Department of Planning and Budget 2006 Fiscal Impact Statement

1.	Bill Numbe	r SB410 ER
	House of Orig	gin Introduced Substitute Engrossed
	Second House	e In Committee Substitute Enrolled
2.	Patron	Hanger
3.	Committee	Passed Both Houses
4.	Title	No Child Left Behind; elimination plan

5. Summary/Purpose:

Directs the Board of Education to develop a plan to eliminate initiatives or conditions that are currently being funded by No Child Left Behind (NCLB), unless such initiatives or conditions are an integral and necessary component of the Commonwealth's own Standards of Quality (SOQ), Standards of Accreditation (SOA), or Standards of Learning (SOL). This bill also directs the Office of the Attorney General of Virginia to provide the Board and the General Assembly an estimate of the costs for providing legal services in the event that the elimination of any initiatives or conditions results in the withholding of Title I funds. The Board shall report on its plan to the Senate Committee on Education and Health, the House Committee on Education, the Senate Committee on Finance, and the House Committee on Appropriations by October 1, 2006.

- **6. Fiscal Impact Estimates are:** See Item 8.
- **7. Budget amendment necessary:** Unknown. It is unclear when such a plan would be implemented. The legislation calls for the Board of Education to report its plan on October 1, 2006, so it is assumed that the plan would not be implemented for FY 2007. However, a budget amendment may be needed in the 2007 General Assembly Session if the plan will be implemented for FY 2008.
- **8. Fiscal implications:** The fiscal impact of this bill cannot be determined. It is difficult to isolate initiatives or conditions of the NCLB Act that are not an integral and necessary component of the Standards of Quality, Standards of Accreditation, or Standards of Learning that would be eliminated under this bill and the associated federal funding impacts.

If the Board of Education was able to identify NCLB initiatives or conditions that are not an integral or necessary component of state efforts, and withdraw from participating in one or more NCLB titles, this action could result in a significant fiscal impact on the state and local school divisions. The United States Department of Education (USED) has provided guidance on the impact of nonparticipation in NCLB that indicates if a state withdraws from implementing one or more titles of the act, the funding associated with those titles would be withdrawn by USED. The attached table provides a summary of the federal grants related to the NCLB. This table provides an estimate of the amount of NCLB grant funding from state

fiscal year 2005 which would potentially be withheld should the Commonwealth withdraw from specific titles of the act.

If the Commonwealth declines to accept federal support offered through NCLB, local school divisions also would not receive formula funds offered through NCLB. In FY 2005, Virginia received approximately \$335 million in federal NCLB funds, with 93 percent of this funding provided directly to local school divisions. NCLB funding in FY 2006 is estimated to be \$355.0 million. Federal funds related to Title I of the NCLB Act represent the largest portion of NCLB funds received.

	Amount	Percent of NCLB Total
Federal Grants Directly Related to NCLB		
Title I Part A - Academic Achievement of the Disadvantaged	\$195,588,567	58.25%
Title I Part B - Reading First	\$16,928,231	5.04%
Title I Part B - Even Start	\$3,483,029	1.04%
Title I Part C - Migrant Education	\$ 815,713	0.24%
Title I Part D - Neglected or Delinquent Children	\$951,488	0.28%
Title I Part F - Comprehensive School Reform	\$ 5,508,205	1.64%
Subtotal, Title I Grants	\$223,275,233	66.49%
Other NCLB Awards		
Title II Part A - Improving Teacher Quality	\$52,577,308	15.66%
Title III, Part B - Mathematics and Science Partnerships	\$2,388,059	0.71%
Title II Part D - Enhancing Education Through Technology	\$10,334,465	3.08%
Title IV Part B – 21st Century Community Learning Centers	\$15,100,777	4.50%
Title V Part A - Innovative Programs	\$ 6,927,544	2.06%
Title VI Part A - State Assessments, Improving Academic Achievement	\$8,565,602	2.55%
Title VI, Part B - Rural & Low-Income Schools	\$1,165,973	0.35%
Title IV Part A – Safe & Drug-Free Schools & Communities	\$8,174,905	2.43%
Title III, Part A - English Language Acquisition	\$ 7,273,394	2.17%
Subtotal, Other NCLB Awards	\$112,508,027	33.51%

Source: Virginia Department of Education

This legislation also calls for the Office of the Attorney General to provide the Board and the General Assembly with an estimate of the legal costs for challenging any withholding of Title I funds on the basis of withdrawal from NCLB. The Office has advised that it is not possible to provide an estimate of such costs because there is no way of knowing the full extent of such legal challenges until the federal government has made a decision to withhold funds.

However, any such challenge would likely be a protracted (and costly) action that would be outside of the current budget authority for the Attorney General's Office.

It is assumed that any costs associated with the submission of the Board's report to the General Assembly would be absorbed within the current operating budget of the Department of Education.

- **9. Specific agency or political subdivisions affected:** Board of Education, Direct Aid to Public Education, local school divisions, Office of the Attorney General.
- 10. Technical amendment necessary: None.

11. Other comments: This bill is identical to HB 1427 ER.

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