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**SENATE BILL NO. 666****AMENDMENT IN THE NATURE OF A SUBSTITUTE**(Proposed by the House Committee on Transportation  
on March 2, 2006)

(Patron Prior to Substitute—Senator Saslaw)

A *BILL to amend and reenact §§ 33.1-23.03:1, 56-557, 56-558, 56-560, 56-563, 56-564, 56-566, 56-567.1, 56-573.1, 58.1-811, 58.1-3203, and 58.1-3703 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 33.1-23.03:9 and 58.1-3606.1, relating to concession agreements pursuant to the Public-Private Transportation Act of 1995 and the taxation thereof; allocation of concession payments.*

**Be it enacted by the General Assembly of Virginia:**

1. That §§ 33.1-23.03:1, 56-557, 56-558, 56-560, 56-563, 56-564, 56-566, 56-567.1, 56-573.1, 58.1-811, 58.1-3203, and 58.1-3703 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding sections numbered 33.1-23.03:9 and 58.1-3606.1 as follows:

§ 33.1-23.03:1. Transportation Trust Fund.

There is hereby created in the Department of the Treasury a special nonreverting fund to be known as the Transportation Trust Fund, consisting of:

1. Funds remaining for highway construction purposes, among the several highway systems pursuant to § 33.1-23.1.

2. [Repealed.]

3. The additional revenues generated by enactments of Chapters 11, 12 and 15 of the Acts of Assembly, 1986 Special Session, and designated for this fund.

4. Tolls and other revenues derived from the projects financed or refinanced pursuant to this title which are payable into the state treasury and tolls and other revenues derived from other transportation projects, which may include upon the request of the applicable appointed governing body, as soon as their obligations have been satisfied, such tolls and revenue derived for transportation projects pursuant to § 33.1-253 (Chesapeake Bay Bridge and Tunnel District) and § 33.1-320 (Richmond Metropolitan Authority) or if the appointed governing body requests refunding or advanced refunding by the Board and such refunding or advanced refunding is approved by the General Assembly. Such funds shall be held in separate subaccounts of the Transportation Trust Fund to the extent required by law or the Board.

5. Tolls and other revenues derived from the Richmond-Petersburg Turnpike, provided that such funds shall be held in a separate subaccount of the Transportation Trust Fund and allocated as set forth in Chapter 574 of the Acts of Assembly of 1983 until expiration of that Act.

6. Such other funds as may be appropriated by the General Assembly from time to time, and designated for this fund.

7. All interest, dividends and appreciation which may accrue to the Transportation Trust Fund and the Highway Maintenance and Construction Fund, except that interest on funds becoming part of the Transportation Trust Fund under subdivision 1 and the Highway Maintenance and Construction Fund shall not become part of the Transportation Trust Fund until July 1, 1988.

8. All amounts required by contract to be paid over to the Transportation Trust Fund.

9. *Concession payments paid to the Commonwealth by a private entity pursuant to the Public-Private Transportation Act of 1995 (§ 56-556 et seq.).*

§ 33.1-23.03:9. *Concession Payments Account.*

A. *Concession payments to the Commonwealth deposited into the Transportation Trust Fund pursuant to subdivision 9 of § 33.1-23.03:1 from qualifying transportation facilities developed and/or operated pursuant to the Public-Private Transportation Act of 1995 (§ 56-556 et seq.) shall be held in a separate subaccount to be designated the "Concession Payments Account," hereinafter referred to as "the Account," together with all interest, dividends, and appreciation that accrue to the Account and that are not otherwise specifically directed by law or reserved by the Board for other purposes allowed by law.*

B. *The Board may make allocations from the Account upon such terms and subject to such conditions as the Board deems appropriate, to:*

1. *Pay or finance all or part of the costs of programs or projects, including without limitation, the costs of planning, operation, maintenance, and improvements incurred in connection with the acquisition and construction of projects, provided that allocations from the Account shall be limited to programs and projects that are reasonably related to or benefit the users of the qualifying transportation facility that was the subject of a concession pursuant to the Public Private Transportation Act. The priorities of*

60 metropolitan planning organizations, planning district commissions, local governments, and  
61 transportation corridors shall be considered by the Board in making project allocations from moneys in  
62 the Account.

63 2. Repay funds from the Toll Facilities Revolving Account or the Transportation Partnership  
64 Opportunity Fund.

65 3. Pay the Board's reasonable costs and expenses incurred in the administration and management of  
66 the Account.

67 C. Concession payments to the Commonwealth for a qualifying transportation facility located within  
68 the boundaries of a rapid rail project for which a federal Record of Decision has been issued shall be  
69 held in a subaccount separate from the Concession Payments Account together with all interest,  
70 dividends, and appreciation that accrue to the subaccount. The Board may make allocations from the  
71 subaccount, as the Board deems appropriate, to:

72 1. Pay or finance all or part of the costs of planning, design, land acquisition, and improvements  
73 incurred in connection with the construction of such rapid rail project consistent with the issued federal  
74 Record of Decision, as may be revised from time to time; and

75 2. Upon determination by the Board that sufficient funds are or will be available to meet the  
76 schedule for construction of such rapid rail project, pay or finance all or part of the costs of planning,  
77 design, land acquisition, and improvements incurred in connection with other highway and public  
78 transportation projects within the corridor of the rapid rail project or within the boundaries of the  
79 qualifying transportation facility. In the case of highway projects, the Board shall follow an approval  
80 process generally in accordance with § 33.1-18.

