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## SENATE BILL NO. 1085

Offered January 12, 2011

Prefiled January 11, 2011

A *BILL to amend and reenact § 58.1-3832 of the Code of Virginia, relating to uniform enforcement of local cigarette tax requirements.*

\_\_\_\_\_  
Patron—Hanger

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Referred to Committee on Finance

**Be it enacted by the General Assembly of Virginia:****1. That § 58.1-3832 of the Code of Virginia is amended and reenacted as follows:**

§ 58.1-3832. Local ordinances to administer and enforce local taxes on sale or use of cigarettes.

A. Any county, city or town having a tax upon the sale or use of cigarettes may by ordinance, provide for the administration and enforcement of any such cigarette tax, *which ordinance shall require that such county, city, or town adhere to guidelines and rules established by the Department of Taxation related to cigarette tax enforcement.* ~~Such~~ If such local ordinance provides for the use of a tax stamp or meter impression as evidence of payment of the tax, it may also:

1. Provide for the registration of any distributor, wholesaler, vendor, retailer or other person selling, storing or possessing cigarettes within or transporting cigarettes within or into such taxing jurisdiction for sale or use. Such registration may be conditioned upon the filing of a bond with a surety company authorized to do business in Virginia as surety, which bond shall not exceed one and one-half times the average monthly liability of such taxpayer. The county, city or town may revoke registration if such bond is impaired, but for no other reason. Any such distributor, wholesaler, retailer or other person whose business and residence is outside the taxing jurisdiction, who shall sell, store or possess in the taxing jurisdiction therein any cigarettes shall, by virtue of such sale, storage or possession submit himself to its legal jurisdiction and appoint as his attorney for any service of lawful process such officer or person as may be designated in the local ordinance for that purpose. A copy of any such process served on the said officer or person shall be sent forthwith by registered mail to the distributor, wholesaler or retailer.

2. Provide for the use of a tax stamp or meter impression as evidence of payment of the tax or other method or system of reporting payment and collection of such tax.

3. Provide that tobacco products found in quantities of more than six cartons within the taxing jurisdiction shall be conclusively presumed for sale or use within the jurisdiction and may be seized and confiscated if:

a. They are in transit, and are not accompanied by a bill of lading or other document indicating the true name and address of the consignor or seller and of the consignee or purchaser, and the brands and quantity of cigarettes so transported; or are in transit and accompanied by a bill of lading or other document which is false or fraudulent, in whole or in part; or

b. They are in transit and are accompanied by a bill of lading or other document indicating:

(1) A consignee or purchaser in another state or the District of Columbia who is not authorized by the law of such other jurisdiction to receive or possess such tobacco products on which the taxes imposed by such other jurisdiction have not been paid; unless the tax of the state or District of destination has been paid and the said products bear the tax stamps of that state or District; or

(2) A consignee or purchaser in the Commonwealth of Virginia but outside the taxing jurisdiction who does not possess a Virginia sales and use tax certificate, a Virginia retail cigarette license and, where applicable, both a business license and retail cigarette license issued by the local jurisdiction of destination; or

c. They are not in transit and the tax has not been paid, nor have approved arrangements for payment been made, provided that this subparagraph shall not apply to cigarettes in the possession of distributors or public warehouses which have filed notice and appropriate proof with the taxing jurisdiction that those cigarettes are temporarily within the taxing jurisdiction and will be sent to consignees or purchasers outside the jurisdiction in the normal course of business.

4. Provide that cigarettes and other property, other than motor vehicles, used in the furtherance of any illegal evasion of the local tax *so may be seized and confiscated and* may be disposed of by sale or other method deemed appropriate by the local taxing authority. No credit from any sale or other disposition shall be allowed toward any tax or penalties owed.

5. Provide that persons violating any provision thereof shall be deemed guilty of a Class 1 misdemeanor, and require the payment of penalties for late payment not to exceed ten percent per

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59 month, penalties for fraud or evasion of the tax not to exceed fifty percent, and interest not to exceed  
60 three quarters of one percent per month, upon any tax found to be overdue and unpaid. ~~The mere~~  
61 ~~possession of untaxed cigarettes in quantities of not more than six cartons shall not be a violation of any~~  
62 ~~such ordinance.~~

63 64. Provide for the forfeiture and sale of any property seized; provided, however, that proper notice  
64 of such seizure shall be given to the known holders of property interests in such property and shall  
65 include procedures for administrative appeal as well as affirmative defenses which may be asserted by  
66 such holders which procedures must be set forth in reasonable detail.

