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HOUSE BILL NO. 1671

Offered January 10, 2007

Prefiled December 5, 2006

A BILL to amend and reenact § 15.2-2242 of the Code of Virginia, relating to development impact fees for parks, playgrounds, and recreational facilities.

Patron—Marshall, R.G.

Referred to Committee on Counties, Cities and Towns

Be it enacted by the General Assembly of Virginia:**1. That § 15.2-2242 of the Code of Virginia is amended and reenacted as follows:**

§ 15.2-2242. Optional provisions of a subdivision ordinance.

A subdivision ordinance may include:

1. Provisions for variations in or exceptions to the general regulations of the subdivision ordinance in cases of unusual situations or when strict adherence to the general regulations would result in substantial injustice or hardship.

2. A requirement (i) for the furnishing of a preliminary opinion from the applicable health official regarding the suitability of a subdivision for installation of subsurface sewage disposal systems where such method of sewage disposal is to be utilized in the development of a subdivision and (ii) that all buildings constructed on lots resulting from subdivision of a larger tract that abuts or adjoins a public water or sewer system or main shall be connected to that public water or sewer system or main subject to the provisions of § 15.2-2121.

3. A requirement that, in the event streets in a subdivision will not be constructed to meet the standards necessary for inclusion in the secondary system of state highways or for state street maintenance moneys paid to municipalities, the subdivision plat and all approved deeds of subdivision, or similar instruments, must contain a statement advising that the streets in the subdivision do not meet state standards and will not be maintained by the Department of Transportation or the localities enacting the ordinances. Grantors of any subdivision lots to which such statement applies must include the statement on each deed of conveyance thereof. However, localities in their ordinances may establish minimum standards for construction of streets that will not be built to state standards.

For streets constructed or to be constructed, as provided for in this subsection, a subdivision ordinance may require that the same procedure be followed as that set forth in provision 5 of § 15.2-2241. Further, the subdivision ordinance may provide that the developer's financial commitment shall continue until such time as the local government releases such financial commitment in accordance with provision 11 of § 15.2-2241.

4. Reasonable provision for the voluntary funding of off-site road improvements and reimbursements of advances by the governing body. If a subdivider or developer makes an advance of payments for or construction of reasonable and necessary road improvements located outside the property limits of the land owned or controlled by him, the need for which is substantially generated and reasonably required by the construction or improvement of his subdivision or development, and such advance is accepted, the governing body may agree to reimburse the subdivider or developer from such funds as the governing body may make available for such purpose from time to time for the cost of such advance together with interest, which shall be excludable from gross income for federal income tax purposes, at a rate equal to the rate of interest on bonds most recently issued by the governing body on the following terms and conditions:

a. The governing body shall determine or confirm that the road improvements were substantially generated and reasonably required by the construction or improvement of the subdivision or development and shall determine or confirm the cost thereof, on the basis of a study or studies conducted by qualified traffic engineers and approved and accepted by the subdivider or developer.

b. The governing body shall prepare, or cause to be prepared, a report accepted and approved by the subdivider or developer, indicating the governmental services required to be furnished to the subdivision or development and an estimate of the annual cost thereof for the period during which the reimbursement is to be made to the subdivider or developer.

c. The governing body may make annual reimbursements to the subdivider or developer from funds made available for such purpose from time to time, including but not limited to real estate taxes assessed and collected against the land and improvements on the property included in the subdivision or development in amounts equal to the amount by which such real estate taxes exceed the annual cost of providing reasonable and necessary governmental services to such subdivision or development.

INTRODUCED

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59 5. In a county having the urban county executive form of government, in any city located within or
60 adjacent thereto, or any county adjacent thereto or a town located within such county, in any county
61 with a population between 57,000 and 57,450, or in any county with a population between 60,000 and
62 63,000, and in any city with a population between 140,000 and 160,000, provisions for payment by a
63 subdivider or developer of land of a pro rata share of the cost of reasonable and necessary road
64 improvements, located outside the property limits of the land owned or controlled by him but serving an
65 area having related traffic needs to which his subdivision or development will contribute, to reimburse
66 an initial subdivider or developer who has advanced such costs or constructed such road improvements.
67 Such ordinance may apply to road improvements constructed after July 1, 1988, in a county having the
68 urban county executive form of government; in a city located within or adjacent to a county having the
69 urban county executive form of government, or in a county adjacent to a county having the urban
70 county executive form of government or town located within such county and in any county with a
71 population between 57,000 and 57,450, or in any county with a population between 60,000 and 63,000,
72 such ordinance may only apply to road improvements constructed after the effective date of such
73 ordinance.

74 Such provisions shall provide for the adoption of a pro rata reimbursement plan which shall include
75 reasonable standards to identify the area having related traffic needs, to determine the total estimated or
76 actual cost of road improvements required to adequately serve the area when fully developed in
77 accordance with the comprehensive plan or as required by proffered conditions, and to determine the
78 proportionate share of such costs to be reimbursed by each subsequent subdivider or developer within
79 the area, with interest (i) at the legal rate or (ii) at an inflation rate prescribed by a generally accepted
80 index of road construction costs, whichever is less.