81 D. The provisions of this section shall be liberally construed to the end that its beneficial purposes  
82 may be effectuated. Insofar as this provision is inconsistent with the provisions of any other general,  
83 special, or local law, this provision shall be controlling.

84 E. If any provision of this section or the application thereof to any person or circumstances is held  
85 invalid by a court of competent jurisdiction, such invalidity shall not affect other provisions or  
86 applications of this section that can be given effect without the invalid provision or application, and to  
87 this end the provisions of this section are declared to be severable.

88 § 56-557. Definitions.

89 As used in this chapter, unless the context requires a different meaning:

90 "Affected jurisdiction" means any county, city or town in which all or a portion of a qualifying  
91 transportation facility is located and any other responsible public entity directly affected by the  
92 qualifying transportation facility.

93 "Asset management" means a systematic process of operating and maintaining the state system of  
94 highways by combining engineering practices and analyses with sound business practices and economic  
95 theory to achieve cost-effective outcomes.

96 "Commission" means the State Corporation Commission.

97 "Comprehensive agreement" means the comprehensive agreement between the private entity and the  
98 responsible public entity required by § 56-566 of this chapter.

99 "Concession" means any lease, license, franchise, easement, or other binding agreement transferring  
100 rights for the use or control, in whole or in part, of a qualifying transportation facility by a responsible  
101 public entity to a private entity for a definite term during which the private entity will provide  
102 transportation-related services including, but not limited to, operations and maintenance, revenue  
103 collection, toll-collection enforcement, design, construction, and other activities that enhance throughput,  
104 reduce congestion, or otherwise manage the facility in return for the right to receive all or a portion of  
105 the revenues of the qualifying transportation facility.

106 "Concession payment" means a payment from a private entity to a responsible public entity in  
107 connection with the development and/or operation of a qualifying transportation facility pursuant to a  
108 concession.

109 "Develop" or "development" means to plan, design, develop, finance, lease, acquire, install, construct,  
110 or expand.

111 "Interim agreement" means an agreement, including a memorandum of understanding or binding  
112 preliminary agreement, between the private entity and the responsible public entity that provides for  
113 completion of studies and any other activities to advance the development and/or operation of a  
114 qualifying transportation facility.

115 "Maintenance" means that term as defined in § 33.1-23.02.

116 "Material default" means any default by the private entity in the performance of its duties under  
117 subsection E of § 56-565 of this chapter that jeopardizes adequate service to the public from a  
118 qualifying transportation facility and remains unremedied after the responsible public entity has provided  
119 notice to the private entity and a reasonable cure period has elapsed.

120 "Multimodal transportation facility" means a transportation facility consisting of multiple modes of  
121 transportation.

"Operate" or "operation" means to finance, maintain, improve, equip, modify, repair, or operate.

"Private entity" means any natural person, corporation, general partnership, limited liability company, limited partnership, joint venture, business trust, public benefit corporation, non-profit entity or other business entity.

"Public entity" means the Commonwealth and any agency or authority thereof, any county, city, or town and any other political subdivision of any of the foregoing, but shall not include any public service company.

"Qualifying transportation facility" means one or more transportation facilities developed and/or operated by a private entity pursuant to this chapter.

"Responsible public entity" means a public entity, including local governments and regional authorities, that has the power to develop and/or operate the qualifying transportation facility.

"Revenues" means all revenues, including, but not limited to, income, earnings, user fees, lease payments, allocations, federal, state, *regional*, and local appropriations *or the appropriations or other funds available to any political subdivision, authority, or instrumentality thereof*, bond proceeds, equity investments, and/or service payments arising out of or in connection with supporting the development and/or operation of a qualifying transportation facility, including without limitation, money received as grants or otherwise from the United States of America, from any public entity, or from any agency or instrumentality of the foregoing in aid of such facility.

"Service contract" means a contract entered into between a public entity and the private entity pursuant to § 56-561 of this chapter.

"Service payments" means payments to the private entity in connection with the development and/or operation of a qualifying transportation facility pursuant to a service contract.

"State" means the Commonwealth of Virginia.

"Transportation facility" means any road, bridge, tunnel, overpass, ferry, airport, mass transit facility, vehicle parking facility, port facility or similar commercial facility used for the transportation of persons or goods, together with any buildings, structures, parking areas, appurtenances, and other property needed to operate such facility; *however, a commercial or retail use or enterprise not essential to the transportation of persons or goods shall not be a "transportation facility."*

"User fees" mean the rates, tolls, fees, or other charges imposed by the private entity for use of all or a portion of a qualifying transportation facility pursuant to the interim or comprehensive agreement.

§ 56-558. Policy.

A. The General Assembly finds that:

1. There is a public need for timely development and/or operation of transportation facilities within the Commonwealth that address the needs identified by the appropriate state, regional, or local transportation plan by improving safety, reducing congestion, increasing capacity, and/or enhancing economic efficiency and that such public need may not be wholly satisfied by existing methods of procurement in which qualifying transportation facilities are developed and/or operated;

2. Such public need may not be wholly satisfied by existing ways in which transportation facilities are developed and/or operated; and

3. Authorizing private entities to develop and/or operate one or more transportation facilities may result in the ~~availability~~ *development and/or operation* of such transportation facilities to the public in a more timely, more efficient, or less costly fashion, thereby serving the public safety and welfare.

B. An action, other than the approval of the responsible public entity under § 56-560 of this chapter, shall serve the public purpose of this chapter if such action, *including undertaking a concession*, facilitates the timely development of a ~~qualifying transportation facility~~ *or the* and/or operation of a qualifying transportation facility.

