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## HOUSE BILL NO. 1285

Offered January 21, 2010

A BILL to amend and reenact § 32.1-102.6 of the Code of Virginia, relating to certificate of public need; public notice.

Patron—Orrock

Referred to Committee on Health, Welfare and Institutions

**Be it enacted by the General Assembly of Virginia:**

**1. That § 32.1-102.6 of the Code of Virginia is amended and reenacted as follows:**

§ 32.1-102.6. Administrative procedures.

A. To obtain a certificate for a project, the applicant shall file a completed application for a certificate with the Department and the appropriate regional health planning agency *if a regional health planning agency has been designated for that region*. In order to verify the date of the Department's and the appropriate regional health planning agency's receipt of the application, the applicant shall transmit the document electronically, by certified mail or a delivery service, return receipt requested, or shall deliver the document by hand, with signed receipt to be provided.

Within 10 calendar days of the date on which the document is received, the Department and the appropriate regional health planning agency, *if a regional health planning agency has been designated*, shall determine whether the application is complete or not and the Department shall notify the applicant, if the application is not complete, of the information needed to complete the application. If no regional health planning agency is designated for the health planning region in which the project will be located, no filing with a regional health planning agency is required and the Department shall determine if the application is complete and notify the applicant, if the application is not complete, of the information needed to complete the application.

At least 30 calendar days before any person is contractually obligated to acquire an existing medical care facility, the cost of which is \$600,000 or more, that person shall notify the Commissioner and the appropriate regional health planning agency, *if a regional health planning agency has been designated*, of the intent, the services to be offered in the facility, the bed capacity in the facility and the projected impact that the cost of the acquisition will have upon the charges for services to be provided. If clinical services or beds are proposed to be added as a result of the acquisition, the Commissioner may require the proposed new owner to obtain a certificate prior to the acquisition. If no regional health planning agency is designated for the health planning region in which the acquisition will take place, no notification to a regional health planning agency shall be required.

B. For projects proposed in health planning regions with regional planning agencies, the appropriate regional health planning agency shall (i) review each completed application for a certificate within 60 calendar days of the day which begins the appropriate batch review cycle as established by the Board by regulation pursuant to subdivision A 1 of § 32.1-102.2, such cycle not to exceed 190 days in duration. ~~The regional health planning agency, or the Department if no regional health planning agency is designated, shall, and (ii) hold at least one public hearing, but no more than two public hearings, on each application in a location in the county or city in which the project is proposed or a contiguous county or city. The regional health planning agency, or the Department if no regional health planning agency is designated, shall cause notice of the public hearing to be published in a newspaper of general circulation in the county or city where a project is proposed to be located at least nine calendar days prior to the public hearing. Prior to the public hearing, the regional health planning agency, or the Department if no regional health planning agency is designated, shall notify the local governing bodies in the planning district. At least nine days prior to the public hearing, the regional health planning agency shall cause notice of the public hearing to be published in a newspaper of general circulation in the county or city where the project is proposed to be located.~~ The regional health planning agency shall consider the comments of ~~such~~ the local governing bodies in the planning district and all other public comments in making its decision. ~~If no regional health planning agency is designated, the Department shall include comments of local governing bodies in the planning district received during the public comment period in its analysis of the project.~~ Such comments shall be part of the record. In no case shall a regional health planning agency hold more than two meetings on any application, one of which shall be the public hearing conducted by the board of the regional health planning agency or a subcommittee of the board. The applicant shall be given the opportunity, prior to the vote by the board of the regional health planning agency or a committee of the agency, if acting for the board, on its recommendation, to respond to any comments made about the project by the regional health planning

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59 agency staff, any information in a regional health planning agency staff report, or comments by those  
60 voting members of the regional health planning agency board; however, such opportunity shall not  
61 increase the 60-calendar-day period designated herein for the regional health planning agency's review  
62 unless the applicant or applicants request a specific extension of the regional health planning agency's  
63 review period.

64 The regional health planning agency shall submit its recommendations on each application and its  
65 reasons therefor to the Department within 10 calendar days after the completion of its 60-calendar-day  
66 review or such other period in accordance with the applicant's request for extension.

67 If the regional health planning agency has not completed its review within the specified 60 calendar  
68 days or such other period in accordance with the applicant's request for extension and submitted its  
69 recommendations on the application and the reasons therefor within 10 calendar days after the  
70 completion of its review, the Department shall, on the eleventh calendar day after the expiration of the  
71 regional health planning agency's review period, proceed as though the regional health planning agency  
72 has recommended project approval without conditions or revision. ~~If no regional health planning agency~~  
73 ~~has been designated, recommendations and reasons therefore submitted by a health planning agency shall~~  
74 ~~be reviewed by the Commissioner as public comment.~~

75 *If no regional health planning agency has been designated for a region, the Department shall hold*  
76 *at least one and no more than two hearings on each application in a location in the county or city in*  
77 *which the project is proposed or a contiguous county or city. Prior to the hearing, the Department shall*  
78 *notify the local governing bodies in the planning district in which the project is proposed. At least nine*  
79 *days prior to the public hearing, the Department shall cause notice of the public hearing to be*  
80 *published in a newspaper of general circulation in the county or city where the project is proposed to*  
81 *be located. The Department shall consider the comments of the local governing bodies in the planning*  
82 *district and all other public comments in making its decision. Such comments shall be part of the*  
83 *record.*

84 C. After commencement of any public hearing and before a decision is made there shall be no ex  
85 parte contacts concerning the subject certificate or its application between (i) any person acting on  
86 behalf of the applicant or holder of a certificate or any person opposed to the issuance or in favor of  
87 revocation of a certificate of public need and (ii) any person in the Department who has authority to  
88 make a determination respecting the issuance or revocation of a certificate of public need, unless the  
89 Department has provided advance notice to all parties referred to in (i) of the time and place of such  
90 proposed contact.

