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SENATE BILL NO. 654**AMENDMENT IN THE NATURE OF A SUBSTITUTE**(Proposed by the Senate Committee on Privileges and Elections
on February 9, 2010)

(Patron Prior to Substitute—Senator Northam)

A BILL to amend and reenact §§ 24.2-114, 24.2-407, 24.2-418, 24.2-531, 24.2-611, 24.2-706, and 24.2-710 of the Code of Virginia and to repeal § 24.2-533 of the Code of Virginia, relating to elections, electronic reforms, and the State Board of Elections.

Be it enacted by the General Assembly of Virginia:

1. That §§ 24.2-114, 24.2-407, 24.2-418, 24.2-531, 24.2-611, 24.2-706, and 24.2-710 of the Code of Virginia are amended and reenacted as follows:

§ 24.2-114. Duties and powers of general registrar.

In addition to the other duties required by this title, the general registrar, and the assistant registrars acting under his supervision, shall:

1. Maintain the office of the general registrar and establish and maintain additional public places for voter registration in accordance with the provisions of § 24.2-412.

2. Participate in programs to educate the general public concerning registration and encourage registration by the general public. No registrar shall actively solicit, in a selective manner, any application for registration or for a ballot or offer anything of value for any such application.

3. Perform his duties within the county or city he was appointed to serve, except that a registrar may (i) go into a county or city in the Commonwealth contiguous to his county or city to register voters of his county or city when conducting registration jointly with the registrar of the contiguous county or city or (ii) notwithstanding any other provision of law, participate in multijurisdictional staffing for voter registration offices, approved by the State Board, that are located at facilities of the Department of Motor Vehicles.

4. Provide the appropriate forms for applications to register and to obtain the information necessary to complete the applications pursuant to the provisions of the Constitution of Virginia and general law.

5. Indicate on the registration records for each accepted mail voter registration application form returned by mail pursuant to Article 3.1 (§ 24.2-416.1 et seq.) of Chapter 4 that the registrant has registered by mail. The general registrar shall fulfill this duty in accordance with the instructions of the State Board so that those persons who registered by mail are identified on the registration records, lists of registered voters furnished pursuant to § 24.2-405, lists of persons who voted furnished pursuant to § 24.2-406, and pollbooks used for the conduct of elections.

6. Accept a registration application or request for transfer or change of address submitted by or for a resident of any other county or city in the Commonwealth. Registrars shall process registration applications and requests for transfer or change of address from residents of other counties and cities in accordance with written instructions from the State Board and shall forward the completed application or request to the registrar of the applicant's residence. Notwithstanding the provisions of § 24.2-416, the registrar of the applicant's residence shall recognize as timely any application or request for transfer or change of address submitted to any person authorized to receive voter registration applications pursuant to Chapter 4 (§ 24.2-400 et seq.), prior to or on the final day of registration. The registrar of the applicant's residence shall determine the qualification of the applicant and promptly notify the applicant at the address shown on the application or request of the acceptance or denial of his registration or transfer. However, notification shall not be required when the registrar does not have an address for the applicant.

7. Preserve order at and in the vicinity of the place of registration. For this purpose, the registrar shall be vested with the powers of a conservator of the peace while engaged in the duties imposed by law. He may exclude from the place of registration persons whose presence disturbs the registration process. He may appoint special officers, not exceeding three in number, for a place of registration and may summon persons in the vicinity to assist whenever, in his judgment, it is necessary to preserve order. The general registrar and any assistant registrar shall be authorized to administer oaths for purposes of this title.

8. Maintain the official registration records for his county or city in the system approved by, and in accordance with the instructions of, the State Board; preserve the written applications of all persons who are registered; and preserve for a period of four years the written applications of all persons who are denied registration or whose registration is cancelled.

9. If a person is denied registration, promptly notify such person in writing of the denial and the reason for denial in accordance with § 24.2-422.

10. Verify the accuracy of the pollbooks provided for each election by the State Board, make the

pollbooks available to the precincts, and according to the instructions of the State Board ~~return the pollbooks, or transfer~~ *provide* a copy of the data from ~~any electronic~~ *the* pollbooks; to the State Board after each election for voting credit purposes.

