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HOUSE BILL NO. 2082**AMENDMENT IN THE NATURE OF A SUBSTITUTE**

(Proposed by the House Committee on Agriculture, Chesapeake, and Natural Resources
on January 24, 2007)

(Patrons Prior to Substitute—Delegates Wittman and Cosgrove [HB1624])

A BILL to amend and reenact §§ 2.2-4002 and 2.2-4103 of the Code of Virginia and to amend the Code of Virginia by adding in Article 1 of Chapter 10 of Title 28.2 a section numbered 28.2-1000.2, relating to the harvest cap on menhaden; penalty.

Be it enacted by the General Assembly of Virginia:

1. That §§ 2.2-4002 and 2.2-4103 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding in Article 1 of Chapter 10 of Title 28.2 a section numbered 28.2-1000.2 as follows:

§ 2.2-4002. Exemptions from chapter generally.

A. Although required to comply with § 2.2-4103 of the Virginia Register Act (§ 2.2-4100 et seq.), the following agencies shall be exempted from the provisions of this chapter, except to the extent that they are specifically made subject to §§ 2.2-4024, 2.2-4030 and 2.2-4031:

1. The General Assembly.

2. Courts, any agency of the Supreme Court, and any agency that by the Constitution is expressly granted any of the powers of a court of record.

3. The Department of Game and Inland Fisheries in promulgating regulations regarding the management of wildlife and for all case decisions rendered pursuant to any provisions of Chapters 2 (§ 29.1-200 et seq.), 3 (§ 29.1-300 et seq.), 4 (§ 29.1-400 et seq.), 5 (§ 29.1-500 et seq.), and 7 (§ 29.1-700 et seq.) of Title 29.1.

4. The Virginia Housing Development Authority.

5. Municipal corporations, counties, and all local, regional or multijurisdictional authorities created under this Code, including those with federal authorities.

6. Educational institutions operated by the Commonwealth, provided that, with respect to § 2.2-4031, such educational institutions shall be exempt from the publication requirements only with respect to regulations that pertain to (i) their academic affairs, (ii) the selection, tenure, promotion and disciplining of faculty and employees, (iii) the selection of students, and (iv) rules of conduct and disciplining of students.

7. The Milk Commission in promulgating regulations regarding (i) producers' licenses and bases, (ii) classification and allocation of milk, computation of sales and shrinkage, and (iii) class prices for producers' milk, time and method of payment, butterfat testing and differential.

8. The Virginia Resources Authority.

9. Agencies expressly exempted by any other provision of this Code.

10. The Department of General Services in promulgating standards for the inspection of buildings for asbestos pursuant to § 2.2-1164.

11. The State Council of Higher Education for Virginia, in developing, issuing, and revising guidelines pursuant to § 23-9.6:2.

12. The Commissioner of Agriculture and Consumer Services in adopting regulations pursuant to subsection B of § 3.1-726 and in adopting regulations pursuant to § 3.1-741.6.

13. The Commissioner of Agriculture and Consumer Services and the Board of Agriculture and Consumer Services in promulgating regulations pursuant to subsections B and C of § 3.1-106.4, subsection B of § 3.1-126.12:1, §§ 3.1-271.1, 3.1-530.1, and 3.1-398, subsections B and C of § 3.1-828.4, and subsection A of § 3.1-884.21:1.

14. The Board of Optometry when specifying therapeutic pharmaceutical agents, treatment guidelines, and diseases and abnormal conditions of the human eye and its adnexa for TPA-certification of optometrists pursuant to Article 5 (§ 54.1-3222 et seq.) of Chapter 32 of Title 54.1.

15. The Virginia War Memorial Foundation.

16. The Virginia Medicaid Prior Authorization Advisory Committee in making recommendations to the Board of Medical Assistance Services regarding prior authorization for prescription drug coverage pursuant to Article 4 (§ 32.1-331.12 et seq.) of Chapter 10 of Title 32.1.

17. The State Board of Education, in developing, issuing, and revising guidelines pursuant to § 22.1-203.2.

18. The Virginia Racing Commission, (i) when acting by and through its duly appointed stewards or in matters related to any specific race meeting or (ii) in promulgating technical rules regulating actual live horse racing at race meetings licensed by the Commission.

