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SENATE BILL NO. 1290

Offered January 10, 2007

Prefiled January 10, 2007

A BILL to amend and reenact § 16.1-323 of the Code of Virginia, and to repeal §§ 16.1-324 through 16.1-330 of the Code of Virginia, relating to the interstate compact for juveniles.

Patron—Edwards

Referred to Committee on Privileges and Elections

Be it enacted by the General Assembly of Virginia:**1. That § 16.1-323 of the Code of Virginia is amended and reenacted as follows:**

§ 16.1-323. Governor to execute; form of compact.

The Governor of Virginia is hereby authorized and requested to execute, on behalf of the Commonwealth of Virginia, with any other state or states legally joining therein, a compact which shall be in form substantially as follows:

The contracting states solemnly agree: Article I - Findings and Purposes

That juveniles who are not under proper supervision and control, or who have absconded, escaped or run away, are likely to endanger their own health, morals and welfare, and the health, morals and welfare of others. The cooperation of the states party to this compact is therefore necessary to provide for the welfare and protection of juveniles and of the public with respect to (1) cooperative supervision of delinquent juveniles on probation or parole; (2) the return, from one state to another, of delinquent juveniles who have escaped or absconded; (3) the return, from one state to another, of nondelinquent juveniles who have run away from home; and (4) additional measures for the protection of juveniles and of the public, which any two or more of the party states may find desirable to undertake cooperatively. In carrying out the provisions of this compact the party states shall be guided by the noncriminal, reformatory and protective policies which guide their laws concerning delinquent, neglected or dependent juveniles generally. It shall be the policy of the states party to this compact to cooperate and observe their respective responsibilities for the prompt return and acceptance of juveniles and delinquent juveniles who become subject to the provisions of this compact. The provisions of this compact shall be reasonably and liberally construed to accomplish the foregoing purposes. Article II - Existing Rights and Remedies

That all remedies and procedures provided by this compact be in addition to and not in substitution for other rights, remedies and procedures, and shall not be in derogation of parental rights and responsibilities. Article III - Definitions

That, for the purposes of this compact, "delinquent juvenile" means any juvenile who has been adjudged delinquent and who, at the time the provisions of this compact are invoked, is still subject to the jurisdiction of the court that has made such adjudication or to the jurisdiction or supervision of an agency or institution pursuant to an order of such court; "probation or parole" means any kind of conditional release of juveniles authorized under the laws of the states party hereto; "court" means any court having jurisdiction over delinquent, neglected or dependent children; "state" means any state, territory or possession of the United States, the District of Columbia, and the Commonwealth of Puerto Rico; and "residence" or any variant thereof means a place at which a home or regular place of abode is maintained. Article IV - Return of Runaways

(a) That the parent, guardian, person or agency entitled to legal custody of a juvenile who has not been adjudged delinquent but who has run away without the consent of such parent, guardian, person or agency may petition the appropriate court in the demanding state for the issuance of a requisition for his return. The petition shall state the name and age of the juvenile, the name of the petitioner and the basis of entitlement to the juvenile's custody, the circumstances of his running away, his location if known at the time application is made, and such other facts as may tend to show that the juvenile who has run away is endangering his own welfare or the welfare of others and is not an emancipated minor. The petition shall be verified by affidavit, shall be executed in duplicate, and shall be accompanied by two certified copies of the document or documents on which the petitioner's entitlement to the juvenile's custody is based, such as birth certificates, letters of guardianship, or custody decrees. Such further affidavits and other documents as may be deemed proper may be submitted with such petition. The judge of the court to which this application is made may hold a hearing thereon to determine whether for the purposes of this compact the petitioner is entitled to the legal custody of the juvenile, whether or not it appears that the juvenile has in fact run away without consent, whether or not he is an emancipated minor, and whether or not it is in the best interest of the juvenile to compel his return to

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the state. If the judge determines, either with or without a hearing, that the juvenile should be returned, he shall present to the appropriate court or to the executive authority of the state where the juvenile is alleged to be located a written requisition for the return of such juvenile. Such requisition shall set forth the name and age of the juvenile, the determination of the court that the juvenile has run away without the consent of a parent, guardian, person or agency entitled to his legal custody, and that it is in the best interest and for the protection of such juvenile that he be returned. In the event that a proceeding for the adjudication of the juvenile as a delinquent, neglected or dependent juvenile is pending in the court at the time when such juvenile runs away, the court may issue a requisition for the return of such juvenile upon its own motion, regardless of the consent of the parents, guardian, person or agency entitled to legal custody, reciting therein the nature and circumstances of the pending proceeding. The requisition shall in every case be executed in duplicate and shall be signed by the judge. One copy of the requisition shall be filed with the compact administrator of the demanding state, there to remain on file subject to the provisions of law governing records of such court. Upon the receipt of a requisition demanding the return of a juvenile who has run away, the court or the executive authority to whom the requisition is addressed shall issue an order to any peace officer or other appropriate person directing him to take into custody and detain such juvenile. Such detention order must substantially recite the facts necessary to the validity of its issuance hereunder. No juvenile detained upon such order shall be delivered over to the officer whom the court demanding him shall have appointed to receive him, unless he shall first be taken forthwith before a judge of a court in the state, who shall inform him of the demand made for his return, and who may appoint counsel or guardian ad litem for him. If the judge of such court shall find that the requisition is in order, he shall deliver such juvenile over to the officer whom the court demanding him shall have appointed to receive him. The judge, however, may fix a reasonable time to be allowed for the purposes of testing the legality of the proceeding.

