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**HOUSE BILL NO. 229**

Offered January 9, 2008

Prefiled December 28, 2007

*A BILL to amend and reenact §§ 2.2-2004, 2.2-2452, 2.2-2715, 2.2-2716, and 2.2-2681 of the Code of Virginia, relating to administration of veteran services.*

Patrons—Cosgrove, Abbitt, Albo, Armstrong, Athey, Barlow, Bouchard, Bowling, Brink, Byron, Carrico, Cline, Cole, Cox, Crockett-Stark, Dance, Englin, Fralin, Gear, Griffith, Hall, Hamilton, Hargrove, Howell, A.T., Howell, W.J., Hugo, Iaquinto, Ingram, Janis, Joannou, Johnson, Jones, S.C., Kilgore, Landes, Lewis, Lingamfelter, Marshall, D.W., May, Merricks, Moran, Morgan, Nixon, Nutter, O'Bannon, Oder, Peace, Plum, Pogge, Poindexter, Purkey, Putney, Rust, Scott, E.T., Sherwood, Shuler, Suit, Tata, Tyler, Valentine, Ward, Ware, O., Ware, R.L. and Watts; Senators: Barker, Deeds, Edwards, Hanger, Locke, Ruff, Stosch, Ticer and Wagner

Referred to Committee on General Laws

**Be it enacted by the General Assembly of Virginia:**

**1. That §§ 2.2-2004, 2.2-2452, 2.2-2715, 2.2-2716, and 2.2-2681 of the Code of Virginia are amended and reenacted as follows:**

§ 2.2-2004. Additional powers and duties of Commissioner.

The Commissioner shall have the following powers and duties related to veterans services:

1. Perform cost-benefit and value analysis of (i) existing programs and services, and (ii) new programs and services before establishing and implementing them;

2. Seek alternative funding sources for the Department's veterans service programs;

3. Cooperate with all relevant entities of the federal government, including, but not limited to, the United States Department of Veterans Affairs, the United States Department of Housing and Urban Development, and the United States Department of Labor in matters concerning veterans benefits and services;

4. Appoint a full-time coordinator to collaborate with the Joint Leadership Council of Veteran Service Organizations created in § 2.2-2681 on ways to provide both direct and indirect support of ongoing veterans programs, and to determine and address future veterans needs and concerns;

5. Initiate, conduct, and issue special studies on matters pertaining to veterans needs and priorities, as determined necessary by the Commissioner;

6. Evaluate veterans service efforts, practices, and programs of the agencies, political subdivisions or other entities and organizations of the government of the Commonwealth and make recommendations to the ~~Secretary of Administration~~ *Secretary of Public Safety*, the Governor, and the General Assembly on ways to increase awareness of the services available to veterans or improve veterans services;

7. Assist entities of state government and political subdivisions of the Commonwealth in enhancing their efforts to provide services to veterans, including the dissemination of relevant materials and the rendering of technical or other advice;

8. Assist counties, cities, and towns of the Commonwealth in the development, implementation, and review of local veterans services programs as part of the state program and establish as necessary, in consultation with the Board of Veterans Services and the Joint Leadership Council of Veterans Service Organizations, volunteer local and regional advisory committees to assist and support veterans service efforts;

9. Review the activities, roles, and contributions of various entities and organizations to the Commonwealth's veterans services programs and report on or before December 1 of each year in writing to the Governor and General Assembly on the status, progress, and prospects of veterans services in the Commonwealth, including performance measures and outcomes of veterans services programs;

10. Recommend to the ~~Secretary of Administration~~ *Secretary of Public Safety*, the Governor, and the General Assembly any corrective measures, policies, procedures, plans, and programs to make service to veterans and their surviving spouses, orphans, and dependents as efficient and effective as practicable;

11. Design, implement, administer, and review special programs or projects needed to promote veterans services in the Commonwealth;

12. Integrate veterans services activities into the framework of economic development activities in general;

13. Manage operational funds using accepted accounting principles and practices in order to provide for a sum sufficient to ensure continued, uninterrupted operations;

14. Engage Department personnel in training and educational activities aimed at enhancing veterans

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HB229

53 services; and

54 15. Develop a strategic plan to ensure efficient and effective utilization of resources, programs, and  
55 services.

