2009 SESSION

ENROLLED

[S 1509]

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 10.1-2132 and 32.1-164 of the Code of Virginia, relating to septic
 3 systems; nitrogen-reducing technology.

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Approved

6 Be it enacted by the General Assembly of Virginia:

7 1. That §§ 10.1-2132 and 32.1-164 of the Code of Virginia are amended and reenacted as follows:
 § 10.1-2132. Nonpoint source pollution funding; conditions for approval.

9 A. The Department of Conservation and Recreation shall be the lead state agency for determining the appropriateness of any grant related to nonpoint source pollution to be made from the Fund to restore, protect and improve the quality of state waters.

B. The Director of the Department of Conservation and Recreation shall, subject to available funds and in coordination with the Director of the Department of Environmental Quality, direct the State Treasurer to make Water Quality Improvement Grants in accordance with the guidelines established pursuant to § 10.1-2129. The Director shall manage the allocation of grants from the Fund to ensure the full funding of executed grant agreements.

17 C. Grant funding may be made available to local governments, soil and water conservation districts, 18 institutions of higher education and individuals who propose specific initiatives that are clearly 19 demonstrated as likely to achieve reductions in nonpoint source pollution, including, but not limited to, excess nutrients and suspended solids, to improve the quality of state waters. Such projects may include, 20 21 but are in no way limited to, the acquisition of conservation easements related to the protection of water quality and stream buffers; conservation planning and design assistance to develop nutrient management 22 23 plans for agricultural operations; instructional education directly associated with the implementation or 24 maintenance of a specific nonpoint source pollution reduction initiative; the replacement or modification 25 of residential onsite sewage systems to include nitrogen removal capabilities; implementation of 26 cost-effective nutrient reduction practices; and reimbursement to local governments for tax credits and 27 other kinds of authorized local tax relief that provides incentives for water quality improvement. The 28 Director shall give priority consideration to the distribution of grants from the Fund for the purposes of 29 implementing tributary strategy plans, with a priority given to agricultural practices. In no single year 30 shall more than 60 percent of the moneys be used for projects or practices exclusively within the 31 Chesapeake Bay watershed.

32 D. The Director of the Department of Conservation and Recreation shall manage the allocation of
 33 Water Quality Improvement Grants from the Virginia Natural Resources Commitment Fund established
 34 under § 10.1-2128.1.

35 § 32.1-164. (Effective July 1, 2009) Powers and duties of Board; regulations; fees; onsite soil
 36 evaluators; letters in lieu of permits; inspections; civil penalties.

37 A. The Board shall have supervision and control over the safe and sanitary collection, conveyance, transportation, treatment, and disposal of sewage by onsite sewage systems and alternative discharging 38 39 sewage systems, and treatment works as they affect the public health and welfare. The Board shall also 40 have supervision and control over the maintenance, inspection, and reuse of alternative onsite sewage 41 systems as they affect the public health and welfare. In discharging the responsibility to supervise and 42 control the safe and sanitary treatment and disposal of sewage as they affect the public health and 43 welfare, the Board shall exercise due diligence to protect the quality of both surface water and ground water. Upon the final adoption of a general Virginia Pollutant Discharge Elimination permit by the State 44 45 Water Control Board, the Board of Health shall assume the responsibility for permitting alternative discharging sewage systems as defined in § 32.1-163. All such permits shall comply with the applicable 46 regulations of the State Water Control Board and be registered with the State Water Control Board. 47

In the exercise of its duty to supervise and control the treatment and disposal of sewage, the Board shall require and the Department shall conduct regular inspections of alternative discharging sewage systems. The Board shall also establish requirements for maintenance contracts for alternative discharging sewage systems. The Board may require, as a condition for issuing a permit to operate an alternative discharging sewage system, that the applicant present an executed maintenance contract. Such contract shall be maintained for the life of any general Virginia Pollutant Discharge Elimination System permit issued by the State Water Control Board.

55 B. The regulations of the Board shall govern the collection, conveyance, transportation, treatment and disposal of sewage by onsite sewage systems and alternative discharging sewage systems and the

maintenance, inspection, and reuse of alternative onsite sewage systems. Such regulations shall be 57 58 designed to protect the public health and promote the public welfare and may include, without 59 limitation:

60 1. A requirement that the owner obtain a permit from the Commissioner prior to the construction, 61 installation, modification or operation of a sewerage system or treatment works except in those instances 62 where a permit is required pursuant to Chapter 3.1 (§ 62.1-44.2 et seq.) of Title 62.1.

- 63
- 2. Criteria for the granting or denial of such permits.

64 3. Standards for the design, construction, installation, modification and operation of sewerage systems 65 and treatment works for permits issued by the Commissioner.