Upon reasonable information that a person is a juvenile who has run away from another state party to this compact without the consent of a parent, guardian, person or agency entitled to his legal custody, such juvenile may be taken into custody without a requisition and brought forthwith before a judge of the appropriate court who may appoint counsel or guardian ad litem for such juvenile and who shall determine after a hearing whether sufficient cause exists to hold the person, subject to the order of the court, for his own protection and welfare, for such a time not exceeding 90 days as will enable his return to another state party to this compact pursuant to a requisition for his return from a court of that state. If, at the time when a state seeks the return of a juvenile who has run away, there is pending in the state wherein he is found any criminal charge, or any proceeding to have him adjudicated a delinquent juvenile for an act committed in such state, or if he is suspected of having committed within such state a criminal offense or an act of juvenile delinquency, he shall not be returned without the consent of such state until discharged from prosecution or other form of proceeding, imprisonment, detention or supervision for such offense or juvenile delinquency. The duly accredited officers of any state party to this compact, upon the establishment of their authority and the identity of the juvenile being returned, shall be permitted to transport such juvenile through any and all the states party to this compact, without interference. Upon his return to the state from which he ran away, the juvenile shall be subject to such further proceedings as may be appropriate under the laws of that state.

(b) That the state to which a juvenile is returned under this Article shall be responsible for payment of the transportation costs of such return.

(c) That "juvenile" as used in this Article means any person who is a minor under the law of the state of residence of the parent, guardian, person or agency entitled to the legal custody of such minor. Article V - Return of Escapees and Absconders

(a) That the appropriate person or authority from whose probation or parole supervision a delinquent juvenile has absconded or from whose institutional custody he has escaped shall present to the appropriate court or to the executive authority of the state where the delinquent juvenile is alleged to be located a written requisition for the return of such delinquent juvenile. Such requisition shall state the name and age of the delinquent juvenile, the particulars of his adjudication as a delinquent juvenile, the circumstances of the breach of the terms of his probation or parole or of his escape from an institution or agency vested with his legal custody or supervision, and the location of such delinquent juvenile, if known, at the time the requisition is made. The requisition shall be verified by affidavit, shall be executed in duplicate, and shall be accompanied by two certified copies of the judgment, formal adjudication, or order of commitment which subjects such delinquent juvenile to probation or parole or to the legal custody of the institution or agency concerned. Such further affidavits and other documents as may be deemed proper may be submitted with such requisition. One copy of the requisition shall be filed with the compact administrator of the demanding state, there to remain on file subject to the provisions of law governing records of the appropriate court. Upon the receipt of a requisition demanding the return of a delinquent juvenile who has absconded or escaped, the court or the executive authority to whom the requisition is addressed shall issue an order to any peace officer or other appropriate person directing him to take into custody and detain such delinquent juvenile. Such detention

order must substantially recite the facts necessary to the validity of its issuance hereunder. No delinquent juvenile detained upon such order shall be delivered over to the officer whom the appropriate person or authority demanding him shall have appointed to receive him, unless he shall first be taken forthwith before a judge of an appropriate court in the state, who shall inform him of the demand made for his return and who may appoint counsel or guardian ad litem for him. If the judge of such court shall find that the requisition is in order, he shall deliver such delinquent juvenile over to the officer whom the appropriate person or authority demanding him shall have appointed to receive him. The judge, however, may fix a reasonable time to be allowed for the purpose of testing the legality of the proceeding.

Upon reasonable information that a person is a delinquent juvenile who has absconded while on probation or parole, or escaped from an institution or agency vested with his legal custody or supervision in any state party to this compact, such person may be taken into custody in any other state party to this compact without a requisition. But in such event, he must be taken forthwith before a judge of the appropriate court, who may appoint counsel or guardian ad litem for such person and who shall determine, after a hearing, whether sufficient cause exists to hold the person subject to the order of the court for such a time, not exceeding 90 days, as will enable his detention under a detention order issued on a requisition pursuant to this Article. If, at the time when a state seeks the return of a delinquent juvenile who has either absconded while on probation or parole or escaped from an institution or agency vested with his legal custody or supervision, there is pending in the state wherein he is detained any criminal charge or any proceeding to have him adjudicated a delinquent juvenile for an act committed in such state, or if he is suspected of having committed within such state a criminal offense or an act of juvenile delinquency, he shall not be returned without the consent of such state until discharged from prosecution or other form of proceeding, imprisonment, detention or supervision for such offense or juvenile delinquency. The duly accredited officers of any state party to this compact, upon the establishment of their authority and the identity of the delinquent juvenile being returned, shall be permitted to transport such delinquent juvenile through any and all states party to this compact, without interference. Upon his return to the state from which he escaped or absconded, the delinquent juvenile shall be subject to such further proceedings as may be appropriate under the laws of that state.

(b) That the state to which a delinquent juvenile is returned under this Article shall be responsible for payment of the transportation costs of such return. Article VI - Voluntary Return Procedure

That any delinquent juvenile who has absconded while on probation or parole, or escaped from an institution or agency vested with his legal custody or supervision in any state party to this compact, and any juvenile who has run away from any state party to this compact, who is taken into custody without a requisition in another state party to this compact under the provisions of Article IV (a) or of Article V (a), may consent to his immediate return to the state from which he absconded, escaped or ran away. Such consent shall be given by the juvenile or delinquent juvenile and his counsel or guardian ad litem if any, by executing or subscribing a writing, in the presence of a judge of the appropriate court, which states that the juvenile or delinquent juvenile and his counsel or guardian ad litem, if any, consent to his return to the demanding state. Before such consent shall be executed or subscribed, however, the judge, in the presence of counsel or guardian ad litem, if any, shall inform the juvenile or delinquent juvenile of his rights under this compact. When the consent has been duly executed, it shall be forwarded to and filed with the compact administrator of the state in which the court is located and the judge shall direct the officer having the juvenile or delinquent juvenile in custody to deliver him to the duly accredited officer or officers of the state demanding his return, and shall cause to be delivered to such officer or officers a copy of the consent. The court may, however, upon the request of the state to which the juvenile or delinquent juvenile is being returned order him to return unaccompanied to such state and shall provide him with a copy of such court order; in such event a copy of the consent shall be forwarded to the compact administrator of the state to which said juvenile or delinquent juvenile is ordered to return. Article VII - Cooperative Supervision of Probationers and Parolees

(a) That the duly constituted judicial and administrative authorities of a state party to this compact (herein called "sending state") may permit any delinquent juvenile within such state, placed on probation or parole, to reside in any other state party to this compact (herein called "receiving state") while on probation or parole, and the receiving state shall accept such delinquent juvenile, if the parent, guardian or person entitled to the legal custody of such delinquent juvenile is residing or undertakes to reside within the receiving state. Before granting such permission, opportunity shall be given to the receiving state to make such investigations as it deems necessary. The authorities of the sending state shall send to the authorities of the receiving state copies of pertinent court orders, social case studies and all other available information which may be of value to and assist the receiving state in supervising a probationer or parolee under this compact. A receiving state, in its discretion, may agree to accept supervision of a probationer or parolee in cases where the parent, guardian or person entitled to the legal custody of the delinquent juvenile is not a resident of the receiving state, and if so accepted the sending state may transfer supervision accordingly.

