# 2006 SESSION

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1	HOUSE BILL NO. 1502
2	AMENDMENT IN THE NATURE OF A SUBSTITUTE
3	(Proposed by the House Committee on Appropriations
4	on February 10, 2006)
5	(Patron Prior to Substitute—Delegate Callahan)
6 7	A BILL providing management agreements between the Commonwealth and Virginia Polytechnic Institute and State University, The College of William and Mary in Virginia, and the University of
8	Virginia, respectively, pursuant to the Restructured Higher Education Financial and Administrative
9	Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of the Code of Virginia.
10	Be it enacted by the General Assembly of Virginia:
11	1. That the following Chapter 1 shall hereafter be known as the "2006 Management Agreement
12	Between the Commonwealth of Virginia and Virginia Polytechnic Institute and State University":
13	CHAPTER 1.
14	MANAGEMENT AGREEMENT
15	BY AND BETWEEN
16	THE COMMONWEALTH OF VIRGINIA
17 18	AND VIRGINIA POLYTECHNIC INSTITUTE AND STATE UNIVERSITY
10 19	This MANAGEMENT AGREEMENT, executed this 15th day of November, 2005, by and between the
20	Commonwealth of Virginia (hereafter, the "Commonwealth") and Virginia Polytechnic Institute and State
21	University (hereafter, "Virginia Tech," to be abbreviated as "the University") provides as follows:
22	RECITALS
23	WHEREAS Virginia Tech has satisfied the conditions precedent set forth in subsections A and B of
24	§ 23-38.97 of the Code of Virginia to become a public institution of higher education of the
25	Commonwealth governed by Subchapter 3 (§ 23-38.91 et seq.) of the Restructured Higher Education
26	Administrative and Financial Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code
27 28	of Virginia ("Subchapter 3" and the "Act," respectively), as evidenced by: 1. Board of Visitors Approval. The minutes of a meeting of the Board of Visitors of Virginia Tech
20 29	held on September 24, 2005, indicate that an absolute two-thirds or more of the members voted to
30	approve the resolution required by subsection A 1 of § 23-38.97 of the Act;
31	2. Written Application to the Governor. Virginia Tech has submitted to the Governor a written
32	Application dated October 27, 2005, with copies to the Chairmen of the House Committee on
33	Appropriations, the House Committee on Education, the Senate Committee on Finance, and the Senate
34	Committee on Education and Health, expressing the sense of its Board of Visitors that Virginia Tech is
35	qualified to be, and should be, governed by Subchapter 3 of the Act, and substantiating that Virginia
36 37	Tech has fulfilled the requirements of paragraph 2 of subsection A of § 23-38.97 of the Act; and $\frac{2}{3}$ Finding by the Course In accordance with subsection P of § 23-38.97 of the Act; the Course
37 38	3. Finding by the Governor. In accordance with subsection B of § 23-38.97 of the Act, the Governor has found that Virginia Tech has fulfilled the requirements of subsection A 2 of § 23-38.97, and
39	therefore has authorized Cabinet Secretaries to enter into this Management Agreement on behalf of the
40	Commonwealth with Virginia Tech; and
41	WHEREAS, Virginia Tech is therefore authorized to enter into this Management Agreement as
42	provided in subsection D of § 23-38.88 and Subchapter 3 of the Act.
43	AGREEMENT
44	NOW THEREFORE, in accordance with the provisions of the Restructured Higher Education
45	Administrative and Financial Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code
46 47	of Virginia, and in consideration of the foregoing premises, the Commonwealth and Virginia Tech do now agree as follows:
48	ARTICLE 1. DEFINITIONS.
49	As used in this Agreement, the following terms have the following meanings, unless the context
50	requires otherwise:
51	"Act" means the Restructured Higher Education Administrative and Financial Operations Act,
52	Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
53	"Agreement" means "Management Agreement."
54 55	"Board of Visitors" means the Board of Visitors of Virginia Tech.
55 56	"Covered Employee" means any person who is employed by Virginia Tech on either a salaried or wage basis.
50 57	"Covered Institution" means, on and after the effective date of its initial management agreement with
58	the Commonwealth, a public institution of higher education of the Commonwealth of Virginia that has
59	entered into a management agreement with the Commonwealth to be governed by and in accordance

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60 with the provisions of subsection D of § 23-38.88 and Subchapter 3 of the Act.

61 "Enabling legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of
62 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and
63 missions of the individual public institutions of higher education of the Commonwealth.

64 "Management Agreement" means this agreement between the Commonwealth of Virginia and Virginia
 65 Tech as required by subsection D of § 23-38.88 and Subchapter 3 of the Act.

66 "Parties" means the parties to this Management Agreement, the Commonwealth of Virginia and 67 Virginia Tech.

68 "Public institution of higher education" means those two-year and four-year institutions enumerated69 in § 23-14 of the Code of Virginia.

"University" means Virginia Polytechnic Institute and State University, consisting of the University
 Division (State Agency 208) and Virginia Cooperative Extension and the Agricultural Experiment Station
 Division (State Agency 229).

73 ARTICLE 2. SCOPE OF MANAGEMENT AGREEMENT.

74 SECTION 2.1. Enhanced Authority Granted and Accompanying Accountability.

75 Subchapter 3 of the Act provides that, upon the execution of, and as of the effective date for, this 76 Management Agreement, Virginia Tech shall become a Covered Institution entitled to be granted by the 77 Commonwealth and to exercise the powers and authority provided in Subchapter 3 of the Act that are 78 expressly contained in this Management Agreement. In general, subject to its management agreement 79 with the Commonwealth, status as a Covered Institution governed by Subchapter 3 of the Act and this 80 Management Agreement is intended to replace (i) the post-General Assembly authorization prior-approval system of reviews, approvals, policies and procedures carried out and implemented by a 81 variety of central State agencies with (ii) a post-audit system of reviews and accountability under which 82 a Covered Institution is fully responsible and fully accountable for managing itself pursuant to 83 84 Subchapter 3 of the Act and its management agreement with the Commonwealth.

85 SECTION 2.1.1. Assessments and Accountability. Virginia Tech and its implementation of the enhanced authority granted by Subchapter 3 of the Act and this Management Agreement, and the Board 86 87 of Visitors polices attached hereto as Exhibits A through F, shall be subject to the reviews, assessments, 88 and audits (i) set forth in the Act that are to be conducted by the Auditor of Public Accounts, the Joint 89 Legislative Audit and Review Commission, and the State Council of Higher Education for Virginia, or 90 (ii) as may be conducted periodically by the Secretaries of Finance, Administration, Education, or 91 Technology, or by some combination of these four Secretaries, or (iii) as otherwise may be required by 92 law other than the Act.

93 SECTION 2.1.2. Express Grant of Powers and Authority. Subject to the specific conditions and 94 limitations contained in Article 4 (Institutional Management), Article 5 (Capital Projects; Procurement; 95 Property Generally), and Article 6 (Human Resources) of Subchapter 3 of the Act, the Commonwealth 96 and Virginia Tech agree that the Commonwealth has expressly granted to Virginia Tech by this 97 Management Agreement all the powers and authority contained in certain policies adopted by the Board 98 of Visitors of Virginia Tech attached hereto as Exhibits A through F and governing (1) the undertaking 99 and implementation of capital projects, and other acquisition and disposition of property (Exhibit A), (2) the leasing of property, including capital leases (Exhibit B), (3) information technology (Exhibit C), (4) 100 the procurement of goods, services, including certain professional services, insurance, and construction 101 (Exhibit D), (5) human resources (Exhibit E), and (6) its system of financial management (Exhibit F), 102 including, as provided in subsection B of § 23-38.104 of the Act, the sole authority to establish tuition, 103 fees, room, board, and other charges consistent with sum sufficient appropriation authority for 104 non-general funds as provided by the Governor and the General Assembly in the Commonwealth's 105 biennial appropriations authorization. Subject to the specific conditions and limitations contained in 106 Article 3 (Powers and Authority Generally) of Subchapter 3 of the Act, in this Management Agreement, 107 108 and in one or more of the Board of Visitors policies attached hereto as Exhibits A through F, the 109 Commonwealth and Virginia Tech agree that the Commonwealth has expressly granted to Virginia Tech 110 all the powers and authority permitted by Article 3 (Powers and Authority Generally) of Subchapter 3 of 111 the Act.

112 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 113 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 114 of, this Management Agreement and the policies adopted by it and attached hereto as Exhibits A through F. Consistent with this full and ultimate accountability, however, the Board may, pursuant to its 115 116 legally permissible procedures, specifically delegate the duties and responsibilities set forth in this Management Agreement to its officers, committees, and subcommittees, and, as set forth in the policies 117 118 adopted by the Board and attached hereto as Exhibits A through F, to a person or persons within the 119 University.

**120** SECTION 2.1.3. Reimbursement by Virginia Tech of Certain Costs.

121 By July 1 of each odd-numbered year, the University shall inform the Secretary of Finance of any

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122 intent during the next biennium to withdraw from any health or other group insurance or risk 123 management program made available to the University through any agency, body corporate, political 124 subdivision, authority, or other entity of the Commonwealth, and in which the University is then 125 participating, to enable the Commonwealth's actuaries to complete an adverse selection analysis of any 126 such decision and to determine the additional costs to the Commonwealth that would result from any 127 such withdrawal. If upon notice of such additional costs to the Commonwealth, the University proceeds 128 to withdraw from such health or other group insurance or risk management program, the University 129 shall, pursuant to subdivision D 2 c of § 23-38.88, reimburse the Commonwealth for all such additional 130 costs attributable to such withdrawal as determined by the Commonwealth's actuaries.

SECTION 2.1.4. Potential Impact on Virginia College Savings Plan. As required by subsection D 2 c
of § 23-38.88 of the Act, Virginia Tech has given consideration to potential future impacts of tuition
increases on the Virginia College Savings Plan (§ 23-38.75 of the Code of Virginia) and has discussed
those potential impacts with the Executive Director and staff of that Plan and with parties in the
Administration who participated in the development of this Management Agreement. The Executive
Director of the Plan has provided to Virginia Tech and the Commonwealth the Plan's assumptions
underlying the contract pricing of the program.

138 SECTION 2.1.5. Justification for Deviations from the Virginia Public Procurement Act. Pursuant to 139 § 23-38.110 of the Act and subject to the provisions of this Management Agreement, Virginia Tech may 140 be exempt from the provisions of the Virginia Public Procurement Act ("VPPA"), Chapter 43 141 (§ 2.2-4300 et seq.) of Title 2.2 of the Code of Virginia. Any procurement policies or rules that deviate 142 from the VPPA must be uniform across all institutions governed by Subchapter 3 of the Act, and the 143 Board of Visitors shall adopt and comply with procurement policies that are based upon competitive 144 principles and seek competition to the maximum practical degree. The Policy Governing the 145 Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials 146 and the Rules Governing Procurement of Goods, Services, Insurance, and Construction (the "Procurement Rules") attached to that Policy as Attachment I constitute the policies and uniform 147 148 deviations from the VPPA required by subsections A and B of § 23-38.110 of the Act.

149 Subsection D of § 23-38.110 of the Act requires that Virginia Tech identify the public, educational, 150 and operational interests served by any procurement rule or rules that deviate from those in the VPPA. The adopted Board of Visitors policy on procurement and the Procurement Rules provide Virginia Tech 151 152 with the autonomy to administer its procurement process while fully adhering to the principle that 153 competition should be sought to the maximum extent feasible. This autonomy will better position 154 Virginia Tech to support the requirements of its growing teaching, research and outreach missions. 155 Greater autonomy in procurement will improve internal capacity to respond quickly to emergent 156 material and service issues and, therefore, enable Virginia Tech to be more efficient and effective in 157 meeting the Commonwealth's goals for institutions of higher education. In some instances, costs will be 158 reduced. Taken collectively, Virginia Tech's procurement policies and rules that differ from those required by the VPPA will enhance procurement "best practices" as they currently are being observed 159 160 within the higher education community nationally. Further, these changes will provide efficiencies to 161 both Virginia Tech and public sector suppliers.

SECTION 2.1.6. Quantification of Cost Savings. Subsection C of § 23-38.104 of the Act requires that 162 163 a Covered Institution include in its management agreement with the Commonwealth the quantification of 164 cost savings realized as a result of the additional operational flexibility provided pursuant to Subchapter 165 3 of the Act. Since this initial Management Agreement with the Commonwealth has not yet been 166 implemented by Virginia Tech, the parties agree that Virginia Tech is not in a position to quantify any such cost savings at this time, although Virginia Tech expects that there will be cost savings resulting 167 168 from the additional authority granted to Virginia Tech pursuant to Subchapter 3 of the Act and that such cost savings will be part of the determinations made during the reviews, assessments, and audits to 169 170 be conducted pursuant to Subchapter 3 of the Act by the Auditor of Public Accounts, the Joint 171 Legislative Audit and Review Commission, and the State Council of Higher Education for Virginia, and 172 as otherwise described in Section 2.1.1 above.

173 SECTION 2.1.7. Participation in State Programs. The Commonwealth intends that Virginia Tech 174 shall continue to fully participate in, and receive funding support from the many and varied programs 175 established now or in the future by the Commonwealth to provide support for Virginia's public 176 institutions of higher education and for Virginians attending such institutions, including but not limited 177 to: the state capital outlay and bond financing initiatives undertaken from time to time by the 178 Commonwealth; the Higher Education Equipment Trust Fund established pursuant to § 23-30.24 et seq. 179 of the Code of Virginia; the Maintenance Reserve Fund as provided in the Appropriation Act; the 180 Eminent Scholars program as provided in the Appropriation Act; the Commonwealth's various student 181 financial assistance programs; and other statewide programs or initiatives that exist, or may be established, in support of the Commonwealth's higher education institutions, programs, or activities. 182

183 SECTION 2.1.8. Implied Authority. Pursuant to subsection D 1 of § 23-38.88 of the Act, the only 184 implied authority granted to Virginia Tech by this Management Agreement is that implied authority that 185 is actually necessary to carry out the expressed grant of financial or operational authority contained in 186 this Agreement or in the policies adopted by Virginia Tech's Board of Visitors and attached hereto as 187 Exhibits A through F.

188 SECTION 2.1.9. Exercise of Authority. Virginia Tech and the Commonwealth acknowledge and agree 189 that the execution of this Management Agreement constitutes the conclusion of a process that, as of the 190 effective date of this Agreement, confers upon Virginia Tech the enhanced authority and operating flexibility described above, all of which is in furtherance of the purposes of Subchapter 3 of the Act. 191 192 Therefore, without any further conditions or requirements, Virginia Tech shall, on and after the effective 193 date of this Management Agreement, be authorized to exercise the authority conferred upon it by this Management Agreement and the policies adopted by its Board of Visitors attached hereto as Exhibits A through F, and by Article 3 (Powers and Authority Generally) of Subchapter 3 of the Act except to the 194 195 extent that the powers and authority contained in Article 3 of Subchapter 3 of the Act have been limited 196 197 by this Management Agreement or the Board of Visitors policies attached hereto as Exhibits A through 198 *F*.

199 Virginia Tech and the Commonwealth also acknowledge and agree that, pursuant to subsection A of 200 § 23-38.91 of the Act and consistent with the terms of this Management Agreement, the Board of 201 Visitors of Virginia Tech shall assume full responsibility for management of Virginia Tech, subject to the 202 requirements and conditions set forth in Subchapter 3 of the Act, the general requirements for this Management Agreement as provided in § 23-38.88 of the Act, and this Management Agreement. The 203 Board of Visitors shall be fully accountable for (a) the management of Virginia Tech as provided in the 204 Act, (b) meeting the requirements of §§ 2.2-5004, 23-9.2:3.02, and 23-9.6:1.01 of the Code of Virginia, 205 206 and (c) meeting such other provisions as are set forth in this Management Agreement. 207

SECTION 2.2. State Goals.

208 SECTION 2.2.1. Furthering State Goals. As required for all public institutions of higher education of 209 the Commonwealth by subsection B of § 23-38.88, prior to August 1, 2005, the Board of Visitors of 210 Virginia Tech adopted the resolution setting forth its commitment to the Governor and the General 211 Assembly to meet the State goals specified in that subsection B. 212

In addition to the above commitments, the University commits to furthering these State goals by:

213 1. In addition to its six-year target of achieving \$ 227 million in external research by 2011-12 214 [which is the last year of the six-year plan], the University commits to match from institutional funds, 215 other than general funds or tuition, on a dollar for dollar basis, any additional research funds provided 216 by the State in the Appropriation Act above the amount provided from institutional funds for research in 217 2005-06.

218 2. In a concerted effort to provide educational opportunities to Virginia students attending institutions in the Virginia Community College System ("VCCS") and Richard Bland College, the 219 220 University commits to work with the University of Virginia and the College of William and Mary in 221 Virginia to establish a program under which these three institutions will increase significantly the 222 number of such students transferring to their institutions. Specifically, pursuant to this program, the 223 University, the University of Virginia and the College of William and Mary in Virginia collectively 224 commit to enroll as transfer students from VCCS institutions and Richard Bland College (i) by the 225 2007-08 fiscal year, not less than approximately 300 new such transfer students each year over the 226 number enrolled in 2004-05, for a total of approximately 900 such transfer students each year, and (ii) 227 by the end of the decade, not less than approximately 650 new such transfer students each year over the 228 number enrolled in 2004-05, for a total of approximately 1,250 such transfer students each year. The 229 three institutions have agreed that they will mutually determine how to divide the responsibility for these 230 additional transfer students equitably among themselves.

231 3. As an institutional priority and obligation, the University commits to the Governor and General 232 Assembly to work meaningfully and visibly with an economically distressed region or local area of the 233 Commonwealth, not smaller in size than a city or county, which lags behind the Commonwealth in 234 education, income, employment, and other factors. The University commits to establish a formal 235 partnership with that area to develop jointly a specific action plan that builds on the University's 236 programmatic strengths and uses the University's faculty, staff and, where appropriate, student expertise 237 to stimulate economic development in the area to make the area more economically viable, and to 238 improve student achievement and teacher and administrator skill sets in a school division in that area.

239 The University shall submit the action plan to the Governor and General Assembly by no later than 240 December 31, 2006, and shall report to the Governor and General Assembly by September 1 of each 241 year on its progress in implementing the action plan during the prior fiscal year.

SECTION 2.2.2. Student Enrollment, Tuition, and Financial Aid. As required by § 23-9.2:3.02 of the 242 243 Code of Virginia, Virginia Tech, along with all other public institutions of higher education of the 244 Commonwealth, has developed and submitted to the State Council of Higher Education for Virginia

("SCHEV") by October 1, 2005, an institution-specific Six-Year Plan addressing Virginia Tech's 245 246 academic, financial, and enrollment plans for the six-year period of fiscal years 2006-07 through 247 2011-12. Subsection A of § 23-9.2:3.02 requires Virginia Tech to update this Six-Year Plan by October 248 1 of each odd-numbered year. Subsection B of § 23-38.97 of the Act requires that a management 249 agreement address, among other issues, such matters as Virginia Tech's in-state undergraduate student 250 enrollment, its financial aid requirements and capabilities, and its tuition policy for in-state 251 undergraduate students. These matters are addressed below and in Virginia Tech's Six-Year Plan 252 submitted to SCHEV, and the parties therefore agree that Virginia Tech's Six-Year Plan and the 253 description below meet the requirement of subsection B of § 23-38.97 of the Act.

254 Subsection B of § 23-38.104 of the Act requires the Board of Visitors of Virginia Tech to include in 255 this Management Agreement Virginia Tech's commitment to provide need-based grant aid for middle-256 and lower-income Virginia students in a manner that encourages student enrollment and progression 257 without respect to potential increases in tuition and fees. Virginia Tech's commitment in this regard is 258 clear. Virginia Tech recognizes that the cost of higher education as a percentage of family income has 259 increased steadily in recent years for low and moderate income families. Since the University anticipates 260 further increases in tuition and fees during the six year period of 2006-2012, the University developed 261 its Funds for the Future program, which shall be substantially as described in the remainder of this Section 2.2.2, as may be amended from time to time by the Board of Visitors of Virginia Tech and 262 263 reported to the Secretaries of Finance and Education and the Chairmen of the Senate Committee on 264 Finance and the House Committee on Appropriations. The Funds for the Future program was developed 265 to increase institutional funds and other fund sources to moderate the impact of future tuition and fees 266 increases for Virginia undergraduates from families with adjusted gross income of \$100,000 or less, as 267 determined by federal financial aid regulations.

The Funds for the Future program works on a sliding scale of family responsibility for coverage of tuition and fees. For example, students with a family adjusted gross income of \$30,000 or less (approximately 150 percent of the poverty level for a family of four) will receive incremental grant aid sufficient to completely offset any increase in their tuition and mandatory fees during their four years of enrollment at Virginia Tech. For students with family adjusted gross income of \$30,001 to \$99,999, the University will provide varying levels of financial aid awards to reduce the impact of tuition and fee increases.

275 Virginia Tech serves a large number of students with financial need. Based on 2003-04 enrollment 276 data, the University estimates that for the 2006-07 academic year approximately 5,636 students, 277 representing over 36 percent of the Virginia Tech undergraduate student body, will receive incremental 278 benefits under the Funds for the Future program. The institution will draw upon the full range of 279 available resources to increase grant aid to these students and has established very aggressive goals for 280 its institutional and private funds resources to create and sustain this program. As such, the University program is also based on the commitment of additional state General Fund support, consistent with the 281 282 levels identified in its Six-Year Financial Plan; these amounts are based upon SCHEV calculations for 283 incremental General Fund appropriations. Consistent with the current financial aid environment, the 284 University also anticipates that existing federal, state, and University loan programs will be available, 285 as needed, to assist students in addressing their annual costs of education not addressed by existing 286 grant aid programs, the Funds for the Future program, or other available resources.

**287** The Commonwealth and Virginia Tech agree that this commitment meets the requirements of **288** subsection B of § 23-38.104 of the Act.

289 SECTION 2.3. Authority Granted to Virginia Cooperative Extension and the Agriculture Experiment 290 Station Division. Virginia Cooperative Extension and the Agriculture Experiment Station Division shall 291 receive the benefits of the additional financial and operational authority granted by this Management 292 Agreement as it and the policies adopted by the Board of Visitors attached as Exhibits A through F are 293 implemented by Virginia Tech on behalf of Virginia Cooperative Extension and the Agriculture 294 Experiment Station Division, but Virginia Cooperative Extension and the Agriculture Experiment Station 295 Division shall not receive any additional independent financial or operational authority as a result of 296 this Management Agreement or the attached Board of Visitors policies beyond the independent financial 297 and operational authority that it had prior to the effective date of this Management Agreement or that it 298 may be granted by law in the future.

299 SECTION 2.4. Other Law. As provided in subsection B of § 23-38.91 of the Act, Virginia Tech shall
300 be governed and administered in the manner provided not only in this Management Agreement, but also
301 as provided in the Appropriation Act then in effect and Virginia Tech's Enabling Legislation.

302 SECTION 2.4.1. The Appropriation Act. The Commonwealth and Virginia Tech agree that, pursuant
 303 to the current terms of the Act and the terms of § 4-11.00 of the 2004-06 Appropriation Act, if there is
 304 a conflict between the provisions of the Appropriation Act and the provisions of Subchapter 3 of the Act,
 305 or this Management Agreement, or the Board of Visitors policies attached to this Management

306 Agreement as Exhibits A through F, the provisions of the Appropriation Act shall control, and shall 307 continue to control unless provided otherwise by law.

308 SECTION 2.4.2. Virginia Tech's Enabling Legislation. As provided in subsection C of § 23-38.91 of 309 the Act, in the event of a conflict between any provision of Subchapter 3 of this Act and Virginia Tech's 310 Enabling Legislation, the Enabling Legislation shall control.

SECTION 2.4.3. Title 2.2 of the Code of Virginia. As provided in subsection B of § 23-38.92 of the 311 312 Act, except as specifically made inapplicable under Subchapter 3 of the Act and the express terms of this Management Agreement, the provisions of Title 2.2 relating generally to the operation, management, 313 314 supervision, regulation, and control of public institutions of higher education shall be applicable to 315 Virginia Tech as provided by the express terms of this Management Agreement. As further provided in subsection C of § 23-38.92 of the Act, in the event of conflict between any provision of Title 2.2 and any 316 317 provision of Subchapter 3 of the Act as expressed in this Management Agreement, the provisions of this 318 Management Agreement shall control.

SECTION 2.4.4. Educational Policies of the Commonwealth. As provided in subsection A of 319 § 23-38.93 of the Act, for purposes of §§ 2.2-5004. 23-1.01. 23-1.1, 23-2, 23-2.1, 23-2.1:1, 23-3, 23-4.2, 320 321 23-4.3, 23-4.4, 23-7.1:02, 23-7.4, 23-7.4:1, 23-7.4:2, 23-7.4:3, 23-7.5, 23-8.2:1, 23-9.1, 23-9.2, 23-9.2:3, 23-9.2:3.02, 23-9.2:3.1 through 23-9.2:5, 23-9.6:1.01, and Chapter 4.9 (§ 23-38.75 et seq.) of the Code 322 323 of Virginia, Virginia Tech shall remain a public institution of higher education of the Commonwealth 324 following the effective date of this Management Agreement, and shall retain the authority granted and 325 any obligations required by such provisions, unless and until provided otherwise by law other than the 326 Act. In addition, Virginia Tech shall retain the authority, and any obligations related to the exercise of 327 such authority, that is granted to institutions of higher education pursuant to Chapter 1.1 (§ 23-9.3 et such authority, that is granted to institutions of higher calculation parshall to chapter 1.1 (§ 22-30.39 et seq.), Chapter 3 (§ 23-14 et seq.), Chapter 3.2 (§ 23-30.23 et seq.), Chapter 3.3 (§ 23-30.39 et seq.), Chapter 4 (§ 23-31 et seq.), Chapter 4.01 (§ 23-38.10:2 et seq.), Chapter 4.1 (§ 23-38.11 et seq.), Chapter 4.4 (§ 23-38.45 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et seq.), Chapter 4.4:1 (§ 23-38.54:4 et seq.), Chapter 4.4:2 (§ 23-38.54:4 et seq.), Chapter 4.4:1 (§ 23-38.54:4 et seq.), Chapter 4.4:2 (§ 23-38.54:4 et seq.), Chapter 4.4:1 (§ 23-38.54:4 et seq.), Chapter 4.4:2 (§ 23-38.54:4 et seq.), Chapter 4.4:1 (§ 23-38.54:4 et seq.), Chapter 4.4:2 (§ 23-38.54:4 et seq.), Chapter 4.4:1 (§ 23-38.54:4 et seq.), Chapter 4.4:2 (§ 23-38.54:4 et seq.), Chapter 4.4:1 (§ 23-38.54:4 et seq.), Chapter 4.4:2 (§ 23-38.54:4 et seq.), Chapter 4.4:4 et seq.), Chapter 4.4:2 (§ 23-38.54:4 et seq.), Chapter 4.4:2 (§ 23-38.54:4 et seq.), Chapter 4.4:4 et seq.), Chapter 4.4:2 (§ 23-38.54:4 et seq.), Chapter 4.4:4 et seq.), 328 329 330 seq.), Chapter 4.4:3 (§ 23-38.53:11), Chapter 4.4:4 (§ 23-38.53:12 et seq.), Chapter 4.5 (§ 23-38.54 et seq.), Chapter 4.7 (§ 23-38.70 et seq.), Chapter 4.8 (§ 23-38.72 et seq.), and Chapter 4.9 (§ 23-38.75 et 331 332 333 seq.), unless and until provided otherwise by law other than the Act. 334 SECTION 2.4.5. Public Access to Information. As provided in § 23-38.95 of the Act, Virginia Tech 335 shall continue to be subject to § 2.2-4342 and to the provisions of the Virginia Freedom of Information

336 Act, Chapter 37 (§ 2.2-3700 et seq.) of Title 2.2 of the Code of Virginia, but shall be entitled to conduct 337 business pursuant to § 2.2-3709, if expressly named therein, and, in all cases, may conduct business as 338 a "state public body" for purposes of subsection B of § 2.2-3708.

SECTION 2.4.6. Conflicts of Interests. As provided in § 23-38.96 of the Act, the provisions of the 339 340 State and Local Government Conflict of Interests Act, Chapter 32 (§ 2.2-3100 et seq.) that are applicable to officers and employees of a state governmental agency shall continue to apply to the 341 342 members of the Board of Visitors of Virginia Tech and to its Covered Employees.

343 SECTION 2.4.7. Other Provisions of the Code of Virginia. Other than as specified above, any other 344 powers and authorities granted to Virginia Tech pursuant to any other sections of the Code of Virginia, 345 including other provisions of the Act, are not affected by this Management Agreement or the Board 346 policies attached hereto as Exhibits A through F.

347 ARTICLE 3. AMENDMENTS TO, AND RIGHT AND POWER TO VOID OR REVOKE, 348 MANAGEMENT AGREEMENT.

349 SECTION 3.1. Amendments. Any change to or deviation from this Management Agreement or the 350 Board of Visitors policies attached hereto as Exhibits A through F shall be reported to the Secretaries 351 of Finance, Administration, Education, and Technology and to the Chairmen of the Senate Committee on 352 Finance and the House Committee on Appropriations and shall be posted on the University's website. 353 The change or deviation shall become effective unless one of the above persons notifies the University in 354 writing within 60 days that the change or deviation is substantial and material. Any substantial and material change or deviation shall require the execution by the parties of an amendment to this 355 356 Management Agreement or a new Management Agreement pursuant to the provisions of subsection D of 357 § 23-38.88 and may lead to the Governor declaring this Management Agreement to be void pursuant to 358 subsection D 4 of § 23-38.88 of the Act. 359

SECTION 3.2. Right and Power to Void, Revoke, or Reinstate Management Agreement.

360 SECTION 3.2.1. Governor. Pursuant to subsection D 4 of § 23.38.88, and § 23-38.98, of the Act, if 361 the Governor makes a written determination that Virginia Tech is not in substantial compliance with the terms of this Management Agreement or with the requirements of the Act in general, (i) the Governor 362 shall provide a copy of that written determination to the Rector of the Board of Visitors of Virginia 363 364 Tech and to the members of the General Assembly, and (ii) Virginia Tech shall develop and implement a plan of corrective action, satisfactory to the Governor, for purposes of coming into substantial 365 compliance with the terms of this Management Agreement and with the requirements of the Act, as soon 366 367 as practicable, and shall provide a copy of such corrective action plan to the members of the General

Assembly. If after a reasonable period of time after the corrective action plan has been implemented by

Virginia Tech, the Governor determines that the institution is not yet in substantial compliance with this

Management Agreement or the requirements of the Act, the Governor may void this Management

Agreement. Upon the Governor voiding this Management Agreement, Virginia Tech shall no longer be

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372 allowed to exercise any restructured financial or operational authority pursuant to the provisions of 373 Subchapter 3 of the Act unless and until Virginia Tech has entered into a subsequent management agreement with the Secretary or Secretaries designated by the Governor or the voided Management 374 375 Agreement is reinstated by the General Assembly. SECTION 3.2.2. General Assembly. As provided in subsection D 4 of § 23-38.88 of the Act, the 376 377 General Assembly may reinstate a Management Agreement declared void by the Governor. Pursuant to 378 § 23-38.98 of the Act, Virginia Tech's status as a Covered Institution governed by Subchapter 3 of the Act may be revoked by an act of the General Assembly (i) if Virginia Tech fails to meet the 379 380 requirements of Subchapter 3 of the Act, or (ii) if Virginia Tech fails to meet the requirements of this 381 Management Agreement. ARTICLE 4. GENERAL PROVISIONS. 382 SECTION 4.1. No Third-Party Beneficiary Status. Nothing in this Agreement, express or implied, 383 384 shall be construed as conferring any third-party beneficiary status on any person or entity. 385 SECTION 4.2. Sovereign Immunity. Pursuant to subsection E of § 23-38.88 of the Act, Virginia Tech 386 and the members of its Board of Visitors, officers, directors, employees, and agents shall be entitled to 387 the same sovereign immunity to which they would be entitled if Virginia Tech were not governed by the 388 Act; provided that the Virginia Tort Claims Act, § 8.01.195.1 et seq. of the Code of Virginia, and its 389 limitations on recoveries shall remain applicable with respect to Virginia Tech. 390 SECTION 4.3. Term of Agreement. This Management Agreement shall expire at midnight on June 30, 391 2010. 392 WHEREFORE, the foregoing Management Agreement has been executed as of this 15th day of 393 November, 2005, and shall become effective on the effective date of legislation enacted into law 394 providing for the terms of such Agreement. 395 396 EXHIBIT A 397 398 MANAGEMENT AGREEMENT 399 BETWEEN 400 THE COMMONWEALTH OF VIRGINIA 401 AND 402 VIRGINIA POLYTECHNIC INSTITUTE 403 AND STATE UNIVERSITY PURSUANT TO 404 THE RESTRUCTURED HIGHER EDUCATION 405 406 FINANCIAL AND ADMINISTRATIVE OPERATIONS 407 ACT OF 2005 408 409 POLICY GOVERNING 410 CAPITAL PROJECTS 411 412 413 THE BOARD OF VISITORS OF VIRGINIA POLYTECHNIC INSTITUTE 414 AND STATE UNIVERSITY 415 POLICY GOVERNING CAPITAL PROJECTS 416 I. PREAMBLE. 417 The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter 418 4.10 of Title 23 of the Code of Virginia, provides that, upon becoming a Covered Institution, the 419 University may be delegated the authority to establish its own system for undertaking the implementation

420 of its capital projects. In general, status as a Covered Institution is designed to replace the 421 post-authorization system of reviews, approvals, policies and procedures carried out by a variety of 422 central State agencies, and also the traditional preauthorization approval process for projects funded 423 entirely with non-general funds and without any proceeds from State Tax Supported Debt. The 424 University's system for carrying out its capital outlay process as a Covered Institution is to be governed 425 by policies adopted by the Board of Visitors. The following provisions of this Policy, together with the 426 Policy Governing the Procurement of Goods, Services, Insurance, and Construction, and the Disposition 427 of Surplus Materials adopted by the Board, and the Rules Governing Procurement of Goods, Services, Insurance, and Construction, which is attached as Attachment 1 to that Policy, constitute the adopted 428

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429 Board of Visitors policies regarding the University's capital projects, whether funded by a state general 430 fund appropriation, State Tax Supported Debt, or funding from other sources. This Policy is intended to 431 encompass and implement the authority that may be granted to the University pursuant to Subchapter 3 432 of the Act. Any other powers and authorities granted to the University pursuant to the Appropriation 433 Act, or any other sections of the Code of Virginia, including other provisions of the Act and the 434 University's Enabling Legislation, are not affected by this Policy. 435 II. DEFINITIONS. 436 As used in this policy, the following terms shall have the following meanings, unless the context requires otherwise: 437 438 "Act" means the Restructured Higher Education Financial and Administrative Operations Act, 439 Chapter 4.10 of Title 23 of the Code of Virginia. "Board of Visitors" or "Board" means the Board of Visitors of Virginia Polytechnic Institute and 440 441 State University. 442 "Capital Lease" means a lease that is defined as such within Generally Accepted Accounting 443 Principles pursuant to the pronouncement of the Financial Accounting Standards Board. 444 "Capital Professional Services" means professional engineering, architecture, land surveying and 445 landscape architecture services related to capital projects. 446 "Capital project(s)" means the acquisition of any interest in land, including improvements on the 447 acquired land at the time of acquisition, new construction, improvements or renovations, and Capital 448 Leases. 449 "Covered Institution" means, on and after the Effective Date of its initial Management Agreement, a 450 public institution of higher education of the Commonwealth of Virginia that has entered into a 451 management agreement with the Commonwealth to be governed by the provisions of Subchapter 3 of the 452 Act. 453 'Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of 454 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and 455 missions of the individual public institutions of higher education of the Commonwealth. 456 "Major Capital Project(s)" means the acquisition of any interest in land, including improvements on 457 the acquired land at the time of acquisition, new construction of 5,000 square feet or greater or costing 458 \$1 million or more, improvements or renovations of \$1 million or more, and Capital Leases. 459 "State Tax Supported Debt" means bonds, notes, or other obligations issued under Article X, Section 460 9(a), 9(b), or 9(c), or 9(d), if the debt service payments are made or ultimately are to be made from 461 general government funds, as defined in the December 20, 2004 Report to the Governor and General 462 Assembly of the Debt Capacity Advisory Committee or as that definition is amended from time to time. "University" means Virginia Polytechnic Institute and State University, consisting of the University 463 464 Division (State Agency 208) and Virginia Cooperative Extension and the Agricultural Experiment Station 465 Division (State Agency 229). III. SCOPE OF POLICY. 466 467 This Policy applies to the planning and budget development for capital projects, capital project 468 authorization, and the implementation of capital projects, whether funded by a general fund 469 appropriation of the General Assembly, proceeds from State Tax Supported Debt, or funding from other 470 sources. 471 This Policy provides guidance for 1) the process for developing one or more capital project 472 programs for the University, 2) authorization of new capital projects, 3) procurement of Capital Professional Services and construction services, 4) design reviews and code approvals for capital 473 projects, 5) environmental impact requirements, 6) building demolitions, 7) building and land acquisitions, 8) building and land dispositions, 9) project management systems, and 10) reporting 474 475 476 requirements. 477 IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY. 478 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 479 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 480 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant **481** to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 482 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 483 while continuing to be fully accountable for such duties and responsibilities, may further delegate the implementation of those duties and responsibilities pursuant to the University's usual delegation policies **484** 485 and procedures. 486 **V.** CAPITAL PROGRAM. 487 The President, acting through the Executive Vice President and Chief Operating Officer, shall adopt 488 a system for developing one or more capital project programs that defines or define the capital needs of 489 the University for a given period of time consistent with the University's published Master Plan. This 490 process may or may not mirror the Commonwealth's requirements for capital plans. The Board of

491 Visitors shall approve the program for Major Capital Projects. Major Capital Projects that are to be 492 funded entirely or in part by a general fund appropriation of the General Assembly or proceeds from 493 State Tax Supported Debt shall follow the Commonwealth's requirements for capital plans. The Board 494 may approve amendments to the program for Major Capital Projects annually or more often if 495 circumstances warrant. It shall be University policy that each capital project program shall meet the 496 University's mission and institutional objectives, and be appropriately authorized by the University. 497 Moreover, it shall be University policy that each capital project shall be of a size and scope to provide 498 for the defined program needs, designed in accordance with all applicable building codes and 499 handicapped accessibility standards as well as the University's design guidelines and standards, and 500 costed to reflect current costs and escalated to the mid-point of anticipated construction.

501 VI. AUTHORIZATION OF CAPITAL PROJECTS.

502 The Board of Visitors shall authorize the initiation of each Major Capital Project by approving its 503 size, scope, budget, and funding. The President, acting through the Executive Vice President and Chief 504 Operating Officer, shall adopt procedures for approving the size, scope, budget and funding of all other 505 capital projects. Major Capital Projects that are to be funded entirely or in part by a general fund 506 appropriation of the General Assembly or proceeds from State Tax Supported Debt, shall require both 507 Board of Visitors approval and those preappropriation approvals of the State's governmental agencies 508 then applicable, and shall follow the State's process for capital budget requests.

509 It shall be the policy of the University that the implementation of capital projects shall be carried 510 out so that the capital project as completed is the capital project approved by the Board for Major 511 Capital Projects and according to the procedures adopted by the President, acting through the 512 Executive Vice President and Chief Operating Officer, for all other capital projects. The President, 513 acting through the Executive Vice President and Chief Operating Officer, shall ensure strict adherence 514 to this requirement. Accordingly, the budget, size and scope of a capital project shall not be materially 515 changed beyond the plans and justifications that were the basis for the capital project's approval, either 516 before or during construction, unless approved in advance as described above. Minor changes shall be permissible if they are determined by the President, acting through the Executive Vice President and 517 518 Chief Operating Officer, to be justified. Major Capital Projects may be submitted for Board of Visitors 519 authorization at any time but must include a statement of urgency if not part of the approved Major 520 Capital Project program.

521 VII. PROCUREMENT OF CAPITAL PROFESSIONAL SERVICES AND CONSTRUCTION 522 SERVICES.

523 It shall be the policy of the University that procurements shall result in the purchase of high quality 524 services and construction at reasonable prices and shall be consistent with the Policy Governing the 525 Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials 526 adopted by the Board, and with the Rules Governing Procurement of Goods, Services, Insurance, and 527 Construction, which is attached as Attachment 1 to that Policy. Specifically, the University is committed 528 to:

529 A. Seeking competition to the maximum practical degree, taking into account the size of the 530 anticipated procurement, the term of the resulting contract and the likely extent of competition;

531 B. Conducting all procurements in a fair and impartial manner and avoiding any impropriety or the 532 appearance of any impropriety prohibited by State law or University policy; 533

C. Making procurement rules clear in advance of any competition;

534 D. Providing access to the University's business to all qualified vendors, firms and contractors, with 535 no potential bidder or offeror excluded arbitrarily or capriciously, while allowing the flexibility to 536 engage in cooperative procurements and to meet special needs of the University;

537 E. Including in contracts of more than \$10,000 the contractor's agreement not to discriminate 538 against employees or applicants because of race, religion, color, sex, national origin, age, disability or 539 other basis prohibited by State law except where there is a bona fide occupational qualification 540 reasonably necessary to the contractor's normal operations;

541 F. Providing for a non-discriminatory procurement process, and including appropriate and lawful provisions to effectuate fair and reasonable consideration of womenowned, minority-owned and small 542 543 businesses and to promote and encourage a diversity of suppliers.

544 The President, acting through the Executive Vice President and Chief Operating Officer, is 545 authorized to develop implementing procedures for the procurement of Capital Professional Services and 546 construction services at the University. The procedures shall implement this Policy and provide for:

547 A. A system of competitive negotiation for Capital Professional Services, including a procedure for 548 expedited procurement of Capital Professional Services under \$50,000, pursuant to (i) subdivisions 1, 2, 549 and 3 a of the defined term "competitive negotiation" in Rule 4 of the Rules Governing Procurement of

Goods, Services, Insurance, and Construction, and (ii) § 4-5.06 of the 2004-2006 Appropriation Act; 550

551 B. A prequalification procedure for contractors or products; 558

552 C. A procedure for special construction contracting methods, including but not limited to 553 design-build and construction management contracts; and

554 D. A prompt payment procedure.

555 The University also may enter into cooperative arrangements with other private or public health or 556 educational institutions, healthcare provider alliances, purchasing organizations or state agencies where, 557 in the judgment of the University, the purposes of this Policy will be furthered.

VIII. DESIGN REVIEWS AND CODE APPROVALS.

559 The Board of Visitors shall review the design of all Major Capital Projects and shall provide final 560 Major Capital Project authorization based on the size, scope and cost estimate provided with the design. Unless stipulated by the Board of Visitors at the design review, no further design reviews shall be 561 required. For all capital projects other than Major Capital Projects, the President, acting through the 562 Executive Vice President and Chief Operating Officer, shall adopt procedures for design review and 563 564 project authorization based on the size, scope and cost estimate provided with the design. It shall be the University's policy that all capital projects shall be designed and constructed in accordance with 565 applicable Virginia Uniform Statewide Building Code ("VUSBC") standards and the applicable 566 567 accessibility code.

568 The President, acting through the Executive Vice President and Chief Operating Officer, shall 569 designate a Building Official responsible for building code compliance by either (i) hiring an individual 570 to be the University Building Official, or (ii) continuing to use the services of the Department of 571 General Services, Division of Engineering and Buildings, to perform the Building Official function. If 572 option (i) is selected, the individual hired as the University Building Official shall be a full-time 573 employee, a registered professional architect or engineer, and certified by the Department of Housing 574 and Community Development to perform this Building Official function. The University Building Official shall issue building permits for each capital project required by the VUSBC to have a building permit, 575 and shall determine the suitability for occupancy of, and shall issue certifications for building 576 577 occupancy for, all capital projects requiring such certification. Prior to issuing any such certification, this individual shall ensure that the VUSBC and accessibility requirements are met for that capital 578 579 project and that such capital project has been inspected by the State Fire Marshal or his designee. 580 When serving as the University Building Official, such individual shall organizationally report directly 581 and exclusively to the Board of Visitors. If the University hires its own University Building Official, it 582 shall fulfill the code review requirement by maintaining a review unit supported by resources and staff 583 who are certified by the Department of Housing and Community Development in accordance with 584 § 36-137 of the Code of Virginia for such purpose and who shall review plans, specifications and 585 documents for compliance with building codes and standards and perform required inspections of work 586 in progress and the completed capital project. No individual licensed professional architect or engineer 587 hired or contracted with to perform these functions shall also perform other building code-related 588 design, construction, facilities-related project management or facilities management functions for the 589 University on the same capital project. 590

IX. ENVIRONMENTAL IMPACT REPORTS.

591 It shall be the policy of the University to assess the environmental, historic preservation, and 592 conservation impacts of all capital projects and to minimize and otherwise mitigate all adverse impacts 593 to the extent practicable. The University shall develop a procedure for the preparation and approval of 594 environmental impact reports for capital projects, in accordance with State environmental, historic 595 preservation, and conservation requirements generally applicable to capital projects otherwise meeting 596 the definition of Major Capital Projects but, pursuant to § 23-38.109 C 1 of the Act, with a cost of 597 \$300,000 or more. 598

### X. BUILDING DEMOLITIONS.

599 It shall be the policy of the University to consider the environmental and historical aspects of any 600 proposed demolitions. The Board of Visitors shall be responsible for approving demolition requests. The 601 University shall develop a procedure for the preparation and review of demolition requests, including any necessary reviews by the Department of Historic Resources and the Art and Architectural Review 602 603 Board in accordance with State historic preservation requirements generally applicable to capital **604** projects in the Commonwealth. Further, for any property that was acquired or constructed with funding from a general fund appropriation of the General Assembly or from proceeds from State Tax Supported 605 606 Debt, general laws applicable to State owned property shall apply. 607

XI. BUILDING OR LAND ACQUISITIONS.

608 It is the policy of the University that capital projects involving building or land acquisition shall be subjected to thorough inquiry and due diligence prior to closing on the acquisition of such real 609 property. The President, acting through the Executive Vice President and Chief Operating Officer, shall 610 ensure that the project management system implemented pursuant to Section XIII below provides for a 611 612 review and analysis of all pertinent matters relating to the acquisition of buildings and land as any prudent purchaser would perform to the end that any building or land acquired by the University shall 613

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614 be suitable for its intended purpose, that the acquisition can be made without substantial risk of liability 615 to the University and that the cost of the real property to be acquired, together with any contemplated 616 development thereof, shall be such that compliance with the provisions of Section VI of this Policy is achieved. In addition, the President, acting through the Executive Vice President and Chief Operating 617 618 Officer, shall ensure that, where feasible and appropriate to do so, the following specific policies 619 pertaining to the acquisition of buildings or land for capital projects are carried out.

620 A. Environmental and Land Use Considerations.

621 It is the policy of the University to reasonably cooperate with each locality affected by the 622 acquisition. Such cooperation shall include but not be limited to furnishing any information that the 623 locality may reasonably request and reviewing any requests by the locality with regard to any such 624 acquisition. The University shall consider the zoning and comprehensive plan designation by the locality of the building or land and surrounding parcels, as well as any designation by State or federal agencies 625 626 of historically or archeologically significant areas on the land. Nothing herein shall be construed as 627 requiring the University to comply with local zoning laws and ordinances.

628 B. Infrastructure and Site Condition.

The President, acting through the Executive Vice President and Chief Operating Officer. 629

630 shall ensure that, in the case of capital projects involving the acquisition of buildings or land, the 631 project management systems implemented under Section XIII below provide for a review of the following 632 matters prior to acquisition of the building or land: that any land can be developed for its intended 633 purpose without extraordinary cost; that an environmental engineer has been engaged by the University 634 to provide an assessment of any environmental conditions on the land; that there is adequate vehicular 635 ingress and egress to serve the contemplated use of the building or land; that utilities and other services 636 to the land are adequate or can reasonably be provided or have been provided in the case of building 637 acquisitions; and that the condition and grade of the soils have been examined to determine if any 638 conditions exist that would require extraordinary site work or foundation systems.

639 C. Title and Survey.

**640** A survey shall be prepared for any real property acquired, and an examination of title to the real 641 property shall be conducted by a licensed attorney or, in the alternative, a commitment for title 642 insurance shall be procured from a title insurance company authorized to do business in the 643 Commonwealth. Based upon the survey and title examination or report, the President, acting through 644 the Executive Vice President and Chief Operating Officer, shall conclude, prior to acquisition of the real 645 property, that title thereto will be conveyed to the University in fee simple, free and clear of all liens, 646 encumbrances, covenants, restrictions, easements or other matters that may have a significant adverse 647 effect upon the University's ability to own, occupy, convey or develop the real property. 648

D. Appraisal.

649 An appraisal shall be conducted of the real property to be acquired to determine its fair market 650 value and the consistency of the fair market value with the price agreed upon by the University. 651

XII. BUILDING OR LAND DISPOSITIONS.

652 The Board of Visitors shall approve the disposition of any building or land. Disposition of land or 653 buildings, the acquisition or construction of which was funded entirely or in part by a general fund 654 appropriation of the General Assembly or proceeds from State Tax Supported Debt, shall require both 655 Board of Visitors approval and other approvals in accordance with general law applicable to State-owned property and with the University's Enabling Legislation. 656 657

XIII. PROJECT MANAGEMENT SYSTEMS.

658 The President, acting through the Executive Vice President and Chief Operating Officer, shall 659 implement one or more systems for the management of capital projects for the University. The systems 660 may include the delegation of project management authority to appropriate University officials, including a grant of authority to such officials to engage in further delegation of authority as the 661 President, acting through the Executive Vice President and Chief Operating Officer, deems appropriate. 662

**663** The project management systems for capital projects shall be designed to ensure that such projects 664 comply with the provisions of this Policy and other Board of Visitors policies applicable to closely 665 related subjects such as selection of architects or policies applicable to University buildings and 666 grounds.

667 The project management systems may include one or more reporting systems applicable to capital 668 projects whereby University officials responsible for the management of such projects provide appropriate and timely reports to the President, acting through the Executive Vice President and Chief 669 670 Operating Officer, on the status of such projects during construction.

671 XIV. REPORTING REQUIREMENTS.

672 In addition to complying with any internal reporting systems contained in the University's project 673 management systems, as described in Section XIII above, the University shall comply with State reporting requirements for those Major Capital Projects funded entirely or in part by a general fund 674

675	appropriation by the General Assembly or State Tax Supported Debt. Additionally, if any capital project
676	constructs improvements on land, or renovates property, that originally was acquired or constructed in
677	whole or in part with a general fund appropriation for that purpose or proceeds from State Tax
678	Supported Debt, and such improvements or renovations are undertaken entirely with funds not
679	appropriated by the General Assembly and, if the cost of such improvements or renovations is
680	reasonably expected to exceed two million dollars, the decision to undertake such improvements or
681	renovations shall be communicated as required by § 23-38.109 C 3 of the Act. As a matter of routine,
682	the President, acting through the Executive Vice President and Chief Operating Officer, shall report to
683	the Department of General Services on the status of such capital projects at the initiation of the project,
684	prior to the commencement of construction, and at the time of acceptance of any such capital project.
685 686 687	EXHIBIT B
688	MANAGEMENT AGREEMENT
689	BETWEEN
690	THE COMMONWEALTH OF VIRGINIA
691	AND
692	VIRGINIA POLYTECHNIC INSTITUTE
693	AND STATE UNIVERSITY
694	PURSUANT TO
695	THE RESTRUCTURED HIGHER EDUCATION
696	FINANCIAL AND ADMINISTRATIVE OPERATIONS
697	ACT OF 2005
698 699	
700 701	POLICY GOVERNING LEASES OF REAL PROPERTY
702 703	THE BOARD OF VISITORS OF VIRGINIA POLYTECHNIC INSTITUTE
704	AND STATE UNIVERSITY
705	POLICY GOVERNING LEASES OF REAL PROPERTY
706	I. PREAMBLE.
707	In 1996 the Board of Visitors adopted a Policy Statement Governing Exercise of Autonomy in Leases
708	of Property for certain leases entered into by the University, which was amended in 2003 as the Policy
709 710	Statement Governing Exercise of Autonomy in Operating and Capital Leases of Property. The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter 4.10
711 712	(§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides that, upon becoming a Covered Institution, Virginia Polytechnic Institute and State University may have the authority to establish its
713	own system for the leasing of real property. The University's system for implementing this authority is to
714	be governed by policies adopted by the Board of Visitors. The following provisions of this Policy
715	constitute the adopted Board of Visitors policies regarding Leases of real property entered into by the
716	University.
717	This Policy is intended to cover the authority that may be granted to the University pursuant to
718 719	Subchapter 3 of the Act. Any other powers and authorities granted to the University pursuant to the Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act
720 721	and the University's Enabling Legislation, as defined in § 23-38.89 of the Act, are not affected by this Policy.
722	II. DEFINITIONS.
723	The following words and terms, when used in this Policy, shall have the following meaning unless
724	the context clearly indicates otherwise:
725	"Act" means the Restructured Higher Education Financial and Administrative Operations Act,
726 727	Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
728	"Board of Visitors" means the Board of Visitors of Virginia Polytechnic Institute and State University.
729	"Capital Lease" means a lease that is defined as such within Generally Accepted Accounting
730	Principles pursuant to the pronouncement of the Financial Accounting Standards Board.
731	"Covered Institution" means a public institution of higher education of the Commonwealth of
732	Virginia that has entered into a Management Agreement with the Commonwealth to be governed by
733	Subchapter 3 of the Act.
734	"Expense Lease" means an Operating Lease of real property under the control of another entity to
735	the University.

736 "Income Lease" means an Operating Lease of real property under the control of the University to

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737 another entity.

738 "Lease" or "Leases" means any type of lease involving real property.

739 "Operating Lease" means any lease involving real property, or improvements thereon that is not a 740 Capital Lease.

741 "University" means Virginia Polytechnic Institute and State University, consisting of the University

742 Division (State Agency 208) and Virginia Cooperative Extension and the Agriculture Experiment Station 743 Division (State Agency 229).

744 III. SCOPE OF POLICY.

745 This Policy provides guidance for the implementation of all University Leases.

746 IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

747 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 748 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 749 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 750 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 751 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 752 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 753 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 754 and procedures.

755 V. REQUIREMENTS FOR LEASES.

A. Factors to Be Considered When Entering into Leases.

756 757 All Leases shall be for a purpose consistent with the mission of the University. The decision to enter 758 into a Lease shall be further based upon cost, demonstrated need, compliance with this Policy, 759 consideration of all costs of occupancy, and a determination that the use of the property to be leased is 760 necessary and is efficiently planned. Leases shall also conform to the space planning procedures that 761 may be adopted by the President, acting through the Executive Vice President and Chief Operating 762 Officer, to ensure that the plan for the space to be leased is consistent with the purpose for which the 763 space is intended.