19. The Virginia Small Business Financing Authority.

- 60 20. The Virginia Economic Development Partnership Authority.
- 61 21. The Board of Agriculture and Consumer Services in adopting, amending or repealing regulations
- 62 pursuant to subsection A (ii) of § 59.1-156.
- 63 22. The Insurance Continuing Education Board pursuant to § 38.2-1867.
- 64 23. The Board of Health in promulgating the list of diseases that shall be reported to the Department
- 65 of Health pursuant to § 32.1-35 and in adopting, amending or repealing regulations pursuant to
- 66 subsection C of § 35.1-14 that incorporate the Food and Drug Administration's Food Code pertaining to
- 67 restaurants or food service.
- 68 24. *The Secretary of Natural Resources in setting a date of closure for the Chesapeake Bay purse*
- 69 *seine fishery for Atlantic menhaden for reduction purposes pursuant to § 28.2-1000.2.*
- 70 B. Agency action relating to the following subjects shall be exempted from the provisions of this
- 71 chapter:
- 72 1. Money or damage claims against the Commonwealth or agencies thereof.
- 73 2. The award or denial of state contracts, as well as decisions regarding compliance therewith.
- 74 3. The location, design, specifications or construction of public buildings or other facilities.
- 75 4. Grants of state or federal funds or property.
- 76 5. The chartering of corporations.
- 77 6. Customary military, naval or police functions.
- 78 7. The selection, tenure, dismissal, direction or control of any officer or employee of an agency of
- 79 the Commonwealth.
- 80 8. The conduct of elections or eligibility to vote.
- 81 9. Inmates of prisons or other such facilities or parolees therefrom.
- 82 10. The custody of persons in, or sought to be placed in, mental, penal or other state institutions as
- 83 well as the treatment, supervision, or discharge of such persons.
- 84 11. Traffic signs, markers or control devices.
- 85 12. Instructions for application or renewal of a license, certificate, or registration required by law.
- 86 13. Content of, or rules for the conduct of, any examination required by law.
- 87 14. The administration of pools authorized by Chapter 47 (§ 2.2-4700 et seq.) of this title.
- 88 15. Any rules for the conduct of specific lottery games, so long as such rules are not inconsistent
- 89 with duly adopted regulations of the State Lottery Board, and provided that such regulations are
- 90 published and posted.
- 91 16. Orders condemning or closing any shellfish, finfish, or crustacea growing area and the shellfish,
- 92 finfish or crustacea located thereon pursuant to Article 2 (§ 28.2-803 et seq.) of Chapter 8 of Title 28.2.
- 93 17. Any operating procedures for review of child deaths developed by the State Child Fatality
- 94 Review Team pursuant to § 32.1-283.1.
- 95 18. The regulations for the implementation of the Health Practitioners' Intervention Program and the
- 96 activities of the Intervention Program Committee pursuant to Chapter 25.1 (§ 54.1-2515 et seq.) of Title
- 97 54.1.
- 98 19. The process of reviewing and ranking grant applications submitted to the Commonwealth
- 99 Neurotrauma Initiative Advisory Board pursuant to Chapter 3.1 (§ 51.5-12.1 et seq.) of Title 51.5.
- 100 20. Loans from the Small Business Environmental Compliance Assistance Fund pursuant to Article 4
- 101 (§ 10.1-1197.1 et seq.) of Chapter 11.1 of Title 10.1.
- 102 21. The Virginia Breeders Fund created pursuant to § 59.1-372.
- 103 22. The types of pari-mutuel wagering pools available for live or simulcast horse racing.
- 104 23. The administration of medication or other substances foreign to the natural horse.
- 105 C. Minor changes to regulations published in the Virginia Administrative Code under the Virginia
- 106 Register Act, Chapter 41 (§ 2.2-4100 et seq.) of this title, made by the Virginia Code Commission
- 107 pursuant to § 30-150, shall be exempt from the provisions of this chapter.
- 108 § 2.2-4103. Agencies to file regulations with Registrar; other duties; failure to file.
- 109 It shall be the duty of every agency to have on file with the Registrar the full text of all of its
- 110 currently operative regulations, together with the dates of adoption, revision, publication, or amendment
- 111 thereof and such additional information requested by the Commission or the Registrar for the purpose of
- 112 publishing the Virginia Register of Regulations and the Virginia Administrative Code. Thereafter,
- 113 coincidentally with the issuance thereof, each agency shall from day to day so file, date, and supplement
- 114 all new regulations and amendments, repeals, or additions to its previously filed regulations. The filed
- 115 regulations shall (i) indicate the laws they implement or carry out, (ii) designate any prior regulations
- 116 repealed, modified, or supplemented, (iii) state any special effective or terminal dates, and (iv) be
- 117 accompanied by a signed statement or certification that they are full, true, and correctly dated. No
- 118 regulation or amendment or repeal thereof shall be effective until filed with the Registrar.
- 119 Orders condemning or closing any shellfish, finfish or crustacea growing area and the shellfish,
- 120 finfish or crustacea located thereon pursuant to Article 2 (§ 28.2-803 et seq.) of Chapter 8, of Title 28.2,
- 121 which are exempt from the requirements of the Administrative Process Act (§ 2.2-4000 et seq.) as

provided in subsection B of § 2.2-4002, shall be effective on the date specified by the promulgating agency. Such orders shall continue to be filed with the Registrar either before or after their effective dates in order to satisfy the need for public availability of information respecting the regulations of state agencies. *An order setting a date of closure for the Chesapeake Bay purse seine fishery for Atlantic menhaden for reduction purposes pursuant to § 28.2-1000.2, which is exempt from the requirements of the Administrative Process Act as provided by subsection A of § 2.2-4002, shall be effective on the date specified. Such orders shall be filed with the Registrar for prompt publication.*