(b) That each receiving state will assume the duties of visitation and of supervision over any such delinquent juvenile and in the exercise of those duties will be governed by the same standards of visitation and supervision that prevail for its own delinquent juveniles released on probation or parole.

(c) That, after consultation between the appropriate authorities of the sending state and of the receiving state as to the desirability and necessity of returning such a delinquent juvenile, the duly accredited officers of a sending state may enter a receiving state and there apprehend and retake any such delinquent juvenile on probation or parole. For that purpose, no formalities will be required, other than establishing the authority of the officer and the identity of the delinquent juvenile to be retaken and returned. The decision of the sending state to retake a delinquent juvenile on probation or parole shall be conclusive upon and not reviewable within the receiving state; but if, at the time the sending state seeks to retake a delinquent juvenile on probation or parole, there is pending against him within the receiving state any criminal charge or any proceeding to have him adjudicated a delinquent juvenile for any act committed in such state, or if he is suspected of having committed within such state a criminal offense or an act of juvenile delinquency, he shall not be returned without the consent of the receiving state until discharged from prosecution or other form of proceeding, imprisonment, detention or supervision for such offense or juvenile delinquency. The duly accredited officers of the sending state shall be permitted to transport delinquent juveniles being so returned through any and all states party to this compact, without interference.

(d) That the sending state shall be responsible under this Article for paying the costs of transporting any delinquent juvenile to the receiving state or of returning any delinquent juvenile to the sending state. Article VIII - Responsibility for Costs

(a) That the provisions of Articles IV (b), V (b) and VII (d) of this compact shall not be construed to alter or affect any internal relationship among the departments, agencies and officers of and in the government of a party state, or between a party state and its subdivisions, as to the payment of costs, or responsibilities therefor.

(b) That nothing in this compact shall be construed to prevent any party state or subdivision thereof from asserting any right against any person, agency or other entity in regard to costs for which such party state or subdivision thereof may be responsible pursuant to Articles IV (b), V (b) or VII (d) of this compact. Article IX - Detention Practices

That, to every extent possible, it shall be the policy of states party to this compact that no juvenile or delinquent juvenile shall be placed or detained in any prison, jail or lockup nor be detained or transported in association with criminal, vicious or dissolute persons. Article X - Supplementary Agreements

That the duly constituted administrative authorities of a state party to this compact may enter into supplementary agreements with any other state or states party hereto for the cooperative care, treatment and rehabilitation of delinquent juveniles whenever they shall find that such agreements will improve the facilities or programs available for such care, treatment and rehabilitation. Such care, treatment and rehabilitation may be provided in an institution located within any state entering into such supplementary agreement. Such supplementary agreements shall (1) provide the rates to be paid for the care, treatment and custody of such delinquent juveniles, taking into consideration the character of facilities, services and subsistence furnished; (2) provide that the delinquent juvenile shall be given a court hearing prior to his being sent to another state for care, treatment and custody; (3) provide that the state receiving such a delinquent juvenile in one of its institutions shall act solely as agent for the state sending such delinquent juvenile; (4) provide that the sending state shall at all times retain jurisdiction over delinquent juveniles sent to an institution in another state; (5) provide for reasonable inspection of such institutions by the sending state; (6) provide that the consent of the parent, guardian, person or agency entitled to the legal custody of said delinquent juvenile shall be secured prior to his being sent to another state; and (7) make provision for such other matters and details as shall be necessary to protect the rights and equities of such delinquent juveniles and of the cooperating states. Article XI - Acceptance of Federal and Other Aid

That any state party to this compact may accept any and all donations, gifts and grants of money, equipment and services from the federal or any local government, or any agency thereof and from any person, firm or corporation, for any of the purposes and functions of this compact, and may receive and utilize the same subject to the terms, conditions and regulations governing such donations, gifts and grants. Article XII - Compact Administrators

That the governor of each state party to this compact shall designate an officer who, acting jointly with like officers of other party states, shall promulgate rules and regulations to carry out more effectively the terms and provisions of this compact. Article XIII - Execution of Compact

That this compact shall become operative immediately upon its execution by any state as between it and any other state or states so executing. When executed it shall have the full force and effect of law within such state, the form of execution to be in accordance with the laws of the executing state. Article XIV - Renunciation

That this compact shall continue in force and remain binding upon each executing state until renounced by it. Renunciation of this compact shall be by the same authority which executed it, by sending six months' notice in writing of its intention to withdraw from the compact to the other states party hereto. The duties and obligations of a renouncing state under Article VII hereof shall continue as to parolees and probationers residing therein at the time of withdrawal until retaken or finally discharged. Supplementary agreements entered into under Article X hereof shall be subject to renunciation as provided by such supplementary agreements, and shall not be subject to the six months' renunciation notice of the present article. Article XV - Severability

That the provisions of this compact shall be severable and if any phrase, clause, sentence or provision of this compact is declared to be contrary to the constitution of any participating state or of the United States or the applicability thereof to any government, agency, person or circumstances is held invalid, the validity of the remainder of this compact and the applicability thereof to any government, agency, person or circumstance shall not be affected thereby. If this compact shall be held contrary to the constitution of any state participating therein, the compact shall remain in full force and effect as to the remaining states and in full force and effect as to the state affected as to all severable matters.

Article I.

Purpose.