11. ~~After the return of the pollbooks by the State Board, retain~~ *Retain* the pollbooks in his principal office for two years from the date of the election.

12. Maintain accurate and current registration records and comply with the requirements of this title for the transfer, inactivation, and cancellation of voter registrations.

13. Whenever election districts, precincts, or polling places are altered, provide for entry into the voter registration system of the proper district and precinct designations for each registered voter whose districts or precinct have changed and notify each affected voter of changes affecting his districts or polling place by mail.

14. Whenever any part of his county or city becomes part of another jurisdiction by annexation, merger, or other means, transfer to the appropriate general registrar the registration records of the affected registered voters. The general registrar for their new county or city shall notify them by mail of the transfer and their new election districts and polling places.

15. When he registers any person who was previously registered in another state, notify the appropriate authority in that state of the person's registration in Virginia.

16. Whenever any person is believed to be registered or voting in more than one state or territory of the United States at the same time, inquire about, or provide information from the voter's registration and voting records to any appropriate voter registration or other authority of another state or territory who inquires about, that person's registration and voting history.

17. At the request of the county or city chairman of any political party nominating a candidate for the General Assembly, constitutional office, or local office by a method other than a primary, review any petition required by the party in its nomination process to determine whether those signing the petition are registered voters with active status.

18. Carry out such other duties as prescribed by the electoral board.

19. Attend, or designate one member of his staff to attend, an annual training program provided by the State Board.

§ 24.2-407. Statement for persons receiving lists of persons registered or voting; penalties.

Any person receiving lists pursuant to § 24.2-405 ~~or~~ §, 24.2-406, 24.2-706, *or* 24.2-710 shall sign the following statement:

"I understand that the lists requested are the property of the State Board of Elections of the Commonwealth of Virginia, and I hereby state or agree, subject to felony penalties for making false statements pursuant to § 24.2-1016, that (i) I am a person authorized by § 24.2-405 ~~or~~ §, 24.2-406, 24.2-706, *or* 24.2-710 of the Code of Virginia to receive a copy of the lists described; (ii) the lists will be used only for the purposes prescribed and for no other use; and (iii) I will not permit the use or copying of the lists by persons not authorized by the Code of Virginia to obtain them.

Signature of Purchaser "

§ 24.2-418. Application for registration.

A. Each applicant to register shall provide, subject to felony penalties for making false statements pursuant to § 24.2-1016, the information necessary to complete the application to register. Unless physically disabled, he shall sign the application. The application to register shall be only on a form or forms prescribed by the State Board.

The form of the application to register shall require the applicant to provide the following information: full name; gender; date of birth; social security number, if any; whether the applicant is presently a United States citizen; address of residence in the precinct; place of last previous registration to vote; and whether the applicant has ever been adjudicated incapacitated or convicted of a felony, and if so, under what circumstances the applicant's right to vote has been restored. The form shall contain a statement that whoever votes more than once in any election in the same or different jurisdictions shall be guilty of a Class 6 felony.

B. The form shall permit any individual, as follows, or member of his household, to furnish, in addition to his residence street address, a post office box address located within the Commonwealth to be included in lieu of his street address on the lists of registered voters and persons who voted, which are furnished pursuant to §§ 24.2-405 and 24.2-406, ~~or~~ on voter registration records made available for public inspection pursuant to § 24.2-444, *or on lists of absentee voter applicants furnished pursuant to § 24.2-706 or 24.2-710*. The voter shall comply with the provisions of § 24.2-424 for any change in the post office box address provided under this subsection.

1. Any active or retired law-enforcement officer, as defined in § 9.1-101 and in 5 U.S.C. § 8331(20), but excluding officers whose duties relate to detention as defined in 5 U.S.C. § 8331(20);

2. Any party granted a protective order issued by or under the authority of any court of competent jurisdiction, including but not limited to courts of the Commonwealth of Virginia;

3. Any party who has furnished a signed written statement by the party that he is in fear for his

personal safety from another person who has threatened or stalked him, accompanied by evidence that he has filed a complaint with a magistrate or law-enforcement official against such other person; and

4. Any party participating in the address confidentiality program pursuant to § 2.2-515.2.

§ 24.2-531. Pollbooks and ballot containers.