764 B. Competition to Be Sought to Maximum Practicable Degree.

765 Competition shall be sought to the maximum practicable degree for all Leases. The President, acting 766 through the Executive Vice President and Chief Operating Officer, is authorized to ensure that Leases are procured through competition to the maximum degree practicable and to determine when, under 767 768 guidelines that may be developed and adopted by the President, acting through the Executive Vice 769 President and Chief Operating Officer, it is impractical to procure Leases through competition.

770 C. Approval of Form of Lease Required.

771 The form of Leases entered into by the University shall be approved by the University's legal 772 counsel. 773

D. Execution of Leases.

774 All Leases entered into by the University shall be executed only by those University officers or persons authorized by the President or the Executive Vice-President and Chief Operating Officer, or as 775 776 may subsequently be authorized by the Board of Visitors, and subject to any such limits or conditions as 777 may be prescribed in the delegation of authority. Subject to the University's Policy Governing Capital 778 Projects adopted by the Board as part of the Management Agreement between the Commonwealth and 779 the University, no other University approval shall be required for leases or leasing, nor state approval 780 required except in the case of leases of real property as may be governed by general state law in 781 accordance with § 23-38.109 and § 23- 38.112 of the Act. 782

E. Capital Leases.

783 The Board of Visitors shall authorize the initiation of Capital Leases pursuant to the authorization 784 process included in the Policy Governing Capital Projects adopted by the Board as part of the 785 Management Agreement between the Commonwealth and the University.

786 F. Compliance with Applicable Law.

787 All Leases of real property by the University shall be consistent with any requirements of law that 788 are contained in the Act or are otherwise applicable.

789 G. Certification of Occupancy.

790 All real property covered by an Expense Lease or leased by the University under a Capital Lease 791 shall be certified for occupancy by the appropriate public body or building official.

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#### EXHIBIT C

#### MANAGEMENT AGREEMENT **BETWEEN**

## THE COMMONWEALTH OF VIRGINIA

798	AND
799	VIRGINIA POLYTECHNIC INSTITUTE
800	AND STATE UNIVERSITY
801	PURSUANT TO
802	THE RESTRUCTURED HIGHER EDUCATION
803	FINANCIAL AND ADMINISTRATIVE OPERATIONS
804	ACT OF 2005
805	
806	
807	POLICY GOVERNING
808	INFORMATION TECHNOLOGY
809	
810	
811	THE BOARD OF VISITORS OF VIRGINIA POLYTECHNIC INSTITUTE
812	AND STATE UNIVERSITY
813	POLICY GOVERNING INFORMATION TECHNOLOGY
814	I. PREAMBLE.
815	The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter
816	4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides, inter alia, that public institutions
817	of higher education in the Commonwealth of Virginia that have entered into a Management Agreement
818	with the Commonwealth "may be exempt from the provisions governing the Virginia Information
819	Technologies Agency, Chapter 20.1 (§ 2.2-2005 et seq.) of Title 2.2., and the provisions governing the
820	Information Technologies [sic] Investment Board, Article 20 of Chapter 24 (§ 2.2-2457 et seq.) of Title
821	2.2; provided, however, that the governing body of [such] institution shall adopt, and [such]
822	institution shall comply with, policies" that govern the exempted provisions. See § 23-38.111 of the Code
823 824	of Virginia. This Information Technology Policy shall become effective upon the effective date of a Management Agreement authorized by subsection $D$ of $\xi 23, 38, 98$ and $\xi 23, 38, 97$ of the Act between the
824 825	Management Agreement authorized by subsection D of § 23-38.88 and § 23-38.97 of the Act between the
823 826	Commonwealth and the University that incorporates this Policy. The Board of Visitors of Virginia Polytechnic Institute and State University is authorized to adopt
820 827	this Information Technology Policy pursuant to § 23-38.111 of the Code of Virginia.
828	II. DEFINITIONS.
829	As used in this Information Technology Policy, the following terms have the following meanings,
830	unless the context requires otherwise:
831	"Act" means the Restructured Higher Education Financial and Administrative Operations Act,
832	Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
833	"Board of Visitors" or "Board" means the Board of Visitors of Virginia Polytechnic Institute and
834	State University.
835	"Information Technology" or "IT" shall have the same meaning as set forth in § 2.2- 2006 of the
836	Code of Virginia as it currently exists and from time to time may be amended.
837	"Major information technology project" or "major IT project" shall have the same meaning as set
838	forth in § 2.2-2006 of the Code of Virginia as it currently exists and from time to time may be amended.
839	"Policy" means this Information Technology Policy adopted by the Board of Visitors.
840	"State Chief Information Officer" or "State CIO" means the Chief Information Officer of the
841	Commonwealth of Virginia.
842	"University" means Virginia Polytechnic Institute and State University, consisting of the University
843	Division (State Agency 208) and Virginia Cooperative Extension and the Agriculture Experiment Station
844	Division (State Agency 229).
845	III. SCOPE OF POLICY.
846	This Policy is intended to cover and implement the authority that may be granted to Virginia
847	Polytechnic Institute and State University pursuant to Subchapter 3 (§ 23-38.91 et seq.) of the Act. This
848	Policy is not intended to affect any other powers and authorities granted to the University pursuant to
849 850	the Appropriation Act and the Code of Virginia, including other provisions of the Act or the University's
850	enabling legislation as that term is defined in § 23- 38.89 of the Act.
851	This Policy shall govern the University's information technology strategic planning, expenditure
852 852	reporting, budgeting, project management, infrastructure, architecture, ongoing operations, security, and
853 854	audits conducted within, by, or on behalf of the University. Upon the effective date of a Management
854 855	Agreement between the Commonwealth and the University, as authorized by subsection D of § 23-38.88 and § 23-38 111, therefore, the University shall be exempt from those provisions of the Code of Virginia
855 856	and § 23-38.111, therefore, the University shall be exempt from those provisions of the Code of Virginia,
856 857	including those provisions of Chapter 20.1 (§ 2.2-2005 et seq.) (Virginia Information Technologies Agency) and of Article 20 (§ 2.2-2457 et seq.) (Information Technology Investment Board) of Chapter
858	24 of Title 2.2 of the Code of Virginia, that otherwise would govern the University's information
859	technology strategic planning, expenditure reporting, budgeting, project management, infrastructure,
00)	recentions, strategic prantities, experiation reporting, brageting, project management, injrastracture,

860 architecture, ongoing operations, security, and audits conducted within, by, or on behalf of the University; provided, however, that the University still shall be subject to those provisions of Chapter 861 862 20.1 (§ 2.2-2005 et seq.) (Virginia Information Technologies Agency) and of Article 20 (§ 2.2-2457 et seq.) (Information Technology Investment Board) of Chapter 24 of Title 2.2 of the Code of Virginia that 863 864 are applicable to public institutions of higher education of the Commonwealth and that do not govern 865 information technology strategic planning, expenditure reporting, budgeting, project management, 866 infrastructure, architecture, ongoing operations, security, and audits within, by, or on behalf of the 867 University.

The procurement of information technology and telecommunications goods and services, including
automated data processing hardware and software, shall be governed by the Policy Governing the
Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials
approved by the Board, and the Rules Governing Procurement of Goods, Services, Insurance, and
Construction that are incorporated in and attached to that Policy.

873 IV. GENERAL PROVISIONS.

874 A. Board of Visitors Accountability and Delegation of Authority.

875 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 876 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 877 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 878 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 879 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 880 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 881 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 882 and procedures.

883 B. Strategic Planning.

884 The President, acting through the Vice President for Information Technology and Chief Information 885 Officer, shall be responsible for overall IT strategic planning at the University, which shall be linked to 886 and in support of the University's overall strategic plan. At least 45 days prior to each fiscal year, the 887 President, acting through the Vice President for Information Technology and Chief Information Officer, 888 shall make available the University's IT strategic plan covering the next fiscal year to the State CIO for 889 his review and comment with regard to the consistency of the University's plan with the intent of the 890 currently published overall five-year IT strategic plan for the Commonwealth developed by the State 891 CIO pursuant to § 2.2-2007 of the Code of Virginia and into which the University's plan is to be 892 *incorporated.* 

893 *C. Expenditure Reporting and Budgeting.* 

894 The President, acting through the Executive Vice President and Chief Operating Officer, shall 895 approve and be responsible for overall IT budgeting and investments at the University. The University's 896 IT budget and investments shall be linked to and in support of the University's IT strategic plan, and 897 shall be consistent with general University policies, the Board-approved annual operating budget, and 898 other Board approvals for certain procurements. By October 1 of each year, the President, acting 899 through the Executive Vice President and Chief Operating Officer, shall make available to the State CIO 900 and the Information Technology Investment Board a report on the previous fiscal year's IT expenditures. 901 The University shall be specifically exempt from:

902 Subdivision A 4 of § 2.2-2007 of the Code of Virginia (review by the State CIO of IT budget 903 requests) as it currently exists and from time to time may be amended;

**904** §§ 2.2-2022 through 2.2-2024 of the Code of Virginia (Virginia Technology Infrastructure Fund) as **905** they currently exist and from time to time may be amended; and

any other substantially similar provision of the Code of Virginia governing IT expenditure reportingand budgeting, as it currently exists and from time to time may be amended.

908 D. Project Management.

909 Pursuant to § 23-38.111 of the Act, the Board shall adopt the project management policies,
910 standards, and guidelines developed by the Commonwealth or those based upon industry best practices
911 for project management as defined by leading IT consulting firms, leading software development firms,
912 or a nationally-recognized project management association, appropriately tailored to the specific
913 circumstances of the University. Copies of the Board's policies, standards, and guidelines shall be made
914 available to the Information Technology Investment Board.

915 The President, acting through the appropriate designee, shall oversee the management of all 916 University IT projects. IT projects may include, but are not limited to, upgrades to network 917 infrastructure, provision of technology to support research, database development, implementation of 918 new applications, and development of IT services for students, faculty, staff, and patients. Day-to-day 919 management of projects shall be the responsibility of appointed project directors and shall be in accord 920 with the project management policies, standards, and guidelines adopted by the Board, as amended and

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982

921 revised from time to time.

922 On a quarterly basis, the President, acting through the Vice President for Information Technology 923 and Chief Information Officer, shall report to the Information Technology Investment Board on the 924 budget, schedule, and overall status of the University's major IT projects. This requirement shall not 925 apply to research projects, research initiatives, or instructional programs.

926 The President, acting through the Vice President for Information Technology and Chief Information 927 Officer in cooperation with the Provost and Executive Vice President and Chief Operating Officer, shall 928 be responsible for decisions to substantially alter a project's scope, budget, or schedule after initial approval. 929

930 The University shall be specifically exempt from:

§ 2.2-2008 of Title 2.2 of the Code of Virginia (additional duties of the State CIO relating to project 931 management) as it currently exists and from time to time may be amended; 932

§§ 2.2-2016 through 2.2-2021 of Title 2.2 of the Code of Virginia (Division of Project Management) 933 934 as they currently exist and from time to time may be amended; and

any other substantially similar provision of the Code of Virginia governing IT project management, 935 936 as it currently exists or from time to time may be amended.

937 The State CIO and the Information Technology Investment Board shall continue to have the authority regarding project suspension and termination as provided in § 2.2-2015 and in subdivision A 3 of 938 939 § 2.2-2458, respectively, and the State CIO and the Information Technology Investment Board shall 940 continue to provide the University with reasonable notice of, and a reasonable opportunity to correct, 941 any identified problems before a project is terminated. 942

E. Infrastructure, Architecture, Ongoing Operations, and Security.

Pursuant to § 23-38.111 of the Act, the Board shall adopt the policies, standards, and guidelines related to IT infrastructure, architecture, ongoing operations, and security developed by the 943 944 945 Commonwealth or those of nationally-recognized associations, appropriately tailored to the specific 946 circumstances of the University. Copies of the policies shall be made available to the Information 947 Technology Investment Board.

948 The President, acting through the Vice President for Information Technology and Chief Information 949 Officer, in cooperation with the Provost and Executive Vice President and Chief Operating Officer, shall 950 be responsible for implementing such policies, standards, and guidelines adopted by the Board, as 951 amended and revised from time to time. For purposes of implementing this Policy, the President shall 952 appoint an existing University employee to serve as a liaison between the University and the State CIO. 953 F. Audits.

954 Pursuant to § 23-38.111 of the Act, the Board shall adopt the policies, standards, and guidelines 955 developed by the Commonwealth or those based upon industry best practices for project auditing as 956 defined by leading IT experts, including consulting firms, or a nationally recognized project auditing association, appropriately tailored to the specific circumstances of the University, which provide for 957 958 Independent Validation and Verification ("IV&V") of the University's major IT projects. Copies of the 959 policies, standards, and guidelines, as amended and revised from time to time, shall be made available 960 to the Information Technology Investment Board.

961 Audits of IT strategic planning, expenditure reporting, budgeting, project management, infrastructure, 962 architecture, ongoing operations, and security, shall also be the responsibility of the University's 963 Internal Audit Department and the Auditor of Public Accounts. 00

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965	EXHIBIT D	
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967	MANAGEMENT AGREEMENT	
968	BETWEEN	
969	THE COMMONWEALTH OF VIRGINIA	
970	AND	
971	VIRGINIA POLYTECHNIC INSTITUTE	
972	AND STATE UNIVERSITY	
973	PURSUANT TO	
974	THE RESTRUCTURED HIGHER EDUCATION	
975	FINANCIAL AND ADMINISTRATIVE OPERATIONS	
976	ACT OF 2005	
977		
978		
979	POLICY GOVERNING	
980	THE PROCUREMENT OF GOODS, SERVICES,	
981	INSURANCE AND CONSTRUCTION AND	

THE DISPOSITION OF SURPLUS MATERIALS

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984	
<b>985</b>	THE BOARD OF VISITORS OF VIRGINIA POLYTECHNIC INSTITUTE
<b>986</b>	AND STATE UNIVERSITY
<b>987</b>	POLICY GOVERNING THE PROCUREMENT OF
<b>988</b>	GOODS, SERVICES, INSURANCE AND CONSTRUCTION
989 000	AND THE DISPOSITION OF SURPLUS MATERIALS
990 001	I. PREAMBLE.
991 992	A. Subchapter 3 of the Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides that Virginia
992 993	Polytechnic Institute and State University, upon becoming a Covered Institution, shall be authorized to
994	establish its own system for the procurement of goods, services, insurance, and construction, and for the
995	independent disposition of surplus materials by public or private transaction.
996	B. The Act provides that a Covered Institution shall comply with policies adopted by its Board of
997	Visitors for the procurement of goods, services, insurance, and construction, and the disposition of
<b>998</b>	surplus materials. The provisions of this Policy set forth below, together with the Rules Governing
999	Procurement of Goods, Services, Insurance, and Construction attached to this Policy as Attachment I,
1000	constitute the adopted Board of Visitors policies required by the Act regarding procurement of goods,
1001	services, insurance, and construction, and the disposition of surplus materials by the University.
1002	C. This Policy is intended to cover the authority that may be granted to the University pursuant to
1003	Subchapter 3 of the Act. Any other powers and authorities granted to the University pursuant to any
1004	other sections of the Code of Virginia, including other provisions of the Act, the Appropriation Act, and
1005 1006	the University's Enabling Legislation are not affected by this Policy. II. DEFINITIONS.
1000	As used in this Policy, the following terms shall have the following meanings, unless the context
1008	requires otherwise:
1009	"Act " means the Restructured Higher Education Financial and Administrative Operations Act,
1010	Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
1011	"Agreement" means "Management Agreement".
1012	"Board of Visitors" or "Board" means the Board of Visitors of Virginia Polytechnic Institute and
1013	State University.
1014	"Covered Institution" means, on and after the Effective Date of its initial Management Agreement
1015 1016	with the Commonwealth, a public institution of higher education of the Commonwealth of Virginia that has entered into a Management Agreement with the Commonwealth to be governed by the provisions of
1010	Subchapter 3 of the Act.
1017	"Effective Date" means the effective date of the Management Agreement.
1019	"Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of
1020	Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and
1021	missions of the individual public institutions of higher education of the Commonwealth.
1022	"Goods" means all material, equipment, supplies, and printing, including information technology and
1023	telecommunications goods such as automated data processing hardware and software.
1024	"Management Agreement" means the agreement required by subsection D of § 23-38.88 between the
1025 1026	Commonwealth of Virginia and Virginia Polytechnic Institute and State University. "Rules" means the "Rules Governing Procurement of Goods, Services, Insurance, and Construction" attached to this Policy
1020	as Attachment 1.
1027	"Services" as used in this Policy means any work performed by an independent contractor wherein
1029	the service rendered does not consist primarily of acquisition of equipment or materials, or the rental of
1030	equipment, materials and supplies, and shall include both professional services, which include the
1031	practice of accounting, actuarial services, law, dentistry, medicine, optometry, and pharmacy, and
1032	nonprofessional services, which include any service not specifically identified as professional services.
1033	"Surplus materials" means personal property including, but not limited to, materials, supplies,
1034	equipment and recyclable items, that are determined to be surplus by the University.
1035	"University" means Virginia Polytechnic Institute and State University, consisting of the University
1036 1037	Division (State Agency 208) and Virginia Cooperative Extension and the Agricultural Experiment Station Division (State Agency 229).
1037	III. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.
1039	The Board of Visitors of the University shall at all times be fully and ultimately accountable for the
1040	proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation
1041	of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant
1042	to its legally permissible procedures, specifically delegate either herein or by separate Board resolution
1043	the duties and responsibilities set forth in this Policy to a person or persons within the University, who,

1044 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 1045 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 1046 and procedures.

1047 IV. GENERAL PROVISIONS.

1048 A. Adoption of This Policy and Continued Applicability of Other Board of Visitors' Procurement 1049 Policies.

1050 The University has had decentralization and pilot program autonomy in many procurement functions and activities since the Appropriation Act of 1994. The Act extends and reinforces the autonomy 1051 previously granted to the University in Item 330 E of the 1994 Appropriation Act. This Policy therefore 1052 is adopted by the Board of Visitors to enable the University to develop a procurement system, as well as 1053 a surplus materials disposition system for the University as a whole. Any University electronic 1054 1055 procurement system shall integrate or interface with the Commonwealth's electronic procurement system.

1056 This Policy shall be effective on the Effective Date of the University's initial Management Agreement 1057 with the Commonwealth. The implementing policies and procedures adopted by the President, acting through the Executive Vice President and Chief Operating Officer or his designee, to implement this 1058 1059 Policy shall continue to be subject to any other policies adopted by the Board of Visitors affecting 1060 procurements at the University, including policies regarding the nature and amounts of procurements 1061 that may be undertaken without the approval of the Board of Visitors, or of the President, acting 1062 through the Executive Vice President and Chief Operating Officer. 1063

B. Scope and Purpose of University Procurement Policies.

1064 This Policy shall apply to procurements of goods, services, insurance, and construction. It shall be the policy of the University that procurements conducted by the University result in the purchase of high 1065 quality goods and services at reasonable prices, and that the University be free, to the maximum extent 1066 permitted by law and this Policy, from constraining policies that hinder the ability of the University to 1067 do business in a competitive environment. This Policy, together with the Rules Governing Procurement 1068 1069 of Goods, Services, Insurance, and Construction attached to this Policy as Attachment 1, shall apply to 1070 all procurements undertaken by the University, regardless of the source of funds. 1071

C. Collaboration, Communication, and Cooperation with the Commonwealth.

1072 The University is committed to developing, maintaining, and sustaining collaboration, 1073 communication, and cooperation with the Commonwealth regarding the matters addressed in this Policy, 1074 particularly with the Offices of the Secretaries of Administration and Technology, the Department of 1075 General Services, and the Virginia Information Technologies Agency. Identifying business objectives and 1076 goals common to both the University and the Commonwealth and the mechanisms by which such 1077 objectives and goals may be jointly pursued and achieved are among the desired outcomes of such 1078 collaboration, communication, and cooperation. 1079

D. Commitment to Statewide Contracts, Electronic Procurement, and SWAM Participation and Use.

1080 The University is committed to maximizing its internal operational efficiencies, economies of scale 1081 among institutions of higher education, and the leveraged buying power of the Commonwealth as a 1082 whole. 1083

Consistent with this commitment, the University:

1084 i) may purchase from and participate in all statewide contracts for goods and services, including 1085 information technology goods and services, except that the University shall purchase from and 1086 participate in contracts for communications services and telecommunications facilities entered into by 1087 the Virginia Information Technologies Agency pursuant to § 2.2-2011 of the Code of Virginia unless an exception is provided in the Appropriation Act or by other law, and provided that orders not placed 1088 1089 through statewide contracts shall be processed directly or by integration or interface through the 1090 *Commonwealth's electronic procurement system;* 

1091 ii) shall use directly or by integration or interface the Commonwealth's electronic procurement 1092 system and comply with the business plan for the Commonwealth's electronic procurement system, as 1093 modified by an agreement between the Commonwealth and the University, which agreement shall not be 1094 substantially different than the agreement attached to this Policy as Attachment 2; and

1095 iii) shall adopt a small, woman-owned, and minority-owned ("SWAM") business program that is 1096 consistent with the Commonwealth's SWAM program. 1097

E. Implementation.

1098 To effect its implementation under the Act, and if the University remains in continued substantial 1099 compliance with the terms and conditions of this Management Agreement with the Commonwealth 1100 pursuant to § 23-38.88(D)(4) and the requirements of Chapter 4.10 of the Act, the University's procurement of goods, services, insurance, and construction, and the disposition of surplus materials 1101 shall be exempt from the Virginia Public Procurement Act, Chapter 43 (§ 2.2-4300 et seq.) of Title 2.2, 1102 except § 2.2-4342 and §§ 2.2-4367 through 2.2-4377; the oversight of the Virginia Information Technologies Agency, Chapter 20.1 (§ 2.2-2005 et. seq.) of Title 2.2, and the Information Technology 1103 1104 Investment Board, Article 20 (§ 2.2-2457 et seq.) of Chapter 24 of Title 2.2; the state agency 1105

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requirements regarding disposition of surplus materials and distribution of proceeds from the sale or 1106 recycling of surplus materials in §§ 2.2-1124 and 1125; the requirement to purchase from the 1107 1108 Department for the Blind and Vision Impaired ("VIB") (§ 2.2-1117); and any other state statutes, rules, 1109 regulations or requirements relating to the procurement of goods, services, insurance, and construction, 1110 including but not limited to Article 3 (§ 2.2-1109 et seq.) of Chapter 11 of Title 2.2, regarding the 1111 duties, responsibilities and authority of the Division of Purchases and Supply of the Virginia Department 1112 of General Services, and Article 4 (§ 2.2-1129 et seq.) of Chapter 11 of Title 2.2, regarding the review 1113 and the oversight by the Division of Engineering and Buildings of the Virginia Department of General 1114 Services of contracts for the construction of University capital projects and construction-related 1115 professional services (§ 2.2-1132). 1116

V. UNIVERSITY PROCUREMENT POLICIES. 1117

A. General Competitive Principles.

1118 In connection with University procurements and the processes leading to award of contracts for 1119 goods, services, insurance, and construction, the University is committed to:

1120 1. seeking competition to the maximum practical degree, taking into account the size of the 1121 anticipated procurement, the term of the resulting contract and the likely extent of competition;

1122 2. conducting all procurements in an open, fair and impartial manner and avoiding any impropriety 1123 or the appearance of any impropriety: 1124

3. making procurement rules clear in advance of any competition;

1125 4. providing access to the University 's business to all qualified vendors, firms and contractors, with 1126 no potential bidder or offeror excluded arbitrarily or capriciously, while allowing the flexibility to 1127 engage in cooperative procurements and to meet special needs of the University;

1128 5. ensuring that specifications for purchases are fairly drawn so as not to favor unduly a particular 1129 vendor; and

1130 6. providing for the free exchange of information between the University, vendors, firms or 1131 contractors concerning the goods or services sought and offered while preserving the confidentiality of 1132 proprietary information. 1133

B. Access to Records.

1134 Procurement records shall be available to citizens or to interested persons, firms or corporations in 1135 accordance with the provisions of the Virginia Freedom of Information Act, Chapter 37 (§ 2.2-3700 et 1136 seq.) of Title 2.2 of the Code of Virginia, except those records exempt from disclosure pursuant to 1137 § 2.2-3705.1 (7), § 2.2-3705.1 (12), or § 2.2-3705.4 (4), or other applicable exemptions of the Virginia 1138 Freedom of Information Act, and § 2.2-4342 of the Virginia Public Procurement Act.

1139 C. Cooperative Procurements and Alliances.

1140 In circumstances where the University determines and documents that statewide contracts for goods 1141 and services, including information technology and telecommunications goods and services, do not 1142 provide goods and services to the University that meet its business goals and objectives, the University 1143 is authorized to participate in cooperative procurements with other public or private organizations or 1144 entities, including other educational institutions, public-private partnerships, public bodies, charitable organizations, health care provider alliances and purchasing organizations, so long as the resulting 1145 1146 contracts are procured competitively pursuant to subsections A through J of § 5 of the Rules Governing 1147 Procurement of Goods, Services, Insurance, and Construction attached to this Policy as Attachment 1 1148 and the purposes of this Policy will be furthered. In the event the University engages in a cooperative 1149 contract with a private organization or public-private partnership and the contract was not competitively 1150 procured pursuant to subsections A through J of § 5 of the Rules Governing Procurement of Goods, 1151 Services, Insurance, and Construction attached to this Policy as Attachment 1, use of the contract by 1152 other state agencies, institutions and public bodies shall be prohibited. Notwithstanding all of the above, 1153 use of cooperative contracts shall conform to the business requirements of the Commonwealth's 1154 electronic procurement system, including the requirement for payment of applicable fees. By October 1 1155 of each year, the President, acting through the Executive Vice President and Chief Operating Officer, 1156 shall make available to the Secretaries of Administration and Technology, the Joint Legislative Audit 1157 and Review Commission, and the Auditor of Public Accounts a list of all cooperative contracts and 1158 alliances entered into or used during the prior fiscal year.

1159 D. Training; Ethics in Contracting.

1160 The President, acting through the Executive Vice President and Chief Operating Officer, shall take 1161 all necessary and reasonable steps to assure (i) that all University officials responsible for and engaged 1162 in procurements authorized by the Act and this Policy are knowledgeable regarding the requirements of 1163 the Act, this Policy, and the Ethics in Public Contracting provisions of the Virginia Public Procurement Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia, (ii) that only 1164 officials authorized by this Policy and any procedures adopted by the President, acting through the 1165 Executive Vice President and Chief Operating Officer, to implement this Policy are responsible for and 1166

1167 engaged in such procurements, and (iii) that compliance with the Act and this Policy are achieved.

1168 The University shall maintain an ongoing program to provide professional development opportunities 1169 to its buying staff and to provide methods training to internal staff who are engaged in placing 1170 decentralized small purchase transactions.

1171 E. Ethics and University Procurements.

1172 In implementing the authority conferred by this Policy, the personnel administering any procurement 1173 shall adhere to the following provisions of the Code of Virginia: the Ethics in Public Contracting provisions of the Virginia Public Procurement Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 1174 2.2 of the Code of Virginia, the State and Local Government Conflict of Interests Act, Chapter 31 1175 (§ 2.2-3100 et seq.) of Title 2.2, and the Virginia Governmental Frauds Act, Article 1.1 (§ 18.2-498.1 et 1176 seq.) of Chapter 12 of Title 18.2. 1177 1178

VI. UNIVERSITY SURPLUS MATERIALS POLICY AND PROCEDURES.

1179 The policy and procedures for disposal for surplus materials shall provide for the sale, 1180 environmentally-appropriate disposal, or recycling of surplus materials by the University and the 1181 retention of the resulting proceeds by the University.

1182 VII. ADOPTION AND EFFECTIVE DATES OF RULES AND IMPLEMENTING POLICIES AND 1183 PROCEDURES.

1184 A. The President, acting through the Executive Vice President and Chief Operating Officer or his 1185 designee, shall adopt one or more comprehensive sets of specific procurement policies and procedures 1186 for the University, which, in addition to the Rules, implement applicable provisions of law and this 1187 Policy. University procurements shall be carried out in accordance with this Policy, the Rules, and any implementing policies and procedures adopted by the University. The implementing policies and 1188 1189 procedures (i) shall include the delegation of procurement authority by the Board to appropriate University officials who shall oversee University procurements of goods, services, insurance, and 1190 1191 construction, including a grant of authority to such officials to engage in further delegation of authority 1192 as the President deems appropriate, and (ii) shall remain consistent with the competitive principles set forth in Part V above. 1193

1194 B. Any implementing policies and procedures adopted pursuant to Part VII A above and the Rules 1195 shall become effective on the Effective Date of the University's initial Management Agreement with the 1196 Commonwealth, and, as of their effective date, shall be applicable to all procurements undertaken by the 1197 University on behalf of the University for goods, services, insurance, and construction. This Policy, the 1198 Rules, and any implementing policies and procedures adopted by the University shall not affect existing 1199 contracts already in effect.

1200 C. The Rules and University implementing policies and procedures for all University procurements of goods, services, insurance, and construction, and the disposition of surplus property shall be substantially consistent with the Commonwealth of Virginia Purchasing Manual for Institutions of 1201 1202 Higher Education and their Vendors in their form as of the effective date of this Policy and as amended 1203 1204 or changed in the future, and with University procedures specific to the Acquisition of Goods and 1205 Services. The Rules and University implementing policies and procedures shall implement a system of 1206 competitive negotiation, and competitive sealed bidding when appropriate, for goods, services, including 1207 professional services as defined in the Rules, insurance, and construction.

VIII. REOUIREMENTS FOR RULES AND IMPLEMENTING POLICIES AND PROCEDURES.

A. Protests, Appeals and Debarment.

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1210 The Rules and University implementing policies and procedures for procurements other than capital 1211 outlay shall include a process or processes for an administrative appeal by vendors, firms or contractors. Protests and appeals may challenge determinations of vendor, firm or contractor 1212 1213 non-responsibility or ineligibility, or the award of contracts, provided that such protests and appeals are filed within the times specified by the Rules. Remedies available shall be limited to reversal of the 1214 1215 action challenged or, where a contract already being performed is declared void, compensation for the cost of performance up to the time of such declaration. The Rules and University implementing policies 1216 1217 and procedures also may establish the basis and process for debarment of any vendor, firm or 1218 contractor. 1219

B. Prompt Payment of Contractors and Subcontractors.

1220 The Rules and University implementing policies and procedures shall include provisions related to 1221 prompt payment of outstanding invoices, which shall include payment of interest on properly-presented 1222 invoices outstanding more than seven (7) days beyond the payment date, at a rate no higher than the 1223 lowest prime rate charged by any commercial bank as published in the Wall Street Journal. The 1224 payment date shall be the later of thirty (30) days from the date of the receipt of goods or invoice, or 1225 the date established by the contract. All contracts also shall require prompt payment of subcontractors 1226 by the general contractor, upon receipt of payment by the University.

1227 C. Types of Procurements.

1228 The Rules and University implementing policies and procedures shall implement a system of

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1229 competitive negotiation for professional services, as defined in the Rules, and shall implement
1230 purchasing procedures developed to maximize competition given the size and duration of the contract,
1231 and the needs of the University. Such policies and procedures may include special provisions for
1232 procurements such as emergency procurements, sole source procurements, brand name procurements,
1233 small purchases, procurements in which only one qualified vendor responds, and others.

**1234** D. Approval and Public Notice of Procurements

1235 The Rules and University implementing policies and procedures shall provide for approval of
1236 solicitation documents by an authorized individual and for reasonable public notice of procurements,
1237 given the size and nature of the need and the applicability of any Virginia Freedom of Information Act
1238 exemption.

1239 E. Administration of Contracts.

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1240 The Rules and University implementing policies and procedures shall contain provisions related to
 1241 the administration of contracts, including contract claims, modifications, extensions and assignments.
 1242 F. Non-Discrimination.

The Rules and University implementing policies and procedures shall provide for a nondiscriminatory procurement process that prohibits discrimination because of race, religion, color, sex or national origin of the bidder or offeror in the solicitation and award of contracts; and shall include appropriate provisions to effectuate fair and reasonable consideration of women-owned, minority-owned and small businesses and to promote and encourage a diversity of suppliers.

#### ATTACHMENT 1

Rules Governing Procurement of Goods, Services, Insurance, and Construction by a Public Institution of Higher Education of the Commonwealth of Virginia Governed by Subchapter 3 of the

Restructured Higher Education Financial and Administrative Operations Act,

Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia

1256 In accordance with the provisions of the Restructured Higher Education Financial and 1257 Administrative Operations Act (the "Act"), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of 1258 Virginia, and in particular § 23-38.110 of the Act, the governing body of a public institution of higher 1259 education of the Commonwealth of Virginia that has entered into a Management Agreement with the 1260 Commonwealth pursuant to Subchapter 3 of the Act has adopted the following Rules Governing 1261 Procurement of Goods, Services, Insurance, and Construction to govern the procurement of goods, 1262 services, insurance, and construction by the Institution, excluding the University of Virginia Medical 1263 Center:

1264 § 1. Purpose. - The purpose of these Rules is to enunciate the public policies pertaining to
1265 procurement of good, services, insurance, and construction by the Institution from nongovernmental
1266 sources, to include governmental procurement that may or may not result in monetary consideration for
1267 either party. These Rules shall apply whether the consideration is monetary or nonmonetary and
1268 regardless of whether the Institution, the contractor, or some third party is providing the consideration.

\$ 2. Scope of Procurement Authority. - Subject to these Rules, and the Institution's continued
substantial compliance with the terms and conditions of its Management Agreement with the
Commonwealth pursuant to \$ 23-38.88(D)(4) and the requirements of Chapter 4.10 of the Act, the
Institution shall have and shall be authorized to have and exercise all of the authority relating to
procurement of goods, services, insurance, and construction, including but not limited to capital
outlay-related procurement and information technology-related procurement, that Institutions are
authorized to exercise pursuant to Subchapter 3 of the Restructuring Act.

1276 § 3. Competition is the Priority. - To the end that the Institution shall obtain high quality goods and 1277 services at reasonable cost, that all procurement procedures be conducted in an open, fair and impartial 1278 manner with avoidance of any impropriety or appearance of impropriety, that all qualified vendors have 1279 access to the Institution's business and that no offeror be arbitrarily or capriciously excluded, it is the 1280 intent of the governing body of the Institution that competition be sought to the maximum feasible 1281 degree, that procurement procedures involve openness and administrative efficiency, that individual 1282 public bodies enjoy broad flexibility in fashioning details of such competition, that the rules governing 1283 contract awards be made clear in advance of the competition, that specifications reflect the procurement 1284 needs of the purchasing body rather than being drawn to favor a particular vendor, and that the 1285 purchaser and vendor freely exchange information concerning what is sought to be procured and what is offered. The Institution may consider best value concepts when procuring goods and nonprofessional 1286 1287 services, but not construction or professional services. Professional services will be procured using a 1288 qualification-based selection process. The criteria, factors, and basis for consideration of best value and the process for the consideration of best value shall be as stated in the procurement solicitation. 1289

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1290 § 4. Definitions. - As used in these Rules:

1291 "Affiliate" means an individual or business that controls, is controlled by, or is under common
1292 control with another individual or business. A person controls an entity if the person owns, directly or
1293 indirectly, more than 10 percent of the voting securities of the entity. For the purposes of this definition
1294 "voting security" means a security that (i) confers upon the holder the right to vote for the election of
1295 members of the board of directors or similar governing body of the business or (ii) is convertible into,
1296 or entitles the holder to receive, upon its exercise, a security that confers such a right to vote. A general
1297 partnership interest shall be deemed to be a voting security.

**1298** "Best value," as predetermined in the solicitation, means the overall combination of quality, price, **1299** and various elements of required services that in total are optimal relative to the Institution's needs.

1300 "Business" means any type of corporation, partnership, limited liability company, association, or sole
 1301 proprietorship operated for profit.

"Competitive negotiation" is a method of contractor selection that includes the following elements:

1303 1. Issuance of a written Request for Proposal indicating in general terms that which is sought to be
1304 procured, specifying the factors that will be used in evaluating the proposal and containing or
1305 incorporating by reference the other applicable contractual terms and conditions, including any unique
1306 capabilities or qualifications that will be required of the contractor.

1307
2. Public notice of the Request for Proposal at least 10 days prior to the date set for receipt of 1308 proposals by publication in a newspaper or newspapers of general circulation in the area in which the 1309 contract is to be performed so as to provide reasonable notice to the maximum number of offerors that 1310 can be reasonably anticipated to submit proposals in response to the particular request. Public notice 1311 also shall be published on the Department of General Services' central electronic procurement website 1312 and may be published on other appropriate websites. In addition, proposals may be solicited directly 1313 from potential contractors.

1314 3. a. Procurement of professional services. The procurement of professional services for capital 1315 projects shall be conducted using a qualification-based selection process. The Institution shall engage in 1316 individual discussions with two or more offerors deemed fully qualified, responsible and suitable on the 1317 basis of initial responses and with emphasis on professional competence, to provide the required 1318 services. Repetitive informal interviews shall be permissible. The offerors shall be encouraged to 1319 elaborate on their qualifications and performance data or staff expertise pertinent to the proposed 1320 project, as well as alternative concepts. The Request for Proposal shall not, however, request that 1321 offerors furnish estimates of man-hours or cost for services. At the discussion stage, the Institution may 1322 discuss nonbinding estimates of total project costs, including, but not limited to, life-cycle costing, and where appropriate, nonbinding estimates of price for services. Proprietary information from competing 1323 1324 offerors shall not be disclosed to the public or to competitors. At the conclusion of discussion, outlined in this subdivision, on the basis of evaluation factors published in the Request for Proposal and all 1325 1326 information developed in the selection process to this point, the Institution shall select in the order of 1327 preference two or more offerors whose professional qualifications and proposed services are deemed 1328 most meritorious. Negotiations shall then be conducted, beginning with the offeror ranked first. If a 1329 contract satisfactory and advantageous to the Institution can be negotiated at a price considered fair 1330 and reasonable, the award shall be made to that offeror. Otherwise, negotiations with the offeror ranked 1331 first shall be formally terminated and negotiations conducted with the offeror ranked second, and so on 1332 until such a contract can be negotiated at a fair and reasonable price. Should the Institution determine 1333 in writing and in its sole discretion that only one offeror is fully qualified, or that one offeror is clearly 1334 more highly qualified and suitable than the others under consideration, a contract may be negotiated 1335 and awarded to that offeror.

1336 A contract for architectural or professional engineering services relating to construction projects may 1337 be negotiated by the Institution, for multiple projects provided (i) the projects require similar experience 1338 and expertise, and (ii) the nature of the projects is clearly identified in the Request for Proposal. Under 1339 such contract, (a) the fair and reasonable prices, as negotiated, shall be used in determining the cost of 1340 each project performed, (b) the sum of all projects performed in one contract term shall be as set in the 1341 Request for Proposal; and (c) the project fee of any single project shall not exceed the term limit as set 1342 in the Request for Proposal. Any unused amounts from any contract term may be carried forward. 1343 Competitive negotiations for such contracts may result in awards to more than one offeror provided the 1344 Request for Proposal stated the potential for a multi-vendor award.

1345 Multiphase professional services contracts satisfactory and advantageous to the Institution for 1346 environmental, location, design and inspection work regarding construction of infrastructure projects 1347 may be negotiated and awarded based on qualifications at a fair and reasonable price for the first 1348 phase only, when completion of the earlier phases is necessary to provide information critical to the 1349 negotiation of a fair and reasonable price for succeeding phases. Prior to the procurement of any such 1350 contract, the Institution shall state the anticipated intended total scope of the project and determine in 1351 writing that the nature of the work is such that the best interests of such Institution require awarding 1352 the contract.

1353 b. Procurement of other than professional services. Selection shall be made of two or more offerors 1354 deemed to be fully qualified and best suited among those submitting proposals, on the basis of the 1355 factors involved in the Request for Proposal, including price if so stated in the Request for Proposal. 1356 Negotiations shall then be conducted with each of the offerors so selected. Price shall be considered, 1357 but need not be the sole determining factor. After negotiations have been conducted with each offeror so 1358 selected, the Institution shall select the offeror which, in its opinion, has made the best proposal, and 1359 shall award the contract to that offeror. When the terms and conditions of multiple awards are so 1360 provided in the Request for Proposal, awards may be made to more than one offeror. Should the 1361 Institution determine in writing and in its sole discretion that only one offeror has made the best 1362 proposal, a contract may be negotiated and awarded to that offeror.

1363 "Competitive sealed bidding" is a method of contractor selection, other than for professional 1364 services, which includes the following elements:

1365 1. Issuance of a written Invitation to Bid containing or incorporating by reference the specifications 1366 and contractual terms and conditions applicable to the procurement. Unless the Institution has provided 1367 for prequalification of bidders, the Invitation to Bid shall include a statement of any requisite 1368 qualifications of potential contractors. When it is impractical to prepare initially a purchase description 1369 to support an award based on prices, an Invitation to Bid may be issued requesting the submission of 1370 unpriced offers to be followed by an Invitation to Bid limited to those bidders whose offers have been 1371 qualified under the criteria set forth in the first solicitation.

1372 2. Public notice of the Invitation to Bid at least 10 days prior to the date set for receipt of bids by 1373 publication on the Department of General Services' central electronic procurement website. Public 1374 notice also may be published in a newspaper of general circulation or on other appropriate websites, or 1375 both. In addition, bids may be solicited directly from potential contractors. Any additional solicitations 1376 shall include businesses selected from a list made available by the Department of Minority Business 1377 Enterprise. 1378

3. Public opening and announcement of all bids received.

1379 4. Evaluation of bids based upon the requirements set forth in the invitation, which may include 1380 special qualifications of potential contractors, life-cycle costing, value analysis, and any other criteria 1381 such as inspection, testing, quality, workmanship, delivery, and suitability for a particular purpose, 1382 which are helpful in determining acceptability.

1383 5. Award to the lowest responsive and responsible bidder. When the terms and conditions of multiple 1384 awards are so provided in the Invitation to Bid, awards may be made to more than one bidder.

1385 "Construction" means building, altering, repairing, improving or demolishing any structure, building 1386 or highway, and any draining, dredging, excavation, grading or similar work upon real property.

1387 "Construction management contract" means a contract in which a party is retained by the owner to 1388 coordinate and administer contracts for construction services for the benefit of the owner, and may also 1389 include, if provided in the contract, the furnishing of construction services to the owner.

"Covered Institution" or "Institution" means, on and after the effective date of the initial management 1390 1391 agreement with the Commonwealth of Virginia, a public institution of higher education of the 1392 Commonwealth that has entered into a management agreement with the Commonwealth to be governed 1393 by the provisions of Subchapter 3 of the Restructuring Act. "Design-build contract" means a contract 1394 between the Institution and another party in which the party contracting with the Institution agrees to 1395 both design and build the structure, roadway or other item specified in the contract.

1396 "Goods" means all material, equipment, supplies, and printing, including information technology and 1397 telecommunications goods such as automated data processing hardware and software. "Informality" 1398 means a minor defect or variation of a bid or proposal from the exact requirements of the Invitation to 1399 Bid, or the Request for Proposal, which does not affect the price, quality, quantity or delivery schedule for the goods, services or construction being procured. "Multiphase professional services contract" 1400 1401 means a contract for the providing of professional services where the total scope of work of the second 1402 or subsequent phase of the contract cannot be specified without the results of the first or prior phase of 1403 the contract.

1404 "Nonprofessional services" means any services not specifically identified as professional services in 1405 the definition of professional services and includes small construction projects valued not over 1406 \$1,000,000; provided that subdivision 3a of the definition of "competitive negotiation" in this section 1407 shall still apply to professional services for such small construction projects.

1408 "Potential bidder or offeror" for the purposes of §§ 50 and 54 of these Rules means a person who, 1409 at the time the Institution negotiates and awards or proposes to award a contract, is engaged in the 1410 sale or lease of goods, or the sale of services, insurance or construction, of the type to be procured under the contract, and who at such time is eligible and qualified in all respects to perform that 1411 contract, and who would have been eligible and qualified to submit a bid or proposal had the contract 1412

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1413 been procured through competitive sealed bidding or competitive negotiation.

1414 "Professional services" means work performed by an independent contractor within the scope of the 1415 practice of accounting, actuarial services, architecture, land surveying, landscape architecture, law, 1416 dentistry, medicine, optometry, pharmacy or professional engineering.

1417 "Public body" means any legislative, executive or judicial body, agency, office, department, authority, 1418 post, commission, committee, institution, board or political subdivision created by law to exercise some 1419 sovereign power or to perform some governmental duty, and empowered by law to undertake the 1420 activities described in these Rules.

1421 "Public contract" means an agreement between the Institution and a nongovernmental source that is 1422 enforceable in a court of law.

"Responsible bidder" or "offeror" means a person who has the capability, in all respects, to perform 1423 1424 fully the contract requirements and the moral and business integrity and reliability that will assure good 1425 faith performance, and who has been prequalified, if required.

1426 "Responsive bidder" means a person who has submitted a bid that conforms in all material respects 1427 to the Invitation to Bid.

1428 "Restructuring Act" or "Act" means the Restructured Higher Education Financial and Administrative 1429 Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.

1430 "Rules" means these Rules Governing Procurement of Goods, Services, Insurance, and Construction 1431 adopted by the governing body of the Covered Institution.

1432 "Reverse auctioning" means a procurement method wherein bidders are invited to bid on specified 1433 goods or nonprofessional services through real-time electronic bidding, with the award being made to 1434 the lowest responsive and responsible bidder. During the bidding process, bidders' prices are revealed 1435 and bidders shall have the opportunity to modify their bid prices for the duration of the time period 1436 established for bid opening.

1437 "Services" means any work performed by an independent contractor wherein the service rendered 1438 does not consist primarily of acquisition of equipment or materials, or the rental of equipment, materials 1439 and supplies.

1440 "Sheltered workshop" means a work-oriented rehabilitative facility with a controlled working 1441 environment and individual goals that utilizes work experience and related services for assisting the 1442 handicapped person to progress toward normal living and a productive vocational status. 1443

§ 5. Methods of procurement. -

1444 A. All public contracts with nongovernmental contractors for the purchase or lease of goods, or for 1445 the purchase of services, insurance, or construction, shall be awarded after competitive sealed bidding, 1446 or competitive negotiation as provided in this section, unless otherwise authorized by law.

1447 B. Professional services shall be procured by competitive negotiation. Qualification-based selection 1448 shall be used for design services. 1449

C. Goods, services, or insurance may be procured by competitive negotiation.

1450 D. Construction may be procured only by competitive sealed bidding, except that competitive 1451 negotiation may be used in the following instances upon a determination made in advance by the 1452 Institution and set forth in writing that competitive sealed bidding is either not practicable or not 1453 fiscally advantageous to the public, which writing shall document the basis for this determination:

1454 1. By the Institution on a fixed price design-build basis or construction management basis under § 7;

1455 2. By the Institution for the construction, alteration, repair, renovation or demolition of buildings;

1456 3. By the Institution for the construction of highways and any draining, dredging, excavation,

1457 grading or similar work upon real property; or

1458 E. Upon a determination in writing that there is only one source practicably available for that which 1459 is to be procured, a contract may be negotiated and awarded to that source without competitive sealed bidding or competitive negotiation. The writing shall document the basis for this determination. The 1460 1461 Institution shall issue a written notice stating that only one source was determined to be practicably 1462 available, and identifying that which is being procured, the contractor selected, and the date on which 1463 the contract was or will be awarded. This notice shall be posted in a designated public area, which may 1464 be the Department of General Services' website for the Commonwealth's central electronic procurement system, or published in a newspaper of general circulation on the day the Institution awards or 1465 1466 announces its decision to award the contract, whichever occurs first. Public notice shall also be 1467 published on the Department of General Services' website for the Commonwealth's central electronic 1468 procurement system and may be published on other appropriate websites.

1469 F. In case of emergency, a contract may be awarded without competitive sealed bidding or 1470 competitive negotiation; however, such procurement shall be made with such competition as is practicable under the circumstances. A written determination of the basis for the emergency and for the 1471 1472 selection of the particular contractor shall be included in the contract file. The Institution shall issue a 1473 written notice stating that the contract is being awarded on an emergency basis, and identifying that 1474 which is being procured, the contractor selected, and the date on which the contract was or will be

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1475 awarded. This notice shall be posted in a designated public area, which may be the Department of 1476 General Services' website for the Commonwealth's central electronic procurement system, or published 1477 in a newspaper of general circulation on the day the Institution awards or announces its decision to 1478 award the contract, whichever occurs first, or as soon thereafter as is practicable. Public notice may 1479 also be published on the Department of General Services' website for the Commonwealth's central 1480 electronic procurement system and other appropriate websites.

1481 G. The Institution may establish purchase procedures, if adopted in writing, not requiring competitive 1482 sealed bids or competitive negotiation for single or term contracts for goods and services other than 1483 professional services if the aggregate or the sum of all phases is not expected to exceed \$50,000; 1484 however, such small purchase procedures shall provide for competition wherever practicable.

1485 H. The Institution may establish purchase procedures, if adopted in writing, not requiring competitive 1486 negotiation for single or term contracts for professional services if the aggregate or the sum of all 1487 phases is not expected to exceed \$50,000; however such small purchase procedures shall provide for 1488 competition wherever practicable.

1489 I. Upon a determination made in advance by the Institution and set forth in writing that the purchase 1490 of goods, products or commodities from a public auction sale is in the best interests of the public, such 1491 items may be purchased at the auction, including online public auctions. The writing shall document the 1492 basis for this determination.

1493 J. The purchase of goods or nonprofessional services, but not construction or professional services, 1494 may be made by reverse auctioning.

1495 § 6. Cooperative procurement. -

1496 A. In circumstances where the Institution determines and documents that statewide contracts for 1497 goods and services, including information technology and telecommunications goods and services, do 1498 not provide goods and services to the Institution that meet its business goals and objectives, the 1499 Institution is authorized to participate in, sponsor, conduct, or administer a cooperative procurement 1500 arrangement on behalf of or in conjunction with public bodies, public or private health or educational 1501 institutions, other public or private organizations or entities, including public-private partnerships, 1502 charitable organizations, health care provider alliances or purchasing organizations or entities, or with 1503 public agencies or institutions or group purchasing organizations of the several states, territories of the 1504 United States, or the District of Columbia, for the purpose of combining requirements to effect cost 1505 savings or reduce administrative expense in any acquisition of goods and services, other than 1506 professional services. The Institution may purchase from any authority, department, agency, institution, 1507 city, county, town, or other political subdivision of the Commonwealth's contract even if it did not 1508 participate in the request for proposal or invitation to bid, if the request for proposal or invitation to 1509 bid specified that the procurement was being conducted on behalf of other public bodies. In such instances, deviation from the procurement procedures set forth in these Rules and the administrative 1510 policies and procedures established to implement these Rules shall be permitted. Notwithstanding all of 1511 1512 the above, use of cooperative contracts shall conform to the business requirements of the 1513 Commonwealth's electronic procurement system, including the requirement for payment of applicable 1514 fees. Nothing herein shall prohibit the payment by direct or indirect means of any administrative fee that 1515 will allow for participation in any such arrangement.

1516 B. In circumstances where statewide contracts for goods and services, including information 1517 technology and telecommunications goods and services, do not provide goods and services to meet the 1518 Institution's business goals and objectives, and as authorized by the United States Congress and 1519 consistent with applicable federal regulations, and provided the terms of the contract permit such 1520 purchases:

1521 1. The Institution may purchase goods and nonprofessional services, from a U.S. General Services 1522 Administration contract or a contract awarded by any other agency of the U.S. government; and

1523 2. The Institution may purchase telecommunications and information technology goods and 1524 nonprofessional services from a U.S. General Services Administration contract or a contract awarded by 1525 any other agency of the U.S. government. 1526

§ 7. Design-build or construction management contracts authorized. -

1527 A. Notwithstanding any other provisions of law, the Institution may enter into contracts on a fixed 1528 price design-build basis or construction management basis in accordance with the provisions of this 1529 section.

1530 B. Procurement of construction by the design-build or construction management method shall be a 1531 two-step competitive negotiation process. In the first step, offerors shall be requested to submit their 1532 qualifications. Based upon the information submitted and any other relevant information which the 1533 Commonwealth may obtain, no more than five offerors deemed most suitable for the project shall be 1534 selected by the Commonwealth and requested to submit proposals.

1535 § 8. Modification of the contract. -

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1536 A. A contract awarded by the Institution may include provisions for modification of the contract 1537 during performance, but no fixed-price contract may be increased by more than twenty-five percent of 1538 the amount of the contract or \$50,000, whichever is greater, without the advance written approval of 1539 the Institution's president or his designee. In no event may the amount of any contract, without adequate 1540 consideration, be increased for any purpose, including, but not limited to, relief of an offeror from the 1541 consequences of an error in its bid or offer.

B. The Institution may extend the term of an existing contract for services to allow completion of any 1542 1543 work undertaken but not completed during the original term of the contract.

1544 C. Nothing in this section shall prevent the Institution from placing greater restrictions on contract 1545 modifications. 1546

§ 9. Discrimination prohibited; participation of small, women- and minority-owned business. -

1547 A. In the solicitation or awarding of contracts, the Institution shall not discriminate against a bidder 1548 or offeror because of race, religion, color, sex, national origin, age, disability, or any other basis 1549 prohibited by state law relating to discrimination in employment. Whenever solicitations are made, the 1550 Institution shall include businesses selected from a list made available by the Department of Minority 1551 Business Enterprise.

1552 B. The Institution shall establish programs consistent with this section to facilitate the participation 1553 of small businesses and businesses owned by women and minorities in procurement transactions. The 1554 programs established shall be in writing and shall include cooperation with the Department of Minority 1555 Business Enterprise, the United States Small Business Administration, and other public or private 1556 agencies. The Institution shall submit annual progress reports on minority business procurement to the 1557 Department of Minority Business Enterprise.

1558 C. Whenever there exists (i) a rational basis for small business enhancement or (ii) a persuasive 1559 analysis that documents a statistically significant disparity between the availability and utilization of 1560 women- and minority-owned businesses, the Governor is by law authorized and encouraged to require 1561 the Institution to implement appropriate enhancement or remedial measures consistent with prevailing 1562 law.

1563 D. In the solicitation or awarding of contracts, the Institution shall not discriminate against a bidder 1564 or offeror because the bidder or offeror employs ex-offenders unless it has made a written determination 1565 that employing ex-offenders on the specific contract is not in its best interest.

1566 § 10. Employment discrimination by contractor prohibited; required contract provisions. - The 1567 Institution shall include in every contract of more than \$10,000 the following provisions: 1568

1. During the performance of this contract, the contractor agrees as follows:

1569 a. The contractor will not discriminate against any employee or applicant for employment because of 1570 race, religion, color, sex, national origin, age, disability, or other basis prohibited by state law relating 1571 to discrimination in employment, except where there is a bona fide occupational qualification reasonably 1572 necessary to the normal operation of the contractor. The contractor agrees to post in conspicuous 1573 places, available to employees and applicants for employment, notices setting forth the provisions of this 1574 nondiscrimination clause.