In addition, each agency shall itself (i) maintain a complete list of all of its currently operative regulations for public consultation, (ii) make available to public inspection a complete file of the full texts of all such regulations, and (iii) allow public copying thereof or make copies available either without charge, at cost, or on payment of a reasonable fee. Each agency shall also maintain as a public record a complete file of its regulations that have been superseded on and after June 1, 1975.

It shall be the duty of every agency to annually file with the Registrar for publication in the Virginia Register of Regulations a list of any guidance documents upon which the agency currently relies. The filing shall be made on or before January 1 of each year in a format to be developed by the Registrar. Each agency shall also (i) maintain a complete list of all of its currently operative guidance documents and make such list available for public inspection, (ii) make available for public inspection the full texts of all such guidance documents to the extent such inspection is permitted by law, and (iii) upon request, make copies of such lists or guidance documents available without charge, at cost, or on payment of a reasonable fee.

Where regulations adopt textual matter by reference to publications other than the Federal Register or Code of Federal Regulations, the agency shall (i) file with the Registrar copies of the referenced publications, (ii) state on the face of or as notations to regulations making such adoptions by reference the places where copies of the referred publications may be procured, and (iii) make copies of such referred publications available for public inspection and copying along with its other regulations.

Unless he finds that there are special circumstances requiring otherwise, the Governor, in addition to the exercise of his authority to see that the laws are faithfully executed, may, until compliance with this chapter is achieved, withhold the payment of compensation or expenses of any officer or employee of any agency in whole or part whenever the Commission certifies to him that the agency has failed to comply with this section or this chapter in stated respects, to respond promptly to the requests of the Registrar, or to comply with the regulations of the Commission.

§ 28.2-1000.2. *Annual closure of the Chesapeake Bay purse seine fishery for Atlantic menhaden.*

A. *For the purpose of this section:*

"Chesapeake Bay" means the territorial waters of the Commonwealth lying west of the Chesapeake Bay Bridge-Tunnel.

"Purse seine fishery for Atlantic menhaden" means those vessels licensed pursuant to § 28.2-402 that harvest menhaden for the purpose of manufacturing them into fertilizer, fish meal, or oil.

B. *Upon notification by the National Marine Fisheries Service of the date on which the purse seine fishery for Atlantic menhaden meets the annual menhaden harvest cap in the Chesapeake Bay, the Secretary of Natural Resources shall promptly publish a notice in the Virginia Register announcing the date of closure. The Secretary of Natural Resources shall also notify the operators of the purse seine fishery for Atlantic menhaden by the most convenient and expeditious means available. The date of closure shall be based on mandatory daily catch reports submitted to the National Marine Fisheries Service by the purse seine fishery for Atlantic menhaden.*

C. *The annual menhaden harvest cap for the purse seine fishery for Atlantic menhaden shall be 109,020 metric tons, subject to annual adjustment for underages or overages as specified in subsection*

D. In no event, however, shall the harvest of this fishery exceed 122,740 metric tons in any one year.

D. *If the harvest of the purse seine fishery for Atlantic menhaden does not exceed 109,020 metric tons in any year to which the harvest cap applies, then the difference between the actual harvest and the harvest cap shall be applied as a credit applicable to the allowable harvest for the purse seine fishery for Atlantic menhaden for the following year. The credit may be used only for the subsequent annual harvest and shall not be spread over multiple years. Any annual harvest in excess of the harvest cap shall be deducted from the harvest cap, as modified pursuant to this subsection and subsection C for the subsequent annual harvest.*

E. *The 2007 harvest cap for the purse seine fishery for Atlantic menhaden shall be adjusted for any underage or overage, as specified in subsection D, from the actual 2006 harvest of the purse seine fishery for Atlantic menhaden.*

F. *No person shall take Atlantic menhaden by purse seine for reduction purposes from the Chesapeake Bay after the later of the date of closure implemented pursuant to subsection B or the date that actual notice is provided of such closure pursuant to subsection B. Any person violating this provision shall be guilty of a Class 1 misdemeanor.*

183 2. The provisions of this act shall expire on December 31, 2010.
184