The compacting states to this Interstate Compact recognize that each state is responsible for the proper supervision or return of juveniles, delinquents, and status offenders who are on probation or parole and who have absconded, escaped or run away from supervision and control and in so doing have endangered their own safety and the safety of others. The compacting states also recognize that each state is responsible for the safe return of juveniles who have run away from home and in doing so have left their state of residence. The compacting states also recognize that Congress by enacting the Crime Control Act, 4 U.S.C. § 112 (1965), has authorized and encouraged compacts for cooperative efforts and mutual assistance in the prevention of crime.

It is the purpose of this compact, through means of joint and cooperative action among the compacting states, to (i) ensure that the adjudicated juveniles and status offenders subject to this compact are provided adequate supervision and services in the receiving state as ordered by the adjudicating judge or parole authority in the sending state; (ii) ensure that the public safety interests of the citizens, including the victims of juvenile offenders, in both the sending and receiving states are adequately protected; (iii) return juveniles who have run away, absconded or escaped from supervision or control or have been accused of an offense to the state requesting their return; (iv) make contracts for the cooperative institutionalization in public facilities in member states for delinquent youth needing special services; (v) provide for the effective tracking and supervision of juveniles; (vi) equitably allocate the costs, benefits and obligations of the compacting states; (vii) establish procedures to manage the movement between states of juvenile offenders released to the community under the jurisdiction of courts, juvenile departments, or any other criminal or juvenile justice agency that has jurisdiction over juvenile offenders; (viii) ensure immediate notice to jurisdictions where defined offenders are authorized to travel or to relocate across state lines; (ix) establish procedures to resolve pending charges (detainers) against juvenile offenders prior to transfer or release to the community under the terms of this compact; (x) establish a system of uniform data collection on information pertaining to juveniles subject to this compact that allows access by authorized juvenile justice and criminal justice officials, and regular reporting of compact activities to heads of state executive, judicial, and legislative branches and juvenile and criminal justice administrators; (xi) monitor compliance with rules governing interstate movement of juveniles and initiate interventions to address and correct noncompliance; (xii) coordinate training and education regarding the regulation of interstate movement of juveniles for officials involved in such activity; and (xiii) coordinate the implementation and operation of the compact with the Interstate Compact on the Placement of Children, the Interstate Compact for Adult Offender Supervision, and other compacts affecting juveniles particularly in those cases where concurrent or overlapping supervision issues arise. It is the policy of the compacting states that the activities conducted by the Interstate Commission created herein are the formation of public policies and therefore are public business. Furthermore, the compacting states shall cooperate and observe their individual and collective duties and responsibilities for the prompt return and acceptance of juveniles subject to the provisions of this compact. The provisions of this compact shall be reasonably and liberally construed to accomplish the purposes and policies of the compact.

Article II.

Definitions.

As used in this compact, unless the context clearly requires a different construction:

"Bylaws" means those bylaws established by the Interstate Commission for its governance or for directing or controlling its actions or conduct.

"Compact administrator" means the individual in each compacting state appointed pursuant to the

305 terms of this compact responsible for the administration and management of the state's supervision and
306 transfer of juveniles subject to the terms of this compact, the rules adopted by the Interstate
307 Commission, and policies adopted by the state council under this compact.

308 "Compacting state" means any state that has enacted the enabling legislation for this compact.

309 "Commissioner" means the voting representative of each compacting state appointed pursuant to
310 Article III of this compact.

311 "Court" means any court having jurisdiction over delinquent, neglected, or dependent children.

312 "Deputy compact administrator" means the individual, if any, in each compacting state appointed to
313 act on behalf of a compact administrator pursuant to the terms of this compact responsible for the
314 administration and management of the state's supervision and transfer of juveniles subject to the terms
315 of this compact, the rules adopted by the Interstate Commission and policies adopted by the state
316 council under this compact.

317 "Interstate Commission" means the Interstate Commission for Juveniles created by Article III of this
318 compact.

319 "Juvenile" means any person defined as a juvenile in any member state or by the rules of the
320 Interstate Commission, including:

321 1. Accused delinquent: a person charged with an offense that, if committed by an adult, would be a
322 criminal offense;

323 2. Adjudicated delinquent: a person found to have committed an offense that, if committed by an
324 adult, would be a criminal offense;

325 3. Accused status offender: a person charged with an offense that would not be a criminal offense if
326 committed by an adult;

327 4. Adjudicated status offense: a person found to have committed an offense that would not be a
328 criminal offense if committed by an adult; and

329 5. Nonoffender: a person in need of supervision who has not been accused of being or adjudicated a
330 status offender or delinquent.

331 "Noncompacting state" means any state that has not enacted the enabling legislation for this
332 compact.

333 "Probation or parole" means any kind of supervision or conditional release of juveniles authorized
334 under the laws of the compacting states.

335 "Rule" means a written statement by the Interstate Commission promulgated pursuant to Article VI of
336 this compact that is of general applicability, implements, interprets or prescribes a policy or provision
337 of the compact, or an organizational, procedural, or practice requirement of the commission, that has
338 the force and effect of statutory law in a compacting state, and includes the amendment, repeal, or
339 suspension of an existing rule.

340 "State" means a state of the United States, the District of Columbia or its designee, the
341 Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, or the Northern
342 Marianas Islands.

343 Article III.

344 Interstate Commission for Juveniles.

345 A. The compacting states hereby create the "Interstate Commission for Juveniles." The commission
346 shall be a body corporate and joint agency of the compacting states. The commission shall have all the
347 responsibilities, powers and duties set forth herein and additional powers as may be conferred upon it
348 by subsequent action of the respective legislatures of the compacting states in accordance with the terms
349 of this compact.

350 B. The Interstate Commission shall consist of commissioners appointed by the appropriate appointing
351 authority in each state pursuant to the rules and requirements of each compacting state and in
352 consultation with the State Council for Interstate Juvenile Supervision created in Article IX. The
353 commissioner shall be the compact administrator, deputy compact administrator, or designee from that
354 state who shall serve on the Interstate Commission in such capacity under or pursuant to the applicable
355 law of the compacting state.

