

# DEPARTMENT OF TAXATION

## 2008 Fiscal Impact Statement

1. **Patron** Christopher B. Saxman

2. **Bill Number** HB 1164

3. **Committee** Senate Finance

**House of Origin:**

☐ Introduced

☐ Substitute

☐ Engrossed

4. **Title** Income Tax; Public/Private Education  
Investment Tax Credits

**Second House:**

☒ In Committee

☐ Substitute

☐ Enrolled

### 5. **Summary/Purpose:**

This bill would allow individuals and businesses to claim a tax credit for contributions to TAX-approved nonprofit foundations that provide financial assistance to public schools for capital projects or provide scholarships to students in the Commonwealth. The total amount of credits available to business entities in any given year would be capped at \$20 million. In addition, the amount of credit claimed by individuals in a taxable year would be limited to \$800, or \$1,200 if filing jointly. There would be no annual cap on total credits claimed by all individuals.

This bill would be effective for taxable years beginning on and after January 1, 2010. However, the credit for business entities could not be approved until teacher salaries reach the national average as determined by the U.S. Department of Education and the Commonwealth attains the Standards of Quality ("SOQ") for public education as prescribed by the Constitution of Virginia.

6. **Fiscal Impact Estimates are:** Preliminary. (See Line 8.)

#### 6a. **Expenditure Impact:**

<i><b>Fiscal Year</b></i>	<i><b>Dollars</b></i>	<i><b>FTE</b></i>	<i><b>Fund</b></i>
2007-08	\$0	0	GF
2008-09	\$0	0	GF
2009-10	\$32,850	1	GF
2010-11	\$45,700	1	GF
2011-12	\$46,700	1	GF
2012-13	\$47,700	1	GF
2013-14	\$48,700	1	GF

7. **Budget amendment necessary:** Yes.

ITEM(S): Page 1, Revenue Estimates  
270 and 273, Department of Taxation

## **8. Fiscal implications:**

### Administrative Impact

In order to implement this credit, TAX would incur estimated administrative costs of \$32,850 for FY 2010, \$45,700 for FY 2011, \$46,700 for FY 2012, \$47,700 for FY 2013, and \$48,700 for FY 2014. Because this bill would create a first-come first-served capped credit, along with a pre-authorization requirement, TAX would require one additional full time employee to implement this bill.

### Revenue Impact

Information is not available on current contribution levels to public school and scholarship foundations in Virginia or how much expense individuals in Virginia incur for education that might be eligible for scholarships from approved foundations. The bill would provide an incentive for contributions to eligible organizations. Therefore, the negative General Fund revenue impact of this bill is not known, but could exceed \$20 million per year because individual credits are not subject to the cap. Most of the revenue loss would be general fund, but insurance companies may also claim the credit, so the Priority Transportation Fund's share of the premium tax would be reduced.

According to the Department of Education, the negative revenue impact of raising teachers' salaries to the national average would be \$435 million for FY 2009 and 2010, for a total of \$870 million for the biennium. This amount would be in addition to the amount already approved for teachers' salaries as provided in the introduced versions of House Bill 30 and Senate Bill 30.

## **9. Specific agency or political subdivisions affected:**

Department of Taxation  
State Corporation Commission

## **10. Technical amendment necessary: No.**

## **11. Other comments:**

### Tax Credit for Businesses

Under this bill, a business entity would be able to earn a tax credit equal to 90% of contributions to a nonprofit education foundation. A "business entity" would be a business subject to corporate income tax, individual income tax, bank franchise tax, the license tax on insurance companies, or the tax on public service corporations.

The total amount of tax credits that could be granted to business entities in any fiscal year would be \$20 million. Ten million dollars of the cap would be designated for contributions made to public school foundations. The other \$10 million would be granted for contributions made to scholarship foundations. Credits would be awarded to business entities on a first-come, first-served basis.

Business entities would be required to request and receive preauthorization for a specified tax credit amount from TAX. A business entity would be required to make the preauthorized contribution within 30 days of issuance of the notice. The preauthorization notice would accompany the donation from the business entity to the nonprofit education foundation. The education foundation would be required to return the notice to TAX within 10 days certifying the amount of the donation and date received.