1575 b. The contractor, in all solicitations or advertisements for employees placed by or on behalf of the 1576 contractor, will state that such contractor is an equal opportunity employer.

c. Notices, advertisements and solicitations placed in accordance with federal law, rule or regulation 1577 1578 shall be deemed sufficient for the purpose of meeting the requirements of this section.

1579 2. The contractor will include the provisions of the foregoing paragraphs a, b and c in every 1580 subcontract or purchase order of over \$10,000, so that the provisions will be binding upon each 1581 subcontractor or vendor. 1582

§ 11. Drug-free workplace to be maintained by contractor; required contract provisions. -

1583 The Institution shall include in every contract over \$10,000 the following provisions: During the 1584 performance of this contract, the contractor agrees to (i) provide a drug-free workplace for the 1585 contractor's employees; (ii) post in conspicuous places, available to employees and applicants for employment, a statement notifying employees that the unlawful manufacture, sale, distribution, 1586 1587 dispensation, possession, or use of a controlled substance or marijuana is prohibited in the contractor's 1588 workplace and specifying the actions that will be taken against employees for violations of such 1589 prohibition; (iii) state in all solicitations or advertisements for employees placed by or on behalf of the 1590 contractor that the contractor maintains a drug-free workplace; and (iv) include the provisions of the 1591 foregoing clauses in every subcontract or purchase order of over \$10,000, so that the provisions will be 1592 binding upon each subcontractor or vendor.

1593 For the purposes of this section, "drug-free workplace" means a site for the "performance of work 1594 done in connection with a specific contract awarded to a contractor in accordance with these Rules, the 1595 employees of whom are prohibited from engaging in the unlawful manufacture, sale, distribution, 1596 dispensation, possession or use of any controlled substance or marijuana during the performance of the 1597 contract.

§ 12. Use of brand names. - Unless otherwise provided in the Invitation to Bid, the name of a
certain brand, make or manufacturer shall not restrict bidders to the specific brand, make or
manufacturer named and shall be deemed to convey the general style, type, character, and quality of the
article desired. Any article that the Institution in its sole discretion determines to be the equal of that
specified, considering quality, workmanship, economy of operation, and suitability for the purpose
intended, shall be accepted.

1604 § 13. Comments concerning specifications. - The Institution shall establish procedures whereby
1605 comments concerning specifications or other provisions in Invitations to Bid or Requests for Proposal
1606 can be received and considered prior to the time set for receipt of bids or proposals or award of the
1607 contract.

**1608** § 14. Prequalification generally; prequalification for construction. -

A. Prospective contractors may be prequalified for particular types of supplies, services, insurance or
construction, and consideration of bids or proposals limited to prequalified contractors. Any
prequalification procedure shall be established in writing and sufficiently in advance of its
implementation to allow potential contractors a fair opportunity to complete the process.

1613 B. Any prequalification of prospective contractors for construction by the Institution shall be pursuant to a prequalification process for construction projects adopted by the Institution. The process
1615 shall be consistent with the provisions of this section.

1616 The application form used in such process shall set forth the criteria upon which the qualifications
1617 of prospective contractors will be evaluated. The application form shall request of prospective
1618 contractors only such information as is appropriate for an objective evaluation of all prospective
1619 contractors pursuant to such criteria. The form shall allow the prospective contractor seeking
1620 prequalification to request, by checking the appropriate box, that all information voluntarily submitted
1621 by the contractor pursuant to this subsection shall be considered a trade secret or proprietary
1622 information subject to the provisions of subsection D of § 34 of these Rules.

1623 In all instances in which the Institution requires prequalification of potential contractors for
1624 construction projects, advance notice shall be given of the deadline for the submission of
1625 prequalification applications. The deadline for submission shall be sufficiently in advance of the date set
1626 for the submission of bids for such construction so as to allow the procedures set forth in this
1627 subsection to be accomplished.

At least thirty days prior to the date established for submission of bids or proposals under the procurement of the contract for which the prequalification applies, the Institution shall advise in writing each contractor who submitted an application whether that contractor has been prequalified. In the event that a contractor is denied prequalification, the written notification to the contractor shall state the reasons for the denial of prequalification and the factual basis of such reasons.

**1633** A decision by the Institution denying prequalification under the provisions of this subsection shall be **1634** final and conclusive unless the contractor appeals the decision as provided in § 54 of these Rules.

**1635** *C.* The Institution may deny prequalification to any contractor only if the Institution finds one of the **1636** following:

1637

The contractor does not have sufficient financial ability to perform the contract that would result
from such procurement. If a bond is required to ensure performance of a contract, evidence that the
contractor can acquire a surety bond from a corporation included on the United States Treasury list of
acceptable surety corporations in the amount and type required by the Institution shall be sufficient to
establish the financial ability of the contractor to perform the contract resulting from such procurement;
The contractor does not have appropriate experience to perform the construction project in

1644 3. The contractor or any officer, director or owner thereof has had judgments entered against him
1645 within the past ten years for the breach of contracts for governmental or nongovernmental construction,
1646 including, but not limited to, design-build or construction management;

1647 4. The contractor has been in substantial noncompliance with the terms and conditions of prior
1648 construction contracts with the Institution without good cause. If the Institution has not contracted with
1649 a contractor in any prior construction contracts, the Institution may deny prequalification if the
1650 contractor has been in substantial noncompliance with the terms and conditions of comparable
1651 construction contracts with another public body without good cause.

**1652** The Institution may not utilize this provision to deny prequalification unless the facts underlying such substantial noncompliance were documented in writing in the prior construction project file and such information relating thereto given to the contractor at that time, with the opportunity to respond;

1655 5. The contractor or any officer, director, owner, project manager, procurement manager or chief
1656 financial official thereof has been convicted within the past ten years of a crime related to governmental
1657 or nongovernmental construction or contracting, including, but not limited to, a violation of (i) Article 6
1658 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia, (ii) the Virginia Governmental

1659 Frauds Act (§ 18.2-498.1 et seq.), (iii) Chapter 4.2 (§ 59.1-68.6 et seq.) of Title 59.1, or (iv) any 1660 substantially similar law of the United States or another state;

1661 6. The contractor or any officer, director or owner thereof is currently debarred pursuant to an 1662 established debarment procedure from bidding or contracting by any public body, agency of another 1663 state or agency of the federal government; and

1664 7. The contractor failed to provide to the Institution in a timely manner any information requested by 1665 the Institution relevant to subdivisions 1 through 6 of this subsection.

1666 § 15. Negotiation with lowest responsible bidder. - Unless canceled or rejected, a responsive bid from the lowest responsible bidder shall be accepted as submitted, except that if the bid from the lowest 1667 1668 responsible bidder exceeds available funds, the Institution may negotiate with the apparent low bidder to 1669 obtain a contract price within available funds. However, the negotiation may be undertaken only under 1670 conditions and procedures described in writing and approved by the Institution prior to issuance of the 1671 Invitation to Bid and summarized therein.

§ 16. Cancellation, rejection of bids; waiver of informalities. -1672

1673 A. An Invitation to Bid, a Request for Proposal, any other solicitation, or any and all bids or 1674 proposals, may be canceled or rejected. The reasons for cancellation or rejection shall be made part of 1675 the contract file. The Institution shall not cancel or reject an Invitation to Bid, a Request for Proposal, 1676 any other solicitation, bid or proposal pursuant to this section solely to avoid awarding a contract to a 1677 particular responsive and responsible bidder or offeror.

1678 B. The Institution may waive informalities in bids.

1679 § 17. Exclusion of insurance bids prohibited. - Notwithstanding any other provision of law, no 1680 insurer licensed to transact the business of insurance in the Commonwealth or approved to issue surplus lines insurance in the Commonwealth shall be excluded from presenting an insurance bid proposal to 1681 the Institution in response to a request for proposal or an invitation to bid. Nothing in this section shall 1682 1683 preclude the Institution from debarring a prospective insurer pursuant to § 18.

1684 § 18. Debarment. - Prospective contractors may be debarred from contracting for particular types of 1685 supplies, services, insurance or construction, for specified periods of time. Any debarment procedure 1686 shall be established in writing by the Institution. Any debarment procedure may provide for debarment 1687 on the basis of a contractor's unsatisfactory performance for the Institution. 1688

§ 19. Purchase programs for recycled goods; Institution responsibilities. -

1689 A. The Institution may implement a purchase program for recycled goods and may coordinate its 1690 efforts so as to achieve the goals and objectives set forth in §§ 10.1-1425.6, 10.1-1425.7, 10.1-1425.8 of 1691 the Code of Virginia and §§ 20 and 22 of these Rules.

1692 B. The Department of Environmental Quality, with advice from the Virginia Recycling Markets 1693 Development Council, shall advise the Institution concerning the designation of recycled goods. 1694

*§ 20. Preference for Virginia products with recycled content and for Virginia firms.* 

1695 A. In the case of a tie bid, preference shall be given to goods produced in Virginia, goods or 1696 services or construction provided by Virginia persons, firms or corporations; otherwise the tie shall be 1697 decided by lot.

1698 B. Whenever any bidder is a resident of any other state and such state under its laws allows a 1699 resident contractor of that state a preference, a like preference may be allowed by the Institution to the 1700 lowest responsive and responsible bidder who is a resident of Virginia.

1701 C. Notwithstanding the provisions of subsections A and B, in the case of a tie bid in instances where 1702 goods are being offered, and existing price preferences have already been taken into account, preference 1703 shall be given to the bidder whose goods contain the greatest amount of recycled content.

1704 § 21. Preference for Virginia coal used in the Institution. - In determining the award of any contract 1705 for coal to be purchased for use in the Institution with state funds, the Institution shall procure using 1706 competitive sealed bidding and shall award to the lowest responsive and responsible bidder offering 1707 coal mined in Virginia so long as its bid price is not more than four percent greater than the bid price 1708 of the low responsive and responsible bidder offering coal mined elsewhere. 1709

§ 22. Preference for recycled paper and paper products used by the Institution. -

1710 A. In determining the award of any contract for paper and paper products to be purchased for use 1711 by the Institution, it shall competitively procure recycled paper and paper products of a quality suitable 1712 for the purpose intended, so long as the price is not more than ten percent greater than the price of the 1713 low responsive and responsible bidder or offering a product that does not qualify under 1714 subsection B.

1715 B. For purposes of this section, recycled paper and paper products means any paper or paper products meeting the EPA Recommended Content Standards as defined in 40 C.F.R. Part 247. 1716 1717

§ 23. Withdrawal of bid due to error. -

A. A bidder for a public construction contract, other than a contract for construction or maintenance 1718 1719 of public highways, may withdraw his bid from consideration if the price bid was substantially lower 1720 than the other bids due solely to a mistake in the bid, provided the bid was submitted in good faith, and

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1721 the mistake was a clerical mistake as opposed to a judgment mistake, and was actually due to an 1722 unintentional arithmetic error or an unintentional omission of a quantity of work, labor or material 1723 made directly in the compilation of a bid, which unintentional arithmetic error or unintentional omission 1724 can be clearly shown by objective evidence drawn from inspection of original work papers, documents 1725 and materials used in the preparation of the bid sought to be withdrawn.

1726 If a bid contains both clerical and judgment mistakes, a bidder may withdraw his bid from 1727 consideration if the price bid would have been substantially lower than the other bids due solely to the 1728 clerical mistake, that was an unintentional arithmetic error or an unintentional omission of a quantity of 1729 work, labor or material made directly in the compilation of a bid that shall be clearly shown by objective evidence drawn from inspection of original work papers, documents and materials used in the 1730 1731 preparation of the bid sought to be withdrawn.

1732 One of the following procedures for withdrawal of a bid shall be selected by the Institution and 1733 stated in the advertisement for bids: (i) the bidder shall give notice in writing of his claim of right to 1734 withdraw his bid within two business days after the conclusion of the bid opening procedure and shall 1735 submit original work papers with such notice; or (ii) the bidder shall submit to the Institution or 1736 designated official his original work papers, documents and materials used in the preparation of the bid 1737 within one day after the date fixed for submission of bids. The work papers shall be delivered by the 1738 bidder in person or by registered mail at or prior to the time fixed for the opening of bids. In either 1739 instance, the work papers, documents and materials may be considered as trade secrets or proprietary 1740 information subject to the conditions of subsection F of § 34 of these Rules. The bids shall be opened 1741 one day following the time fixed by the Institution for the submission of bids. Thereafter, the bidder 1742 shall have two hours after the opening of bids within which to claim in writing any mistake as defined 1743 herein and withdraw his bid. The contract shall not be awarded by the Institution until the two-hour period has elapsed. The mistake shall be proved only from the original work papers, documents and 1744 1745 materials delivered as required herein.

1746 B. The Institution may establish procedures for the withdrawal of bids for other than construction 1747 contracts.

1748 C. No bid shall be withdrawn under this section when the result would be the awarding of the 1749 contract on another bid of the same bidder or of another bidder in which the ownership of the 1750 withdrawing bidder is more than five percent.

1751 D. If a bid is withdrawn in accordance with this section, the lowest remaining bid shall be deemed 1752 to be the low bid.

1753 E. No bidder who is permitted to withdraw a bid shall, for compensation, supply any material or 1754 labor to or perform any subcontract or other work agreement for the person or firm to whom the 1755 contract is awarded or otherwise benefit, directly or indirectly, from the performance of the project for 1756 which the withdrawn bid was submitted.

1757 F. If the Institution denies the withdrawal of a bid under the provisions of this section, it shall notify 1758 the bidder in writing stating the reasons for its decision and award the contract to such bidder at the 1759 bid price, provided such bidder is a responsible and responsive bidder. 1760

§ 24. Contract Pricing Arrangements. -

1761 A. Public contracts may be awarded on a fixed price or cost reimbursement basis, or on any other 1762 basis that is not prohibited by these Rules.

1763 B. Except in case of emergency affecting the public health, safety or welfare, no public contract shall 1764 be awarded on the basis of cost plus a percentage of cost.

1765 C. A policy or contract of insurance or prepaid coverage having a premium computed on the basis 1766 of claims paid or incurred, plus the insurance carrier's administrative costs and retention stated in 1767 whole or part as a percentage of such claims, shall not be prohibited by this section. 1768

§ 25. Workers' compensation requirements for construction contractors and subcontractors. -

1769 A. No contractor shall perform any work on a construction project of the Institution unless he (i) has 1770 obtained, and continues to maintain for the duration of the work, workers' compensation coverage 1771 required pursuant to the provisions of Chapter 8 (§ 65.2-800 et seq.) of Title 65.2 and (ii) provides 1772 prior to the award of contract, on a form furnished by the Institution, evidence of such coverage.

1773 B. The Department of General Services shall provide the form to the Institution. Failure of the 1774 Institution to provide the form prior to the award of contract shall waive the requirements of clause (ii) 1775 of subsection A.

1776 C. No subcontractor shall perform any work on a construction project of the Institution unless he 1777 has obtained, and continues to maintain for the duration of such work, workers' compensation coverage 1778 required pursuant to the provisions of Chapter 8 (§ 65.2-800 et seq.) of Title 65.2.

1779 § 26. Retainage on construction contracts. -

1780 A. In any contract issued by the Institution for construction that provides for progress payments in 1781 installments based upon an estimated percentage of completion, the contractor shall be paid at least 1800

1782 ninety-five percent of the earned sum when payment is due, with no more than five percent being 1783 retained to ensure faithful performance of the contract. All amounts withheld may be included in the 1784 final payment.

1785 B. Any subcontract for a public project that provides for similar progress payments shall be subject 1786 to the provisions of this section.

1787 § 27. Public construction contract provisions barring damages for unreasonable delays declared 1788 void. -

1789 A. Any provision contained in any public construction contract of the Institution that purports to 1790 waive, release, or extinguish the rights of a contractor to recover costs or damages for unreasonable 1791 delay in performing such contract, either on his behalf or on behalf of his subcontractor if and to the 1792 extent the delay is caused by acts or omissions of the Institution, its agents or employees and due to 1793 causes within their control shall be void and unenforceable as against public policy.

1794 B. Subsection A shall not be construed to render void any provision of a public construction contract 1795 awarded by the Institution that:

1796 1. Allows the recovery of that portion of delay costs caused by the acts or omissions of the 1797 contractor, or its subcontractors, agents or employees;

1798 2. Requires notice of any delay by the party claiming the delay; 1799

3. Provides for liquidated damages for delay; or

4. Provides for arbitration or any other procedure designed to settle contract disputes.

1801 C. A contractor making a claim against the Institution for costs or damages due to the alleged delaying of the contractor in the performance of its work under any public construction contract of the 1802 Institution shall be liable to the Institution and shall pay it for a percentage of all costs incurred by the 1803 Institution in investigating, analyzing, negotiating, litigating and arbitrating the claim, which percentage 1804 shall be equal to the percentage of the contractor's total delay claim that is determined through 1805 1806 litigation or arbitration to be false or to have no basis in law or in fact.

D. If the Institution denies a contractor's claim for costs or damages due to the alleged delaying of 1807 1808 the contractor in the performance of work under any public construction contract for the Institution, it 1809 shall be liable to and shall pay such contractor a percentage of all costs incurred by the contractor to 1810 investigate, analyze, negotiate, litigate and arbitrate the claim. The percentage paid by the Institution 1811 shall be equal to the percentage of the contractor's total delay claim for which the Institution's denial is 1812 determined through litigation or arbitration to have been made in bad faith. 1813

§ 28. Bid bonds. -

1814 A. Except in cases of emergency, all bids or proposals for construction contracts in excess of 1815 \$1,000,000 shall be accompanied by a bid bond from a surety company selected by the bidder that is 1816 authorized to do business in Virginia, as a guarantee that if the contract is awarded to the bidder, he 1817 will enter into the contract for the work mentioned in the bid. The amount of the bid bond shall not 1818 exceed five percent of the amount bid.

1819 B. No forfeiture under a bid bond shall exceed the lesser of (i) the difference between the bid for 1820 which the bond was written and the next low bid, or (ii) the face amount of the bid bond.

1821 C. Nothing in this section shall preclude the Institution from requiring bid bonds to accompany bids 1822 or proposals for construction contracts anticipated to be less than \$1,000,000. 1823

§ 29. Performance and payment bonds. -

1824 A. Upon the award by the Institution of any (i) public construction contract exceeding \$1,000,000 1825 awarded to any prime contractor or (ii) public construction contract exceeding \$1,000,000 awarded to any prime contractor requiring the performance of labor or the furnishing of materials for buildings, 1826 1827 structures or other improvements to real property owned by the Institution, the contractor shall furnish 1828 to the Institution the following bonds:

1829 1. Except for transportation-related projects, a performance bond in the sum of the contract amount 1830 conditioned upon the faithful performance of the contract in strict conformity with the plans, 1831 specifications and conditions of the contract. For transportation-related projects, such bond shall be in 1832 a form and amount satisfactory to the Institution.

1833 2. A payment bond in the sum of the contract amount. The bond shall be for the protection of 1834 claimants who have and fulfill contracts to supply labor or materials to the prime contractor to whom 1835 the contract was awarded, or to any subcontractors, in furtherance of the work provided for in the 1836 contract, and shall be conditioned upon the prompt payment for all materials furnished or labor 1837 supplied or performed in the furtherance of the work.

1838 "Labor or materials" shall include public utility services and reasonable rentals of equipment, but 1839 only for periods when the equipment rented is actually used at the site.

1840 B. Each of the bonds shall be executed by one or more surety companies selected by the contractor 1841 that are authorized to do business in Virginia.

1842 C. The bonds shall be payable to the Commonwealth of Virginia naming also the Institution.

1843 D. Each of the bonds shall be filed with the Institution, or a designated office or official thereof.

1844 E. Nothing in this section shall preclude the Institution from requiring payment or performance 1845 bonds for construction contracts below \$1,000,000.

1846 F. Nothing in this section shall preclude the contractor from requiring each subcontractor to furnish 1847 a payment bond with surety thereon in the sum of the full amount of the contract with such 1848 subcontractor conditioned upon the payment to all persons who have and fulfill contracts that are 1849 directly with the subcontractor for performing labor and furnishing materials in the prosecution of the 1850 work provided for in the subcontract.

1851 § 30. Alternative forms of security. -

1852 A. In lieu of a bid, payment, or performance bond, a bidder may furnish a certified check or cash 1853 escrow in the face amount required for the bond.

1854 B. If approved by the Institution's General Counsel or his equivalent, a bidder may furnish to the 1855 Institution a personal bond, property bond, or bank or savings institution's letter of credit on certain 1856 designated funds in the face amount required for the bid, payment or performance bond. Approval shall be granted only upon a determination that the alternative form of security proffered affords protection 1857 1858 to the Institution equivalent to a corporate surety's bond.

§ 31. Bonds on other than construction contracts. - The Institution may require bid, payment, or 1859 1860 performance bonds for contracts for goods or services if provided in the Invitation to Bid or Request for 1861 Proposal.

1862 § 32. Action on performance bond. - No action against the surety on a performance bond shall be 1863 brought by the Institution unless brought within one year after (i) completion of the contract, including 1864 the expiration of all warranties and guarantees, or (ii) discovery of the defect or breach of warranty 1865 that gave rise to the action. 1866

§ 33. Actions on payment bonds; waiver of right to sue. -

1867 A. Subject to the provisions of subsection B, any claimant who has performed labor or furnished 1868 material in accordance with the contract documents in furtherance of the work provided in any contract 1869 for which a payment bond has been given, and who has not been paid in full before the expiration of 90 1870 days after the day on which the claimant performed the last of the labor or furnished the last of the 1871 materials for which he claims payment, may bring an action on the payment bond to recover any 1872 amount due him for the labor or material. The obligee named in the bond need not be named a party to 1873 the action.

1874 B. Any claimant who has a direct contractual relationship with any subcontractor but who has no 1875 contractual relationship, express or implied, with the contractor, may bring an action on the 1876 contractor's payment bond only if he has given written notice to the contractor within 180 days from the 1877 day on which the claimant performed the last of the labor or furnished the last of the materials for 1878 which he claims payment, stating with substantial accuracy the amount claimed and the name of the 1879 person for whom the work was performed or to whom the material was furnished. Notice to the contractor shall be served by registered or certified mail, postage prepaid, in an envelope addressed to 1880 1881 such contractor at any place where his office is regularly maintained for the transaction of business. 1882 Claims for sums withheld as retainages with respect to labor performed or materials furnished, shall not 1883 be subject to the time limitations stated in this subsection.

1884 C. Any action on a payment bond shall be brought within one year after the day on which the 1885 person bringing such action last performed labor or last furnished or supplied materials.

1886 D. Any waiver of the right to sue on the payment bond required by this section shall be void unless 1887 it is in writing, signed by the person whose right is waived, and executed after such person has 1888 performed labor or furnished material in accordance with the contract documents.

1889 § 34. Public inspection of certain records. -

1890 A. Except as provided in this section, all proceedings, records, contracts and other public records 1891 relating to procurement transactions shall be open to the inspection of any citizen, or any interested 1892 person, firm or corporation, in accordance with the Virginia Freedom of Information Act (§ 2.2-3700 et 1893 seq.).

1894 B. Cost estimates relating to a proposed procurement transaction prepared by or for the Institution 1895 shall not be open to public inspection.

1896 C. Any competitive sealed bidding bidder, upon request, shall be afforded the opportunity to inspect 1897 bid records within a reasonable time after the opening of all bids but prior to award, except in the 1898 event that the Institution decides not to accept any of the bids and to reopen the contract. Otherwise, 1899 bid records shall be open to public inspection only after award of the contract.

1900 D. Any competitive negotiation offeror, upon request, shall be afforded the opportunity to inspect 1901 proposal records within a reasonable time after the evaluation and negotiations of proposals are 1902 completed but prior to award, except in the event that the Institution decides not to accept any of the 1903 proposals and to reopen the contract. Otherwise, proposal records shall be open to public inspection 1904 only after award of the contract.

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1905 E. Any inspection of procurement transaction records under this section shall be subject to 1906 reasonable restrictions to ensure the security and integrity of the records.

1907 F. Trade secrets or proprietary information submitted by a bidder, offeror or contractor in 1908 connection with a procurement transaction or prequalification application submitted pursuant to 1909 subsection B of § 14 shall not be subject to the Virginia Freedom of Information Act (§ 2.2-3700 et 1910 seq.); however, the bidder, offeror or contractor shall (i) invoke the protections of this section prior to 1911 or upon submission of the data or other materials, (ii) identify the data or other materials to be 1912 protected, and (iii) state the reasons why protection is necessary.

1913 § 35. Exemption for certain transactions. -

1914 A. The provisions of these Rules shall not apply to:

1915 1. The selection of services related to the management and investment of the Institution's endowment funds, endowment income, or gifts pursuant to § 23-76.1. However, selection of these services shall be 1916 1917 governed by the Uniform Management of Institutional Funds Act (§ 55- 268.1 et seq.) as required by 1918 § 23-76.1.

1919 2. The purchase of items for resale at retail bookstores and similar retail outlets operated by the 1920 Institution. However, such purchase procedures shall provide for competition where practicable.

3. Procurement of any construction or planning and design services for construction by the 1921 1922 Institution when (i) the planning, design or construction is \$50,000 or less or (ii) the Institution is 1923 obligated to conform to procurement procedures that are established by federal statutes or regulations, 1924 whether or not those federal procedures are in conformance with the provisions of these Rules.

1925 4. The University of Virginia Medical Center.

1926 5. The purchase of goods and services by the Institution when such purchases are made under a 1927 remedial plan established by the Governor pursuant to subsection C of § 9 of these Rules.

1928 B. Where a procurement transaction involves the expenditure of federal assistance or contract funds, 1929 the receipt of which is conditioned upon compliance with mandatory requirements in federal laws or 1930 regulations not in conformance with the provisions of these Rules, the Institution may comply with such 1931 federal requirements, notwithstanding the provisions of these Rules, only upon the written determination 1932 of the Institution's President or his designee that acceptance of the grant or contract funds under the 1933 applicable conditions is in the public interest. Such determination shall state the specific provision of 1934 these Rules in conflict with the conditions of the grant or contract. 1935

§ 36. Permitted contracts with certain religious organizations; purpose; limitations. -

1936 A. The Opportunity Reconciliation Act of 1996, P.L. 104-193, authorizes public bodies to enter into contracts with faith-based organizations for the purposes described in this section on the same basis as 1937 1938 any other nongovernmental source without impairing the religious character of such organization, and 1939 without diminishing the religious freedom of the beneficiaries of assistance provided under this section.

B. For the purposes of this section, "faith-based organization" means a religious organization that is 1940 1941 or applies to be a contractor to provide goods or services for programs funded by the block grant 1942 provided pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, P.L. 1943 104-193.

1944 C. The Institution, in procuring goods or services, or in making disbursements pursuant to this 1945 section, shall not (i) discriminate against a faith-based organization on the basis of the organization's 1946 religious character or (ii) impose conditions that (a) restrict the religious character of the faith-based 1947 organization, except as provided in subsection F, or (b) impair, diminish, or discourage the exercise of 1948 religious freedom by the recipients of such goods, services, or disbursements.

1949 D. The Institution shall ensure that all invitations to bid, requests for proposals, contracts, and 1950 purchase orders prominently display a nondiscrimination statement indicating that it does not 1951 discriminate against faith-based organizations.

1952 E. A faith-based organization contracting with the Institution (i) shall not discriminate against any recipient of goods, services, or disbursements made pursuant to a contract authorized by this section on 1953 1954 the basis of the recipient's religion, religious belief, refusal to participate in a religious practice, or on 1955 the basis of race, age, color, gender or national origin and (ii) shall be subject to the same rules as 1956 other organizations that contract with public bodies to account for the use of the funds provided; 1957 however, if the faith-based organization segregates public funds into separate accounts, only the 1958 accounts and programs funded with public funds shall be subject to audit by the Institution. Nothing in 1959 clause (ii) shall be construed to supercede or otherwise override any other applicable state law.

1960 F. Consistent with the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, 1961 P.L. 104-193, funds provided for expenditure pursuant to contracts with public bodies shall not be spent for sectarian worship, instruction, or proselytizing; however, this prohibition shall not apply to 1962 expenditures pursuant to contracts, if any, for the services of chaplains. G. Nothing in this section shall be construed as barring or prohibiting a faith-based organization 1963

1964 1965 from any opportunity to make a bid or proposal or contract on the grounds that the faith-based organization has exercised the right, as expressed in 42 U.S.C. (§ 2000e-1 et seq.), to employ persons of 1966

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**1967** *a particular religion.* 

1968 H. If an individual, who applies for or receives goods, services, or disbursements provided pursuant
1969 to a contract between the Institution and a faith-based organization, objects to the religious character of
1970 the faith-based organization from which the individual receives or would receive the goods, services, or
1971 disbursements, the Institution shall offer the individual, within a reasonable period of time after the date
1972 of his objection, access to equivalent goods, services, or disbursements from an alternative provider.

1973 The Institution shall provide to each individual who applies for or receives goods, services, or 1974 disbursements provided pursuant to a contract between the Institution and a faith-based organization a 1975 notice in bold face type that states: "Neither the Institution's selection of a charitable or faith-based 1976 provider of services nor the expenditure of funds under this contract is an endorsement of the provider's 1977 charitable or religious character, practices, or expression. No provider of services may discriminate 1978 against you on the basis of religion, a religious belief, or your refusal to actively participate in a 1979 religious practice. If you object to a particular provider because of its religious character, you may 1980 request assignment to a different provider. If you believe that your rights have been violated, please 1981 discuss the complaint with your provider or notify the appropriate person as indicated in this form."

1982 § 37. Exemptions from competition for certain transactions. - The Institution may enter into contracts
1983 without competition, as that term is described in subsections A through J of § 5 (Methods of
1984 procurement) of these Rules, for:

**1985** 1. The purchase of goods or services that are produced or performed by or related to:

**1986** a. Persons, or in schools or workshops, under the supervision of the Virginia Department for the **1987** Blind and Vision Impaired;

1988 b. Nonprofit sheltered workshops or other nonprofit organizations that offer transitional or supported
 1989 employment services serving the handicapped;

**1990** *c. Private educational institutions; or* 

*d. Other public educational institutions.* 

**1992** 2. Speakers and performing artists;

**1993** *3. Memberships and Association dues;* 

**1994** 4. Sponsored research grant sub-awards and contract sub-awards, not to include the purchase of goods or services by the Institution;

**1996** 5. Group travel in foreign countries;

**1997** 6. Conference facilities and services;

**1998** 7. Participation in intercollegiate athletic tournaments and events including team travel and lodging, **1999** registration and tournament fees;

**2000** 8. *Royalties; or* 

2001 9. The purchase of legal services, provided that the Office of the Attorney General has been
 2002 consulted, or expert witnesses or other services associated with litigation or regulatory proceedings.

§ 38. Exemptions from competitive sealed bidding and competitive negotiation for certain 2003 2004 transactions; limitations. - The Institution may enter into contracts for insurance or electric utility 2005 service without competitive sealed bidding or competitive negotiation if purchased through an 2006 association of which the Institution is a member if the association was formed and is maintained for the 2007 purpose of promoting the interest and welfare of and developing close relationships with similar public 2008 bodies, provided such association has procured the insurance or electric utility services by use of 2009 competitive principles and provided that the Institution has made a determination in advance after 2010 reasonable notice to the public and set forth in writing that competitive sealed bidding and competitive 2011 negotiation are not fiscally advantageous to the public. The writing shall document the basis for this 2012 determination.

**2013** § 39. Definitions. - As used in §§ 39 through 46, unless the context requires a different meaning:

2014 "Contractor" means the entity that has a direct contract with the Institution.

2015 "Debtor" means any individual, business, or group having a delinquent debt or account with any 2016 state agency that obligation has not been satisfied or set aside by court order or discharged in 2017 bankruptcy.

2018 "Payment date" means either (i) the date on which payment is due under the terms of a contract for provision of goods or services; or (ii) if such date has not been established by contract, (a) thirty days after receipt of a proper invoice by the Institution or its agent or (b) thirty days after receipt of the goods or services by the Institution.

2022 "Subcontractor" means any entity that has a contract to supply labor or materials to the contractor
2023 to whom the contract was awarded or to any subcontractor in the performance of the work provided for
2024 in such contract.

**2025** § 40. Exemptions. - The provisions of §§ 39 through 46 shall not apply to the late payment provisions contained in any public utility tariffs prescribed by the State Corporation Commission.

**2027** § 41. Retainage to remain valid. - Notwithstanding the provisions of §§ 39 through 46, the provisions

2028 of § 26 relating to retainage shall remain valid.

2029 § 42. Prompt payment of bills by the Institution. -

2030 A. The Institution shall promptly pay for the completely delivered goods or services by the required 2031 payment date.

2032 Payment shall be deemed to have been made when offset proceedings have been instituted, as 2033 authorized under the Virginia Debt Collection Act (§ 2.2-4800 et seq.).

2034 B. Separate payment dates may be specified for contracts under which goods or services are 2035 provided in a series of partial deliveries or executions to the extent that such contract provides for 2036 separate payment for such partial delivery or execution.

2037 § 43. Defect or impropriety in the invoice or goods and/or services received. - In instances where 2038 there is a defect or impropriety in an invoice or in the goods or services received, the Institution shall notify the supplier of the defect or impropriety, if the defect or impropriety would prevent payment by 2039 2040 the payment date. The notice shall be sent within fifteen days after receipt of the invoice or the goods or 2041 services.

§ 44. Date of postmark deemed to be date payment is made. - In those cases where payment is made 2042 2043 by mail, the date of postmark shall be deemed to be the date payment is made for purposes of these 2044 Rules.

2045 § 45. Payment clauses to be included in contracts. - Any contract awarded by the Institution shall 2046 include:

2047 1. A payment clause that obligates the contractor to take one of the two following actions within seven days after receipt of amounts paid to the contractor by the Institution for work performed by the 2048 2049 subcontractor under that contract:

2050 a. Pay the subcontractor for the proportionate share of the total payment received from the 2051 Institution attributable to the work performed by the subcontractor under that contract; or

2052 b. Notify the Institution and subcontractor, in writing, of his intention to withhold all or a part of the 2053 subcontractor's payment with the reason for nonpayment.

2054 2. A payment clause that requires (i) individual contractors to provide their social security numbers 2055 and (ii) proprietorships, partnerships, and corporations to provide their federal employer identification 2056 numbers.

2057 3. An interest clause that obligates the contractor to pay interest to the subcontractor on all amounts 2058 owed by the contractor that remain unpaid after seven days following receipt by the contractor of 2059 payment from the Institution for work performed by the subcontractor under that contract, except for 2060 amounts withheld as allowed in subdivision 1.

2061 4. An interest rate clause stating, "Unless otherwise provided under the terms of this contract, 2062 interest shall accrue at the rate of one percent per month."

2063 Any such contract awarded shall further require the contractor to include in each of its subcontracts 2064 a provision requiring each subcontractor to include or otherwise be subject to the same payment and 2065 interest requirements with respect to each lower-tier subcontractor.

2066 A contractor's obligation to pay an interest charge to a subcontractor pursuant to the payment 2067 clause in this section shall not be construed to be an obligation of the Institution. A contract 2068 modification shall not be made for the purpose of providing reimbursement for the interest charge. A 2069 cost reimbursement claim shall not include any amount for reimbursement for the interest charge. 2070

§ 46. Interest penalty; exceptions. -

2071 A. Interest shall accrue, at the rate determined pursuant to subsection B, on all amounts owed by the 2072 Institution to a vendor that remain unpaid after seven days following the payment date. However, 2073 nothing in this section shall affect any contract providing for a different rate of interest, or for the 2074 payment of interest in a different manner.

2075 B. The rate of interest charged the Institution pursuant to subsection A shall be the base rate on 2076 corporate loans (prime rate) at large United States money center commercial banks as reported daily in 2077 the publication entitled The Wall Street Journal. Whenever a split prime rate is published, the lower of 2078 the two rates shall be used. However, in no event shall the rate of interest charged exceed the rate of 2079 interest established pursuant to § 58.1-1812 of the Code of Virginia.

2080 C. Notwithstanding subsection A, no interest penalty shall be charged when payment is delayed because of disagreement between the Institution and a vendor regarding the quantity, quality or time of 2081 2082 delivery of goods or services or the accuracy of any invoice received for the goods or services. The 2083 exception from the interest penalty provided by this subsection shall apply only to that portion of a 2084 delayed payment that is actually the subject of the disagreement and shall apply only for the duration of 2085 the disagreement.

2086 D. This section shall not apply to § 26 pertaining to retainage on construction contracts, during the period of time prior to the date the final payment is due. Nothing contained herein shall prevent a 2087 2088 contractor from receiving interest on such funds under an approved escrow agreement.

E. Notwithstanding subsection A, no interest penalty shall be paid to any debtor on any payment, or 2089

portion thereof, withheld pursuant to the Comptroller's Debt Setoff Program, as authorized by the
Virginia Debt Collection Act (§ 2.2-4800 et seq. of the Code of Virginia), commencing with the date the
payment is withheld. If, as a result of an error, a payment or portion thereof is withheld, and it is
determined that at the time of setoff no debt was owed to the Commonwealth, then interest shall accrue
at the rate determined pursuant to subsection B on amounts withheld that remain unpaid after seven
days following the payment date.

**2096** § 47. Ineligibility. -

A. Any bidder, offeror or contractor refused permission to participate, or disqualified from participation, in public contracts to be issued by the Institution shall be notified in writing. Prior to the issuance of a written determination of disqualification or ineligibility, the Institution shall (i) notify the bidder in writing of the results of the evaluation, (ii) disclose the factual support for the determination, if so requested by the bidder within five business days after receipt of the notice.

Within ten business days after receipt of the notice, the bidder may submit rebuttal information
challenging the evaluation. The Institution shall issue its written determination of disqualification or
ineligibility based on all information in the possession of the Institution, including any rebuttal
information, within five business days of the date the Institution received such rebuttal information.

2107 If the evaluation reveals that the bidder, offeror or contractor should be allowed permission to 2108 participate in the public contract, the Institution shall cancel the proposed disqualification action. If the 2109 evaluation reveals that the bidder should be refused permission to participate, or disqualified from 2110 participation, in the public contract, the Institution shall so notify the bidder, offeror or contractor. The 2111 notice shall state the basis for the determination, which shall be final unless the bidder appeals the 2112 decision within ten days after receipt of the notice by invoking administrative procedures meeting the 2113 standards of § 55 of these Rules, if available, or in the alternative by instituting legal action as provided 2114 in § 54.

- 2115 B. If, upon appeal, it is determined that the action taken was arbitrary or capricious, or not in 2116 accordance with the Constitution of Virginia, applicable state law or regulations, the sole relief shall be 2117 restoration of eligibility.
- **2118** § 48. Appeal of denial of withdrawal of bid. -

A. A decision denying withdrawal of bid under the provisions of § 23 of these Rules shall be final and conclusive unless the bidder appeals the decision within ten days after receipt of the decision by invoking administrative procedures meeting the standards of § 55, if available, or in the alternative by instituting legal action as provided in § 54.

B. If no bid bond was posted, a bidder refused withdrawal of a bid under the provisions of § 23, prior to appealing, shall deliver to the Institution a certified check or cash bond in the amount of the difference between the bid sought to be withdrawn and the next low bid. Such security shall be released only upon a final determination that the bidder was entitled to withdraw the bid.

2127 C. If, upon appeal, it is determined that the decision refusing withdrawal of the bid was not (i) an
2128 honest exercise of discretion, but rather was arbitrary or capricious or (ii) in accordance with the
2129 Constitution of Virginia, applicable state law or regulation, or the terms or conditions of the Invitation
2130 to Bid, the sole relief shall be withdrawal of the bid.

2131 § 49. Determination of nonresponsibility. -

A. Following public opening and announcement of bids received on an Invitation to Bid, the Institution shall evaluate the bids in accordance with element 4 of the definition of "Competitive sealed bidding" in § 4 of these Rules. At the same time, the Institution shall determine whether the apparent low bidder is responsible. If the Institution so determines, then it may proceed with an award in accordance with element 5 of the definition of "Competitive sealed bidding" in § 4. If the Institution determines that the apparent low bidder is not responsible, it shall proceed as follows:

1. Prior to the issuance of a written determination of nonresponsibility, the Institution shall (i) notify
the apparent low bidder in writing of the results of the evaluation, (ii) disclose the factual support for
the determination, and (iii) allow the apparent low bidder an opportunity to inspect any documents that
relate to the determination, if so requested by the bidder within five business days after receipt of the
notice.

2143 2. Within ten business days after receipt of the notice, the bidder may submit rebuttal information
2144 challenging the evaluation. The Institution shall issue its written determination of responsibility based on
2145 all information in the possession of the Institution, including any rebuttal information, within five
2146 business days of the date the Institution received the rebuttal information. At the same time, the
2147 Institution shall notify, with return receipt requested, the bidder in writing of its determination.

3. Such notice shall state the basis for the determination, which shall be final unless the bidder
appeals the decision within ten days after receipt of the notice by invoking administrative procedures
meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting legal action

as provided in § 54. 2151

2152 The provisions of this subsection shall not apply to procurements involving the prequalification of 2153 bidders and the rights of any potential bidders under such prequalification to appeal a decision that 2154 such bidders are not responsible.

2155 B. If, upon appeal pursuant to § 54 or § 55 of these Rules, it is determined that the decision of the 2156 Institution was not (i) an honest exercise of discretion, but rather was arbitrary or capricious or (ii) in 2157 accordance with the Constitution of Virginia, applicable state law or regulation, or the terms or 2158 conditions of the Invitation to Bid, and the award of the contract in question has not been made, the 2159 sole relief shall be a finding that the bidder is a responsible bidder for the contract in question or 2160 directed award as provided in subsection A of § 54, or both.

2161 If it is determined that the decision of the Institution was not an honest exercise of discretion, but 2162 rather was arbitrary or capricious or not in accordance with the Constitution of Virginia, applicable 2163 state law or regulation, or the terms or conditions of the Invitation to Bid, and an award of the contract 2164 has been made, the relief shall be as set forth in subsection B of § 54 of these Rules.

2165 C. A bidder contesting a determination that he is not a responsible bidder for a particular contract 2166 shall proceed under this section, and may not protest the award or proposed award under the 2167 provisions of § 50 of these Rules.

2168 D. Nothing contained in this section shall be construed to require the Institution, when procuring by 2169 competitive negotiation, to furnish a statement of the reasons why a particular proposal was not deemed 2170 to be the most advantageous. 2171

§ 50. Protest of award or decision to award. -

2172 A. Any bidder or offeror, who desires to protest the award or decision to award a contract shall 2173 submit the protest in writing to the Institution, or an official designated by the Institution, no later than ten days after the award or the announcement of the decision to award, whichever occurs first. Public 2174 2175 notice of the award or the announcement of the decision to award shall be given by the Institution in 2176 the manner prescribed in the terms or conditions of the Invitation to Bid or Request for Proposal. Any 2177 potential bidder or offeror on a contract negotiated on a sole source or emergency basis who desires to 2178 protest the award or decision to award such contract shall submit the protest in the same manner no 2179 later than ten days after posting or publication of the notice of such contract as provided in § 5 of these 2180 Rules. However, if the protest of any actual or potential bidder or offeror depends in whole or in part 2181 upon information contained in public records pertaining to the procurement transaction that are subject 2182 to inspection under § 34 of these Rules, then the time within which the protest shall be submitted shall 2183 expire ten days after those records are available for inspection by such bidder or offeror under § 34, or 2184 at such later time as provided in this section. No protest shall lie for a claim that the selected bidder or 2185 offeror is not a responsible bidder or offeror. The written protest shall include the basis for the protest 2186 and the relief sought. The Institution or designated official shall issue a decision in writing within ten 2187 days stating the reasons for the action taken. This decision shall be final unless the bidder or offeror 2188 appeals within ten days of receipt of the written decision by invoking administrative procedures meeting 2189 the standards of § 55 of these Rules, if available, or in the alternative by instituting legal action as 2190 provided in § 54. Nothing in this subsection shall be construed to permit a bidder to challenge the 2191 validity of the terms or conditions of the Invitation to Bid or Request for Proposal. The use of 2192 Alternative Dispute Resolution ("ADR") shall constitute an administrative appeal procedure meeting the 2193 standards of § 55 of these Rules.

2194 B. If prior to an award it is determined that the decision to award is arbitrary or capricious, then 2195 the sole relief shall be a finding to that effect. The Institution shall cancel the proposed award or revise 2196 it to comply with the law. If, after an award, it is determined that an award of a contract was arbitrary 2197 or capricious, then the sole relief shall be as hereinafter provided. Where the award has been made but 2198 performance has not begun, the performance of the contract may be enjoined. Where the award has 2199 been made and performance has begun, the Institution may declare the contract void upon a finding that this action is in the best interest of the public. Where a contract is declared void, the performing 2200 2201 contractor shall be compensated for the cost of performance up to the time of such declaration. In no 2202 event shall the performing contractor be entitled to lost profits.

2203 C. Where the Institution, an official designated by it, or an appeals board determines, after a 2204 hearing held following reasonable notice to all bidders, that there is probable cause to believe that a 2205 decision to award was based on fraud or corruption or on an act in violation of these Rules, the 2206 Institution, designated official or appeals board may enjoin the award of the contract to a particular 2207 bidder.

2208 § 51. Effect of appeal upon contract. - Pending final determination of a protest or appeal, the 2209 validity of a contract awarded and accepted in good faith in accordance with these Rules shall not be 2210 affected by the fact that a protest or appeal has been filed.

2211 § 52. Stay of award during protest. - An award need not be delayed for the period allowed a bidder 2212 or offeror to protest, but in the event of a timely protest as provided in § 50 of these Rules, or the filing

2213 of a timely legal action as provided in § 54, no further action to award the contract shall be taken 2214 unless there is a written determination that proceeding without delay is necessary to protect the public 2215 interest or unless the bid or offer would expire.

2216 § 53. Contractual disputes.

2217 A. Contractual claims, whether for money or other relief, shall be submitted in writing no later than 2218 sixty days after final payment. However, written notice of the contractor's intention to file a claim shall 2219 be given at the time of the occurrence or beginning of the work upon which the claim is based. Nothing 2220 herein shall preclude a contract from requiring submission of an invoice for final payment within a 2221 certain time after completion and acceptance of the work or acceptance of the goods. Pendency of 2222 claims shall not delay payment of amounts agreed due in the final payment.

2223 B. The Institution shall include in its contracts a procedure for consideration of contractual claims. 2224 Such procedure, which may be contained in the contract or may be specifically incorporated into the 2225 contract by reference and made available to the contractor, shall establish a time limit for a final 2226 decision in writing by the Institution. If the Institution has established administrative procedures meeting 2227 the standards of § 55 of these Rules, such procedures shall be contained in the contract or specifically 2228 incorporated in the contract by reference and made available to the contractor. The Institution may 2229 require the submission of contractual claims pursuant to any contract to Alternative Dispute Resolution 2230 ("ADR") as an administrative procedure.

2231 C. A contractor may not invoke administrative procedures meeting the standards of § 55 of these 2232 Rules, if available, or institute legal action as provided in § 54, prior to receipt of the Institution's 2233 decision on the claim, unless the Institution fails to render such decision within the time specified in the 2234 contract.

2235 D. The decision of the Institution shall be final and conclusive unless the contractor appeals within 2236 six months of the date of the final decision on the claim by the Institution by invoking administrative 2237 procedures meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting 2238 legal action as provided in § 54. 2239

§ 54. Legal actions. -

2240 A. A bidder or offeror, actual or prospective, who is refused permission or disqualified from 2241 participation in bidding or competitive negotiation, or who is determined not to be a responsible bidder 2242 or offeror for a particular contract, may bring an action in the appropriate circuit court challenging 2243 that decision, which shall be reversed only if the petitioner establishes that the decision was not (i) an 2244 honest exercise of discretion, but rather was arbitrary or capricious; (ii) in accordance with the 2245 Constitution of Virginia, applicable state law or regulation, or the terms or conditions of the Invitation 2246 to Bid; or (iii) in the case of denial of prequalification, based upon the criteria for denial of prequalification set forth in subsection B of § 14 of these Rules. In the event the apparent low bidder, 2247 2248 having been previously determined by the Institution to be not responsible in accordance with § 4, is 2249 found by the court to be a responsible bidder, the court may direct the Institution to award the contract 2250 to such bidder in accordance with the requirements of this section and the Invitation to Bid.

2251 B. A bidder denied withdrawal of a bid under § 23 of these Rules may bring an action in the 2252 appropriate circuit court challenging that decision, which shall be reversed only if the bidder establishes 2253 that the decision of the Institution was not (i) an honest exercise of discretion, but rather was arbitrary 2254 or capricious or (ii) in accordance with the Constitution of Virginia, applicable state law or regulation, 2255 or the terms or conditions of the Invitation to Bid.

2256 C. A bidder, offeror or contractor, or a potential bidder or offeror on a contract negotiated on a 2257 sole source or emergency basis in the manner provided in § 5 of these Rules, whose protest of an award 2258 or decision to award under § 50 of these Rules is denied, may bring an action in the appropriate circuit 2259 court challenging a proposed award or the award of a contract, which shall be reversed only if the 2260 petitioner establishes that the proposed award or the award is not (i) an honest exercise of discretion, 2261 but rather is arbitrary or capricious or (ii) in accordance with the Constitution of Virginia, applicable 2262 state law or regulation, or the terms and conditions of the Invitation to Bid or Request for Proposal.

2263 D. If injunctive relief is granted, the court, upon request of the Institution, shall require the posting 2264 of reasonable security to protect the Institution.

2265 E. A contractor may bring an action involving a contract dispute with the Institution in the 2266 appropriate circuit court. Notwithstanding any other provision of law, the Comptroller shall not be 2267 named as a defendant in any action brought pursuant to these Rules or § 33.1-387 of the Code of 2268 Virginia, except for disputes involving contracts of the Office of the Comptroller or the Department of 2269 Accounts.

2270 F. A bidder, offeror or contractor need not utilize administrative procedures meeting the standards of 2271 § 55 of these Rules, if available, but if those procedures are invoked by the bidder, offeror or 2272 contractor, the procedures shall be exhausted prior to instituting legal action concerning the same 2273 procurement transaction unless the Institution agrees otherwise.

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2274 G. Nothing herein shall be construed to prevent the Institution from instituting legal action against a 2275 contractor. 2276

§ 55. Administrative appeals procedure. -

2277 A. The Institution may establish an administrative procedure for hearing (i) protests of a decision to 2278 award or an award, (ii) appeals from refusals to allow withdrawal of bids, (iii) appeals from 2279 disqualifications and determinations of nonresponsibility, and (iv) appeals from decisions on disputes 2280 arising during the performance of a contract, or (v) any of these. Such administrative procedure may 2281 include the use of Alternative Dispute Resolution ("ADR") or shall provide for a hearing before a 2282 disinterested person or panel, the opportunity to present pertinent information and the issuance of a 2283 written decision containing findings of fact. The disinterested person or panel shall not be an employee of the governmental entity against whom the claim has been filed. The findings of fact shall be final and 2284 conclusive and shall not be set aside unless the same are (a) fraudulent, arbitrary or capricious; (b) so 2285 2286 grossly erroneous as to imply bad faith; or (c) in the case of denial of prequalification, the findings 2287 were not based upon the criteria for denial of prequalification set forth in subsection B of § 14 of these Rules. No determination on an issue of law shall be final if appropriate legal action is instituted in a 2288 2289 timely manner. The Institution may seek advice and input from the Alternative Dispute Resolution 2290 Council in establishing an Alternative Dispute Resolution ("ADR") procedure.

2291 B. Any party to the administrative procedure, including the Institution, shall be entitled to institute 2292 judicial review if such action is brought within thirty days of receipt of the written decision.

2293 § 56. Alternative dispute resolution. - The Institution may enter into agreements to submit disputes 2294 arising from contracts entered into pursuant to these Rules to arbitration and utilize mediation and other alternative dispute resolution procedures. However, such procedures shall be nonbinding and 2295 2296 subject to § 2.2-514 of the Code of Virginia, as applicable.

§ 57. Ethics in public contracting. - The Institution and its governing body, officers and employees shall be governed by the Ethics in Public Contracting provisions of the Virginia Public Procurement 2297 2298 2299 Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia. 2300

### ATTACHMENT 2

Memorandum of Agreement

The Commonwealth of Virginia and Virginia Polytechnic Institute and State University

ERP/SciQuest Implementation with eVA

The Commonwealth of Virginia (CoVA) and Virginia Polytechnic Institute

and State University (University) agree to the following:

2307 I. The University will use ERP/SciQuest integration as best fits its needs with its ERP system 2308 (Banner).

2309 II. Initially, all non-exempt orders produced by the ERP/SciQuest integration will be transmitted to 2310 eVA through an ERP-to-eVA interface that conforms to the existing eVA interface standard format. 2311 Longer term a more real-time option may be mutually agreed by the Department of General 2312 Services/Division of Purchasing and Supply (DGS/DPS) and the University and implemented between the 2313 ERP and eVA systems.

2314 III. The University may request that eVA contract vendors provide a version of their contract catalog 2315 for loading into ERP/SciQuest. Should the vendor indicate a preference to only provide its catalog 2316 through eVA, then the University will access these catalogs as described in item B8 of the Metrics 2317 section of this document. In any event, the University shall be responsible for payment of all eVA 2318 transaction fees for non-exempt orders to unregistered vendors and exempt orders the University 2319 chooses to issue to unregistered and registered vendors through eVA.

2320 IV. eVA will load all non-exempt University orders into the eVA Data Warehouse. For clarity, it is 2321 understood that exempt orders are purchase transactions specifically exempted, in writing by DPS, from 2322 mandatory processing through eVA.

2323 V. In lieu of processing individual orders for requirements through eVA, a more efficient 2324 administrative approach is to establish a blanket or standing order. The University is authorized to use 2325 such an approach where it makes good business sense. The

2326 University will ensure vendors understand that eVA transaction fees will be invoiced at the time 2327 blanket or standing orders are issued, that the transaction fee will be based on the total order amount, 2328 and the vendor is required to pay the total transaction fee within 30 days of the invoice date regardless 2329 of the performance/delivery schedule specified in the order.

2330 VI. eVA will deliver University non-exempt orders to vendors that are identified as accepting 2331 electronic orders (Fax, Email, EDI, cXML). The University or SciQuest will print/mail/deliver all other 2332 orders to vendors. Whereas the University maintains a University specific electronic vendor record that 2333 identifies vendors that do not agree to the eVA terms and conditions, including payment of the eVA 2334 order transaction fee, the University may deviate from the policy/procedure set forth in Section 3 of the 2335 eVA Business Plan as follows:

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2336 A. For vendors that refuse to accept the eVA terms and conditions, the University will transmit the 2337 appropriate R02, S02, E02, or P02 Purchase Order Category and a Purchase Order Comment that 2338 includes the statement "Vendor refuses eVA terms and conditions". The University agrees that it will pay 2339 the eVA transaction fees for these orders.

