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SENATE BILL NO. 760

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the Senate Committee on General Laws and Technology
on January 30, 2008)

(Patron Prior to Substitute—Senator Wagner, Senator Locke [SB 521])

A *BILL to amend and reenact §§ 2.2-2001, 2.2-2004, 2.2-2452, 2.2-2681, 2.2-2682, 2.2-2715, and 2.2-2716 of the Code of Virginia, relating to veterans services in the Commonwealth.*

Be it enacted by the General Assembly of Virginia:

1. That §§ 2.2-2001, 2.2-2004, 2.2-2452, 2.2-2681, 2.2-2682, 2.2-2715, and 2.2-2716 of the Code of Virginia are amended and reenacted as follows:

§ 2.2-2001. Administrative responsibilities of the Department.

A. The Department shall be responsible for the establishment, operation, administration, and maintenance of offices and programs related to services for *Virginia-domiciled* veterans of the armed forces of the United States and their ~~Virginia-domiciled~~ *surviving* spouses, orphans, and dependents. Such services shall include, but not be limited to, benefits claims processing and all medical care centers and cemeteries for veterans owned and operated by the Commonwealth. *As used in this section, "veteran" means any person who served in the active military, naval, or air service, and who was discharged or released from such service under conditions other than dishonorable.*

B. *The Department shall establish guidelines for the determination of eligibility for Virginia-domiciled veterans and their spouses, orphans, and dependents for participation in programs and benefits administered by the Department. Such guidelines shall meet the intent of the federal statutes and regulations pertaining to the administration of federal programs supporting veterans of the United States Armed Forces and their spouses, orphans, and dependents.*

C. The Department shall adopt reasonable regulations to implement a program to certify, upon request of the small business owner, that he holds a "service disabled veteran" status.

"Service disabled veteran" means a veteran who (i) served on active duty in the United States military ground, naval, or air service, (ii) was discharged or released under conditions other than dishonorable, and (iii) has a service-connected disability rating fixed by the United States Veterans Administration of (a) 50% or greater or (b) 10% or greater if the service-connected disability is combat related.

"Service disabled veteran business" means a business concern that is at least 51% owned by one or more service disabled veterans or, in the case of a corporation, partnership, or limited liability company or other entity, at least 51% of the equity ownership interest in the corporation, partnership, or limited liability company or other entity is owned by one or more individuals who are service disabled veterans and both the management and daily business operations are controlled by one or more individuals who are service disabled veterans.

§ 2.2-2004. Additional powers and duties of Commissioner.

The Commissioner shall have the following powers and duties related to veterans services:

1. Perform cost-benefit and value analysis of (i) existing programs and services, and (ii) new programs and services before establishing and implementing them;

2. Seek alternative funding sources for the Department's veterans service programs;

3. Cooperate with all relevant entities of the federal government, including, but not limited to, the United States Department of Veterans Affairs, the United States Department of Housing and Urban Development, and the United States Department of Labor in matters concerning veterans benefits and services;

4. Appoint a full-time coordinator to collaborate with the Joint Leadership Council of Veteran Service Organizations created in § 2.2-2681 on ways to provide both direct and indirect support of ongoing veterans programs, and to determine and address future veterans needs and concerns;

5. Initiate, conduct, and issue special studies on matters pertaining to veterans needs and priorities, as determined necessary by the Commissioner;

6. Evaluate veterans service efforts, practices, and programs of the agencies, political subdivisions or other entities and organizations of the government of the Commonwealth and make recommendations to the Secretary of ~~Administration~~ *Public Safety*, the Governor, and the General Assembly on ways to increase awareness of the services available to veterans or improve veterans services;

7. Assist entities of state government and political subdivisions of the Commonwealth in enhancing their efforts to provide services to veterans, *to those members of the Virginia National Guard and Virginia residents in the Armed Forces Reserves who qualify for veteran status, and to their immediate families*, including the dissemination of relevant materials and the rendering of technical or other advice;

8. Assist counties, cities, and towns of the Commonwealth in the development, implementation, and

60 review of local veterans services programs as part of the state program and establish as necessary, in
61 consultation with the Board of Veterans Services and the Joint Leadership Council of Veterans Service
62 Organizations, volunteer local and regional advisory committees to assist and support veterans service
63 efforts;

64 9. Review the activities, roles, and contributions of various entities and organizations to the
65 Commonwealth's veterans services programs and report on or before December 1 of each year in writing
66 to the Governor and General Assembly on the status, progress, and prospects of veterans services in the
67 Commonwealth, including performance measures and outcomes of veterans services programs;

68 10. Recommend to the Secretary of ~~Administration~~ *Public Safety*, the Governor, and the General
69 Assembly any corrective measures, policies, procedures, plans, and programs to make ~~service~~ *services*
70 to *Virginia-domiciled* veterans and their ~~surviving~~ spouses, orphans, and dependents as efficient and
71 effective as practicable;

72 11. Design, implement, administer, and review special programs or projects needed to promote
73 veterans services in the Commonwealth;

74 12. Integrate veterans services activities into the framework of economic development activities in
75 general;

76 13. Manage operational funds using accepted accounting principles and practices in order to provide
77 for a sum sufficient to ensure continued, uninterrupted operations;

78 14. Engage Department personnel in training and educational activities aimed at enhancing veterans
79 services; ~~and~~

80 15. Develop a strategic plan to ensure efficient and effective utilization of resources, programs, and
81 services; *and*

82 16. *Certify eligibility for the Virginia Military Survivors and Dependents Education Program and*
83 *perform other duties related to the Program as provided in § 23-7.4:1.*

84 § 2.2-2452. Board of Veterans Services; membership; terms; quorum; compensation; staff.