67 75. Provide that any coin-operated vending machine, in which any cigarettes are found, stored or  
68 possessed bearing a counterfeit or bogus cigarette tax stamp or impression or any unstamped tobacco  
69 products, or any cigarettes upon which the tax has not been paid, may be declared contraband property  
70 and shall be subject to confiscation and sale as provided in ~~subsection 6 subdivision 4~~. When any such  
71 vending machine is found containing such cigarettes it shall be presumed that such cigarettes were  
72 intended for distribution, sale or use therefrom. In lieu of immediate seizure and confiscation of any  
73 vending machines used in an illegal evasion of the tax it may be sealed by appropriate enforcement  
74 authorities to prevent continued illegal sale or removal of any cigarettes, and may be left unmoved until  
75 other civil and criminal penalties are imposed or waived. Notice requirements shall be the same as if the  
76 machine had been seized. Such seal may be removed and the machine declared eligible for operation  
77 only by authorized enforcement authorities. Nothing in this section shall prevent seizure and confiscation  
78 of a vending machine at any time after it is sealed.

79 86. Provide that any counterfeit stamps or counterfeit impression devices may also be seized and  
80 confiscated.

81 97. ~~Any county, city or town may enact an ordinance which would delegate its~~ *Delegate the*  
82 *locality's* administrative and enforcement authority under its cigarette tax ordinance to one agency or  
83 authority pursuant to the provisions of § 15.2-1300. Such agency or authority ~~may promulgate rules and~~  
84 ~~regulations governing the display of cigarette stamps in vending machines, tax liens against property of~~  
85 ~~taxpayers hereunder, extend varying discount rates and establish different classes of taxpayers or those~~  
86 ~~required to collect and remit the tax, requirements concerning keeping and production of records,~~  
87 ~~administrative and jeopardy assessment of tax where reasonably justified, required notice to authorities~~  
88 ~~of sale of taxpayer's business, audit requirements and authority, and criteria for authority of distributors~~  
89 ~~and others to possess untaxed cigarettes and any other provisions consistent with the powers granted by~~  
90 ~~this section or necessarily implied therefrom shall be governed by and subject to guidelines and rules~~  
91 ~~established by the Department of Taxation related to cigarette tax enforcement.~~ Such ordinance may  
92 further provide that such agency or authority created may issue a common revenue stamp, employ legal  
93 counsel, bring appropriate court action, in its own name where necessary to enforce payment of the  
94 local cigarette taxes or penalties owed any member jurisdiction and provide cigarette tax agents, and the  
95 necessary enforcement supplies and equipment needed to effectively enforce the cigarette tax ordinance  
96 promulgated by each such county, city or town. Any cigarette tax agents shall meet such requirements  
97 of training or experience as may be promulgated from time to time by the enforcement authority when  
98 performing their duties and shall be required to carry proper identification and may be armed for their  
99 own protection and for the enforcement of such ordinance. Any such agent shall have the power of  
100 arrest upon reasonable and probable cause that a violation of any tobacco tax ordinance has been  
101 committed.

102 *B. The Department of Taxation shall develop, maintain, and publish guidelines and rules referenced*  
103 *in this section relating to cigarette tax enforcement. Such guidelines and rules shall include, but not be*  
104 *limited to, (i) uniform penalties for the violation of stamping requirements, and (ii) a uniform system of*  
105 *appeals whereby a distributor, wholesaler, vendor, retailer, or other person selling, storing, or*  
106 *possessing cigarettes within or transporting cigarettes within or into a taxing jurisdiction for sale or use*  
107 *may seek review of any adverse action taken against him by such taxing jurisdiction. The guidelines*  
108 *shall be exempt from the Administrative Process Act (§ 2.2-4000 et seq.).*

109 **2. That on and after July 1, 2011, any local ordinance enacted prior to the effective date of this**  
110 **act under the authority of § 58.1-3832 of the Code of Virginia shall be void and of no effect to the**  
111 **extent that such ordinance is inconsistent with the requirements of this act.**