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SENATE BILL NO. 1137

Offered January 12, 2011

Prefiled January 12, 2011

A BILL to amend and reenact §§ 58.1-609.1 and 58.1-2201 of the Code of Virginia, relating to the Virginia Fuels Tax Act; definition of commercial watercraft.

Patron—Wagner

Referred to Committee on Finance

Be it enacted by the General Assembly of Virginia:

1. That §§ 58.1-609.1 and 58.1-2201 of the Code of Virginia are amended and reenacted as follows:

§ 58.1-609.1. Governmental and commodities exemptions.

The tax imposed by this chapter or pursuant to the authority granted in §§ 58.1-605 and 58.1-606 shall not apply to the following:

1. Fuels which are subject to the tax imposed by Chapter 22 (§ 58.1-2200 et seq.) of this title. Persons who are refunded any such fuel tax shall, however, be subject to the tax imposed by this chapter, unless such taxes would be specifically exempted pursuant to any provision of this section.

2. Motor vehicles, trailers, semitrailers, mobile homes and travel trailers.

3. Gas, electricity, or water when delivered to consumers through mains, lines, or pipes.

4. Tangible personal property for use or consumption by the Commonwealth, any political subdivision of the Commonwealth, or the United States. This exclusion shall not apply to sales and leases to privately owned financial and other privately owned corporations chartered by the United States. Further, this exemption shall not apply to tangible personal property which is acquired by the Commonwealth or any of its political subdivisions and then transferred to private businesses for their use in a facility or real property improvement to be used by a private entity or for nongovernmental purposes other than tangible personal property acquired by the Herbert H. Bateman Advanced Shipbuilding and Carrier Integration Center and transferred to a Qualified Shipbuilder as defined in the third enactment of Chapter 790 of the 1998 Acts of the General Assembly.

5. Aircraft subject to tax under Chapter 15 (§ 58.1-1500 et seq.) of this title.

6. Motor fuels and alternative fuels for use in a commercial watercraft, as defined in § 58.1-2201, upon which a fuel tax is refunded pursuant to § 58.1-2259.

7. Sales by a government agency of the official flags of the United States, the Commonwealth of Virginia, or of any county, city or town.

8. Materials furnished by the State Board of Elections pursuant to §§ 24.2-404 through 24.2-407.

9. Watercraft as defined in § 58.1-1401.

10. Tangible personal property used in and about a marine terminal under the supervision of the Virginia Port Authority for handling cargo, merchandise, freight and equipment. This exemption shall apply to agents, lessees, sublessees or users of tangible personal property owned by or leased to the Virginia Port Authority and to property acquired or used by the Authority or by a nonstock, nonprofit corporation that operates a marine terminal or terminals on behalf of the Authority.

11. Sales by prisoners confined in state correctional facilities of artistic products personally made by the prisoners as authorized by § 53.1-46.

12. Tangible personal property for use or consumption by the Virginia Department for the Blind and Vision Impaired or any nominee, as defined in § 51.5-60, of such Department.

13. [Expired.]

14. Tangible personal property sold to residents and patients of the Virginia Veterans Care Center at a canteen operated by the Department of Veterans Services.

15. Tangible personal property for use or consumption by any nonprofit organization whose members include the Commonwealth and other states and which is organized for the purpose of fostering interstate cooperation and excellence in government.

16. Tangible personal property purchased for use or consumption by any soil and conservation district which is organized in accordance with the provisions of Article 3 (§ 10.1-506 et seq.) of Chapter 5 of Title 10.1.

17. Beginning September 1, 2004, (i) tangible personal property sold or leased to Alexandria Transit Company, Greater Lynchburg Transit Company, GRTC Transit System, or Greater Roanoke Transit Company that is owned, operated, or controlled by any county, city, or town, or any combination thereof, that provides public transportation services, and/or (ii) tangible personal property sold or leased

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59 to any county, city, or town, or any combination thereof, that is transferred to any of the companies set
60 forth in clause (i) owned, operated, or controlled by any county, city, or town, or any combination
61 thereof, that provides public transportation services.

62 18. (Effective until July 1, 2012) Qualified products designated as Energy Star or WaterSense with a
63 sales price of \$2,500 or less per product purchased for noncommercial home or personal use. The
64 exemption provided by this subdivision shall apply only to sales occurring during the four-day period
65 that begins each year on the Friday before the second Monday in October and ends at midnight on the
66 second Monday in October.