There shall be pollbooks in the form set forth in § 24.2-611 and a separate ballot container provided for each party taking part in any primary. The ballot container for each party shall have plainly marked upon its top the words "Primary Ballot Container" and the name of the party. ~~The officers of election shall enter on the cover of the pollbook, if not entered previously, the name of the party whose voters are recorded therein.~~

§ 24.2-611. Form and signing of pollbooks; records of persons voting; electronic pollbooks.

A. The following oath shall be on a form prescribed by the State Board, administered to all officers of election, and kept by the officers of election with the pollbook:

"I do solemnly swear (or affirm) that I will perform the duties for this election according to law and the best of my ability, and that I will studiously endeavor to prevent fraud, deceit, and abuse in conducting this election."

The oath shall be administered to each officer of election by the general registrar, a member of the electoral board, or an officer of election designated by the general registrar and secretary of the electoral board, who shall be so identified on the form. The oath shall be signed by each officer of election and the person administering the oath. The pollbook shall be marked to identify the election for which it is used.

B. The State Board shall provide the pollbook pursuant to subdivision A 7 of § 24.2-404. The pollbook shall (i) provide a space for the officer of election to record the name and consecutive number of the voter at the time he offers to vote and (ii) be retained in accordance with the provisions governing pollbooks in this title. ~~If the pollbook is provided in printed form, the~~ The State Board shall ~~provide make available~~ a numerical check sheet *required to be used with pollbooks in printed form* to determine the consecutive number to be recorded with the name of the voter by the officer of election. ~~If the pollbook is provided in electronic form~~ *In electronic pollbooks*, the consecutive number shall be entered automatically when the officer of election records that the voter has voted. When the name and number of the last qualified voter have been entered on the pollbook, the officer of election responsible for that pollbook shall sign a statement on the check sheet, or on a separate form if an electronic pollbook is used, certifying the number of qualified registrants who have voted. The State Board shall provide instructions to the local electoral boards, general registrars, and officers of election for the conduct of the election and for procedures for entering a voting record for each voter and recording each voter's name, including voters unable to enter the polling place, and for verifying the accurate entry of the voting record for each registrant on the Virginia Voter Registration System. *Notwithstanding any other provision of this title, for any election held on or after November 1, 2010, all pollbooks provided by the State Board shall be in electronic form only.*

C. The State Board shall incorporate safeguards to assure that the records of the election, including the pollbook, voter count sheets, or other alternative records, will provide promptly an accurate and secure record of those who have voted. ~~The State Board may provide for the pollbook to be in a paper format or in an electronic format if funds are appropriated to cover the costs associated with the provision of a pollbook in an electronic format. The State Board shall be authorized to conduct pilot programs in one or more localities, with the consent of the electoral board of the locality, to test the use of an electronic pollbook in one or more precincts, notwithstanding any other provision of law to the contrary.~~

D. Any locality may expend its own funds to purchase electronic pollbooks that have been approved for use in elections by the State Board.

§ 24.2-706. Duty of general registrar and electoral board on receipt of application; statement of voter.

On receipt of an application for an absentee ballot, the general registrar shall enroll the name and address of each registered applicant on an absentee voter applicant list that shall be maintained in the office of the general registrar with a file of the applications of the listed applicants. The list and the applications shall be available for inspection and copying by any registered voter during regular office hours. *Upon request, the State Board shall provide an electronic copy of the absentee voter applicant list to any political party or candidate.*

No list or application containing an individual's social security number, or any part thereof, or the individual's day and month of birth, shall be made available for inspection or copying by anyone. The State Board of Elections shall prescribe procedures for local electoral boards and general registrars to make the information in the lists and applications available in a manner that does not reveal social security numbers or parts thereof, or an individual's day and month of birth.

The completion and timely delivery of an application for an absentee ballot shall be construed to be an offer by the applicant to vote in the election.