2340 B. For vendors that agree to accept the eVA terms and conditions, the University will transmit the 2341 appropriate R01, S01, E01, or P01 Purchase Order Category and a Purchase Order Comment that 2342 includes the statement "Vendor accepts eVA terms and conditions - University eVA Vendor Manager, 2343 e-mail address and phone number." The University agrees that, for these orders, it will resolve any 2344 vendor dispute related to payment of eVA transaction fees by working directly with the vendor whether 2345 such vendor contacts the university directly or the dispute is referred to the university by DGS/DPS or 2346 CGI-AMS. 2347

The University further agrees that:

2348 1. It will provide the DGS/DPS eVA Business Manager (or designee) email notification of the 2349 resolution agreed to by the University and the vendor within 10 business days, unless otherwise agreed 2350 on a case-by-case basis by the DGS/DPS eVA Business Manager (or designee);

2351 2. It will pay the eVA transaction fee unless it notifies the eVA Business Manager (or designee) 2352 within the specified time that the dispute has been resolved and the vendor agreed to pay the fee; and

2353 3. In the event the University does not provide resolution notification to the eVA Business Manager 2354 (or designee) within the specified timeframe, DGS/DPS will automatically execute a manual adjustment 2355 reversing disputed transaction fees from the vendor to the University and the University will pay the fee.

2356 VII. The University will not require separate vendor registrations as a prerequisite for responding to 2357 University solicitations. The University will participate in an enterprise workgroup to determine the best 2358 means to capture W-9 information on behalf of the whole enterprise. The process for collecting W-9 information will be supported in eVA in such a way as to provide CoVA verified vendor information to 2359 2360 entities. The University will have the option to receive a subset of vendor related data. Until an 2361 enterprise W-9 process is established, the University will be responsible for collection of W-9 2362 information.

2363 VIII. For major system changes, DGS/DPS will collaborate in advance (advance notice defined as at 2364 least six (6) months prior to change or as soon as any new plan is proposed) with the University 2365 regarding any proposed replacement to the CoVA's electronic procurement system and on changes that 2366 may affect the technical changes described herein.

2367 IX. Integration of the University's electronic procurement solution with the University's ERP is the 2368 responsibility of the University. The solution must provide for orders, change orders and cancellations. 2369 Guidelines

2370 1. The establishment of this agreement is intended to formulate the basis for a long-term solution for 2371 electronic procurement between the University and the CoVA..

2372 2. Orders may be batched and transmitted to eVA as often as needed except between the hours of 2373 8PM and 4AM. eVA will transmit registered vendor orders it receives within fifteen minutes or less.

2374 3. Non-exempt orders to un-registered vendors are to be transmitted to eVA for loading to the Data 2375 Warehouse. The University shall be responsible for payment of all eVA transaction fees for non-exempt 2376 orders to unregistered vendors and exempt orders the University chooses to issue to unregistered and 2377 registered vendors through eVA. See eVA Business Plan Section 3 for specific processing requirements 2378 for unregistered vendor orders.

2379 4. Change Orders are to be transmitted to eVA as replacement orders complying with the eVA 2380 standard format. 2381

5. Cancellations are to be transmitted to eVA complying with the eVA standard format.

2382 6. eVA Interface standard does not currently support PCard orders; however these orders may be 2383 processed via the interface as (a) confirming orders or (b) orders for pcards on file with the vendor.

2384 Schedule

2385 The University shall implement this agreement no later than July 2006. 2386 **Metrics** 

2387 A. The University shall comply with the following Governor's eVA Management Objective

2388 95% of all non-exempt orders to be processed by eVA. Includes non-exempt orders issued by end 2389 users (PCard & LPO) and the central purchasing office. Nonexempt orders to unregistered vendors 2390 received into the eVA Data Warehouse are considered compliant orders. For clarity, it is understood 2391 that exempt orders are purchase transactions specifically exempted, in writing by DPS, from mandatory 2392 processing through eVA. All non-exempt orders not processed by eVA shall be reported on the eVA 2393 Dashboard and the corresponding non-use fee paid by the University.

2394 B. The University shall meet the following management objectives for electronic procurement:

2395 1. Provide end users, including purchase-card users, access to an electronic system for buying;

2396 2. Conduct business with eVA registered vendors whenever possible; 2411

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**2397** 3. Place non-exempt orders, including change orders and cancellations, to eVA suppliers **2398** electronically using eVA;

2399 4. To the greatest extent possible, transmit real-time electronic purchase orders, regardless of dollar
2400 value, that include commodity codes, complete item descriptions, quantities, and unit prices;

5. To the greatest extent feasible, the University will transmit confirming orders to eVA within five
(5) business days after placing the order. Commodity codes, complete item descriptions, quantities, and
unit prices will be provided for all confirming orders. DGS/DPS will provide periodic reports on the
number and timeliness of confirming orders enabling the University and DGS/DPS to work together to
monitor the usage of confirming orders with the objective of reducing their numbers to the extent
possible.

The University agrees that, for confirming orders, it will resolve any vendor dispute, including
disputes related to payment of eVA transaction fees, by working directly with the vendor whether such
vendor contacts the University directly or the dispute is referred to the University by DGS/DPS or
CGI-AMS.

The University further agrees that:

a. It will provide the DGS/DPS eVA Business Manager (or designee) email notification of the
resolution agreed to by the university and the vendor within 10 business days, unless otherwise agreed
on a case-by-case basis by the DGS/DPS eVA Business Manager (or designee);

b. It will pay the eVA transaction fee unless it notifies the eVA Business Manager (or designee)
within the specified time that the dispute has been resolved and the vendor agreed to pay the fee; and

c. In the event the University does not provide resolution notification to the eVA Business Manager
(or designee) within the specified timeframe, DGS/DPS will automatically execute a manual adjustment
reversing disputed transaction fees from the vendor to the University and the University will pay the fee.
Timely process electronic change orders and cancellations;

**2421** 7. Post all solicitations and business opportunities greater than \$50,000 on the eVA web site except **2422** as specifically exempted by DPS;

2423 8. To the extent technically feasible, make eVA catalogs, especially contract catalogs, available to
2424 end users using the ERP/SciQuest Integration system. The University will be responsible for the
2425 accuracy of contract catalog pricing loaded into the ERP/SciQuest.

2426 9. Use eVA electronic vendor notification for procurement opportunities (per plans to post solicitations specified in item 7 above and the use of Quick Quote/Reverse Auctions specified in item 10 below);

2429 10. Use eVA on-line bidding functions of Quick Quote and Reverse Auction for appropriate2430 commodities, when such are identified.

11. Complete and certify the monthly eVA Dashboard Report, and

12. Timely remit any eVA transaction and non-use fees incurred by the institution.

C. The University shall be subject to eVA fees assessed per the eVA Business Plan.

D. The University shall assure that payments to CGI-AMS are current.

### EXHIBIT E

MANAGEMENT AGREEMENT BETWEEN THE COMMONWEALTH OF VIRGINIA AND VIRGINIA POLYTECHNIC INSTITUTE AND STATE UNIVERSITY PURSUANT TO THE RESTRUCTURED HIGHER EDUCATION FINANCIAL AND ADMINISTRATIVE OPERATIONS ACT OF 2005

### POLICY GOVERNING HUMAN RESOURCES FOR PARTICIPATING COVERED EMPLOYEES AND OTHER UNIVERSITY EMPLOYEES

THE BOARD OF VISITORS OF VIRGINIA POLYTECHNIC INSTITUTE AND STATE UNIVERSITY POLICY GOVERNING HUMAN RESOURCES FOR

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### PARTICIPATING COVERED EMPLOYEES AND OTHER UNIVERSITY EMPLOYEES

*I. PREAMBLE.* 

2462 The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter 2463 4.10 of Title 23 of the Code of Virginia, establishes a process for the restructuring of institutions of 2464 higher education of the Commonwealth of Virginia and provides that upon becoming a Covered 2465 Institution, the University shall have responsibility and accountability for human resources management 2466 for all University employees, defined in the Act as "Covered Employees," who pursuant to subsection A of § 23-38.114 of the Act "are state employees of" the University. Specifically, the Act provides that, as 2467 2468 of the Effective Date of its initial Management Agreement with the Commonwealth, all Classified 2469 Employees shall continue to be covered by the Virginia Personnel Act, Chapter 29 (§ 2.2-2900 et seq.) 2470 of Title 2.2 of the Code of Virginia, and shall be subject to the policies and procedures prescribed by the Virginia Department of Human Resource Management, provided that they may subsequently elect to 2471 2472 become Participating Covered Employees. All Participating Covered Employees shall: (i) be exempt 2473 from the Virginia Personnel Act, Chapter 29 (§ 2.2-2900 et seq.) of Title 2.2; (ii) remain subject to the 2474 state grievance procedure for employees subject to the Virginia Personnel Act, Chapter 30 (§ 2.2-3000 2475 et seq.) of Title 2.2, provided they were subject to the state grievance procedure prior to that Effective 2476 Date; (iii) participate in a compensation plan that is subject to the review and approval of the Board of 2477 Visitors; (iv) be hired pursuant to procedures that are based on merit and fitness; and (v) may, subject 2478 to certain specified conditions, continue to participate in either state- or University-sponsored benefit 2479 plans as described by the Management Agreement.

**2480** The provisions of this Policy are adopted by the Board of Visitors to implement the Governing Law **2481** and constitute the human resources policies to be included in any human resources system adopted by **2482** the University for its employees.

This Policy is intended to cover the authority that may be granted to the University pursuant to
Subchapter 3 of the Act. Any other powers and authorities granted to the University pursuant to the
Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act
and the University's Enabling Legislation, are not affected by this Policy.

2487 II. DEFINITIONS.

**2488** As used in this policy, the following terms shall have the following meanings, unless the context **2489** requires otherwise:

**2490** "Act" means the Restructured Higher Education Financial and Administrative Operations Act, **2491** Chapter 4.10 of Title 23 of the Code of Virginia.

2492 "Board of Visitors" or "Board" means the Board of Visitors of Virginia Polytechnic Institute and
 2493 State University.

**2494** "Classified Employees" means employees who are covered by the Virginia Personnel Act, Chapter 29 **2495** (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia, and the policies and procedures established by

**2496** the Virginia Department of Human Resource Management and who are not Participating Covered **2497** Employees.

**2498** "Covered Employee" means any person who is employed by the University on either a salaried or **2499** non-salaried (wage) basis.

2500 "Covered Institution" means, on and after the Effective Date of its initial Management Agreement
2501 with the Commonwealth of Virginia, a public institution of higher education of the Commonwealth that
2502 has entered into a Management Agreement with the Commonwealth to be governed by the provisions of
2503 Subchapter 3 of the Act.

**2504** "Employee" means Covered Employee unless the context clearly indicates otherwise.

2505 "Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of
2506 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and
2507 missions of the University.

**2508** "Effective Date" means the effective date of the initial Management Agreement between the **2509** University and the Commonwealth.

**2510** "Governing Law" means the Act and the University's Enabling Legislation.

**2511** "Management Agreement" means the agreement required by subsection D of § 23- 38.88 of the Act **2512** between the University and the Commonwealth.

2513 "Participating Covered Employee" means (i) all salaried nonfaculty University employees who were
2514 employed as of the day prior to the Effective Date of the University's initial Management Agreement
2515 with the Commonwealth, and who elect pursuant to § 23- 38.115 of the Act to participate in and be
2516 governed by such human resources program or programs, plans, policies, and procedures established by
2517 Virginia Polytechnic Institute and State University, (ii) all salaried nonfaculty University employees who
2518 are employed by the University on or after the Effective Date of the initial Management Agreement
2519 between the University and the Commonwealth, (iii) all non-salaried nonfaculty University employees

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2520 without regard to when they were hired, (iv) all faculty University employees without regard to when 2521 they were hired.

2522 "University" means Virginia Polytechnic Institute and State University, consisting of the University 2523 Division (State Agency 208) and Virginia Cooperative Extension and the Agriculture Experiment Station 2524 Division (State Agency 229).

2525 "University employee" means a Covered Employee.

2526 "University Human Resources System" means the human resources system for University employees 2527 as provided for herein.

2528 III. SCOPE AND PURPOSE OF UNIVERSITY HUMAN RESOURCES POLICIES.

2529 The University has had human resources system autonomy through decentralization for its employees for some time. For example, general faculty at the University are expressly exempt from the Virginia Personnel Act. The University has had decentralization in most human resources functions and activities 2530 2531 2532 since the late 1980s and early 1990s, including, but not limited to, the running of payrolls; the 2533 administration of hiring, classification, and promotion practices; the administration of separate 2534 retirement plans.

2535 The Act extends and reinforces the human resources autonomy previously granted to the University. 2536 This Policy therefore is adopted by the Board of Visitors to enable the University to develop, adopt, and 2537 have in place by or after the Effective Date of its initial Management Agreement with the 2538 Commonwealth, a human resources system or systems for all University employees. On that Effective 2539 Date, and until changed by the University or unless otherwise specified in this Policy, the systems for 2540 University employees shall be the same systems applicable to those employees in effect immediately 2541 prior to that Effective Date. 2542

IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

2543 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 2544 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 2545 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 2546 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 2547 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 2548 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 2549 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 2550 and procedures.

2551 V. VIRGINIA POLYTECHNIC INSTITUTE AND STATE UNIVERSITY HUMAN RESOURCES 2552 SYSTEMS.

2553 A. Adoption and Implementation of University Human Resources Systems. The President, acting 2554 through the Executive Vice President and Chief Operating Officer, is hereby authorized to adopt and 2555 implement human resources systems for University employees that implement and are consistent with the 2556 Governing Law, other applicable provisions of law, these University human resources policies, and any other human resources policies adopted by the Department of Human Resource Management or the 2557 2558 Board of Visitors for University personnel, unless University employees are exempted from those other 2559 human resources policies by law or policy. The University Human Resources Systems shall include a 2560 delegation of personnel authority to appropriate University officials responsible for overseeing and 2561 implementing the University Human Resources Systems, including a grant of authority to such officials 2562 to engage in further delegation of authority as the President or his designee deems appropriate.

2563 The University commits to regularly engage employees in appropriate discussions and to receive employee input as the new University Human Resources Systems are developed. The University will 2564 2565 regularly communicate the details of new proposals to all employees who are eligible to participate in 2566 the new University Human Resources System through written communication, open meetings, and website postings as appropriate, so that employees will have full information that will help them 2567 2568 evaluate the merits of the new human resource system compared to the then-current State human 2569 resource system.

2570 Effective on the Effective Date of its initial Management Agreement with the Commonwealth, and 2571 until amended as described below, the University's human resources systems shall consist of the 2572 following:

2573 1. the current human resources system for faculty described in the Virginia Tech Faculty Handbook 2574 and Special Research Faculty Handbook as posted on the University's web site, 2575 http://www.policies.vt.edu/, and periodically amended; and

2576 2. the current human resources system for "Classified Employees" as posted on the Virginia 2577 Department of Human Resource Management website at http://www.dhrm.state.va.us/hrpolicy/policy.htm and the University's website, http://www.policies.vt.edu/, and Human Resources' website, 2578 2579 http://www.hr.vt.edu, as periodically amended;

2580 3. the Human Resources System for salaried nonfaculty "Participating Covered Employees," as posted on the University's website, http://www.policies.vt.edu, and Human Resources' website, 2581

**2582** *http://www.hr.vt.edu/, as periodically amended; and* 

4. the Human Resource System for wage employees as set forth in the current Virginia Tech policies, procedures, and guidelines, as posted on the University's website, http://www.policies.vt.edu/, and Human Resource' website, http://www.hr.vt.edu/, as periodically amended, and for graduate students employed on assistantships as set forth in the Virginia Tech Graduate School policies, as posted on the Graduate School website, http://www.grads.vt.edu/, as periodically amended.

All the systems described above, except the system described in paragraph 2, may be amended by the
President, acting through the Executive Vice President and Chief Operating Officer, consistent with
these human resources policies. The system described in paragraph 2 may be amended only by the
State.

**2592** B. Training in and Compliance with Applicable Provisions of Law and Board of Visitors' Human **2593** Resources Policies.

The President, acting through the Executive Vice President and Chief Operating Officer, shall take all necessary and reasonable steps to assure (i) that the University officials who develop, implement and administer the University Human Resources Systems authorized by Governing Law and these human resources policies are knowledgeable regarding the requirements of the Governing Law, other applicable provisions of law, these University human resources policies, and other applicable Board of Visitors' human resources policies affecting University employees, and (ii) that compliance with such laws and human resources policies is achieved.

### **2601** *VI. HUMAN RESOURCES POLICIES.*

2602 The Human Resources Systems adopted by the University pursuant to Governing Law and this
 2603 Policy, as set forth in Section V above shall embody the following human resources policies and
 2604 principles:

2605 A. Election by Salaried Nonfaculty University Employees. Upon the adoption by the University of a 2606 University Human Resources System, all salaried nonfaculty University employees who were in the 2607 employment of the University as of the day prior to the Effective Date of its initial Management 2608 Agreement with the Commonwealth, shall be given written notice of their right to elect to participate in 2609 and be governed by either (i) the State human resources program set forth in Chapters 28 (§ 2.2-2800 et seq.) and 29 (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia and administered by the 2610 2611 Department of Human Resource Management, or (ii) the University Human Resources System. A 2612 salaried nonfaculty University employee who elects to continue to be governed by the State human 2613 resources program described above shall continue to be governed by all State human resources and 2614 benefit plans, programs, policies and procedures that apply to and govern State employees. A salaried 2615 nonfaculty University employee who elects in writing to participate in and be governed by the University 2616 Human Resources System, also, by that election, shall be deemed to have elected to be eligible to 2617 participate in and to be governed by the human resources, authorized alternative insurance, and 2618 severance plans, programs, policies and procedures that are or may be adopted by the University as 2619 part of that University Human Resources System.

2620 Each such salaried nonfaculty University employee, shall be given at least 90 days to make the election required by the prior paragraph. Such 90 day period shall begin to run on the date on which 2621 2622 the University Human Resources System becomes effective for that University employee's classification of 2623 employees. If such a salaried nonfaculty University employee does not make an election by the end of 2624 that specified election period, that University employee shall be deemed not to have elected to 2625 participate in the University Human Resources System. If such a salaried nonfaculty University 2626 employee elects to participate in the University Human Resources System, that election shall be 2627 irrevocable. At least every two years, the University shall offer to salaried nonfaculty University 2628 employees who have elected to continue to participate in the state human resources program set forth in 2629 Chapters 28 (§ 22.-2800 et seq.) and 29 (§ 2.2-2900 et seq.) of Title 2.2 an opportunity to elect to 2630 participate in the University Human Resources System; provided that, each time prior to offering such 2631 opportunity to such salaried nonfaculty University employees, and at least once every two years after 2632 the effective date of the University Human Resources System, the University shall make available to 2633 each of its salaried nonfaculty University employees a comparison of its human resources program for 2634 that classification of salaried nonfaculty University employee with the State human resources program 2635 for comparable State employees, including but not limited to a comparability assessment of 2636 compensation and benefits. A copy of the human resources program comparison shall be provided to the 2637 Department of Human Resource Management.

**2638** *B.* Classification and Compensation.

2639 1. General. The Systems shall include classification and compensation plans that are fair and
2640 reasonable, and are based on the availability of University financial resources. The plans adopted by
2641 the University for its faculty and other Participating Covered Employees shall be independent of, and
2642 need not be based on, the classification and compensation plans of the Commonwealth, do not require

the approval of any State agency or officer, and shall be subject to the review and approval by the
Board of Visitors as set forth in paragraph 3 below. The University shall provide information on its
classification and compensation plans to all University employees. The plans applicable to Participating
Covered Employees may or may not include changes in classification or compensation announced by the
Commonwealth depending on such factors as the availability of necessary financial resources to fund
any such changes, and subject to the review and approval by the Board of Visitors of any major
changes in the University's compensation plans.

2650 2. Classification Plan. The Systems shall include one or more classification plans for University
2651 employees that classify positions according to job responsibilities and qualifications. On the Effective
2652 Date of the University's initial Management Agreement with the Commonwealth, and until changed by
2653 the University, the classification plans shall be the same plans that are in effect for each group of
2654 employees immediately prior to that Effective Date.

3. Compensation Plan. The Systems shall include one or more compensation plans for each 2655 2656 University employee classification or group. On the Effective Date of the University's initial 2657 Management Agreement with the Commonwealth, and until changed by the Department of Human Resource Management, the compensation plan for Classified Employees shall be the compensation plan 2658 2659 in effect immediately prior to that Effective Date, known as the Commonwealth's Classified 2660 Compensation Plan. On that Effective Date, and until changed by the University, the compensation plan 2661 or plans for all Participating Covered Employees shall be the compensation plan or plans in effect 2662 immediately prior to that Effective Date. The University may adopt one or more compensation plans for 2663 Participating Covered Employees that are non-graded plan(s) based on internal and external market data and other relevant factors to be determined annually. Any major change in compensation plans for 2664 2665 Participating Covered Employees shall be reviewed and approved by the Board of Visitors before that change becomes effective. Any change recommended in the compensation plans may take into account 2666 2667 the prevailing rates in the labor market for the jobs in question, or for similar positions, the relative value of jobs, the competency and skills of the individual employee, internal equity, and the availability 2668 2669 of necessary financial resources to fund the proposed change. The compensation payable to University 2670 employees shall be authorized and approved only by designated University officers delegated such 2671 authority by the University, and shall be consistent with the approved compensation plan for the 2672 relevant position or classification. Further approval by any other State Agency, governmental body or 2673 officer is not required for setting, adjusting or approving the compensation payable to individual 2674 Participating Covered Employees.

2675 4. Wages. The Systems shall include policies and procedures for the authorization, computation and payment of wages, where appropriate, for such premium pays as overtime, shift differential, on call, and call back, and for the payment of hourly employees.

**2678** 5. Payment of Compensation. The Systems shall include policies and procedures for paying compensation to employees, including the establishment of one or more payday schedules.

2680 6. Work Schedule and Workweek. The Systems shall include policies and procedures for the
2681 establishment of, and modifications to, work schedules and workweeks for all University employees,
2682 including alternative work schedules and sites, and telecommuting policies and procedures.

2683 7. Other Classification and Compensation Policies and Procedures. The Systems may include any
2684 other reasonable classification and compensation policies and procedures the President, acting through
2685 the Executive Vice President and Chief Operating Officer, deems appropriate.

**2686** *C. Benefits.* 

The Systems shall provide fringe benefits to all benefits eligible employees, including retirement 2687 2688 benefits, health care insurance, life, disability, and accidental death and dismemberment insurance. The 2689 benefits provided shall include a basic plan of benefits for each benefits eligible employee, and may 2690 include an optional benefits plan for benefits eligible employees, including additional insurance 2691 coverage, long-term care, tax deferred annuities, flexible reimbursement accounts, employee assistance 2692 programs, employee intramural and recreational passes, and other wellness programs. As provided in 2693 subsections B and C of § 23- 38.119 of the Act, the University may require Participating Covered 2694 Employees to pay all or a portion of the cost of group life, disability and accidental death and 2695 dismemberment insurance, which may be collected through a payroll deduction program. Participating 2696 Covered Employees shall not be required to present evidence of insurability for basic group life 2697 insurance coverage. The Board of Visitors may elect to provide benefits through Virginia Retirement 2698 System group insurance programs under the terms of and to the extent allowed by subsections B and D 2699 of § 23-38.119. of the Act or any other provision of law.

2700 Notwithstanding the above, pursuant to subsection A of § 23-38.114 of the Act, and unless and until
2701 that section is amended, the state retirement system, state health insurance program, and state workers'
2702 compensation coverage program as they may be amended from time to time, shall continue to apply to
2703 and govern all eligible University employees. If, however, the University has been or is permitted by law
2704 other than the Act to establish an alternative health insurance plan or an alternative faculty retirement

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plan or plans, such alternative health insurance or faculty retirement plan or plans shall apply to andgovern the University employees included in such plan or plans.

2707 The Systems may provide different benefits plans for reasonably different groups or classifications of 2708 employees, and may provide benefits to part-time employees. On the Effective Date of the University's 2709 initial Management Agreement with the Commonwealth, and until changed by the appropriate governing 2710 authority, the benefits plans provided by the University to Classified Employees and Participating 2711 Covered Employees shall be the benefits plans provided to that group or classification as of the date 2712 immediately prior to that Effective Date. On or after that Effective Date, alternative University group 2713 life, accidental death and dismemberment, and short- and long-term disability plans may be provided to 2714 eligible Participating Covered Employees, or at the election of the Board of Visitors and subject to the 2715 execution of participation agreements as provided in subsections B and C of § 23-38.119 of the Act, they may be provided by the appropriate State programs, but no contributions to the State programs by 2716 2717 the University shall be required for Participating Covered Employees who do not participate in the 2718 programs. Subject to the provisions of the Act, any new plans, programs and material changes permitted 2719 under current law in University employee benefit plans, other than Classified Employee benefits plans, 2720 shall be approved by the Board of Visitors, including the authority to increase the Cash Match 2721 Contribution rate up to the limit permitted by the Code of Virginia based on available resources, and 2722 the authority to implement cafeteria-style benefits for University employees other than Classified 2723 *Employees.* 

**2724** Insurance and all proceeds there from provided pursuant to § 23-38.119 of the Act shall be exempt from legal process and may be subject to assignment as provided in subsection A of § 23-38.119.

**2726** *D. Employee Relations.* 

2727 1. General. The Systems shall contain provisions that protect the rights and privileges of University
2728 employees consistent with sound management principles and fair employment practice law.

2729 2. Employee Safety and Health. The Systems shall contain provisions that promote workplace safety compliance with applicable law and regulations.

2731 3. Employee Work Environment. The Systems shall promote a work environment that is conducive to
2732 the performance of job duties, and free from intimidation or coercion in violation of State or federal
2733 law, including sexual harassment or other discrimination.

4. Employee Recognition. The Systems may provide for the use of leave awards and bonuses specific
to policies and procedures for awarding, honoring, or otherwise recognizing University employees,
including but not limited to those who have performed particularly meritorious service for the
University, have been employed by the University for specified periods of time, or have retired from the
University after lengthy service.

5. Counseling Services. The Systems shall provide counseling services through the State's Employee
Assistance Program or a University Employee Assistance Program to any eligible University employee
experiencing job-related difficulties and seeking counseling for those difficulties, and shall establish the circumstances under which the time necessary to participate in such counseling may be granted.

2743 6. Unemployment Compensation. The Systems shall ensure that University employees receive the full unemployment compensation benefits to which they are legally entitled, and that the University's liability is limited to legitimate claims for such benefits.

2746 7. Workers' Compensation. The Systems shall ensure that University employees have workers'
2747 compensation benefits to which they are legally entitled pursuant to the State Employees' Workers
2748 Compensation Program administered by the Department of Human Resource Management.

2749 8. Performance Planning and Evaluation. The Systems shall include one or more performance 2750 planning and evaluation processes for University employees that (i) establish and communicate the 2751 University's performance expectations, (ii) help develop productive working relationships, (iii) allow 2752 employees to present their views concerning their performance, (iv) identify areas for training or 2753 professional development, (v) establish the process by which evaluations shall be conducted, (vi) clarify 2754 how superlative or inadequate performance shall be addressed, and (vii) ensure that all University 2755 employees are provided relevant information on the evaluation process. The Systems may include separate performance and evaluation processes for reasonably distinguishable groups of University 2756 employees. On the Effective Date of the University's initial Management Agreement with the 2757 2758 Commonwealth, the existing merit-based performance management system for faculty shall continue, 2759 until amended by the University. On or after that Effective Date, nonfaculty salaried Participating 2760 Covered Employees may be subject to a variable merit-based performance management system.

9. Standards of Conduct and Performance. In order to protect the well-being and rights of all employees and to ensure safe, efficient University operations and compliance with the law, the Systems shall establish rules of personal conduct and standards of acceptable work performance for University salaried nonfaculty employees and policies for corrective discipline. In general, the policies for correcting or corrective discipline shall serve to (i) establish a uniform and objective process for correcting or

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2766 disciplining unacceptable conduct or work performance, (ii) distinguish between less serious and more 2767 serious actions of misconduct and provide corrective action accordingly, and (iii) limit corrective action 2768 to employee conduct occurring only when employees are at work or are otherwise representing the 2769 University in an official or work-related capacity, unless otherwise specifically provided by the policies 2770 of the Systems or other applicable law. The Systems may provide for a probationary period for new and 2771 re-employed University salaried nonfaculty employees, during which period the policies for corrective 2772 discipline shall not be applicable and the employee may not use the grievance procedure set forth in the 2773 next paragraph. The Systems may include separate rules of personal conduct and standards of 2774 acceptable work performance and policies for corrective discipline for reasonably distinguishable groups 2775 of University employees.

2776 10. Grievance Procedure. As provided in the Governing Law, employees shall be encouraged to 2777 resolve employment-related problems and complaints informally, and shall be permitted to discuss their 2778 concerns freely and without fear of retaliation with immediate supervisors and management. In the event 2779 that such problems cannot be resolved informally, all salaried nonfaculty University employees, 2780 regardless of their date of hire, shall have access, as provided in subsection A of § 23-38.114 and in 2781 § 23-38.117 of the Act, to the State Grievance Procedure, Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2 of 2782 the Code of Virginia, to the extent it was applicable to their classification of employees prior to the 2783 Effective Date of the University's initial Management Agreement with the Commonwealth. On that 2784 Effective Date, and until changed by the University, the faculty grievance procedures in effect 2785 immediately prior to the Effective Date shall continue.

11. Discrimination Complaints. If a Classified Employee believes discrimination has occurred, the
Classified Employee may file a complaint with the Department of Human Resource Management, Office
of Equal Employment Services, with the appropriate University office, or with the appropriate federal
agencies. All Participating Covered Employees and applicants for employment after the Effective Date of
the University's initial Management Agreement with the Commonwealth shall file a complaint with the
appropriate University office or with the appropriate federal agencies.

2792 12. Layoff Policy. The Systems shall include one or more layoff policies for salaried University 2793 employees who lose their jobs for reasons other than their job performance or conduct, such as a 2794 reduction in force or reorganization at the University. These University layoff policies shall govern such 2795 issues as (i) whether there is a need to effect a layoff, (ii) actions to be taken prior to a layoff, (iii) 2796 notice to employees affected by a layoff, (iv) placement options within the University or its respective 2797 major divisions and within other parts of the University, (v) the preferential employment rights, if any, 2798 of various University employees, (vi) the effect of layoff on leave and service, and (vii) the policy for recalling employees. In accordance with the terms of the Act, University employees who: (i) were 2799 2800 employed prior to the Effective Date of the University's initial Management Agreement with the 2801 Commonwealth, (ii) would otherwise be eligible for severance benefits under the Workforce Transition 2802 Act, (iii) were covered by the Virginia Personnel Act prior to that Effective Date, and (iv) are separated 2803 because of a reduction in force shall have the same preferential hiring rights with State agencies and 2804 other executive branch institutions as Classified Employees have under § 2.2-3201 of the Code of 2805 Virginia.

2806 Conversely, the University shall recognize the hiring preference conferred by § 2.2-3201 on State 2807 employees who were hired by a State agency or executive branch institution before the Effective Date of 2808 the University's initial Management Agreement with the Commonwealth and who were separated after 2809 that date by that State agency or executive branch institution because of a reduction in workforce. If the 2810 University has adopted a classification system pursuant to § 23- 38.116 of the Act that differs from the 2811 classification system administered by the Department of Human Resource Management, the University 2812 shall classify the separated employee according to its classification system and shall place the separated 2813 employee appropriately. The University may include separate policies for reasonably distinguishable groups of University employees. On or after the Effective Date of the University's initial Management 2814 Agreement with the Commonwealth, all employees from other State agencies and executive branch 2815 institutions who are placed by the University under the provisions of the State Layoff Policy shall be 2816 2817 Participating Covered Employees.

2818 13. Severance Benefits. In accordance with the terms of the Act, the University shall adopt severance 2819 policies for salaried Participating Covered Employees who are involuntarily separated for reasons 2820 unrelated to performance or conduct. The terms and conditions of such policies shall be determined by 2821 the Board of Visitors. Classified Employees who otherwise would be eligible and were employed prior to 2822 the Effective Date of the University's initial Management Agreement with the Commonwealth shall be 2823 covered by the Workforce Transition Act, Chapter 32 (§ 2.2-3200 et seq.) of Title 2.2 of the Code of 2824 Virginia. The University and the Board of the Virginia Retirement System may negotiate a formula 2825 according to which cash severance benefits may be converted to years of age or creditable service for 2826 Participating Covered Employees who participate in the Virginia Retirement System. An employee 2827 becoming, on such Effective Date, a Covered Employee shall not constitute a severance or reduction in

2828 force to which severance or Workforce Transition Act policies would apply.

2829 14. Use of Alcohol and Other Drugs. The Systems shall include policies and procedures that (i) 2830 establish and maintain a work environment at the University that is free from the adverse effect of 2831 alcohol and other drugs, (ii) are consistent with the federal Drug-Free Workplace Act of 1988 and with 2832 the Virginia Polytechnic Institute and State University Alcohol and Other Drugs Policy, (iii) describe the 2833 range of authorized disciplinary action, including termination where appropriate, for violations of such 2834 policies and procedures, and the process to be followed in taking such disciplinary action, (iv) provide 2835 University employees access to assistance and treatment for problems involving alcohol and other drugs, 2836 (v) provide for the circumstances under which employees are required to report certain violations of the 2837 policies and procedures to their supervisor, and the University is required to report those violations to a 2838 federal contracting or granting agency, (vi) describe the circumstances under which personnel records 2839 of actions taken under the University's alcohol and other drugs policy shall not be kept confidential, and 2840 (vii) provide notice to University employees of the scope and content of the University alcohol and other 2841 drugs policy. As part of this alcohol and other drugs policy, and in compliance with the federal 2842 Omnibus Transportation Employee Testing Act of 1991, the Systems may provide for pre-employment, 2843 reasonable suspicion, random, post-accident, returnto- duty and follow-up alcohol and other drug testing 2844 for University positions that are particularly safety sensitive, such as those requiring a Commercial 2845 Driver's License or the provision of patient care.

2846 15. Background Checks. The Systems shall include a process for conducting background checks, 2847 which may include but is not limited to reference checks, educational/professional credentialing checks, 2848 and conviction and driver's records checks on applicants for full-time or part-time positions at the 2849 University, and for addressing situations where employees do not disclose a conviction on their 2850 application or otherwise falsify their application with regard to information concerning their 2851 education/professional credential and/or prior convictions.

2852 16. Other Employee Relations Policies and Procedures. The Systems shall include any other 2853 reasonable employee relations policies or procedures that the President, acting through the Executive 2854 Vice President and Chief Operating Officer, deems appropriate, which may include, but are not limited 2855 to, policies or procedures relating to orientation programs for new or re-employed University 2856 employees, an employee suggestion program, the responsibility of University employees for property 2857 placed in their charge, work breaks, inclement weather and emergencies, and employment outside the 2858 University.

2859 E. Leave and Release Time.

2860 The Systems shall include policies and procedures regarding leave for eligible employees. The 2861 Systems shall provide reasonable paid leave for purposes such as holidays, vacation, or other personal 2862 uses. The Systems may provide for release time for such matters as the donation of blood, participation 2863 in an employee assistance program and other appropriate employment-related matters. On or after the 2864 Effective Date of its initial Management Agreement with the Commonwealth, and until a new program is 2865 adopted by the appropriate authority, the University shall continue to provide leave and release time to 2866 Participating Covered Employees in accordance with the leave and release time policies and procedures 2867 applicable to each classification of employees prior to that Effective Date. On or after that Effective 2868 Date, the University may provide an alternative leave and release time system for salaried nonfaculty 2869 Participating Covered Employees. 2870

F. Equal Employment Opportunity, Nondiscrimination, Employment, and Separation.

2871 1. Equal Employment Opportunity and Nondiscrimination. The Systems shall contain policies and procedures to ensure that all aspects of human resources management, including the employment of 2872 2873 University employees, meet all requirements of federal and state law, and of the relevant policies of the 2874 Board of Visitors, with regard to equal employment opportunity and nondiscrimination.

2875 2. Employment. The Systems shall include policies and procedures for the recruitment, selection and 2876 hiring of University employees that are based on merit and fitness, including where appropriate a 2877 requirement for job posting, interviews, pre-employment testing, pre-employment drug testing, reference 2878 checks and conviction record checks. On and after the Effective Date of its initial Management Agreement with the Commonwealth, the University shall post all salaried nonfaculty position vacancies 2879 2880 through the University's job posting system, the Commonwealth's job posting system, and other external 2881 media as appropriate. The Systems shall establish designated veterans' re-employment rights in 2882 accordance with applicable law. In order to encourage employees to attain the highest level positions 2883 for which they are qualified, and to compensate employees for accepting positions of increased value 2884 and responsibility, the Systems shall include policies and procedures governing the promotion of 2885 employees, including the effect of promotion on an employee's compensation.

2886 On or after the Effective Date of the University's initial Management Agreement with the Commonwealth, all employees hired from other state agencies shall be Participating Covered 2887 2888 Employees. University Classified Employees who change jobs within the University through a

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2889 competitive employment process - i.e., promotion or transfer - shall have the choice of remaining a 2890 Classified Employee or becoming a Participating Covered Employee. If a Classified Employee elects to 2891 become a Participating Covered Employee, that decision shall be irrevocable.

2892 3. Notice of Separation. The Systems shall include policies and procedures requiring reasonable 2893 notice, where appropriate, of a decision either by the employee or by the University to separate the 2894 employee from the University in accordance with policies governing performance, conduct, or layoff. 2895

G. Information Systems.

2896 The University shall provide an electronic file transfer of information on all salaried University 2897 employees and shall continue to provide the Employee Position Reports to meet the human resources 2898 reporting requirements specified by law or by request of the Governor or the General Assembly, unless the University is specifically exempted from those requirements. The University shall conduct assessments to demonstrate its accountability for human resources practices that comply with laws and 2899 2900 regulations. The Department of Human Resource Management and the University have entered into a 2901 2902 Memorandum of Understanding, attached hereto as Attachment 3, which may be amended from time to 2903 time by agreement of the parties, regarding the specific data and reporting requirements. The University 2904 shall be accountable for ensuring the timeliness and integrity of the data transmitted to the Department 2905 of Human Resources Management.

2906 VII. CONTINUED APPLICABILITY OF OTHER PROVISIONS OF THE CODE OF VIRGINIA AND 2907 OTHER BOARD OF VISITORS' POLICIES AFFECTING UNIVERSITY PERSONNEL.

2908 On and after the Effective Date of its initial Management Agreement with the Commonwealth, 2909 University employees shall be subject to the terms and conditions of the Act and the Management 2910 Agreement between the Commonwealth and the University. Classified Employees shall continue to be 2911 subject to the human resources policies and exceptions to those policies adopted or approved by the Department of Human Resource Management. In addition, all University employees also shall remain 2912 2913 subject to any other human resources policies adopted by the Board of Visitors applicable to University 2914 personnel unless University employees or a subset thereof are specifically exempted from those other 2915 human resources policies either by those other policies or by this Policy. 2916

### ATTACHMENT 3

Memorandum of Understanding

Between Virginia Polytechnic Institute and State University and the

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2917

2918 2919

> Department of Human Resources Management Regarding The Reporting of Human Resources Management Data

2923 This Memorandum of Understanding, which may be amended from time to time by the agreement of all parties, is an attachment to the Policy Governing Human Resources for Participating Covered 2924 2925 Employees and Other University Employees pursuant to the Restructured Higher Education Financial 2926 and Administrative Operations Act of 2005, and is hereby entered into between Virginia Polytechnic 2927 Institute and State University and the Department of Human Resource Management (DHRM).

2928 I. This document outlines the provisions for information management pertaining to human resources 2929 data, consistent with the objectives to enable DHRM to meet the Commonwealth's reporting 2930 requirements, to ensure compliance with relevant federal and state laws and regulations, and to do so 2931 through efficient and cost-effective methods.

2932 1. In lieu of data entry into the state's Personnel Management Information System (PMIS), data will 2933 be transmitted through an electronic file transfer to update DHRM's warehouse.

2934 a. The University will provide a flat file of designated personnel data. For "Classified Employees", the data provided will match DHRM's data values for the designated fields. For salaried "Participating 2935 2936 Covered Employees", the data provided will include the University's data values for the designated 2937 fields. The University will provide a data dictionary to DHRM. The file of designated data will be 2938 specifically described by an addendum to this Memorandum upon the agreement of the University and 2939 DHRM.

2940 b. The University will provide a second flat file of salaried personnel actions for "Classified Employees" and salaried "Participating Covered Employees", such as promotions, separations, and 2941 2942 salary adjustments. The file of relevant personnel actions and designated data to be provided for each 2943 action will be specifically described by an addendum to this Memorandum upon the agreement of the 2944 University and DHRM.

2945 2. DHRM will accept the federal Affirmative Action Plan (AAP), including the adverse impact 2946 analyses of employment and compensation actions that are part of the AAP, as demonstration of the 2947 University's compliance with relevant federal and state employment laws and regulations.

2948 3. The University may key data into the Benefits Enrollment System or provide a batch file, or 2949 employees may use Employee Direct (employee self-service).

4. Other reports to be provided by the University include the following: 2950

951	a. Monthly Employee Position Report
952 953	b. Annual report on salaried, wage, and contract employees The undersigned hereby agree to the provisions contained in the MOU.
954	APPROVALS:
955 956	Virginia Polytechnic Institute and State University:
957	By:Date
958 959	Executive Vice President & Chief Operating Officer
960 961	Department of Human Resources Management:
962	
963 964	By:Date Director, Department of Human Resource Management
65	
56 57	EXHIBIT F
<b>58</b>	MANAGEMENT AGREEMENT
)	BETWEEN THE COMMONWEALTH OF VIRCINIA
	THE COMMONWEALTH OF VIRGINIA AND
	VIRGINIA POLYTECHNIC INSTITUTE
	AND STATE UNIVERSITY PURSUANT TO
	THE RESTRUCTURED HIGHER EDUCATION
)	FINANCIAL AND ADMINISTRATIVE OPERATIONS
	ACT OF 2005
)	POLICY GOVERNING
) [	FINANCIAL OPERATIONS AND MANAGEMENT
1	THE BOARD OF VISITORS OF VIRGINIA POLYTECHNIC INSTITUTE
	AND STATE UNIVERSITY POLICY GOVERNING FINANCIAL OPERATIONS AND MANAGEMENT
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	The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter
	4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, establishes by law a process for granting additional authority to institutions of higher education for financial operations and management, subject
	to the adoption of policies by their governing boards and the approval of management agreements to be
	negotiated with the Commonwealth. The following provisions of this Policy constitute the adopted Board of Visitors policies regarding Virginia Polytechnic Institute and State University's financial operations
	and management.
	This Policy is intended to cover the authority that may be granted to the University pursuant to Subchapter 3 of the Act. Any other powers and authorities granted to the University pursuant to the
	Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act
	and the University's Enabling Legislation, are not affected by this Policy.
	II. DEFINITIONS. As used in this policy, the following terms shall have the following meanings, unless the context
	requires otherwise:
	"Act" means the Restructured Higher Education Financial and Administrative Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
	"Board of Visitors" or "Board" means the Board of Visitors of Virginia Polytechnic Institute and
	State University. "Covered Institution" means, on or after the Effective Date of its initial Management Agreement with
	the Commonwealth of Virginia, a public institution of higher education of the Commonwealth that has
	entered into a Management Agreement with the Commonwealth to be governed by the provisions of
	Subchapter 3 of the Act. "Enabling Legislation" means those chapters, other than Chapter 4.10, of title 23 of the Code of
	Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and
)	missions of the University. "Effective Date" means the effective date of the initial Management Agreement between the
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3012 University and the Commonwealth.

3013 "Management Agreement" means the agreement required by subsection D of § 23-38.88 of the Act 3014 between the University and the Commonwealth of Virginia.

3015 "State Tax Supported Debt" means bonds, notes or other obligations issued under Article X, Section 3016 9(a), 9(b), or 9(c), or 9(d), if the debt service payments are made or ultimately are to be made from 3017 general government funds, as defined in the December 20, 2004 Report to the Governor and General 3018 Assembly of the Debt Capacity Advisory Committee or as that definition is amended from time to time.

3019 "University" means Virginia Polytechnic Institute and State University, consisting of the University 3020 Division (State Agency 208) and Virginia Cooperative Extension and the Agriculture Experiment Station Division (State Agency 229). 3021

3022 III. SCOPE OF POLICY.

3023 This Policy applies to the University's responsibility for management, investment and stewardship of 3024 all its financial resources, including but not limited to, general, non-general and private funds. This responsibility includes maintaining an independent uniform system of accounting, financial reporting, 3025 3026 and internal controls adequate to protect and account for the University's financial resources.

3027 Virginia Cooperative Extension and the Agriculture Experiment Station Division shall receive the 3028 benefits of this Policy as it is implemented by the University on behalf of Virginia Cooperative 3029 Extension and the Agriculture Experiment Station Division, but Virginia Cooperative Extension and the 3030 Agriculture Experiment Station Division shall not receive any additional independent financial 3031 operations and management authority as a result of this Management Agreement beyond the independent financial operations and management authority that it had prior to the Effective Date of the 3032 3033 University's initial Management Agreement with the Commonwealth or that it may be granted by law in 3034 the future. 3035

IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

3036 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 3037 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 3038 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 3039 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 3040 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 3041 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 3042 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 3043 and procedures. 3044

V. FINANCIAL MANAGEMENT AND REPORTING SYSTEM.

3045 The President, acting through the Executive Vice President and Chief Operating Officer, shall 3046 continue to be authorized by the Board to maintain existing and implement new policies governing the management of University financial resources. These policies shall continue to (i) ensure compliance 3047 3048 with Generally Accepted Accounting Principles, (ii) ensure consistency with the current accounting 3049 principles employed by the Commonwealth, including the use of fund accounting principles, with regard 3050 to the establishment of the underlying accounting records of the University and the allocation and 3051 utilization of resources within the accounting system, including the relevant guidance provided by the 3052 State Council of Higher Education for Virginia chart of accounts with regard to the allocation and 3053 proper use of funds from specific types of fund sources, (iii) provide adequate risk management and 3054 internal controls to protect and safeguard all financial resources, including moneys transferred to the 3055 University pursuant to a general fund appropriation, and ensure compliance with the requirements of 3056 the Appropriation Act.

3057 The financial management system shall continue to include a financial reporting system to satisfy 3058 both the requirements for inclusion into the Commonwealth's Comprehensive Annual Financial Report, 3059 as specified in the related State Comptroller's Directives, and the University's separately audited 3060 financial statements. To ensure observance of limitations and restrictions placed on the use of the 3061 resources available to the University, the accounting and bookkeeping system of the University shall 3062 continue to be maintained in accordance with the principles prescribed for governmental organizations 3063 by the Governmental Accounting Standards Board.

3064 In addition, the financial management system shall continue to provide financial reporting for the 3065 President, acting through the Executive Vice President and Chief Operating Officer, and the Board of 3066 Visitors to enable them to provide adequate oversight of the financial operations of the University. Upon the Effective Date of the initial Management Agreement between the University and the Commonwealth, 3067 3068 except for the recordation of daily revenue deposits of State funds as specified in Section VII below, the 3069 University shall not be required to record its financial transactions in the Commonwealth's Accounting 3070 and Reporting System ("CARS"), including the current monthly interfacing with CARS, or to record its financial transactions in any subsequent Commonwealth financial systems that replace CARS or are in 3071 3072 addition to CARS, but shall have its own financial reporting system. The University's financial reporting system shall provide (i) summary monthly reports for State agencies including, but not limited to, the 3073

 Department of Accounts, the Department of Planning and Budget, the Joint Legislative Audit and Review Commission, the Auditor of Public Accounts, and the State Council of Higher Education for Virginia, and for the Chairmen of the Senate Committee on Finance and the House Committee on Appropriations at a sufficient level of detail, on such schedule, and using such format that is compatible with the Commonwealth's accounting system, as may be requested by the requesting State agency, and (ii) such other special reports as may be requested from time to time.

**3080** VI. FINANCIAL MANAGEMENT POLICIES.

3081 The President, acting through the Executive Vice President and Chief Operating Officer, shall create 3082 and implement any and all financial management policies necessary to establish a financial management 3083 system with adequate risk management and internal control processes and procedures for the effective 3084 protection and management of all University financial resources. Such policies will not address the 3085 underlying accounting principles and policies employed by the Commonwealth and the University, but rather will focus on the internal operations of the University's financial management. These policies 3086 3087 shall include, but need not be limited to, the development of a tailored set of finance and accounting practices that seek to support the University's specific business and administrative operating 3088 3089 environment in order to improve the efficiency and effectiveness of its business and administrative 3090 functions. In general, the system of independent financial management policies shall be guided by the 3091 general principles contained in the Commonwealth's Accounting Policies and Procedures such as 3092 establishing strong risk management and internal accounting controls to ensure University financial 3093 resources are properly safeguarded and that appropriate stewardship of public funds is obtained 3094 through management's oversight of the effective and efficient use of such funds in the performance of 3095 University programs.

3096 Upon the Effective Date of its initial Management Agreement with the Commonwealth, the University
3097 shall continue to follow the Commonwealth's accounting policies until such time as specific alternate
3098 policies can be developed, approved and implemented. Such alternate policies shall include applicable
3099 accountability measures and shall be submitted to the State Comptroller for review and comment before
3100 they are implemented by the University.

3101 VII. FINANCIAL RESOURCE RETENTION AND MANAGEMENT.

Under § 23-38.104(A)(i) of the Act, subject to applicable accountability measures and audits, the
University shall have the power and authority to manage all monies received by it. All State general
funds to be allocated to the University shall remain subject to the appropriations process.

3105 Pursuant to subsection C of § 23-9.6:1.01 of the Code of Virginia, the State Council of Higher Education for Virginia ("SCHEV") annually shall assess and certify to the Governor and General 3106 3107 Assembly the degree to which each public institution of higher education of the Commonwealth has met 3108 the financial and administrative management and educational-related performance benchmarks called 3109 for by that subsection and approved as part of the Appropriation Act then in effect for the State goals and objectives set forth in subdivisions B 1 through B 11 of § 23-38.88 of the Act. Pursuant to 3110 3111 § 2.2-5005 of the Code of Virginia, beginning with the fiscal year that immediately follows the first full fiscal year for which the financial and administrative management and educational-related performance 3112 3113 benchmarks described in § 23-9.6:1.01 are effective, as provided in a general Appropriation Act, and for 3114 all fiscal years thereafter, each public institution of higher education of the Commonwealth that (i) has been certified during the fiscal year by SCHEV as having met such institutional performance 3115 3116 benchmarks and (ii) meets the conditions prescribed in subsection B of § 23-38.88, shall receive certain 3117 financial incentives, including the interest on the tuition and fees and other non-general fund 3118 Educational and General Revenues deposited into the State Treasury by the public institution of higher 3119 education.

3120 Consistent with the prior paragraph, beginning with the fiscal year following the first fiscal year for
3121 which it has received such certification from SCHEV, the University is authorized to hold and invest
3122 tuition, Educational and General ("E&G") fees, research and sponsored program funds, auxiliary
3123 enterprise funds, and all other non-general fund revenues subject to the following requirements:

*i)* The University shall deposit such funds in the State Treasury pursuant to the State process in place at the time of such deposit;

3126 *ii)* Such non-general funds deposited in the State Treasury shall be disbursed as provided in Section 3127 IX below;

iii) The University shall remit to the State Comptroller quarterly and the State Comptroller shall
hold in escrow all interest earned on the University's tuition and fees and other non-general fund
Educational and General Revenues. Upon receipt of the required State Council of Higher Education for
Virginia certification that the University has met such institutional performance benchmarks and the
conditions prescribed in subsection B of § 23-38.88, the Governor shall include in the next budget bill a
non-general fund appropriation, payable no later than July 1 of the immediately following fiscal year,
equivalent to the amount deposited in the escrow account as the financial incentive provided in

subdivision 1 of § 2.2-5005, after which time the University may expend the funds for purposes related
to its mission. If public institutions of higher education of the Commonwealth are permitted, or the
University in particular is permitted, by the Appropriation Act or other law to retain or be paid the
interest the Commonwealth would have earned on sponsored programs and research funds, then this
paragraph shall not apply to such interest on such funds, and such interest shall not be held in escrow.

iv) If in any given year the University does not receive the certification from the State Council of
Higher Education for Virginia that it has met for that year the institutional benchmarks called for by
subsection C of § 23-9.6:1.01 and approved in the then-current Appropriation Act, the Comptroller shall
transfer to the general fund the balance in the escrow account as of June 30 of that year.

v) Beginning on the effective date of its initial Management Agreement with the University until the
beginning of the first fiscal year following the fiscal year for which it has received the required
certification from SCHEV, the University shall continue to deposit tuition and all other non-general
funds with the State Treasurer by the same process that it would have been required to use if it had not
entered into a Management Agreement with the Commonwealth.

vi) On the first business day of the first fiscal year following the fiscal year for which it has received
the required certification from SCHEV, the University may draw down all cash balances held by the
State Treasurer on behalf of the University related to tuition, E&G fees, research and sponsored
programs, auxiliary enterprises, and all other non-general fund revenues.

vii) The Commonwealth shall retain all funds related to general fund appropriations, but shall pay
these funds to the University as specified in Section IX below.

3155 The University also shall have sum sufficient appropriation authority for all non-general funds as approved by the Governor and the General Assembly in the Commonwealth's biennial appropriations 3156 3157 process, and shall report to the Department of Planning and Budget (i) its estimate of the non-general fund revenues for the sum sufficient appropriation to be included in the biennial Budget Bill for each of 3158 3159 the two years in the next biennium by November 1 of each odd numbered year and the estimate to be included in the Budget Bill for the first and second year of the then-current biennium by November 1 of 3160 3161 each even numbered year, and (ii) report its actual non-general fund revenues for each fiscal year to 3162 the Department of Planning and Budget by July 31 of the subsequent fiscal year.

3163 The Board of Visitors shall retain the authority to establish tuition, fee, room, board, and other 3164 charges, with appropriate commitment provided to need-based grant aid for middle- and lower-income 3165 undergraduate Virginians. Except as provided otherwise in the Appropriation Act then in effect, it is the intent of the Commonwealth and the University that the University shall be exempt from the revenue 3166 restrictions in the general provisions of the Appropriation Act related to non-general funds. In addition, 3167 3168 unless prohibited by the Appropriation Act then in effect, it is the intent of the Commonwealth and the University that the University shall be entitled to retain non-general fund savings generated from changes in Commonwealth rates and charges, including but not limited to health, life, and disability 3169 3170 3171 insurance rates, retirement contribution rates, telecommunications charges, and utility rates, rather than 3172 reverting such savings back to the Commonwealth. This financial resource policy assists the University 3173 by providing the framework for retaining and managing non-general funds, for the receipt of general 3174 funds, and for the use and stewardship of all these funds.