67 For the purposes of this exemption, an Energy Star qualified product is any dishwasher, clothes
68 washer, air conditioner, ceiling fan, compact fluorescent light bulb, dehumidifier, programmable
69 thermostat, or refrigerator, the energy efficiency of which has been designated by the United States
70 Environmental Protection Agency and the United States Department of Energy as meeting or exceeding
71 each such agency's requirements under the Energy Star program. For the purposes of this exemption,
72 WaterSense qualified products are those that have been recognized as being water efficient by the
73 WaterSense program sponsored by the U.S. Environmental Protection Agency as indicated by a
74 WaterSense label.

75 § 58.1-2201. Definitions.

76 As used in this chapter, unless the context requires otherwise:

77 "Alternative fuel" means a combustible gas, liquid or other energy source that can be used to
78 generate power to operate a highway vehicle and that is not a motor fuel.

79 "Assessment" means a written determination by the Department of the amount of taxes owed by a
80 taxpayer. Assessments made by the Department shall be deemed to be made when a written notice of
81 assessment is delivered to the taxpayer by the Department or is mailed to the taxpayer at the last known
82 address appearing in the Commissioner's files.

83 "Aviation consumer" means any person who uses in excess of 100,000 gallons of aviation jet fuel in
84 any fiscal year and is licensed pursuant to Article 2 (§ 58.1-2204 et seq.) of this chapter.

85 "Aviation fuel" means aviation gasoline or aviation jet fuel.

86 "Aviation gasoline" means fuel designed for use in the operation of aircraft other than jet aircraft,
87 and sold or used for that purpose.

88 "Aviation jet fuel" means fuel designed for use in the operation of jet or turbo-prop aircraft, and sold
89 or used for that purpose.

90 "Blended fuel" means a mixture composed of gasoline or diesel fuel and another liquid, other than a
91 de minimis amount of a product such as carburetor detergent or oxidation inhibitor, that can be used as
92 a fuel in a highway vehicle.

93 "Blender" means a person who produces blended fuel outside the terminal transfer system.

94 "Bonded aviation jet fuel" means aviation jet fuel held in bonded storage under United States
95 Customs Law and delivered into a fuel tank of aircraft operated by certificated air carriers on
96 international flights.

97 "Bonded importer" means a person, other than a supplier, who imports, by transport truck or another
98 means of transfer outside the terminal transfer system, motor fuel removed from a terminal located in
99 another state in which (i) the state from which the fuel is imported does not require the seller of the fuel
100 to collect motor fuel tax on the removal either at that state's rate or the rate of the destination state; (ii)
101 the supplier of the fuel is not an elective supplier; or (iii) the supplier of the fuel is not a permissive
102 supplier.

103 "Bulk plant" means a motor fuel storage and distribution facility that is not a terminal and from
104 which motor fuel may be removed at a rack.

105 "Bulk user" means a person who maintains storage facilities for motor fuel and uses part or all of the
106 stored fuel to operate a highway vehicle, watercraft, or aircraft.

107 "Bulk user of alternative fuel" means a person who maintains storage facilities for alternative fuel
108 and uses part or all of the stored fuel to operate a highway vehicle.

109 "Commercial watercraft" means a watercraft employed in the business of commercial fishing,
110 transporting persons or property for compensation or hire, or any other trade or business unless the
111 watercraft is used in an activity of a type generally considered entertainment, amusement, or recreation.
112 *The definition shall include a watercraft owned by a private business and used in the conduct of its own
113 business or operations, including but not limited to the transport of persons or property.*

114 "Commissioner" means the Commissioner of the Department of Motor Vehicles.

115 "Corporate or partnership officer" means an officer or director of a corporation, partner of a
116 partnership, or member of a limited liability company, who as such officer, director, partner or member
117 is under a duty to perform on behalf of the corporation, partnership, or limited liability company the tax
118 collection, accounting, or remitting obligations.

119 "Department" means the Department of Motor Vehicles, acting directly or through its duly authorized
120 officers and agents.

"Designated inspection site" means any state highway inspection station, weigh station, agricultural inspection station, mobile station, or other location designated by the Commissioner or his designee to be used as a fuel inspection site.

"Destination state" means the state, territory, or foreign country to which motor fuel is directed for delivery into a storage facility, a receptacle, a container, or a type of transportation equipment for the purpose of resale or use. The term shall not include a tribal reservation of any recognized Native American tribe.

"Diesel fuel" means any liquid that is suitable for use as a fuel in a diesel-powered highway vehicle or watercraft. The term shall include undyed #1 fuel oil and undyed #2 fuel oil, but shall not include gasoline or aviation jet fuel.

"Distributor" means a person who acquires motor fuel from a supplier or from another distributor for subsequent sale.

"Dyed diesel fuel" means diesel fuel that meets the dyeing and marking requirements of 26 U.S.C. § 4082.