TAX would not be authorized to approve these tax credits, however, until teacher salaries reach the national average as determined by the U.S. Department of Education. In addition, no tax credit could be approved by TAX until the Commonwealth attains the Standards of Quality ("SOQ") for public education as prescribed by the Constitution of Virginia.

In addition to being preauthorized, business entities claiming credit for a contribution would be required to submit receipts from each nonprofit education foundation verifying such contribution.

Credits granted to pass-through entities would be allocated to their individual owners in proportion to their ownership or interest in such business entities. Unused amounts of the credit would not be refunded and could not be carried forward.

#### Individual Income Tax Credit

The bill would allow individuals to earn an income tax credit equal to 100% contributions to a nonprofit education foundation. The amount earned could not exceed \$800 for a single taxpayer or \$1,200 for taxpayers filing a joint return. Unused amounts of the credit would not be refunded and could not be carried forward.

#### Nonprofit Education Foundations

Nonprofit education foundations would be required to apply to TAX in order to be approved to receive and administer tax credit-approved funds. TAX would be required to issue a notice of approval or denial, including reasons for denial to the applicant within 60 days after the application is submitted. "Nonprofit education foundations" would include both public school foundations and scholarship foundations.

A "public school foundation" would be a charitable organization incorporated in this Commonwealth as defined in § 22.1-212.2:2 that is exempt from taxation under § 501(c)(3) of the Internal Revenue Code and is established, in part, to provide financial aid for projects that have been approved by the foundation's local school board. A public school foundation would be required to disburse least 90% percent of its tax-credit-derived funds for capital improvement projects approved by the local school board and for extracurricular activities, including, but not limited to, sports, band, and chorus.

A "scholarship foundation" would be a charitable organization incorporated in this Commonwealth that is exempt from taxation under § 501(c)(3) of the Internal Revenue Code and is established, in part, to provide financial aid for the education of students residing in the Commonwealth. A scholarship foundation would be required to disburse at

least 90% of its tax-credit-derived funds for "qualified educational expenses" through scholarships. "Qualified educational expenses" would include school-related tuition and instructional fees and materials, including textbooks and workbooks used solely for school-related work. Scholarship foundations would be required to provide receipts to individual taxpayers for their contributions

In awarding scholarships, the scholarship foundation would (i) provide them to any student whose family's annual household income is less than 250% of the amount required to qualify for the Federal Free and Reduced Lunch Program; (ii) not limit scholarships to students of one school; and (iii) not discriminate on the basis of race, color, national origin or disability.

Scholarship foundations would also be required to ensure that schools selected by scholarship students (i) are in compliance with the Commonwealth's and locality's health and safety laws and codes; (ii) hold a valid occupancy permit as required by the locality; (iii) do not discriminate on the basis of race, color, or national origin; and (iv) comply with nonpublic school accreditation requirements administered by the Virginia Council for Private Education.

The amount of the scholarship provided to any child for any single school year by all eligible nonprofit scholarship foundations from eligible contributions would not be allowed to exceed the lesser of: (i) the actual tuition, textbook, and educational fees incurred, or (ii) the per pupil amount distributed to each local school division as the state's share of the standards of quality costs using the composite index of ability to pay as defined in the general appropriation act.

Payment of the scholarship by the eligible nonprofit scholarship foundation would be by individual warrant or check made payable to the student's parent or legal guardian. If the parent chooses for his child to attend an eligible nonpublic school, the warrant or check would be required to be mailed by the eligible nonprofit scholarship foundation to the eligible nonpublic school of the parent's choice, and the parent would be required to restrictively endorse the warrant or check to the eligible nonpublic school. An eligible nonprofit scholarship foundation would be required to ensure that, upon receipt of a scholarship warrant or check, the parent to whom the warrant or check is made restrictively endorses the warrant or check to the eligible nonpublic school of the parent's choice for deposit into the account of the nonpublic school.

Nonprofit education foundations would be required to be audited annually by a certified public accountant. TAX would be required to publish a list of approved nonprofit education foundations annually and submit a list of all nonprofit education foundations receiving contributions from business entities and individual taxpayers to the chairmen of the House and Senate Finance Committees no later than December 1 of each year.

This bill would be effective for taxable years beginning on and after January 1, 2010.

cc : Secretary of Finance

Date: 2/25/2008 TG  
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