134 of Title 23 of the United States Code may, by ordinance, create within its boundaries, 572 one or more special regional transportation tax districts and, thereafter, may, by ordinance, impose upon the real property specially classified in subsection C within such special regional transportation tax 573 districts: an amount of real property tax, in addition to such amounts otherwise authorized by law, at a 574 575 rate not to exceed \$0.10 \$0.125 per \$100 of assessed value as the governing body may, by ordinance, 576 impose upon the annual assessed value of all real property used for or zoned to permit commercial or 577 industrial uses. The authority granted in this subsection shall be subject to the following conditions:

578 (1) Notwithstanding any other provisions of law to the contrary, upon appropriation, all revenues 579 generated from the additional real property taxes imposed in accordance with subsection C and this 580 subsection shall be used for transportation purposes that benefit the special regional transportation tax 581 district to which such revenue is attributable and solely for (i) new road construction and associated 582 planning, design, and right-of-way acquisition, including new additions to, expansions, or extensions of 583 existing roads that add new capacity, service, or access, (ii) new public transit construction and **584** associated planning, design, and right-of-way acquisition, including new additions to, expansions, or 585 extensions of existing public transit projects that add new capacity, service, or access, (iii) other capital costs related to new transportation projects that add new capacity, service, or access and the operating 586 587 costs directly related to the foregoing, or (iv) the issuance costs and debt service on bonds that may be 588 issued to support the capital costs permitted in subdivisions (i), (ii), or (iii);

589 (2) Any local ordinance adopted in accordance with the provisions of subsection C and this
590 subsection shall include the requirement that the additional real property taxes so authorized are to be
591 imposed annually in accordance with applicable law;

(3) Any locality that imposes the additional real property taxes set forth in subsections A and B shall 592 593 not be permitted to also impose the additional real property taxes set forth in subsection C and this 594 subsection. In addition, any locality electing to impose the additional real property taxes on all real 595 property located in such locality that is specially classified in subsections A and B must do so in the 596 manner prescribed in subsections A and B and not by creation of a special transportation tax district as 597 set forth in subsection C and this subsection. The creation of such special regional transportation tax 598 districts shall not, however, affect the authority of a locality to establish tax districts pursuant to other 599 provisions of law;

(4) The total revenues generated from the additional real property taxes imposed in accordance with
subsection C and this subsection shall not be less than 85% of the revenues estimated to be generated
when imposing the additional real property taxes in accordance with subsections A and B at the rate of
\$0.125 per \$100 of assessed value in any locality embraced by the Northern Virginia Transportation
Authority and at the rate of \$0.125 per \$100 of assessed value in any locality wholly embraced by
the Hampton Roads metropolitan planning area as of January 1, 2008, pursuant to \$ 134 of Title 23 of
the United States Code; and

(5) The additional real property taxes imposed pursuant to subsection C and this subsection shall be
levied, administered, enforced, and collected, in the same manner as set forth in Subtitle III of Title 58.1
for the levy, administration, enforcement, and collection of all local taxes. In addition, the local assessor
shall separately assess and set forth upon the locality's land book the fair market value of that portion of
property that is defined as separate class of real property for local taxation in accordance with the
provisions of this section.

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613 2. That Article 22 (§§ 58.1-540 through 58.1-549) of Chapter 3 of Title 58.1 of the Code of 614 Virginia and the second enactment of Chapter 822 of the Acts of Assembly of 2009 are repealed.

615 3. That the Northern Virginia Transportation Authority and the counties and cities embraced by 616 the Authority shall work cooperatively with towns with a population greater than 3,500 located 617 within such counties for purposes of implementing the provisions of this act.

618 4. That the Virginia Department of Transportation (VDOT) shall comply with the Federal 619 Highway Administration reporting requirements for toll credits in order to gain approval for their 620 use. VDOT should implement a policy to aggressively use toll credits to meet state match 621 requirements in order to free up capital project revenue bonds and other state funds for possible 622 use with state-only projects.

5. That all additional net revenues collected by virtue of the provisions in § 58.1-2293 of the Code of Virginia in the first enactment shall be used solely for highway maintenance.

625 6. That the revenues generated by the provisions of this act shall not be used to calculate or 626 reduce the share of local, federal, or state revenues otherwise available to participating 627 jurisdictions. Further, such revenues and moneys shall not be included in any computation of, or 628 formula for, a locality's ability to pay for public education, upon which appropriations of state 629 revenues to local governments for public education are determined.

630 7. That this act shall be known as the "Comprehensive Transportation and Job Creation Act of 631 2012."

632 8. That should any portion of this act be held unconstitutional by a court of competent 633 jurisdiction, the remaining portions of this act shall remain in effect.

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