"Elective supplier" means a supplier who (i) is required to be licensed in the Commonwealth and (ii) elects to collect the tax due the Commonwealth on motor fuel that is removed at a terminal located in another state and has Virginia as its destination state.

"End seller" means the person who sells fuel to the ultimate user of the fuel.

"Export" means to obtain motor fuel in Virginia for sale or distribution in another state, territory, or foreign country. Motor fuel delivered out-of-state by or for the seller constitutes an export by the seller, and motor fuel delivered out-of-state by or for the purchaser constitutes an export by the purchaser.

"Exporter" means a person who obtains motor fuel in Virginia for sale or distribution in another state, territory, or foreign country.

"Fuel" includes motor fuel and alternative fuel.

"Fuel alcohol" means methanol or fuel grade ethanol.

"Fuel alcohol provider" means a person who (i) produces fuel alcohol or (ii) imports fuel alcohol outside the terminal transfer system by means of a marine vessel, a transport truck, a tank wagon, or a railroad tank car.

"Gasohol" means a blended fuel composed of gasoline and fuel grade ethanol.

"Gasoline" means (i) all products that are commonly or commercially known or sold as gasoline and are suitable for use as a fuel in a highway vehicle, aircraft, or watercraft, other than products that have an American Society for Testing Materials octane number of less than 75 as determined by the motor method; (ii) a petroleum product component of gasoline, such as naphtha, reformate, or toluene; (iii) gasohol; and (iv) fuel grade ethanol. The term does not include aviation gasoline sold for use in an aircraft engine.

"Governmental entity" means (i) the Commonwealth or any political subdivision thereof or (ii) the United States or its departments, agencies, and instrumentalities.

"Gross gallons" means an amount of motor fuel measured in gallons, exclusive of any temperature, pressure, or other adjustments.

"Heating oil" means any combustible liquid, including but not limited to dyed #1 fuel oil, dyed #2 fuel oil, and kerosene, that is burned in a boiler, furnace, or stove for heating or for industrial processing purposes.

"Highway" means every way or place of whatever nature open to the use of the public for purposes of vehicular travel in the Commonwealth, including the streets and alleys in towns and cities.

"Highway vehicle" means a self-propelled vehicle designed for use on a highway.

"Import" means to bring motor fuel into Virginia by any means of conveyance other than in the fuel supply tank of a highway vehicle. Motor fuel delivered into Virginia from out-of-state by or for the seller constitutes an import by the seller, and motor fuel delivered into Virginia from out-of-state by or for the purchaser constitutes an import by the purchaser.

"Importer" means a person who obtains motor fuel outside of Virginia and brings that motor fuel into Virginia by any means of conveyance other than in the fuel tank of a highway vehicle. For purposes of this chapter, a motor fuel transporter shall not be considered an importer.

"In-state-only supplier" means (i) a supplier who is required to have a license and who elects not to collect the tax due the Commonwealth on motor fuel that is removed by that supplier at a terminal located in another state and has Virginia as its destination state or (ii) a supplier who does business only in Virginia.

"Licensee" means any person licensed by the Commissioner pursuant to Article 2 (§ 58.1-2204 et seq.) of this chapter or § 58.1-2244.

"Liquid" means any substance that is liquid above its freezing point.

"Motor fuel" means gasoline, diesel fuel, blended fuel, and aviation fuel.

"Motor fuel transporter" means a person who transports motor fuel for hire by means of a pipeline, a

182 tank wagon, a transport truck, a railroad tank car, or a marine vessel.

183 "Net gallons" means the amount of motor fuel measured in gallons when adjusted to a temperature of
184 60 degrees Fahrenheit and a pressure of 14.7 pounds per square inch.

185 "Occasional importer" means any person who (i) imports motor fuel by any means outside the
186 terminal transfer system and (ii) is not required to be licensed as a bonded importer.

187 "Permissive supplier" means an out-of-state supplier who elects, but is not required, to have a
188 supplier's license under this chapter.

189 "Person" means any individual; firm; cooperative; association; corporation; limited liability company;
190 trust; business trust; syndicate; partnership; limited liability partnership; joint venture; receiver; trustee in
191 bankruptcy; club, society or other group or combination acting as a unit; or public body, including but
192 not limited to the Commonwealth, any other state, and any agency, department, institution, political
193 subdivision or instrumentality of the Commonwealth or any other state.

194 "Position holder" means a person who holds an inventory position of motor fuel in a terminal, as
195 reflected on the records of the terminal operator. A person holds an "inventory position of motor fuel"
196 when he has a contract with the terminal operator for the use of storage facilities and terminaling
197 services for fuel at the terminal. The term includes a terminal operator who owns fuel in the terminal.

