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HOUSE BILL NO. 1642

Offered January 10, 2007

Prefiled November 28, 2006

A BILL to amend and reenact §§ 24.2-101, 24.2-107, 24.2-442, 24.2-443.3, and 24.2-444 of the Code of Virginia, relating to voter registration records; public inspection.

Patrons—Alexander and Wardrup

Referred to Committee on Privileges and Elections

Be it enacted by the General Assembly of Virginia:

1. That §§ 24.2-101, 24.2-107, 24.2-442, 24.2-443.3, and 24.2-444 of the Code of Virginia are amended and reenacted as follows:

§ 24.2-101. Definitions.

As used in this title, unless the context requires a different meaning:

"Candidate" means a person who seeks or campaigns for an office of the Commonwealth or one of its governmental units in a general, primary, or special election and who is qualified to have his name placed on the ballot for the office. "Candidate" shall include a person who seeks the nomination of a political party or who, by reason of receiving the nomination of a political party for election to an office, is referred to as its nominee. For the purposes of Chapters 8 (§ 24.2-800 et seq.), 9.3 (§ 24.2-945 et seq.), and 9.5 (§ 24.2-955 et seq.), "candidate" shall include any write-in candidate. However, no write-in candidate who has received less than 15 percent of the votes cast for the office shall be eligible to initiate an election contest pursuant to Article 2 (§ 24.2-803 et seq.) of Chapter 8. For the purposes of Chapters 9.3 (§ 24.2-945 et seq.) and 9.5 (§ 24.2-955 et seq.), "candidate" shall include any person who raises or spends funds in order to seek or campaign for an office of the Commonwealth, excluding federal offices, or one of its governmental units in a party nomination process or general, primary, or special election; and such person shall be considered a candidate until a final report is filed pursuant to Article 3 (§ 24.2-947 et seq.) of Chapter 9.3.

"Central absentee voter precinct" means a precinct established by a county or city pursuant to § 24.2-712 for the processing of absentee ballots for the county or city or any combination of precincts within the county or city.

"Constitutional office" or "constitutional officer" means a county or city office or officer referred to in Article VII, Section 4 of the Constitution of Virginia: clerk of the circuit court, attorney for the Commonwealth, sheriff, commissioner of the revenue, and treasurer.

"Election" means a general, primary, or special election.

"Election district" means the territory designated by proper authority or by law which is represented by an official elected by the people, including the Commonwealth, a congressional district, a General Assembly district, or a district for the election of an official of a county, city, town, or other governmental unit.

"Electoral board" or "local electoral board" means a board appointed pursuant to § 24.2-106 to administer elections for a county or city. The electoral board of the county in which a town or the greater part of a town is located shall administer the town's elections.

"General election" means an election held in the Commonwealth on the Tuesday after the first Monday in November or on the first Tuesday in May for the purpose of filling offices regularly scheduled by law to be filled at those times.

"Officer of election" means a person appointed by an electoral board pursuant to § 24.2-115 to serve at a polling place for any election.

"Party" or "political party" means an organization of citizens of the Commonwealth which, at either of the two preceding statewide general elections, received at least 10 percent of the total vote cast for any statewide office filled in that election. The organization shall have a state central committee and an office of elected state chairman which have been continually in existence for the six months preceding the filing of a nominee for any office.

"Polling place" means the one place provided for each precinct at which the qualified voters who are residents of the precinct may vote.

"Precinct" means the territory designated by the governing body of a county, city, or town to be served by one polling place.

"Primary" or "primary election" means an election held for the purpose of selecting a candidate to be the nominee of a political party for election to office.

"Qualified voter" means a person who is entitled to vote pursuant to the Constitution of Virginia and

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59 who is (i) 18 years of age on or before the day of the election or qualified pursuant to § 24.2-403 or
60 subsection D of § 24.2-544, (ii) a resident of the Commonwealth and of the precinct in which he offers
61 to vote, and (iii) registered to vote. No person who has been convicted of a felony shall be a qualified
62 voter unless his civil rights have been restored by the Governor or other appropriate authority. No
63 person adjudicated incapacitated shall be a qualified voter unless his capacity has been reestablished as
64 provided by law.

65 "Qualified voter in a town" means a person who is a resident within the corporate boundaries of the
66 town in which he offers to vote, duly registered in the county of his residence, and otherwise a qualified
67 voter.

