2009 SESSION

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SENATE BILL NO. 1149

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee for Courts of Justice

on February 23, 2009)

(Patron Prior to Substitute—Senator Howell)

A BILL to amend and reenact §§ 4.1-305, 16.1-237, 16.1-260, and 18.2-57.2 of the Code of Virginia, relating to juvenile law.

Be it enacted by the General Assembly of Virginia:

9 1. That §§ 4.1-305, 16.1-237, 16.1-260, and 18.2-57.2 of the Code of Virginia are amended and 10 reenacted as follows:

\$ 4.1-305. Purchasing or possessing alcoholic beverages unlawful in certain cases; venue; exceptions;
 penalty; forfeiture; deferred proceedings; treatment and education programs and services.

13 A. No person to whom an alcoholic beverage may not lawfully be sold under § 4.1-304 shall 14 consume, purchase or possess, or attempt to consume, purchase or possess, any alcoholic beverage, except (i) pursuant to subdivisions 1 through 7 of § 4.1-200; (ii) where possession of the alcoholic 15 beverages by a person less than 21 years of age is due to such person's making a delivery of alcoholic 16 17 beverages in pursuance of his employment or an order of his parent; or (iii) by any state, federal, or local law-enforcement officer when possession of an alcoholic beverage is necessary in the performance 18 19 of his duties. Such person may be prosecuted either in the county or city in which the alcohol was 20 possessed or consumed, or in the county or city in which the person exhibits evidence of physical 21 indicia of consumption of alcohol.

B. No person under the age of 21 years shall use or attempt to use any (i) altered, fictitious,
facsimile or simulated license to operate a motor vehicle, (ii) altered, fictitious, facsimile or simulated
document, including, but not limited to a birth certificate or student identification card, or (iii) motor
vehicle operator's license, birth certificate or student identification card of another person in order to
establish a false identification or false age for himself to consume, purchase or attempt to consume or
purchase an alcoholic beverage.

28 C. Any person found guilty of a violation of this section shall be guilty of a Class 1 misdemeanor; 29 and upon conviction, (i) such person shall be ordered to pay a mandatory minimum fine of \$500 or 30 ordered to perform a mandatory minimum of 50 hours of community service as a condition of probation 31 supervision and (ii) the license to operate a motor vehicle in the Commonwealth of any such person age 32 18 or older shall be suspended for a period of not less than six months and not more than one year; the 33 license to operate a motor vehicle in the Commonwealth of any juvenile shall be handled in accordance 34 with the provisions of § 16.1-278.9. The court, in its discretion and upon a demonstration of hardship, 35 may authorize any person an adult convicted of a violation of this section the use of a restricted permit 36 to operate a motor vehicle in accordance with the provisions of subsection D of $\frac{16.1-278.9}{16.1-278.9}$ or 37 subsection E of § 18.2-271.1 or when referred to a local community-based probation services agency 38 established pursuant to Article 9 (§ 9.1-173 et seq.) of Chapter 1 of Title 9.1. During the period of 39 license suspension, the court may require a person an adult who is issued a restricted permit under the 40 provisions of this subsection to be (i) monitored by an alcohol safety action program, or (ii) supervised 41 by a local community-based probation services agency established pursuant to Article 9 (§ 9.1-173 et seq.) of Chapter 1 of Title 9.1, if one has been established for the locality. The alcohol safety action 42 43 program or local community-based probation services agency shall report to the court any violation of the terms of the restricted permit, the required alcohol safety action program monitoring or local 44 community-based probation services and any condition related thereto or any failure to remain 45 alcohol-free during the suspension period. 46

47 D. Any alcoholic beverage purchased or possessed in violation of this section shall be deemed48 contraband and forfeited to the Commonwealth in accordance with § 4.1-338.

49 E. Any retail licensee who in good faith promptly notifies the Board or any state or local
50 law-enforcement agency of a violation or suspected violation of this section shall be accorded immunity
51 from an administrative penalty for a violation of § 4.1-304.