56 § 2.2-2452. Board of Veterans Services; membership; terms; quorum; compensation; staff.

57 A. The Board of Veterans Services (the Board) is established as a policy board, within the meaning  
58 of § 2.2-2100, in the executive branch of state government. The Board shall have a total membership of  
59 19 members that shall consist of five legislative members, 11 nonlegislative citizen members, and three  
60 ex officio members. Members shall be appointed as follows: three members of the House of Delegates  
61 to be appointed by the Speaker of the House of Delegates in accordance with the principles of  
62 proportional representation contained in the Rules of the House of Delegates; two members of the  
63 Senate to be appointed by the Senate Committee on Rules; and 11 nonlegislative citizen members to be  
64 appointed by the Governor. The Commissioner of the Department of Veterans Services shall serve ex  
65 officio with full voting privileges; and the Chairman of the Board of Trustees of the Veterans Services  
66 Foundation and the Chairman of the Joint Leadership Council of Veterans Service Organizations shall  
67 serve ex officio without voting privileges. Nonlegislative citizen members of the Board shall be citizens  
68 of the Commonwealth.

69 In making appointments, the Governor shall endeavor to ensure a balanced geographical  
70 representation on the Board while at the same time selecting appointees of such qualifications and  
71 experience as will allow them to provide expertise and insight into:

72 1. Best practices in benefits claims services, medical and health care management, or cemetery  
73 operations;

74 2. Performance measurements and general management principles; and

75 3. Nonprofit volunteer operations and management.

76 Each of the three areas of expertise shall be represented on the Board by at least two different  
77 appointees per area of expertise in order to allow for the Board to be capable of developing reasonable  
78 and effective policy recommendations related to the services provided to veterans of the armed forces of  
79 the United States and their Virginia-domiciled surviving spouses, orphans, and dependents by the  
80 Department of Veterans Services.

81 Legislative members and the Commissioner of the Department of Veterans Services shall serve terms  
82 coincident with their terms of office. After the initial staggering of terms, nonlegislative citizen members  
83 shall be appointed for a term of four years. Appointments to fill vacancies, other than by expiration of a  
84 term, shall be for the unexpired terms. All members may be reappointed. However, no House member  
85 shall serve more than four consecutive two-year terms, no Senate member shall serve more than two  
86 consecutive four-year terms, and no nonlegislative citizen member shall serve more than two consecutive  
87 four-year terms.

88 The remainder of any term to which a member is appointed to fill a vacancy shall not constitute a  
89 term in determining the member's eligibility for reappointment. Vacancies shall be filled in the same  
90 manner as the original appointments.

91 B. The Board shall select a chairman from its membership and, pursuant to rules adopted by it, may  
92 elect one of its members as vice-chairman. The Commissioner of the Department of Veterans Services  
93 shall not be eligible to serve as chairman. The Board shall also elect one of its members as secretary.  
94 The Board shall meet at least three times a year at such times as it deems appropriate or on call of the  
95 chairman. A majority of the members of the Board shall constitute a quorum.

96 C. The Board shall be organized with at least three ~~subcommittees~~ *standing committees* that shall be  
97 responsible for (i) veterans benefits, (ii) veterans care services, and (iii) veterans cemeteries.

98 D. The Department of Veterans Services shall provide staff to the Board.

99 § 2.2-2715. Veterans Services Foundation; purpose; membership; terms; compensation; staff.

100 A. The Veterans Services Foundation (the Foundation) is established to ~~serve as an advisory~~  
101 ~~foundation, within the meaning of § 2.2-2100 as a body politic and corporate supporting the~~  
102 *Department of Veterans Services*, in the executive branch of state government. The Foundation shall be  
103 governed and administered by a board of trustees ~~for the purpose of providing to provide funding for~~  
104 veteran services and programs in the Commonwealth through the Veterans Services Fund (the Fund).  
105 The Foundation shall submit a quarterly report to the Commissioner of Veterans Services on the  
106 Foundation's funding levels and services.