- 66 4. Standards governing disposal of sewage on or in soils.
- 67 5. Standards specifying the minimum distance between sewerage systems or treatment works and:
- 68 (a) Public and private wells supplying water for human consumption,
- 69 (b) Lakes and other impounded waters,
- 70 (c) Streams and rivers,
- 71 (d) Shellfish waters,
- 72 (e) Ground waters,
- 73 (f) Areas and places of human habitation,
- 74 (g) Property lines.
- 75 6. Standards as to the adequacy of an approved water supply.
- 76 7. Standards governing the transportation of sewage.

77 8. A prohibition against the discharge of untreated sewage onto land or into waters of the Commonwealth. 78

79 9. A requirement that such residences, buildings, structures and other places designed for human 80 occupancy as the Board may prescribe be provided with a sewerage system or treatment works.

10. Criteria for determining the demonstrated ability of alternative onsite systems, which are not 81 permitted through the then current sewage handling and disposal regulations, to treat and dispose of 82 83 sewage as effectively as approved methods.

84 11. Standards for inspections of and requirements for maintenance contracts for alternative 85 discharging sewage systems.

12. Notwithstanding the provisions of subdivision 1 above and Chapter 3.1 of Title 62.1, a 86 87 requirement that the owner obtain a permit from the Commissioner prior to the construction, installation, 88 modification, or operation of an alternative discharging sewage system as defined in § 32.1-163.

89 13. Criteria for granting, denying, and revoking of permits for alternative discharging sewage 90 systems.

91 14. Procedures for issuing letters recognizing onsite sewage sites in lieu of issuing onsite sewage 92 system permits.

93 15. Performance requirements for nitrogen discharged from alternative onsite sewage systems that 94 protect public health and ground and surface water quality.

C. A fee of \$75 shall be charged for filing an application for an onsite sewage system or an alternative discharging sewage system permit with the Department. Funds received in payment of such 95 96 97 charges shall be transmitted to the Comptroller for deposit. The funds from the fees shall be credited to 98 a special fund to be appropriated by the General Assembly, as it deems necessary, to the Department for 99 the purpose of carrying out the provisions of this title. However, \$10 of each fee shall be credited to the 100 Onsite Sewage Indemnification Fund established pursuant to § 32.1-164.1:01.

The Board, in its regulations, shall establish a procedure for the waiver of fees for persons whose 101 102 incomes are below the federal poverty guidelines established by the United States Department of Health and Human Services or when the application is for a pit privy or the repair of a failing onsite sewage 103 104 system. If the Department denies the permit for land on which the applicant seeks to construct his principal place of residence, then such fee shall be refunded to the applicant. 105

106 From such funds as are appropriated to the Department from the special fund, the Board shall 107 apportion a share to local or district health departments to be allocated in the same ratios as provided 108 for the operation of such health departments pursuant to § 32.1-31. Such funds shall be transmitted to 109 the local or district health departments on a quarterly basis.

110 D. In addition to factors related to the Board's responsibilities for the safe and sanitary treatment and disposal of sewage as they affect the public health and welfare, the Board shall, in establishing 111 112 standards, give due consideration to economic costs of such standards in accordance with the applicable 113 provisions of the Administrative Process Act (§ 2.2-4000 et seq.).

E. Further a fee of \$75 shall be charged for such installation and monitoring inspections of 114 alternative discharging sewage systems as may be required by the Board. The funds received in payment 115 of such fees shall be credited to a special fund to be appropriated by the General Assembly, as it deems 116 necessary, to the Department for the purpose of carrying out the provisions of this section. However, 117

118 \$10 of each fee shall be credited to the Onsite Sewage Indemnification Fund established pursuant to\$ 32.1-164.1:01.

120 The Board, in its regulations, shall establish a procedure for the waiver of fees for persons whose121 incomes are below the federal poverty guidelines established by the United States Department of Health122 and Human Services.

F. Any owner who violates any provision of this section or any regulation of the Board of Health or
the State Water Control Board relating to alternative discharging sewage systems or who fails to comply
with any order of the Board of Health or any special final order of the State Water Control Board shall
be subject to the penalties provided in §§ 32.1-27 and 62.1-44.32.

127 In the event that a county, city, or town, or its agent, is the owner, the county, city, or town, or its agent may initiate a civil action against any user or users of an alternative discharging sewage system to recover that portion of any civil penalty imposed against the owner which directly resulted from violations by the user or users of any applicable federal, state, or local laws, regulations, or ordinances.