356 C. In addition to the commissioners who are the voting representatives of each state, the Interstate
357 Commission shall include individuals who are not commissioners but who are members of interested
358 organizations. Such noncommissioner members shall include a member of the national organizations of
359 governors, legislators, state chief justices, attorneys general, Interstate Compact for Adult Offender
360 Supervision, Interstate Compact on the Placement of Children, juvenile justice and juvenile corrections
361 officials, and crime victims. All noncommissioner members of the Interstate Commission shall be ex
362 officio (nonvoting) members. The Interstate Commission may provide in its bylaws for such additional ex
363 officio (nonvoting) members, including members of other national organizations, in such numbers as
364 shall be determined by the commission.

365 D. Each compacting state represented at any meeting of the commission is entitled to one vote. A
366 majority of the compacting states shall constitute a quorum for the transaction of business, unless a

larger quorum is required by the bylaws of the Interstate Commission.

E. The commission shall meet at least once each calendar year. The chairperson may call additional meetings and, upon the request of a simple majority of the compacting states, shall call additional meetings. Public notice shall be given of all meetings and meetings shall be open to the public.

F. The Interstate Commission shall establish an executive committee, which shall include commission officers, members, and others as determined by the bylaws. The executive committee shall have the power to act on behalf of the Interstate Commission during periods when the Interstate Commission is not in session, with the exception of rulemaking or amendment to the compact. The executive committee shall oversee the day-to-day activities of the administration of the compact managed by an executive director and Interstate Commission staff; administer enforcement and compliance with the provisions of the compact, its bylaws, and rules; and perform other duties as directed by the Interstate Commission or set forth in the bylaws.

G. Each member of the Interstate Commission shall have the right and power to cast a vote to which that compacting state is entitled and to participate in the business and affairs of the Interstate Commission. A member shall vote in person and shall not delegate a vote to another compacting state. However, a commissioner, in consultation with the state council, shall appoint another authorized representative, in the absence of the commissioner from that state, to cast a vote on behalf of the compacting state at a specific meeting. The bylaws may provide for members' participation in meetings by telephone or other means of telecommunication or electronic communication.

H. The Interstate Commission's bylaws shall establish conditions and procedures under which the Interstate Commission shall make its information and official records available to the public for inspection or copying. The Interstate Commission may exempt from disclosure any information or official records to the extent that they would adversely affect personal privacy rights or proprietary interests.

I. Public notice shall be given of all meetings, and all meetings shall be open to the public except as set forth in the rules or as otherwise provided in the compact. The Interstate Commission and any of its committees may close a meeting to the public where it determines by two-thirds vote that an open meeting would be likely to:

1. Relate solely to the Interstate Commission's internal personnel practices and procedures;
2. Disclose matters specifically exempted from disclosure by statute;
3. Disclose trade secrets or commercial or financial information that is privileged or confidential;
4. Involve accusing any person of a crime or formally censuring any person;
5. Disclose information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy;
6. Disclose investigative records compiled for law-enforcement purposes;
7. Disclose information contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of the Interstate Commission with respect to a regulated person or entity for the purpose of regulation or supervision of such person or entity;
8. Disclose information the premature disclosure of which would significantly endanger the stability of a regulated person or entity; or
9. Specifically relate to the Interstate Commission's issuance of a subpoena or its participation in a civil action or other legal proceeding.

J. For every meeting closed pursuant to this provision, the Interstate Commission's legal counsel shall publicly certify that, in the legal counsel's opinion, the meeting may be closed to the public and shall reference each relevant exemptive provision. The Interstate Commission shall keep minutes that shall fully and clearly describe all matters discussed in any meeting and shall provide a full and accurate summary of any actions taken and the reasons therefore, including a description of each of the views expressed on any item and the record of any roll call vote (reflected in the vote of each member on the question). All documents considered in connection with any action shall be identified in the minutes.

K. The Interstate Commission shall collect standardized data concerning the interstate movement of juveniles as directed through its rules that shall specify the data to be collected, the means of collection and data exchange, and reporting requirements. Such methods of data collection, exchange, and reporting shall insofar as is reasonably possible conform to up-to-date technology and coordinate its information functions with the appropriate repository of records.

Article IV.

Powers and Duties of the Interstate Commission.

The commission shall have the following powers and duties:

1. To provide for dispute resolution among compacting states;
2. To promulgate rules to effect the purposes and obligations as enumerated in this compact, which shall have the force and effect of statutory law and shall be binding in the compacting states to the

428 *extent and in the manner provided in this compact;*

429 *3. To oversee, supervise, and coordinate the interstate movement of juveniles subject to the terms of*
430 *this compact and any bylaws adopted and rules promulgated by the Interstate Commission;*

431 *4. To enforce compliance with the compact provisions, the rules promulgated by the Interstate*
432 *Commission, and the bylaws, using all necessary and proper means, including but not limited to the use*
433 *of judicial process;*

434 *5. To establish and maintain offices that shall be located within one or more of the compacting*
435 *states;*

436 *6. To purchase and maintain insurance and bonds;*

437 *7. To borrow, accept, hire, or contract for services of personnel;*

438 *8. To establish and appoint committees and hire staff that it deems necessary for carrying out its*
439 *functions including but not limited to an executive committee as required by Article III that shall have*
440 *the power to act on behalf of the Interstate Commission in carrying out its powers and duties*
441 *hereunder;*

442 *9. To elect or appoint such officers, attorneys, employees, agents, or consultants and to fix their*
443 *compensation, define their duties and determine their qualifications and to establish the Interstate*
444 *Commission's personnel policies and programs relating to, inter alia, conflicts of interest, rates of*
445 *compensation, and qualifications of personnel;*

446 *10. To accept any and all donations and grants of money, equipment, supplies, materials, and*
447 *services, and to receive, utilize, and dispose of it;*

448 *11. To lease, purchase, accept contributions or donations of, or otherwise to own, hold, improve or*
449 *use, any property, real, personal, or mixed;*

450 *12. To sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any*
451 *property, real, personal, or mixed;*