C. It is the intent of this chapter, among other things, to encourage investment in the Commonwealth by private entities that facilitates the development and/or operation of transportation facilities. Accordingly, public and private entities may have the greatest possible flexibility in contracting with each other for the provision of the public services which are the subject of this chapter.

D. This chapter shall be liberally construed in conformity with the purposes hereof.

§ 56-560. Approval by the responsible public entity.

A. The private entity may request approval by the responsible public entity. Any such request shall be accompanied by the following material and information unless waived by the responsible public entity in its guidelines or other instructions given, in writing, to the private entity with respect to the transportation facility or facilities that the private entity proposes to develop and/or operate as a qualifying transportation facility:

1. A topographic map (1:2,000 or other appropriate scale) indicating the location of the transportation facility or facilities;

2. A description of the transportation facility or facilities, including the conceptual design of such facility or facilities and all proposed interconnections with other transportation facilities;

183 3. The proposed date for development and/or operation of the transportation facility or facilities along  
184 with an estimate of the life-cycle cost of the transportation facility as proposed;

185 4. A statement setting forth the method by which the private entity proposes to secure any property  
186 interests required for the transportation facility or facilities;

187 5. Information relating to the current transportation plans, if any, of each affected jurisdiction;

188 6. A list of all permits and approvals required for developing and/or operating improvements to the  
189 transportation facility or facilities from local, state, or federal agencies and a projected schedule for  
190 obtaining such permits and approvals;

191 7. A list of public utility facilities, if any, that will be crossed by the transportation facility or  
192 facilities and a statement of the plans of the private entity to accommodate such crossings;

193 8. A statement setting forth the private entity's general plans for developing and/or operating the  
194 transportation facility or facilities, including identification of any revenue, public or private, or proposed  
195 debt or equity investment *or concession* proposed by the private entity;

196 9. The names and addresses of the persons who may be contacted for further information concerning  
197 the request;

198 10. Information on how the private entity's proposal will address the needs identified in the  
199 appropriate state, regional, or local transportation plan by improving safety, reducing congestion,  
200 increasing capacity, and/or enhancing economic efficiency; and

201 11. Such additional material and information as the responsible public entity may reasonably request  
202 pursuant to its guidelines or other written instructions.

203 B. The responsible public entity may request proposals from private entities for the development  
204 and/or operation of transportation facilities. The responsible public entity shall not charge a fee to cover  
205 the costs of processing, reviewing, and evaluating proposals received in response to such requests.

206 C. The responsible public entity may grant approval of the development and/or operation of the  
207 transportation facility or facilities as a qualifying transportation facility if the responsible public entity  
208 determines that it serves the public purpose of this chapter. The responsible public entity may determine  
209 that the development and/or operation of the transportation facility or facilities as a qualifying  
210 transportation facility serves such public purpose if:

211 1. There is a public need for the transportation facility or facilities the private entity proposes to  
212 develop and/or operate as a qualifying transportation facility;

213 2. The transportation facility or facilities and the proposed interconnections with existing  
214 transportation facilities, and the private entity's plans for development and/or operation of the qualifying  
215 transportation facility or facilities, are, in the opinion of the responsible public entity, reasonable and  
216 will address the needs identified in the appropriate state, regional, or local transportation plan by  
217 improving safety, reducing congestion, increasing capacity, and/or enhancing economic efficiency;

218 3. The estimated cost of *developing and/or operating* the transportation facility or facilities is  
219 reasonable in relation to similar facilities; and

220 4. The private entity's plans will result in the timely development and/or operation of the  
221 transportation facility or facilities or their more efficient operation.

222 In evaluating any request, the responsible public entity may rely upon internal staff reports prepared  
223 by personnel familiar with the operation of similar facilities or the advice of outside advisors or  
224 consultants having relevant experience.

225 D. The responsible public entity may charge a reasonable fee to cover the costs of processing,  
226 reviewing, and evaluating the request submitted by a private entity pursuant to subsection A, including  
227 without limitation, reasonable attorney's fees and fees for financial and other necessary advisors or  
228 consultants. The responsible public entity shall also develop guidelines that establish the process for the  
229 acceptance and review of a proposal from a private entity pursuant to subsections A and B. Such  
230 guidelines shall establish a specific schedule for review of the proposal by the responsible public entity,  
231 a process for alteration of that schedule by the responsible public entity if it deems that changes are  
232 necessary because of the scope or complexity of proposals it receives, the process for receipt and review  
233 of competing proposals, and the type and amount of information that is necessary for adequate review of  
234 proposals in each stage of review. For qualifying transportation facilities that have approved or pending  
235 state and federal environmental clearances, secured significant right of way, have previously allocated  
236 significant state or federal funding, or exhibit other circumstances that could reasonably reduce the  
237 amount of time to develop and/or operate the qualifying transportation facility in accordance with the  
238 purpose of this chapter, the guidelines shall provide for a prioritized documentation, review, and  
239 selection process.

240 E. The approval of the responsible public entity shall be subject to the private entity's entering into  
241 an interim agreement or a comprehensive agreement with the responsible public entity.

242 F. In connection with its approval of the development and/or operation of the transportation facility  
243 or facilities as a qualifying transportation facility, the responsible public entity shall establish a date for  
244 the acquisition of or the beginning of construction of or improvements to the qualifying transportation

facility. The responsible public entity may extend such date from time to time.

