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HOUSE BILL NO. 2650

Offered January 10, 2007

Prefiled January 10, 2007

A BILL to amend and reenact §§ 24.2-945.1 and 24.2-945.2 of the Code of Virginia, relating to campaign finance disclosure; definitions; independent expenditure reporting requirements.

Patron—Jones, S.C.

Referred to Committee on Privileges and Elections

Be it enacted by the General Assembly of Virginia:

1. That §§ 24.2-945.1 and 24.2-945.2 of the Code of Virginia are amended and reenacted as follows:

§ 24.2-945.1. Definitions.

A. As used in this chapter, unless the context requires a different meaning:

"Authorization" means express approval or express consent by the candidate, the candidate's campaign committee, or an agent of the candidate or his campaign committee after coordination.

"Campaign committee" means the committee designated by a candidate to receive all contributions and make all expenditures for him or on his behalf in connection with his nomination or election.

"Candidate" means "candidate" as defined in § 24.2-101.

"Contribution" means money and services of any amount, in-kind contributions, and any other thing of value, given, advanced, loaned, or in any other way provided to a candidate, campaign committee, political committee, or person for the purpose of ~~influencing the outcome of an election expressly advocating the election or defeat of a clearly identified candidate or to an inaugural committee for the purpose of~~ defraying the costs of the inauguration of a Governor, Lieutenant Governor, or Attorney General. "Contribution" includes money, services, or things of value in any way provided by a candidate to his own campaign and the payment by the candidate of a filing fee for any party nomination method.

"Coordinated" or "coordination" refers to an expenditure that is made (i) at the express request or suggestion of a candidate, a candidate's campaign committee, or an agent of the candidate or his campaign committee or (ii) with material involvement of the candidate, a candidate's campaign committee, or an agent of the candidate or his campaign committee in devising the strategy, content, means of dissemination, or timing of the expenditure.

"Expenditure" means money and services of any amount, and any other thing of value, paid, loaned, provided, or in any other way disbursed by any candidate, campaign committee, political committee, or person for the purpose of ~~influencing the outcome of an election expressly advocating the election or defeat of a clearly identified candidate or by any inaugural committee for the purpose of~~ defraying the costs of the inauguration of a Governor, Lieutenant Governor, or Attorney General.

"Federal political action committee" means any political action committee registered with the Federal Election Commission that makes contributions to candidates or political committees registered in Virginia.

"Inaugural committee" means any organization, person, or group of persons that anticipates receiving contributions or making expenditures, from other than publicly appropriated funds, for the inauguration of the Governor, Lieutenant Governor, or Attorney General and related activities.

"Independent expenditure" means an expenditure made by any person, candidate campaign committee, or political committee that is not made to, controlled by, coordinated with, or made with the authorization of a candidate, his campaign committee, or an agent of the candidate or his campaign committee. "Independent expenditure" includes an expenditure made by a candidate campaign committee (i) that is not related to the candidate's own campaign and (ii) that is not made to, controlled by, coordinated with, or made with the authorization of a different candidate, his campaign committee, or an agent of that candidate or his campaign committee.

"In-kind contribution" means the donation of goods, services, property, or other thing of value, other than money, including an expenditure controlled by, coordinated with, or made upon the authorization of a candidate, his campaign committee, or an agent of the candidate or his campaign committee, that is provided for free or less than the usual and normal charge. The basis for arriving at the dollar value of an in-kind contribution is as follows: new items are valued at retail value; used items are valued at fair market value; and services rendered are valued at the actual cost of service per hour. Services shall not be deemed to include personal services voluntarily rendered for which no compensation is asked or given.

"Out-of-state political committee" means an entity covered by § 527 of the United States Internal

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HB2650

59 Revenue Code that is not registered as a political committee or candidate campaign committee in
60 Virginia and whose contributions made to political committees and candidate campaign committees
61 registered in Virginia are 75% or less of their total expenditures in any calendar year. The term shall not
62 include a federal political action committee.

