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SENATE BILL NO. 1332

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on Appropriations
on February 19, 2007)

(Patron Prior to Substitute—Senator Devolites Davis)

A BILL to amend and reenact §§ 2.2-5211 and 2.2-5212 of the Code of Virginia, relating to state pool of funds for community policy and management teams.

Be it enacted by the General Assembly of Virginia:**1. That §§ 2.2-5211 and 2.2-5212 of the Code of Virginia are amended and reenacted as follows:**

§ 2.2-5211. State pool of funds for community policy and management teams.

A. There is established a state pool of funds to be allocated to community policy and management teams in accordance with the appropriation act and appropriate state regulations. These funds, as made available by the General Assembly, shall be expended for public or private nonresidential or residential services for troubled youths and families.

The purposes of this system of funding are to:

1. Place authority for making program and funding decisions at the community level;
2. Consolidate categorical agency funding and institute community responsibility for the provision of services;
3. Provide greater flexibility in the use of funds to purchase services based on the strengths and needs of youths and families; and

4. Reduce disparity in accessing services and to reduce inadvertent fiscal incentives for serving children according to differing required local match rates for funding streams.

B. The state pool shall consist of funds that serve the target populations identified in subdivisions 1 through 56 of this subsection in the purchase of residential and nonresidential services for children. References to funding sources and current placement authority for the targeted populations of children are for the purpose of accounting for the funds in the pool. It is not intended that children be categorized by individual funding streams in order to access services. The target population shall be the following:

1. Children placed for purposes of special education in approved private school educational programs, previously funded by the Department of Education through private tuition assistance;

2. Children with disabilities placed by local social services agencies or the Department of Juvenile Justice in private residential facilities or across jurisdictional lines in private, special education day schools, if the individualized education program indicates such school is the appropriate placement while living in foster homes or child-caring facilities, previously funded by the Department of Education through the Interagency Assistance Fund for Noneducational Placements of Handicapped Children;

3. Children for whom foster care services, as defined by § 63.2-905, are being provided to prevent foster care placements, and children placed through parental agreements, entrusted to local social service agencies by their parents or guardians or committed to the agencies by any court of competent jurisdiction for purposes of placement in suitable family homes, child-caring institutions, residential facilities or independent living arrangements, as authorized by § 63.2-900;

4. Children placed by a juvenile and domestic relations district court, in accordance with the provisions of § 16.1-286, in a private or locally operated public facility or nonresidential program, or in a community or facility-based treatment program in accordance with the provisions of subsections B or C of § 16.1-284.1; and

5. Children committed to the Department of Juvenile Justice and placed by it in a private home or in a public or private facility in accordance with § 66-14; and

6. Children requiring mental health services, provided the child meets all of the following criteria:

a. The child is eligible for funding pursuant to subdivision A1 of § 2.2-5212.

b. Sufficient facts exist for a licensed mental health professional designated by the Family Assessment and Planning Team or by a juvenile court services intake officer to conclude that the child's behavior, conduct or condition presents or results in a serious threat to his well-being and physical safety, or, if he is under the age of 14, his behavior, conduct or condition presents or results in a serious threat to the well-being and physical safety of another person.

c. Mental health services are required to prevent placement in foster care as determined and recommended by a licensed mental health professional designated by the Family Assessment and Planning Team.

d. The Family Assessment Planning Team, in collaboration with the child's parents or guardians, indicates as a goal in the individualized family services plan that, absent the referenced mental health services, foster care is the planned arrangement for the child.

e. The mental health services are not covered by private insurance.

f. The child is not eligible for Medicaid upon initial evaluation of these criteria.

C. The General Assembly and the governing body of each county and city shall annually appropriate such sums of money as shall be sufficient to (i) provide special education services and foster care services *including mental health services* for children identified in subdivisions B 1, B 2, ~~and B 3, and B 6~~ and (ii) meet relevant federal mandates for the provision of these services. The community policy and management team shall anticipate to the best of its ability the number of children for whom such services will be required and reserve funds from its state pool allocation to meet these needs. ~~Nothing in this section prohibits local~~ Local governments ~~from requiring~~ shall require parental or legal financial contributions, where not specifically prohibited by federal or state law or regulation, utilizing a standard sliding fee scale based upon ability to pay, as ~~provided in the appropriation act~~ determined by the Office of Comprehensive Services.

D. When a community services board established pursuant to § 37.2-501, local school division, local social service agency, court service unit, or the Department of Juvenile Justice has referred a child and family to a family assessment and planning team and that team has recommended the proper level of treatment and services needed by that child and family and has determined the child's eligibility for funding for services through the state pool of funds, then the community services board, the local school division, local social services agency, court service unit or Department of Juvenile Justice has met its fiscal responsibility for that child for the services funded through the pool. However, the community services board, the local school division, local social services agency, court service unit or Department of Juvenile Justice shall continue to be responsible for providing services identified in individual family service plans that are within the agency's scope of responsibility and that are funded separately from the state pool.