G. The responsible public entity shall take appropriate action, as more specifically set forth in its guidelines, to protect confidential and proprietary information provided by the private entity pursuant to an agreement under subdivision 11 of § 2.2-3705.6.

H. The responsible public entity may also apply for, execute, and/or endorse applications submitted by private entities to obtain federal credit assistance for qualifying projects developed and/or operated pursuant to this chapter.

§ 56-563. Affected jurisdictions.

A. Any private entity requesting approval from, or submitting a proposal to, a responsible public entity under § 56-560 shall notify each affected jurisdiction by furnishing a copy of its request or proposal to each affected jurisdiction.

B. Each affected jurisdiction that is not a responsible public entity for the respective qualifying transportation facility shall, within 60 days after receiving a request for comments from the responsible public entity, submit any comments it may have in writing on the proposed qualifying transportation facility to the responsible public entity and indicating whether the facility will address the needs identified in the appropriate state, regional, or local transportation plan by improving safety, reducing congestion, increasing capacity, and/or enhancing economic efficiency.

*C. Any qualifying transportation facility, title or easement to which is held by the Commonwealth or an agency or authority therefor and the rights to develop or operate which have been granted to the private entity through a concession as defined in § 56-557, shall be subject to the provisions of Title 15.2 in the same manner as a facility of the Commonwealth, mutatis mutandis, except that such private entity shall comply with the provisions of subsections B and C of § 15.2-2202 as they related to the affected jurisdiction's comprehensive plan.*

§ 56-564. Dedication of public property.

Any public entity may dedicate any property interest that it has for public use as a qualified transportation facility if it finds that so doing will serve the public purpose of this chapter. In connection with such dedication, a public entity may convey any property interest that it has, subject to the conditions imposed by general law governing such conveyances, to the private entity, subject to the provisions of this chapter, for such consideration as such public entity may determine. The aforementioned consideration may include, without limitation, the agreement of the private entity to develop and/or operate the qualifying transportation facility. The property interests that the public entity may convey to the private entity in connection with a dedication under this section may include licenses, franchises, easements, *concessions*, or any other right or interest the public entity deems appropriate. *Such property interest including, but not limited to, a leasehold interest in and/or rights to use real property constituting a qualifying transportation facility shall be considered property indirectly owned by a government if described in § 58.1-3606.1.*

§ 56-566. Comprehensive agreement.

A. Prior to developing and/or operating the qualifying transportation facility, the private entity shall enter into a comprehensive agreement with the responsible public entity. The comprehensive agreement shall, as appropriate, provide for:

1. Delivery of performance and payment bonds in connection with the development and/or operation of the qualifying transportation facility, in the forms and amounts satisfactory to the responsible public entity;

2. Review of plans for the development and/or operation of the qualifying transportation facility by the responsible public entity and approval by the responsible public entity if the plans conform to standards acceptable to the responsible public entity;

3. Inspection of construction of or improvements to the qualifying transportation facility by the responsible public entity to ensure that they conform to the standards acceptable to the responsible public entity;

4. Maintenance of a policy or policies of public liability insurance (copies of which shall be filed with the responsible public entity accompanied by proofs of coverage) or self-insurance, each in form and amount satisfactory to the responsible public entity and reasonably sufficient to insure coverage of tort liability to the public and employees and to enable the continued operation of the qualifying transportation facility;

5. Monitoring of the maintenance practices of the private entity by the responsible public entity and the taking of such actions as the responsible public entity finds appropriate to ensure that the qualifying transportation facility is properly maintained;

6. Reimbursement to be paid to the responsible public entity for services provided by the responsible public entity;

7. Filing of appropriate financial statements in a form acceptable to the responsible public entity on a periodic basis;

8. Compensation to the private entity which may include a reasonable development fee, a reasonable maximum rate of return on investment, and/or reimbursement of development expenses in the event of termination for convenience by the responsible public entity as agreed upon between the responsible public entity and the private entity;

9. The date of termination of the private entity's authority and duties under this chapter and dedication to the appropriate public entity; and

10. Guaranteed cost and completion guarantees related to the development and/or operation of the qualified transportation facility and payment of damages for failure to meet the completion guarantee.

B. The comprehensive agreement shall provide for such user fees as may be established from time to time by agreement of the parties. Any user fees shall be set at a level that takes into account any lease payments, service payments, and compensation to the private entity or as specified in the comprehensive agreement. A copy of any service contract shall be filed with the responsible public entity. A schedule of the current user fees shall be made available by the private entity to any member of the public on request. In negotiating user fees under this section, the parties shall establish fees that are the same for persons using the facility under like conditions except as required by agreement between the parties to preserve capacity and prevent congestion on the qualifying transportation facility. The execution of the comprehensive agreement or any amendment thereto shall constitute conclusive evidence that the user fees provided for therein comply with this chapter. User fees established in the comprehensive agreement as a source of revenues may be in addition to, or in lieu of, service payments.

C. In the comprehensive agreement, the responsible public entity may agree to make grants or loans for the development and/or operation of the qualifying transportation facility from time to time from amounts received from the federal government or any agency or instrumentality thereof.

D. The comprehensive agreement shall incorporate the duties of the private entity under this chapter and may contain such other terms and conditions that the responsible public entity determines serve the public purpose of this chapter. Without limitation, the comprehensive agreement may contain provisions under which the responsible public entity agrees to provide notice of default and cure rights for the benefit of the private entity and the persons specified therein as providing financing for the qualifying transportation facility. The comprehensive agreement may contain such other lawful terms and conditions to which the private entity and the responsible public entity mutually agree, including, without limitation, provisions regarding unavoidable delays or provisions providing for a loan of public funds for the development and/or operation of one or more qualifying transportation facilities.