3175 The President, acting through the Executive Vice President and Chief Operating Officer, shall 3176 continue to provide oversight of the University's cash management system which is the framework for 3177 the retention of non-general funds. The Internal Audit Department of the University shall periodically 3178 audit the University's cash management system in accordance with appropriate risk assessment models 3179 and make reports to the Audit and Compliance Committee of the Board of Visitors. Additional oversight 3180 shall continue to be provided through the annual audit and assessment of internal controls performed by 3181 the Auditor of Public Accounts. For the receipt of general and non-general funds, the University shall conform to the Security for Public Deposits Act, Chapter 44 (§ 2.2-4400 et seq.) of Title 2.2 of the Code 3182 3183 of Virginia as it currently exists and from time to time may be amended.

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VIII. ACCOUNTS RECEIVABLE MANAGEMENT AND COLLECTION.

The President, through the Executive Vice President and Chief Operating Officer, shall continue to
be authorized to create and implement any and all Accounts Receivable Management and Collection
policies as part of a system for the management of University financial resources. The policies shall be
guided by the requirements of the Virginia Debt Collection Act, Chapter 48 (§ 2.2-4800 et seq.) of the
Code of Virginia such that the University shall take all appropriate and cost effective actions to
aggressively collect accounts receivable in a timely manner.

These shall include, but not be limited to, establishing the criteria for granting credit to University
customers; establishing the nature and timing of collection procedures within the above general
principles; and the independent authority to select and contract with collection agencies and, after
consultation with the Office of the Attorney General, private attorneys as needed to perform any and all
collection activities for all University accounts receivable such as reporting delinquent accounts to
credit bureaus, obtaining judgments, garnishments, and liens against such debtors, and other actions. In

accordance with sound collection activities, the University shall continue to utilize the Commonwealth's
Debt Set-Off Collection Programs, shall develop procedures acceptable to the Tax Commissioner and
the State Comptroller to implement such Programs, and shall provide a quarterly summary report of
receivables to the Department of Accounts in accordance with the reporting procedures established
pursuant to the Virginia Debt Collection Act.

3202 IX. DISBURSEMENT MANAGEMENT.

3203 The President, acting through the Executive Vice President and Chief Operating Officer, shall 3204 continue to be authorized to create and implement any and all disbursement policies as part of a system 3205 for the management of University financial resources. The disbursement management policies shall 3206 continue to define the appropriate and reasonable uses of all funds, from whatever source derived, in 3207 the execution of the University's operations. These policies also shall continue to address the timing of 3208 appropriate and reasonable disbursements consistent with the Prompt Payment Act, and the 3209 appropriateness of certain goods or services relative to the University's mission, including travel-related 3210 disbursements. Further, the University's disbursement policy shall continue to provide for the 3211 mechanisms by which payments are made including the use of charge cards, warrants, and electronic 3212 payments. Since the University no longer will interface to the CARS system or any replacement for the 3213 CARS system for disbursements, the University shall establish its own mechanisms for electronic 3214 payments to vendors through Electronic Data Interchange ("EDI") or similar process and payments to 3215 the Commonwealth's Debt Set-Off Collection Programs.

3216 Beginning with the fiscal year after the first fiscal year for which it first receives the required 3217 certification from SCHEV, the University may draw down its general fund appropriations (subject to 3218 available cash) and tuition and E&G fees and other non-general fund revenues from the State Treasury. 3219 Such funds shall be available to the University for disbursement as provided in the then-current rules of 3220 the Automated Clearing House ("ACH") Network. The draw down of funds may be initiated in 3221 accordance with the following schedule: i) the University may draw down one-twenty-fourth (1/24) of its 3222 annual general fund appropriation for Educational and General programs on the first and fifteenth days 3223 of each month, and up to 50 percent of its annual general fund appropriation for Student Financial 3224 Assistance on or after September1 of each year with the remaining 50 percent to be drawn on or after 3225 February 1 of each year in order to meet student obligations;

ii) the University may draw down the sum of all tuition and E&G fees and all other nongeneral revenues deposited to the State Treasury each day on the same business day they were deposited; and

iii) the University anticipates that expenditures could exceed available revenues from time to time during the year if the above disbursement schedule is used. When the University projects a cash deficit is likely in activities supported by general fund appropriations, the University may make a request to the State Comptroller for an early draw on its appropriated general funds deposited in the State Treasury, in a form and within a timeframe agreeable to the parties, in order to cover expenditures.

3233 These disbursement policies shall authorize the President, acting through the Executive Vice 3234 President and Chief Operating Officer, to independently select, engage, and contract for such 3235 consultants, accountants, and financial experts, and other such providers of expert advice and 3236 consultation, and, after consultation with the Office of the Attorney General, private attorneys, as may 3237 be necessary or desirable in his or her discretion. The policies also shall continue to include the ability 3238 to locally manage and administer the Commonwealth's credit card and cost recovery programs related 3239 to disbursements, subject to any restrictions contained in the Commonwealth's contracts governing those 3240 programs, provided that the University shall submit the credit card and cost recovery aspects of its 3241 financial and operations policies to the State Comptroller for review and comment prior to implementing 3242 those aspects of those policies. The disbursement policies shall ensure that adequate risk management 3243 and internal control procedures shall be maintained over previously decentralized processes for public 3244 records, payroll, and non-payroll disbursements. The University shall continue to provide summary 3245 quarterly prompt payment reports to the Department of Accounts in accordance with the reporting 3246 procedures established pursuant to the Prompt Payment Act.

The University's disbursement policies shall be guided by the principles of the Commonwealth's policies as included in the Commonwealth's Accounting Policy and Procedures Manual. Upon the Effective Date of its initial Management Agreement with the Commonwealth, the University shall continue to follow the Commonwealth's disbursement policies until such time as specific alternative policies can be developed, approved and implemented. Such alternate policies shall be submitted to the State Comptroller for review and comment prior to their implementation by the University.

3253 X. DEBT MANAGEMENT.

**3254** The President, acting through the Executive Vice President and Chief Operating Officer, shall **3255** continue to be authorized to create and implement any and all debt management policies as part of a **3256** system for the management of University financial resources.

**3257** Pursuant to § 23-38.108(B) of the Act, the University shall have the authority to issue bonds, notes,

3258 or other obligations that do not constitute State Tax Supported Debt, as determined by the Treasury 3259 Board, and that are consistent with debt capacity and management policies and guidelines established 3260 by its Board of Visitors, without obtaining the consent of any legislative body, elected official, 3261 commission, board, bureau, or agency of the Commonwealth or of any political subdivision, and without 3262 any proceedings or conditions other than those specifically required by Subchapter 3 of the Act; 3263 provided that, the University shall notify the Treasurer of Virginia of its intention to issue bonds 3264 pursuant to this Policy at the time it adopts the bond issuance planning schedule for those bonds. Any new or revised debt capacity and management policy shall be submitted to the Treasurer of Virginia for 3265 review and comment prior to its adoption by the University. 3266

3267 The University recognizes that there are numerous types of financing structures and funding sources 3268 available each with specific benefits, risks, and costs. All potential funding sources shall be reviewed by the President, acting through the Executive Vice President and Chief Operating Officer, within the 3269 3270 context of the overall portfolio to ensure that any financial product or structure is consistent with the University's objectives. Regardless of the financing structure(s) utilized, the President, acting through the 3271 3272 Executive Vice President and Chief Operating Officer, shall obtain sufficient documentation to gain a 3273 full understanding of the transaction, including (i) the identification of potential risks and benefits, and 3274 (ii) an analysis of the impact on University creditworthiness and debt capacity. All such debt or 3275 financial products issued pursuant to the provisions of §§ 23.38-107 and 23.38-108 of the Act shall be 3276 authorized by resolution of the Board, providing that they do not constitute State Tax Supported Debt. 3277 XI. INVESTMENT POLICY.

3278 It is the policy of the University to invest its operating and reserve funds solely in the interest of the 3279 University and in a manner that will provide the highest investment return with the maximum security 3280 while meeting daily cash flow demands and conforming to the Investment of Public Funds Act (§ 2.2-4500 et seq. of the Code of Virginia). Investments shall be made with the care, skill, prudence 3281 3282 and diligence under the circumstances then prevailing that a prudent person acting in a like capacity 3283 and familiar with such matters would use in the conduct of an enterprise of a like character and with 3284 like aims.

3285 Endowment investments shall be invested and managed in accordance with the Uniform Management 3286 of Institutional Funds Act, §§ 55-268.1 through 55-268.10, and § 23-76.1 of the Code of Virginia.

3287 The Board of Visitors shall periodically review and approve the investment guidelines governing the 3288 University's operating and reserve funds. 3289

XII. INSURANCE AND RISK MANAGEMENT.

3290 By July 1 of each odd-numbered year, the University shall inform the Secretary of Finance of any 3291 intent during the next biennium to withdraw from any insurance or risk management program made 3292 available to the University through the Commonwealth's Division of Risk Management and in which the 3293 University is then participating, to enable the Commonwealth to complete an adverse selection analysis 3294 of any such decision and to determine the additional costs to the Commonwealth that would result from 3295 any such withdrawal. If upon notice of such additional costs to the Commonwealth, the University 3296 proceeds to withdraw from the insurance or risk management program, the University shall reimburse 3297 the Commonwealth for all such additional costs attributable to such withdrawal as determined by the 3298 Commonwealth's actuaries. Such payment shall be made in a manner agreeable to both the University 3299 and the Commonwealth. 3300

### 3301 2. That the following Chapter 2 shall hereafter be known as the "2006 Management Agreement Between the Commonwealth of Virginia and The College of William and Mary in Virginia": 3302 3303 CHAPTER 2.

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### AND THE COLLEGE OF WILLIAM AND MARY IN VIRGINIA

MANAGEMENT AGREEMENT

BY AND BETWEEN

THE COMMONWEALTH OF VIRGINIA

3310 This MANAGEMENT AGREEMENT, executed this 15th day of November, 2005, by and between the Commonwealth of Virginia (hereafter, the "Commonwealth") and The College of William and Mary in 3311 3312 Virginia (hereafter, "the College") provides as follows: 3313 RECITALS

3314 WHEREAS the College has satisfied the conditions precedent set forth in subsections A and B of § 23-38.97 of the Code of Virginia to become a public institution of higher education of the Commonwealth governed by Subchapter 3 (§ 23-38.91 et seq.) of the Restructured Higher Education Administrative and Financial Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code 3315 3316 3317 of Virginia ("Subchapter 3" and the "Act," respectively), as evidenced by: 3318

1. Board of Visitors Approval. The minutes of a meeting of the Board of Visitors of the College 3319

3320 held on April 22, 2005, indicate that an absolute two-thirds or more of the members voted to approve 3321 the resolution required by subsection A 1 of § 23-38.97 of the Act;

3322 Written Application to the Governor. The College has submitted to the Governor a written 3323 Application, dated November 2, 2005, with copies to the Chairmen of the House Committee on 3324 Appropriations, the House Committee on Education, the Senate Committee on Finance, and the Senate 3325 Committee on Education and Health, expressing the sense of its Board of Visitors that the College is 3326 qualified to be, and should be, governed by Subchapter 3 of the Act, and substantiating that the College 3327 has fulfilled the requirements of paragraph 2 of subsection A of § 23-38.97 of the Act; and

3328 3. Finding by the Governor. In accordance with subsection B of § 23-38.97 of the Act the Governor 3329 has found that the College has fulfilled the requirements of subsection A 2 of §23-38.97, and therefore 3330 has authorized Cabinet Secretaries to enter into this Management Agreement on behalf of the 3331 *Commonwealth with the College; and* 

3332 WHEREAS, the College is therefore authorized to enter into this Management Agreement as provided 3333 in subsection D of § 23-38.88 and Subchapter 3 of the Act. 3334

AGREEMENT

3335 NOW THEREFORE, in accordance with the provisions of the Restructured Higher Education 3336 Administrative and Financial Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code 3337 of Virginia, and in consideration of the foregoing premises, the Commonwealth and the College do now 3338 agree as follows:

3339 ARTICLE 1. DEFINITIONS.

3340 As used in this Agreement, the following terms have the following meanings, unless the context 3341 requires otherwise:

- 3342 "Act" means the Restructured Higher Education Administrative and Financial Operations Act, 3343 Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
- 3344

"Agreement" means "Management Agreement." "Board of Visitors" or "Board" means the Rector and Board of Visitors of the College of William 3345 3346 and Mary in Virginia and the Virginia Institute of Marine Science.

3347 "College" means the College of William and Mary in Virginia (state agency 204) and the Virginia 3348 Institute of Marine Science (state agency 268).

3349 "Covered Employee" means any person who is employed by the College on either a salaried or wage 3350 basis.

3351 "Covered Institution" means, on and after the effective date of its initial management agreement with 3352 the Commonwealth, a public institution of higher education of the Commonwealth of Virginia that has 3353 entered into a management agreement with the Commonwealth to be governed by and in accordance 3354 with the provisions of subsection D of § 23-38.88 and Subchapter 3 of the Act.

- 3355 "Enabling legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and missions of the individual public institutions of higher education of the Commonwealth. 3356 3357
- 3358 "Management Agreement" means this agreement between the Commonwealth of Virginia and the 3359 College as required by subsection D of § 23-38.88 and Subchapter 3 of the Act.

3360 "Parties" means the parties to this Management Agreement, the Commonwealth of Virginia and the 3361 College.

- 3362 "Public institution of higher education" means those two-year and four-year institutions enumerated 3363 in § 23-14 of the Code of Virginia.
- 3364 ARTICLE 2. SCOPE OF MANAGEMENT AGREEMENT.

3365 SECTION 2.1. Enhanced Authority Granted and Accompanying Accountability. Subchapter 3 of the 3366 Act provides that, upon the execution of, and as of the effective date for, this Management Agreement, 3367 the College shall become a Covered Institution entitled to be granted by the Commonwealth and to 3368 exercise the powers and authority provided in Subchapter 3 of the Act that are expressly contained in 3369 this Management Agreement. In general, subject to its management agreement with the Commonwealth, 3370 status as a Covered Institution governed by Subchapter 3 of the Act and this Management Agreement is 3371 intended to replace (i) the post-General Assembly authorization prior-approval system of reviews, 3372 approvals, policies and procedures carried out and implemented by a variety of central State agencies 3373 with (ii) a post-audit system of reviews and accountability under which a Covered Institution is fully 3374 responsible and fully accountable for managing itself pursuant to Subchapter 3 of the Act and its 3375 management agreement with the Commonwealth.

3376 SECTION 2.1.1. Assessments and Accountability. The College and its implementation of the 3377 enhanced authority granted by Subchapter 3 of the Act and this Management Agreement, and the Board 3378 of Visitors polices attached hereto as Exhibits G through L, shall be subject to the reviews, assessments, and audits (i) set forth in the Act that are to be conducted by the Auditor of Public Accounts, the Joint 3379 3380 Legislative Audit and Review Commission, and the State Council of Higher Education for Virginia, or

3381 (ii) as may be conducted periodically by the Secretaries of Finance, Administration, Education, or
3382 Technology, or by some combination of these four Secretaries, or (iii) as otherwise may be required by
3383 law other than the Act.

3384 SECTION 2.1.2. Express Grant of Powers and Authority. Subject to the specific conditions and 3385 limitations contained in Article 4 (Institutional Management), Article 5 (Capital Projects; Procurement; 3386 Property Generally), and Article 6 (Human Resources) of Subchapter 3 of the Act, the Commonwealth 3387 and the College agree that the Commonwealth has granted to the College by this Management 3388 agreement all the powers and authority contained in certain policies adopted by the Board of Visitors of 3389 the College attached hereto as Exhibits G through L and governing (1) the undertaking and 3390 implementation of capital projects, and other acquisition and disposition of property (Exhibit G), (2) the 3391 leasing of property, including capital leases (Exhibit H), (3) information technology (Exhibit I), (4) the procurement of goods, services, including certain professional services, insurance, and construction (Exhibit J), (5) human resources (Exhibit K), and (6) its system of financial management (Exhibit L), 3392 3393 3394 including, as provided in subsection B of § 23-38.104 of the Act, the sole authority to establish tuition, 3395 fees, room, board, and other charges consistent with sum sufficient appropriation authority for 3396 non-general funds as provided by the Governor and the General Assembly in the Commonwealth's 3397 biennial appropriations authorization. Subject to the specific conditions and limitations contained in 3398 Article 3 (Powers and Authority Generally) of Subchapter 3 of the Act, in this Management Agreement, 3399 and in one or more of the Board of Visitors policies attached hereto as Exhibits G through L, the 3400 Commonwealth and the College agree that the Commonwealth has expressly granted to the College all 3401 the powers and authority permitted by Article 3 (Powers and Authority Generally) of Subchapter 3 of 3402 the Act.

The Board of Visitors of the College shall at all times by fully and ultimately accountable for the proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation of, this Management Agreement and the policies adopted by it and attached as Exhibits G through L.
Consistent with this full and ultimate accountability, however, the Board may, pursuant to its legally permissible procedures, specifically delegate the duties and responsibilities set forth in this Management Agreement to its officers, committees, and subcommittees, and, as set forth in the policies adopted by the Board and attached hereto as Exhibits G through L, to a person or persons within the College.

3410 SECTION 2.1.3. Reimbursement by the College of Certain Costs. By July 1 of each odd-numbered 3411 year, the College shall inform the Secretary of Finance of any intent during the next biennium to 3412 withdraw from any health or other group insurance or risk management program made available to the 3413 College through any agency, body corporate, political subdivision, authority, or other entity of the 3414 Commonwealth, and in which the College is then participating, to enable the Commonwealth's actuaries 3415 to complete an adverse selection analysis of any such decision and to determine the additional costs to 3416 the Commonwealth that would result from any such withdrawal. If upon notice of such additional costs 3417 to the Commonwealth, the College proceeds to withdraw from such health or other group insurance or 3418 risk management program, the College shall, pursuant to subdivision D 2 c of § 23-38.88, reimburse the 3419 Commonwealth for all such additional costs attributable to such withdrawal as determined by the 3420 Commonwealth's actuaries.

3421 SECTION 2.1.4. Potential Impact on Virginia College Savings Plan. As required by subsection D 2
3422 c of § 23-38.88 of the Act, the College has given consideration to potential future impacts of tuition
3423 increases on the Virginia College Savings Plan (§ 23-38.75 of the Code of Virginia) and has discussed
3424 those potential impacts with the Executive Director and staff of that Plan and with parties in the
3425 Administration who participated in the development of this Management Agreement. The Executive
3426 Director of the Plan has provided to the College and the Commonwealth the Plan's assumptions
3427

3428 SECTION 2.1.5. Justification for Deviations from the Virginia Public Procurement Act. Pursuant to 3429 § 23-38.110 of the Act and subject to the provisions of this Management Agreement, the College may be exempt from the provisions of the Virginia Public Procurement Act ("VPPA"), Chapter 43 (§ 2.2-4300 et 3430 3431 seq.) of Title 2.2 of the Code of Virginia. Any procurement policies or rules that deviate from the VPPA 3432 must be uniform across all institutions governed by Subchapter 3 of the Act, and the Board of Visitors 3433 shall adopt and comply with procurement policies that are based upon competitive principles and seek competition to the maximum practical degree. The Policy Governing the Procurement of Goods, 3434 3435 Services, Insurance, and Construction, and the Disposition of Surplus Materials and the Rules 3436 Governing Procurement of Goods, Services, Insurance, and Construction (the "Procurement Rules") 3437 attached to that Policy as Attachment 1 constitute the policies and uniform deviations from the VPPA 3438 required by subsections A and B of § 23-38.110 of the Act.

3439 Subsection D of § 23-38.110 of the Act requires that the College identify the public, educational, and
3440 operational interests served by any procurement rule or rules that deviate from those in the VPPA. The
3441 adopted Board of Visitors policy on procurement and the Procurement Rules provide the College with
3442 the autonomy to administer its procurement process while fully adhering to the principle that

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3443 competition should be sought to the maximum extent feasible. This autonomy will better position the
3444 College to support the requirements of its growing teaching, research and outreach missions. Greater
3445 autonomy in procurement will improve internal capacity to respond quickly to emergent material and
3446 service issues and, therefore, enable the College to be more efficient and effective in meeting the

3447 Commonwealth's goals for institutions of higher education. In some instances, costs will be reduced.
3448 Taken collectively, the College's procurement policies and rules that differ from those required by the
3449 VPPA will enhance procurement "best practices" as they currently are being observed within the higher
3450 education community nationally. Further, these changes will provide efficiencies to both the College
3451 and public sector suppliers.

3452 SECTION 2.1.6. Quantification of Cost Savings. Subsection C of § 23-38.104 of the Act requires that 3453 a Covered Institution include in its management agreement with the Commonwealth the quantification of 3454 cost savings realized as a result of the additional operational flexibility provided pursuant to Subchapter 3455 3 of the Act. Since this initial Management Agreement with the Commonwealth has not yet been 3456 implemented by the College, the parties agree that the College is not in a position to quantify any such 3457 cost savings at this time, although the College expects that there will be cost savings resulting from the 3458 additional authority granted to the College pursuant to Subchapter 3 of the Act and that such cost 3459 savings will be part of the determinations made during the reviews, assessments, and audits to be 3460 conducted pursuant to Subchapter 3 of the Act by the Auditor of Public Accounts, the Joint Legislative 3461 Audit and Review Commission, and the State Council of Higher Education for Virginia, and as 3462 otherwise described in Section 2.1.1 above.

3463 SECTION 2.1.7. Participation in State Programs. The Commonwealth intends that the College shall 3464 continue to fully participate in, and receive funding support from the many and varied programs 3465 established now or in the future by the Commonwealth to provide support for Virginia's public 3466 institutions of higher education and for Virginians attending such institutions, including but not limited the state capital outlay and bond financing initiatives undertaken from time to time by the 3467 to: Commonwealth; the Higher Education Equipment Trust Fund established pursuant to § 23-30.24 et seq. 3468 3469 of the Code of Virginia; the Maintenance Reserve Fund as provided in the Appropriation Act; the 3470 Eminent Scholars program as provided in the Appropriation Act; the Commonwealth's various student 3471 financial assistance programs; and other statewide programs or initiatives that exist, or may be 3472 established, in support of the Commonwealth's higher education institutions, programs, or activities.

3473 SECTION 2.1.8. Implied Authority. Pursuant to subsection D 1 of § 23-38.88 of the Act, the only 3474 implied authority granted to the College by this Management Agreement is that implied authority that is 3475 actually necessary to carry out the expressed grant of financial or operational authority contained in 3476 this Agreement or in the policies adopted by the College's Board of Visitors and attached hereto as 3477 Exhibits G through L.

3478 SECTION 2.1.9. Exercise of Authority. The College and the Commonwealth acknowledge and agree 3479 that the execution of this Management Agreement constitutes the conclusion of a process that, as of the 3480 effective date of this Agreement, confers upon the College the enhanced authority and operating 3481 flexibility described above, all of which is in furtherance of the purposes of Subchapter 3 of the Act. 3482 Therefore, without any further conditions or requirements, the College shall, on and after the effective 3483 date of this Management Agreement, be authorized to exercise the authority conferred upon it by this 3484 Management Agreement, the policies adopted by its Board of Visitors attached hereto as Exhibits G 3485 through L, and by Article 3 (Powers and Authority Generally) of Subchapter 3 of the Act except to the 3486 extent that the powers and authority contained in Article 3 of Subchapter 3 of the Act have been limited 3487 by this Management Agreement or the Board of Visitors policies attached hereto as Exhibits G through 3488 L.

3489 The College and the Commonwealth also acknowledge and agree that, pursuant to subsection A of 3490 § 23-38.91 of the Act and consistent with the terms of this Management Agreement, the Board of 3491 Visitors of the College shall assume full responsibility for management of the College, subject to the requirements and conditions set forth in Subchapter 3 of the Act, the general requirements for this 3492 3493 Management Agreement as provided in § 23-38.88 of the Act, and this Management Agreement. The 3494 Board of Visitors shall be fully accountable for (a) the management of the College as provided in the 3495 Act, (b) meeting the requirements of §§ 2.2-5004, 23-9.2:3.02, and 23-9.6:1.01 of the Code of Virginia, 3496 and (c) meeting such other provisions as are set forth in this Management Agreement.

**3497** SECTION 2.2. State Goals.

3498 SECTION 2.2.1. Furthering State Goals. As required for all public institutions of higher education
3499 of the Commonwealth by subsection B of § 23-38.88, prior to August 1, 2005, the Board of Visitors of
3500 the College adopted the resolution setting forth its commitment to the Governor and the General
3501 Assembly to meet the State goals specified in that subsection B. In addition to the above commitments,
3502 the College commits to furthering these State goals by:

**3503** 1. In addition to its six-year target of achieving \$68 million in external research by 2011-12, the

3504 College, including the Virginia Institute of Marine Science, commits to match from institutional funds,
3505 other than general funds or tuition, on a dollar for dollar basis, any additional research funds provided
3506 by the State in the Appropriation Act above the amount provided from institutional funds for research in
3507 2005-06.

3508 In a concerted effort to provide educational opportunities to Virginia students attending 2. 3509 institutions in the Virginia Community College System ("VCCS") and Richard Bland College, the 3510 College commits to work with Virginia Polytechnic Institute and State University ("Virginia Tech") and 3511 the University of Virginia to establish a program under which these three institutions will increase 3512 significantly the number of such students transferring to their institutions. Specifically, pursuant to this program, the College, Virginia Tech and the University of Virginia collectively commit to enroll as 3513 transfer students from VCCS institutions and Richard Bland College (i) by the 2007-08 fiscal year, not 3514 3515 less than approximately 300 new such transfer students each year over the number enrolled in 2004-05, 3516 for a total of approximately 900 such transfer students each year, and (ii) by the end of the decade, not 3517 less than approximately 650 new such transfer students each year over the number enrolled in 2004-05, 3518 for a total of approximately 1,250 such transfer students each year. The three institutions have agreed 3519 that they will mutually determine how to divide the responsibility for these additional transfer students 3520 equitably among themselves.

3. As an institutional priority and obligation, the College commits to the Governor and General 3521 3522 Assembly to work meaningfully and visibly with an economically distressed region or local area of the 3523 Commonwealth, not smaller in size than a city or county, which lags the Commonwealth in education, 3524 income, employment, and other factors. The College commits to establish a formal partnership with that 3525 area to develop jointly a specific action plan that builds on the College's programmatic strengths and 3526 uses the College's faculty, staff and, where appropriate, student expertise to stimulate economic 3527 development in the area to make the area more economically viable, and to improve student 3528 achievement and teacher and administrator skill sets in a school, schools, or the school system in that 3529 area. The College shall submit the action plan to the Governor and General Assembly by no later than 3530 December 31, 2006, and shall report to the Governor and General Assembly by September 1 of each 3531 year on its progress in implementing the action plan during the prior fiscal year.

3532 SECTION 2.2.2. Student Enrollment, Tuition, and Financial Aid. As required by § 23-9.2:3.02 of the
3533 Code of Virginia, the College, along with all other public institutions of higher education of the
3534 Commonwealth, has developed and submitted to the State Council of Higher Education for Virginia
3535 ("SCHEV") by October 1, 2005, an institution-specific Six-Year Plan addressing the College's academic,
3536 financial, and enrollment plans for the six-year period of fiscal years 2006-07 through 2011-12.

3537 Subsection A of § 23-9.2:3.02 requires the College to update this Six-Year Plan by October 1 of each
3538 odd-numbered year. Subsection B of § 23-38.97 of the Act requires that a management agreement
3539 address, among other issues, such matters as the College's in-state undergraduate student enrollment, its
3540 financial aid requirements and capabilities, and its tuition policy for in-state undergraduate students.

**3541** These matters are addressed below and in the College's Six-Year Plan submitted to SCHEV, and the parties therefore agree that the College's Six-Year Plan and the description below meet the requirement of subsection B of § 23-38.97 of the Act.

3544 Subsection B of § 23-38.104 of the Act requires the Board of Visitors of the College to include in
3545 this Management Agreement the College's commitment to provide need-based grant aid for middle- and
3546 lower-income Virginia students in a manner that encourages student enrollment and progression without
3547 respect to potential increases in tuition and fees. The College's commitment in this regard is clear.

The College of William and Mary, under the leadership of its new president, has set as a goal increasing the economic and social diversity of the student body at the College. The College is absolutely committed to assuring access to any qualified and admitted Virginian regardless of family income. The primary initiative in this area is Gateway William and Mary, which shall be substantially as described in the remainder of this Section 2.2.2, as may amended from time to time by the Board of Visitors of the College and reported to the Secretaries of Finance and Education and the Chairmen of the Senate Committee on Finance and the House Committee on Appropriations.

3555 At the present time, any needy Virginian at the College receives a combination of grants and loans 3556 so that his or her indebtedness will not exceed one year's cost of education. This is as generous as any 3557 other public institution in the state or region. Nonetheless, this means that many needy Virginians, 3558 including those with low family incomes, will graduate with more than \$16,000 in indebtedness. This 3559 burdensome level of debt may discourage students from lower SES groups from applying to or accepting 3560 admission from the College. And, if they do attend, their legitimate concern with respect to debt 3561 repayment may discourage them from some career choices like K-12 education or from going on to graduate or professional school for fear of adding even more to their personal indebtedness. Hence, over the period of the six-year plan, the College of William and Mary is committed to seeking, from all 3562 3563 3564 sources - state-appropriated scholarship funds, federal, and private support — sufficient funds to assure that 1) we meet 100% of financial need for in-state undergraduates and 2) any student whose family's 3565

annual income is less than \$40,000 can spend four years at the College and graduate debt-free. The
Gateway William and Mary initiative is one of the highest priorities for our new president. In addition,
both through our goal to increase the numbers of VCCS graduates who transfer to the College and
aggressive efforts to recruit in-state students from lower SES groups, we hope to double the number of
students who would receive assistance through the Gateway initiative from 280 students to 560 students
by the end of the six-year planning period.

As noted, we will continue our commitment to providing additional financial aid through grants and loans to those Virginians whose families are not in the lower SES groups, but who still have demonstrable need. Currently approximately 900 in-state undergraduate students receive need-based aid. The College commits to meeting 100% of the need for these students consistent with the federal definition of unmet needs over the six year planning period. In addition, as tuition and fees increase over the period of the six-year plan, we will readjust the level of financial aid for all students to assure that insufficiency of family resources will not be a barrier to attending the College.

**3579** The Commonwealth and the College agree that this commitment meets the requirements of subsection **3580** B of § 23-38.104 of the Act.

3581 SECTION 2.3. Authority Granted to the Virginia Institute of Marine Science. The Virginia Institute 3582 of Marine Science (hereafter, "the Institute") shall receive the benefits of the additional financial and 3583 operational authority granted by this Management Agreement as it and the policies adopted by the 3584 Board of Visitors attached as Exhibits G through L are implemented by the College on behalf of the 3585 Institute, but the Institute shall not receive any additional independent financial or operational authority 3586 as a result of this Management Agreement or the attached Board of Visitors policies beyond the 3587 independent financial and operational authority that it had prior to the effective date of this 3588 Management Agreement or that it may be granted by law in the future.

3589 SECTION 2.4. Other Law. As provided in subsection B of § 23-38.91 of the Act, the College shall
3590 be governed and administered in the manner provided not only in this Management Agreement, but also
3591 as provided in the Appropriation Act then in effect and the College's Enabling Legislation.

3592 SECTION 2.4.1. The Appropriation Act. The Commonwealth and the College agree that, pursuant 3593 to the current terms of the Act and the terms of § 4-11.00 of the 2004-06 Appropriation Act, if there is 3594 a conflict between the provisions of the Appropriation Act and the provisions of Subchapter 3 of the Act, 3595 or this Management Agreement, or the Board of Visitors policies attached to this Management 3596 Agreement as Exhibits G through L, the provisions of the Appropriation Act shall control, and shall 3597 continue to control unless provided otherwise by law.

3598 SECTION 2.4.2. The College's Enabling Legislation. As provided in subsection C of § 23-38.91 of
3599 the Act, in the event of a conflict between any provision of Subchapter 3 of this Act and the College's
3600 Enabling Legislation, the Enabling Legislation shall control.

3601 SECTION 2.4.3. Title 2.2 of the Code of Virginia. As provided in subsection B of § 23-38.92 of the 3602 Act, except as specifically made inapplicable under Subchapter 3 of the Act and the express terms of this Management Agreement, the provisions of Title 2.2 relating generally to the operation, management, 3603 3604 supervision, regulation, and control of public institutions of higher education shall be applicable to the College as provided by the express terms of this Management Agreement. As further provided in 3605 3606 subsection C of § 23-38.92 of the Act, in the event of conflict between any provision of Title 2.2 and any 3607 provision of Subchapter 3 of the Act as expressed in this Management Agreement, the provisions of this 3608 Management Agreement shall control.

3609 Educational Policies of the Commonwealth. As provided in subsection A of SECTION 2.4.4. 3610 § 23-38.93 of the Act, for purposes of §§ 2.2-5004, 23-1.01, 23-1.1, 23-2, 23-2.1, 23-2.2:1, 23-3, 23-4.2, 3611 23-4.3, 23-4.4, 23-7.1:02, 23-7.4, 23-7.4:1, 23-7.4:2, 23-7.4:3, 23-7.5, 23-8.2:1, 23-9.1, 23-9.2, 23-9.2:3, 23-9.2:3.02, 23-9.2:3.1 through 23-9.2:5, 23-9.6:1.01, and Chapter 4.9 (§ 23-38.75 et seq.) of the Code 3612 of Virginia, the College shall remain a public institution of higher education of the Commonwealth 3613 following the effective date of this Management Agreement, and shall retain the authority granted and 3614 any obligations required by such provisions, unless and until provided otherwise by law other than the 3615 3616 Act. In addition, the College shall retain the authority, and any obligations related to the exercise of 3617 such authority, that is granted to institutions of higher education pursuant to Chapter 1.1 (§ 23-9.3 et seq.), Chapter 3 (§ 23-14 et seq.), Chapter 3.2 (§ 23-30.23 et seq.), Chapter 3.3 (§ 23-30.39 et seq.), 3618 3619 Chapter 4 (§ 23-31 et seq.), Chapter 4.01 (§ 23-38.10:2 et seq.), Chapter 4.1 (§ 23-38.11 et seq.), Chapter 4.4 (§ 23-38.45 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et 3620 3621 seq.), Chapter 4.4:3 (§ 23-38.53:11), Chapter 4.4:4 (§ 23-38.53:12 et seq.), Chapter 4.5 (§ 23-38.54 et 3622 seq.), Chapter 4.7 (§ 23-38.70 et seq.), Chapter 4.8 (§ 23-38.72 et seq.), and Chapter 4.9 (§ 23-38.75 et 3623 seq.), unless and until provided otherwise by law other than the Act.

**3624** SECTION 2.4.5. Public Access to Information. As provided in § 23-38.95 of the Act, the College **3625** shall continue to be subject to § 2.2-4342 and to the provisions of the Virginia Freedom of Information **3626** Act, Chapter 37 (§ 2.2-3700 et seq.) of Title 2.2 of the Code of Virginia, but shall be entitled to conduct 3627 business pursuant to § 2.2-3709 if expressly named therein and, in all cases, may conduct business as a 3628 "state public body" for purposes of subsection B of § 2.2-3708.

SECTION 2.4.6. Conflicts of Interests. As provided in § 23-38.96 of the Act, the provisions of the 3629 3630 State and Local Government Conflict of Interests Act, Chapter 32 (§ 2.2-3100 et seq.) that are applicable to officers and employees of a state governmental agency shall continue to apply to the 3631 3632 members of the Board of Visitors of the College and to its Covered Employees.

3633 SECTION 2.4.7. Other Provisions of the Code of Virginia. Other than as specified above, any other powers and authorities granted to the College pursuant to any other sections of the Code of Virginia, 3634 including other provisions of the Act, are not affected by this Management Agreement or the Board 3635 policies attached hereto as Exhibits G through L. 3636

AMENDMENTS TO, AND RIGHT AND POWER TO VOID OR REVOKE, 3637 ARTICLE 3. 3638 MANAGEMENT AGREEMENT.

3639 SECTION 3.1. Amendments. Any change to or deviation from this Management Agreement or the 3640 Board of Visitors policies attached hereto as Exhibits G through L shall be reported to the Secretaries 3641 of Finance, Administration, Education, and Technology and to the Chairmen of the Senate Committee on 3642 Finance and the House Committee on Appropriations and shall be posted on the College's website. The 3643 change or deviation shall become effective unless one of the above persons notifies the College in writing within 60 days that the change or deviation is substantial and material. Any substantial and 3644 3645 material change or deviation shall require the execution by the parties of an amendment to this 3646 Management Agreement or a new Management Agreement pursuant to the provisions of subsection D of 3647 § 23-38.88 and may lead to the Governor declaring this Management Agreement to be void pursuant to 3648 subsection D 4 of § 23-38.88 of the Act. 3649

SECTION 3.2. Right and Power to Void, Revoke, or Reinstate Management Agreement.

SECTION 3.2.1. Governor. Pursuant to subsection D 4 of § 23-38.88, and § 23-38.98, of the Act, if 3650 3651 the Governor makes a written determination that the College is not in substantial compliance with the terms of this Management Agreement or with the requirements of the Act in general, (i) the Governor 3652 3653 shall provide a copy of that written determination to the Rector of the Board of Visitors of the College 3654 and to the members of the General Assembly, and (ii) the College shall develop and implement a plan 3655 of corrective action, satisfactory to the Governor, for purposes of coming into substantial compliance with the terms of this Management Agreement and with the requirements of the Act, as soon as 3656 3657 practicable, and shall provide a copy of such corrective action plan to the members of the General Assembly. If after a reasonable period of time after the corrective action plan has been implemented by 3658 3659 the College, the Governor determines that the institution is not yet in substantial compliance with this 3660 Management Agreement or the requirements of the Act, the Governor may void this Management Agreement. Upon the Governor voiding this Management Agreement, the College shall no longer be 3661 allowed to exercise any restructured financial or operational authority pursuant to the provisions of 3662 3663 Subchapter 3 of the Act unless and until the College has entered into a subsequent management agreement with the Secretary or Secretaries designated by the Governor or the voided Management 3664 3665 Agreement is reinstated by the General Assembly.

3666 SECTION 3.2.2. General Assembly. As provided in subsection D 4 of § 23-38.88 of the Act, the 3667 General Assembly may reinstate a Management Agreement declared void by the Governor. Pursuant to 3668 § 23-38.98 of the Act, the College's status as a Covered Institution governed by Subchapter 3 of the Act 3669 may be revoked by an act of the General Assembly (i) if the College fails to meet the requirements of 3670 Subchapter 3 of the Act, or (ii) if the College fails to meet the requirements of this Management 3671 Agreement. 3672

ARTICLE 4. GENERAL PROVISIONS.

SECTION 4.1. No Third-Party Beneficiary Status. Nothing in this Agreement, express or implied, 3673 shall be construed as conferring any third-party beneficiary status on any person or entity. 3674

3675 SECTION 4.2. Sovereign Immunity. Pursuant to subsection E of § 23-38.88 of the Act, the College 3676 and the members of its Board of Visitors, officers, directors, employees, and agents shall be entitled to the same sovereign immunity to which they would be entitled if the College were not governed by the 3677 3678 Act; provided that the Virginia Tort Claims Act, § 8.01-195.1 et seq. of the Code of Virginia, and its 3679 limitations on recoveries shall remain applicable with respect to the College.

3680 SECTION 4.3. Term of Agreement. This Management Agreement shall expire at midnight on June 3681 30, 2010.

3682 WHEREFORE, the foregoing Management Agreement has been executed as of this 15th day of 3683 November, 2005, and shall become effective on the effective date of the legislation enacted into law 3684 providing for the terms of such Agreement.

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# 3686

3687 3688

# EXHIBIT G

### MANAGEMENT AGREEMENT

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3689	BETWEEN
3690	THE COMMONWEALTH OF VIRGINIA
3691	AND
3692	THE COLLEGE OF WILLIAM & MARY IN VIRGINIA
3693	PURSUANT TO
3694	THE RESTRUCTURED HIGHER EDUCATION
3695	FINANCIAL AND ADMINISTRATIVE OPERATIONS
3696	ACT OF 2005
3697	NOT 01 2005
	DALLAW CALEDNING CADITAL DRAIDCTC
3698	POLICY GOVERNING CAPITAL PROJECTS
3699	
3700	THE RECTOR AND VISITORS OF
3701	THE COLLEGE OF WILLIAM & MARY IN VIRGINIA
3702	POLICY GOVERNING CAPITAL PROJECTS
3703	I. PREAMBLE.
3704	The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter
3705	4.10 of Title 23 of the Code of Virginia, provides that, upon becoming a Covered Institution, the
3706	College of William & Mary in Virginia may be delegated the authority to establish its own system for
3707	undertaking the implementation of its capital projects. In general, status as a Covered Institution is
3708	designed to replace the post-authorization system of reviews, approvals, policies and procedures carried
3709	out by a variety of central State agencies, and also the traditional pre-authorization approval process
3710	for projects funded entirely with non-general funds and without any proceeds from State Tax Supported
3711	Debt. The College's system for carrying out its capital outlay process as a Covered Institution is to be
3712	governed by policies adopted by the Board of Visitors. The following provisions of this Policy, together
3713	with the Policy Governing the Procurement of Goods, Services, Insurance, and Construction, and the
3714	Disposition of Surplus Materials adopted by the Board, and the Rules Governing Procurement of Goods,
3715	Services, Insurance, and Construction, which is attached as Attachment 1 to that Policy, constitute the
3716	adopted Board of Visitors policies regarding the College's capital projects, whether funded by a state
3717	general fund appropriation, State Tax Supported Debt, or funding from other sources.
3718	This Policy is intended to encompass and implement the authority that may be granted to the College
3719	
	pursuant to Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant
3720	to the Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the
3721	Act and the College's Enabling Legislation, are not affected by this Policy.
3722	II. DEFINITIONS.
3723	As used in this policy, the following terms shall have the following meanings, unless the context
3724	requires otherwise:
3725	
	"Act" means the Restructured Higher Education Financial and Administrative Operations Act,
3726	Chapter 4.10 of Title 23 of the Code of Virginia.
3727	"Board of Visitors" or "Board" means the Rector and Visitors of the College of William & Mary in
3728	Virginia.
3729	"Capital Lease" means a lease that is defined as such within Generally Accepted Accounting
3730	Principles pursuant to the pronouncement of the Financial Accounting Standards Board.
3731	"Capital Professional Services" means professional engineering, architecture, land surveying and
3732	landscape architecture services related to capital projects.
3733	"Capital project(s)" means the acquisition of any interest in land, including improvements on the
3734	acquired land at the time of acquisition, new construction, improvements or renovations, and Capital
3735	Leases.
3736	"College" means the College of William & Mary in Virginia, state agency 204, and the Virginia
3737	Institute of Marine Science, state agency 268.
3738	"Covered Institution" means, on and after the Effective Date of its initial Management Agreement, a
3739	public institution of higher education of the Commonwealth of Virginia that has entered into a
3740	management agreement with the Commonwealth to be governed by the provisions of Subchapter 3 of the
3741	Act.
3742	"Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of
3743	Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and
3744	missions of the individual public institutions of higher education of the Commonwealth, and as provided
3745	in §§ 2.2-2817.2, 2.2-2905, 51.1-126.3.
3746	"Major Capital Project(s)" means the acquisition of any interest in land, including improvements on
3747	the acquired land at the time of acquisition, new construction of 5,000 square feet or greater or costing
3748	\$1 million or more, improvements or renovations of \$1 million or more, and Capital Leases.
3749	"State Tax Supported Debt" means bonds, notes or other obligations issued under Article X, Section

3788

3750 9(a), 9(b), or 9(c), or 9(d), if the debit service payments are made or ultimately are to be made from general government funds, as defined in the December 20, 2004 Report to the Governor and General 3751 3752 Assembly of the Debt Capacity Advisory Committee or as that definition is amended from time to time. 3753

III. SCOPE OF POLICY.

3754 This Policy applies to the planning and budget development for capital projects, capital project 3755 authorization, and the implementation of capital projects, whether funded by a general fund 3756 appropriation of the General Assembly, proceeds from State Tax Supported Debt, or funding from other 3757 sources.

3758 This Policy provides guidance for 1) the process for developing one or more capital project programs for the College, 2) authorization of new capital projects, 3) procurement of Capital Professional Services and construction services, 4) design reviews and code approvals for capital 3759 3760 projects, 5) environmental impact requirements, 6) building demolitions, 7) building and land 3761 3762 acquisitions, 8) building and land dispositions, 9) project management systems, and 10) reporting 3763 requirements. 3764

IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

3765 The Board of Visitors of the College shall at all times be fully and ultimately accountable for the proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 3766 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 3767 3768 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 3769 the duties and responsibilities set forth in this Policy to a person or persons within the College, who, while continuing to be fully accountable for such duties and responsibilities, may further delegate the 3770 3771 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 3772 and procedures. 3773

V. CAPITAL PROGRAM.

3774 The President shall adopt a system for developing one or more capital project programs that defines or define the capital needs of the College for a given period of time consistent with the College's 3775 3776 published Master Plan. This process may or may not mirror the Commonwealth's requirements for 3777 capital plans. The Board of Visitors shall approve the program for Major Capital Projects. Major 3778 Capital Projects that are to be funded entirely or in part by a general fund appropriation of the 3779 General Assembly or proceeds from State Tax Supported Debt shall follow the Commonwealth's 3780 requirements for capital plans. The Board may approve amendments to the program for Major Capital 3781 Projects annually or more often if circumstances warrant.

3782 It shall be College policy that each capital project program shall meet the College's mission and 3783 institutional objectives, and be appropriately authorized by the College. Moreover, it shall be College 3784 policy that each capital project shall be of a size and scope to provide for the defined program needs, 3785 designed in accordance with all applicable building codes and handicapped accessibility standards as 3786 well as the College's design guidelines and standards, and costed to reflect current costs and escalated to the mid-point of anticipated construction. 3787

VI. AUTHORIZATION OF CAPITAL PROJECTS

3789 The Board of Visitors shall authorize the initiation of each Major Capital Project by approving its 3790 size, scope, budget, and funding. The President, acting through his designee, shall adopt procedures for 3791 approving the size, scope, budget and funding of all other capital projects. Major Capital Projects that 3792 are to be funded entirely or in part by a general fund appropriation of the General Assembly or 3793 proceeds from State Tax Supported Debt, shall require both Board of Visitors approval and those 3794 pre-appropriation approvals of the State's governmental agencies then applicable, and shall follow the 3795 State's process for capital budget requests.

3796 It shall be the policy of the College that the implementation of capital projects shall be carried out 3797 so that the capital project as completed is the capital project approved by the Board for Major Capital 3798 Projects and according to the procedures adopted by the President, acting through his designee, for all 3799 other capital projects. The President shall ensure strict adherence to this requirement.

3800 Accordingly, the budget, size and scope of a capital project shall not be materially changed beyond 3801 the plans and justifications that were the basis for the capital project's approval, either before or during construction, unless approved in advance as described above. Minor changes shall be permissible if 3802 they are determined by the President, acting through his designee, to be justified. 3803

3804 Major Capital Projects may be submitted for Board of Visitors authorization at any time but must 3805 include a statement of urgency if not part of the approved Major Capital Project program.

VII. PROCUREMENT OF CAPITAL PROFESSIONAL SERVICES AND CONSTRUCTION 3806 3807 SERVICES.

3808 It shall be the policy of the College that procurements shall result in the purchase of high quality 3809 services and construction at reasonable prices and shall be consistent with the Policy Governing the 3810 Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials 3811 adopted by the Board, and with the Rules Governing Procurement of Goods, Services, Insurance, and

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**3812** Construction, which is attached as Attachment 1 to that Policy. Specifically, the College is committed to:

3814 Seeking competition to the maximum practical degree, taking into account the size of the anticipated 3815 procurement, the term of the resulting contract and the likely extent of competition;

**3816** Conducting all procurements in a fair and impartial manner and avoiding any impropriety or the appearance of any impropriety prohibited by State law or College policy;

3818 Making procurement rules clear in advance of any competition;

Providing access to the College's business to all qualified vendors, firms and contractors, with no
potential bidder or offeror excluded arbitrarily or capriciously, while allowing the flexibility to engage
in cooperative procurements and to meet special needs of the College;

Including in contracts of more than \$10,000 the contractor's agreement not to discriminate against
 employees or applicants because of race, religion, color, sex, national origin, age, disability or other
 basis prohibited by State law except where there is a bona fide occupational qualification reasonably
 necessary to the contractor's normal operations;

3826 Providing for a non-discriminatory procurement process, and including appropriate and lawful
 3827 provisions to effectuate fair and reasonable consideration of women-owned, minority-owned and small
 3828 businesses and to promote and encourage a diversity of suppliers.

The President, acting through his designee, is authorized to develop implementing procedures for the
 procurement of Capital Professional Services and construction services at the College. The procedures
 shall implement this Policy and provide for:

3832 A system of competitive negotiation for Capital Professional Services, including a procedure for
3833 expedited procurement of Capital Professional Services under \$50,000, pursuant to (i) subdivisions 1, 2,
3834 and 3 a of the defined term "competitive negotiation" in Rule 4 of the Rules Governing Procurement of
3835 Goods, Services, Insurance, and Construction, and (ii) § 4-5.06 of the 2004-2006 Appropriation Act;

**3836** A prequalification procedure for contractors or products;

3837 A procedure for special construction contracting methods, including but not limited to design-build3838 and construction management contracts; and

**3839** A prompt payment procedure.

3840 The College also may enter into cooperative arrangements with other private or public health or
3841 educational institutions, healthcare provider alliances, purchasing organizations or state agencies where,
3842 in the judgment of the College, the purposes of this Policy will be furthered.

3843 VIII. DESIGN REVIEWS AND CODE APPROVALS.

The Board of Visitors shall review the design of all Major Capital Projects and shall provide final
Major Capital Project authorization based on the size, scope and cost estimate provided with the
design. Unless stipulated by the Board of Visitors at the design review, no further design reviews shall
be required. For all capital projects other than Major Capital Projects, the President, acting through
his designee, shall adopt procedures for design review and project authorization based on the size,
scope and cost estimate provided with the design. It shall be the College's policy that all capital
projects shall be designed and constructed in accordance with applicable Virginia Uniform Statewide
Building Code ("VUSBC") standards and the applicable accessibility code.

3852 The President shall designate a Building Official responsible for building code compliance by either 3853 (i) hiring an individual to be the College Building Official, or (ii) continuing to use the services of the 3854 Department of General Services, Division of Engineering and Buildings, to perform the Building Official 3855 function. If option (i) is selected, the individual hired as the College Building Official shall be a 3856 full-time employee, a registered professional architect or engineer, and certified by the Department of 3857 Housing and Community Development to perform this Building Official function. The College Building 3858 Official shall issue building permits for each capital project required by the VUSBC to have a building 3859 permit, and shall determine the suitability for occupancy of, and shall issue certifications for building 3860 occupancy for, all capital projects requiring such certification. Prior to issuing any such certification, this individual shall ensure that the VUSBC and accessibility requirements are met for that capital 3861 3862 project and that such capital project has been inspected by the State Fire Marshal or his designee. 3863 When serving as the College Building Official, such individual shall organizationally report directly and

3864 exclusively to the Board of Visitors. If the College hires its own College Building Official, it shall fulfill 3865 the code review requirement by maintaining a review unit supported by resources and staff who are 3866 certified by the Department of Housing and Community Development in accordance with § 36-137 of the 3867 Code of Virginia for such purpose and who shall review plans, specifications and documents for 3868 compliance with building codes and standards and perform required inspections of work in progress and 3869 the completed capital project. No individual licensed professional architect or engineer hired or 3870 contracted with to perform these functions shall also perform other building code-related design, 3871 construction, facilities-related project management or facilities management functions for the College on 3872 the same capital project.

### 3873 IX. ENVIRONMENTAL IMPACT REPORTS.

3874 It shall be the policy of the College to assess the environmental, historic preservation, and 3875 conservation impacts of all capital projects and to minimize and otherwise mitigate all adverse impacts 3876 to the extent practicable. The College shall develop a procedure for the preparation and approval of 3877 environmental impact reports for capital projects, in accordance with State environmental, historic preservation, and conservation requirements generally applicable to capital projects otherwise meeting 3878 3879 the definition of Major Capital Projects but, pursuant to § 23-38.109 C 1 of the Act, with a cost of 3880 \$300,000 or more. 3881

### X. BUILDING DEMOLITIONS.

3882 It shall be the policy of the College to consider the environmental and historical aspects of any proposed demolitions. The Board of Visitors shall be responsible for approving demolition requests. 3883

The College shall develop a procedure for the preparation and review of demolition requests, including 3884 3885 any necessary reviews by the Department of Historic Resources and the Art and Architectural Review Board in accordance with State historic preservation requirements generally applicable to capital 3886 projects in the Commonwealth. Further, for any property that was acquired or constructed with funding 3887 3888 from a general fund appropriation of the General Assembly or from proceeds from State Tax Supported 3889 Debt, general laws applicable to State owned property shall apply.

3890 XI. BUILDING OR LAND ACQUISITIONS.

3891 It is the policy of the College that capital projects involving building or land acquisition shall be subjected to thorough inquiry and due diligence prior to closing on the acquisition of such real 3892 property. The President, acting through his designee, shall ensure that the project management system 3893 3894 implemented pursuant to Section XIII below provides for a review and analysis of all pertinent matters relating to the acquisition of buildings and land as any prudent purchaser would perform to the end that any building or land acquired by the College shall be suitable for its intended purpose, that the 3895 3896 3897 acquisition can be made without substantial risk of liability to the College and that the cost of the real 3898 property to be acquired, together with any contemplated development thereof, shall be such that 3899 compliance with the provisions of Section VI of this Policy is achieved. In addition, the President, 3900 acting through his designee, shall ensure that, where feasible and appropriate to do so, the following 3901 specific policies pertaining to the acquisition of buildings or land for capital projects are carried out. 3902

A. Environmental and Land Use Considerations.

3903 It is the policy of the College to reasonably cooperate with each locality affected by the acquisition. 3904 Such cooperation shall include but not be limited to furnishing any information that the locality may 3905 reasonably request and reviewing any requests by the locality with regard to any such acquisition. The 3906 College shall consider the zoning and comprehensive plan designation by the locality of the building or 3907 land and surrounding parcels, as well as any designation by State or federal agencies of historically or 3908 archeologically significant areas on the land. Nothing herein shall be construed as requiring the 3909 College to comply with local zoning laws and ordinances. 3910

B. Infrastructure and Site Condition.

3911 The President, acting through his designee, shall ensure that, in the case of capital projects involving 3912 the acquisition of buildings or land, the project management systems implemented under Section XIII 3913 below provide for a review of the following matters prior to acquisition of the building or land: that any land can be developed for its intended purpose without extraordinary cost; that an environmental 3914 3915 engineer has been engaged by the College to provide an assessment of any environmental conditions on 3916 the land; that there is adequate vehicular ingress and egress to serve the contemplated use of the 3917 building or land; that utilities and other services to the land are adequate or can reasonably be 3918 provided or have been provided in the case of building acquisitions; and that the condition and grade of 3919 the soils have been examined to determine if any conditions exist that would require extraordinary site 3920 work or foundation systems. 3921

C. Title and Survey.

3922 A survey shall be prepared for any real property acquired, and an examination of title to the real 3923 property shall be conducted by a licensed attorney or, in the alternative, a commitment for title 3924 insurance shall be procured from a title insurance company authorized to do business in the 3925 Commonwealth. Based upon the survey and title examination or report, the President, acting through 3926 his designee, shall conclude, prior to acquisition of the real property, that title thereto will be conveyed 3927 to the College in fee simple, free and clear of all liens, encumbrances, covenants, restrictions, easements 3928 or other matters that may have a significant adverse effect upon the College's ability to own, occupy, 3929 convey or develop the real property.

