DEPARTMENT OF TAXATION 2008 Fiscal Impact Statement

1.	Patro	n Robert B. Bell	2.	Bill Number HB 1000		
				House of Origin:		
3.	Committee Senate Finance			Introduced		
				Substitute		
				Engrossed		
4.	Title	Income Tax: Voluntary Contribution for				
		Virginia Foundation for Community College Education		Second House: X In Committee		
				Substitute		
				Enrolled		

5. Summary/Purpose:

This bill would add the Virginia Foundation for Community College Education to the list of voluntary contributions that may be added to the individual income tax return. Funds received from this voluntary contribution would be administered by the Virginia Foundation for Community College Education, in accordance with and for the purposes provided under the Community College Incentive Scholarship Program. The funds would be used to provide monetary assistance to Virginia residents who are enrolled in comprehensive community colleges in Virginia.

Under current law, no more than 25 voluntary contributions may be listed on the individual income tax returns. Following the statutory process enacted in 2005, TAX intends to add the voluntary contribution for the Virginia Caregivers Foundation and the Virginia Military Family Relief Fund to the 2008 individual income tax return. The order in which voluntary contributions would be added to the return as space becomes available is: (1) the Public Library Foundations, (2) Celebrating Special Children, Inc. Fund, (3) Medicare Part D Counseling Fund, and (4) Virginia Foundation for Community College Education.

The effective date of this bill is not specified.

6. Fiscal Impact Estimates are: Preliminary. (See Line 8.)

7. Budget amendment necessary: No.

8. Fiscal implications:

Administrative Costs

TAX has not assigned any administrative costs to this bill because the changes required by a single bill such as this can be implemented as part of the annual changes to our systems and forms. As stand-alone legislation, TAX considers implementation of this bill as "routine," and does not require additional funding. TAX will provide specific administrative costs on any legislation that is not "routine." Additionally, TAX will review all state tax legislation likely to be enacted prior to the passage by each house. If the aggregate number of routine bills likely to pass either house is unusually large, it is possible that additional resources will be required. If so, TAX will identify the costs at that time.

Revenue Impact

This bill would have no revenue impact, as all contributions come from individual income tax refunds or additional payments made by individual taxpayers and not from General Fund revenues.

9. Specific agency or political subdivisions affected:

Department of Taxation
Virginia Foundation for Community College Education

10. Technical amendment necessary: No.

11. Other comments:

Background

In 2004, the General Assembly limited the number of qualifying organizations to 25, and required that organizations receive at least \$10,000 in voluntary contributions annually for at least 3 consecutive years in order to continue to be included on the individual income tax return.

Pursuant to House Bill 2303, which was passed during the 2005 General Assembly Session, TAX is required to report to the Chairmen of the Senate and House Finance Committees the amounts collected for each voluntary contribution for the three most recent taxable years for which there is complete data. This report is also required to list which entities, if any, will be removed from the Virginia individual income tax return because they have failed to meet the \$10,000 per year requirement. Finally, the report must list which entities, if any, will be added to the income tax return in order to bring the total number of voluntary contributions to 25.

Changes to the 2007 Income Tax Return

One voluntary contribution was removed from the 2007 individual income tax return. This was the contribution for the Commission for the Arts. The removal of this voluntary contribution brought the total number of voluntary contributions down to 24. As a result, one new voluntary contribution was allowed to be added to the list for the 2007 income tax return. Under the provisions of House Bill 2303, the voluntary contribution that was added was for the Martin Luther King, Jr. Living History and Public Policy Center Fund.

Amounts Collected for Each Voluntary Contribution

The chart below provides the amounts collected for each voluntary contribution that will be listed on the 2007 Virginia individual income tax voluntary contributions for the three previous taxable years.