68 "Referendum" means any election held pursuant to law to submit a question to the voters for
69 approval or rejection.

70 "Registered voter" means any person who is maintained on the Virginia voter registration system. All
71 registered voters shall be maintained on the Virginia voter registration system with active status unless
72 assigned to inactive status by a general registrar in accordance with Chapter 4 (§ 24.2-400 et seq.). For
73 purposes of applying the precinct size requirements of § 24.2-307, calculating election machine
74 requirements pursuant to Article 3 (§ 24.2-625 et seq.) of Chapter 6, mailing notices of local election
75 district, precinct or polling place changes as required by subdivision 13 of § 24.2-114 and § 24.2-306,
76 and determining the number of signatures required for candidate and voter petitions, "registered voter"
77 shall include only persons maintained on the Virginia voter registration system with active status.

78 "Registration records" means all official records concerning the registration of qualified voters and
79 shall include all records, lists, *applications*, and files, whether maintained in books, on cards, on
80 automated data bases, or by any other legally permitted record-keeping method.

81 "Residence" or "resident," for all purposes of qualification to register and vote, means and requires
82 both domicile and a place of abode. In determining domicile, consideration may be given to a person's
83 expressed intent, conduct, and all attendant circumstances including, but not limited to, financial
84 independence, business pursuits, employment, income sources, residence for income tax purposes,
85 marital status, residence of parents, spouse and children, if any, leasehold, sites of personal and real
86 property owned by the person, motor vehicle and other personal property registration, and other factors
87 reasonably necessary to determine the qualification of a person to register or vote.

88 "Special election" means any election that is held pursuant to law to fill a vacancy in office or to
89 hold a referendum.

90 "State Board" or "Board" means the State Board of Elections.

91 "Virginia voter registration system" or "voter registration system" means the automated central
92 record-keeping system for all voters registered within the Commonwealth that is maintained as provided
93 in Article 2 (§ 24.2-404 et seq.) of Chapter 4.

94 § 24.2-107. Meetings; quorum; notice; account of proceedings; seal; records open to inspection.

95 The electoral board of each city and county shall meet during the first week in February and during
96 the month of March each year at the time set by the board and at any other time on the call of any
97 board member. Two members shall constitute a quorum. Notice of each meeting shall be given to all
98 board members either by the secretary or the member calling the meeting at least three business days
99 prior to the meeting except in the case of an emergency as defined in § 2.2-3701. Notice shall be given
100 to the public as required by § 2.2-3707. All meetings shall be conducted in accordance with the
101 requirements of the Virginia Freedom of Information Act (§ 2.2-3700 et seq.) unless otherwise provided
102 by this section. Notwithstanding the public notice requirements of § 2.2-3707, two or more members of
103 an electoral board may meet on election day to discuss a matter concerning that day's election, where
104 such matter requires resolution on that day, and an effort has been made by all available means to give
105 notice of the meeting to all board members. The presence of two or more board members while the
106 ballots, election materials, or voting equipment are being prepared, current or potential polling places are
107 being inspected, or election officials are being trained, shall not constitute a meeting provided that no
108 discussion or deliberation takes place that would otherwise constitute a meeting.

109 The secretary shall keep an accurate account of all board proceedings in a minute book, including all
110 appointments and removals of general registrars and officers of election. The secretary shall keep in his
111 custody the duly adopted seal of the board.

112 Books, papers, and records of the board, *other than voter registration records*, shall be open to
113 public inspection by any registered voter whenever the general registrar's office is open for business
114 either at the office of the board or the office of the general registrar.

115 No election record containing an individual's social security number shall be made available for
116 inspection or copying by anyone. The State Board of Elections shall prescribe procedures for local
117 electoral boards and general registrars to make the information in certificates of candidate qualification
118 available in a manner that does not reveal social security numbers.

119 § 24.2-442. When registration permitted; lapse of registration.

