## **2011 SESSION**

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# HOUSE BILL NO. 2446

Offered January 19, 2011

A BILL to amend and reenact § 56-585.2 of the Code of Virginia, relating to the renewable energy portfolio standard program.

Patron-Cosgrove

#### Referred to Committee on Commerce and Labor

### Be it enacted by the General Assembly of Virginia:

#### 10 1. That § 56-585.2 of the Code of Virginia is amended and reenacted as follows:

\$ 56-585.2. Sale of electricity from renewable sources through a renewable energy portfolio standard
 program.

A. As used in this section:

14 "Renewable energy" shall have the same meaning ascribed to it in § 56-576, provided such renewable 15 energy is (i) generated or purchased in the Commonwealth or in the interconnection region of the regional transmission entity of which the participating utility is a member, as it may change from time 16 to time; (ii) generated by a public utility providing electric service in the Commonwealth from a facility 17 in which the public utility owns at least a 49 percent interest and that is located in a control area 18 adjacent to such interconnection region; or (iii) represented by certificates issued by an affiliate of such 19 20 regional transmission entity, or any successor to such affiliate, and held or acquired by such utility, which validate the generation of renewable energy by eligible sources in such region. "Renewable 21 22 energy" shall not include electricity generated from pumped storage, but shall include run-of-river generation from a combined pumped-storage and run-of-river facility. 23

"Total electric energy sold in the base year" means total electric energy sold to Virginia jurisdictional
retail customers by a participating utility in calendar year 2007, excluding an amount equivalent to the
average of the annual percentages of the electric energy that was supplied to such customers from
nuclear generating plants for the calendar years 2004 through 2006.

B. Any investor-owned incumbent electric utility may apply to the Commission for approval to
participate in a renewable energy portfolio standard program, as defined in this section. The Commission
shall approve such application if the applicant demonstrates that it has a reasonable expectation of
achieving 12 percent of its base year electric energy sales from renewable energy sources during
calendar year 2022, and 15 percent of its base year electric energy sales from renewable energy sources
during calendar year 2025, as provided in subsection D.

C. It is in the public interest for utilities to achieve the goals set forth in subsection D, such goals being referred to herein as "RPS Goals". Accordingly, the Commission, in addition to providing 34 35 recovery of incremental RPS program costs pursuant to subsection E, shall increase the fair combined 36 37 rate of return on common equity for each utility participating in such program by a single Performance Incentive, as defined in subdivision A 2 of § 56-585.1, of 50 basis points whenever the utility attains an 38 39 RPS Goal established in subsection D. Such Performance Incentive shall first be used in the calculation 40 of a fair combined rate of return for the purposes of the immediately succeeding biennial review 41 conducted pursuant to § 56-585.1 after any such RPS Goal is attained, and shall remain in effect if the 42 utility continues to meet the RPS Goals established in this section through and including the third succeeding biennial review conducted thereafter. Any such Performance Incentive, if implemented, shall 43 44 be in lieu of any other Performance Incentive reducing or increasing such utility's fair combined rate of return on common equity for the same time periods. However, if the utility receives any other 45 46 Performance Incentive increasing its fair combined rate of return on common equity by more than 50 47 basis points, the utility shall be entitled to such other Performance Incentive in lieu of this Performance 48 Incentive during the term of such other Performance Incentive. A utility shall receive double credit 49 toward meeting the renewable energy portfolio standard goal for energy derived from sunlight or from onshore wind, *biomass*, or waste-to-energy and triple credit toward meeting the renewable energy 50 51 portfolio standard goal for energy derived from offshore wind or from sunlight. A utility shall receive 52 quadruple credit toward meeting the renewable energy portfolio standard goal for energy derived from sunlight if the facility where such energy is generated is physically situated within the Commonwealth 53 and the majority of the products used to generate the energy, measured on the basis of the cost of such 54 products, are manufactured or assembled in the United States. 55

56 D. To qualify for the Performance Incentive established in subsection C, the total electric energy sold 57 by a utility to meet the RPS Goals shall be composed of the following amounts of electric energy from 58 renewable energy sources, as adjusted for any sales volumes lost through operation of the customer **59** choice provisions of subdivision A 3 or A 4 of § 56-577:

60 RPS Goal I: In calendar year 2010, 4 percent of total electric energy sold in the base year.

RPS Goal II: For calendar years 2011 through 2015, inclusive, an average of 4 percent of total
 electric energy sold in the base year, and in calendar year 2016, 7 percent of total electric energy sold in
 the base year.