183 The general registrar shall note on each application received whether the applicant is or is not a
184 registered voter and notify the secretary of the electoral board. In reviewing the application for an
185 absentee ballot, the general registrar and electoral board shall not reject the application of any individual
186 because of an error or omission on any record or paper relating to the application, if such error or
187 omission is not material in determining whether such individual is qualified to vote absentee.

188 If the application has been properly completed and signed and the applicant is a registered voter of
189 the precinct in which he offers to vote, the electoral board shall within three business days of receiving
190 an application for an absentee ballot, or as soon thereafter as is reasonably possible, send to the
191 applicant by mail, obtaining a certificate of mailing, or deliver to him in person in the office of the
192 secretary or registrar, the following items and nothing else:

193 1. An envelope containing the folded ballot, sealed and marked "Ballot within. Do not open except
194 in presence of a witness."

195 2. An envelope, with printing only on the flap side, for resealing the marked ballot, on which
196 envelope is printed the following:

197 "Statement of Voter."

198 "I do hereby state, subject to felony penalties for making false statements pursuant to § 24.2-1016,
199 that my FULL NAME is (last, first, middle); that I am now or have been at some time since
200 last November's general election a legal resident of (STATE YOUR LEGAL RESIDENCE IN
201 VIRGINIA including the house number, street name or rural route address, city, zip code); that I
202 received the enclosed ballot(s) upon application to the registrar of such county or city; that I opened the
203 envelope marked 'ballot within' and marked the ballot(s) in the presence of the witness, without
204 assistance or knowledge on the part of anyone as to the manner in which I marked it (or I am returning
205 the form required to report how I was assisted); that I then sealed the ballot(s) in this envelope; and that
206 I have not voted and will not vote in this election at any other time or place.

207 Signature of Voter

208 Date

209 Signature of witness"

210 For elections held after January 1, 2004, instead of the envelope containing the above oath, an
211 envelope containing the standard oath prescribed by the presidential designee under ~~section~~ § 101 (b) (7)
212 of the Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. § 1973ff et seq.) shall be sent
213 to voters who are qualified to vote absentee under that Act.

214 3. A properly addressed envelope for the return of the ballot to the electoral board by mail or by the
215 applicant in person.

216 4. Printed instructions for completing the ballot and statement on the envelope and returning the
217 ballot.

218 For federal elections held after January 1, 2004, for any voter who is required by subparagraph (b) of
219 42 U.S.C.S. § 15483 of the Help America Vote Act of 2002 to show identification the first time the
220 voter votes in a federal election in the state, the printed instructions shall direct the voter to submit with
221 his ballot: (i) a copy of a current and valid photo identification; or (ii) a copy of a current utility bill,
222 bank statement, government check, paycheck or other document that shows the name and address of the
223 voter. Such individual who desires to vote by mail but who does not submit one of the forms of
224 identification specified in this paragraph may cast such ballot by mail and the ballot shall be counted as
225 a provisional ballot under the provisions of § 24.2-653. The State Board of Elections shall provide
226 instructions to the electoral boards for the handling and counting of such provisional ballots pursuant to
227 subsection B of § 24.2-653 and this section.

228 5. For any voter entitled to vote absentee under the Uniformed and Overseas Citizens Absentee
229 Voting Act (42 U.S.C. § 1973ff et seq.), information provided by the State Board specific to the voting
230 rights and responsibilities for such citizens, or information provided by the registrar specific to the status
231 of the voter registration and absentee ballot application of such voter, may be included.

232 The envelopes and instructions shall be in the form prescribed by the State Board.

233 If the applicant makes his application to vote in person under § 24.2-701 at a time when the printed
234 ballots for the election are available, the general registrar or the secretary of the electoral board, on the
235 determination of the qualifications of the applicant to vote, shall provide to the applicant the items set
236 forth in subdivisions 1 through 4, and no item shall be removed by the applicant from the office of the
237 general registrar or the secretary of the electoral board. On the request of the applicant, made no later
238 than 5:00 p.m. on the seventh day prior to the election in which the applicant offers to vote, the general
239 registrar or the secretary may send the items set forth in subdivisions 1 through 4 to the applicant by
240 mail, obtaining a certificate of mailing.

