# **2007 SESSION**

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## VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend the Code of Virginia by adding in Chapter 15 of Title 15.2 an article numbered 8, 3 consisting of §§ 15.2-1544 through 15.2-1549, relating to the creation of trusts or equivalent 4 arrangements to fund the costs of providing postemployment benefits other than pensions for 5 counties, cities, towns, school divisions, and other political subdivisions of the Commonwealth.

[S 789]

# Approved

#### 8 Be it enacted by the General Assembly of Virginia:

9 That the Code of Virginia is amended by adding in Chapter 15 of Title 15.2 an article 1. 10 numbered 8, consisting of §§ 15.2-1544 through 15.2-1549, as follows:

Article 8.

# Local trusts to fund postemployment benefits other than pensions.

13 § 15.2-1544. Counties, cities, towns, school divisions, and certain political subdivisions may establish local trusts or equivalent arrangements to fund postemployment benefits other than pensions. 14

15 The governing body of any county, city, or town may establish a trust, trusts, or equivalent arrangements for the purpose of accumulating and investing assets to fund postemployment benefits 16 17 other than pensions, as defined herein. Deposits to any such trust, trusts, or equivalent arrangements and any earnings on those deposits shall be irrevocable; shall be dedicated to providing benefits to 18 19 retirees and their beneficiaries in accordance with the terms of the plans or programs providing 20 postemployment benefits other than pensions; and shall be exempt from taxation and execution, 21 attachment, garnishment, or any other process. For the purposes of this article, an equivalent 22 arrangement shall mean any fund or similar arrangement established by the governing body pursuant to 23 this article under which funds are irrevocably allocated, segregated, or otherwise dedicated to providing 24 postemployment benefits other than pension benefits to retirees and their beneficiaries. The governing 25 body of any such county, city, or town also may make appropriations to any such trust, trusts, or 26 equivalent arrangements, and any such governing body may require active and former employees 27 covered by a postemployment benefit plan or program to contribute to such a trust or equivalent 28 arrangement through payments or deductions from their wages, salaries, or pensions. Officers and 29 employees who are subject to inclusion in the retirement plans described in § 51.1-800 also may be 30 included in any such trust, trusts, or equivalent arrangements by the governing body.

31 The governing body also may authorize the governing body of any other political subdivision that is 32 appointed in whole or in part by the governing body of such county, city, or town, to establish and fund 33 a trust, trusts, or equivalent arrangements for its active and former employees. Any appointed or elected 34 school board may establish and fund such a trust, trusts, or equivalent arrangements for its active and 35 former employees. The governing body of any county, city, or town also may enter into agreements with 36 the appointed or elected school board that provides public schools within its boundaries or with any 37 other political subdivision, which is appointed in whole or in part by the governing body of any such 38 county, city, or town, to permit any such school board or such other political subdivision to participate 39 in any trust, trusts, or equivalent arrangements established by the governing body of any such county, 40 city, or town.

41 The governing body of any such county, city, or town, the school board of the local school divisions, 42 and the governing body of any other political subdivision that establishes or participates in any such 43 trust, trusts, or equivalent arrangements, shall have the right to revise or discontinue its plans or 44 programs providing such postemployment benefits other than pensions for its active and former officers 45 and employees as it may deem necessary or transfer any assets held in any trust or equivalent arrangement established pursuant to this article to any other trust, trusts, or equivalent arrangement 46 established pursuant to this article; provided, however, any amendment, suspension, or revocation of 47 48 any plans or programs providing such postemployment benefits other than pensions or transfer of assets 49 held in a trust or equivalent arrangement shall not have the effect of diverting the assets of any trust, 50 trusts, or equivalent arrangements to purposes other than the exclusive benefit of the active or former employees or their dependents or beneficiaries entitled to such postemployment benefit. If all plans or 51 52 programs providing such postemployment benefits other than pensions for which a trust or equivalent 53 arrangement is established are repealed or terminated by the governing body that created such trust, 54 trusts or equivalent arrangements, then there shall be no continuing responsibility for that governing 55 body to continue to make appropriations to such trust, trusts or equivalent arrangements, and the assets 56 of any such trust, trusts or equivalent arrangements shall be used to provide any benefits continuing to

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be due to active or former employees (and their dependents or beneficiaries) under such plans or
programs. If there are no active or former employees (or dependents or beneficiaries) due a benefit
under any plan or program providing such postemployment benefits other than pensions for which the
trust or equivalent arrangement was established, then any remaining assets may revert to the locality.

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§ 15.2-1545. Postemployment benefits other than pensions defined.

62 Postemployment benefits other than pensions covered by the trust, trusts, or equivalent arrangement 63 shall be defined by the governing body of the county, city, or town, by the appointed or elected school 64 board, or by the governing body of any other political subdivision that creates any such program or 65 trust. Such benefits may include but are not limited to medical, dental, and life insurance provided to 66 individuals who have terminated their service and to the dependents of such individuals and may be 67 provided by purchasing insurance, by a program of self-insurance, or by a combination of both. Such 68 postemployment benefits other than pensions may be provided to the officers and employees or to their 69 dependents, estates, or designated beneficiaries. Any benefits arising from any postemployment benefits 70 other than pension plans shall be clearly defined and strictly construed.

**71** § 15.2-1546. Assets of trusts or equivalent arrangements for postemployment benefits other than pensions.

The assets of any trust or equivalent arrangement for postemployment benefits other than pensions
shall be exempt from state and local taxation, and the assets of any such trust or equivalent
arrangement shall not be subject to execution, attachment, garnishment, or any other process.