F. When any person adult who has not previously been convicted of underaged consumption, 52 53 purchase or possession of alcoholic beverages in Virginia or any other state or the United States is 54 before the court, the court may, upon entry of a plea of guilty or not guilty, if the facts found by the court would justify a finding of guilt of a violation of subsection A, without entering a judgment of 55 guilt and with the consent of the accused, defer further proceedings and place him on probation subject 56 57 to appropriate conditions. Such conditions may include the imposition of the license suspension and restricted license provisions in subsection C. However, in all such deferred proceedings, the court shall 58 59 require the accused to enter a treatment or education program or both, if available, that in the opinion of

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60 the court best suits the needs of the accused. If the accused is placed on local community-based probation, the program or services shall be located in any of the judicial districts served by the local 61 community-based probation services agency or in any judicial district ordered by the court when the 62 placement is with an alcohol safety action program. The services shall be provided by (i) a program 63 64 licensed by the Department of Mental Health, Mental Retardation and Substance Abuse Services, (ii) 65 certified by the Commission on VASAP, or (iii) by a program or services made available through a community-based probation services agency established pursuant to Article 9 (§ 9.1-173 et seq.) of 66 Chapter 1 of Title 9.1, if one has been established for the locality. When an offender is ordered to a 67 local community-based probation services rather than the alcohol safety action program, the local 68 community-based probation services agency shall be responsible for providing for services or referring 69 70 the offender to education or treatment services as a condition of probation.

71 Upon violation of a condition, the court may enter an adjudication of guilt and proceed as otherwise 72 provided. Upon fulfillment of the conditions, the court shall discharge the person and dismiss the proceedings against him without an adjudication of guilt. A discharge and dismissal hereunder shall be 73 74 treated as a conviction for the purpose of applying this section in any subsequent proceedings.

75 When any juvenile is found to have committed a violation of subsection A, the disposition of the case 76 shall be handled according to the provisions of Article 9 (§ 16.1-278 et seq.) of Chapter 11 of Title 77 16.1. 78

§ 16.1-237. Powers, duties and functions of probation and parole officers.

79 In addition to any other powers and duties imposed by this law, a probation or parole officer 80 appointed hereunder shall:

A. Investigate all cases referred to him by the judge or any person designated so to do, and shall 81 82 render reports of such investigation as required;

B. Supervise persons placed under his supervision and shall keep informed concerning the conduct 83 84 and condition of every person under his supervision by visiting, requiring reports and in other ways, and 85 shall report thereon as required;

86 C. Under the general supervision of the director of the court service unit, investigate complaints and 87 accept for informal supervision cases wherein such handling would best serve the interests of all 88 concerned;

89 D. Use all suitable methods not inconsistent with conditions imposed by the court to aid and 90 encourage persons on probation or parole and to bring about improvement in their conduct and 91 condition;

92 E. Furnish to each person placed on probation or parole a written statement of the conditions of his 93 probation or parole and instruct him regarding the same;

94 F. Keep records of his work *including photographs* and perform such other duties as the judge or 95 other person designated by the judge or the Director shall require;

96 G. Have the authority to administer oaths and take acknowledgements for the purposes of 97 §§ 16.1-259 and 16.1-260 to facilitate the processes of intake and petition;

H. Have the powers of arrest of a police officer and the power to carry a concealed weapon when 98 99 specifically so authorized by the judge; and

100 I. Determine by reviewing the Local Inmate Data System or the Juvenile Tracking System (JTS) 101 upon intake and again prior to discharge whether a blood, saliva, or tissue sample has been taken for 102 DNA analysis for each offender required to submit a sample pursuant to § 16.1-299.1 and, if no sample 103 has been taken, require an offender to submit a sample for DNA analysis. 104

§ 16.1-260. Intake; petition; investigation.

105 A. All matters alleged to be within the jurisdiction of the court shall be commenced by the filing of a petition, except as provided in subsection H of this section and in § 16.1-259. The form and content of 106 the petition shall be as provided in § 16.1-262. No individual shall be required to obtain support services from the Department of Social Services prior to filing a petition seeking support for a child. Complaints, 107 108 requests and the processing of petitions to initiate a case shall be the responsibility of the intake officer. 109 110 However, (i) the attorney for the Commonwealth of the city or county may file a petition on his own motion with the clerk, (ii) designated nonattorney employees of the Department of Social Services may 111 112 complete, sign and file petitions and motions relating to the establishment, modification, or enforcement of support on forms approved by the Supreme Court of Virginia with the clerk, and (iii) any attorney 113 114 may file petitions on behalf of his client with the clerk except petitions alleging that the subject of the petition is a child alleged to be in need of services, in need of supervision or delinquent. Complaints 115 alleging abuse or neglect of a child shall be referred initially to the local department of social services 116 in accordance with the provisions of Chapter 15 (§ 63.2-1500 et seq.) of Title 63.2. Motions and other 117 subsequent pleadings in a case shall be filed directly with the clerk. The intake officer or clerk with 118 whom the petition or motion is filed shall inquire whether the petitioner is receiving child support 119 120 services or public assistance. No individual who is receiving support services or public assistance shall be denied the right to file a petition or motion to establish, modify or enforce an order for support of a 121

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child. If the petitioner is seeking or receiving child support services or public assistance, the clerk, upon issuance of process, shall forward a copy of the petition or motion, together with notice of the court date, to the Division of Child Support Enforcement.