Amount Collected for Voluntary Contributions - 2004-2006									
	2004 Return		2005 Return		2006 Return				
Program/Fund	First Return	Number	Amount	Number	Amount	Number	Amount		
Virginia Nongame Wildlife Program	1981	5,795	\$142,694	5,757	\$142,237	5,685	\$143,799		
Virginia Open Space Recreation and Conservation Fund	1988	2,530	\$57,120	2,726	\$63,488	2,661	\$64,209		
Combined Political Party Contributions	1982	2,655	\$53,357	2,691	\$55,298	2,626	\$53,201		
United States Olympic Committee	1988	1,209	\$22,369	1,310	\$25,069	1,138	\$22,164		
5. Virginia Housing Program	1997	1,814	\$45,002	1,901	\$45,729	1,889	\$45,264		
6. Virginia Family and Children's Trust Fund	1998	1,383	\$34,665	1,434	\$36,251	1,299	\$36,034		
Virginia Elderly and Disabled Transportation Fund	1997	2,833	\$64,379	3,067	\$71,018	3,107	\$74,548		
8. Community Policing Fund	1994	786	\$13,587	820	\$16,270	810	\$14,872		
9. Virginia Arts Foundation	1997	1,146	\$21,267	1,176	\$20,578	1,190	\$24,258		
10. Chesapeake Bay Restoration	1997	5,890	\$141,344	6,034	\$150,589	6,255	\$164,221		
11. Historic Resources Fund	1998	744	\$13,360	933	\$16,302	945	\$16,447		
12. Jamestown-Yorktown Foundation	2000	898	\$18,494	1,022	\$21,977	1,082	\$25,903		
13. State Forests Systems Fund	1999	1,831	\$34,252	2,036	\$37,533	2,100	\$40,959		
14. Uninsured Medical Catastrophe Fund	1999	1,118	\$24,879	1,108	\$26,618	1,138	\$30,456		
15. Children of America Finding Hope	2001	1,031	\$22,684	964	\$23,804	974	\$23,456		
16. Public School Foundations	2002	1,319	\$35,276	1,443	\$41,736	1,451	\$45,310		
17. Home Energy Assistance	2003	926	\$18,509	1,297	\$30,108	1,303	\$30,477		
18. War Memorial & National D-Day Memorial	2003	745	\$14,078	759	\$14,828	715	\$14,930		
19. Virginia Federation of Humane Societies	2004	850	\$16,027	1,077	\$23,720	1,199	\$26,647		
20. Tuition Assistance Grant Fund	2004	598	\$11,350	685	\$13,090	715	\$18,936		
21. Spay and Neuter Fund	2004	1,648	\$36,247	1,752	\$37,191	1,736	\$38,329		
22. Office of Commonwealth Preparedness	2005			228	\$3,100	236	\$2,828		
23. Cancer Centers	2006					1,101	\$29,671		
24. Brown v. Board of Education Scholarship Program Fund	2006					274	\$6,914		
25. Martin Luther King, Jr. Living History and Public Policy Center Fund	Was added to the 2007 income tax return								
Total		37,749	\$840,940	40,220	\$916,534	41,629	\$993,833		

Contributions Awaiting Action

Under current law, the voluntary contributions for the following programs or funds are waiting for space to open up on the return:

		Estimated Year
Program/Fund	<u>Enacted</u>	Added To Return
Public Library Foundations	2007	2009
Celebrating Special Children, Inc. Fund	2007	Unknown
Medicare Part D Counseling Fund	2007	Unknown

Changes to the 2008 Income Tax Return

If the General Assembly takes no action, the voluntary contribution for the Office of Commonwealth Preparedness will be removed from the list on the 2008 individual income tax return. The Office of Commonwealth Preparedness failed to receive \$10,000 in its first two years on the return, which were 2005 and 2006. Under the requirements of *Va. Code* § 58.1-344.3 A.1, an entity must receive at least \$10,000 in each of the three preceding years. In 2007, the Office of Commonwealth Preparedness will have appeared on the return for three taxable years, as required by *Va. Code* § 58.1-344.3 A.3.b, but it will be impossible for it to satisfy the requirements in subdivision A.1. Therefore, the Office of Commonwealth Preparedness will be removed from the list after the 2007 return.

The voluntary contribution for the Jamestown-Yorktown Foundation will also be removed from the individual income tax return for 2008. While this organization has not failed to receive \$10,000 per year in contributions, it is only authorized for taxable years beginning before January 1, 2008 under *Va. Code* § 58.1-344.3 C.3. Thus, it may only remain on the return through 2007.

The removal of the Office of Commonwealth Preparedness and Jamestown-Yorktown Foundation from the 2008 return will allow the voluntary contributions for the Virginia Caregivers Grant Fund and the Virginia Military Family Relief Fund to be added. If these voluntary contributions are added, the voluntary contributions for the Public Library Foundations, the Celebrating Special Children, Inc. Fund, and the Medicare Part D Counseling Fund will remain on the waiting list.

Proposal

This bill would add the Virginia Foundation for Community College Education to the list of voluntary contributions that may be added to the individual income tax return. Funds received from this voluntary contribution would be administered by the Virginia Foundation for Community College Education, in accordance with and for the purposes provided under the Community College Incentive Scholarship Program. The funds would be used to provide monetary assistance to Virginia residents who are enrolled in comprehensive community colleges in Virginia.

The voluntary contributions listed under *Va. Code* § 58.1-433.3 are divided between subsection B, which only allows taxpayers to make donations from their income tax refunds, and subsection C, which allows taxpayers to contribute their income tax refund or to make an additional payment. Because the Virginia Foundation for Community College

Education would be added to subsection B, it would be restricted to receiving voluntary contributions only from income tax refunds.

The effective date of this bill is not specified.

Similar Legislation

Senate Bill 240 would clarify the voluntary contribution for the Martin Luther King, Jr. Living History and Public Policy Center.

Senate Bill 561 would add Community Foundations to the list of organizations that may be added to the individual income tax return.

cc : Secretary of Finance

Date: 2/11/2008 TG HB1000FE161