120 The general registrar shall maintain and make available for inspection by any registered voter the

applications for temporary registration for his jurisdiction and separate lists for each precinct of persons registering to vote in the federal election. Registration under this article shall be permitted until the registration records are closed pursuant to § 24.2-416 and shall be valid for all elections for which the voter is eligible through the next two regularly scheduled general elections for federal office following its receipt. After the second federal general election, registration under this article shall no longer be valid. If an official reply to the application or an absentee ballot sent to the applicant is returned as undeliverable, no ballots for subsequent elections shall be sent under that application. No ballot shall be sent to the applicant, and no voted ballot received from the applicant shall be valid, (i) for any election held after the voter has notified the registrar that the voter no longer wishes to be registered or (ii) after the registrar has received notification that the voter has registered to vote in another state.

§ 24.2-443.3. When registration permitted.

The general registrar shall maintain and make available for inspection by any registered voter the applications for temporary registration for his jurisdiction and separate lists for each precinct of persons registering to vote pursuant to this article. Registration under this article shall be permitted until the registration records are closed pursuant to § 24.2-416 and shall be valid for all elections for which the voter is eligible through the next two regularly scheduled general elections for federal office following its receipt. If an official reply to the application or an absentee ballot sent to the applicant is returned as undeliverable, no ballots for subsequent elections shall be sent under that application. No ballot shall be sent to the applicant, and no voted ballot received from the applicant shall be valid, (i) for any election held after the voter has notified the registrar that the voter no longer wishes to be registered or (ii) after the registrar has received notification that the voter has registered to vote in another state.

§ 24.2-444. Duties of general registrars and State Board of Elections as to voter registration records; public inspection; exceptions.

A. Except for records relating to the declinations to register to vote or the identity of a voter registration agency through which a particular voter is registered, registration records shall be kept and preserved by the general registrar and in compliance with §§ 2.2-3803, 2.2-3808, and 24.2-114. The State Board shall provide to each general registrar, for each precinct in his county or city, lists of registered voters for inspection and lists of persons registering pursuant to § 24.2-442 and 24.2-443.3. The lists shall contain the name, address, date of birth, gender and all election districts applicable to each registered voter. The lists shall be opened to public inspection by any registered voter at the office of the general registrar when the office is open for business. New lists shall be provided not less than once each year to all localities except those in which an updated list is made available electronically for public inspection, and supplements containing additions, deletions, and changes shall be provided not less than (i) weekly during the 60 days preceding any general election and (ii) monthly at other times. Notwithstanding any other provision of law regarding the retention of records, upon receipt of any new complete list, the general registrar shall destroy the obsolete list and its supplements. No voter registration record containing an individual's social security number shall be made available for inspection or copying by anyone. No voter registration record containing an individual's residence address shall be made available for inspection or copying by anyone if the individual has furnished a post office box address in lieu of his residence address as authorized by § 24.2-418.

B. The general registrars shall maintain for at least two years and shall make available for public inspection and copying and, where available, photocopying at a reasonable cost, all records concerning the implementation of programs and activities conducted for the purpose of ensuring the accuracy and currency of the registration records, except to the extent that the records relate to the declination to register to vote or the identity of a voter registration agency through which any particular voter is registered. The records maintained shall include lists of the names and addresses of all persons to whom notices are sent pursuant to §§ 24.2-427, 24.2-428 and 24.2-428.1, including lists of the names and addresses of all persons to whom notices are sent, and information concerning whether each person has responded to the notice as of the date that inspection of the records is made.

C. The State Board shall provide to each general registrar, for each precinct in his county or city, lists of registered voters for inspection. The lists shall contain the name, addresses, date of birth, gender and all election districts applicable to each registered voter. New lists shall be provided not less than once each year to all localities except those in which an updated list is made available electronically for public inspection, and supplements containing additions, deletions and changes shall be provided not less than (i) weekly during the 60 days preceding any general election and (ii) monthly at other times. Notwithstanding any other provision of law regarding the retention of records, upon receipt of any new complete list, the general registrar shall destroy the obsolete list and its supplements. No list provided by the State Board under subsection A nor any record made available for public inspection under subsection B shall contain any of the following information: (i) an individual's social security number, or any part thereof; (ii) the residence address of an individual who has furnished a post office box address in lieu of his residence address as authorized by § 24.2-418; (iii) the declination by an

182 *individual to register to vote and related records; or (iv) the identity of a voter registration agency*
183 *through which a particular voter is registered. No voter registration records other than the lists*
184 *provided by the State Board under subsection A and the records made available under subsection B*
185 *shall be open to public inspection.*