241 If the applicant states as the reason for his absence on election day any of the reasons set forth in
242 subdivision 2 of § 24.2-700, the electoral board shall mail or deliver in person to the applicant in the
243 office of the secretary or general registrar, the items as set forth in subdivisions 1 through 4 and, if

necessary, an application for registration. A certificate of mailing shall not be required. The electoral board shall send the blank ballot, the form for the envelope for returning the marked ballot, and instructions to the voter by electronic transmission if the voter so requests and if the applicant voter is located outside of the Commonwealth. The voted ballot shall be returned to the electoral board as otherwise required by this chapter.

When the statement prescribed in subdivision 2 has been properly completed and signed by the registered voter and witnessed, his ballot shall not be subject to challenge pursuant to § 24.2-651.

The circuit courts shall have jurisdiction to issue an injunction to enforce the provisions of this section upon the application of (i) any aggrieved voter, (ii) any candidate in an election district in whole or in part in the court's jurisdiction where a violation of this section has occurred, or is likely to occur, or (iii) the campaign committee or the appropriate district political party chairman of such candidate.

§ 24.2-710. Further duties of electoral board and general registrar; absentee voter applicant lists.

On receipt of an absentee ballot, the electoral board or general registrar shall mark the date of receipt in the appropriate column opposite the name and address of the voter on the absentee voter applicant list maintained in the general registrar's office. A board member or registrar shall deposit the return envelope and the unopened ballot envelope in an appropriate container provided for the purpose, in which they shall remain until the day of the election.

On the day before the election, the general registrar shall (i) make out in triplicate on a form prescribed by the State Board the absentee voter applicant list containing the names of all persons who applied for an absentee ballot through the third day before the election and (ii) by noon on the day before the election, deliver two copies of the list to the electoral board. The general registrar shall make out a supplementary list containing the names of all persons voting absentee in person pursuant to §§ 24.2-705.1 and 24.2-705.2, or applying to vote absentee pursuant to § 24.2-705, for delivery by 5:00 p.m. on the day before the election. The supplementary list shall be deemed part of the absentee voter applicant list and shall be prepared and delivered in accordance with the instructions of the State Board. The general registrar shall maintain one copy of the list in his office for two years as a public record open for inspection upon request during regular office hours.

On the day before the election, the electoral board shall deliver one copy of the list provided to it by the general registrar to the chief officer of election for each precinct. The list shall be attested by the secretary of the electoral board who shall be responsible for the delivery of the attested lists to the chief officer of election for each precinct.

Absentee ballots shall be accepted only from voters whose names appear on the attested list.

Before the polls close on the day of the election, the electoral board shall deliver the absentee ballot containers to, and obtain a receipt from, the officers of election at each appropriate precinct. Any ballot returned to the electoral board or general registrar prior to the closing of the polls, but after the ballot container has been delivered, shall be delivered in an appropriate container to the officers of election at each appropriate precinct. The containers shall be sealed prior to delivery to the officers and shall contain the sealed absentee ballots, the accompanying return envelopes, and a copy of the absentee voter applicant list for each precinct.

If the county or city uses a central absentee voter precinct pursuant to § 24.2-712, the lists and containers shall be delivered, as provided in this section, to the officers of election for the absentee precinct.

Before noon on the day following the election, the general registrar shall deliver all applications for absentee ballots for the election, under seal, to the clerk of the circuit court for the county or city. The clerk shall retain the sealed applications with the counted ballots.

The secretary of the electoral board shall deliver all absentee ballots received after the election to the clerk of the circuit court.

Upon request, the State Board shall provide an electronic copy of the absentee voter applicant list to any political party or candidate. Such lists shall be used only for campaign and political purposes. In no event shall any list furnished under this section contain (i) any voter's social security number or any part thereof, (ii) any voter's day and month of birth, or (iii) the residence address of any voter who has provided a post office box address to be used on public lists pursuant to § 24.2-418.

2. That the provisions of §§ 24.2-114 and 24.2-611 of the Code of Virginia shall become effective on November 1, 2010.

3. That § 24.2-533 of the Code of Virginia is repealed.