76 § 15.2-1547. Creation of local finance boards to manage the assets of postemployment benefits trust
77 or equivalent arrangement; composition of such boards; alternatives to such boards; liability; and
78 removal from office.

79 Except as otherwise provided herein, the governing body of any county, city, or town that establishes 80 a trust, trusts, or equivalent arrangements for postemployment benefits other than pensions pursuant to this article also shall create a finance board to serve as trustee of such a trust, trusts, or equivalent 81 82 arrangements and to manage and invest the assets of that trust, trusts, or equivalent arrangements. Such 83 a finance board shall be composed of at least three members who shall include the chief financial 84 officer of the locality, the treasurer of the locality, and at least one other additional person who shall be 85 a citizen of the Commonwealth with proven integrity, business ability, and demonstrated experience in cash management and in investments. If the locality does not have a chief financial officer or a 86 87 treasurer, then that position may be filled by the chief administrative officer of the locality or by a 88 citizen who meets the qualifications set forth above. The citizen member shall be appointed initially by 89 the governing body of the locality for a term of two years and if more than one citizen is appointed to 90 serve on any such board, then the local governing body may appoint those citizens for staggered terms 91 of one and two years. Subsequent appointments shall be for two-year terms or to fill the balance of any 92 unexpired term. The finance board shall annually elect one of its members as chairman and another as 93 vice-chairman. The finance board shall meet at least four times a year, and a majority of the members 94 shall constitute a quorum.

95 Any school board of a local school division or the governing body of any other political subdivision 96 that establishes its own postemployment benefits trust, trusts, or equivalent arrangements pursuant to 97 this article shall create a finance board to serve as trustee of such a trust, trusts, or equivalent 98 arrangements and to manage and invest the assets of that trust, trusts, or equivalent arrangements. Such 99 a finance board shall be composed of at least three members consisting of the chief administrative 100 officer of the entity, the chief financial officer of the entity, and at least one additional person who shall 101 be a citizen of the Commonwealth and who meets the qualifications set forth above. The citizen member 102 shall be appointed initially by the governing body of the locality for a term of two years and if more than one citizen is appointed to serve on any such board, then the local governing body may appoint 103 104 those citizens for staggered terms of one and two years. Subsequent appointments shall be for two-year 105 terms or to fill the balance of any unexpired term. The finance board shall annually elect one of its 106 members as chairman and another as vice-chairman. The finance board shall meet at least four times a 107 year, and a majority of the members shall constitute a quorum.

108 Alternatively, and in lieu of establishing the finance board as described in this section, the governing 109 body of any county, city, or town, school division or other political subdivision that has established a 110 retirement board or deferred compensation board to manage pension benefits provided to or for its 111 active and former employees may designate that retirement board or deferred compensation board to 112 serve as trustee and to manage the assets of a trust or equivalent arrangement established pursuant to 113 this article. Any such retirement board or deferred compensation board shall have all the powers and 114 duties of the finance board described in this article, mutatis mutandis.

115 Except in the case of gross negligence or intentional misconduct, any member of a finance board 116 established pursuant to this section, any director of finance or another appointed official with a 117 similarly named position, or any member of a retirement board, who is acting in accordance with the

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118 provisions of this article, shall not incur any liability for investment losses suffered by a trust
119 established pursuant to this article. Members of any such finance board shall be subject to removal
120 from office as set forth in §§ 24.2-230 through 24.2-238.

\$ 15.2-1548. Finance boards or alternatives thereto to manage the assets of trusts or equivalent
 arrangements to fund postemployment benefits other than pensions and provide annual reports;
 exemption from Public Procurement Act.

124 Except as otherwise provided herein, any finance board or any other person or entity serving as an 125 alternative thereto pursuant to § 15.2-1547 shall retain the services of an investment manager, invest its 126 funds in accordance with § 15.2-1549, maintain records of all of its proceedings, make such records 127 available for inspection by the public, invest the assets of the trust or equivalent arrangement in 128 accordance with the provisions of this article, and provide the governing body that created it an annual 129 report on the fund's performance and financial status. In lieu of any finance board or other person or entity serving as an alternative thereto pursuant to § 15.2-1547 serving as trustee, the investment 130 manager may serve as trustee of the funds. The selection of services related to the management, 131 purchase, or sale of authorized investments, including but not limited to actuarial services, shall not be 132 133 subject to the provisions of the Virginia Public Procurement Act (§ 2.2-4300 et seq.).

134 § 15.2-1549. Investment of assets of trusts or equivalent arrangement for postemployment benefits
 135 other than pensions.

All funds appropriated to a trust or equivalent arrangement for postemployment benefits other than
pensions, as defined in § 15.2-1545, and all funds accrued from the investment of any such funds that
are on hand at any time and are not necessary for immediate payment of benefits shall be invested by
the finance board, by any person or entity serving as an alternative thereto pursuant to § 15.2-1547, or

**140** by an investment manager who is serving as a trustee of the funds. All such funds shall be invested in **141** accordance with the prudent person standard established by § 51.1-803 and such investments shall not

142 be limited by Chapter 45 (§ 2.2-4500 et seq.) of Title 2.2.

143 2. That any trust or equivalent arrangement created by any county, city, or town, or school

144 division prior to July 1, 2007, to provide postemployment benefits other than pensions and that is

145 consistent with the provisions of this Act is hereby validated and confirmed, and all such trusts or 146 equivalent arrangements are declared to be validly created and established.