3930 D. Appraisal.

3931 An appraisal shall be conducted of the real property to be acquired to determine its fair market 3932 value and the consistency of the fair market value with the price agreed upon by the College.

3933 XII. BUILDING OR LAND DISPOSITIONS.

3934 The Board of Visitors shall approve the disposition of any building or land. Disposition of land or 3935 buildings, the acquisition or construction of which was funded entirely or in part by a general fund 3936 appropriation of the General Assembly or proceeds from State Tax Supported Debt, shall require both 3937 Board of Visitors approval and other approvals in accordance with general law applicable to 3938 State-owned property and with the College's Enabling Legislation.

3939 XIII. PROJECT MANAGEMENT SYSTEMS.

The President, acting through his designee, shall implement one or more systems for the management 3940 3941 of capital projects for the College. The systems may include the delegation of project management 3942 authority to appropriate College officials, including a grant of authority to such officials to engage in 3943 further delegation of authority as the President deems appropriate.

3944 The project management systems for capital projects shall be designed to ensure that such projects 3945 comply with the provisions of this Policy and other Board of Visitors policies applicable to closely 3946 related subjects such as selection of architects or policies applicable to College buildings and grounds.

3947 The project management systems may include one or more reporting systems applicable to capital 3948 projects whereby College officials responsible for the management of such projects provide appropriate 3949 and timely reports to the President on the status of such projects during construction.

3950 XIV. REPORTING REQUIREMENTS.

3951 In addition to complying with any internal reporting systems contained in the College's project 3952 management systems, as described in Section XIII above, the College shall comply with State reporting 3953 requirements for those Major Capital Projects funded entirely or in part by a general fund 3954 appropriation by the General Assembly or State Tax Supported Debt. Additionally, if any capital project 3955 constructs improvements on land, or renovates property, that originally was acquired or constructed in 3956 whole or in part with a general fund appropriation for that purpose or proceeds from State Tax 3957 Supported Debt, and such improvements or renovations are undertaken entirely with funds not 3958 appropriated by the General Assembly and, if the cost of such improvements or renovations is 3959 reasonably expected to exceed two million dollars, the decision to undertake such improvements or 3960 renovations shall be communicated as required by § 23-38.109 C 3 of the Act. As a matter of routine, 3961 the President, acting through his designee, shall report to the Department of General Services on the 3962 status of such capital projects at the initiation of the project, prior to the commencement of 3963 construction, and at the time of acceptance of any such capital project. 3964

### EXHIBIT H

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3967	MANAGEMENT AGREEMENT
3968	BETWEEN
3969	THE COMMONWEALTH OF VIRGINIA
3970	AND
3971	THE COLLEGE OF WILLIAM & MARY IN VIRGINIA
3972	PURSUANT TO
3973	THE RESTRUCTURED HIGHER EDUCATION
3974	FINANCIAL AND ADMINISTRATIVE OPERATIONS
3975	ACT OF 2005
3976	
3977	POLICY GOVERNING

# LEASES OF REAL PROPERTY

### THE RECTOR AND VISITORS OF THE COLLEGE OF WILLIAM & MARY IN VIRGINIA POLICY GOVERNING LEASES OF REAL PROPERTY

3983 I. PREAMBLE.

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3984 In 1996 the Board of Visitors adopted a Policy Statement Governing Exercise of Autonomy in Leases 3985 of Property for certain leases entered into by the College of William & Mary in Virginia, which was 3986 amended in 2003 as the Policy Statement Governing Exercise of Autonomy in Operating and Capital 3987 Leases of Property. The Restructured Higher Education Financial and Administrative Operations Act 3988 (the "Act"), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides that, upon 3989 becoming a Covered Institution, the College may have the authority to establish its own system for the 3990 leasing of real property. The College's system for implementing this authority is to be governed by 3991 policies adopted by the Board of Visitors. The following provisions of this Policy constitute the adopted 3992 Board of Visitors policies regarding Leases of real property entered into by the College.

3993 This Policy is intended to cover the authority that may be granted to the College pursuant to 3994 Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant to the 3995 Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act HB1502H1

- 3996 and the College's Enabling Legislation, as defined in § 23-38.89 of the Act, are not affected by this 3997 Policy.
- 3998 II. DEFINITIONS.
- 3999 The following words and terms, when used in this Policy, shall have the following meaning unless 4000 the context clearly indicates otherwise:
- 4001 "Act" means the Restructured Higher Education Financial and Administrative Operations Act, 4002 Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
- 4003 "Board of Visitors" means the Rector and Visitors of the College of William & Mary in Virginia.
- 4004 "Capital Lease" means a lease that is defined as such within Generally Accepted Accounting 4005 Principles pursuant to the pronouncement of the Financial Accounting Standards Board.
- "College" means the College of William & Mary in Virginia, state agency 204, and the Virginia 4006 4007 Institute of Marine Science, state agency 268.
- "Covered Institution" means a public institution of higher education of the Commonwealth of 4008 4009 Virginia that has entered into a Management Agreement with the Commonwealth to be governed by 4010 Subchapter 3 of the Act.
- "Expense Lease" means an Operating Lease of real property under the control of another entity to 4011 4012 the College.
- 4013 "Income Lease" means an Operating Lease of real property under the control of the College to 4014 another entity.
- 4015 "Lease" or "Leases" means any type of lease involving real property.
- "Operating Lease" means any lease involving real property, or improvements thereon, that is not a 4016 4017 Capital Lease.
- III. SCOPE OF POLICY. 4018

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- 4019 This Policy provides guidance for the implementation of all College Leases.
- IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY. 4020
- 4021 The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 4022 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 4023 4024 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution the duties and responsibilities set forth in this Policy to a person or persons within the College, who, 4025 4026 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 4027 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 4028 and procedures.
- 4029 V. REQUIREMENTS FOR LEASES.
  - A. Factors to Be Considered When Entering into Leases.
- All Leases shall be for a purpose consistent with the mission of the College. The decision to enter 4031 4032 into a Lease shall be further based upon cost, demonstrated need, compliance with this Policy, consideration of all costs of occupancy, and a determination that the use of the property to be leased is 4033 4034 necessary and is efficiently planned. Leases shall also conform to the space planning procedures that 4035 may be adopted by the President, acting through his designee, to ensure that the plan for the space to 4036 be leased is consistent with the purpose for which the space is intended.
- 4037 B. Competition to Be Sought to Maximum Practicable Degree.
- 4038 Competition shall be sought to the maximum practicable degree for all Leases. The President, acting 4039 through his designee, is authorized to ensure that Leases are procured through competition to the maximum degree practicable and to determine when, under guidelines that may be developed and 4040 4041 adopted by the President, acting through his designee, it is impractical to procure Leases through 4042 competition.
- 4043 C. Approval of Form of Lease Required.
- 4044 The form of Leases entered into by the College shall be approved by the College's legal counsel.
- 4045 D. Execution of Leases.
- 4046 All Leases entered into by the College shall be executed only by those College officers or persons 4047 authorized by the President or as may subsequently be authorized by the Board of Visitors, and subject to any such limits or conditions as may be prescribed in the delegation of authority. Subject to the 4048 College's Policy Governing Capital Projects adopted by the Board as part of the Management 4049 4050 Agreement between the Commonwealth and the College, no other College approval shall be required for leases or leasing, nor state approval required except in the case of leases of real property as may be 4051 governed by general state law in accordance with § 23-38.109 and § 23-38.112 of the Act. 4052 4053
  - E. Capital Leases.
- 4054 The Board of Visitors shall authorize the initiation of Capital Leases pursuant to the authorization 4055 process included in the Policy Governing Capital Projects adopted by the Board as part of the 4056 Management Agreement between the Commonwealth and the College.
- 4057 F. Compliance with Applicable Law.

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4058	All Leases of real property by the College shall be consistent with any requirements of law that are
4059	contained in the Act or are otherwise applicable.
4060	G. Certification of Occupancy.
4061	All real property covered by an Expense Lease or leased by the College under a Capital Lease shall
4062	be certified for occupancy by the appropriate public body or building official.
4063 4064	EXHIBIT I
4065	
4066	MANAGEMENT AGREEMENT
4067	BETWEEN
4068	THE COMMONWEALTH OF VIRGINIA
4069	AND
4070 4071	THE COLLEGE OF WILLIAM & MARY IN VIRGINIA PURSUANT TO
4072	THE RESTRUCTURED HIGHER EDUCATION FINANCIAL AND ADMINISTRATIVE OPERATIONS ACT
4073	OF 2005
4074	
4075	POLICY GOVERNING
4076	INFORMATION TECHNOLOGY
4077 4078	THE RECTOR AND VISITORS OF
4078	THE RECTOR AND VISITORS OF THE COLLEGE OF WILLIAM & MARY IN VIRGINIA
4080	POLICY GOVERNING INFORMATION TECHNOLOGY
4081	I. PREAMBLE.
4082	The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter
4083	4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides, inter alia, that public institutions
4084 4085	of higher education in the Commonwealth of Virginia that have entered into a Management Agreement with the Commonwealth "may be gramming the provisions governing the Virginia Information
4085	with the Commonwealth "may be exempt from the provisions governing the Virginia Information Technologies Agency, Chapter 20.1 (§ 2.2-2005 et seq.) of Title 2.2., and the provisions governing the
4087	Information Technologies [sic] Investment Board, Article 20 of Chapter 24 (§ 2.2-2457 et seq.) of Title
4088	2.2; provided, however, that the governing body of [such] institution shall adopt, and [such]
4089	institution shall comply with, policies" that govern the exempted provisions. See § 23-38.111 of the
4090	Code of Virginia. This Information Technology Policy shall become effective upon the effective date of
4091 4092	a Management Agreement authorized by subsection D of § 23-38.88 and § 23-38.97 of the Act between the Commonwealth and the College of William & Mary in Virginia that incorporates this Policy.
4092	The Board of Visitors of the College is authorized to adopt this Information Technology Policy
4094	pursuant to § 23-38.111 of the Code of Virginia.
4095	II. DEFINITIONS.
4096	As used in this Information Technology Policy, the following terms have the following meanings,
4097	unless the context requires otherwise:
4098 4099	"Act" means the Restructured Higher Education Financial and Administrative Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
4100	"Board of Visitors" or "Board" means the Rector and Board of Visitors of the College of William &
4101	Mary in Virginia.
4102	"College" means the College of William & Mary in Virginia, State Agency 204, and the Virginia
4103	Institute of Marine Science, State Agency 268.
4104 4105	"Information Technology" or "IT" shall have the same meaning as set forth in § 2.2-2006 of the
4105	Code of Virginia as it currently exists and from time to time may be amended. "Major information technology project" or "major IT project" shall have the same meaning as set
4107	forth in § 2.2-2006 of the Code of Virginia as it currently exists and from time to time may be amended.
4108	"Policy" means this Information Technology Policy adopted by the Board of Visitors.
4109	"State Chief Information Officer" or "State CIO" means the Chief Information Officer of the
4110	Commonwealth of Virginia.
4111 4112	<i>III. SCOPE OF POLICY.</i> <i>This Policy is intended to cover and implement the authority that may be granted to the College</i>
4112	pursuant to Subchapter 3 (§ 23-38.91 et seq.) of the Act. This Policy is not intended to affect any other
4114	powers and authorities granted to the College pursuant to the Appropriation Act and the Code of
4115	Virginia, including other provisions of the Act or the College's enabling legislation as that term is
4116	defined in § 23-38.89 of the Act.
4117	This Policy shall govern the College's information technology strategic planning, expenditure
4118	reporting, budgeting, project management, infrastructure, architecture, ongoing operations, security, and

4119 audits conducted within, by, or on behalf of the College. Upon the effective date of a Management Agreement between the Commonwealth and the College, as authorized by subsection D of § 23-38.88 4120 4121 and § 23-38.111, therefore, the College shall be exempt from those provisions of the Code of Virginia, 4122 including those provisions of Chapter 20.1 (§ 2.2-2005 et seq.) (Virginia Information Technologies 4123 Agency) and of Article 20 (§ 2.2-2457 et seq.) (Information Technology Investment Board) of Chapter 24 of Title 2.2 of the Code of Virginia, that otherwise would govern the College's information technology 4124 4125 strategic planning, expenditure reporting, budgeting, project management, infrastructure, architecture, 4126 ongoing operations, security, and audits conducted within, by, or on behalf of the College; provided, however, that the College still shall be subject to those provisions of Chapter 20.1 (§ 2.2-2005 et seq.) 4127 (Virginia Information Technologies Agency) and of Article 20 (§ 2.2-2457 et seq.) (Information Technology Investment Board) of Chapter 24 of Title 2.2 of the Code of Virginia that are applicable to 4128 4129 public institutions of higher education of the Commonwealth and that do not govern information 4130 4131 technology strategic planning, expenditure reporting, budgeting, project management, infrastructure, 4132 architecture, ongoing operations, security, and audits within, by, or on behalf of the College.

4133 The procurement of information technology and telecommunications goods and services, including 4134 automated data processing hardware and software, shall be governed by the Policy Governing the 4135 Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials 4136 approved by the Board, and the Rules Governing Procurement of Goods, Services, Insurance, and 4137 Construction that are incorporated in and attached to that Policy.

4138 IV. GENERAL PROVISIONS. 4139

A. Board of Visitors Accountability and Delegation of Authority.

4140 The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 4141 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 4142 4143 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 4144 the duties and responsibilities set forth in this Policy to a person or persons within the College, who, 4145 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 4146 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 4147 and procedures.

B. Strategic Planning.

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4149 The President shall be responsible for overall IT strategic planning at the College, which shall be 4150 linked to and in support of the College's overall strategic plan.

4151 At least 45 days prior to each fiscal year, the President shall make available the College's IT 4152 strategic plan covering the next fiscal year to the State CIO for his review and comment with regard to the consistency of the College's plan with the intent of the currently published overall five-year IT 4153 4154 strategic plan for the Commonwealth developed by the State CIO pursuant to § 2.2-2007 of the Code of 4155 Virginia and into which the College's plan is to be incorporated.

4156 C. Expenditure Reporting and Budgeting.

4157 The President shall approve and be responsible for overall IT budgeting and investments at the 4158 College. The College's IT budget and investments shall be linked to and in support of the College's IT 4159 strategic plan, and shall be consistent with general College policies, the Board-approved annual operating budget, and other Board approvals for certain procurements. 4160

4161 By October 1 of each year, the President shall make available to the State CIO and the Information Technology Investment Board a report on the previous fiscal year's IT expenditures. 4162

4163 The College shall be specifically exempt from:

Subdivision A 4 of § 2.2-2007 of the Code of Virginia (review by the State CIO of IT budget 4164 requests) as it currently exists and from time to time may be amended; 4165

§§ 2.2-2022 through 2.2-2024 of the Code of Virginia (Virginia Technology Infrastructure Fund) as 4166 4167 they currently exist and from time to time may be amended; and

4168 any other substantially similar provision of the Code of Virginia governing IT expenditure reporting 4169 and budgeting, as it currently exists and from time to time may be amended. 4170

D. Project Management.

4171 Pursuant to § 23-38.111 of the Act, the Board shall adopt the project management policies, 4172 standards, and guidelines developed by the Commonwealth or those based upon industry best practices 4173 for project management as defined by leading IT consulting firms, leading software development firms, 4174 or a nationally-recognized project management association, appropriately tailored to the specific 4175 circumstances of the College. Copies of the Board's policies, standards, and guidelines shall be made 4176 available to the Information Technology Investment Board.

4177 The President, acting through his designee, shall oversee the management of all College IT projects. 4178 IT projects may include, but are not limited to, upgrades to network infrastructure, provision of 4179 technology to support research, database development, implementation of new applications, and development of IT services for students, faculty, staff, and patients. Day-to-day management of projects 4180

# HOUSE SUBSTITUTE

HB1502H1

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- **4181** shall be the responsibility of appointed project directors and shall be in accord with the project
- **4182** management policies, standards, and guidelines adopted by the Board, as amended and revised from **4183** time to time.
- 4184 On a quarterly basis, the President, acting through his designee, shall report to the Information
  4185 Technology Investment Board on the budget, schedule, and overall status of the College's major IT
  4186 projects. This requirement shall not apply to research projects, research initiatives, or instructional
  4187 programs.
- **4188** The President shall be responsible for decisions to substantially alter a project's scope, budget, or **4189** schedule after initial approval.
- **4190** The College shall be specifically exempt from:
- **4191** § 2.2-2008 of Title 2.2 of the Code of Virginia (additional duties of the State CIO relating to project **4192** management) as it currently exists and from time to time may be amended;
- **4193** §§ 2.2-2016 through 2.2-2021 of Title 2.2 of the Code of Virginia (Division of Project Management) **4194** as they currently exist and from time to time may be amended; and
- any other substantially similar provision of the Code of Virginia governing IT project management,as it currently exists or from time to time may be amended.
- **4197** The State CIO and the Information Technology Investment Board shall continue to have the authority **4198** regarding project suspension and termination as provided in § 2.2-2015 and in subdivision A 3 of **4199** § 2.2-2458, respectively, and the State CIO and the Information Technology Investment Board shall **4200** continue to provide the College with reasonable notice of, and a reasonable opportunity to correct, any **4201** identified problems before a project is terminated.
- 4202 E. Infrastructure, Architecture, Ongoing Operations, and Security.
- 4203 Pursuant to § 23-38.111 of the Act, the Board shall adopt the policies, standards, and guidelines
  4204 related to IT infrastructure, architecture, ongoing operations, and security developed by the
  4205 Commonwealth or those of nationally-recognized associations, appropriately tailored to the specific
  4206 circumstances of the College. Copies of the policies shall be made available to the Information
  4207 Technology Investment Board.
- **4208** The President, acting through his designee, shall be responsible for implementing such policies, **4209** standards, and guidelines adopted by the Board, as amended and revised from time to time.
- 4210 For purposes of implementing this Policy, the President shall appoint an existing College employee 4211 to serve as a liaison between the College and the State CIO.

**4212** *F. Audits.* 

4213 Pursuant to § 23-38.111 of the Act, the Board shall adopt the policies, standards, and guidelines
4214 developed by the Commonwealth or those based upon industry best practices for project auditing as
4215 defined by leading IT experts, including consulting firms, or a nationally-recognized project auditing
4216 association, appropriately tailored to the specific circumstances of the College, which provide for
4217 Independent Validation and Verification ("IV&V") of the College's major IT projects. Copies of the
4218 policies, standards, and guidelines, as amended and revised from time to time, shall be made available
4219 to the Information Technology Investment Board.

4220 Audits of IT strategic planning, expenditure reporting, budgeting, project management, infrastructure,
4221 architecture, ongoing operations, and security, shall also be the responsibility of the College's Internal
4222 Audit Department and the Auditor of Public Accounts.

4223		
4224	EXHIBIT J	
4225		
4226	MANAGEMENT AGREEMENT	
4227	BETWEEN	
4228	THE COMMONWEALTH OF VIRGINIA	
4229	AND	
4230	THE COLLEGE OF WILLIAM & MARY IN VIRGINIA	
4231	PURSUANT TO	
4232	THE RESTRUCTURED HIGHER EDUCATION	
4233	FINANCIAL AND ADMINISTRATIVE OPERATIONS	
4234	ACT OF 2005	
4235		
4236		
4237	POLICY GOVERNING	
4238	THE PROCUREMENT OF GOODS, SERVICES,	
4239	INSURANCE, AND CONSTRUCTION AND	
4240	THE DISPOSITION OF SURPLUS MATERIALS	
4241		

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### THE RECTOR AND VISITORS OF THE COLLEGE OF WILLIAM & MARY POLICY GOVERNING THE PROCUREMENT OF GOODS, SERVICES, INSURANCE AND CONSTRUCTION AND THE DISPOSITION OF SURPLUS MATERIALS

4247 I. PREAMBLE.

4248 A. Subchapter 3 of the Restructured Higher Education Financial and Administrative Operations Act 4249 (the "Act"), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides that the 4250 College of William & Mary in Virginia, upon becoming a Covered Institution, shall be authorized to 4251 establish its own system for the procurement of goods, services, insurance, and construction, and for the independent disposition of surplus materials by public or private transaction. 4252

B. The Act provides that a Covered Institution shall comply with policies adopted by its Board of 4253 4254 Visitors for the procurement of goods, services, insurance, and construction, and the disposition of 4255 surplus materials. The provisions of this Policy set forth below, together with the Rules Governing Procurement of Goods, Services, Insurance, and Construction attached to this Policy as Attachment I, 4256 4257 constitute the adopted Board of Visitors policies required by the Act regarding procurement of goods, 4258 services, insurance, and construction, and the disposition of surplus materials by the College.

4259 C. This Policy is intended to cover the authority that may be granted to the College pursuant to 4260 Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant to any other 4261 sections of the Code of Virginia, including other provisions of the Act, the Appropriation Act, and the College's Enabling Legislation are not affected by this Policy. 4262

4263 II. DEFINITIONS.

4264 As used in this Policy, the following terms shall have the following meanings, unless the context requires otherwise: 4265

"Act" means the Restructured Higher Education Financial and Administrative Operations Act, 4266 Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia. 4267

4268 'Agreement" means "Management Agreement".

4269 "Board of Visitors" means the Rector and Visitors of the College of William & Mary in Virginia.

"College" means the College of William & Mary in Virginia, state agency 204, and the Virginia 4270 4271 Institute of Marine Science, state agency 268.

"Covered Institution" means, on and after the Effective Date of its initial Management Agreement, a 4272 4273 public institution of higher education of the Commonwealth of Virginia that has entered into a 4274 Management Agreement with the Commonwealth to be governed by the provisions of Subchapter 3 of 4275 the Act. 4276

'Effective Date" means the effective date of the Management Agreement.

"Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of 4277 4278 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and 4279 missions of the individual public institutions of higher education of the Commonwealth.

4280 "Goods" means all material, equipment, supplies, and printing, including information technology and 4281 telecommunications goods such as automated data processing hardware and software.

4282 "Management Agreement" means the agreement required by subsection D of § 23-38.88 between the 4283 Commonwealth of Virginia and the College of William & Mary in Virginia.

4284 "Rules" means the "Rules Governing Procurement of Goods, Services, Insurance, and Construction" 4285 attached to this Policy as Attachment 1.

4286 "Services" as used in this Policy means any work performed by an independent contractor wherein 4287 the service rendered does not consist primarily of acquisition of equipment or materials, or the rental of 4288 equipment, materials and supplies, and shall include both professional services, which include the 4289 practice of accounting, actuarial services, law, dentistry, medicine, optometry, and pharmacy, and 4290 nonprofessional services, which include any service not specifically identified as professional services.

"Surplus materials" means personal property including, but not limited to, materials, supplies, equipment and recyclable items, that are determined to be surplus by the College. 4291 4292

4293 III. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

4294 The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 4295 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 4296 4297 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution the duties and responsibilities set forth in this Policy to a person or persons within the College, who, 4298 4299 while continuing to be fully accountable for such duties and responsibilities, may further delegate the implementation of those duties and responsibilities pursuant to the College's usual delegation policies 4300 4301 and procedures.

4302 IV. GENERAL PROVISIONS.

4303 A. Adoption of This Policy and Continued Applicability of Other Board of Visitors' Procurement 4304 Policies.

4305 The College has had decentralization and pilot program autonomy in many procurement functions 4306 and activities since the Appropriation Act of 1994. The Act extends and reinforces the autonomy 4307 previously granted to the College in Item 330 E of the 1994 Appropriation Act. This Policy therefore is 4308 adopted by the Board of Visitors to enable the College to develop a procurement system, as well as a 4309 surplus materials disposition system. Any College electronic procurement system shall integrate or 4310 interface with the Commonwealth's electronic procurement system.

4311 This Policy shall be effective on the Effective Date of the College's initial Management Agreement 4312 with the Commonwealth. The implementing policies and procedures adopted by the President to 4313 implement this Policy shall continue to be subject to any other policies adopted by the Board of Visitors 4314 affecting procurements at the College, including policies regarding the nature and amounts of procurements that may be undertaken without the approval of the Board of Visitors, or of the President. 4315 4316 B. Scope and Purpose of College Procurement Policies.

4317 This Policy shall apply to procurements of goods, services, insurance, and construction. It shall be 4318 the policy of the College that procurements conducted by the College result in the purchase of high 4319 quality goods and services at reasonable prices, and that the College be free, to the maximum extent 4320 permitted by law and this Policy, from constraining policies that hinder the ability of the College to do 4321 business in a competitive environment. This Policy, together with the Rules Governing Procurement of 4322 Goods, Services, Insurance, and Construction attached to this Policy as Attachment 1, shall apply to all 4323 procurements undertaken by the College, regardless of the source of funds. 4324

C. Collaboration, Communication, and Cooperation with the Commonwealth.

4325 The College is committed to developing, maintaining, and sustaining collaboration, communication, 4326 and cooperation with the Commonwealth regarding the matters addressed in this Policy, particularly 4327 with the Offices of the Secretaries of Administration and Technology, the Department of General 4328 Services, and the Virginia Information Technologies Agency. Identifying business objectives and goals 4329 common to both the College and the Commonwealth and the mechanisms by which such objectives and 4330 goals may be jointly pursued and achieved are among the desired outcomes of such collaboration, 4331 communication, and cooperation.

4332 D. Commitment to Statewide Contracts, Electronic Procurement, and SWAM Participation and Use. 4333 The College is committed to maximizing its internal operational efficiencies, economies of scale 4334 among institutions of higher education, and the leveraged buying power of the Commonwealth as a 4335 whole.

4336 Consistent with this commitment, the College:

4337 i) may purchase from and participate in all statewide contracts for goods and services, including 4338 information technology goods and services, except that the College shall purchase from and participate 4339 in contracts for communications services and telecommunications facilities entered into by the Virginia 4340 Information Technologies Agency pursuant to § 2.2-2011 of the Code of Virginia unless an exception is 4341 provided in the Appropriation Act or by other law, and provided that orders not placed through 4342 statewide contracts shall be processed directly or by integration or interface through the 4343 *Commonwealth's electronic procurement system;* 

4344 ii) shall use directly or by integration or interface the Commonwealth's electronic procurement 4345 system; and

4346 iii) shall adopt a small, woman-owned, and minority-owned ("SWAM") business program that is 4347 consistent with the Commonwealth's SWAM program.

4348 E. Implementation.

4349 To effect its implementation under the Act, and if the College remains in continued substantial 4350 compliance with the terms and conditions of this Management Agreement with the Commonwealth 4351 pursuant to  $\S$  23-38.88(D)(4) and the requirements of Chapter 4.10 of the Act, the College's 4352 procurement of goods, services, insurance, and construction, and the disposition of surplus materials 4353 shall be exempt from the Virginia Public Procurement Act, Chapter 43 (§ 2.2-4300 et seq.) of Title 2.2, except § 2.2-4342 and §§ 2.2-4367 through 2.2-4377; the oversight of the Virginia Information Technologies Agency, Chapter 20.1 (§ 2.2-2005 et. seq.) of Title 2.2, and the Information Technology 4354 4355 4356 Investment Board, Article 20 (§ 2.2-2457 et seq.) of Chapter 24 of Title 2.2; the state agency 4357 requirements regarding disposition of surplus materials and distribution of proceeds from the sale or 4358 recycling of surplus materials in §§ 2.2-1124 and 1125; the requirement to purchase from the 4359 Department for the Blind and Vision Impaired ("VIB") (§ 2.2-1117); and any other state statutes, rules, 4360 regulations or requirements relating to the procurement of goods, services, insurance, and construction, 4361 including but not limited to Article 3 (§ 2.2-1109 et seq.) of Chapter 11 of Title 2.2, regarding the duties, responsibilities and authority of the Division of Purchases and Supply of the Virginia Department 4362 of General Services, and Article 4 (§ 2.2-1129 et seq.) of Chapter 11 of Title 2.2, regarding the review 4363 and the oversight by the Division of Engineering and Buildings of the Virginia Department of General 4364

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Services of contracts for the construction of College capital projects and construction-related 4365 4366 professional services (§ 2.2-1132).

4367 V. COLLEGE PROCUREMENT POLICIES.

4368 A. General Competitive Principles.

4369 In connection with College procurements and the processes leading to award of contracts for goods, 4370 services, insurance, and construction, the College is committed to:

4371 seeking competition to the maximum practical degree, taking into account the size of the anticipated 4372 procurement, the term of the resulting contract and the likely extent of competition;

4373 conducting all procurements in an open, fair and impartial manner and avoiding any impropriety or 4374 the appearance of any impropriety;

4375 making procurement rules clear in advance of any competition:

providing access to the College 's business to all qualified vendors, firms and contractors, with no 4376 4377 potential bidder or offeror excluded arbitrarily or capriciously, while allowing the flexibility to engage 4378 in cooperative procurements and to meet special needs of the College;

4379 ensuring that specifications for purchases are fairly drawn so as not to favor unduly a particular 4380 vendor; and

providing for the free exchange of information between the College, vendors, firms or contractors 4381 4382 concerning the goods or services sought and offered while preserving the confidentiality of proprietary 4383 information.

4384 B. Access to Records.

4385 Procurement records shall be available to citizens or to interested persons, firms or corporations in 4386 accordance with the provisions of the Virginia Freedom of Information Act, Chapter 37 (§ 2.2-3700 et seq.) of Title 2.2 of the Code of Virginia, except those records exempt from disclosure pursuant to § 2.2-3705.1 (7), § 2.2-3705.1 (12), or § 2.2-3705.4 (4), or other applicable exemptions of the Virginia Freedom of Information Act, and § 2.2-4342 of the Virginia Public Procurement Act. 4387 4388 4389

4390 C. Cooperative Procurements and Alliances.

4391 In circumstances where the College determines and documents that statewide contracts for goods and 4392 services, including information technology and telecommunications goods and services, do not provide 4393 goods and services to the College that meet its business goals and objectives, the College is authorized 4394 to participate in cooperative procurements with other public or private organizations or entities, 4395 including other educational institutions, public-private partnerships, public bodies, charitable 4396 organizations, health care provider alliances and purchasing organizations, so long as the resulting contracts are procured competitively pursuant to subsections A through J of § 5 of the Rules Governing 4397 4398 Procurement of Goods, Services, Insurance, and Construction attached to this Policy as Attachment I and the purposes of this Policy are furthered. In the event the College engages in a cooperative 4399 4400 contract with a private organization or public-private partnership and the contract was not competitively procured pursuant to subsections A through J of § 5 of the Rules Governing Procurement of Goods, 4401 4402 Services, Insurance, and Construction attached to this Policy as Attachment 1, use of the contract by 4403 other state agencies, institutions and public bodies shall be prohibited. Notwithstanding all of the 4404 above, use of cooperative contracts shall conform to the business requirements of the Commonwealth's 4405 electronic procurement system, including the requirement for payment of applicable fees. By October 1 4406 of each year, the President, or his designee, shall make available to the Secretaries of Administration 4407 and Technology, the Joint Legislative Audit and Review Commission, and the Auditor of Public Accounts 4408 a list of all cooperative contracts and alliances entered into or used during the prior fiscal year. 4409

D. Training; Ethics in Contracting.

4410 The President, acting through his designee, shall take all necessary and reasonable steps to assure 4411 (i) that all College officials responsible for and engaged in procurements authorized by the Act and this 4412 Policy are knowledgeable regarding the requirements of the Act, this Policy, and the Ethics in Public 4413 Contracting provisions of the Virginia Public Procurement Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia, (ii) that only officials authorized by this Policy and any 4414 4415 procedures adopted by the President to implement this Policy are responsible for and engaged in such 4416 procurements, and (iii) that compliance with the Act and this Policy are achieved.

The College shall maintain an ongoing program to provide professional development opportunities to 4417 4418 its buying staff and to provide methods training to internal staff who are engaged in placing 4419 decentralized small purchase transactions. 4420

E. Ethics and College Procurements.

4421 In implementing the authority conferred by this Policy, the personnel administering any procurement 4422 shall adhere to the following provisions of the Code of Virginia: the Ethics in Public Contracting 4423 provisions of the Virginia Public Procurement Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia, the State and Local Government Conflict of Interests Act, Chapter 31 4424 4425 (§ 2.2-3100 et seq.) of Title 2.2, and the Virginia Governmental Frauds Act, Article 1.1 (§ 18.2-498.1 et 4426 seq.) of Chapter 12 of Title 18.2.

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4427 VI. COLLEGE SURPLUS MATERIALS POLICY AND PROCEDURES.

4428 The policy and procedures for disposal for surplus materials shall provide for the sale,
4429 environmentally-appropriate disposal, or recycling of surplus materials by the College and the retention
4430 of the resulting proceeds by the College.

**4431** *VII. ADOPTION AND EFFECTIVE DATES OF RULES AND IMPLEMENTING POLICIES AND* **4432** *PROCEDURES.* 

4433 The President shall adopt one or more comprehensive sets of specific procurement policies and 4434 procedures for the College, which, in addition to the Rules, implement applicable provisions of law and 4435 this Policy. College procurements shall be carried out in accordance with this Policy, the Rules, and any implementing policies and procedures adopted by the College. The implementing policies and 4436 4437 procedures (i) shall include the delegation of procurement authority by the Board to appropriate 4438 College officials who shall oversee College procurements of goods, services, insurance, and construction, including a grant of authority to such officials to engage in further delegation of authority 4439 4440 as the President deems appropriate, and (ii) shall remain consistent with the competitive principles set 4441 forth in Part V above.

Any implementing policies and procedures adopted pursuant to Part VII A above and the Rules shall become effective on the Effective Date of the College's initial Management Agreement with the Commonwealth, and, as of their effective date, shall be applicable to all procurements undertaken by the College on behalf of the College for goods, services, insurance, and construction. This Policy, the Rules, and any implementing policies and procedures adopted by the College shall not affect existing contracts already in effect.

4448 The Rules and College implementing policies and procedures for all College procurements of goods, 4449 services, insurance, and construction, and the disposition of surplus property shall be substantially 4450 consistent with the Commonwealth of Virginia Purchasing Manual for Institutions of Higher Education 4451 and their Vendors in their form as of the effective date of this Policy and as amended or changed in the future, and with College procedures specific to the Acquisition of Goods and Services. The Rules and 4452 4453 College implementing policies and procedures shall implement a system of competitive negotiation, and 4454 competitive sealed bidding when appropriate, for goods, services, including professional services as 4455 defined in the Rules, insurance, and construction.

4456 VIII. REQUIREMENTS FOR RULES AND IMPLEMENTING POLICIES AND PROCEDURES.
4457 A. Protests, Appeals and Debarment.

The Rules and College implementing policies and procedures for procurements other than capital 4458 4459 outlay shall include a process or processes for an administrative appeal by vendors, firms or 4460 Protests and appeals may challenge determinations of vendor, firm or contractor contractors. 4461 non-responsibility or ineligibility, or the award of contracts, provided that such protests and appeals are 4462 filed within the times specified by the Rules. Remedies available shall be limited to reversal of the 4463 action challenged or, where a contract already being performed is declared void, compensation for the 4464 cost of performance up to the time of such declaration. The Rules and College implementing policies 4465 and procedures also may establish the basis and process for debarment of any vendor, firm or 4466 contractor.

4467 B. Prompt Payment of Contractors and Subcontractors.

4468The Rules and College implementing policies and procedures shall include provisions related to4469prompt payment of outstanding invoices, which shall include payment of interest on properly-presented4470invoices outstanding more than seven (7) days beyond the payment date, at a rate no higher than the4471lowest prime rate charged by any commercial bank as published in the Wall Street Journal. The4472payment date shall be the later of thirty (30) days from the date of the receipt of goods or invoice, or4473the date established by the contract. All contracts also shall require prompt payment of subcontractors4474by the general contractor, upon receipt of payment by the College.

4475 C. Types of Procurements.

4476 The Rules and College implementing policies and procedures shall implement a system of competitive
4477 negotiation for professional services, as defined in the Rules, and shall implement purchasing
4478 procedures developed to maximize competition given the size and duration of the contract, and the needs
4479 of the College. Such policies and procedures may include special provisions for procurements such as
4480 emergency procurements, sole source procurements, brand name procurements, small purchases,
4481 procurements in which only one qualified vendor responds, and others.

**4482** D. Approval and Public Notice of Procurements.

4483 The Rules and College implementing policies and procedures shall provide for approval of
4484 solicitation documents by an authorized individual and for reasonable public notice of procurements,
4485 given the size and nature of the need and the applicability of any Virginia Freedom of Information Act
4486 exemption.

4487 E. Administration of Contracts.

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**4488** The Rules and College implementing policies and procedures shall contain provisions related to the administration of contracts, including contract claims, modifications, extensions and assignments.

4490 F. Non-Discrimination.

4491 The Rules and College implementing policies and procedures shall provide for a non-discriminatory
4492 procurement process that prohibits discrimination because of race, religion, color, sex or national origin
4493 of the bidder or offeror in the solicitation and award of contracts; and shall include appropriate
4494 provisions to effectuate fair and reasonable consideration of women-owned, minority-owned and small
4495 businesses and to promote and encourage a diversity of suppliers.

## ATTACHMENT 1

### Rules Governing Procurement of Goods, Services, Insurance, and Construction by a Public Institution of Higher Education of the Commonwealth of Virginia Governed by Subchapter 3 of the

Restructured Higher Education Financial and Administrative Operations Act,

Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia

4504 In accordance with the provisions of the Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of 4505 4506 Virginia, and in particular § 23-38.110 of the Act, the governing body of a public institution of higher 4507 education of the Commonwealth of Virginia that has entered into a Management Agreement with the 4508 Commonwealth pursuant to Subchapter 3 of the Act has adopted the following Rules Governing 4509 Procurement of Goods, Services, Insurance, and Construction to govern the procurement of goods, 4510 services, insurance, and construction by the Institution, excluding the University of Virginia Medical 4511 Center:

4512 § 1. Purpose. - The purpose of these Rules is to enunciate the public policies pertaining to
4513 procurement of good, services, insurance, and construction by the Institution from nongovernmental
4514 sources, to include governmental procurement that may or may not result in monetary consideration for
4515 either party. These Rules shall apply whether the consideration is monetary or nonmonetary and
4516 regardless of whether the Institution, the contractor, or some third party is providing the consideration.

 § 2. Scope of Procurement Authority. - Subject to these Rules, and the Institution's continued substantial compliance with the terms and conditions of its Management Agreement with the Commonwealth pursuant to § 23-38.88(D)(4) and the requirements of Chapter 4.10 of the Act, the Institution shall have and shall be authorized to have and exercise all of the authority relating to procurement of goods, services, insurance, and construction, including but not limited to capital outlay-related procurement and information technology-related procurement, that Institutions are authorized to exercise pursuant to Subchapter 3 of the Restructuring Act.

4524 § 3. Competition is the Priority. - To the end that the Institution shall obtain high quality goods and 4525 services at reasonable cost, that all procurement procedures be conducted in an open, fair and impartial 4526 manner with avoidance of any impropriety or appearance of impropriety, that all qualified vendors have 4527 access to the Institution's business and that no offeror be arbitrarily or capriciously excluded, it is the 4528 intent of the governing body of the Institution that competition be sought to the maximum feasible 4529 degree, that procurement procedures involve openness and administrative efficiency, that individual 4530 public bodies enjoy broad flexibility in fashioning details of such competition, that the rules governing 4531 contract awards be made clear in advance of the competition, that specifications reflect the procurement needs of the purchasing body rather than being drawn to favor a particular vendor, and that the 4532 4533 purchaser and vendor freely exchange information concerning what is sought to be procured and what is offered. The Institution may consider best value concepts when procuring goods and nonprofessional 4534 4535 services, but not construction or professional services. Professional services will be procured using a qualification-based selection process. The criteria, factors, and basis for consideration of best value and 4536 4537 the process for the consideration of best value shall be as stated in the procurement solicitation.

§ 4. Definitions. - As used in these Rules:

4539 "Affiliate" means an individual or business that controls, is controlled by, or is under common
4540 control with another individual or business. A person controls an entity if the person owns, directly or
4541 indirectly, more than 10 percent of the voting securities of the entity. For the purposes of this definition
4542 "voting security" means a security that (i) confers upon the holder the right to vote for the election of
4543 members of the board of directors or similar governing body of the business or (ii) is convertible into,
4544 or entitles the holder to receive, upon its exercise, a security that confers such a right to vote. A
4545 general partnership interest shall be deemed to be a voting security.

**4546** "Best value," as predetermined in the solicitation, means the overall combination of quality, price, **4547** and various elements of required services that in total are optimal relative to the Institution's needs.

**4548** *"Business" means any type of corporation, partnership, limited liability company, association, or sole* **4549** *proprietorship operated for profit.* 

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**4550** *"Competitive negotiation" is a method of contractor selection that includes the following elements:* 

4551 1. Issuance of a written Request for Proposal indicating in general terms that which is sought to be
4552 procured, specifying the factors that will be used in evaluating the proposal and containing or
4553 incorporating by reference the other applicable contractual terms and conditions, including any unique
4554 capabilities or qualifications that will be required of the contractor.

2. Public notice of the Request for Proposal at least 10 days prior to the date set for receipt of proposals by publication in a newspaper or newspapers of general circulation in the area in which the contract is to be performed so as to provide reasonable notice to the maximum number of offerors that can be reasonably anticipated to submit proposals in response to the particular request. Public notice also shall be published on the Department of General Services' central electronic procurement website and may be published on other appropriate websites. In addition, proposals may be solicited directly from potential contractors.

4562 3. a. Procurement of professional services. The procurement of professional services for capital 4563 projects shall be conducted using a qualification-based selection process. The Institution shall engage 4564 in individual discussions with two or more offerors deemed fully qualified, responsible and suitable on 4565 the basis of initial responses and with emphasis on professional competence, to provide the required services. Repetitive informal interviews shall be permissible. The offerors shall be encouraged to 4566 elaborate on their qualifications and performance data or staff expertise pertinent to the proposed 4567 4568 project, as well as alternative concepts. The Request for Proposal shall not, however, request that 4569 offerors furnish estimates of man-hours or cost for services. At the discussion stage, the Institution may 4570 discuss nonbinding estimates of total project costs, including, but not limited to, life-cycle costing, and 4571 where appropriate, nonbinding estimates of price for services. Proprietary information from competing offerors shall not be disclosed to the public or to competitors. At the conclusion of discussion, outlined 4572 4573 in this subdivision, on the basis of evaluation factors published in the Request for Proposal and all 4574 information developed in the selection process to this point, the Institution shall select in the order of 4575 preference two or more offerors whose professional qualifications and proposed services are deemed 4576 most meritorious. Negotiations shall then be conducted, beginning with the offeror ranked first. If a 4577 contract satisfactory and advantageous to the Institution can be negotiated at a price considered fair 4578 and reasonable, the award shall be made to that offeror. Otherwise, negotiations with the offeror 4579 ranked first shall be formally terminated and negotiations conducted with the offeror ranked second, and 4580 so on until such a contract can be negotiated at a fair and reasonable price. Should the Institution 4581 determine in writing and in its sole discretion that only one offeror is fully qualified, or that one offeror 4582 is clearly more highly qualified and suitable than the others under consideration, a contract may be 4583 negotiated and awarded to that offeror.

4584 A contract for architectural or professional engineering services relating to construction projects may 4585 be negotiated by the Institution, for multiple projects provided (i) the projects require similar experience 4586 and expertise, and (ii) the nature of the projects is clearly identified in the Request for Proposal. Under 4587 such contract, (a) the fair and reasonable prices, as negotiated, shall be used in determining the cost of 4588 each project performed, (b) the sum of all projects performed in one contract term shall be as set in the 4589 Request for Proposal; and (c) the project fee of any single project shall not exceed the term limit as set 4590 in the Request for Proposal. Any unused amounts from any contract term may be carried forward. Competitive negotiations for such contracts may result in awards to more than one offeror provided the 4591 4592 Request for Proposal stated the potential for a multi-vendor award. Multiphase professional services 4593 contracts satisfactory and advantageous to the Institution for environmental, location, design and 4594 inspection work regarding construction of infrastructure projects may be negotiated and awarded based 4595 on qualifications at a fair and reasonable price for the first phase only, when completion of the earlier 4596 phases is necessary to provide information critical to the negotiation of a fair and reasonable price for succeeding phases. Prior to the procurement of any such contract, the Institution shall state the anticipated intended total scope of the project and determine in writing that the nature of the work is 4597 4598 4599 such that the best interests of such Institution require awarding the contract.

4600 b. Procurement of other than professional services. Selection shall be made of two or more offerors 4601 deemed to be fully qualified and best suited among those submitting proposals, on the basis of the 4602 factors involved in the Request for Proposal, including price if so stated in the Request for Proposal. 4603 Negotiations shall then be conducted with each of the offerors so selected. Price shall be considered, 4604 but need not be the sole determining factor. After negotiations have been conducted with each offeror 4605 so selected, the Institution shall select the offeror which, in its opinion, has made the best proposal, and 4606 shall award the contract to that offeror. When the terms and conditions of multiple awards are so 4607 provided in the Request for Proposal, awards may be made to more than one offeror. Should the 4608 Institution determine in writing and in its sole discretion that only one offeror has made the best proposal, a contract may be negotiated and awarded to that offeror. 4609

4610 "Competitive sealed bidding" is a method of contractor selection, other than for professional

4611 services, which includes the following elements:

4612 1. Issuance of a written Invitation to Bid containing or incorporating by reference the specifications 4613 and contractual terms and conditions applicable to the procurement. Unless the Institution has provided 4614 for prequalification of bidders, the Invitation to Bid shall include a statement of any requisite qualifications of potential contractors. When it is impractical to prepare initially a purchase description 4615 4616 to support an award based on prices, an Invitation to Bid may be issued requesting the submission of 4617 unpriced offers to be followed by an Invitation to Bid limited to those bidders whose offers have been 4618 qualified under the criteria set forth in the first solicitation.

4619 2. Public notice of the Invitation to Bid at least 10 days prior to the date set for receipt of bids by publication on the Department of General Services' central electronic procurement website. Public 4620 4621 notice also may be published in a newspaper of general circulation or on other appropriate websites, or both. In addition, bids may be solicited directly from potential contractors. Any additional solicitations 4622 4623 shall include businesses selected from a list made available by the Department of Minority Business 4624 Enterprise. 4625

3. Public opening and announcement of all bids received.

4626 4. Evaluation of bids based upon the requirements set forth in the invitation, which may include 4627 special qualifications of potential contractors, life-cycle costing, value analysis, and any other criteria 4628 such as inspection, testing, quality, workmanship, delivery, and suitability for a particular purpose, 4629 which are helpful in determining acceptability.

4630 5. Award to the lowest responsive and responsible bidder. When the terms and conditions of 4631 multiple awards are so provided in the Invitation to Bid, awards may be made to more than one bidder.

4632 "Construction" means building, altering, repairing, improving or demolishing any structure, building or highway, and any draining, dredging, excavation, grading or similar work upon real property. "Construction management contract" means a contract in which a party is retained by the owner to 4633

4634 4635 coordinate and administer contracts for construction services for the benefit of the owner, and may also 4636 include, if provided in the contract, the furnishing of construction services to the owner.

4637 "Covered Institution" or "Institution" means, on and after the effective date of the initial management 4638 agreement with the Commonwealth of Virginia, a public institution of higher education of the 4639 Commonwealth that has entered into a management agreement with the Commonwealth to be governed 4640 by the provisions of Subchapter 3 of the Restructuring Act.

4641 "Design-build contract" means a contract between the Institution and another party in which the 4642 party contracting with the Institution agrees to both design and build the structure, roadway or other 4643 item specified in the contract.

4644 "Goods" means all material, equipment, supplies, and printing, including information technology and 4645 telecommunications goods such as automated data processing hardware and software.

4646 "Informality" means a minor defect or variation of a bid or proposal from the exact requirements of 4647 the Invitation to Bid, or the Request for Proposal, which does not affect the price, quality, quantity or 4648 delivery schedule for the goods, services or construction being procured.

4649 "Multiphase professional services contract" means a contract for the providing of professional 4650 services where the total scope of work of the second or subsequent phase of the contract cannot be 4651 specified without the results of the first or prior phase of the contract.

4652 "Nonprofessional services" means any services not specifically identified as professional services in 4653 the definition of professional services and includes small construction projects valued not over 4654 \$1,000,000; provided that subdivision 3a of the definition of "competitive negotiation" in this section 4655 shall still apply to professional services for such small construction projects.

"Potential bidder or offeror" for the purposes of §§ 50 and 54 of these Rules means a person who, 4656 4657 at the time the Institution negotiates and awards or proposes to award a contract, is engaged in the 4658 sale or lease of goods, or the sale of services, insurance or construction, of the type to be procured 4659 under the contract, and who at such time is eligible and qualified in all respects to perform that 4660 contract, and who would have been eligible and qualified to submit a bid or proposal had the contract 4661 been procured through competitive sealed bidding or competitive negotiation.

4662 "Professional services" means work performed by an independent contractor within the scope of the 4663 practice of accounting, actuarial services, architecture, land surveying, landscape architecture, law, 4664 dentistry, medicine, optometry, pharmacy or professional engineering.

4665 "Public body" means any legislative, executive or judicial body, agency, office, department, authority, 4666 post, commission, committee, institution, board or political subdivision created by law to exercise some 4667 sovereign power or to perform some governmental duty, and empowered by law to undertake the activities described in these Rules. 4668

4669 "Public contract" means an agreement between the Institution and a nongovernmental source that is 4670 enforceable in a court of law.

"Responsible bidder" or "offeror" means a person who has the capability, in all respects, to perform 4671 4672 fully the contract requirements and the moral and business integrity and reliability that will assure good

4673 faith performance, and who has been prequalified, if required.

4674 "Responsive bidder" means a person who has submitted a bid that conforms in all material respects 4675 to the Invitation to Bid.

4676 "Restructuring Act" or "Act" means the Restructured Higher Education Financial and Administrative 4677 Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.

"Rules" means these Rules Governing Procurement of Goods, Services, Insurance, and Construction 4678 4679 adopted by the governing body of the Covered Institution.

4680 "Reverse auctioning" means a procurement method wherein bidders are invited to bid on specified 4681 goods or nonprofessional services through real-time electronic bidding, with the award being made to the lowest responsive and responsible bidder. During the bidding process, bidders' prices are revealed 4682 4683 and bidders shall have the opportunity to modify their bid prices for the duration of the time period 4684 established for bid opening.

4685 "Services" means any work performed by an independent contractor wherein the service rendered 4686 does not consist primarily of acquisition of equipment or materials, or the rental of equipment, materials 4687 and supplies.

4688 "Sheltered workshop" means a work-oriented rehabilitative facility with a controlled working 4689 environment and individual goals that utilizes work experience and related services for assisting the 4690 handicapped person to progress toward normal living and a productive vocational status.

4691 § 5. Methods of procurement. -

4692 A. All public contracts with nongovernmental contractors for the purchase or lease of goods, or for 4693 the purchase of services, insurance, or construction, shall be awarded after competitive sealed bidding, 4694 or competitive negotiation as provided in this section, unless otherwise authorized by law.

4695 B. Professional services shall be procured by competitive negotiation. Qualification-based selection 4696 shall be used for design services. 4697

C. Goods, services, or insurance may be procured by competitive negotiation.

4698 D. Construction may be procured only by competitive sealed bidding, except that competitive 4699 negotiation may be used in the following instances upon a determination made in advance by the 4700 Institution and set forth in writing that competitive sealed bidding is either not practicable or not 4701 fiscally advantageous to the public, which writing shall document the basis for this determination:

4702 1. By the Institution on a fixed price design-build basis or construction management basis under 4703 § 7;

4704 2. By the Institution for the construction, alteration, repair, renovation or demolition of buildings;

4705 3. By the Institution for the construction of highways and any draining, dredging, excavation, 4706 grading or similar work upon real property; or

4707 Upon a determination in writing that there is only one source practically available for that Е. 4708 which is to be procured, a contract may be negotiated and awarded to that source without competitive 4709 sealed bidding or competitive negotiation. The writing shall document the basis for this determination. 4710 The Institution shall issue a written notice stating that only one source was determined to be practicably 4711 available, and identifying that which is being procured, the contractor selected, and the date on which the contract was or will be awarded. This notice shall be posted in a designated public area, which may 4712 4713 be the Department of General Services' website for the Commonwealth's central electronic procurement 4714 system, or published in a newspaper of general circulation on the day the Institution awards or 4715 announces its decision to award the contract, whichever occurs first. Public notice shall also be 4716 published on the Department of General Services' website for the Commonwealth's central electronic 4717 procurement system and may be published on other appropriate websites.

In case of emergency, a contract may be awarded without competitive sealed bidding or 4718 F. 4719 competitive negotiation; however, such procurement shall be made with such competition as is 4720 practicable under the circumstances. A written determination of the basis for the emergency and for the 4721 selection of the particular contractor shall be included in the contract file. The Institution shall issue a 4722 written notice stating that the contract is being awarded on an emergency basis, and identifying that 4723 which is being procured, the contractor selected, and the date on which the contract was or will be 4724 awarded. This notice shall be posted in a designated public area, which may be the Department of 4725 General Services' website for the Commonwealth's central electronic procurement system, or published 4726 in a newspaper of general circulation on the day the Institution awards or announces its decision to 4727 award the contract, whichever occurs first, or as soon thereafter as is practicable. Public notice may 4728 also be published on the Department of General Services' website for the Commonwealth's central 4729 electronic procurement system and other appropriate websites.

4730 The Institution may establish purchase procedures, if adopted in writing, not requiring G. 4731 competitive sealed bids or competitive negotiation for single or term contracts for goods and services 4732 other than professional services if the aggregate or the sum of all phases is not expected to exceed \$50,000; however, such small purchase procedures shall provide for competition wherever practicable. 4733

4734 Н. The Institution may establish purchase procedures, if adopted in writing, not requiring 4735 competitive negotiation for single or term contracts for professional services if the aggregate or the sum 4736 of all phases is not expected to exceed \$50,000; however such small purchase procedures shall provide 4737 for competition wherever practicable.