E. The comprehensive agreement shall provide for the distribution of any earnings in excess of the maximum rate of return as negotiated in the comprehensive agreement. Without limitation, excess earnings may be distributed to the Commonwealth's Transportation Trust Fund, to the responsible public entity, or to the private entity for debt reduction or they may be shared with appropriate public entities. *Any payments under a concession arrangement for which the Commonwealth is the responsible public entity shall be paid into the Transportation Trust Fund.*

F. Any changes in the terms of the comprehensive agreement, as may be agreed upon by the parties from time to time, shall be added to the comprehensive agreement by written amendment.

G. Notwithstanding any contrary provision of this chapter, a responsible public entity may enter into a comprehensive agreement with multiple private entities if the responsible public entity determines in writing that it is in the public interest to do so.

H. The comprehensive agreement may provide for the development and/or operation of phases or segments of the qualifying transportation facility.

#### § 56-567.1. Financing.

Any financing of a qualifying transportation facility may be in such amounts and upon such terms and conditions as may be determined by the parties to the interim or comprehensive agreement. Without limiting the generality of the foregoing, the private entity and the responsible public entity may propose to utilize any and all revenues that may be available to them and may, to the fullest extent permitted by applicable law, issue debt, equity, or other securities or obligations, enter into leases, *concessions*, and grant and loan agreements, access any designated transportation trust funds, borrow or accept grants from any state infrastructure bank and secure any financing with a pledge of, security interest in, or lien on, any or all of its property, including all of its property interests in the qualifying transportation facility.

#### § 56-573.1. Procurement.

The Virginia Public Procurement Act (§ 2.2-4300 et seq.) shall not apply to this chapter; however, a responsible public entity may enter into an interim or a comprehensive agreement only in accordance with guidelines adopted by it as follows:

1. A responsible public entity may enter into an interim or a comprehensive agreement in accordance with guidelines adopted by it that are consistent with procurement through "competitive sealed bidding" as defined in § 2.2-4301 and subsection B of § 2.2-4310.

2. A responsible public entity may enter into an interim or a comprehensive agreement in accordance

with guidelines adopted by it that are consistent with the procurement of "other than professional services" through competitive negotiation as defined in § 2.2-4301 and subsection B of § 2.2-4310. Such responsible public entity shall not be required to select the proposal with the lowest price offer, but may consider price as one factor in evaluating the proposals received. Other factors that may be considered include (i) the proposed cost of the qualifying transportation facility; (ii) the general reputation, qualifications, industry experience, and financial capacity of the private entity; (iii) the proposed design, operation, and feasibility of the qualifying transportation facility; (iv) the eligibility of the facility for priority selection, review, and documentation timelines under the responsible public entity's guidelines; (v) local citizen and public entity comments; (vi) benefits to the public; (vii) the private entity's compliance with a minority business enterprise participation plan or good faith effort to comply with the goals of such plan; (viii) the private entity's plans to employ local contractors and residents; (ix) the safety record of the private entity; (x) the ability of the facility to address the needs identified in the appropriate state, regional or local transportation plan by improving safety, reducing congestion, increasing capacity, and/or enhancing economic efficiency; and (xi) other criteria that the responsible public entity deems appropriate.

A responsible public entity shall proceed in accordance with the guidelines adopted by it pursuant to subdivision 1 unless it determines that proceeding in accordance with the guidelines adopted by it pursuant to this subdivision is likely to be advantageous to the responsible public entity and the public, based on (i) the probable scope, complexity, or urgency of a project; (ii) risk sharing including guaranteed cost or completion guarantees, added value, or debt or equity investments proposed by the private entity; or (iii) an increase in funding, dedicated revenue source or other economic benefit that would not otherwise be available. When the responsible public entity determines to proceed according to the guidelines adopted by it pursuant to this subdivision, it shall state the reasons for its determination in writing. If a state agency is the responsible public entity, the approval of the Secretary of Transportation shall be required as more specifically set forth in the guidelines before the comprehensive agreement is signed.

3. Interim or comprehensive agreements for maintenance or asset management services for a transportation facility that is a highway, bridge, tunnel or overpass, and any amendment or change order thereto that increases the highway lane-miles receiving services under such an agreement shall be procured in accordance with guidelines that are consistent with procurement through "competitive sealed bidding" as defined in § 2.2-4301 and subsection B of § 2.2-4310. Furthermore, such contracts shall be of a size and scope to encourage maximum competition and participation by agency prequalified contractors and otherwise qualified contractors.

4. The provisions of subdivision 3 shall not apply to maintenance or asset management services agreed to as part of the initial provisions of any interim or comprehensive agreement entered into for the original construction, reconstruction, or improvement of any highway pursuant to Chapter 22 (§ 56-556 et seq.) of Title 56 *and shall not apply to any concession that, at a minimum, provides for (i) the construction, reconstruction, or improvement of any transportation facility or (ii) the operation and maintenance of any transportation facility with existing toll facilities.*

5. Once a comprehensive agreement has been entered into, and the process of bargaining of all phases or aspects of the comprehensive agreement is complete, a responsible public entity shall make available, upon request, procurement records in accordance with § 2.2-4342.

6. Nothing in this section shall require that professional services be procured by any method other than competitive negotiation in accordance with the Virginia Public Procurement Act (§ 2.2-4300 et seq.).

