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HOUSE BILL NO. 1996

Offered January 10, 2007

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A BILL to amend and reenact § 23-7.4 of the Code of Virginia, relating to in-state tuition for certain dependents of military personnel.

Patrons—Suit, Athey, Cole, Cosgrove, Hugo, Iaquinto, O'Bannon, Rust and Sherwood

Referred to Committee on Education

Be it enacted by the General Assembly of Virginia:

1. That § 23-7.4 of the Code of Virginia is amended and reenacted as follows:

§ 23-7.4. Eligibility for in-state tuition charges.

A. For purposes of this section and §§ 23-7.4:1, 23-7.4:2 and 23-7.4:3, the following definitions shall apply:

"Date of the alleged entitlement" means the first official day of class within the term, semester or quarter of the student's program.

"Dependent student" means one who is listed as a dependent on the federal or state income tax return of his parents or legal guardian or who receives substantial financial support from his spouse, parents or legal guardian. It shall be presumed that a student under the age of twenty-four on the date of the alleged entitlement receives substantial financial support from his parents or legal guardian, and therefore is dependent on his parents or legal guardian, unless the student (i) is a veteran or an active duty member of the U.S. Armed Forces; (ii) is a graduate or professional student; (iii) is married; (iv) is a ward of the court or was a ward of the court until age 18; (v) has no adoptive or legal guardian when both parents are deceased; (vi) has legal dependents other than a spouse; or (vii) is able to present clear and convincing evidence that he is financially self-sufficient.

"Domicile" means the present, fixed home of an individual to which he returns following temporary absences and at which he intends to stay indefinitely. No individual may have more than one domicile at a time. Domicile, once established, shall not be affected by mere transient or temporary physical presence in another jurisdiction.

"Domiciliary intent" means present intent to remain indefinitely.

"Emancipated minor" means a student under the age of eighteen on the date of the alleged entitlement whose parents or guardians have surrendered the right to his care, custody and earnings and who no longer claim him as a dependent for tax purposes.

"Full-time employment" means employment resulting in, at least, an annual earned income reported for tax purposes equivalent to fifty work weeks of forty hours at minimum wage.

"Independent student" means one whose parents have surrendered the right to his care, custody and earnings, do not claim him as a dependent on federal or state income tax returns, and have ceased to provide him substantial financial support.

"Special arrangement contract" means a contract between a Virginia employer or the authorities controlling a federal installation or agency located in Virginia and a public institution of higher education for reduced rate tuition charges as described in subsection F of § 23-7.4:2.

"Substantial financial support" means financial support in an amount which equals or exceeds that required to qualify the individual to be listed as a dependent on federal and state income tax returns.

"Unemancipated minor" means a student under the age of eighteen on the date of the alleged entitlement who is under the legal control of and is financially supported by either of his parents, legal guardian or other person having legal custody.

"Virginia employer" means any employing unit organized under the laws of Virginia or having income from Virginia sources regardless of its organizational structure, or any public or nonprofit organization authorized to operate in Virginia.

B. To become eligible for in-state tuition, an independent student shall establish by clear and convincing evidence that for a period of at least one year immediately prior to the date of the alleged entitlement, he was domiciled in Virginia and had abandoned any previous domicile, if such existed.

To become eligible for in-state tuition, a dependent student or unemancipated minor shall establish by clear and convincing evidence that for a period of at least one year prior to the date of the alleged entitlement, the person through whom he claims eligibility was domiciled in Virginia and had abandoned any previous domicile, if such existed. If the person through whom the dependent student or unemancipated minor established such domicile and eligibility for in-state tuition abandons his Virginia domicile, the dependent student or unemancipated minor shall be entitled to such in-state tuition for one

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59 year from the date of such abandonment.

60 In determining domiciliary intent, all of the following applicable factors shall be considered:
61 continuous residence for at least one year prior to the date of alleged entitlement, state to which income
62 taxes are filed or paid, driver's license, motor vehicle registration, voter registration, employment,
63 property ownership, sources of financial support, military records, a written offer and acceptance of
64 employment following graduation, and any other social or economic relationships with the
65 Commonwealth and other jurisdictions.

66 Domiciliary status shall not ordinarily be conferred by the performance of acts which are auxiliary to
67 fulfilling educational objectives or are required or routinely performed by temporary residents of the
68 Commonwealth. Mere physical presence or residence primarily for educational purposes shall not confer
69 domiciliary status. A matriculating student who has entered an institution and is classified as an
70 out-of-state student shall be required to rebut by clear and convincing evidence the presumption that he
71 is in the Commonwealth for the purpose of attending school and not as a bona fide domiciliary.

72 Those factors presented in support of entitlement to in-state tuition shall have existed for the
73 one-year period prior to the date of the alleged entitlement. However, in determining the domiciliary
74 intent of active duty military personnel residing in the Commonwealth *and retired service members*
75 *residing in the Commonwealth*, or the domiciliary intent of their dependent spouse or children who
76 claim domicile through them, who voluntarily elect to establish Virginia as their permanent residence for
77 domiciliary purposes, the requirement of one year shall be waived if all other conditions for establishing
78 domicile are satisfied.