198 "Principal" means (i) if a partnership, all its partners; (ii) if a corporation, all its officers, directors,
199 and controlling direct or indirect owners; (iii) if a limited liability company, all its members; and (iv) or
200 an individual.

201 "Provider of alternative fuel" means a person who (i) acquires alternative fuel for sale or delivery to
202 a bulk user or a retailer; (ii) maintains storage facilities for alternative fuel, part or all of which the
203 person sells to someone other than a bulk user or a retailer to operate a highway vehicle; (iii) sells
204 alternative fuel and uses part of the fuel acquired for sale to operate a highway vehicle by means of a
205 fuel supply line from the cargo tank of the vehicle to the engine of the vehicle; or (iv) imports
206 alternative fuel into Virginia, by a means other than the usual tank or receptacle connected with the
207 engine of a highway vehicle, for sale or use by that person to operate a highway vehicle.

208 "Rack" means a facility that contains a mechanism for delivering motor fuel from a refinery,
209 terminal, or bulk plant into a transport truck, railroad tank car, or other means of transfer that is outside
210 the terminal transfer system.

211 "Refiner" means any person who owns, operates, or otherwise controls a refinery.

212 "Refinery" means a facility for the manufacture or reprocessing of finished or unfinished petroleum
213 products usable as motor fuel and from which motor fuel may be removed by pipeline or marine vessel
214 or at a rack.

215 "Removal" means a physical transfer other than by evaporation, loss, or destruction. A physical
216 transfer to a transport truck or other means of conveyance outside the terminal transfer system is
217 complete upon delivery into the means of conveyance.

218 "Retailer" means a person who (i) maintains storage facilities for motor fuel and (ii) sells the fuel at
219 retail or dispenses the fuel at a retail location.

220 "Retailer of alternative fuel" means a person who (i) maintains storage facilities for alternative fuel
221 and (ii) sells or dispenses the fuel at retail, to be used to generate power to operate a highway vehicle.

222 "Supplier" means (i) a position holder, or (ii) a person who receives motor fuel pursuant to a
223 two-party exchange. A licensed supplier includes a licensed elective supplier and licensed permissive
224 supplier.

225 "System transfer" means a transfer (i) of motor fuel within the terminal transfer system or (ii) of fuel
226 grade ethanol by transport truck or railroad tank car.

227 "Tank wagon" means a straight truck or straight truck/trailer combination designed or used to carry
228 fuel and having a capacity of less than 6,000 gallons.

229 "Terminal" means a motor fuel storage and distribution facility (i) to which a terminal control
230 number has been assigned by the Internal Revenue Service, (ii) to which motor fuel is supplied by
231 pipeline or marine vessel, and (iii) from which motor fuel may be removed at a rack.

232 "Terminal operator" means a person who owns, operates, or otherwise controls a terminal.

233 "Terminal transfer system" means a motor fuel distribution system consisting of refineries, pipelines,
234 marine vessels, and terminals, and which is a "bulk transfer/terminal system" under 26 C.F.R. Part
235 48.4081-1.

236 "Transmix" means (i) the buffer or interface between two different products in a pipeline shipment or
237 (ii) a mix of two different products within a refinery or terminal that results in an off-grade mixture.

238 "Transport truck" means a tractor truck/semitrailer combination designed or used to transport cargoes
239 of motor fuel over a highway.

240 "Trustee" means a person who (i) is licensed as a supplier, an elective supplier, or a permissive
241 supplier and receives tax payments from and on behalf of a licensed or unlicensed distributor, or other
242 person pursuant to § 58.1-2231 or (ii) is licensed as a provider of alternative fuel and receives tax
243 payments from and on behalf of a bulk user of alternative fuel, retailer of alternative fuel or other

244 person pursuant to § 58.1-2252.

245 "Two-party exchange" means a transaction in which fuel is transferred from one licensed supplier to
246 another licensed supplier pursuant to an exchange agreement, which transaction (i) includes a transfer
247 from the person who holds the inventory position in taxable motor fuel in the terminal as reflected on
248 the records of the terminal operator and (ii) is completed prior to removal of the product from the
249 terminal by the receiving exchange partner.

250 "Undyed diesel fuel" means diesel fuel that is not subject to the United States Environmental
251 Protection Agency or Internal Revenue Service fuel-dyeing requirements.

252 "Use" means the actual consumption or receipt of motor fuel by any person into a highway vehicle,
253 aircraft, or watercraft.

254 "Watercraft" means any vehicle used on waterways.
255