107 B. The ~~board of trustees of the~~ Foundation shall consist of the Commissioner of Veterans Services  
108 and the ~~Chairman~~ *Chairmen* of the Board of Veterans Services ~~and the Joint Leadership Council of~~  
109 *Veterans Services Organizations*, who shall serve as ex officio voting members, and eight nonlegislative  
110 citizens appointed by the Governor, subject to confirmation by the General Assembly. A majority of the  
111 trustees shall be active or retired chairmen, chief executive officers, or chief financial officers for large  
112 private corporations or nonprofit organizations. Trustees appointed by the Governor shall, insofar as  
113 possible, be veterans.

114 Initial appointments by the Governor shall be staggered as follows: two members for a term of one

year, three members for a term of two years, and three members for a term of four years. Thereafter, members shall be appointed for a term of three years. Appointments to fill vacancies, other than by expiration of a term, shall be for the unexpired terms. All members may be reappointed. However, no member shall serve more than two consecutive three-year terms. The remainder of any term to which a member is appointed to fill a vacancy shall not constitute a term in determining the member's eligibility for reappointment. Vacancies shall be filled in the same manner as the original appointments. Any member of the Board of Trustees may be removed by the Governor at his pleasure.

C. Trustees shall be reimbursed for their actual expenses incurred while attending meetings of the trustees or performing other duties. However, such reimbursement shall not exceed the per diem rate established for members of the General Assembly pursuant to § 30-19.12.

D. The Secretary of Public Safety shall designate a state agency to provide the Foundation with administrative and other services.

E. The trustees shall adopt bylaws governing their organization and procedures and may amend the same. The trustees shall elect from their number a chairman and such other officers as their bylaws may provide.

F. Any person designated by the board of trustees to handle the funds of the Foundation or the Fund shall give bond, with corporate surety, in a penalty fixed by the Governor, conditioned upon the faithful discharge of his duties. Any premium on the bond shall be paid from funds available to the Foundation.

§ 2.2-2716. Authority of Foundation.

The Foundation has the authority to:

1. Administer the Veterans Services Fund and make expenditures from the Fund to the Department of Veterans Services to provide supplemental funding for the Department's services and programs;

2. Accept, hold, and administer gifts and bequests of money, securities, or other property, absolutely or in trust, for the purposes for which the Foundation is created;

3. Enter into contracts and execute all instruments necessary and appropriate to carry out the Foundation's purposes;

4. Take such actions as may be reasonably necessary to seek, promote, and stimulate contributions for the Fund;

5. ~~Make recommendations concerning~~ *Develop* other possible dedicated revenue sources for the Fund; and

6. Perform any lawful acts necessary or appropriate to carry out the purposes of the Foundation.

§ 2.2-2681. Joint Leadership Council of Veterans Service Organizations; membership; terms; chairman; quorum; compensation.

A. The Joint Leadership Council of Veterans Service Organizations (the Council) is established as an advisory council, within the meaning of § 2.2-2100, in the executive branch of state government. The Council shall be composed of one representative from each qualifying veterans service organization to be appointed by the Governor, the Commissioner of the Department of Veterans Services, and the ~~Chairman~~ *Chairmen* of the Board of Veterans Services *and the Veterans Services Foundation*, who shall serve as nonvoting ex officio members. Each veterans service organization representative may designate an alternate to attend meetings of the Council in the absence of such representative.

Qualifying veterans service organizations shall be (i) composed principally of and controlled by veterans of the United States Armed Forces, (ii) a registered nonprofit organization in good standing, incorporated for the purpose of promoting programs designed to assist veterans of the armed forces of the United States and their Virginia-domiciled surviving spouses, orphans, and dependents, and (iii) active and in good standing with its parent national organization, if such a parent organization exists.

B. Voting members shall be appointed for terms of three years. Appointments to fill vacancies shall be for the unexpired terms. No person shall be eligible to serve for or during more than two successive three-year terms. Each qualifying veterans service organization shall be responsible for recommending a member for appointment to the Council by the Governor.

C. The Council shall annually elect its chairman and vice-chairman from among its members. The Council shall develop and adopt its own charter, and shall develop and adopt a mission and vision statement in consultation with the Department of Veterans Services. A majority of the voting members of the Council shall constitute a quorum.

D. The Council shall meet at least four times per year. Additional meetings shall be subject to majority approval by the members of the Council.

E. Members of the Council shall not receive any compensation, but shall be reimbursed for reasonable and necessary expenses incurred in the performance of their duties as provided in § 2.2-2825.