452 *13. To establish a budget and make expenditures and levy dues as provided in Article VIII of this*
453 *compact;*

454 *14. To sue and be sued;*

455 *15. To adopt a seal and bylaws governing the management and operation of the Interstate*
456 *Commission;*

457 *16. To perform such functions as may be necessary or appropriate to achieve the purposes of this*
458 *compact;*

459 *17. To report annually to the legislatures, governors, judiciary, and state councils of the compacting*
460 *states concerning the activities of the Interstate Commission during the preceding year. Such reports*
461 *shall also include any recommendations that may have been adopted by the Interstate Commission;*

462 *18. To coordinate education, training, and public awareness regarding the interstate movement of*
463 *juveniles for officials involved in such activity;*

464 *19. To establish uniform standards of the reporting, collecting, and exchanging of data; and*

465 *20. To maintain its corporate books and records in accordance with the bylaws.*

466 *Article V.*

467 *Organization and Operation of the Interstate Commission.*

468 *A. Bylaws.*

469 *1. The Interstate Commission shall, by a majority of the members present and voting, within 12*
470 *months after the first Interstate Commission meeting, adopt bylaws to govern its conduct as may be*
471 *necessary or appropriate to carry out the purposes of the compact, including but not limited to:*

472 *a. Establishing the fiscal year of the Interstate Commission;*

473 *b. Establishing an executive committee and such other committees as may be necessary;*

474 *c. Providing for the establishment of committees governing any general or specific delegation of any*
475 *authority or function of the Interstate Commission;*

476 *d. Providing reasonable procedures for calling and conducting meetings of the Interstate Commission*
477 *and ensuring reasonable notice of each such meeting;*

478 *e. Establishing the titles and responsibilities of the officers of the Interstate Commission;*

479 *f. Providing a mechanism for concluding the operations of the Interstate Commission and the return*
480 *of any surplus funds that may exist upon the termination of the compact after the payment or reserving*
481 *of all its debts and obligations;*

482 *g. Providing start-up rules for initial administration of the compact; and*

483 *h. Establishing standards and procedures for compliance and technical assistance in carrying out the*
484 *compact.*

485 *B. Officers and staff.*

486 *1. The Interstate Commission shall, by a majority of the members, elect annually from among its*
487 *members a chairman and a vice-chairman, each of whom shall have such authority and duties as may*
488 *be specified in the bylaws. The chairman or, in the chairman's absence or disability, the vice-chairman*
489 *shall preside at all meetings of the Interstate Commission. The officers so elected shall serve without*

compensation or remuneration from the Interstate Commission; provided that, subject to the availability of budgeted funds, the officers shall be reimbursed for any ordinary and necessary costs and expenses incurred by them in the performance of their duties and responsibilities as officers of the Interstate Commission.

2. The Interstate Commission shall, through its executive committee, appoint or retain an executive director for such period, upon such terms and conditions, and for such compensation as the Interstate Commission may deem appropriate. The executive director shall serve as secretary to the Interstate Commission but shall not be a member and shall hire and supervise such other staff as may be authorized by the Interstate Commission.

C. Qualified immunity, defense and indemnification.

1. The commission's executive director and employees shall be immune from suit and liability, either personally or in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused by, arising out of, or relating to any actual or alleged act, error, or omission that occurred or that such person had a reasonable basis for believing occurred within the scope of commission employment, duties, or responsibilities; however, any such person shall not be protected from suit or liability for any damage, loss, injury, or liability caused by the intentional or willful and wanton misconduct of any such person.

2. The liability of any commissioner or the employee or agent of a commissioner, acting within the scope of such person's employment or duties, for acts, errors, or omissions occurring within such person's state may not exceed the limits of liability set forth under the constitution and laws of that state for state officials, employees, and agents. Nothing in this subdivision shall be construed to protect any such person from suit or liability for any damage, loss, injury, or liability caused by the intentional or willful and wanton misconduct of any such person.

3. The Interstate Commission shall defend the executive director or the employees or representatives of the Interstate Commission and, subject to the approval of the attorney general of the state represented by any commissioner of a compacting state, shall defend such commissioner or the commissioner's representatives or employees in any civil action seeking to impose liability arising out of any actual or alleged act, error, or omission that occurred within the scope of Interstate Commission employment, duties, or responsibilities or that the defendant had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such person.

4. The Interstate Commission shall indemnify and hold the commissioner of a compacting state, the commissioner's representatives or employees, or the Interstate Commission's representatives or employees harmless in the amount of any settlement or judgment obtained against such persons arising out of any actual or alleged act, error, or omission that occurred within the scope of Interstate Commission employment, duties, or responsibilities or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such persons.

Article VI.

Rulemaking Functions of the Interstate Commission.

A. The Interstate Commission shall promulgate and publish rules in order to effectively and efficiently achieve the purposes of the compact.

B. Rulemaking shall occur pursuant to the criteria set forth in this article and the bylaws and rules adopted pursuant thereto. Such rulemaking shall substantially conform to the principles of the Model State Administrative Procedure Act, 1981 Act, Uniform Laws Annotated, vol. 15, p. 1 (2000), or such other administrative procedures act, as the Interstate Commission deems appropriate consistent with due process requirements under the U.S. Constitution as now or hereafter interpreted by the U.S. Supreme Court. All rules and amendments shall become binding as of the date specified, as published with the final version of the rule as approved by the commission.

C. When promulgating a rule, the Interstate Commission shall, at a minimum:

1. Publish the proposed rule's entire text, stating the reasons for that proposed rule;

2. Allow and invite any and all persons to submit written data, facts, opinions and arguments, which information shall be added to the record and be made publicly available;

3. Provide an opportunity for an informal hearing if petitioned by 10 or more persons; and

4. Promulgate a final rule and its effective date, if appropriate, based on input from state or local officials or interested parties.