131 G. The Board shall establish and implement procedures for issuance of letters recognizing the 132 appropriateness of onsite sewage site conditions in lieu of issuing onsite sewage system permits. Such 133 letters shall state, in language determined by the Office of the Attorney General and approved by the 134 Board, the appropriateness of the soil for an onsite sewage system; no system design shall be required 135 for issuance of such letter. The letter may be recorded in the land records of the clerk of the circuit 136 court in the jurisdiction where all or part of the site or proposed site of the onsite sewage system is to 137 be located so as to be a binding notice to the public, including subsequent purchases of the land in 138 question. Upon the sale or transfer of the land which is the subject of any letter, the letter shall be transferred with the title to the property. A permit shall be issued on the basis of such letter unless, from 139 140 the date of the letter's issuance, there has been a substantial, intervening change in the soil or site conditions where the onsite sewage system is to be located. The Board, Commissioner, and the 141 142 Department shall accept evaluations from licensed onsite soil evaluators for the issuance of such letters, 143 if they are produced in accordance with the Board's established procedures for issuance of letters. The 144 Department shall issue such letters within 20 working days of the application filing date when 145 evaluations produced by licensed onsite soil evaluators are submitted as supporting documentation. The 146 Department shall not be required to do a field check of the evaluation prior to issuing such a letter or a 147 permit based on such letter; however, the Department may conduct such field analyses as deemed 148 necessary to protect the integrity of the Commonwealth's environment. Applicants for such letters in lieu 149 of onsite sewage system permits shall pay the fee established by the Board for the letters' issuance and, 150 upon application for an onsite sewage system permit, shall pay the permit application fee.

151 H. The Board shall establish a program for the operation and maintenance of alternative onsite 152 systems. The program shall require:

153 1. The owner of an alternative onsite sewage system, as defined in § 32.1-163, to have that system 154 operated by a licensed operator, as defined in § 32.1-163, and visited by the operator as specified in the 155 operation permit;

156 2. The licensed operator to provide a report on the results of the site visit utilizing the web-based
157 system required by this subsection. A fee of \$1 shall be paid by the licensed operator at the time the
158 report is filed. Such fees shall be credited to the Onsite Operation and Maintenance Fund established
159 pursuant to § 32.1-164.8;

160 3. A statewide web-based reporting system to track the operation, monitoring, and maintenance 161 requirements of each system, including its components. The system shall have the capability for 162 pre-notification of operation, maintenance, or monitoring to the operator or owner. Licensed operators 163 shall be required to enter their reports onto the system. The Department of Health shall utilize the 164 system to provide for compliance monitoring of operation and maintenance requirements throughout the 165 state. The Commissioner shall consider readily available commercial systems currently utilized within 166 the Commonwealth; and

167 4. Any additional requirements deemed necessary by the Board.

168 I. The Board shall promulgate regulations governing the requirements for maintaining alternative 169 onsite sewage systems.

J. The Board shall establish a uniform schedule of civil penalties for violations of regulations
promulgated pursuant to subsection B that are not remedied within 30 days after service of notice from
the Department. Civil penalties collected pursuant to this chapter shall be credited to the Environmental
Health Education and Training Fund established pursuant to § 32.1-248.3.

This schedule of civil penalties shall be uniform for each type of specified violation, and the penalty for any one violation shall be not more than \$100 for the initial violation and not more than \$150 for each additional violation. Each day during which the violation is found to have existed shall constitute a separate offense. However, specified violations arising from the same operative set of facts shall not be charged more than once in any 10-day period, and a series of specified violations arising from the same operative set of facts shall not result in civil penalties exceeding a total of \$3,000. Penalties shall not apply to unoccupied structures which do not contribute to the pollution of public or private water supplies or the contraction or spread of infectious, contagious, or dangerous diseases. The Department may pursue other remedies as provided by law; however, designation of a particular violation for a civil penalty pursuant to this section shall be in lieu of criminal penalties, except for any violation that contributes to or is likely to contribute to the pollution of public or private water supplies or the contraction or spread of infectious, or dangerous diseases.

186 The Department may issue a civil summons ticket as provided by law for a scheduled violation. Any person summoned or issued a ticket for a scheduled violation may make an appearance in person or in writing by mail to the Department prior to the date fixed for trial in court. Any person so appearing may enter a waiver of trial, admit liability, and pay the civil penalty established for the offense charged.

190 If a person charged with a scheduled violation does not elect to enter a waiver of trial and admit 191 liability, the violation shall be tried in the general district court with jurisdiction in the same manner and 192 with the same right of appeal as provided for by law. In any trial for a scheduled violation, the 193 Department shall have the burden of proving by a preponderance of the evidence the liability of the 194 alleged violator. An admission of liability or finding of liability under this section shall not be deemed 195 an admission at a criminal proceeding.

196 This section shall not be interpreted to allow the imposition of civil penalties for activities related to **197** land development.