85 A. The Board of Veterans Services (the Board) is established as a policy board, within the meaning
86 of § 2.2-2100, in the executive branch of state government. The Board shall have a total membership of
87 19 members that shall consist of five legislative members, 11 nonlegislative citizen members, and three
88 ex officio members. Members shall be appointed as follows: three members of the House of Delegates
89 to be appointed by the Speaker of the House of Delegates in accordance with the principles of
90 proportional representation contained in the Rules of the House of Delegates; two members of the
91 Senate to be appointed by the Senate Committee on Rules; and 11 nonlegislative citizen members to be
92 appointed by the Governor. The Commissioner of the Department of Veterans Services shall serve ex
93 officio with full voting privileges; and the Chairman of the Board of Trustees of the Veterans Services
94 Foundation and the Chairman of the Joint Leadership Council of Veterans Service Organizations shall
95 serve ex officio without voting privileges. Nonlegislative citizen members of the Board shall be citizens
96 of the Commonwealth.

97 In making appointments, the Governor shall endeavor to ensure a balanced geographical
98 representation on the Board while at the same time selecting appointees of such qualifications and
99 experience as will allow them to provide expertise and insight into:

100 1. Best practices in benefits claims services, medical and health care management, or cemetery
101 operations;

102 2. Performance measurements and general management principles; and

103 3. Nonprofit volunteer operations and management.

104 Each of the three areas of expertise shall be represented on the Board by at least two different
105 appointees per area of expertise in order to allow for the Board to be capable of developing reasonable
106 and effective policy recommendations related to the services provided to veterans of the armed forces of
107 the United States and their ~~Virginia-domiciled~~ *surviving* spouses, orphans, and dependents by the
108 Department of Veterans Services.

109 Legislative members and the Commissioner of the Department of Veterans Services shall serve terms
110 coincident with their terms of office. After the initial staggering of terms, nonlegislative citizen members
111 shall be appointed for a term of four years. Appointments to fill vacancies, other than by expiration of a
112 term, shall be for the unexpired terms. All members may be reappointed. However, no House member
113 shall serve more than four consecutive two-year terms, no Senate member shall serve more than two
114 consecutive four-year terms, and no nonlegislative citizen member shall serve more than two consecutive
115 four-year terms.

116 The remainder of any term to which a member is appointed to fill a vacancy shall not constitute a
117 term in determining the member's eligibility for reappointment. Vacancies shall be filled in the same
118 manner as the original appointments.

119 B. The Board shall select a chairman from its membership and, pursuant to rules adopted by it, may
120 elect one of its members as vice-chairman. The Commissioner of the Department of Veterans Services
121 shall not be eligible to serve as chairman. The Board shall also elect one of its members as secretary.

The Board shall meet at least three times a year at such times as it deems appropriate or on call of the chairman. A majority of the members of the Board shall constitute a quorum.

C. The Board shall be organized with at least three ~~subcommittees~~ *standing committees* that shall be responsible for (i) veterans benefits, (ii) veterans care services, and (iii) veterans cemeteries.

D. The Department of Veterans Services shall provide staff to the Board.

§ 2.2-2681. Joint Leadership Council of Veterans Service Organizations; membership; terms; chairman; quorum; compensation.

A. The Joint Leadership Council of Veterans Service Organizations (the Council) is established as an advisory council, within the meaning of § 2.2-2100, in the executive branch of state government. The Council shall be composed of one representative from each qualifying veterans service organization to be appointed by the Governor, the Commissioner of the Department of Veterans Services, and the ~~Chairman~~ *Chairmen* of the Board of Veterans Services *and the Veterans Services Foundation*, who shall serve as nonvoting ex officio members. Each veterans service organization representative may designate an alternate to attend meetings of the Council in the absence of such representative.

Qualifying veterans service organizations shall be (i) composed principally of and controlled by veterans of the United States Armed Forces, (ii) a registered nonprofit organization in good standing, incorporated for the purpose of promoting programs designed to assist veterans of the armed forces of the United States and their ~~Virginia-domiciled~~ *surviving* spouses, orphans, and dependents, and (iii) active and in good standing with its parent national organization, if such a parent organization exists.

B. Voting members shall be appointed for terms of three years. Appointments to fill vacancies shall be for the unexpired terms. No person shall be eligible to serve for or during more than two successive three-year terms. Each qualifying veterans service organization shall be responsible for recommending a member for appointment to the Council by the Governor.