4738 Upon a determination made in advance by the Institution and set forth in writing that the I. 4739 purchase of goods, products or commodities from a public auction sale is in the best interests of the 4740 public, such items may be purchased at the auction, including online public auctions. The writing shall 4741 document the basis for this determination.

4742 J. The purchase of goods or nonprofessional services, but not construction or professional services, 4743 may be made by reverse auctioning.

4744 § 6. Cooperative procurement.

4745 A. In circumstances where the Institution determines and documents that statewide contracts for 4746 goods and services, including information technology and telecommunications goods and services, do 4747 not provide goods and services to the Institution that meet its business goals and objectives, the 4748 Institution is authorized to participate in, sponsor, conduct, or administer a cooperative procurement 4749 arrangement on behalf of or in conjunction with public bodies, public or private health or educational institutions, other public or private organizations or entities, including public-private partnerships, 4750 charitable organizations, health care provider alliances or purchasing organizations or entities, or with 4751 4752 public agencies or institutions or group purchasing organizations of the several states, territories of the 4753 United States, or the District of Columbia, for the purpose of combining requirements to effect cost savings or reduce administrative expense in any acquisition of goods and services, other than professional services. The Institution may purchase from any authority, department, agency, institution, 4754 4755 city, county, town, or other political subdivision of the Commonwealth's contract even if it did not 4756 participate in the request for proposal or invitation to bid, if the request for proposal or invitation to 4757 4758 bid specified that the procurement was being conducted on behalf of other public bodies. In such 4759 instances, deviation from the procurement procedures set forth in these Rules and the administrative 4760 policies and procedures established to implement these Rules shall be permitted. Notwithstanding all of the above, use of cooperative contracts shall conform to the business requirements of the 4761 4762 Commonwealth's electronic procurement system, including the requirement for payment of applicable 4763 fees. Nothing herein shall prohibit the payment by direct or indirect means of any administrative fee 4764 that will allow for participation in any such arrangement.

4765 In circumstances where statewide contracts for goods and services, including information В. 4766 technology and telecommunications goods and services, do not provide goods and services to meet the 4767 Institution's business goals and objectives, and as authorized by the United States Congress and 4768 consistent with applicable federal regulations, and provided the terms of the contract permit such 4769 purchases:

4770 1. The Institution may purchase goods and nonprofessional services, from a U.S. General Services Administration contract or a contract awarded by any other agency of the U.S. government; and 4771

4772 The Institution may purchase telecommunications and information technology goods and 2. 4773 nonprofessional services from a U.S. General Services Administration contract or a contract awarded by 4774 any other agency of the U.S. government. 4775

§ 7. Design-build or construction management contracts authorized. -

4776 A. Notwithstanding any other provisions of law, the Institution may enter into contracts on a fixed 4777 price design-build basis or construction management basis in accordance with the provisions of this 4778 section.

4779 B. Procurement of construction by the design-build or construction management method shall be a 4780 two-step competitive negotiation process. In the first step, offerors shall be requested to submit their qualifications. Based upon the information submitted and any other relevant information which the 4781 4782 Commonwealth may obtain, no more than five offerors deemed most suitable for the project shall be 4783 selected by the Commonwealth and requested to submit proposals. 4784

§ 8. Modification of the contract. -

4785 A. A contract awarded by the Institution may include provisions for modification of the contract 4786 during performance, but no fixed-price contract may be increased by more than twenty-five percent of 4787 the amount of the contract or \$50,000, whichever is greater, without the advance written approval of 4788 the Institution's president or his designee. In no event may the amount of any contract, without 4789 adequate consideration, be increased for any purpose, including, but not limited to, relief of an offeror 4790 from the consequences of an error in its bid or offer.

4791 B. The Institution may extend the term of an existing contract for services to allow completion of 4792 any work undertaken but not completed during the original term of the contract.

4793 C. Nothing in this section shall prevent the Institution from placing greater restrictions on contract 4794 modifications.

4795 § 9. Discrimination prohibited; participation of small, women- and minority-owned business. -

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4796 A. In the solicitation or awarding of contracts, the Institution shall not discriminate against a bidder
4797 or offeror because of race, religion, color, sex, national origin, age, disability, or any other basis
4798 prohibited by state law relating to discrimination in employment. Whenever solicitations are made, the
4799 Institution shall include businesses selected from a list made available by the Department of Minority
4800 Business Enterprise.

B. The Institution shall establish programs consistent with this section to facilitate the participation of small businesses and businesses owned by women and minorities in procurement transactions. The programs established shall be in writing and shall include cooperation with the Department of Minority Business Enterprise, the United States Small Business Administration, and other public or private agencies. The Institution shall submit annual progress reports on minority business procurement to the Department of Minority Business Enterprise.

4807 C. Whenever there exists (i) a rational basis for small business enhancement or (ii) a persuasive
4808 analysis that documents a statistically significant disparity between the availability and utilization of
4809 women- and minority-owned businesses, the Governor is by law authorized and encouraged to require
4810 the Institution to implement appropriate enhancement or remedial measures consistent with prevailing
4811 law.

4812 D. In the solicitation or awarding of contracts, the Institution shall not discriminate against a bidder
4813 or offeror because the bidder or offeror employs ex-offenders unless it has made a written determination
4814 that employing ex-offenders on the specific contract is not in its best interest.

**4815** § 10. Employment discrimination by contractor prohibited; required contract provisions. - The **4816** Institution shall include in every contract of more than \$10,000 the following provisions:

**4817** 1. During the performance of this contract, the contractor agrees as follows:

a. The contractor will not discriminate against any employee or applicant for employment because
of race, religion, color, sex, national origin, age, disability, or other basis prohibited by state law
relating to discrimination in employment, except where there is a bona fide occupational qualification
reasonably necessary to the normal operation of the contractor. The contractor agrees to post in
conspicuous places, available to employees and applicants for employment, notices setting forth the
provisions of this nondiscrimination clause.

**4824** b. The contractor, in all solicitations or advertisements for employees placed by or on behalf of the contractor, will state that such contractor is an equal opportunity employer.

4826 c. Notices, advertisements and solicitations placed in accordance with federal law, rule or regulation 4827 shall be deemed sufficient for the purpose of meeting the requirements of this section.

4828 2. The contractor will include the provisions of the foregoing paragraphs a, b and c in every
4829 subcontract or purchase order of over \$10,000, so that the provisions will be binding upon each
4830 subcontractor or vendor.

**4831** § 11. Drug-free workplace to be maintained by contractor; required contract provisions. - The **4832** Institution shall include in every contract over \$10,000 the following provisions:

4833 During the performance of this contract, the contractor agrees to (i) provide a drug-free workplace 4834 for the contractor's employees; (ii) post in conspicuous places, available to employees and applicants for 4835 employment, a statement notifying employees that the unlawful manufacture, sale, distribution, 4836 dispensation, possession, or use of a controlled substance or marijuana is prohibited in the contractor's 4837 workplace and specifying the actions that will be taken against employees for violations of such 4838 prohibition; (iii) state in all solicitations or advertisements for employees placed by or on behalf of the 4839 contractor that the contractor maintains a drug-free workplace; and (iv) include the provisions of the 4840 foregoing clauses in every subcontract or purchase order of over \$10,000, so that the provisions will be 4841 binding upon each subcontractor or vendor.

 For the purposes of this section, "drug-free workplace" means a site for the "performance of work done in connection with a specific contract awarded to a contractor in accordance with these Rules, the employees of whom are prohibited from engaging in the unlawful manufacture, sale, distribution, dispensation, possession or use of any controlled substance or marijuana during the performance of the contract.

4847 § 12. Use of brand names. - Unless otherwise provided in the Invitation to Bid, the name of a
4848 certain brand, make or manufacturer shall not restrict bidders to the specific brand, make or
4849 manufacturer named and shall be deemed to convey the general style, type, character, and quality of the
4850 article desired. Any article that the Institution in its sole discretion determines to be the equal of that
4851 specified, considering quality, workmanship, economy of operation, and suitability for the purpose
4852 intended, shall be accepted.

4853 § 13. Comments concerning specifications. - The Institution shall establish procedures whereby
4854 comments concerning specifications or other provisions in Invitations to Bid or Requests for Proposal
4855 can be received and considered prior to the time set for receipt of bids or proposals or award of the
4856 contract.

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4857 § 14. Prequalification generally; prequalification for construction. -

4858 A. Prospective contractors may be prequalified for particular types of supplies, services, insurance or
4859 construction, and consideration of bids or proposals limited to prequalified contractors. Any
4860 prequalification procedure shall be established in writing and sufficiently in advance of its
4861 implementation to allow potential contractors a fair opportunity to complete the process.

4862 B. Any prequalification of prospective contractors for construction by the Institution shall be
4863 pursuant to a prequalification process for construction projects adopted by the Institution. The process
4864 shall be consistent with the provisions of this section.

The application form used in such process shall set forth the criteria upon which the qualifications
of prospective contractors will be evaluated. The application form shall request of prospective
contractors only such information as is appropriate for an objective evaluation of all prospective
contractors pursuant to such criteria. The form shall allow the prospective contractor seeking
prequalification to request, by checking the appropriate box, that all information voluntarily submitted
by the contractor pursuant to this subsection shall be considered a trade secret or proprietary
information subject to the provisions of subsection D of § 34 of these Rules.

4872 In all instances in which the Institution requires prequalification of potential contractors for
4873 construction projects, advance notice shall be given of the deadline for the submission of
4874 prequalification applications. The deadline for submission shall be sufficiently in advance of the date
4875 set for the submission of bids for such construction so as to allow the procedures set forth in this
4876 subsection to be accomplished.

4877 At least thirty days prior to the date established for submission of bids or proposals under the procurement of the contract for which the prequalification applies, the Institution shall advise in writing each contractor who submitted an application whether that contractor has been prequalified. In the event that a contractor is denied prequalification, the written notification to the contractor shall state the reasons for the denial of prequalification and the factual basis of such reasons.

**4882** A decision by the Institution denying prequalification under the provisions of this subsection shall be **4883** final and conclusive unless the contractor appeals the decision as provided in § 54 of these Rules.

**4884** *C.* The Institution may deny prequalification to any contractor only if the Institution finds one of the **4885** following:

4886
1. The contractor does not have sufficient financial ability to perform the contract that would result
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**4891** 2. The contractor does not have appropriate experience to perform the construction project in question;

4893 3. The contractor or any officer, director or owner thereof has had judgments entered against him
4894 within the past ten years for the breach of contracts for governmental or nongovernmental construction,
4895 including, but not limited to, design-build or construction management;

4896 4. The contractor has been in substantial noncompliance with the terms and conditions of prior 4897 construction contracts with the Institution without good cause. If the Institution has not contracted with 4898 a contractor in any prior construction contracts, the Institution may deny pregualification if the 4899 contractor has been in substantial noncompliance with the terms and conditions of comparable 4900 construction contracts with another public body without good cause. The Institution may not utilize this provision to deny prequalification unless the facts underlying such substantial noncompliance were 4901 4902 documented in writing in the prior construction project file and such information relating thereto given 4903 to the contractor at that time, with the opportunity to respond;

5. The contractor or any officer, director, owner, project manager, procurement manager or chief
financial official thereof has been convicted within the past ten years of a crime related to governmental
or nongovernmental construction or contracting, including, but not limited to, a violation of (i) Article 6
(§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia, (ii) the Virginia Governmental
Frauds Act (§ 18.2-498.1 et seq.), (iii) Chapter 4.2 (§ 59.1-68.6 et seq.) of Title 59.1, or (iv) any
substantially similar law of the United States or another state;

4910 6. The contractor or any officer, director or owner thereof is currently debarred pursuant to an
4911 established debarment procedure from bidding or contracting by any public body, agency of another
4912 state or agency of the federal government; and

4913 7. The contractor failed to provide to the Institution in a timely manner any information requested4914 by the Institution relevant to subdivisions 1 through 6 of this subsection.

4915 § 15. Negotiation with lowest responsible bidder. - Unless canceled or rejected, a responsive bid
4916 from the lowest responsible bidder shall be accepted as submitted, except that if the bid from the lowest
4917 responsible bidder exceeds available funds, the Institution may negotiate with the apparent low bidder to
4918 obtain a contract price within available funds. However, the negotiation may be undertaken only under

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4919 conditions and procedures described in writing and approved by the Institution prior to issuance of the 4920 Invitation to Bid and summarized therein.

4921 § 16. Cancellation, rejection of bids; waiver of informalities. -

A. An Invitation to Bid, a Request for Proposal, any other solicitation, or any and all bids or proposals, may be canceled or rejected. The reasons for cancellation or rejection shall be made part of 4922 4923 4924 the contract file. The Institution shall not cancel or reject an Invitation to Bid, a Request for Proposal, 4925 any other solicitation, bid or proposal pursuant to this section solely to avoid awarding a contract to a 4926 particular responsive and responsible bidder or offeror.

4927 B. The Institution may waive informalities in bids.

§ 17. Exclusion of insurance bids prohibited. - Notwithstanding any other provision of law, no 4928 4929 insurer licensed to transact the business of insurance in the Commonwealth or approved to issue surplus 4930 lines insurance in the Commonwealth shall be excluded from presenting an insurance bid proposal to 4931 the Institution in response to a request for proposal or an invitation to bid. Nothing in this section shall 4932 preclude the Institution from debarring a prospective insurer pursuant to § 18.

4933 § 18. Debarment. - Prospective contractors may be debarred from contracting for particular types of 4934 supplies, services, insurance or construction, for specified periods of time. Any debarment procedure 4935 shall be established in writing by the Institution. Any debarment procedure may provide for debarment 4936 on the basis of a contractor's unsatisfactory performance for the Institution.

4937 § 19. Purchase programs for recycled goods; Institution responsibilities. -

4938 A. The Institution may implement a purchase program for recycled goods and may coordinate its 4939 efforts so as to achieve the goals and objectives set forth in §§ 10.1-1425.6, 10.1-1425.7, 10.1-1425.8 of 4940 the Code of Virginia and §§ 20 and 22 of these Rules.

4941 B. The Department of Environmental Quality, with advice from the Virginia Recycling Markets 4942 Development Council, shall advise the Institution concerning the designation of recycled goods.

4943 § 20. Preference for Virginia products with recycled content and for Virginia firms.

4944 A. In the case of a tie bid, preference shall be given to goods produced in Virginia, goods or 4945 services or construction provided by Virginia persons, firms or corporations; otherwise the tie shall be 4946 decided by lot.

4947 B. Whenever any bidder is a resident of any other state and such state under its laws allows a 4948 resident contractor of that state a preference, a like preference may be allowed by the Institution to the 4949 lowest responsive and responsible bidder who is a resident of Virginia.

4950 C. Notwithstanding the provisions of subsections A and B, in the case of a tie bid in instances where 4951 goods are being offered, and existing price preferences have already been taken into account, preference 4952 shall be given to the bidder whose goods contain the greatest amount of recycled content.

4953 § 21. Preference for Virginia coal used in the Institution. - In determining the award of any contract 4954 for coal to be purchased for use in the Institution with state funds, the Institution shall procure using 4955 competitive sealed bidding and shall award to the lowest responsive and responsible bidder offering 4956 coal mined in Virginia so long as its bid price is not more than four percent greater than the bid price 4957 of the low responsive and responsible bidder offering coal mined elsewhere. 4958

§ 22. Preference for recycled paper and paper products used by the Institution. -

4959 A. In determining the award of any contract for paper and paper products to be purchased for use 4960 by the Institution, it shall competitively procure recycled paper and paper products of a quality suitable 4961 for the purpose intended, so long as the price is not more than ten percent greater than the price of the 4962 low responsive and responsible bidder or offeror offering a product that does not qualify under 4963 subsection B.

4964 B. For purposes of this section, recycled paper and paper products means any paper or paper 4965 products meeting the EPA Recommended Content Standards as defined in 40 C.F.R. Part 247.

4966 § 23. Withdrawal of bid due to error. -

4967 A bidder for a public construction contract, other than a contract for construction or Α. 4968 maintenance of public highways, may withdraw his bid from consideration if the price bid was 4969 substantially lower than the other bids due solely to a mistake in the bid, provided the bid was 4970 submitted in good faith, and the mistake was a clerical mistake as opposed to a judgment mistake, and 4971 was actually due to an unintentional arithmetic error or an unintentional omission of a quantity of 4972 work, labor or material made directly in the compilation of a bid, which unintentional arithmetic error 4973 or unintentional omission can be clearly shown by objective evidence drawn from inspection of original 4974 work papers, documents and materials used in the preparation of the bid sought to be withdrawn.

4975 If a bid contains both clerical and judgment mistakes, a bidder may withdraw his bid from 4976 consideration if the price bid would have been substantially lower than the other bids due solely to the 4977 clerical mistake, that was an unintentional arithmetic error or an unintentional omission of a quantity of 4978 work, labor or material made directly in the compilation of a bid that shall be clearly shown by 4979 objective evidence drawn from inspection of original work papers, documents and materials used in the

4980 preparation of the bid sought to be withdrawn.

4981 One of the following procedures for withdrawal of a bid shall be selected by the Institution and 4982 stated in the advertisement for bids: (i) the bidder shall give notice in writing of his claim of right to 4983 withdraw his bid within two business days after the conclusion of the bid opening procedure and shall **4984** submit original work papers with such notice; or (ii) the bidder shall submit to the Institution or 4985 designated official his original work papers, documents and materials used in the preparation of the bid 4986 within one day after the date fixed for submission of bids. The work papers shall be delivered by the 4987 bidder in person or by registered mail at or prior to the time fixed for the opening of bids. In either 4988 instance, the work papers, documents and materials may be considered as trade secrets or proprietary 4989 information subject to the conditions of subsection F of § 34 of these Rules. The bids shall be opened one day following the time fixed by the Institution for the submission of bids. Thereafter, the bidder 4990 4991 shall have two hours after the opening of bids within which to claim in writing any mistake as defined 4992 herein and withdraw his bid. The contract shall not be awarded by the Institution until the two-hour 4993 period has elapsed. The mistake shall be proved only from the original work papers, documents and 4994 materials delivered as required herein.

4995 B. The Institution may establish procedures for the withdrawal of bids for other than construction 4996 contracts.

4997 C. No bid shall be withdrawn under this section when the result would be the awarding of the 4998 contract on another bid of the same bidder or of another bidder in which the ownership of the 4999 withdrawing bidder is more than five percent.

5000 D. If a bid is withdrawn in accordance with this section, the lowest remaining bid shall be deemed 5001 to be the low bid.

5002 E. No bidder who is permitted to withdraw a bid shall, for compensation, supply any material or 5003 labor to or perform any subcontract or other work agreement for the person or firm to whom the 5004 contract is awarded or otherwise benefit, directly or indirectly, from the performance of the project for 5005 which the withdrawn bid was submitted.

5006 F. If the Institution denies the withdrawal of a bid under the provisions of this section, it shall notify 5007 the bidder in writing stating the reasons for its decision and award the contract to such bidder at the 5008 bid price, provided such bidder is a responsible and responsive bidder.

5009 § 24. Contract Pricing Arrangements. -

5010 A. Public contracts may be awarded on a fixed price or cost reimbursement basis, or on any other 5011 basis that is not prohibited by these Rules.

5012 B. Except in case of emergency affecting the public health, safety or welfare, no public contract 5013 shall be awarded on the basis of cost plus a percentage of cost.

5014 C. A policy or contract of insurance or prepaid coverage having a premium computed on the basis of claims paid or incurred, plus the insurance carrier's administrative costs and retention stated in 5015 5016 whole or part as a percentage of such claims, shall not be prohibited by this section. 5017

§ 25. Workers' compensation requirements for construction contractors and subcontractors. -

5018 A. No contractor shall perform any work on a construction project of the Institution unless he (i) 5019 has obtained, and continues to maintain for the duration of the work, workers' compensation coverage 5020 required pursuant to the provisions of Chapter 8 (§ 65.2-800 et seq.) of Title 65.2 and (ii) provides 5021 prior to the award of contract, on a form furnished by the Institution, evidence of such coverage.

5022 B. The Department of General Services shall provide the form to the Institution. Failure of the 5023 Institution to provide the form prior to the award of contract shall waive the requirements of clause (ii) 5024 of subsection A.

5025 C. No subcontractor shall perform any work on a construction project of the Institution unless he has obtained, and continues to maintain for the duration of such work, workers' compensation coverage 5026 5027 required pursuant to the provisions of Chapter 8 (§ 65.2-800 et seq.) of Title 65.2. 5028

§ 26. Retainage on construction contracts. -

5029 A. In any contract issued by the Institution for construction that provides for progress payments in 5030 installments based upon an estimated percentage of completion, the contractor shall be paid at least 5031 ninety-five percent of the earned sum when payment is due, with no more than five percent being 5032 retained to ensure faithful performance of the contract. All amounts withheld may be included in the 5033 final payment.

5034 B. Any subcontract for a public project that provides for similar progress payments shall be subject 5035 to the provisions of this section.

5036 § 27. Public construction contract provisions barring damages for unreasonable delays declared 5037 void. -

5038 A. Any provision contained in any public construction contract of the Institution that purports to 5039 waive, release, or extinguish the rights of a contractor to recover costs or damages for unreasonable 5040 delay in performing such contract, either on his behalf or on behalf of his subcontractor if and to the 5041 extent the delay is caused by acts or omissions of the Institution, its agents or employees and due to

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5042 causes within their control shall be void and unenforceable as against public policy.

5043 В. Subsection A shall not be construed to render void any provision of a public construction 5044 contract awarded by the Institution that:

5045 1. Allows the recovery of that portion of delay costs caused by the acts or omissions of the 5046 contractor, or its subcontractors, agents or employees;

- 5047 2. Requires notice of any delay by the party claiming the delay;
- 5048 3. Provides for liquidated damages for delay; or 5049
  - 4. Provides for arbitration or any other procedure designed to settle contract disputes.

5050 C. A contractor making a claim against the Institution for costs or damages due to the alleged 5051 delaying of the contractor in the performance of its work under any public construction contract of the Institution shall be liable to the Institution and shall pay it for a percentage of all costs incurred by the 5052 5053 Institution in investigating, analyzing, negotiating, litigating and arbitrating the claim, which percentage shall be equal to the percentage of the contractor's total delay claim that is determined through 5054 5055 litigation or arbitration to be false or to have no basis in law or in fact.

5056 D. If the Institution denies a contractor's claim for costs or damages due to the alleged delaying of 5057 the contractor in the performance of work under any public construction contract for the Institution, it shall be liable to and shall pay such contractor a percentage of all costs incurred by the contractor to 5058 5059 investigate, analyze, negotiate, litigate and arbitrate the claim. The percentage paid by the Institution 5060 shall be equal to the percentage of the contractor's total delay claim for which the Institution's denial is 5061 determined through litigation or arbitration to have been made in bad faith.

§ 28. Bid bonds. -5062

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5063 Except in cases of emergency, all bids or proposals for construction contracts in excess of Α. 5064 \$1,000,000 shall be accompanied by a bid bond from a surety company selected by the bidder that is 5065 authorized to do business in Virginia, as a guarantee that if the contract is awarded to the bidder, he 5066 will enter into the contract for the work mentioned in the bid. The amount of the bid bond shall not 5067 exceed five percent of the amount bid.

5068 B. No forfeiture under a bid bond shall exceed the lesser of (i) the difference between the bid for 5069 which the bond was written and the next low bid, or (ii) the face amount of the bid bond.

5070 C. Nothing in this section shall preclude the Institution from requiring bid bonds to accompany bids 5071 or proposals for construction contracts anticipated to be less than \$1,000,000. 5072

§ 29. Performance and payment bonds. -

5073 A. Upon the award by the Institution of any (i) public construction contract exceeding \$1,000,000 5074 awarded to any prime contractor or (ii) public construction contract exceeding \$1,000,000 awarded to 5075 any prime contractor requiring the performance of labor or the furnishing of materials for buildings, 5076 structures or other improvements to real property owned by the Institution, the contractor shall furnish 5077 to the Institution the following bonds:

5078 1. Except for transportation-related projects, a performance bond in the sum of the contract amount conditioned upon the faithful performance of the contract in strict conformity with the plans, specifications and conditions of the contract. For transportation-related projects, such bond shall be in 5079 5080 5081 a form and amount satisfactory to the Institution.

5082 2. A payment bond in the sum of the contract amount. The bond shall be for the protection of 5083 claimants who have and fulfill contracts to supply labor or materials to the prime contractor to whom 5084 the contract was awarded, or to any subcontractors, in furtherance of the work provided for in the 5085 contract, and shall be conditioned upon the prompt payment for all materials furnished or labor 5086 supplied or performed in the furtherance of the work.

5087 'Labor or materials" shall include public utility services and reasonable rentals of equipment, but 5088 only for periods when the equipment rented is actually used at the site.

5089 B. Each of the bonds shall be executed by one or more surety companies selected by the contractor 5090 that are authorized to do business in Virginia. 5091

C. The bonds shall be payable to the Commonwealth of Virginia naming also the Institution.

D. Each of the bonds shall be filed with the Institution, or a designated office or official thereof.

5093 Е. Nothing in this section shall preclude the Institution from requiring payment or performance 5094 bonds for construction contracts below \$1,000,000.

5095 F. Nothing in this section shall preclude the contractor from requiring each subcontractor to furnish 5096 a payment bond with surety thereon in the sum of the full amount of the contract with such 5097 subcontractor conditioned upon the payment to all persons who have and fulfill contracts that are 5098 directly with the subcontractor for performing labor and furnishing materials in the prosecution of the 5099 work provided for in the subcontract. 5100

§ 30. Alternative forms of security. -

5101 A. In lieu of a bid, payment, or performance bond, a bidder may furnish a certified check or cash escrow in the face amount required for the bond. 5102

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5103 B. If approved by the Institution's General Counsel or his equivalent, a bidder may furnish to the 5104 Institution a personal bond, property bond, or bank or savings institution's letter of credit on certain designated funds in the face amount required for the bid, payment or performance bond. Approval shall 5105 5106 be granted only upon a determination that the alternative form of security proffered affords protection to the Institution equivalent to a corporate surety's bond. 5107

5108 § 31. Bonds on other than construction contracts. - The Institution may require bid, payment, or 5109 performance bonds for contracts for goods or services if provided in the Invitation to Bid or Request for 5110 Proposal.

5111 § 32. Action on performance bond. - No action against the surety on a performance bond shall be 5112 brought by the Institution unless brought within one year after (i) completion of the contract, including 5113 the expiration of all warranties and guarantees, or (ii) discovery of the defect or breach of warranty 5114 that gave rise to the action. 5115

§ 33. Actions on payment bonds; waiver of right to sue. -

5116 A. Subject to the provisions of subsection B, any claimant who has performed labor or furnished 5117 material in accordance with the contract documents in furtherance of the work provided in any contract 5118 for which a payment bond has been given, and who has not been paid in full before the expiration of 90 5119 days after the day on which the claimant performed the last of the labor or furnished the last of the 5120 materials for which he claims payment, may bring an action on the payment bond to recover any 5121 amount due him for the labor or material. The obligee named in the bond need not be named a party 5122 to the action.

5123 B. Any claimant who has a direct contractual relationship with any subcontractor but who has no 5124 contractual relationship, express or implied, with the contractor, may bring an action on the 5125 contractor's payment bond only if he has given written notice to the contractor within 180 days from the day on which the claimant performed the last of the labor or furnished the last of the materials for 5126 5127 which he claims payment, stating with substantial accuracy the amount claimed and the name of the person for whom the work was performed or to whom the material was furnished. Notice to the 5128 5129 contractor shall be served by registered or certified mail, postage prepaid, in an envelope addressed to 5130 such contractor at any place where his office is regularly maintained for the transaction of business.

5131 Claims for sums withheld as retainages with respect to labor performed or materials furnished, shall not 5132 be subject to the time limitations stated in this subsection.

5133 C. Any action on a payment bond shall be brought within one year after the day on which the 5134 person bringing such action last performed labor or last furnished or supplied materials.

5135 D. Any waiver of the right to sue on the payment bond required by this section shall be void unless 5136 it is in writing, signed by the person whose right is waived, and executed after such person has 5137 performed labor or furnished material in accordance with the contract documents. 5138

§ 34. Public inspection of certain records.

5139 A. Except as provided in this section, all proceedings, records, contracts and other public records 5140 relating to procurement transactions shall be open to the inspection of any citizen, or any interested 5141 person, firm or corporation, in accordance with the Virginia Freedom of Information Act (§ 2.2-3700 et 5142 seq.).

5143 B. Cost estimates relating to a proposed procurement transaction prepared by or for the Institution 5144 shall not be open to public inspection.

5145 C. Any competitive sealed bidding bidder, upon request, shall be afforded the opportunity to inspect 5146 bid records within a reasonable time after the opening of all bids but prior to award, except in the 5147 event that the Institution decides not to accept any of the bids and to reopen the contract. Otherwise, bid records shall be open to public inspection only after award of the contract. 5148

5149 D. Any competitive negotiation offeror, upon request, shall be afforded the opportunity to inspect 5150 proposal records within a reasonable time after the evaluation and negotiations of proposals are 5151 completed but prior to award, except in the event that the Institution decides not to accept any of the 5152 proposals and to reopen the contract. Otherwise, proposal records shall be open to public inspection 5153 only after award of the contract.

5154 Any inspection of procurement transaction records under this section shall be subject to Ε. 5155 reasonable restrictions to ensure the security and integrity of the records.

5156  $F_{\cdot}$ Trade secrets or proprietary information submitted by a bidder, offeror or contractor in 5157 connection with a procurement transaction or prequalification application submitted pursuant to 5158 subsection B of § 14 shall not be subject to the Virginia Freedom of Information Act (§ 2.2-3700 et 5159 seq.); however, the bidder, offeror or contractor shall (i) invoke the protections of this section prior to 5160 or upon submission of the data or other materials, (ii) identify the data or other materials to be 5161 protected, and (iii) state the reasons why protection is necessary.

5162 § 35. Exemption for certain transactions. -

5163 A. The provisions of these Rules shall not apply to:

5164 1. The selection of services related to the management and investment of the Institution's endowment

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5165 funds, endowment income, or gifts pursuant to § 23-76.1. However, selection of these services shall be
5166 governed by the Uniform Management of Institutional Funds Act (§ 55-268.1 et seq.) as required by
5167 § 23-76.1.

**5168** 2. The purchase of items for resale at retail bookstores and similar retail outlets operated by the **5169** Institution. However, such purchase procedures shall provide for competition where practicable.

5170 3. Procurement of any construction or planning and design services for construction by the 5171 Institution when (i) the planning, design or construction is \$50,000 or less or (ii) the Institution is 5172 obligated to conform to procurement procedures that are established by federal statutes or regulations, 5173 whether or not those federal procedures are in conformance with the provisions of these Rules.

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5175 5. The purchase of goods and services by the Institution when such purchases are made under a 5176 remedial plan established by the Governor pursuant to subsection C of § 9 of these Rules.

5177 B. Where a procurement transaction involves the expenditure of federal assistance or contract funds,
5178 the receipt of which is conditioned upon compliance with mandatory requirements in federal laws or
5179 regulations not in conformance with the provisions of these Rules, the Institution may comply with such
5180 federal requirements, notwithstanding the provisions of these Rules, only upon the written determination
5181 of the Institution's President or his designee that acceptance of the grant or contract funds under the
5182 applicable conditions is in the public interest. Such determination shall state the specific provision of
5183 these Rules in conflict with the conditions of the grant or contract.

**5184** § 36. Permitted contracts with certain religious organizations; purpose; limitations. -

5185 A. The Opportunity Reconciliation Act of 1996, P.L. 104-193, authorizes public bodies to enter into
5186 contracts with faith-based organizations for the purposes described in this section on the same basis as
5187 any other nongovernmental source without impairing the religious character of such organization, and
5188 without diminishing the religious freedom of the beneficiaries of assistance provided under this section.

5189 B. For the purposes of this section, "faith-based organization" means a religious organization that is
5190 or applies to be a contractor to provide goods or services for programs funded by the block grant
5191 provided pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, P.L.
5192 104-193.

5193 C. The Institution, in procuring goods or services, or in making disbursements pursuant to this
5194 section, shall not (i) discriminate against a faith-based organization on the basis of the organization's
5195 religious character or (ii) impose conditions that (a) restrict the religious character of the faith-based
5196 organization, except as provided in subsection F, or (b) impair, diminish, or discourage the exercise of
5197 religious freedom by the recipients of such goods, services, or disbursements.

**5198** D. The Institution shall ensure that all invitations to bid, requests for proposals, contracts, and **5199** purchase orders prominently display a nondiscrimination statement indicating that it does not **5200** discriminate against faith-based organizations.

5201 E. A faith-based organization contracting with the Institution (i) shall not discriminate against any 5202 recipient of goods, services, or disbursements made pursuant to a contract authorized by this section on the basis of the recipient's religion, religious belief, refusal to participate in a religious practice, or on 5203 5204 the basis of race, age, color, gender or national origin and (ii) shall be subject to the same rules as 5205 other organizations that contract with public bodies to account for the use of the funds provided; 5206 however, if the faith-based organization segregates public funds into separate accounts, only the accounts and programs funded with public funds shall be subject to audit by the Institution. Nothing in 5207 5208 clause (ii) shall be construed to supercede or otherwise override any other applicable state law.

5209 F. Consistent with the Personal Responsibility and Work Opportunity Reconciliation Act of 1996,
5210 P.L. 104-193, funds provided for expenditure pursuant to contracts with public bodies shall not be spent
5211 for sectarian worship, instruction, or proselytizing; however, this prohibition shall not apply to
5212 expenditures pursuant to contracts, if any, for the services of chaplains.

5213 G. Nothing in this section shall be construed as barring or prohibiting a faith-based organization 5214 from any opportunity to make a bid or proposal or contract on the grounds that the faith-based 5215 organization has exercised the right, as expressed in 42 U.S.C. (§ 2000e-1 et seq.), to employ persons of 5216 a particular religion.

5217 H. If an individual, who applies for or receives goods, services, or disbursements provided pursuant
5218 to a contract between the Institution and a faith-based organization, objects to the religious character of
5219 the faith-based organization from which the individual receives or would receive the goods, services, or
5220 disbursements, the Institution shall offer the individual, within a reasonable period of time after the date
5221 of his objection, access to equivalent goods, services, or disbursements from an alternative provider.

 The Institution shall provide to each individual who applies for or receives goods, services, or disbursements provided pursuant to a contract between the Institution and a faith-based organization a notice in bold face type that states: "Neither the Institution's selection of a charitable or faith-based provider of services nor the expenditure of funds under this contract is an endorsement of the provider's

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5226 charitable or religious character, practices, or expression. No provider of services may discriminate against you on the basis of religion, a religious belief, or your refusal to actively participate in a 5227 5228 religious practice. If you object to a particular provider because of its religious character, you may 5229 request assignment to a different provider. If you believe that your rights have been violated, please 5230 discuss the complaint with your provider or notify the appropriate person as indicated in this form."

5231 Exemptions from competition for certain transactions. - The Institution may enter into § 37. 5232 contracts without competition, as that term is described in subsections A through J of § 5 (Methods of 5233 procurement) of these Rules, for: 5234

1. The purchase of goods or services that are produced or performed by or related to:

5235 Persons, or in schools or workshops, under the supervision of the Virginia Department for the 5236 Blind and Vision Impaired;

5237 Nonprofit sheltered workshops or other nonprofit organizations that offer transitional or *b*. 5238 supported employment services serving the handicapped; 5239

- c. Private educational institutions; or
  - d. Other public educational institutions.
  - 2. Speakers and performing artists;
  - 3. Memberships and Association dues:

5243 4. Sponsored research grant sub-awards and contract sub-awards, not to include the purchase of 5244 goods or services by the Institution;

5245 5. Group travel in foreign countries;

5246 6. Conference facilities and services;

5247 7. Participation in intercollegiate athletic tournaments and events including team travel and lodging, 5248 registration and tournament fees: 5249

8. Rovalties: or

5250 The purchase of legal services, provided that the Office of the Attorney General has been 9. 5251 consulted, or expert witnesses or other services associated with litigation or regulatory proceedings.

5252 § 38. Exemptions from competitive sealed bidding and competitive negotiation for certain 5253 transactions; limitations. - The Institution may enter into contracts for insurance or electric utility service without competitive sealed bidding or competitive negotiation if purchased through an 5254 5255 association of which the Institution is a member if the association was formed and is maintained for the 5256 purpose of promoting the interest and welfare of and developing close relationships with similar public 5257 bodies, provided such association has procured the insurance or electric utility services by use of 5258 competitive principles and provided that the Institution has made a determination in advance after 5259 reasonable notice to the public and set forth in writing that competitive sealed bidding and competitive 5260 negotiation are not fiscally advantageous to the public. The writing shall document the basis for this 5261 determination.

§ 39. Definitions. - As used in §§ 39 through 46, unless the context requires a different meaning:

"Contractor" means the entity that has a direct contract with the Institution.

5264 "Debtor" means any individual, business, or group having a delinquent debt or account with any 5265 state agency that obligation has not been satisfied or set aside by court order or discharged in 5266 bankruptcy.

5267 "Payment date" means either (i) the date on which payment is due under the terms of a contract for 5268 provision of goods or services; or (ii) if such date has not been established by contract, (a) thirty days 5269 after receipt of a proper invoice by the Institution or its agent or (b) thirty days after receipt of the 5270 goods or services by the Institution...

5271 "Subcontractor" means any entity that has a contract to supply labor or materials to the contractor 5272 to whom the contract was awarded or to any subcontractor in the performance of the work provided for 5273 in such contract.

5274 Exemptions. - The provisions of §§ 39 through 46 shall not apply to the late payment § 40. 5275 provisions contained in any public utility tariffs prescribed by the State Corporation Commission.

5276 § 41. Retainage to remain valid. - Notwithstanding the provisions of §§ 39 through 46, the 5277 provisions of § 26 relating to retainage shall remain valid. 5278

§ 42. Prompt payment of bills by the Institution. -

5279 A. The Institution shall promptly pay for the completely delivered goods or services by the required 5280 payment date.

5281 Payment shall be deemed to have been made when offset proceedings have been instituted, as authorized under the Virginia Debt Collection Act (§ 2.2-4800 et seq.). 5282

5283 Separate payment dates may be specified for contracts under which goods or services are 5284 provided in a series of partial deliveries or executions to the extent that such contract provides for 5285 separate payment for such partial delivery or execution.

5286 § 43. Defect or impropriety in the invoice or goods and/or services received. - In instances where 5287 there is a defect or impropriety in an invoice or in the goods or services received, the Institution shall

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5288 notify the supplier of the defect or impropriety, if the defect or impropriety would prevent payment by 5289 the payment date. The notice shall be sent within fifteen days after receipt of the invoice or the goods 5290 or services.

5291 § 44. Date of postmark deemed to be date payment is made. - In those cases where payment is made 5292 by mail, the date of postmark shall be deemed to be the date payment is made for purposes of these 5293 Rules.

5294 § 45. Payment clauses to be included in contracts. - Any contract awarded by the Institution shall 5295 include:

5296 1. A payment clause that obligates the contractor to take one of the two following actions within 5297 seven days after receipt of amounts paid to the contractor by the Institution for work performed by the 5298 subcontractor under that contract:

5299 Pay the subcontractor for the proportionate share of the total payment received from the a. 5300 Institution attributable to the work performed by the subcontractor under that contract; or

5301 b. Notify the Institution and subcontractor, in writing, of his intention to withhold all or a part of 5302 the subcontractor's payment with the reason for nonpayment.

5303 2. A payment clause that requires (i) individual contractors to provide their social security numbers 5304 and (ii) proprietorships, partnerships, and corporations to provide their federal employer identification 5305 numbers.

5306 An interest clause that obligates the contractor to pay interest to the subcontractor on all 3. 5307 amounts owed by the contractor that remain unpaid after seven days following receipt by the contractor 5308 of payment from the Institution for work performed by the subcontractor under that contract, except for 5309 amounts withheld as allowed in subdivision 1.

5310 4. An interest rate clause stating, "Unless otherwise provided under the terms of this contract, 5311 interest shall accrue at the rate of one percent per month.'

5312 Any such contract awarded shall further require the contractor to include in each of its subcontracts 5313 a provision requiring each subcontractor to include or otherwise be subject to the same payment and 5314 interest requirements with respect to each lower-tier subcontractor.

5315 A contractor's obligation to pay an interest charge to a subcontractor pursuant to the payment 5316 clause in this section shall not be construed to be an obligation of the Institution. A contract 5317 modification shall not be made for the purpose of providing reimbursement for the interest charge. A 5318 cost reimbursement claim shall not include any amount for reimbursement for the interest charge. 5319

§ 46. Interest penalty: exceptions. -

5320 A. Interest shall accrue, at the rate determined pursuant to subsection B, on all amounts owed by 5321 the Institution to a vendor that remain unpaid after seven days following the payment date. However, 5322 nothing in this section shall affect any contract providing for a different rate of interest, or for the 5323 payment of interest in a different manner.

5324 B. The rate of interest charged the Institution pursuant to subsection A shall be the base rate on 5325 corporate loans (prime rate) at large United States money center commercial banks as reported daily in 5326 the publication entitled The Wall Street Journal. Whenever a split prime rate is published, the lower of 5327 the two rates shall be used. However, in no event shall the rate of interest charged exceed the rate of 5328 interest established pursuant to § 58.1-1812 of the Code of Virginia.

5329 C. Notwithstanding subsection A, no interest penalty shall be charged when payment is delayed 5330 because of disagreement between the Institution and a vendor regarding the quantity, quality or time of 5331 delivery of goods or services or the accuracy of any invoice received for the goods or services. The 5332 exception from the interest penalty provided by this subsection shall apply only to that portion of a 5333 delayed payment that is actually the subject of the disagreement and shall apply only for the duration of 5334 the disagreement.

5335 D. This section shall not apply to § 26 pertaining to retainage on construction contracts, during the 5336 period of time prior to the date the final payment is due. Nothing contained herein shall prevent a 5337 contractor from receiving interest on such funds under an approved escrow agreement.

5338 E. Notwithstanding subsection A, no interest penalty shall be paid to any debtor on any payment, or 5339 portion thereof, withheld pursuant to the Comptroller's Debt Setoff Program, as authorized by the 5340 Virginia Debt Collection Act (§ 2.2-4800 et seq. of the Code of Virginia), commencing with the date the 5341 payment is withheld. If, as a result of an error, a payment or portion thereof is withheld, and it is 5342 determined that at the time of setoff no debt was owed to the Commonwealth, then interest shall accrue 5343 at the rate determined pursuant to subsection B on amounts withheld that remain unpaid after seven 5344 days following the payment date.

5345 § 47. Ineligibility. -

5346 Any bidder, offeror or contractor refused permission to participate, or disqualified from А. 5347 participation, in public contracts to be issued by the Institution shall be notified in writing. Prior to the 5348 issuance of a written determination of disqualification or ineligibility, the Institution shall (i) notify the

5349 bidder in writing of the results of the evaluation, (ii) disclose the factual support for the determination, 5350 and (iii) allow the bidder an opportunity to inspect any documents that relate to the determination, if so 5351 requested by the bidder within five business days after receipt of the notice.

5352 Within ten business days after receipt of the notice, the bidder may submit rebuttal information 5353 challenging the evaluation. The Institution shall issue its written determination of disgualification or 5354 ineligibility based on all information in the possession of the Institution, including any rebuttal 5355 information, within five business days of the date the Institution received such rebuttal information.

5356 If the evaluation reveals that the bidder, offeror or contractor should be allowed permission to 5357 participate in the public contract, the Institution shall cancel the proposed disqualification action. If the evaluation reveals that the bidder should be refused permission to participate, or disqualified from participation, in the public contract, the Institution shall so notify the bidder, offeror or contractor. The 5358 5359 notice shall state the basis for the determination, which shall be final unless the bidder appeals the 5360 5361 decision within ten days after receipt of the notice by invoking administrative procedures meeting the 5362 standards of § 55 of these Rules, if available, or in the alternative by instituting legal action as provided 5363 in § 54.

5364 B. If, upon appeal, it is determined that the action taken was arbitrary or capricious, or not in 5365 accordance with the Constitution of Virginia, applicable state law or regulations, the sole relief shall be 5366 restoration of eligibility. 5367

§ 48. Appeal of denial of withdrawal of bid. -

5368 A. A decision denying withdrawal of bid under the provisions of § 23 of these Rules shall be final 5369 and conclusive unless the bidder appeals the decision within ten days after receipt of the decision by 5370 invoking administrative procedures meeting the standards of § 55, if available, or in the alternative by 5371 instituting legal action as provided in § 54.

5372 B. If no bid bond was posted, a bidder refused withdrawal of a bid under the provisions of § 23, 5373 prior to appealing, shall deliver to the Institution a certified check or cash bond in the amount of the 5374 difference between the bid sought to be withdrawn and the next low bid. Such security shall be released 5375 only upon a final determination that the bidder was entitled to withdraw the bid.

5376 C. If, upon appeal, it is determined that the decision refusing withdrawal of the bid was not (i) an 5377 honest exercise of discretion, but rather was arbitrary or capricious or (ii) in accordance with the 5378 Constitution of Virginia, applicable state law or regulation, or the terms or conditions of the Invitation 5379 to Bid, the sole relief shall be withdrawal of the bid. 5380

§ 49. Determination of nonresponsibility. -

5381 Following public opening and announcement of bids received on an Invitation to Bid, the Α. 5382 Institution shall evaluate the bids in accordance with element 4 of the definition of "Competitive sealed 5383 bidding" in § 4 of these Rules. At the same time, the Institution shall determine whether the apparent low bidder is responsible. If the Institution so determines, then it may proceed with an award in 5384 accordance with element 5 of the definition of "Competitive sealed bidding" in § 4. If the Institution 5385 determines that the apparent low bidder is not responsible, it shall proceed as follows: 5386

5387 1. Prior to the issuance of a written determination of nonresponsibility, the Institution shall (i) notify 5388 the apparent low bidder in writing of the results of the evaluation, (ii) disclose the factual support for 5389 the determination, and (iii) allow the apparent low bidder an opportunity to inspect any documents that 5390 relate to the determination, if so requested by the bidder within five business days after receipt of the 5391 notice.

5392 2. Within ten business days after receipt of the notice, the bidder may submit rebuttal information 5393 challenging the evaluation. The Institution shall issue its written determination of responsibility based 5394 on all information in the possession of the Institution, including any rebuttal information, within five business days of the date the Institution received the rebuttal information. At the same time, the 5395 5396 Institution shall notify, with return receipt requested, the bidder in writing of its determination.

5397 Such notice shall state the basis for the determination, which shall be final unless the bidder 5398 appeals the decision within ten days after receipt of the notice by invoking administrative procedures 5399 meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting legal action 5400 as provided in § 54.

5401 The provisions of this subsection shall not apply to procurements involving the prequalification of 5402 bidders and the rights of any potential bidders under such prequalification to appeal a decision that 5403 such bidders are not responsible.

5404 B. If, upon appeal pursuant to § 54 or § 55 of these Rules, it is determined that the decision of the Institution was not (i) an honest exercise of discretion, but rather was arbitrary or capricious or (ii) in 5405 5406 accordance with the Constitution of Virginia, applicable state law or regulation, or the terms or 5407 conditions of the Invitation to Bid, and the award of the contract in question has not been made, the sole relief shall be a finding that the bidder is a responsible bidder for the contract in question or 5408 5409 directed award as provided in subsection A of § 54, or both.

5410 If it is determined that the decision of the Institution was not an honest exercise of discretion, but

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state rather was arbitrary or capricious or not in accordance with the Constitution of Virginia, applicable
state law or regulation, or the terms or conditions of the Invitation to Bid, and an award of the contract
has been made, the relief shall be as set forth in subsection B of § 54 of these Rules.

5414 C. A bidder contesting a determination that he is not a responsible bidder for a particular contract 5415 shall proceed under this section, and may not protest the award or proposed award under the 5416 provisions of § 50 of these Rules.

5417 D. Nothing contained in this section shall be construed to require the Institution, when procuring by 5418 competitive negotiation, to furnish a statement of the reasons why a particular proposal was not deemed 5419 to be the most advantageous.

5420 § 50. Protest of award or decision to award. -

5421 A. Any bidder or offeror, who desires to protest the award or decision to award a contract shall 5422 submit the protest in writing to the Institution, or an official designated by the Institution, no later than 5423 ten days after the award or the announcement of the decision to award, whichever occurs first. Public 5424 notice of the award or the announcement of the decision to award shall be given by the Institution in 5425 the manner prescribed in the terms or conditions of the Invitation to Bid or Request for Proposal. Any 5426 potential bidder or offeror on a contract negotiated on a sole source or emergency basis who desires to 5427 protest the award or decision to award such contract shall submit the protest in the same manner no 5428 later than ten days after posting or publication of the notice of such contract as provided in § 5 of these 5429 Rules. However, if the protest of any actual or potential bidder or offeror depends in whole or in part 5430 upon information contained in public records pertaining to the procurement transaction that are subject 5431 to inspection under § 34 of these Rules, then the time within which the protest shall be submitted shall 5432 expire ten days after those records are available for inspection by such bidder or offeror under § 34, or 5433 at such later time as provided in this section. No protest shall lie for a claim that the selected bidder 5434 or offeror is not a responsible bidder or offeror. The written protest shall include the basis for the protest and the relief sought. The Institution or designated official shall issue a decision in writing 5435 5436 within ten days stating the reasons for the action taken. This decision shall be final unless the bidder or 5437 offeror appeals within ten days of receipt of the written decision by invoking administrative procedures 5438 meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting legal action 5439 as provided in § 54. Nothing in this subsection shall be construed to permit a bidder to challenge the 5440 validity of the terms or conditions of the Invitation to Bid or Request for Proposal. The use of 5441 Alternative Dispute Resolution ("ADR") shall constitute an administrative appeal procedure meeting the 5442 standards of § 55 of these Rules.

5443 B. If prior to an award it is determined that the decision to award is arbitrary or capricious, then
5444 the sole relief shall be a finding to that effect. The Institution shall cancel the proposed award or revise
5445 it to comply with the law. If, after an award, it is determined that an award of a contract was arbitrary
5446 or capricious, then the sole relief shall be as hereinafter provided.

5447 Where the award has been made but performance has not begun, the performance of the contract
5448 may be enjoined. Where the award has been made and performance has begun, the Institution may
5449 declare the contract void upon a finding that this action is in the best interest of the public. Where a
5450 contract is declared void, the performing contractor shall be compensated for the cost of performance
5451 up to the time of such declaration. In no event shall the performing contractor be entitled to lost
5452 profits.

5453 C. Where the Institution, an official designated by it, or an appeals board determines, after a 5454 hearing held following reasonable notice to all bidders, that there is probable cause to believe that a 5455 decision to award was based on fraud or corruption or on an act in violation of these Rules, the 5456 Institution, designated official or appeals board may enjoin the award of the contract to a particular 5457 bidder.

5458 § 51. Effect of appeal upon contract. - Pending final determination of a protest or appeal, the
5459 validity of a contract awarded and accepted in good faith in accordance with these Rules shall not be
5460 affected by the fact that a protest or appeal has been filed.

5461 § 52. Stay of award during protest. - An award need not be delayed for the period allowed a bidder
5462 or offeror to protest, but in the event of a timely protest as provided in § 50 of these Rules, or the filing
5463 of a timely legal action as provided in § 54, no further action to award the contract shall be taken
5464 unless there is a written determination that proceeding without delay is necessary to protect the public
5465 interest or unless the bid or offer would expire.

5466 § 53. Contractual disputes. -

5467 A. Contractual claims, whether for money or other relief, shall be submitted in writing no later than
5468 sixty days after final payment. However, written notice of the contractor's intention to file a claim shall
5469 be given at the time of the occurrence or beginning of the work upon which the claim is based. Nothing
5470 herein shall preclude a contract from requiring submission of an invoice for final payment within a
5471 certain time after completion and acceptance of the work or acceptance of the goods. Pendency of

5472 claims shall not delay payment of amounts agreed due in the final payment.

5473 B. The Institution shall include in its contracts a procedure for consideration of contractual claims. 5474 Such procedure, which may be contained in the contract or may be specifically incorporated into the 5475 contract by reference and made available to the contractor, shall establish a time limit for a final 5476 decision in writing by the Institution. If the Institution has established administrative procedures 5477 meeting the standards of § 55 of these Rules, such procedures shall be contained in the contract or 5478 specifically incorporated in the contract by reference and made available to the contractor. The 5479 Institution may require the submission of contractual claims pursuant to any contract to Alternative 5480 Dispute Resolution ("ADR") as an administrative procedure.

5481 C. A contractor may not invoke administrative procedures meeting the standards of § 55 of these Rules, if available, or institute legal action as provided in § 54, prior to receipt of the Institution's 5482 5483 decision on the claim, unless the Institution fails to render such decision within the time specified in the 5484 contract.

5485 D. The decision of the Institution shall be final and conclusive unless the contractor appeals within 5486 six months of the date of the final decision on the claim by the Institution by invoking administrative 5487 procedures meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting 5488 legal action as provided in § 54. 5489

§ 54. Legal actions. -

5490 A bidder or offeror, actual or prospective, who is refused permission or disqualified from Α. 5491 participation in bidding or competitive negotiation, or who is determined not to be a responsible bidder 5492 or offeror for a particular contract, may bring an action in the appropriate circuit court challenging 5493 that decision, which shall be reversed only if the petitioner establishes that the decision was not (i) an honest exercise of discretion, but rather was arbitrary or capricious; (ii) in accordance with the 5494 5495 Constitution of Virginia, applicable state law or regulation, or the terms or conditions of the Invitation to Bid; or (iii) in the case of denial of prequalification, based upon the criteria for denial of prequalification set forth in subsection B of § 14 of these Rules. In the event the apparent low bidder, 5496 5497 5498 having been previously determined by the Institution to be not responsible in accordance with § 4, is 5499 found by the court to be a responsible bidder, the court may direct the Institution to award the contract 5500 to such bidder in accordance with the requirements of this section and the Invitation to Bid.

5501 A bidder denied withdrawal of a bid under § 23 of these Rules may bring an action in the 5502 appropriate circuit court challenging that decision, which shall be reversed only if the bidder establishes 5503 that the decision of the Institution was not (i) an honest exercise of discretion, but rather was arbitrary 5504 or capricious or (ii) in accordance with the Constitution of Virginia, applicable state law or regulation, 5505 or the terms or conditions of the Invitation to Bid.

