2009 SESSION

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SENATE BILL NO. 1348

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on Commerce and Labor

on February 9, 2009)

(Patron Prior to Substitute—Senator Wagner)

4 5 6 A BILL to amend the Code of Virginia by adding a section numbered 10.1-1307.2 and to direct the 7 State Corporation Commission to conduct a proceeding to determine appropriate energy conservation 8 and demand response targets that can realistically be accomplished through demand-side management portfolios and other energy conservation, energy efficiency, and demand-side management programs to be administered by generating electric utilities, and directing the 9 10 11 Department of Environmental Quality to adopt regulations providing exemptions to certain air 12 quality requirements.

Be it enacted by the General Assembly of Virginia: 13

1. That the Code of Virginia is amended by adding a section numbered 10.1-1307.02 as follows: 14 15

§ 10.1-1307.02. Permit for generation of electricity during ISO-declared emergency.

16 A. As used in this section:

"Emergency generation source" means a stationary internal combustion engine that operates 17 according to the procedures in the ISO's emergency operations manual during an ISO-declared 18 19 emergency.

20 "ISO-declared emergency" means a condition that exists when the independent system operator, as 21 defined in § 56-576, notifies electric utilities that an emergency exists or may occur and that complies with the definition of "emergency" adopted by the Board pursuant to subsection C. "Retail customer" has the same meaning ascribed thereto in § 56-576. 22 23

24 B. The Board shall adopt a general permit or permits for the use of back-up generation to authorize 25 the construction, installation, reconstruction, modification, and operation of emergency generation sources during ISO-declared emergencies. Such general permit or permits shall include a definition of 26 27 "emergency" that is compatible with the ISO's emergency operations manual. After adoption of such 28 general permit or permits, any amendments to the Board's regulations necessary to carry out the 29 provisions of this section shall be exempt from Article 2 (§ 2.2-4006 et seq.) of the Administrative 30 Process Act.

31 2. § 1. That the State Corporation Commission shall conduct a formal public proceeding that will 32 include an evidentiary hearing for the purpose of determining achievable, cost-effective energy conservation and demand response targets that can realistically be accomplished in the Commonwealth 33 34 through demand-side management portfolios administered by each generating electric utility in the Commonwealth. As used in this act, "generating electric utility" means a public service corporation that 35 36 serves electric load at retail, has rates regulated by the State Corporation Commission, and that, as of 37 January 1, 2009, directly owns and operates electric generation facilities in excess of six megawatts, 38 other than diesel generators used for voltage control. The cost-benefit analysis to be performed by the 39 State Corporation Commission in determining the achievable targets shall take into consideration data 40 on program costs and data on avoided costs provided by the Commonwealth's utilities or from any other 41 reputable and publicly available source. The determination of what consumption and peak load 42 reductions can be achieved cost-effectively shall consider standard industry-recognized tests. The 43 Commission shall determine which test should be given greatest weight when preparing a cost-benefit 44 analysis of a demand-side management program, taking into consideration the public interest and the 45 potential impact on economic development in the Commonwealth.

§ 2. That the State Corporation Commission shall report its findings to the Governor and the 46 General Assembly on or before November 15, 2009. Such report shall (i) indicate the range of 47 consumption and peak load reductions that are potentially achievable by each generating electric utility, **48** the range of costs that consumers would pay to achieve those reductions, and the range of financial 49 50 benefits or savings that could be realized if the targets were met over a 15-year period; and (ii) 51 determine a just and reasonable ratemaking methodology to be employed to quantify the cost responsibility of each customer class to pay for generating electric utility-administered demand-side 52 53 management programs. This evaluation shall include an examination of the class cost responsibility 54 methods used in other jurisdictions, including, but not limited to, the allocation of costs based on projected class benefits and the allocation of costs based on program participation. The analysis shall 55 also examine other jurisdictions that permit certain nonresidential customers or classes of customers to 56 either be exempt from paying for the utility demand-side management programs or to opt out of 57 participating in or paying for the utility demand-side management programs, and determine if it would 58 59 be in the public interest for the Commonwealth to have a similar policy.

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§ 3. That the State Corporation Commission, for the service area of a generating electric utility that 60 has elected to meet its capacity obligations of a regional transmission entity through a fixed capacity 61 62 resource requirement as an alternative to other capacity mechanisms, shall approve any demand-side 63 management program proposed to be offered to retail customers by the generating electric utility or any 64 other qualified nonutility provider if, following notice and the opportunity for a hearing, the State Corporation Commission finds (i) any nonutility provider to be qualified, (ii) the program to be 65 66 effective, reliable, and verifiable as a capacity resource, and (iii) such program to be in the public interest. A State Corporation Commission order issued pursuant to this section shall not affect any 67 contract between a retail customer and a demand-side management program provider executed prior to 68 69 July 1, 2009.

70 § 4. That the State Air Pollution Control Board, in consultation with the State Corporation Commission and the Department of Mines, Minerals and Energy, shall adopt an air general permit or 71 72 permits for the construction, installation, and operation of distillate oil, natural gas, liquid propane gas, and bio-diesel fired electric generating facilities that participate in a voluntary demand response 73 program (i.e. load curtailment, demand response, peak shaving or like program) and that qualify as non 74 75 major facilities under the Clean Air Act Amendments of 1990. Participation in PJM Interconnection 76 LLC's Emergency Load Response Program, as defined in PJM Interconnection LLC's Manual 13 Emergency Operations, shall not be considered as participating in a voluntary load reduction program. 77 78 The air general permit shall have requirements ensuring air quality is protected, including appropriate 79 control technologies.