D. Allow, not later than 60 days after a rule is promulgated, any interested person to file a petition in the United States District Court for the District of Columbia or in the federal district court where the Interstate Commission's principal office is located for judicial review of such rule. If the court finds that

551 *the Interstate Commission's action is not supported by substantial evidence in the rulemaking record, the*
552 *court shall hold the rule unlawful and set it aside. For purposes of this subsection, evidence is*
553 *substantial if it would be considered substantial evidence under the Model State Administrative*
554 *Procedure Act.*

555 *E. If a majority of the legislatures of the compacting states rejects a rule, those states may, by*
556 *enactment of a statute or resolution in the same manner used to adopt the compact, cause that such rule*
557 *shall have no further force and effect in any compacting state.*

558 *F. The existing rules governing the operation of the Interstate Compact on Juveniles superseded by*
559 *this act shall be null and void 12 months after the first meeting of the Interstate Commission created*
560 *hereunder.*

561 *G. Upon determination by the Interstate Commission that a state of emergency exists, it may*
562 *promulgate an emergency rule that shall become effective immediately upon adoption, provided that the*
563 *usual rulemaking procedures provided hereunder shall be retroactively applied to the rule as soon as*
564 *reasonably possible, but no later than 90 days after the effective date of the emergency rule.*

565 *Article VII.*

566 *Oversight, Enforcement and Dispute Resolution by the Interstate Commission.*

567 *A. Oversight.*

568 *1. The Interstate Commission shall oversee the administration and operations of the interstate*
569 *movement of juveniles subject to this compact in the compacting states and shall monitor such activities*
570 *being administered in noncompacting states that might significantly affect compacting states.*

571 *2. The courts and executive agencies in each compacting state shall enforce this compact and shall*
572 *take all actions necessary and appropriate to effectuate the compact's purposes and intent. The*
573 *provisions of this compact and the rules promulgated hereunder shall be received by all the judges,*
574 *public officers, commissions, and departments of the state government as evidence of the authorized*
575 *statute and administrative rules. All courts shall take judicial notice of the compact and the rules. In*
576 *any judicial or administrative proceeding in a compacting state pertaining to the subject matter of this*
577 *compact that may affect the powers, responsibilities or actions of the Interstate Commission, it shall be*
578 *entitled to receive all service of process in any such proceeding and shall have standing to intervene in*
579 *the proceeding for all purposes.*

580 *B. Dispute resolution.*

581 *1. The compacting states shall report to the Interstate Commission on all issues and activities*
582 *necessary for the administration of the compact as well as issues and activities pertaining to compliance*
583 *with the provisions of the compact and its bylaws and rules.*

584 *2. The Interstate Commission shall attempt, upon the request of a compacting state, to resolve any*
585 *disputes or other issues that are subject to the compact and that may arise among compacting states*
586 *and between compacting and noncompacting states. The commission shall promulgate a rule providing*
587 *for both mediation and binding dispute resolution for disputes among the compacting states.*

588 *3. The Interstate Commission, in the reasonable exercise of its discretion, shall enforce the*
589 *provisions and rules of this compact using any means set forth in Article XI of this compact.*

590 *Article VIII.*

591 *Finance.*

592 *A. The Interstate Commission shall pay or provide for the payment of the reasonable expenses of its*
593 *establishment, organization, and ongoing activities.*

594 *B. The Interstate Commission shall levy on and collect an annual assessment from each compacting*
595 *state to cover the cost of the internal operations and activities of the Interstate Commission and its staff*
596 *that shall be in a total amount sufficient to cover the Interstate Commission's annual budget as*
597 *approved each year. The aggregate annual assessment amount shall be allocated based upon a formula*
598 *to be determined by the Interstate Commission, taking into consideration the population of each*
599 *compacting state and the volume of interstate movement of juveniles in each compacting state and shall*
600 *promulgate a rule binding upon all compacting states that governs said assessment.*

601 *C. The Interstate Commission shall not incur any obligations of any kind prior to securing the funds*
602 *adequate to meet them; nor shall the Interstate Commission pledge the credit of any of the compacting*
603 *states, except by and with the authority of the compacting state.*

604 *D. The Interstate Commission shall keep accurate accounts of all receipts and disbursements. The*
605 *receipts and disbursements of the Interstate Commission shall be subject to the audit and accounting*
606 *procedures established under its bylaws. However, all receipts and disbursements of funds handled by*
607 *the Interstate Commission shall be audited yearly by a certified or licensed public accountant, and the*
608 *report of the audit shall be included in and become part of the annual report of the Interstate*
609 *Commission.*

610 *Article IX.*

611 *The State Council.*

612 *Each member state shall create a State Council for Interstate Juvenile Supervision. While each state*

may determine the membership of its own state council, its membership shall include at least one representative from the legislative, judicial, and executive branches of government, victims groups, and the compact administrator, deputy compact administrator, or designee. Each compacting state retains the right to determine the qualifications of the compact administrator or deputy compact administrator. Each state council will advise and may exercise oversight and advocacy concerning that state's participation in Interstate Commission activities and other duties as may be determined by that state, including but not limited to development of policy concerning operations and procedures of the compact within that state.

Article X.

Compacting States, Effective Date and Amendment.

A. Any state, the District of Columbia or its designee, the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Northern Marianas Islands are eligible to become a compacting state.

B. The compact shall become effective and binding upon legislative enactment of the compact into law by no less than 35 of the states. The initial effective date shall be the later of July 1, 2004, or upon enactment of the compact into law by the 35th jurisdiction. Thereafter it shall become effective and binding as to any other compacting state upon enactment of the compact into law by that state. The governors of nonmember states or their designees shall be invited to participate in the activities of the Interstate Commission on a nonvoting basis prior to adoption of the compact by all states and territories of the United States.

C. The Interstate Commission may propose amendments to the compact for enactment by the compacting states. No amendment shall become effective and binding upon the Interstate Commission and the compacting states unless and until it is enacted into law by unanimous consent of the compacting states.

Article XI.

Withdrawal, Default, Termination, and Judicial Enforcement.

A. Withdrawal.

1. Once effective, the compact shall continue in force and remain binding upon each compacting state; provided that a compacting state may withdraw from the compact by specifically repealing the statute that enacted the compact into law.