63 "Person" means any individual or corporation, partnership, business, labor organization, membership
64 organization, association, cooperative, or other like entity.

65 "Political action committee" means any organization, person, or group of persons, established or
66 maintained in whole or in part to receive and expend contributions for the purpose of ~~influencing the~~
67 ~~outcome of any election expressly advocating the election or defeat of a clearly identified candidate.~~
68 The term shall not include a campaign committee, federal political action committee, out-of-state
69 political committee, political party committee, referendum committee, or inaugural committee.

70 "Political committee" means and includes any political action committee, political party committee,
71 referendum committee, or inaugural committee. The term shall not include: (i) a federal political action
72 committee or out-of-state political committee; (ii) a campaign committee; (iii) a political party committee
73 exempted pursuant to § 24.2-950.1; or (iv) a person who receives no contributions from any source and
74 whose only expenditures are made solely from his own funds and are either contributions made by him
75 which are reportable by the recipient pursuant to this chapter or independent expenditures which are
76 reportable by him to the extent required by § 24.2-945.2, or a combination of such reportable
77 contributions and independent expenditures.

78 "Political party committee" means any state political party committee, congressional district political
79 party committee, county or city political party committee, other election district political party
80 committee, or organized political party group of elected officials. This definition is subject to the
81 provisions of § 24.2-950.1.

82 "Referendum committee" means any organization, person, group of persons, or committee, that makes
83 expenditures in a calendar year in excess of (i) \$10,000 to advocate the passage or defeat of a statewide
84 referendum, (ii) \$5,000 to advocate the passage or defeat of a referendum being held in two or more
85 counties and cities, or (iii) \$1,000 to advocate the passage or defeat of a referendum held in a single
86 county or city.

87 "Residence" means "residence" or "resident" as defined in § 24.2-101.

88 "Statewide office" means the office of Governor, Lieutenant Governor, or Attorney General.

89 B. For the purpose of applying the filing and reporting requirements of this chapter, the terms
90 "person" and "political committee," shall not include an organization holding tax-exempt status under
91 § 501(c) (3), 501(c) (4), or 501(c) (6) of the United States Internal Revenue Code which, in providing
92 information to voters, does not advocate or endorse the election or defeat of a particular candidate,
93 group of candidates, or the candidates of a particular political party.

94 § 24.2-945.2. Persons required to file independent expenditure disclosure reports; filing deadline.

95 A. Any person, candidate campaign committee, or political committee that makes independent
96 expenditures, in the aggregate during an election cycle, of \$1,000 or more for a statewide election or
97 \$500 or more for any other election shall maintain records and report pursuant to this chapter all such
98 independent expenditures including:

99 1. Any funds expended for the purpose of influencing the outcome of any election for public office;
100 and

101 2. Any funds expended to publish or broadcast to the public any material referring to a candidate by
102 name, description, or other reference and (i) advocating his election or defeat, (ii) setting forth his
103 position on any public issue, voting record, or other official acts, or (iii) otherwise designed to influence
104 individuals to cast their votes for or against him or to withhold their votes from him made for the
105 purpose of expressly advocating the election or defeat of a clearly identified candidate.

106 B. Independent expenditure reports shall be due within 24 hours of the time when the funds were
107 expended. The reports shall be filed with the State Board if the funds were expended to support or
108 oppose a candidate for statewide office or the General Assembly or with the local electoral board of the
109 county or city in which the candidate resides if the funds were expended to support or oppose a
110 candidate for local office.

111 C. Independent expenditure reports required by this section may be filed electronically pursuant to
112 § 24.2-946.1 or in writing on a form developed by the State Board. If the report is filed in writing, the
113 report shall be (i) received by the State Board or the local electoral board, as appropriate, within 24
114 hours of the time when the funds were expended or (ii) transmitted to the State Board or the local
115 electoral board, as appropriate, by telephonic transmission to a facsimile device within 24 hours of the
116 time when the funds were expended with an original copy of the report mailed to the State Board or the
117 local electoral board, as appropriate, and postmarked within 24 hours of the time when the funds were
118 expended.