125 B. The appearance of a child before an intake officer may be by (i) personal appearance before the 126 intake officer or (ii) use of two-way electronic video and audio communication. If two-way electronic 127 video and audio communication is used, an intake officer may exercise all powers conferred by law. All 128 communications and proceedings shall be conducted in the same manner as if the appearance were in 129 person, and any documents filed may be transmitted by facsimile process. The facsimile may be served 130 or executed by the officer or person to whom sent, and returned in the same manner, and with the same 131 force, effect, authority, and liability as an original document. All signatures thereon shall be treated as 132 original signatures. Any two-way electronic video and audio communication system used for an 133 appearance shall meet the standards as set forth in subsection B of § 19.2-3.1.

134 When the court service unit of any court receives a complaint alleging facts which may be sufficient 135 to invoke the jurisdiction of the court pursuant to § 16.1-241, the unit, through an intake officer, may 136 proceed informally to make such adjustment as is practicable without the filing of a petition or may 137 authorize a petition to be filed by any complainant having sufficient knowledge of the matter to 138 establish probable cause for the issuance of the petition.

139 An intake officer may proceed informally on a complaint alleging a child is in need of services, in 140 need of supervision or delinquent only if the juvenile (i) is not alleged to have committed a violent 141 juvenile felony or (ii) has not previously been proceeded against informally or adjudicated delinquent for 142 an offense that would be a felony if committed by an adult. A petition alleging that a juvenile committed a violent juvenile felony shall be filed with the court. A petition alleging that a juvenile is 143 144 delinquent for an offense that would be a felony if committed by an adult shall be filed with the court if 145 the juvenile had previously been proceeded against informally by intake or had been adjudicated 146 delinquent for an offense that would be a felony if committed by an adult.

147 If a juvenile is alleged to be a truant pursuant to a complaint filed in accordance with § 22.1-258 and 148 the attendance officer has provided documentation to the intake officer that the relevant school division 149 has complied with the provisions of § 22.1-258, then the intake officer shall file a petition with the 150 court. The intake officer may defer filing the complaint for 90 days and proceed informally by 151 developing a truancy plan. The intake officer may proceed informally only if the juvenile has not 152 previously been proceeded against informally or adjudicated in need of supervision for failure to comply 153 with compulsory school attendance as provided in § 22.1-254. The juvenile and his parent or parents, 154 guardian or other person standing in loco parentis must agree, in writing, for the development of a 155 truancy plan. The truancy plan may include requirements that the juvenile and his parent or parents, 156 guardian or other person standing in loco parentis participate in such programs, cooperate in such 157 treatment or be subject to such conditions and limitations as necessary to ensure the juvenile's compliance with compulsory school attendance as provided in § 22.1-254. The intake officer may refer 158 the juvenile to the appropriate public agency for the purpose of developing a truancy plan using an interagency interdisciplinary team approach. The team may include qualified personnel who are 159 160 reasonably available from the appropriate department of social services, community services board, local 161 162 school division, court service unit and other appropriate and available public and private agencies and 163 may be the family assessment and planning team established pursuant to § 2.2-5207. If at the end of the 164 90-day period the juvenile has not successfully completed the truancy plan or the truancy program, then 165 the intake officer shall file the petition.

166 Whenever informal action is taken as provided in this subsection on a complaint alleging that a child 167 is in need of services, in need of supervision or delinquent, the intake officer shall (i) develop a plan for 168 the juvenile, which may include restitution and the performance of community service, based upon 169 community resources and the circumstances which resulted in the complaint, (ii) create an official record 170 of the action taken by the intake officer and file such record in the juvenile's case file, and (iii) advise 171 the juvenile and the juvenile's parent, guardian or other person standing in loco parentis and the 172 complainant that any subsequent complaint alleging that the child is in need of supervision or delinquent 173 based upon facts which may be sufficient to invoke the jurisdiction of the court pursuant to § 16.1-241 174 will result in the filing of a petition with the court.