81 For any subdivision ordinance adopted pursuant to provision 5 of this section after February 1, 1993,
82 no such payment shall be assessed or imposed upon a subsequent developer or subdivider if (i) prior to
83 the adoption of a pro rata reimbursement plan the subsequent subdivider or developer has proffered
84 conditions pursuant to § 15.2-2303 for offsite road improvements and such proffered conditions have
85 been accepted by the locality, (ii) the locality has assessed or imposed an impact fee on the subsequent
86 development or subdivision pursuant to Article 8 (§ 15.2-2317 et seq.) of Chapter 22, or (iii) the
87 subsequent subdivider or developer has received final site plan, subdivision plan, or plan of development
88 approval from the locality prior to the adoption of a pro rata reimbursement plan for the area having
89 related traffic needs.

90 The amount of the costs to be reimbursed by a subsequent developer or subdivider shall be
91 determined before or at the time the site plan or subdivision is approved. The ordinance shall specify
92 that such costs are to be collected at the time of the issuance of a temporary or final certificate of
93 occupancy or functional use and occupancy within the development, whichever shall come first. The
94 ordinance also may provide that the required reimbursement may be paid (i) in lump sum, (ii) by
95 agreement of the parties on installment at a reasonable rate of interest or rate of inflation, whichever is
96 less, for a fixed number of years, or (iii) on such terms as otherwise agreed to by the initial and
97 subsequent subdividers and developers.

98 Such ordinance provisions may provide that no certificate of occupancy shall be issued to a
99 subsequent developer or subdivider until (i) the initial developer certifies to the locality that the
100 subsequent developer has made the required reimbursement directly to him as provided above or (ii) the
101 subsequent developer has deposited the reimbursement amount with the locality for transfer forthwith to
102 the initial developer.

103 6. Provisions for establishing and maintaining access to solar energy to encourage the use of solar
104 heating and cooling devices in new subdivisions. The provisions shall be applicable to a new subdivision
105 only when so requested by the subdivider.

106 7. Provisions, in any town with a population between 14,500 and 15,000, granting authority to the
107 governing body, in its discretion, to use funds escrowed pursuant to provision 5 of § 15.2-2241 for
108 improvements similar to but other than those for which the funds were escrowed, if the governing body
109 (i) obtains the written consent of the owner or developer who submitted the escrowed funds; (ii) finds
110 that the facilities for which funds are escrowed are not immediately required; (iii) releases the owner or
111 developer from liability for the construction or for the future cost of constructing those improvements
112 for which the funds were escrowed; and (iv) accepts liability for future construction of these
113 improvements. If such town fails to locate such owner or developer after making a reasonable attempt to
114 do so, the town may proceed as if such consent had been granted. In addition, the escrowed funds to be
115 used for such other improvement may only come from an escrow that does not exceed a principal
116 amount of \$30,000 plus any accrued interest and shall have been escrowed for at least five years.

117 8. (Effective until July 1, 2007) Provisions for clustering of single-family dwellings and preservation
118 of open space developments, which provisions shall comply with the requirements and procedures set
119 forth in subdivision A 12 of § 15.2-2286.

120 8. (Effective July 1, 2007) Provisions for clustering of single-family dwellings and preservation of

open space developments, which provisions shall comply with the requirements and procedures set forth in § 15.2-2286.1.

9. Provisions requiring that where a lot being subdivided or developed fronts on an existing street, and adjacent property on either side has an existing sidewalk, a locality may require the dedication of land for, and construction of, a sidewalk on the property being subdivided or developed, to connect to the existing sidewalk. Nothing in this paragraph shall alter in any way any authority of localities or the Department of Transportation to require sidewalks on any newly constructed street or highway.

10. Provisions for requiring and considering Phase I environmental site assessments based on the anticipated use of the property proposed for the subdivision or development that meet generally accepted national standards for such assessments, such as those developed by the American Society for Testing and Materials, and Phase II environmental site assessments, that also meet accepted national standards, such as, but not limited to, those developed by the American Society for Testing and Materials, if the locality deems such to be reasonably necessary, based on findings in the Phase I assessment, and in accordance with regulations of the United States Environmental Protection Agency and the American Society for Testing and Materials. A reasonable fee may be charged for the review of such environmental assessments. Such fees shall not exceed an amount commensurate with the services rendered, taking into consideration the time, skill, and administrative expense involved in such review.

11. Provisions for requiring disclosure and remediation of contamination and other adverse environmental conditions of the property prior to approval of subdivision and development plans.

12. Provisions for the payment of impact fees for residential and commercial development when the locality determines that existing facilities for parks, playgrounds, and recreation are inadequate to support the development. The locality shall make this determination at the time of submission of a plat or plan, or preliminary plat or plan where preliminary plats or plans are required, and fees shall be assessed no later than at the time the building permit is issued. Any fees assessed shall represent a pro rata share of the costs of reasonable and necessary capital improvements attributable to the proposed development.

Prior to any such assessment, the locality shall have in place a capital facilities plan that provides a reasonable basis for determining the extent or level of inadequacy of such facilities in the area of the proposed development.