79 C. A married person may establish domicile in the same manner as an unmarried person.

80 An emancipated minor may establish domicile in the same manner as any other independent student.

81 A nonmilitary student whose parent or spouse is a member of the armed forces may establish domicile
82 in the same manner as any other student.

83 Any alien holding an immigration visa or classified as a political refugee shall also establish
84 eligibility for in-state tuition in the same manner as any other student. However, absent congressional
85 intent to the contrary, any person holding a student or other temporary visa shall not have the capacity
86 to intend to remain in Virginia indefinitely and, therefore, shall be ineligible for Virginia domicile and
87 for in-state tuition charges.

88 The domicile of a dependent student shall be rebuttably presumed to be the domicile of the parent or
89 legal guardian claiming him as an exemption on federal or state income tax returns currently and for the
90 tax year prior to the date of the alleged entitlement or providing him substantial financial support.

91 For the purposes of this section, the domicile of an unemancipated minor or a dependent student
92 eighteen years of age or older may be either the domicile of the parent with whom he resides, the parent
93 who claims the student as a dependent for federal and Virginia income tax purposes for the tax year
94 prior to the date of the alleged entitlement and is currently so claiming the student, or the parent who
95 provides the student substantial financial support. If there is no surviving parent or the whereabouts of
96 the parents are unknown, then the domicile of an unemancipated minor shall be the domicile of the legal
97 guardian of such unemancipated minor unless there are circumstances indicating that such guardianship
98 was created primarily for the purpose of conferring a Virginia domicile on the unemancipated minor.

99 D. It is incumbent on the student to apply for change in domiciliary status on becoming eligible for
100 such change. Changes in domiciliary status shall only be granted prospectively from the date such
101 application is received.

102 A student who knowingly provides erroneous information in an attempt to evade payment of
103 out-of-state fees shall be charged out-of-state tuition fees for each term, semester or quarter attended and
104 may be subject to dismissal from the institution. All disputes related to the veracity of information
105 provided to establish Virginia domicile shall be appealable through the due process procedure required
106 by § 23-7.4:3.

107 E. Notwithstanding any other provision of law, all dependents, *as defined by 37 U.S.C. 401*, of active
108 duty military personnel, *or activated or temporarily mobilized reservists or guard members*, assigned to
109 a permanent duty station *or workplace geographically located* in Virginia who reside in Virginia shall
110 be deemed to be domiciled in Virginia for purposes of eligibility for in-state tuition and shall be eligible
111 to receive in-state tuition in Virginia in accordance with this section. All such dependents shall be
112 afforded the same educational benefits as any other individual receiving in-state tuition pursuant to this
113 section so long as they are continuously enrolled in *an undergraduate or graduate degree program of an*
114 *institution of higher education in Virginia or are transferring between Virginia institutions of higher*
115 *education or from an undergraduate degree program to a graduate degree program.*

116 *For the purpose of this subsection:*

117 *"Date of alleged entitlement" means the date of admission or acceptance for dependents currently*
118 *residing in Virginia or the final add/drop date for dependents of members newly transferred to Virginia.*

119 *"Temporarily mobilized" means activated for service for six months or more.*

120 F. After August 1, 2006, for students who enroll at a public, baccalaureate degree-granting,

121 institution of higher education in Virginia and who have established Virginia domicile and eligibility for
122 in-state tuition in compliance with this section, the entitlement to in-state tuition shall be modified to
123 require the assessment of a surcharge, as defined herein, for each semester that the student continues to
124 be enrolled after such student has completed 125% of the credit hours needed to satisfy the degree
125 requirements for a specified undergraduate program, hereinafter referred to as the "credit hour
126 threshold."

127 In calculating the 125% credit hour threshold, the following courses and credit hours shall be
128 excluded: (i) remedial courses; (ii) transfer credits from another college or university that do not meet
129 degree requirements for general education courses or the student's chosen program of study; (iii)
130 advanced placement or international baccalaureate credits that were obtained while in high school or
131 another secondary school program; and (iv) dual enrollment, college-level credits obtained by the student
132 prior to receiving a high school diploma.

133 The relevant public institution of higher education may waive the surcharge assessment for students
134 who exceed the 125% credit hour threshold in accordance with the guidelines and criteria established by
135 the State Council of Higher Education for Virginia. Waiver criteria may include, but shall not be limited
136 to, illness or disability and active service in the armed forces of the United States.

137 For the purpose of this subsection, "surcharge" shall mean an amount calculated to equal 100% of
138 the average cost of the student's education at the relevant institution less tuition and mandatory
139 educational and general fee charges assessed to a student meeting Virginia domiciliary status who has
140 not exceeded the 125% credit hour threshold.