175 C. The intake officer shall accept and file a petition in which it is alleged that (i) the custody, 176 visitation or support of a child is the subject of controversy or requires determination, (ii) a person has 177 deserted, abandoned or failed to provide support for any person in violation of law, (iii) a child or such 178 child's parent, guardian, legal custodian or other person standing in loco parentis is entitled to treatment, 179 rehabilitation or other services which are required by law, or (iv) family abuse has occurred and a protective order is being sought pursuant to § 16.1-253.1, 16.1-253.4, or 16.1-279.1. If any such 180 complainant does not file a petition, the intake officer may file it. In cases in which a child is alleged to 181 be abused, neglected, in need of services, in need of supervision or delinquent, if the intake officer 182

183 believes that probable cause does not exist, or that the authorization of a petition will not be in the best 184 interest of the family or juvenile or that the matter may be effectively dealt with by some agency other 185 than the court, he may refuse to authorize the filing of a petition. The intake officer shall provide to a 186 person seeking a protective order pursuant to § 16.1-253.1, 16.1-253.4, or 16.1-279.1 a written 187 explanation of the conditions, procedures and time limits applicable to the issuance of protective orders 188 pursuant to § 16.1-253.1, 16.1-253.4, or 16.1-279.1.

189 D. Prior to the filing of any petition alleging that a child is in need of supervision, the matter shall 190 be reviewed by an intake officer who shall determine whether the petitioner and the child alleged to be 191 in need of supervision have utilized or attempted to utilize treatment and services available in the 192 community and have exhausted all appropriate nonjudicial remedies which are available to them. When 193 the intake officer determines that the parties have not attempted to utilize available treatment or services or have not exhausted all appropriate nonjudicial remedies which are available, he shall refer the 194 195 petitioner and the child alleged to be in need of supervision to the appropriate agency, treatment facility or individual to receive treatment or services, and a petition shall not be filed. Only after the intake 196 197 officer determines that the parties have made a reasonable effort to utilize available community 198 treatment or services may he permit the petition to be filed.

199 E. If the intake officer refuses to authorize a petition relating to an offense that if committed by an 200 adult would be punishable as a Class 1 misdemeanor or as a felony, the complainant shall be notified in 201 writing at that time of the complainant's right to apply to a magistrate for a warrant. If a magistrate 202 determines that probable cause exists, he shall issue a warrant returnable to the juvenile and domestic 203 relations district court. The warrant shall be delivered forthwith to the juvenile court, and the intake 204 officer shall accept and file a petition founded upon the warrant. If the court is closed and the magistrate finds that the criteria for detention or shelter care set forth in § 16.1-248.1 have been satisfied, the 205 206 juvenile may be detained pursuant to the warrant issued in accordance with this subsection. If the intake 207 officer refuses to authorize a petition relating to a child in need of services or in need of supervision, a 208 status offense, or a misdemeanor other than Class 1, his decision is final.

209 Upon delivery to the juvenile court of a warrant issued pursuant to subdivision 2 of § 16.1-256, the 210 intake officer shall accept and file a petition founded upon the warrant.

F. The intake officer shall notify the attorney for the Commonwealth of the filing of any petition 211 212 which alleges facts of an offense which would be a felony if committed by an adult.

213 G. Notwithstanding the provisions of Article 12 (§ 16.1-299 et seq.) of this chapter, the intake officer 214 shall file a report with the division superintendent of the school division in which any student who is 215 the subject of a petition alleging that such student who is a juvenile has committed an act, wherever 216 committed, which would be a crime if committed by an adult. The report shall notify the division 217 superintendent of the filing of the petition and the nature of the offense, if the violation involves:

218 1. A firearm offense pursuant to Article 4 (§ 18.2-279 et seq.), 5 (§ 18.2-288 et seq.), 6 (§ 18.2-299 219 et seq.), or 7 (§ 18.2-308 et seq.) of Chapter 7 of Title 18.2; 220

2. Homicide, pursuant to Article 1 (§ 18.2-30 et seq.) of Chapter 4 of Title 18.2;

221 3. Felonious assault and bodily wounding, pursuant to Article 4 (§ 18.2-51 et seq.) of Chapter 4 of 222 Title 18.2; 223

4. Criminal sexual assault, pursuant to Article 7 (§ 18.2-61 et seq.) of Chapter 4 of Title 18.2;

5. Manufacture, sale, gift, distribution or possession of Schedule I or II controlled substances. 224 225 pursuant to Article 1 (§ 18.2-247 et seq.) of Chapter 7 of Title 18.2;

226 6. Manufacture, sale or distribution of marijuana pursuant to Article 1 (§ 18.2-247 et seq.) of Chapter 227 7 of Title 18.2; 228