91 D. The Department shall commence the review of each completed application upon the day which  
92 begins the appropriate batch review cycle and simultaneously with the review conducted by the regional  
93 health planning agency, *if a regional health planning agency has been designated.*

94 A determination whether a public need exists for a project shall be made by the Commissioner  
95 within 190 calendar days of the day which begins the appropriate batch cycle.

96 The 190-calendar-day review period shall begin on the date upon which the application is determined  
97 to be complete within the batching process specified in subdivision A 1 of § 32.1-102.2.

98 If the application is not determined to be complete within 40 calendar days from submission, the  
99 application shall be refiled in the next batch for like projects.

100 The Commissioner shall make determinations in accordance with the provisions of the Administrative  
101 Process Act (§ 2.2-4000 et seq.) except for those parts of the determination process for which timelines  
102 and specifications are delineated in subsection E of this section. Further, if an informal fact-finding  
103 conference is determined to be necessary by the Department or is requested by a person seeking good  
104 cause standing, the parties to the case shall include only the applicant, any person showing good cause,  
105 any third-party payor providing health care insurance or prepaid coverage to five percent or more of the  
106 patients in the applicant's service area, and the relevant health planning agency.

107 E. Upon entry of each completed application or applications into the appropriate batch review cycle:

108 1. The Department shall establish, for every application, a date between the eightieth and ninetieth  
109 calendar days within the 190-calendar-day review period for holding an informal fact-finding conference,  
110 if such conference is necessary.

111 2. The Department shall review every application at or before the seventy-fifth calendar day within  
112 the 190-calendar-day review period to determine whether an informal fact-finding conference is  
113 necessary.

114 3. Any person seeking to be made a party to the case for good cause shall notify the Department of  
115 his request and the basis therefor on or before the eightieth calendar day following the day which begins  
116 the appropriate batch review cycle.

117 4. In any case in which an informal fact-finding conference is held, a date shall be established for  
118 the closing of the record which shall not be more than 30 calendar days after the date for holding the  
119 informal fact-finding conference.

120 5. In any case in which an informal fact-finding conference is not held, the record shall be closed on

the earlier of (i) the date established for holding the informal fact-finding conference or (ii) the date that the Department determines an informal fact-finding conference is not necessary.

6. The provisions of subsection D of § 2.2-4019 notwithstanding, if a determination whether a public need exists for a project is not made by the Commissioner within 45 calendar days of the closing of the record, the Commissioner shall notify the applicant or applicants and any persons seeking to show good cause, in writing, that the application or the application of each shall be deemed approved 25 calendar days after expiration of such 45-calendar-day period, unless the receipt of recommendations from the person performing the hearing officer functions permits the Commissioner to issue his case decision within that 25-calendar-day period. The validity or timeliness of the aforementioned notice shall not, in any event, prevent, delay or otherwise impact the effectiveness of this section.

7. In any case when a determination whether a public need exists for a project is not made by the Commissioner within 70 calendar days after the closing of the record, the application shall be deemed to be approved and the certificate shall be granted.

8. If a determination whether a public need exists for a project is not made by the Commissioner within 45 calendar days of the closing of the record, any applicant who is competing in the relevant batch or who has filed an application in response to the relevant Request For Applications issued pursuant to § 32.1-102.3:2 may, prior to the application being deemed approved, petition for immediate injunctive relief pursuant to § 2.2-4030, naming as respondents the Commissioner and all parties to the case. During the pendency of the proceeding, no applications shall be deemed to be approved. In such a proceeding, the provisions of § 2.2-4030 shall apply.

F. Deemed approvals shall be construed as the Commissioner's case decision on the application pursuant to the Administrative Process Act (§ 2.2-4000 et seq.) and shall be subject to judicial review on appeal as the Commissioner's case decision in accordance with such act.

Any person who has sought to participate in the Department's review of such deemed-to-be-approved application as a person showing good cause who has not received a final determination from the Commissioner concerning such attempt to show good cause shall be deemed to be a person showing good cause for purposes of appeal of the deemed approval of the certificate.

In any appeal of the Commissioner's case decision granting a certificate of public need pursuant to a Request for Applications issued pursuant to § 32.1-102.3:2, the court may require the appellant to file a bond pursuant to § 8.01-676.1, in such sum as shall be fixed by the court for protection of all parties interested in the case decision, conditioned on the payment of all damages and costs incurred in consequence of such appeal.

G. For purposes of this section, "good cause" shall mean that (i) there is significant relevant information not previously presented at and not available at the time of the public hearing, (ii) there have been significant changes in factors or circumstances relating to the application subsequent to the public hearing, or (iii) there is a substantial material mistake of fact or law in the Department staff's report on the application or in the report submitted by the health planning agency.

H. The project review procedures shall provide for separation of the project review manager functions from the hearing officer functions. No person serving in the role of project review manager shall serve as a hearing officer.

I. The applicants, and only the applicants, shall have the authority to extend any of the time periods specified in this section. If all applicants consent to extending any time period in this section, the Commissioner, with the concurrence of the applicants, shall establish a new schedule for the remaining time periods.

J. This section shall not apply to applications for certificates for projects defined in subdivision 8 of the definition of "project" in § 32.1-102.1. Such projects shall be subject to an expedited application and review process developed by the Board in regulation pursuant to subdivision A 2 of § 32.1-102.2.