§ 58.1-811. Exemptions.

A. The taxes imposed by §§ 58.1-801 and 58.1-807 shall not apply to any deed conveying real estate or lease of real estate:

1. To an incorporated college or other incorporated institution of learning not conducted for profit, where such real estate is intended to be used for educational purposes and not as a source of revenue or profit;

2. To an incorporated church or religious body or to the trustee or trustees of any church or religious body, or a corporation mentioned in § 57-16.1, where such real estate is intended to be used exclusively for religious purposes, or for the residence of the minister of any such church or religious body;

3. To the United States, the Commonwealth, or to any county, city, town, district or other political subdivision of the Commonwealth;

4. To the Virginia Division of the United Daughters of the Confederacy;

5. To any nonstock corporation organized exclusively for the purpose of owning or operating a hospital or hospitals not for pecuniary profit;

6. To a corporation upon its organization by persons in control of the corporation in a transaction which qualifies for nonrecognition of gain or loss pursuant to § 351 of the Internal Revenue Code as it

429 exists at the time of the conveyance;

430 7. From a corporation to its stockholders upon complete or partial liquidation of the corporation in a  
431 transaction which qualifies for income tax treatment pursuant to § 331, 332, 333 or 337 of the Internal  
432 Revenue Code as it exists at the time of liquidation;

433 8. To the surviving or new corporation, partnership or limited liability company upon merger or  
434 consolidation of two or more corporations, partnerships or limited liability companies, or in a  
435 reorganization within the meaning of § 368 (a) (1) (C) and (F) of the Internal Revenue Code as  
436 amended;

437 9. To a subsidiary corporation from its parent corporation, or from a subsidiary corporation to a  
438 parent corporation, if the transaction qualifies for nonrecognition of gain or loss under the Internal  
439 Revenue Code as amended;

440 10. To a partnership or limited liability company, when the grantors are entitled to receive not less  
441 than 50 percent of the profits and surplus of such partnership or limited liability company; provided that  
442 the transfer to a limited liability company is not a precursor to a transfer of control of the assets of the  
443 company to avoid recordation taxes;

444 11. From a partnership or limited liability company, when the grantees are entitled to receive not less  
445 than 50 percent of the profits and surplus of such partnership or limited liability company; provided that  
446 the transfer from a limited liability company is not subsequent to a transfer of control of the assets of  
447 the company to avoid recordation taxes;

448 12. To trustees of a revocable inter vivos trust, when the grantors in the deed and the beneficiaries of  
449 the trust are the same persons, regardless of whether other beneficiaries may also be named in the trust  
450 instrument, when no consideration has passed between the grantor and the beneficiaries; and to the  
451 original beneficiaries of a trust from the trustees holding title under a deed in trust;

452 13. When the grantor is the personal representative of a decedent's estate or trustee under a will or  
453 inter vivos trust of which the decedent was the settlor, other than a security trust defined in § 55-58.1,  
454 and the sole purpose of such transfer is to comply with a devise or bequest in the decedent's will or to  
455 transfer title to one or more beneficiaries after the death of the settlor in accordance with a dispositive  
456 provision in the trust instrument; or

457 14. When the grantor is an organization exempt from taxation under § 501 (c) (3) of the Internal  
458 Revenue Code that is organized and operated primarily to acquire land and purchase materials to erect  
459 or rehabilitate low-cost homes on such land, which homes are sold at cost to persons who otherwise  
460 would be unable to afford to buy a home through conventional means, located in a county with a  
461 population of not less than 28,500 and not more than 28,650 or a city with a population of not less than  
462 66,000 and not more than 70,000.

463 B. The taxes imposed by §§ 58.1-803 and 58.1-804 shall not apply to any deed of trust or mortgage:

464 1. Given by an incorporated college or other incorporated institution of learning not conducted for  
465 profit;

466 2. Given by the trustee or trustees of a church or religious body or given by an incorporated church  
467 or religious body, or given by a corporation mentioned in § 57-16.1;

468 3. Given by any nonstock corporation organized exclusively for the purpose of owning and/or  
469 operating a hospital or hospitals not for pecuniary profit;

470 4. Given by any local governmental entity or political subdivision of the Commonwealth to secure a  
471 debt payable to any other local governmental entity or political subdivision; or

472 5. Securing a loan made by an organization described in subdivision 14 of subsection A of this  
473 section.

474 C. The tax imposed by § 58.1-802 shall not apply to any:

475 1. Transaction described in subdivisions 6 through 13 of subsection A of this section;

476 2. Instrument or writing given to secure a debt;

477 3. Deed conveying real estate from an incorporated college or other incorporated institution of  
478 learning not conducted for profit;

479 4. Deed conveying real estate from the United States, the Commonwealth or any county, city, town,  
480 district or other political subdivision thereof;

481 5. Conveyance of real estate to the Commonwealth or any county, city, town, district or other  
482 political subdivision thereof, if such political unit is required by law to reimburse the parties taxable  
483 pursuant to § 58.1-802; or

484 6. Deed conveying real estate from the trustee or trustees of a church or religious body or from an  
485 incorporated church or religious body, or from a corporation mentioned in § 57-16.1.

486 D. No recordation tax shall be required for the recordation of any deed of gift between a grantor or  
487 grantors and a grantee or grantees when no consideration has passed between the parties. Such deed  
488 shall state therein that it is a deed of gift.

489 E. The tax imposed by § 58.1-807 shall not apply to any lease to the United States, the  
490 Commonwealth, or any county, city, town, district or other political subdivision of the Commonwealth.