Further, in any instance that an individual 18 through 21 years of age, inclusive, who is eligible for funding from the state pool and is properly defined as a school-aged child with disabilities pursuant to § 22.1-213 is placed by a local social services agency that has custody across jurisdictional lines in a group home in the Commonwealth and the individual's individualized education program (IEP), as prepared by the placing jurisdiction, indicates that a private day school placement is the appropriate educational program for such individual, the financial and legal responsibility for the individual's special education services and IEP shall remain, in compliance with the provisions of federal law, Article 2 (§ 22.1-213) of Chapter 13 of Title 22.1, and Board of Education regulations, the responsibility of the placing jurisdiction until the individual reaches the age of 21, inclusive, or is no longer eligible for special education services. The financial and legal responsibility for such special education services shall remain with the placing jurisdiction, unless the placing jurisdiction has transitioned all appropriate services with the individual.

E. In any matter properly before a court for which state pool funds are to be accessed, the court shall, prior to final disposition, and pursuant to §§ 2.2-5209 and 2.2-5212, refer the matter to the community policy and management team for assessment by a local family assessment and planning team authorized by policies of the community policy and management team for assessment to determine the recommended level of treatment and services needed by the child and family. The family assessment and planning team making the assessment shall make a report of the case or forward a copy of the individual family services plan to the court within 30 days of the court's written referral to the community policy and management team. The court shall then consider the recommendations. However, the court may make such other disposition as is authorized or required by law, and services ordered pursuant to such disposition shall qualify for funding as appropriated under this section.

§ 2.2-5212. Eligibility for state pool of funds.

A. In order to be eligible for funding for services through the state pool of funds, a youth, or family with a child, shall meet one or more of the criteria specified in subdivisions 1 through 45 and shall be determined through the use of a uniform assessment instrument and process and by policies of the community policy and management team to have access to these funds.

1. The child or youth has emotional or behavior problems that:

a. Have persisted over a significant period of time or, though only in evidence for a short period of time, are of such a critical nature that intervention is warranted;

b. Are significantly disabling and are present in several community settings, such as at home, in school or with peers; and

c. Require services or resources that are unavailable or inaccessible, or that are beyond the normal agency services or routine collaborative processes across agencies, or require coordinated interventions by at least two agencies.

2. The child or youth has emotional or behavior problems, or both, and currently is in, or is at imminent risk of entering, purchased residential care. In addition, the child or youth requires services or resources that are beyond normal agency services or routine collaborative processes across agencies, and requires coordinated services by at least two agencies.

122 3. The child or youth requires placement for purposes of special education in approved private school
123 educational programs.

124 4. The child or youth has been placed in foster care through a parental agreement between a local
125 social services agency or public agency designated by the community policy and management team and
126 his parents or guardians, entrusted to a local social services agency by his parents or guardian or has
127 been committed to the agency by a court of competent jurisdiction for the purposes of placement as
128 authorized by § 63.2-900.

129 5. *The child or youth requires mental health services to prevent placement in foster care pursuant to*
130 *a parental agreement.*

131 B. For purposes of determining eligibility for the state pool of funds, "child" or "youth" means (i) a
132 person less than eighteen years of age and (ii) any individual through twenty-one years of age who is
133 otherwise eligible for mandated services of the participating state agencies including special education
134 and foster care services.

135 2. **That the Office of Comprehensive Services shall review the recommendations of the Joint**
136 **Subcommittee to Study the Cost Effectiveness of the Comprehensive Services for At-Risk Youth**
137 **and Families Program, established pursuant to Senate Joint Resolution 96 of the 2006 Session of**
138 **the General Assembly, and the recommendations of the Joint Legislative Audit and Review**
139 **Commission on the evaluation of the Comprehensive Services Act, pursuant to HJR 60 of the 2006**
140 **Session of the General Assembly, and report on the impact of these recommendations on the**
141 **implementation of this act to the Governor, and the chairmen of the House Appropriations and**
142 **Senate Finance Committees by December 15, 2007.**

143 3. **That the Office of Comprehensive Services shall report on the potential fiscal impact of this**
144 **act, which shall include: (i) an estimate of the number of additional children and adolescents that**
145 **would become eligible for services pursuant to § 2.2-5211(a)(6); (ii) the type and estimated cost of**
146 **the services anticipated to be needed to serve newly eligible children and adolescents through this**
147 **act, and (iii) mechanisms to offset the cost of these services, including the need for additional**
148 **statutory, policy, or procedural changes to ensure services are delivered in the least restrictive**
149 **environment and most cost effective manner, to the Governor, and the chairmen of the House**
150 **Appropriations and Senate Finance Committees by December 15, 2007.**

151 4. **That, with the exception of the second and third enactments contained herein, the provisions of**
152 **this act shall not become effective unless reenacted by the 2008 Regular Session of the General**
153 **Assembly.**