7. Arson and related crimes, pursuant to Article 1 (§ 18.2-77 et seq.) of Chapter 5 of Title 18.2;

8. Burglary and related offenses, pursuant to §§ 18.2-89 through 18.2-93;

230 9. Robbery pursuant to § 18.2-58;

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231 10. Prohibited street gang participation pursuant to § 18.2-46.2; 232

11. Prohibited criminal street gang activity pursuant to § 18.2-46.2;

12. Recruitment of other juveniles for a criminal street gang activity pursuant to § 18.2-46.3; or

13. Recruitment of juveniles for criminal street gang pursuant to § 18.2-46.3.

235 The failure to provide information regarding the school in which the juvenile who is the subject of 236 the petition may be enrolled shall not be grounds for refusing to file a petition.

237 The information provided to a division superintendent pursuant to this section may be disclosed only 238 as provided in § 16.1-305.2. 239

H. The filing of a petition shall not be necessary:

240 1. In the case of violations of the traffic laws, including offenses involving bicycles, hitchhiking and other pedestrian offenses, game and fish laws or a violation of the ordinance of any city regulating 241 242 surfing or any ordinance establishing curfew violations, animal control violations or littering violations. 243 In such cases the court may proceed on a summons issued by the officer investigating the violation in 244 the same manner as provided by law for adults. Additionally, an officer investigating a motor vehicle

- accident may, at the scene of the accident or at any other location where a juvenile who is involved insuch an accident may be located, proceed on a summons in lieu of filing a petition.
- 247 2. In the case of seeking consent to apply for the issuance of a work permit pursuant to subsection H248 of § 16.1-241.

249 3. In the case of a violation of § 18.2-266 or 29.1-738, or the commission of any other 250 alcohol-related offense, provided the juvenile is released to the custody of a parent or legal guardian 251 pending the initial court date. The officer releasing a juvenile to the custody of a parent or legal 252 guardian shall issue a summons to the juvenile and shall also issue a summons requiring the parent or 253 legal guardian to appear before the court with the juvenile. Disposition of the charge shall be in the 254 manner provided in § 16.1-278.8 or 16.1-278.9. If the juvenile so charged with a violation of 255 § 18.2-51.4, 18.2-266, 18.2-266.1, 18.2-272, or 29.1-738 refuses to provide a sample of blood or breath 256 or samples of both blood and breath for chemical analysis pursuant to §§ 18.2-268.1 through 257 18.2-268.12 or 29.1-738.2, the provisions of these sections shall be followed except that the magistrate 258 shall authorize execution of the warrant as a summons. The summons shall be served on a parent or 259 legal guardian and the juvenile, and a copy of the summons shall be forwarded to the court in which the 260 violation is to be tried.

4. In the case of offenses which, if committed by an adult, would be punishable as a Class 3 or
Class 4 misdemeanor. In such cases the court may direct that an intake officer proceed as provided in
§ 16.1-237 on a summons issued by the officer investigating the violation in the same manner as
provided by law for adults provided that notice of the summons to appear is mailed by the investigating
officer within five days of the issuance of the summons to a parent or legal guardian of the juvenile.

- I. Failure to comply with the procedures set forth in this section shall not divest the juvenile court ofthe jurisdiction granted it in § 16.1-241.
- **268** § 18.2-57.2. Assault and battery against a family or household member; penalty.
- A. Any person who commits an assault and battery against a family or household member is guiltyof a Class 1 misdemeanor.
- 271 B. Upon a conviction for assault and battery against a family or household member, where it is 272 alleged in the warrant, *petition*, information, or indictment on which a person is convicted, that such 273 person has been previously convicted of two offenses against a family or household member of (i) 274 assault and battery against a family or household member in violation of this section, (ii) malicious 275 wounding in violation of § 18.2-51, (iii) aggravated malicious wounding in violation of § 18.2-51.2, (iv) 276 malicious bodily injury by means of a substance in violation of § 18.2-52, or (v) an offense under the 277 law of any other jurisdiction which has the same elements of any of the above offenses, in any 278 combination, all of which occurred within a period of 20 years, and each of which occurred on a 279 different date, such person is guilty of a Class 6 felony.
- 280 C. Whenever a warrant for a violation of this section is issued, the magistrate shall issue an emergency protective order as authorized by § 16.1-253.4, except if the defendant is a minor, an emergency protective order shall not be required.
- 283 D. The definition of "family or household member" in § 16.1-228 applies to this section.