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HOUSE BILL NO. 1237

Offered January 15, 2010

A BILL to amend and reenact § 56-235.2 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 56-235.2:1, relating to economic development incentive rates for electric service provided by certain public utilities.

Patrons—Armstrong, Crockett-Stark, Merricks and Phillips; Senator: Reynolds

Referred to Committee on Commerce and Labor

10 Be it enacted by the General Assembly of Virginia:

That § 56-235.2 of the Code of Virginia is amended and reenacted and that the Code of 11 1. Virginia is amended by adding a section numbered 56-235.2:1 as follows: 12

§ 56-235.2. All rates, tolls, etc., to be just and reasonable to jurisdictional customers; findings and 13 14 conclusions to be set forth; alternative forms of regulation for electric companies.

15 A. Any rate, toll, charge or schedule of any public utility operating in this Commonwealth shall be 16 considered to be just and reasonable only if: (1) the public utility has demonstrated that such rates, tolls, charges or schedules in the aggregate provide revenues not in excess of the aggregate actual costs 17 incurred by the public utility in serving customers within the jurisdiction of the Commission, including 18 such normalization for nonrecurring costs and annualized adjustments for future costs as the Commission 19 20 finds reasonably can be predicted to occur during the rate year, and a fair return on the public utility's 21 rate base used to serve those jurisdictional customers, which return shall be calculated in accordance 22 with § 56-585.1 for utilities subject to such section; (1a) the investor-owned public electric utility has 23 demonstrated that no part of such rates, tolls, charges or schedules includes costs for advertisement, 24 except for advertisements either required by law or rule or regulation, or for advertisements which solely 25 promote the public interest, conservation or more efficient use of energy; and (2) the public utility has demonstrated that such rates, tolls, charges or schedules contain reasonable classifications of customers. 26 27 Notwithstanding § 56-234, the Commission may approve, either in the context of or apart from a rate 28 proceeding after notice to all affected parties and hearing, special rates, contracts or incentives to 29 individual customers or classes of customers where it finds such measures are in the public interest. Such special charges shall not be limited by the provisions of § 56-235.4. In determining costs of 30 31 service, the Commission may use the test year method of estimating revenue needs. In any Commission order establishing a fair and reasonable rate of return for an investor-owned gas, telephone or electric 32 33 public utility, the Commission shall set forth the findings of fact and conclusions of law upon which 34 such order is based.

35 For ratemaking purposes, the Commission shall determine the federal and state income tax costs for 36 investor-owned water, gas, or electric utility that is part of a publicly-traded, consolidated group as 37 follows: (i) such utility's apportioned state income tax costs shall be calculated according to the 38 applicable statutory rate, as if the utility had not filed a consolidated return with its affiliates, and (ii) 39 such utility's federal income tax costs shall be calculated according to the applicable federal income tax 40 rate and shall exclude any consolidated tax liability or benefit adjustments originating from any taxable 41 income or loss of its affiliates.

B. The Commission shall, before approving special rates, contracts, incentives or other alternative 42 43 regulatory plans under subsection A, ensure that such action (i) protects the public interest, (ii) will not 44 unreasonably prejudice or disadvantage any customer or class of customers, and (iii) will not jeopardize 45 the continuation of reliable electric service.

C. After notice and public hearing, the Commission shall issue guidelines for special rates adopted 46 47 pursuant to subsection A that will ensure that other customers are not caused to bear increased rates as a 48 result of such special rates.

49 D. The requirements of this section shall not apply to economic development incentive rates 50 approved by the Commission pursuant to § 56-235.2:1.

51 § 56-235.2:1. Economic development incentive rates. 52

As used in this section:

53 "Economic development incentive rate" means a rate, toll, or charge offered to eligible customers by 54 an eligible utility under a tariff, rider, or schedule that provides eligible customers, beginning with the 55 month in which the customer meets the new load requirements, the option of either of the following:

1. A three-year flat option, under which a monthly credit of \$6 per KW is provided against the entire 56 bill of an eligible customer for the first three years that the eligible customer receives service under the 57 58 tariff, rider, or schedule; or

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59 2. An eight-year declining option, under which a monthly credit of \$6 per KW is provided against 60 the entire bill of an eligible customer in the first year and the credit per KW is reduced by \$0.75 each 61 of the following seven years that the eligible customer receives service under the tariff, rider, or 62 schedule.