F. The taxes imposed by §§ 58.1-801, 58.1-802, 58.1-807, 58.1-808 and 58.1-814 shall not apply to (i) any deed of gift conveying real estate or any interest therein to The Nature Conservancy or (ii) any lease of real property or any interest therein to The Nature Conservancy, where such deed of gift or lease of real estate is intended to be used exclusively for the purpose of preserving wilderness, natural or open space areas.

G. The words "trustee" or "trustees," as used in subdivision 2 of subsection A, subdivision 2 of subsection B, and subdivision 6 of subsection C, include the trustees mentioned in § 57-8 and the ecclesiastical officers mentioned in § 57-16.

H. No recordation tax levied pursuant to this chapter shall be levied on the release of a contractual right, if the release is contained within a single deed that performs more than one function, and at least one of the other functions performed by the deed is subject to the recordation tax.

*I. No recordation tax levied pursuant to this chapter shall be levied on a deed, lease, easement, release, or other document recorded in connection with a concession pursuant to the Public-Private Transportation Act of 1995 (§ 56-556 et seq.) or similar federal law.*

§ 58.1-3203. Taxation of certain leasehold interests; concessions.

All leasehold interests in real property which is exempt from assessment for taxation from the owner shall be assessed for local taxation to the lessee. If the remaining term of the lease is fifty years or more, or the lease permits the lessee to acquire the real property for a nominal sum at the completion of the term, such leasehold interest shall be assessed as if the lessee were the owner. Otherwise, such assessment shall be reduced two percent for each year that the remainder of such term is less than fifty years; however, no such assessment shall be reduced more than eighty-five percent. If the lessee has a right to renew without the consent of the lessor, the term of such lease shall be the sum of the original lease term plus all such renewal terms.

When any real property is exempt from taxation under Section 6 (a) (1) or (2) or by designation under Section 6 (a) (6) of Article X of the Constitution of Virginia, the leasehold interest in such property may also be exempt from taxation, provided that the property is leased to a lessee who is exempt from taxation pursuant to § 501 (c) of the Internal Revenue Code and is used exclusively by such lessee primarily for charitable, literary, scientific, or educational purposes. No leasehold interest or concession, as defined in § 56-557, of tax exempt property of a governmental agency shall be subject to assessment for local property tax purposes where the property is leased to a public service corporation or subsidiary thereof or a nonstock, nonprofit corporation whose occupation, use or operation of the tax exempt property is in aid of or promotes the governmental purposes set out in Chapter 10 (§ 62.1-128 et seq.) of Title 62.1 or to a private entity that is party to a concession agreement with a responsible public entity pursuant to the Public-Private Transportation Act of 1995 (§ 56-556 et seq.) or to similar federal law. The provisions of this section shall not apply to any leasehold interests exempted or partially exempted by other provisions of law.

§ 58.1-3606.1. *Property indirectly owned by government.*

*Property indirectly owned by the Commonwealth or any political subdivision thereof or by the United States shall include, but not be limited to, a leasehold interest or other right pursuant to a concession, as defined in § 56-557, in a transportation facility and real property acquired or constructed for the development and/or operation of the qualifying transportation facility when (i) the qualifying transportation facility is owned, or title to it is held, by the Commonwealth or any political subdivision thereof or by the United States and is being developed and/or operated pursuant to a concession under the Public-Private Transportation Act of 1995 (§ 56-556 et seq.) or similar federal law and (ii) the property or leasehold interest is required to be dedicated to the Commonwealth, its political subdivision, or the United States upon the termination of the concession.*

§ 58.1-3703. Counties, cities and towns may impose local license taxes and fees; limitation of authority.

A. The governing body of any county, city or town may charge a fee for issuing a license in an amount not to exceed \$100 for any locality with a population greater than 50,000, \$50 for any locality with a population of 25,000 but no more than 50,000 and \$30 for any locality with a population smaller than 25,000. For purposes of this section, population may be based on the most current final population estimates of the Weldon Cooper Center for Public Service of the University of Virginia. Such governing body may levy and provide for the assessment and collection of county, city or town license taxes on businesses, trades, professions, occupations and callings and upon the persons, firms and corporations engaged therein within the county, city or town subject to the limitations in (i) subsection C and (ii) subsection A of § 58.1-3706, provided such tax shall not be assessed and collected on any amount of gross receipts of each business upon which a license fee is charged. Any county, city or town with a population greater than 50,000 shall reduce the fee to an amount not to exceed \$50 by January 1, 2000. The ordinance imposing such license fees and levying such license taxes shall include the provisions of § 58.1-3703.1.

552 B. Any county, city or town by ordinance may exempt in whole or in part from the license tax (i)  
553 the design, development or other creation of computer software for lease, sale or license and (ii) private  
554 businesses and industries entering into agreements for the establishment, installation, renovation,  
555 remodeling, or construction of satellite classrooms for grades kindergarten through three on a site owned  
556 by the business or industry and leased to the school board at no costs pursuant to § 22.1-26.1.