64 RPS Goal III: For calendar years 2017 through 2021, inclusive, an average of 7 percent of total electric energy sold in the base year, and in calendar year 2022, 12 percent of total electric energy sold in the base year.

67 RPS Goal IV: For calendar years 2023 and 2024, inclusive, an average of 12 percent of total electric energy sold in the base year, and in calendar year 2025, 15 percent of total electric energy sold in the base year.

A utility may apply renewable energy sales achieved or renewable energy certificates acquired during
the periods covered by any such RPS Goal that are in excess of the sales requirement for that RPS Goal
to the sales requirements for any future RPS Goal.

73 E. A utility participating in such program shall have the right to recover all incremental costs 74 incurred for the purpose of such participation in such program, as accrued against income, through rate 75 adjustment clauses as provided in subdivisions A 5 and A 6 of § 56-585.1, including, but not limited to, 76 administrative costs, ancillary costs, capacity costs, costs of energy represented by certificates described 77 in subsection A, and, in the case of construction of renewable energy generation facilities, allowance for 78 funds used during construction until such time as an enhanced rate of return, as determined pursuant to 79 subdivision A 6 of § 56-585.1, on construction work in progress is included in rates, projected 80 construction work in progress, planning, development and construction costs, life-cycle costs, and costs 81 of infrastructure associated therewith, plus an enhanced rate of return, as determined pursuant to subdivision A 6 of § 56-585.1. All incremental costs of the RPS program shall be allocated to and 82 83 recovered from the utility's customer classes based on the demand created by the class and within the 84 class based on energy used by the individual customer in the class, except that the incremental costs of 85 the RPS program shall not be allocated to or recovered from customers that are served within the large 86 industrial rate classes of the participating utilities and that are served at primary or transmission voltage.

87 F. A utility participating in such program shall apply towards meeting its RPS Goals any renewable energy from existing renewable energy sources owned by the participating utility or purchased as 88 89 allowed by contract at no additional cost to customers to the extent feasible. A utility participating in 90 such program shall not apply towards meeting its RPS Goals renewable energy certificates attributable to 91 any renewable energy generated at a renewable energy generation source in operation as of July 1, 2007, that is operated by a person that is served within a utility's large industrial rate class and that is served 92 93 at primary or transmission voltage. A participating utility shall be required to fulfill any remaining deficit needed to fulfill its RPS Goals from new renewable energy supplies at reasonable cost and in a 94 95 prudent manner to be determined by the Commission at the time of approval of any application made 96 pursuant to subsection B. A participating utility may sell renewable energy certificates produced at its 97 own generation facilities located in the Commonwealth or, if located outside the Commonwealth, owned 98 by such utility and in operation as of January 1, 2010, or renewable energy certificates acquired as part 99 of a purchase power agreement, to another entity and purchase lower cost renewable energy certificates 100 and the net difference in price between the renewable energy certificates shall be credited to customers. 101 Utilities participating in such program shall collectively, either through the installation of new generating 102 facilities, through retrofit of existing facilities or through purchases of electricity from new facilities 103 located in Virginia, use or cause to be used no more than a total of 1.5 million tons per year of green 104 wood chips, bark, sawdust, a tree or any portion of a tree which is used or can be used for lumber and pulp manufacturing by facilities located in Virginia, towards meeting RPS goals, excluding such fuel 105 used at electric generating facilities using wood as fuel prior to January 1, 2007. A utility with an 106 107 approved application shall be allocated a portion of the 1.5 million tons per year in proportion to its 108 share of the total electric energy sold in the base year, as defined in subsection A, for all utilities 109 participating in the RPS program. A utility may use in meeting RPS goals, without limitation, the 110 following sustainable biomass and biomass based waste to energy resources: mill residue, except wood 111 chips, sawdust and bark; pre-commercial soft wood thinning; slash; logging and construction debris; 112 brush; yard waste; shipping crates; dunnage; non-merchantable waste paper; landscape or right-of-way 113 tree trimmings; agricultural and vineyard materials; grain; legumes; sugar; and gas produced from the 114 anaerobic decomposition of animal waste.

G. The Commission shall promulgate such rules and regulations as may be necessary to implement
 the provisions of this section including a requirement that participants verify whether the RPS goals are
 met in accordance with this section.

H. Each investor-owned incumbent electric utility shall report to the Commission annually by
November 1 on (i) its efforts, if any, to meet the RPS Goals, (ii) its overall generation of renewable
energy, and (iii) advances in renewable generation technology that affect activities described in clauses

**121** (i) and (ii).