C. The Council shall annually elect its chairman and vice-chairman from among its members. The Council shall develop and adopt its own charter, and shall develop and adopt a mission and vision statement in consultation with the Department of Veterans Services. A majority of the voting members of the Council shall constitute a quorum.

D. The Council shall meet at least four times per year. Additional meetings shall be subject to majority approval by the members of the Council.

E. Members of the Council shall not receive any compensation, but shall be reimbursed for reasonable and necessary expenses incurred in the performance of their duties as provided in § 2.2-2825.

§ 2.2-2682. Powers and duties.

A. The Council shall have the following powers and duties:

1. Advise the Department of Veterans Services regarding (i) methods of providing support for ongoing veterans services and programs, and (ii) addressing veterans issues on an ongoing basis;

2. Recommend issues that may potentially impact veterans of the armed forces of the United States and their ~~Virginia-domiciled~~ *surviving* spouses, orphans, and dependents;

3. Advise the Department of Veterans Services and the Board of Veterans Services on matters of concern to *Virginia-domiciled* veterans and their ~~Virginia-domiciled~~ *surviving* spouses, orphans, and dependents;

4. Promote and support existing veterans services and programs;

5. Recommend and promote implementation of new efficient and effective administrative initiatives that enhance existing veterans services and programs or provide for necessary veterans services and programs not currently provided; and

6. Maintain a nonpartisan approach to maintaining and improving veterans services and programs in the Commonwealth.

B. The chairman shall report to the Commissioner and the Board of Veterans Services the results of its meetings and submit an annual report on or before November 30 of each year.

C. The Council may apply for funds from the Veterans Services Foundation to enable it to better carry out its objectives. The Council shall not impose unreasonable burdens or costs in connection with requests of agencies.

§ 2.2-2715. Veterans Services Foundation; purpose; membership; terms; compensation; staff.

A. The Veterans Services Foundation (the Foundation) is established to serve as ~~an advisory foundation, within the meaning of § 2.2-2100, a body politic and corporate supporting the Department of Veterans Services~~ in the executive branch of state government. The Foundation shall be governed and administered by a board of trustees ~~for the purpose of providing to provide~~ funding for veteran services and programs in the Commonwealth through the Veterans Services Fund (the Fund). The Foundation shall submit a quarterly report to the Commissioner of Veterans Services on the Foundation's funding levels and services.

B. The Foundation's *board of trustees* shall consist of the Commissioner of Veterans Services and the ~~Chairman~~ *Chairmen* of the Board of Veterans Services *and the Joint Leadership Council of Veterans*

183 *Service Organizations*, who shall serve as ex officio voting members, and eight nonlegislative citizens
184 appointed by the Governor, subject to confirmation by the General Assembly. A majority of the trustees
185 shall be active or retired chairmen, chief executive officers, or chief financial officers for large private
186 corporations or nonprofit organizations. Trustees appointed by the Governor shall, insofar as possible, be
187 veterans.

188 Initial appointments by the Governor shall be staggered as follows: two members for a term of one
189 year, three members for a term of two years, and three members for a term of four years. Thereafter,
190 members shall be appointed for a term of three years. Appointments to fill vacancies, other than by
191 expiration of a term, shall be for the unexpired terms. All members may be reappointed. However, no
192 member shall serve more than two consecutive three-year terms. The remainder of any term to which a
193 member is appointed to fill a vacancy shall not constitute a term in determining the member's eligibility
194 for reappointment. Vacancies shall be filled in the same manner as the original appointments. Any
195 member of the Board of Trustees may be removed by the Governor at his pleasure.

196 C. Trustees shall be reimbursed for their actual expenses incurred while attending meetings of the
197 trustees or performing other duties. However, such reimbursement shall not exceed the per diem rate
198 established for members of the General Assembly pursuant to § 30-19.12.

199 D. The Secretary of Public Safety shall designate a state agency to provide the Foundation with
200 administrative and other services.

201 E. The trustees shall adopt bylaws governing their organization and procedures and may amend the
202 same. The trustees shall elect from their number a chairman and such other officers as their bylaws may
203 provide.

204 F. Any person designated by the board of trustees to handle the funds of the Foundation or the Fund
205 shall give bond, with corporate surety, in a penalty fixed by the Governor, conditioned upon the faithful
206 discharge of his duties. Any premium on the bond shall be paid from funds available to the Foundation.

207 § 2.2-2716. Authority of Foundation.

208 The Foundation has the authority to:

209 1. Administer the Veterans Services Fund and make expenditures from the Fund to the Department
210 of Veterans Services to provide supplemental funding for the Department's services and programs;

211 2. Accept, hold, and administer gifts and bequests of money, securities, or other property, absolutely
212 or in trust, for the purposes for which the Foundation is created;

213 3. Enter into contracts and execute all instruments necessary and appropriate to carry out the
214 Foundation's purposes;

215 4. Take such actions as may be reasonably necessary to seek, promote, and stimulate contributions
216 for the Fund;

217 5. ~~Make recommendations concerning~~ *Develop* other possible dedicated revenue sources for the Fund;
218 and

219 6. Perform any lawful acts necessary or appropriate to carry out the purposes of the Foundation.