557 C. No county, city, or town shall impose a license fee or levy any license tax:

558 1. On any public service corporation or any motor carrier, common carrier, or other carrier of  
559 passengers or property formerly certified by the Interstate Commerce Commission or presently registered  
560 for insurance purposes with the Surface Transportation Board of the United States Department of  
561 Transportation, Federal Highway Administration, except as provided in § 58.1-3731 or as permitted by  
562 other provisions of law;

563 2. For selling farm or domestic products or nursery products, ornamental or otherwise, or for the  
564 planting of nursery products, as an incident to the sale thereof, outside of the regular market houses and  
565 sheds of such county, city or town, provided such products are grown or produced by the person  
566 offering them for sale;

567 3. Upon the privilege or right of printing or publishing any newspaper, magazine, newsletter or other  
568 publication issued daily or regularly at average intervals not exceeding three months, provided the  
569 publication's subscription sales are exempt from state sales tax, or for the privilege or right of operating  
570 or conducting any radio or television broadcasting station or service;

571 4. On a manufacturer for the privilege of manufacturing and selling goods, wares and merchandise at  
572 wholesale at the place of manufacture;

573 5. On a person engaged in the business of severing minerals from the earth for the privilege of  
574 selling the severed mineral at wholesale at the place of severance, except as provided in §§ 58.1-3712  
575 and 58.1-3713;

576 6. Upon a wholesaler for the privilege of selling goods, wares and merchandise to other persons for  
577 resale unless such wholesaler has a definite place of business or store in such county, city or town. This  
578 subdivision shall not be construed as prohibiting any county, city or town from imposing a local license  
579 tax on a peddler at wholesale pursuant to § 58.1-3718;

580 7. Upon any person, firm or corporation for engaging in the business of renting, as the owner of  
581 such property, real property other than hotels, motels, motor lodges, auto courts, tourist courts, travel  
582 trailer parks, lodging houses, rooming houses and boardinghouses; however, any county, city or town  
583 imposing such a license tax on January 1, 1974, shall not be precluded from the levy of such tax by the  
584 provisions of this subdivision;

585 8. [Repealed.]

586 9. On or measured by receipts for management, accounting, or administrative services provided on a  
587 group basis under a nonprofit cost-sharing agreement by a corporation which is an agricultural  
588 cooperative association under the provisions of Article 2 (§ 13.1-312 et seq.) of Chapter 3 of Title 13.1,  
589 or a member or subsidiary or affiliated association thereof, to other members of the same group. This  
590 exemption shall not exempt any such corporation from such license or other tax measured by receipts  
591 from outside the group;

592 10. On or measured by receipts or purchases by an entity which is a member of an affiliated group  
593 of entities from other members of the same affiliated group. This exclusion shall not exempt affiliated  
594 entities from such license or other tax measured by receipts or purchases from outside the affiliated  
595 group. This exclusion also shall not preclude a locality from levying a wholesale merchant's license tax  
596 on an affiliated entity on those sales by the affiliated entity to a nonaffiliated entity, notwithstanding the  
597 fact that the wholesale merchant's license tax would be based upon purchases from an affiliated entity.  
598 Such tax shall be based on the purchase price of the goods sold to the nonaffiliated entity. As used in  
599 this subdivision, the term "sales by the affiliated entity to a nonaffiliated entity" means sales by the  
600 affiliated entity to a nonaffiliated entity where goods sold by the affiliated entity or its agent are  
601 manufactured or stored in the Commonwealth prior to their delivery to the nonaffiliated entity;

602 11. On any insurance company subject to taxation under Chapter 25 (§ 58.1-2500 et seq.) of this title  
603 or on any agent of such company;

604 12. On any bank or trust company subject to taxation in Chapter 12 (§ 58.1-1200 et seq.) of this  
605 title;

606 13. Upon a taxicab driver, if the locality has imposed a license tax upon the taxicab company for  
607 which the taxicab driver operates;

608 14. On any blind person operating a vending stand or other business enterprise under the jurisdiction  
609 of the Department for the Blind and Vision Impaired, or a nominee of the Department, as set forth in  
610 § 51.5-98;

611 15. [Expired.]

612 16. [Repealed.]

613 17. On an accredited religious practitioner in the practice of the religious tenets of any church or

religious denomination. "Accredited religious practitioner" shall be defined as one who is engaged solely in praying for others upon accreditation by such church or religious denomination;

18. (a) On or measured by receipts of a charitable nonprofit organization except to the extent the organization has receipts from an unrelated trade or business the income of which is taxable under Internal Revenue Code § 511 et seq. For the purpose of this subdivision, "charitable nonprofit organization" means an organization which is described in Internal Revenue Code § 501 (c) (3) and to which contributions are deductible by the contributor under Internal Revenue Code § 170, except that educational institutions shall be limited to schools, colleges and other similar institutions of learning.

(b) On or measured by gifts, contributions, and membership dues of a nonprofit organization. Activities conducted for consideration which are similar to activities conducted for consideration by for-profit businesses shall be presumed to be activities that are part of a business subject to licensure. For the purpose of this subdivision, "nonprofit organization" means an organization exempt from federal income tax under Internal Revenue Code § 501 other than charitable nonprofit organizations;

19. On any venture capital fund or other investment fund, except commissions and fees of such funds. Gross receipts from the sale and rental of real estate and buildings remain taxable by the locality in which the real estate is located provided the locality is otherwise authorized to tax such businesses and rental of real estate; or

20. On total assessments paid by condominium unit owners for common expenses. "Common expenses" and "unit owner" have the same meanings as in § 55-79.41; or

21. On or measured by receipts of a qualifying transportation facility directly or indirectly owned or title to which is held by the Commonwealth or any political subdivision thereof or by the United States as described in § 58.1-3606.1 and developed and/or operated pursuant to a concession under the Public-Private Transportation Act of 1995 (§ 56-556 et seq.) or similar federal law.