63 "Eligible customer" means a nonresidential customer receiving electric service in the Commonwealth 64 from an eligible utility that (i) has a new load of at least 1,000 KW at one delivery point; (ii) is not 65 classified as retail trade or public administration by the Standard Industrial Classification Manual issued by the U.S. Office of Management and Budget or the North American Industry Classification 66 System Manual issued by the United States Census Bureau; and (iii) satisfies one or more of the 67 68 following:

69 1. Employs an additional workforce in the eligible utility's service territory, after the date the 70 Commission approves the economic development incentive rate for the eligible utility, of at least 75 71 full-time equivalent employees per 1,000 KW of new load; or

2. Makes a capital investment in the eligible utility's service territory, after the date the Commission 72 approves the economic development incentive rate for the eligible utility, of \$400,000 per 1,000 KW of 73 74 new load.

75 "Eligible utility" means an incumbent electric utility that (i) was not, as of July 1, 1999, bound by a 76 rate case settlement adopted by the Commission that extends in its application beyond January 1, 2002, 77 and (ii) is not described in subsection G of § 56-580.

"New load" means a new, permanent load addition at an eligible customer's facility that occurs after 78 79 the effective date of the regulations adopted by the Commission pursuant to subsection B, due to the expansion of the customer's existing facility or the development of a new facility not previously served 80 by the eligible utility. If the customer's load results from the expansion of an existing facility, the 81 amount of new load is the portion of the load that exceeds the load that existed prior to the customer 82 83 taking service under the economic development incentive rate and the historical on-peak power supply 84 demand level over the preceding 12 months shall not be eligible for the economic development incentive 85 rate.

86 B. The Commission shall adopt regulations pursuant to its rules of practice and procedure that 87 require each eligible utility to offer electric service to eligible customers at a Commission-approved 88 economic development incentive rate.

89 C. Within 90 days following the effective date of the regulations adopted by the Commission 90 pursuant to subsection B, each eligible utility shall submit a proposed tariff that complies with the 91 regulations and this section. The Commission shall, after notice and the opportunity for hearing, 92 determine whether an eligible utility's proposal complies with the regulations and this section. In addition, the Commission shall ensure that any economic development incentive rate advances the goal 93 of economic development in the Commonwealth and will not jeopardize the continuation of reliable 94 95 electric service. If an eligible utility's proposed economic development incentive rate is approved by the Commission, the eligible utility shall offer electric service at such rates and upon such terms and 96 97 conditions to eligible customers. Eligible customers shall have the option to purchase electric service at 98 an economic development incentive rate, but shall not be precluded from receiving electric service under 99 any other approved rate, toll, charge, or schedule. 100

D. An economic development incentive rate shall not be available to:

101 1. A new customer that results from a change in ownership of an existing establishment. However, if 102 a change in ownership occurs after a customer contracts for service under an economic development 103 incentive rate provided under this section, the new customer shall be allowed to continue service as was 104 provided to the establishment's former owner for the balance of the term of the contract;

105 2. A customer renewing service following interruptions attributable to equipment failure, temporary 106 plant shutdown, strike, or economic conditions; or

3. A customer for load shifted from one establishment or delivery point on the eligible utility's system 107 108 to another on the eligible utility's system.

109 E. In addition to any other requirements for receiving service at an economic development incentive 110 rate:

111 1. A customer shall not receive service at an economic development incentive rate unless it submits 112 to the eligible utility an application for service at such rate and the eligible utility approves its 113 application. The application shall include a description of the amount and nature of the new load and the basis on which the customer requests qualification as an eligible customer. In the application, the 114 customer shall affirm that the availability of the economic development incentive rate was a factor in 115 116 the customer's decision to locate the new load in the eligible utility's service territory;

117 2. An eligible customer shall agree to a minimum contract term of 10 years, with the credits 118 provided under the economic development incentive rate being available for three years to eight years, 119 depending on the option selected by the eligible customer;

120 3. For eligible customers contracting to receive service at an economic development incentive rate

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- due to expansion of an existing facility, the eligible utility may install metering equipment necessary to 121
- 122 measure the new load to be billed at the economic development incentive rate separate from the existing 123
- load billed under the applicable general rate schedule; and

124 4. To continue receiving service at an economic development incentive rate, an eligible customer

- 125 shall maintain a monthly average of usage that meets or exceeds a minimum level established by the 126 Commission, which level shall not be less than any minimum required to receive service under the large
- 127 general service tariff or schedule.