2. The effective date of withdrawal is the effective date of the repeal.

3. The withdrawing state shall immediately notify the chairman of the Interstate Commission in writing upon the introduction of legislation repealing this compact in the withdrawing state. The Interstate Commission shall notify the other compacting states of the withdrawing state's intent to withdraw within 60 days of its receipt thereof.

4. The withdrawing state is responsible for all assessments, obligations, and liabilities incurred through the effective date of withdrawal, including any obligations the performance of which extends beyond the effective date of withdrawal.

5. Reinstatement following withdrawal of any compacting state shall occur upon the withdrawing state's reenacting the compact or upon such later date as determined by the Interstate Commission.

B. Technical assistance, fines, suspension, termination, and default.

1. If the Interstate Commission determines that any compacting state has at any time defaulted in the performance of any of its obligations or responsibilities under this compact, the bylaws, or duly promulgated rules, the Interstate Commission may impose any or all of the following penalties:

a. Remedial training and technical assistance as directed by the Interstate Commission;

b. Alternative dispute resolution;

c. Fines, fees, and costs in such amounts as are deemed to be reasonable as fixed by the Interstate Commission; and

d. Suspension or termination of membership in the compact, which shall be imposed only after all other reasonable means of securing compliance under the bylaws and rules have been exhausted and the Interstate Commission has therefore determined that the offending state is in default. Immediate notice of suspension shall be given by the Interstate Commission to the governor, the chief justice or the chief judicial officer of the state, the majority and minority leaders of the defaulting state's legislature, and the state council. The grounds for default include but are not limited to failure of a compacting state to perform such obligations or responsibilities imposed upon it by this compact, the bylaws, or duly promulgated rules and any other grounds designated in commission bylaws and rules. The Interstate Commission shall immediately notify the defaulting state in writing of the penalty imposed by the Interstate Commission and of the default pending a cure of the default. The commission shall stipulate the conditions and the time period within which the defaulting state shall cure its default. If the defaulting state fails to cure the default within the time period specified by the commission, the defaulting state shall be terminated from the compact upon an affirmative vote of a majority of the

674 compacting states and all rights, privileges, and benefits conferred by this compact shall be terminated
675 from the effective date of termination.

676 2. Within 60 days of the effective date of the termination of a defaulting state, the commission shall
677 notify the governor, the chief justice or chief judicial officer, the majority and minority leaders of the
678 defaulting state's legislature, and the state council.

679 3. The defaulting state is responsible for all assessments, obligations, and liabilities incurred through
680 the effective date of termination, including any obligations the performance of which extends beyond the
681 effective date of termination.

682 4. The Interstate Commission shall not bear any costs relating to the defaulting state unless
683 otherwise mutually agreed upon in writing between the Interstate Commission and the defaulting state.

684 5. Reinstatement following termination of any compacting state requires both a reenactment of the
685 compact by the defaulting state and the approval of the Interstate Commission pursuant to the rules.

686 C. Judicial enforcement.

687 The Interstate Commission may, by majority vote of the members, initiate legal action in the United
688 States District Court for the District of Columbia or, at the discretion of the Interstate Commission, in
689 the federal district where the Interstate Commission has its offices, to enforce compliance with the
690 provisions of the compact, its duly promulgated rules, and bylaws, against any compacting state in
691 default. In the event that judicial enforcement is necessary, the prevailing party shall be awarded all
692 costs of such litigation, including reasonable attorney fees.

693 D. Dissolution of compact.

694 1. The compact dissolves effective upon the date of the withdrawal or default of the compacting state
695 that reduces membership in the compact to one compacting state.

696 2. Upon the dissolution of this compact, the compact becomes null and void and shall be of no
697 further force or effect, and the business and affairs of the Interstate Commission shall be concluded and
698 any surplus funds shall be distributed in accordance with the bylaws.

699 Article XII.

700 Severability and Construction.

701 A. The provisions of this compact shall be severable, and if any phrase, clause, sentence, or
702 provision is deemed unenforceable, the remaining provisions of the compact shall be enforceable.

703 B. The provisions of this compact shall be liberally construed to effectuate its purposes.

704 Article XIII.

705 Binding Effect of Compact and Other Laws.

706 A. Other laws.

707 1. Nothing herein prevents the enforcement of any other law of a compacting state that is not
708 inconsistent with this compact.

709 2. All compacting states' laws other than state constitutions and other interstate compacts conflicting
710 with this compact are superseded to the extent of the conflict.

711 B. Binding effect of the compact.

712 1. All lawful actions of the Interstate Commission, including all rules and bylaws promulgated by the
713 Interstate Commission, are binding upon the compacting states.

714 2. All agreements between the Interstate Commission and the compacting states are binding in
715 accordance with their terms.

716 3. When there is a conflict over meaning or interpretation of Interstate Commission, the Interstate
717 Commission may issue advisory opinions regarding such meaning or interpretation upon the request of
718 a party to the conflict and upon a majority vote of the compacting states.

719 4. In the event that any provision of this compact exceeds the constitutional limits imposed on the
720 legislature of any compacting state, the obligations, duties, powers, or jurisdiction sought to be
721 conferred by such provision upon the Interstate Commission shall be ineffective, and such obligations,
722 duties, powers, or jurisdiction shall remain in the compacting state and shall be exercised by the agency
723 thereof to which such obligations, duties, powers, or jurisdiction are delegated by law in effect at the
724 time this compact becomes effective.

725 2. That §§ 16.1-324 through 16.1-330 of the Code of Virginia are repealed.

726 3. That § 16.1-323 of the Code of Virginia shall govern the covered interactions between the
727 Commonwealth and those jurisdictions that have not ratified the Interstate Compact for Juveniles.

728 4. That the provisions of this act shall become effective on the later of July 1, 2007, or upon
729 enactment of the Interstate Compact for Juveniles, in substantially the form set out in § 16.1-323
730 of the Code of Virginia, by no less than 35 states as provided in § 16.1-323 of the Code of Virginia.
731 In making a determination that this act has come into effect, the Governor may rely on the
732 written representation of the National Institute of Corrections of the United States Department of
733 Justice.