DEPARTMENT OF TAXATION 2007 Fiscal Impact Statement

1.	Patro	n Walter A. Stosch	2.	Bill Number SB 778
				House of Origin:
3.	Comn	nittee Passed House and Senate		Introduced
				Substitute
				Engrossed
4.	Title	Individual Income Tax; Filing Threshold and		
		Personal Exemption Amounts		Second House:In CommitteeSubstituteX Enrolled

5. Summary/Purpose:

This bill would increase the individual income tax filing thresholds for single individuals from \$7,000 to \$11,250 for 2008 and 2009, \$11,650 for 2010 and 2011 and \$11,950 for 2012 and beyond. The bill would increase the filing threshold for married couples from \$14,000 to \$22,500 for 2008 and 2009, 23,300 for 2010 and 2011, and 23,900 for 2012 and beyond. The bill would also increase the personal exemption amount from \$900 to \$930.

This bill is effective for taxable years beginning on and after January 1, 2008.

6. No Fiscal Impact or Fiscal Impact Estimates are: Preliminary. (See Line 8.)6b. Revenue Impact:

Fiscal Year	Dollars	Fund
2006-07	\$0	GF
2007-08	\$0.3 million	GF
2008-09	\$0.3 million	GF
2009-10	(\$2.0 million)	GF
2010-11	(\$4.3 million)	GF
2011-12	(\$6.0 million)	GF
2012-13	(\$7.7 million)	GF

7. Budget amendment necessary: No.

8. Fiscal implications:

Administrative Impact

TAX considers implementation of this bill as routine, and does not require additional funding.

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Revenue Impact

The Executive Budget assumes the passage of the introduced version of this bill and therefore incorporates the fiscal impact of increasing the filing thresholds to \$12,000 and \$24,000. This bill proposes lower filing thresholds than those assumed in the Executive Budget but a higher personal exemption. If this bill is passed, General Fund revenue would be increased by \$0.3 million for FY 2008 and FY 2009, and decreased by \$2.0 million for FY 2010, \$4.3 million for FY 2011, \$6.0 million for FY 2012 and \$7.7 million for FY 2013. The breakdown is shown below:

	(Amounts in \$ millions)									
	<u>FY 08</u>	<u>FY 09</u>	<u>FY 10</u>	<u>FY 11</u>	<u>FY 12</u>	<u>FY 13</u>				
HB 3022										
Filing Threshold	-9.1	-18.0	-17.9	-18.2	-18.2	-18.3				
Exemption Increase	-4.4	-9.1	-9.0	-9.0	-9.1	-9.1				
Total	-13.5	-27.1	-26.9	-27.2	-27.3	-27.4				
Included in the Executive Budget for HB 3022 as Introduced	-13.8	-27.4	-24.9	-22.9	-21.3	-19.7				
Net Revenue Impact	0.3	0.3	-2.0	-4.3	-6.0	-7.7				

9. Specific agency or political subdivisions affected:

Department of Taxation

10. Technical amendment necessary: No.

11. Other comments:

Current Law

A filing threshold establishes the minimum income for which a return must be filed. Individuals whose income falls below the threshold are not required to file a return or pay tax. Individuals whose income is above the threshold must file a return even though they may be able to claim deductions and credits that eliminate any tax liability. Virginia enacted its first filing threshold in 1978, which was set at \$3,000 for individuals and married couples. Since 2004, the filing thresholds have been \$7,000 for individuals (whether single or married filing separately) and \$14,000 for couples filing jointly.

Effective for taxable year 2005, Virginia increased the deduction for personal exemptions from \$800 to \$900 for each personal and dependent exemption allowed on a taxpayer's

federal income tax return. An additional exemption amount of \$800 is allowed for taxpayers who are blind or age 65 and over.

Proposal

This bill would increase the individual income tax filing thresholds for single individuals from \$7,000 to \$11,250 for 2008 and 2009, \$11,650 for 2010 and 2011 and \$11,950 for 2012 and beyond. The bill would increase the filing threshold for married couples from \$14,000 to \$22,500 for 2008 and 2009, 23,300 for 2010 and 2011, and 23,900 for 2012 and beyond. If the final threshold amounts (\$11,950 and \$23,900) had been in effect for taxable year 2004 an estimated 320,000 low-income taxpayers would have benefited.

The bill would also increase the personal exemption amount from \$900 to \$930 effective for taxable year 2008, which will benefit all taxpayers.

These filing thresholds are higher than the most recent federal poverty guidelines, which are \$10,210 for single individuals and \$20,420 for married couples and were released on January 24, 2007. The proposed filing thresholds are also higher than the federal filing thresholds of \$8,450 for single taxpayers and \$16,950 for married taxpayers.

Similar Legislation

House Bill 3022 is identical to this bill.

cc : Secretary of Finance

Date: 3/13/2007 JOC SB778FER161.doc