5506 C. A bidder, offeror or contractor, or a potential bidder or offeror on a contract negotiated on a 5507 sole source or emergency basis in the manner provided in § 5 of these Rules, whose protest of an award 5508 or decision to award under § 50 of these Rules is denied, may bring an action in the appropriate circuit 5509 court challenging a proposed award or the award of a contract, which shall be reversed only if the 5510 petitioner establishes that the proposed award or the award is not (i) an honest exercise of discretion, 5511 but rather is arbitrary or capricious or (ii) in accordance with the Constitution of Virginia, applicable 5512 state law or regulation, or the terms and conditions of the Invitation to Bid or Request for Proposal.

5513 D. If injunctive relief is granted, the court, upon request of the Institution, shall require the posting 5514 of reasonable security to protect the Institution.

5515 A contractor may bring an action involving a contract dispute with the Institution in the Е. appropriate circuit court. Notwithstanding any other provision of law, the Comptroller shall not be 5516 named as a defendant in any action brought pursuant to these Rules or § 33.1-387 of the Code of 5517 5518 Virginia, except for disputes involving contracts of the Office of the Comptroller or the Department of 5519 Accounts.

5520 F. A bidder, offeror or contractor need not utilize administrative procedures meeting the standards 5521 of § 55 of these Rules, if available, but if those procedures are invoked by the bidder, offeror or 5522 contractor, the procedures shall be exhausted prior to instituting legal action concerning the same 5523 procurement transaction unless the Institution agrees otherwise.

G. Nothing herein shall be construed to prevent the Institution from instituting legal action against a 5524 5525 contractor. 5526

§ 55. Administrative appeals procedure. -

5527 A. The Institution may establish an administrative procedure for hearing (i) protests of a decision to 5528 award or an award, (ii) appeals from refusals to allow withdrawal of bids, (iii) appeals from 5529 disqualifications and determinations of nonresponsibility, and (iv) appeals from decisions on disputes 5530 arising during the performance of a contract, or (v) any of these. Such administrative procedure may include the use of Alternative Dispute Resolution ("ADR") or shall provide for a hearing before a 5531 5532 disinterested person or panel, the opportunity to present pertinent information and the issuance of a 5533 written decision containing findings of fact. The disinterested person or panel shall not be an employee

of the governmental entity against whom the claim has been filed. The findings of fact shall be final and conclusive and shall not be set aside unless the same are (a) fraudulent, arbitrary or capricious; (b) so grossly erroneous as to imply bad faith; or (c) in the case of denial of prequalification, the findings were not based upon the criteria for denial of prequalification set forth in subsection B of § 14 of these Rules. No determination on an issue of law shall be final if appropriate legal action is instituted in a timely manner. The Institution may seek advice and input from the Alternative Dispute Resolution Council in establishing an Alternative Dispute Resolution ("ADR") procedure.

B. Any party to the administrative procedure, including the Institution, shall be entitled to institute judicial review if such action is brought within thirty days of receipt of the written decision.

§ 56. Alternative dispute resolution. - The Institution may enter into agreements to submit disputes arising from contracts entered into pursuant to these Rules to arbitration and utilize mediation and other alternative dispute resolution procedures. However, such procedures shall be nonbinding and subject to § 2.2-514 of the Code of Virginia, as applicable. 

§ 57. Ethics in public contracting. - The Institution and its governing body, officers and employees shall be governed by the Ethics in Public Contracting provisions of the Virginia Public Procurement Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia. 

5551	EXHIBIT K
5552	
5553	MANAGEMENT AGREEMENT
5554	BETWEEN
5555	THE COMMONWEALTH OF VIRGINIA
5556	AND
5557	THE COLLEGE OF WILLIAM & MARY IN VIRGINIA
5558	AND
5559	THE VIRGINIA INSTITUTE OF MARINE SCIENCE
5560	PURSUANT TO
5561	THE RESTRUCTURED HIGHER EDUCATION FINANCIAL AND ADMINISTRATIVE OPERATIONS ACT
5562	OF 2005
5563	
5564	POLICY GOVERNING
5565	HUMAN RESOURCES FOR
5566	PARTICIPATING COVERED EMPLOYEES
5567	AND OTHER COLLEGE EMPLOYEES
5568	
5569	THE RECTOR AND VISITORS OF
5570	THE COLLEGE OF WILLIAM & MARY IN VIRGINIA
5571	POLICY GOVERNING HUMAN RESOURCES FOR
5572	PARTICIPATING COVERED EMPLOYEES
5573	AND OTHER COLLEGE EMPLOYEES
5574	I. PREAMBLE.
5575	The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter
5576	4.10 of Title 23 of the Code of Virginia, establishes a process for the restructuring of institutions of
5577	higher education of the Commonwealth of Virginia and provides that upon becoming a Covered
5578	Institution, the College of William & Mary in Virginia shall have responsibility and accountability for
5579	human resources management for all College employees, defined in the Act as "Covered Employees,"
5580	who pursuant to subsection A of § 23-38.114 of the Act "are state employees of" the College.
5581	Specifically, the Act provides that, as of the Effective Date of its initial Management Agreement with the
5582	Commonwealth, all Classified Employees shall continue to be covered by the Virginia Personnel Act,
5583	Chapter 29 (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia, and shall be subject to the policies

and procedures prescribed by the Virginia Department of Human Resource Management, provided that they may subsequently elect to become Participating Covered Employees. All Participating Covered Employees shall: (i) be exempt from the Virginia Personnel Act, Chapter 29 (§ 2.2-2900 et seq.) of Title 2.2; (ii) remain subject to the state grievance procedure for employees subject to the Virginia Personnel Act, Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2, provided they were subject to the state grievance procedure prior to that Effective Date; (iii) participate in a compensation plan that is subject to the review and approval of the Board of Visitors; (iv) be hired pursuant to procedures that are based on merit and fitness; and (v) may, subject to certain specified conditions, continue to participate in either state- or College-sponsored benefit plans as described by the Management Agreement.

The provisions of this Policy are adopted by the Board of Visitors to implement the Governing Law and constitute the human resources policies to be included in any human resources system adopted by 5595 the College for its employees.

5596 This Policy is intended to cover the authority that may be granted to the College pursuant to 5597 Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant to the 5598 Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act 5599 and the College's Enabling Legislation, are not affected by this Policy.

5600 II. DEFINITIONS.

5601 As used in this policy, the following terms shall have the following meanings, unless the context requires otherwise: 5602

5603 "Act" means the Restructured Higher Education Financial and Administrative Operations Act, 5604 Chapter 4.10 of Title 23 of the Code of Virginia.

"Board of Visitors" or "Board" means the Rector and Board of Visitors of the College of William & 5605 Mary and the Virginia Institute of Marine Science. 5606

5607 'Classified Employees" means employees who are covered by the Virginia Personnel Act, Chapter 29 (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia, and the policies and procedures established by 5608 5609 the Virginia Department of Human Resource Management and who are not Participating Covered 5610 Employees.

5611 "College" means the College of William and Mary in Virginia, formerly known as agency 204 and 5612 the Virginia Institute of Marine Science, formerly known as agency 268.

5613 "College employee" means a Covered Employee.

5614 "College Human Resources System" means the human resources system for College employees as 5615 provided for herein.

"Covered Employee" means any person who is employed by the College on either a salaried or 5616 5617 non-salaried (wage) basis.

"Covered Institution" means, on and after the Effective Date of its initial Management Agreement 5618 5619 with the Commonwealth of Virginia, a public institution of higher education of the Commonwealth that 5620 has entered into a Management Agreement with the Commonwealth to be governed by the provisions of 5621 Subchapter 3 of the Act.

5622 "Employee" means Covered Employee unless the context clearly indicates otherwise.

5623 "Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of 5624 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and 5625 missions of the College.

5626 "Effective Date" means the effective date of the initial Management Agreement between the College 5627 and the Commonwealth.

5628 "Governing Law" means the Act and the College's Enabling Legislation.

"Management Agreement" means the agreement required by subsection D of § 23-38.88 of the Act 5629 5630 between the College and the Commonwealth.

5631 "Participating Covered Employee" means (i) all salaried nonfaculty College employees who were employed as of the day prior to the Effective Date of the College's initial Management Agreement with 5632 5633 the Commonwealth, and who elect pursuant to § 23-38.115 of the Act to participate in and be governed by such human resources program or programs, plans, policies, and procedures established by the 5634 5635 College, (ii) all salaried nonfaculty College employees who are employed by the College on or after the Effective Date of the initial Management Agreement between the College and the Commonwealth, (iii) 5636 5637 all non-salaried nonfaculty College employees without regard to when they were hired, (iv) all faculty 5638 College employees without regard to when they were hired.

5639 "Systems" means collectively the College Human Resources System that is in effect from time to time. 5640 III. SCOPE AND PURPOSĖ OF COLĽEGE HUMAN RESOÚRCES POLICIEŠ.

5641 The College has had human resources system autonomy through decentralization for its employees for some time. For example, general faculty at the College are expressly exempt from the Virginia Personnel Act. The College has had decentralization in most human resources functions and activities 5642 5643 5644 since the late 1980s and early 1990s, including, but not limited to, the running of payrolls; the 5645 administration of hiring, classification, and promotion practices.

5646 The Act extends and reinforces the human resources autonomy previously granted to the College. 5647 This Policy therefore is adopted by the Board of Visitors to enable the College to develop, adopt, and 5648 have in place by or after the Effective Date of its initial Management Agreement with the 5649 Commonwealth, a human resources system or systems for all College employees. On that Effective 5650 Date, and until changed by the College or unless otherwise specified in this Policy, the systems for 5651 College employees shall be the same systems applicable to those employees in effect immediately prior 5652 to that Effective Date. 5653

BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY. IV.

The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 5654 5655 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 5656

5657 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 5658 the duties and responsibilities set forth in this Policy to a person or persons within the College, who, 5659 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 5660 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 5661 and procedures.

5662 V. COLLEGE OF WILLIAM & MARY HUMAN RESOURCES SYSTEMS.

5663 A. Adoption and Implementation of College Human Resources Systems.

5664 The President is hereby authorized to adopt and implement human resources systems for employees 5665 of the College that are consistent with the Governing Law, other applicable provisions of law, these 5666 College human resources policies for College employees, and any other human resources policies 5667 adopted by the Department of Human Resource Management or the Board of Visitors for College personnel, unless College employees are exempted from those other human resources policies by law or 5668 5669 policy. The College Human Resources Systems shall include a delegation of personnel authority to appropriate College officials responsible for overseeing and implementing the College Human Resources 5670 5671 Systems, including a grant of authority to such officials to engage in further delegation of authority as the President or his designee deems appropriate. 5672

5673 The College commits to regularly engage employees in appropriate discussions and to receive 5674 employee input as the new College Human Resources Systems are developed. The College will regularly 5675 communicate the details of new proposals to all employees who are eligible to participate in the College 5676 Human Resources System through written communication, open meetings, and website postings as 5677 appropriate, so that employees will have full information that will help them evaluate the merits of the 5678 new human resource system compared to the then-current State human resource system.

5679 Effective on the Effective Date of its initial Management Agreement with the Commonwealth, and until amended as described below, the College's human resources systems shall consist of the following: 5680 1. the current "College of William and Mary Faculty Handbook," as it is posted on the Provost's 5681 5682 website, http://www.wm.edu/provost/index.php, and periodically amended; and

5683 2. the current human resources system for Classified Employees in the College as posted on the 5684 of Human Resource Virginia Department Management website at 5685 http://www.dhrm.state.va.us/hrpolicy/policy.html; and

5686 3. the human resources system for Participating Covered Employees, which shall include 5687 non-salaried (wage) employees, as posted on the College Human Resources web site, 5688 http://www.wm.edu/hr.html and periodically amended.

5689 All the systems describe above, except the system described in paragraph 3, may be amended by the 5690 President, consistent with these human resources policies. The system described in paragraph 3 may be 5691 amended only by the State.

5692 B. Training in and Compliance with Applicable Provisions of Law and Board of Visitors' Human 5693 Resources Policies.

5694 The President, or designee, shall take all necessary and reasonable steps to assure (i) that the 5695 College officials who develop, implement and administer the College Human Resources Systems 5696 authorized by Governing Law and these human resources policies are knowledgeable regarding the 5697 requirements of the Governing Law, other applicable provisions of law, these College human resources 5698 policies, and other applicable Board of Visitors' human resources policies affecting College employees, 5699 and (ii) that compliance with such laws and human resources policies is achieved.

5700 VI. HUMAN RESOURCES POLICIES.

5701 The College Human Resources Systems adopted by the College pursuant to Governing Law and this 5702 Policy, as set forth in Section V above, shall embody the following human resources policies and 5703 principles: 5704

A. Election by College Salaried Nonfaculty Employees.

5705 Upon the adoption by the College of a College Human Resources System, each salaried nonfaculty 5706 College employee who was in the employment of the College, as of the day prior to the Effective Date 5707 of its initial Management Agreement with the Commonwealth shall be permitted to elect to participate in 5708 and be governed by either (i) the State human resources program set forth in Chapters 28 (§ 2.2-2800 5709 et seq.) and 29 (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia and administered by the Department of Human Resource Management, or (ii) the College Human Resources System, as 5710 appropriate. A salaried nonfaculty College employee who elects to continue to be governed by the State 5711 5712 human resources program described above shall continue to be governed by all State human resources 5713 and benefit plans, programs, policies and procedures that apply to and govern State employees. A 5714 salaried nonfaculty College employee who elects to participate in and be governed by the College 5715 Human Resources System, by that election, shall be deemed to have elected to be eligible to participate 5716 in and to be governed by the College human resources program, authorized alternative insurance, and 5717 severance plans, programs, policies and procedures that are or may be adopted by the College as part

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5718 of that College Human Resources System.

5719 The College shall provide each of its salaried nonfaculty College employees who was in the 5720 employment of the College as of the day prior to the Effective Date of the College's initial Management 5721 Agreement with the Commonwealth at least 90 days after the date on which the College Human 5722 Resources System becomes effective for that College employee's classification of employees to make the 5723 election required by the prior paragraph. If such a salaried nonfaculty College employee does not make 5724 an election by the end of that specified election period, that College employee shall be deemed not to 5725 have elected to participate in the College Human Resources System. If such a salaried nonfaculty College employee elects to participate in the College Human Resources System, that election shall be 5726 5727 irrevocable. At least every two years, the College shall offer to salaried nonfaculty College employees who have elected to continue to participate in the state human resources program set forth in Chapters 5728 5729 28 (§ 22.-2800 et seq.) and 29 (§ 2.2-2900 et seq.) of Title 2.2 an opportunity to elect to participate in 5730 the College Human Resources System, provided that, each time prior to offering such opportunity to such salaried nonfaculty College employees, and at least once every two years after the effective date of 5731 5732 College Human Resources System, the College shall make available to each of its salaried the 5733 nonfaculty College employees a comparison of its human resources program for that classification of 5734 salaried nonfaculty College employee with the State human resources program for comparable State 5735 employees, including but not limited to a comparability assessment of compensation and benefits. A copy 5736 of the human resources program comparison shall be provided to the Department of Human Resource 5737 Management. 5738

## B. Classification and Compensation.

5739 The Systems shall include classification and compensation plans that are fair and General. 5740 reasonable, and are based on the availability of College financial resources. The plans adopted by the College Participating Covered Employees shall be independent of, and need not be based on, the 5741 5742 classification and compensation plans of the Commonwealth, do not require the approval of any State 5743 agency or officer, and shall be subject to the review and approval by the Board of Visitors as set forth 5744 in paragraph 3 below. The College shall provide information on its classification and compensation 5745 plans to all College employees. The plans applicable to Participating Covered Employees may or may 5746 not include changes in classification or compensation announced by the Commonwealth depending on 5747 such factors as the availability of necessary financial resources to fund any such changes, and subject to the review and approval by the Board of Visitors of any major changes in the College's compensation 5748 5749 plans.

5750 The Systems shall include one or more classification plans for College Classification Plan. 5751 employees that classify positions according to job responsibilities and qualifications. On the Effective 5752 Date of the College's initial Management Agreement with the Commonwealth, and until changed by the 5753 College, the classification plans shall be the same plans that are in effect for each group of employees 5754 immediately prior to that Effective Date.

5755 Compensation Plan. The Systems shall include one or more compensation plans for each College 5756 employee classification or group. On the Effective Date of the College's initial Management Agreement 5757 with the Commonwealth, and until changed by the Department of Human Resource Management, the 5758 compensation plan for Classified Employees in the College shall be the compensation plan in effect 5759 immediately prior to that Effective Date, known as the Commonwealth's Classified Compensation Plan.

5760 On that Effective Date, and until changed by the College, the compensation plan or plans for all Participating Covered Employees shall be the compensation plan or plans in effect immediately prior to 5761 5762 that Effective Date. The College may adopt one or more compensation plans for Participating Covered 5763 Employees that are non-graded plan(s) based on internal and external market data and other relevant factors to be determined annually. Any major change in compensation plans for Participating Covered Employees shall be reviewed and approved by the Board of Visitors before that change becomes 5764 5765 5766 effective. Any change recommended in the compensation plans may take into account the prevailing 5767 rates in the labor market for the jobs in question, or for similar positions, the relative value of jobs, the 5768 competency and skills of the individual employee, internal equity, and the availability of necessary financial resources to fund the proposed change. The compensation payable to College employees shall 5769 be authorized and approved only by designated College officers delegated such authority by the College, 5770 and shall be consistent with the approved compensation plan for the relevant position or classification. 5771

5772 Further approval by any other State Agency, governmental body or officer is not required for setting, 5773 adjusting or approving the compensation payable to individual Participating Covered Employees.

5774 Wages. The Systems shall include policies and procedures for the authorization, computation and payment of wages, where appropriate, for such premium pays as overtime, shift differential, on call, and 5775 5776 call back, and for the payment of hourly employees.

The Systems shall include policies and procedures for paying 5777 Payment of Compensation. 5778 compensation to employees, including the establishment of one or more payday schedules.

5779 Work Schedule and Workweek. The Systems shall include policies and procedures for the

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- 5780 establishment of, and modifications to, work schedules and workweeks for all College employees, 5781 including alternative work schedules and sites, and telecommuting policies and procedures.
- 5782 Other Classification and Compensation Policies and Procedures. The Systems may include any other 5783 reasonable classification and compensation policies and procedures the President deems appropriate. 5784 C. Benefits.

5785 The Systems shall provide fringe benefits to all benefits eligible employees, including retirement 5786 benefits, health care insurance, life, disability, and accidental death and dismemberment insurance. The 5787 benefits provided shall include a basic plan of benefits for each benefits eligible employee, and may 5788 include an optional benefits plan for benefits eligible employees, including additional insurance 5789 coverage, long-term care, tax deferred annuities, flexible reimbursement accounts, employee assistance 5790 programs, employee intramural and recreational passes, and other wellness programs. As provided in §23-38.119.B and C of the Act, the College may require Participating Covered Employees to pay all or 5791 5792 a portion of the cost of group life, disability and accidental death and dismemberment insurance, which 5793 may be collected through a payroll deduction program. Participating Covered Employees shall not be 5794 required to present evidence of insurability for basic group life insurance coverage. The Board of 5795 Visitors may elect to provide benefits through Virginia Retirement System group insurance programs 5796 under the terms of and to the extent allowed by §23-38.119B and D of the Act or any other provision of 5797 law.

5798 Notwithstanding the above, pursuant to subsection A of § 23-38.114 of the Act, and unless and until 5799 that section is amended, the state retirement system, state health insurance program, and state workers' 5800 compensation coverage program as they may be amended from time to time, shall continue to apply to 5801 and govern all eligible College employees.

- 5802 The Systems may provide different benefits plans for reasonably different groups or classifications of 5803 employees, and may provide benefits to part-time employees. On the Effective Date of the College's initial Management Agreement with the Commonwealth, and until changed by the appropriate governing 5804 5805 authority, the benefits plans provided by the College to Classified Employees and Participating Covered 5806 Employees shall be the benefits plans provided to that group or classification as of the date immediately 5807 prior to that Effective Date. On or after that Effective Date, alternative College group life, accidental 5808 death and dismemberment, and short- and long-term disability plans may be provided to eligible 5809 Participating Covered Employees, or at the election of the Board of Visitors and subject to the execution 5810 of participation agreements as provided in subsections B and C of \$23-38.119 of the Act, they may be 5811 provided by the appropriate State programs, but no contributions to the state programs by the College 5812 shall be required for Participating Covered Employees who do not participate in the programs. Subject 5813 to the provisions of the Act, any new plans, programs and material changes permitted under current law 5814 in College employee benefit plans, other than Classified Employee benefit plans, shall be approved by the Board of Visitors, including the authority to increase the Cash Match Contribution rate up to the 5815 limit permitted by the Code of Virginia based on available resources, and the authority to implement 5816 5817 cafeteria-style benefits for College employees other than Classified Employees.
- 5818 Insurance and all proceeds therefrom provided pursuant to §23-38.119 of the Act shall be exempt 5819 from legal process and may be subject to voluntary assignment as provided in subsection A of 5820 *§23-38.119*. 5821
  - D. Employee Relations.
- 5822 General. The Systems shall contain provisions that protect the rights and privileges of College 5823 employees consistent with sound management principles and fair employment practice law.
- 5824 Employee Safety and Health. The Systems shall contain provisions that promote workplace safety 5825 compliance with applicable law and regulations.
- 5826 Employee Work Environment. The Systems shall promote a work environment that is conducive to 5827 the performance of job duties, and free from intimidation or coercion in violation of State or federal 5828 law, including sexual harassment or other discrimination.
- 5829 Employee Recognition. The Systems may provide for the use of leave awards and bonuses specific to 5830 policies and procedures for awarding, honoring, or otherwise recognizing College employees, including 5831 but not limited to those who have performed particularly meritorious service for the College, have been 5832 employed by the College for specified periods of time, or have retired from the College after lengthy 5833 service.
- 5834 Counseling Services. The Systems shall provide counseling services through the State's Employee 5835 Assistance Program or a College Employee Assistance Program to any eligible College employee 5836 experiencing job-related difficulties and seeking counseling for those difficulties, and shall establish the 5837 circumstances under which the time necessary to participate in such counseling may be granted.
- 5838 Unemployment Compensation. The Systems shall ensure that College employees receive the full 5839 unemployment compensation benefits to which they are legally entitled, and that the College's liability is 5840 limited to legitimate claims for such benefits.

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5841 Workers' Compensation. The Systems shall ensure that College employees have workers'
5842 compensation benefits to which they are legally entitled pursuant to the State Employees Workers'
5843 Compensation Program administered by the Department of Human Resource Management.

5844 8. Performance Planning and Evaluation. The Systems shall include one or more performance 5845 planning and evaluation processes for College employees that (i) establish and communicate the 5846 College's performance expectations, (ii) help develop productive working relationships, (iii) allow 5847 employees to present their views concerning their performance, (iv) identify areas for training or 5848 professional development, (v) establish the process by which evaluations shall be conducted, (vi) clarify how superlative or inadequate performance shall be addressed, and (vii) ensure that all College 5849 5850 employees are provided relevant information on the evaluation process. The Systems may include separate performance and evaluation processes for reasonably distinguishable groups of College employees. On the Effective Date of the College's initial Management Agreement with the 5851 5852 5853 Commonwealth, the existing merit-based performance management system for faculty shall continue, until amended by the College. On or after that Effective Date, College nonfaculty salaried Participating 5854 5855 Covered Employees may be subject to a variable merit-based performance management system.

5856 9. Standards of Conduct and Performance. In order to protect the well-being and rights of all 5857 employees and to ensure safe, efficient College operations and compliance with the law, the Systems 5858 shall establish rules of personal conduct and standards of acceptable work performance for College 5859 salaried nonfaculty employees and policies for corrective discipline. In general, the policies for 5860 corrective discipline shall serve to (i) establish a uniform and objective process for correcting or 5861 disciplining unacceptable conduct or work performance, (ii) distinguish between less serious and more 5862 serious actions of misconduct and provide corrective action accordingly, and (iii) limit corrective action 5863 to employee conduct occurring only when employees are at work or are otherwise representing the College in an official or work-related capacity, unless otherwise specifically provided by the policies of the Systems or other applicable law. The Systems may provide for a probationary period for new and 5864 5865 re-employed College salaried nonfaculty employees, during which period the policies for corrective 5866 5867 discipline shall not be applicable and the employee may not use the grievance procedure set forth in the 5868 The Systems may include separate rules of personal conduct and standards of next paragraph. 5869 acceptable work performance and policies for corrective discipline for reasonably distinguishable groups 5870 of College employees.

5871 10. Grievance Procedure. As provided in the Governing Law, employees shall be encouraged to 5872 resolve employment-related problems and complaints informally, and shall be permitted to discuss their 5873 concerns freely and without fear of retaliation with immediate supervisors and management. In the 5874 event that such problems cannot be resolved informally, all salaried nonfaculty College employees, 5875 regardless of their date of hire, shall have access, as provided in subsection A of § 23-38.114 and in 5876 § 23-38.117 of the Act, to the State Grievance Procedure, Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2 of 5877 the Code of Virginia, to the extent it was applicable to their classification of employees prior to the 5878 Effective Date of the College's initial Management Agreement with the Commonwealth. On that 5879 Effective Date, and until changed by the College, the faculty grievance procedures in effect immediately 5880 prior to the Effective Date shall continue.

11. Discrimination Complaints. If a Classified Employee believes discrimination has occurred, the
Classified Employee may file a complaint with the Department of Human Resource Management Office
of Equal Employment Services. All Covered Employees and applicants for employment after the
Effective Date of the College's initial Management Agreement with the Commonwealth shall file a
complaint with the appropriate College office or with the appropriate federal agencies.

5886 12. Layoff Policy. The Systems shall include one or more layoff policies for salaried College 5887 employees who lose their jobs for reasons other than their job performance or conduct, such as a reduction in force or reorganization at the College. These College layoff policies shall govern such 5888 5889 issues as (i) whether there is a need to effect a layoff, (ii) actions to be taken prior to a layoff, (iii) 5890 notice to employees affected by a layoff, (iv) placement options within the College or its respective major 5891 divisions and within other parts of the College, (v) the preferential employment rights, if any, of various 5892 College employees, (vi) the effect of layoff on leave and service, and (vii) the policy for recalling 5893 employees. In accordance with the terms of the Act, College employees who: (i) were employed prior to the Effective Date of the College's initial Management Agreement with the Commonwealth. (ii) would 5894 5895 otherwise be eligible for severance benefits under the Workforce Transition Act, (iii) were covered by 5896 the Virginia Personnel Act prior to that Effective Date, and (iv) are separated because of a reduction in 5897 force shall have the same preferential hiring rights with State agencies and other executive branch 5898 institutions as Classified Employees have under § 2.2-3201 of the Code of Virginia. Conversely, the 5899 College shall recognize the hiring preference conferred by § 2.2-3201 on State employees who were 5900 hired by a State agency or executive branch institution before the Effective Date of the College's initial 5901 Management Agreement with the Commonwealth and who were separated after that date by that State 5902 agency or executive branch institution because of a reduction in workforce. If the College has adopted

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5903 a classification system pursuant to § 23-38.116 of the Act that differs from the classification system 5904 administered by the Department of Human Resource Management, the College shall classify the 5905 separated employee according to its classification system and shall place the separated employee 5906 appropriately. The College may include separate policies for reasonably distinguishable groups of 5907 College employees. On or after the Effective Date of the College's initial Management Agreement with 5908 the Commonwealth, all employees from other State agencies and executive branch institutions who are 5909 placed by the College under the provisions of the State Layoff Policy shall be Participating Covered 5910 Employees.

5911 13. Severance Benefits. In accordance with the terms of the Act, the College shall adopt severance 5912 policies for salaried Participating Covered Employees who are involuntarily separated for reasons 5913 unrelated to performance or conduct. The terms and conditions of such policies shall be determined by 5914 the Board of Visitors. Classified Employees who otherwise would be eligible and were employed prior 5915 to the Effective Date of the College's initial Management Agreement with the Commonwealth shall be covered by the Workforce Transition Act, Chapter 32 (§ 2.2-3200 et seq.) of Title 2.2 of the Code of 5916 5917 The College and the Board of the Virginia Retirement System may negotiate a formula Virginia. 5918 according to which cash severance benefits may be converted to years of age or creditable service for 5919 Participating Covered Employees who participate in the Virginia Retirement System. An employee's 5920 becoming, on the Effective Date, a Covered Employee shall not constitute a severance or reduction in 5921 force to which severance or Workforce Transition Act policies would apply.

5922 14. Use of Alcohol and Other Drugs. The Systems shall include policies and procedures that (i) 5923 establish and maintain a work environment at the College that is free from the adverse effect of alcohol 5924 and other drugs, (ii) are consistent with the federal Drug-Free Workplace Act of 1988 and with the 5925 College of William & Mary Alcohol and Other Drugs Policy, (iii) describe the range of authorized 5926 disciplinary action, including termination where appropriate, for violations of such policies and 5927 procedures, and the process to be followed in taking such disciplinary action, (iv) provide College 5928 employees access to assistance and treatment for problems involving alcohol and other drugs, (v)5929 provide for the circumstances under which employees are required to report certain violations of the 5930 policies and procedures to their supervisor, and the College is required to report those violations to a 5931 federal contracting or granting agency, (vi) describe the circumstances under which personnel records 5932 of actions taken under the College's alcohol and other drugs policy shall not be kept confidential, and 5933 (vii) provide notice to College employees of the scope and content of the College alcohol and other 5934 drugs policy. As part of this alcohol and other drugs policy, and in compliance with the federal 5935 Omnibus Transportation Employee Testing Act of 1991, the Systems may provide for pre-employment, 5936 reasonable suspicion, random, post-accident, return-to-duty and follow-up alcohol and other drug testing 5937 for College positions that are particularly safety sensitive, such as those requiring a Commercial 5938 Driver's License.

5939 15. Background Checks. The Systems shall include a process for conducting background checks,
5940 which may include but is not limited to reference checks, educational/ professional credentialing checks,
5941 and conviction and driver's records checks on applicants for full-time or part-time positions at the
5942 College, and for addressing situations where employees do not disclose a conviction on their application
5943 or otherwise falsify their application with regard to information concerning their education/professional
5944 credential and/or prior convictions.

5945 16. Other Employee Relations Policies and Procedures. The Systems shall include any other
5946 reasonable employee relations policies or procedures that the President deems appropriate, which may
5947 include, but are not limited to, policies or procedures relating to orientation programs for new or
5948 re-employed College employees, an employee suggestion program, the responsibility of College
5949 employees for property placed in their charge, work breaks, inclement weather and emergencies, and
5950 employment outside the College.

5951 E. Leave and Release Time.

5952 The Systems shall include policies and procedures regarding leave for eligible employees. The 5953 Systems shall provide reasonable paid leave for purposes such as holidays, vacation, or other personal 5954 uses. The Systems may provide for release time for such matters as the donation of blood, participation 5955 in an employee assistance program and other appropriate employment-related matters. On or after the Effective Date of its initial Management Agreement with the Commonwealth, and until a new program is 5956 5957 adopted by the appropriate authority, the College shall continue to provide leave and release time to 5958 Participating Covered Employees in accordance with the leave and release time policies and procedures 5959 applicable to each classification of employees prior to that Effective Date. On or after that Effective 5960 Date, the College may provide an alternative leave and release time system for salaried nonfaculty 5961 Participating Covered Employees.

5962 F. Equal Employment Opportunity, Nondiscrimination, Employment, and Separation.

5963 1. Equal Employment Opportunity and Nondiscrimination. The Systems shall contain policies and

5964 procedures to ensure that all aspects of human resources management, including the employment of 5965 College employees, meet all requirements of federal and state law, and of the relevant policies of the 5966 Board of Visitors, with regard to equal employment opportunity and nondiscrimination.

5967 Employment. The Systems shall include policies and procedures for the recruitment, selection and 5968 hiring of College employees that are based on merit and fitness, including where appropriate a requirement for job posting, interviews, pre-employment testing, pre-employment drug testing, reference 5969 5970 checks and conviction record checks. On and after the Effective Date of its initial Management 5971 Agreement with the Commonwealth, the College shall post all salaried nonfaculty position vacancies 5972 through the College's job posting system, the Commonwealth's job posting system, and other external 5973 media as appropriate. The Systems shall establish designated veterans' re-employment rights in 5974 accordance with applicable law.

5975 In order to encourage employees to attain the highest level positions for which they are qualified, 5976 and to compensate employees for accepting positions of increased value and responsibility, the Systems shall include policies and procedures governing the promotion of employees, including the effect of 5977 5978 promotion on an employee's compensation.

5979 On or after the Effective Date of the College's initial Management Agreement with the 5980 Commonwealth, all employees hired from other state agencies shall be Participating Covered 5981 Employees. College Classified Employees who change jobs within the College through a competitive 5982 employment process - i.e., promotion or transfer - shall have the choice of remaining a Classified 5983 Employee or becoming a Participating Covered Employee. If a Classified Employee elects to become a 5984 Participating Covered Employee, that decision shall be irrevocable.

5985 Notice of Separation. The Systems shall include policies and procedures requiring reasonable notice, 5986 where appropriate, of a decision either by the employee or by the College to separate the employee 5987 from the College in accordance with policies governing performance, conduct, or layoff. 5988

G. Information Systems.

5989 The College shall provide an electronic file transfer of information on all salaried College employees 5990 and shall continue to provide the Employee Position Reports to meet the human resources reporting 5991 requirements specified by law or by request of the Governor or the General Assembly, unless the 5992 College is specifically exempted from those requirements. The College shall conduct assessments to 5993 demonstrate its accountability for human resources practices that comply with laws and regulations.

5994 The Department of Human Resource Management and the College have entered into a Memorandum of 5995 Understanding, attached hereto as Attachment 2, which may be amended from time to time by 5996 agreement of the parties, regarding the specific data and reporting requirements. The College shall be 5997 accountable for ensuring the timeliness and integrity of the data transmitted to the Department of 5998 Human Resources Management.

5999 VII. CONTINUED APPLICABILITY OF OTHER PROVISIONS OF THE CODE OF VIRGINIA AND 6000 OTHER BOARD OF VISITORS' POLICIES AFFECTING COLLEGE PERSONNEL.

6001 On and after the Effective Date of its initial Management Agreement with the Commonwealth, 6002 College employees shall be subject to the terms and conditions of the Act and the Management 6003 Agreement between the Commonwealth and the College. Classified Employees shall continue to be 6004 subject to the human resources policies and exceptions to those policies adopted or approved by the 6005 Department of Human Resource Management.

6006 In addition, all College employees also shall remain subject to any other human resources policies 6007 adopted by the Board of Visitors applicable to College personnel unless College employees or a subset thereof are specifically exempted from those other human resources policies either by those other 6008 policies or by this Policy. 6009 <u> 2</u>010

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## Memorandum of Understanding

ATTACHMENT 2

Between the The College of William and Mary and the Department of Human Resources Management Regarding

The Reporting of Human Resources Management Data

This Memorandum of Understanding, which may be amended from time to time by the agreement of 6017 6018 all parties, is an attachment to the Policy Governing Human Resources for Participating Covered Employees and Other College Employees pursuant to the Restructured Higher Education Financial and 6019 6020 Administrative Operations Act of 2005, and is hereby entered into between the College of William and 6021 Mary and the Department of Human Resource Management (DHRM).

6022 I. This document outlines the provisions for information management pertaining to human resources data, consistent with the objectives to enable DHRM to meet the Commonwealth's reporting 6023 6024 requirements, to ensure compliance with relevant federal and state laws and regulations, and to do so 6025 through efficient and cost-effective methods.

6026	1. In lieu of data entry into the state's Personnel Management Information System (PMIS), data will				
6027	be transmitted through an electronic file transfer to update DHRM's warehouse.				
6028	a. The College will provide a flat file of designated personnel data. For "Classified Employees", the				
6029	data provided will match DHRM's data values for the designated fields. For salaried "Participating				
6030	Covered Employees", the data provided will include the University's data values for the designated				
6031	fields. The College will provide a data dictionary to DHRM. The file of designated data will be				
6032	specifically described by an addendum to this Memorandum upon the agreement of the University and				
6033	DHRM.				
6034	b. The College will provide a second flat file of salaried personnel actions for "Classified				
6035	<i>Employees" and salaried "Participating Covered Employees", such as promotions, separations, and</i>				
6036	salary adjustments. The file of relevant personnel actions and designated data to be provided for each				
6037	action will be specifically described by an addendum to this Memorandum upon the agreement of the				
6038	University and DHRM.				
6039					
	2. DHRM will accept the federal Affirmative Action Plan (AAP), including the adverse impact				
6040	analyses of employment and compensation actions that are part of the AAP, as demonstration of the				
6041	College's compliance with relevant federal and state employment laws and regulations.				
6042	3. The College may key data into the Benefits Enrollment System or provide a batch file, or				
6043	employees may use Employee Direct (employee self service).				
6044	4. Other reports to be provided by the College include the following:				
6045	a. Monthly Employment Position Report				
6046	b. Annual report on salaried, wage, and contract employees				
6047	The undersigned hereby agree to the provisions contained in the MOU.				
6048	APPROVALS:				
6049	The College of William and Mary:				
6050					
6051	By:Date				
6052	Vice President for Administration				
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6055	Department of Human Resources Management:				
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6083 negotiated with the Commonwealth.
6084 The following provisions of this Policy constitute the adopted Board of Visitors policies regarding
6085 the College of William and Mary's financial operations and management.

6086 This Policy is intended to cover the authority that may be granted to the College pursuant to

6087 Subchapter 3 of the Act. Any other powers and authorities granted to the College pursuant to the 6088 Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act 6089 and the College's Enabling Legislation, are not affected by this Policy.

6090 II. DEFINITIONS.

6091 As used in this policy, the following terms shall have the following meanings, unless the context 6092 requires otherwise:

6093 "Act" means the Restructured Higher Education Financial and Administrative Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia. 6094

Board of Visitors" or "Board" means the Rector and Board of Visitors of the College of William 6095 and Mary and the Virginia Institute of Marine Science. 6096

"College" means the College of William and Mary (state agency 204) and the Virginia Institute of 6097 6098 Marine Science (state agency 268).

"Covered Institution" means, on or after the Effective Date of its initial Management Agreement with 6099 6100 the Commonwealth of Virginia, a public institution of higher education of the Commonwealth that has 6101 entered into a Management Agreement with the Commonwealth to be governed by the provisions of 6102 Subchapter 3 of the Act.

6103 "Enabling Legislation" means those chapters, other than Chapter 4.10, of title 23 of the Code of 6104 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and 6105 missions of the College.

6106 "Effective Date" means the effective date of the initial Management Agreement between the College 6107 and the Commonwealth.

"Management Agreement" means the agreement required by subsection D of § 23-38.88 of the Act 6108 6109 between the College and the Commonwealth of Virginia.

"State Tax Supported Debt" means bonds, notes or other obligations issued under Article X, Section 6110 9(a), 9(b), or 9(c), or 9(d), if the debt service payments are made or ultimately are to be made from 6111 general government funds, as defined in the December 20, 2004 Report to the Governor and General 6112 6113 Assembly of the Debt Capacity Advisory Committee or as that definition is amended from time to time.

III. SCOPE OF POLICY.

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6115 This Policy applies to the College's responsibility for management, investment and stewardship of all 6116 its financial resources, including but not limited to, general, non-general and private funds. This responsibility includes maintaining an independent uniform system of accounting, financial reporting, 6117 6118 and internal controls adequate to protect and account for the College's financial resources.

The Virginia Institute of Marine Science (the Institute) shall receive the benefits of this Policy as it is 6119 6120 implemented by the College on behalf of the Institute, but the Institute shall not receive any additional independent financial operations and management authority as a result of this Management Agreement 6121 6122 beyond the independent financial operations and management authority that it had prior to the Effective 6123 Date of the College's initial Management Agreement with the Commonwealth or that it may be granted 6124 by law in the future.

IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

The Board of Visitors of the College shall at all times be fully and ultimately accountable for the 6126 6127 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 6128 6129 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution the duties and responsibilities set forth in this Policy to a person or persons within the College, who, 6130 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 6131 implementation of those duties and responsibilities pursuant to the College's usual delegation policies 6132 6133 and procedures. 6134

V. FINANCIAL MANAGEMENT AND REPORTING SYSTEM.

6135 The President, or designee, shall continue to be authorized by the Board to maintain existing and 6136 implement new policies governing the management of College financial resources. These policies shall 6137 continue to (i) ensure compliance with Generally Accepted Accounting Principles, (ii) ensure consistency with the current accounting principles employed by the Commonwealth, including the use of fund 6138 6139 accounting principles, with regard to the establishment of the underlying accounting records of the 6140 College and the allocation and utilization of resources within the accounting system, including the 6141 relevant guidance provided by the State Council of Higher Education for Virginia chart of accounts with regard to the allocation and proper use of funds from specific types of fund sources, (iii) provide 6142 6143 adequate risk management and internal controls to protect and safeguard all financial resources, including moneys transferred to the College pursuant to a general fund appropriation, and ensure 6144 6145 compliance with the requirements of the Appropriation Act.

The financial management system shall continue to include a financial reporting system to satisfy 6146 6147 both the requirements for inclusion into the Commonwealth's Comprehensive Annual Financial Report, 6148 as specified in the related State Comptroller's Directives, and the College's separately audited financial

6149 statements. To ensure observance of limitations and restrictions placed on the use of the resources 6150 available to the College, the accounting and bookkeeping system of the College shall continue to be 6151 maintained in accordance with the principles prescribed for governmental organizations by the 6152 Governmental Accounting Standards Board.

6153 In addition, the financial management system shall continue to provide financial reporting for the 6154 President, or designee, and the Board of Visitors to enable them to provide adequate oversight of the 6155 financial operations of the College. Upon the Effective Date of the initial Management Agreement 6156 between the College and the Commonwealth, except for the recordation of daily revenue deposits of 6157 State funds as specified in Section VII below, the College shall not be required to record its financial 6158 transactions in of the Commonwealth's Accounting and Reporting System ("CARS"), including the current monthly interfacing with CARS, or be a part of any subsequent Commonwealth financial 6159 systems that replace CARS or are in addition to CARS, but shall have its own financial reporting 6160 system. The College's financial reporting system shall provide (i) summary monthly reports for State 6161 agencies including, but not limited to, the Department of Accounts, the Department of Planning and 6162 6163 Budget, the Joint Legislative Audit and Review Commission, the Auditor of Public Accounts, and the State Council of Higher Education for Virginia, and for the Chairmen of the Senate Committee on 6164 6165 Finance and the House Committee on Appropriations at a sufficient level of detail, on such schedule, and using such format that is compatible with the Commonwealth's accounting system, as may be 6166 requested by the requesting State agency, and (ii) such other special reports as may be requested from 6167 6168 time to time.

6169 VI. FINANCIAL MANAGEMENT POLICIES.

6170 The President, or designee, shall create and implement any and all financial management policies 6171 necessary to establish a financial management system with adequate risk management and internal 6172 control processes and procedures for the effective protection and management of all College financial resources. Such policies will not address the underlying accounting principles and policies employed by 6173 the Commonwealth and the College, but rather will focus on the internal operations of the College's 6174 6175 financial management. These policies shall include, but need not be limited to, the development of a 6176 tailored set of finance and accounting practices that seek to support the College's specific business and 6177 administrative operating environment in order to improve the efficiency and effectiveness of its business 6178 and administrative functions. In general, the system of independent financial management policies shall 6179 be guided by the general principles contained in the Commonwealth's Accounting Policies and Procedures such as establishing strong risk management and internal accounting controls to ensure 6180 6181 College financial resources are properly safeguarded and that appropriate stewardship of public funds 6182 is obtained through management's oversight of the effective and efficient use of such funds in the 6183 performance of College programs.

Upon the Effective Date of its initial Management Agreement with the Commonwealth, the College 6184 6185 shall continue to follow the Commonwealth's accounting policies until such time as specific alternate policies can be developed, approved and implemented. Such alternate policies shall include applicable 6186 6187 accountability measures and shall be submitted to the State Comptroller for review and comment before they are implemented by the College. 6188

6189 VII. FINANCIAL RESOURCE RETENTION AND MANAGEMENT.

6190 Under § 23-38.104(A)(i) of the Act, subject to applicable accountability measures and audits, the 6191 College shall have the power and authority to manage all monies received by it. All State general funds 6192 to be allocated to the College shall remain subject to the appropriations process.

6193 Pursuant to subsection C of § 23-9.6:1.01 of the Code of Virginia, the State Council of Higher Education for Virginia ("SCHEV") annually shall assess and certify to the Governor and General 6194 6195 Assembly the degree to which each public institution of higher education of the Commonwealth has met 6196 the financial and administrative management and educational-related performance benchmarks called 6197 for by that subsection and approved as part of the Appropriation Act then in effect for the State goals 6198 and objectives set forth in subdivisions B 1 through B 11 of § 23-38.88 of the Act. Pursuant to 6199 § 2.2-5005 of the Code of Virginia, beginning with the fiscal year that immediately follows the first full 6200 fiscal year for which the financial and administrative management and educational-related performance 6201 benchmarks described in § 23-9.6:1.01 are effective, as provided in a general Appropriation Act, and for 6202 all fiscal years thereafter, each public institution of higher education of the Commonwealth that (i) has 6203 been certified during the fiscal year by SCHEV as having met such institutional performance 6204 benchmarks and (ii) meets the conditions prescribed in subsection B of § 23-38.88, shall receive certain 6205 financial incentives, including interest on the tuition and fees and other non-general fund Education and 6206 General Revenues deposited into the State Treasury by the public institution of higher education.

6207 Consistent with the prior paragraph, beginning with the fiscal year following the first fiscal year for which it has received such certification from SCHEV, the College is authorized to hold and invest 6208 tuition, Educational and General ("E&G") fees, research and sponsored program funds, auxiliary 6209

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**6210** enterprise funds, and all other non-general fund revenues subject to the following requirements:

6211 *i)* The College shall deposit such funds in the State Treasury pursuant to the State process in place 6212 at the time of such deposit;

6213 *ii)* Such non-general funds deposited in the State Treasury shall be disbursed as provided in Section 6214 IX below;

6215 iii) The College shall remit to the State Comptroller quarterly and the State Comptroller shall hold 6216 in escrow all interest earned on the College's tuition and fees and other non-general fund Educational 6217 and General Revenues. Upon receipt of the required State Council of Higher Education for Virginia 6218 certification that the College has met such institutional performance benchmarks and the conditions prescribed in subsection B of § 23-38.88, the Governor shall include in the next budget bill a 6219 non-general fund appropriation, payable no later than July 1 of the immediately following fiscal year, 6220 equivalent to the amount deposited in the escrow account as the financial incentive provided in 6221 subdivision 1 of § 2.2-5005, after which time the College may expend the funds for purposes related to 6222 6223 its mission. If public institutions of higher education of the Commonwealth are permitted, or the College 6224 in particular is permitted, by the Appropriation Act or other law to retain or be paid the interest the 6225 Commonwealth would have earned on sponsored programs and research funds, then this paragraph 6226 shall not apply to such interest on such funds, and such interest shall not be held in escrow.

6227 iv) If in any given year the College does not receive the certification from the State Council of
6228 Higher Education for Virginia that it has met for that year the institutional benchmarks called for by
6229 subsection C of § 23-9.6:1.01 and approved in the then-current Appropriation Act, the Comptroller shall
6230 transfer to the general fund the balance in the escrow account as of June 30 of that year.

v) Beginning on the effective date of its initial Management Agreement with the College until the
beginning of the first fiscal year following the fiscal year for which it has received the required
certification from SCHEV, the College shall continue to deposit tuition and all other non-general funds
with the State Treasurer by the same process that it would have been required to use if it had not
entered into a Management Agreement with the Commonwealth.

6236 vi) On the first business day of the first fiscal year following the fiscal year for which it has
6237 received the required certification from SCHEV, the College may draw down all cash balances held by
6238 the State Treasurer on behalf of the College related to tuition, E&G fees, research and sponsored
6239 programs, auxiliary enterprises, and all other non-general fund revenues.

*vii*) The Commonwealth shall retain all funds related to general fund appropriations, but shall paythese funds to the College as specified in Section IX below.

6242 The College also shall have sum sufficient appropriation authority for all non-general funds as 6243 approved by the Governor and the General Assembly in the Commonwealth's biennial appropriations 6244 process, and shall report to the Department of Planning and Budget (i) its estimate of the non-general 6245 fund revenues for the sum sufficient appropriation to be included in the biennial Budget Bill for each of 6246 the two years in the next biennium by November 1 of each odd numbered year and the estimate to be 6247 included in the Budget Bill for the first and second year of the then-current biennium by November 1 of 6248 each even numbered year, and (ii) report its actual non-general fund revenues for each fiscal year to 6249 the Department of Planning and Budget by July 31 of the subsequent fiscal year.

6250 The Board of Visitors shall retain the authority to establish tuition, fee, room, board, and other 6251 charges, with appropriate commitment provided to need-based grant aid for middle- and lower-income 6252 undergraduate Virginians. Except as provided otherwise in the Appropriation Act then in effect, it is the 6253 intent of the Commonwealth and the College that the College shall be exempt from the revenue 6254 restrictions in the general provisions of the Appropriation Act related to non-general funds. In addition, 6255 unless prohibited by the Appropriation Act then in effect, it is the intent of the Commonwealth and the 6256 College that the College shall be entitled to retain non-general fund savings generated from changes in 6257 Commonwealth rates and charges, including but not limited to health, life, and disability insurance 6258 rates, retirement contribution rates, telecommunications charges, and utility rates, rather than reverting 6259 such savings back to the Commonwealth. This financial resource policy assists the College by providing 6260 the framework for retaining and managing non-general funds, for the receipt of general funds, and for 6261 the use and stewardship of all these funds.

6262 The President, or designee, shall continue to provide oversight of the College's cash management
6263 system which is the framework for the retention of non-general funds. The Internal Audit Department of
6264 the College shall periodically audit the College's cash management system in accordance with
6265 appropriate risk assessment models and make reports to the Audit Committee of the Board of Visitors.

6266 Additional oversight shall continue to be provided through the annual audit and assessment of internal 6267 controls performed by the Auditor of Public Accounts.

6268 For the receipt of general and non-general funds, the College shall conform to the Security for
6269 Public Deposits Act, Chapter 44 (§ 2.2-4400 et seq.) of Title 2.2 of the Code of Virginia as it currently
6270 exists and from time to time may be amended.

**6271** *VIII. ACCOUNTS RECEIVABLE MANAGEMENT AND COLLECTION.* 

6272 The President, or designee, shall continue to be authorized to create and implement any and all
6273 Accounts Receivable Management and Collection policies as part of a system for the management of
6274 College financial resources. The policies shall be guided by the requirements of the Virginia Debt
6275 Collection Act, Chapter 48 (§ 2.2-4800 et seq.) of the Code of Virginia such that the College shall take
6276 all appropriate and cost effective actions to aggressively collect accounts receivable in a timely manner.

6277 These shall include, but not be limited to, establishing the criteria for granting credit to College 6278 customers; establishing the nature and timing of collection procedures within the above general 6279 principles; and the independent authority to select and contract with collection agencies and, after 6280 consultation with the Office of the Attorney General, private attorneys as needed to perform any and all 6281 collection activities for all College accounts receivable such as reporting delinquent accounts to credit 6282 bureaus, obtaining judgments, garnishments, and liens against such debtors, and other actions. In 6283 accordance with sound collection activities, the College shall continue to utilize the Commonwealth's 6284 Debt Set Off Collection programs and procedures, shall develop procedures acceptable to the Tax 6285 Commissioner and the State Comptroller to implement such programs, and shall provide a quarterly summary report of receivables to the Department of Accounts in accordance with the reporting 6286 procedures established pursuant to the Virginia Debt Collection Act. 6287

## 6288 IX. DISBURSEMENT MANAGEMENT.

6289 The President, or designee, shall continue to be authorized to create and implement any and all 6290 disbursement policies as part of a system for the management of College financial resources. The 6291 disbursement management policies shall continue to define the appropriate and reasonable uses of all 6292 funds, from whatever source derived, in the execution of the College's operations. These policies also 6293 shall continue to address the timing of appropriate and reasonable disbursements consistent with the 6294 Prompt Payment Act, and the appropriateness of certain goods or services relative to the College's 6295 mission, including travel-related disbursements. Further, the College's disbursement policy shall 6296 continue to provide for the mechanisms by which payments are made including the use of charge cards, 6297 warrants, and electronic payments. Since the College no longer will interface to the CARS system or 6298 any replacement for the CARS system for disbursements, the College shall establish its own mechanisms 6299 for electronic payments to vendors through Electronic Data Interchange ("EDI") or similar process and 6300 payments to the Commonwealth's Debt Set Off Collection Programs.

6301 Beginning with the fiscal year after the first fiscal year for which it first receives the required
6302 certification from SCHEV, the College may draw down its general fund appropriations (subject to
6303 available cash) and tuition and E&G fees and other non-general fund revenues from the State Treasury.
6304 Such funds shall be available to the College for disbursement as provided in the then-current rules of
6305 the Automated Clearing House ("ACH") Network. The draw down of funds may be initiated in
6306 accordance with the following schedule:

6307 i) the College may draw down one-twenty-fourth (1/24) of its annual general fund appropriation for
6308 Educational and General programs on the first and fifteenth days of each month, and up to 50 percent
6309 of its annual general fund appropriation for Student Financial Assistance on or after September 1 of
6310 each year with the remaining 50 percent to be drawn on or after February 1 of each year in order to
6311 meet student obligations;

6312 ii) the College may draw down the sum of all tuition and E&G fees and all other non-general6313 revenues deposited to the State Treasury each day on the same business day they were deposited; and

6314 *iii) the College anticipates that expenditures could exceed available revenues from time to time*6315 *during the year if the above disbursement schedule is used. When the College projects a cost deficit in*6316 *activities supported by general fund appropriations, the College may make a request to the State*6317 *Comptroller for an early draw on its appropriated general funds deposited in the State Treasury, in a*6318 *form and within a timeframe agreeable to the parties, in order to cover expenditures.*

6319 These disbursement policies shall authorize the President, or designee, to independently select, 6320 engage, and contract for such consultants, accountants, and financial experts, and other such providers 6321 of expert advice and consultation, and, after consultation with the Office of the Attorney General, 6322 private attorneys, as may be necessary or desirable in his or her discretion. The policies also shall 6323 continue to include the ability to locally manage and administer the Commonwealth's credit card and 6324 cost recovery programs related to disbursements, subject to any restrictions contained in the 6325 Commonwealth's contracts governing those programs, provided that the College shall submit the credit 6326 card and cost recovery aspects of its financial and operations policies to the State Comptroller for 6327 review and comment prior to implementing those aspects of those policies. The disbursement policies 6328 shall ensure that adequate risk management and internal control procedures shall be maintained over 6329 previously decentralized processes for public records, payroll, and non-payroll disbursements. The 6330 College shall continue to provide summary quarterly prompt payment reports to the Department of 6331 Accounts in accordance with the reporting procedures established pursuant to the Prompt Payment Act.

**6332** The College's disbursement policies shall be guided by the principles of the Commonwealth's policies

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6333 as included in the Commonwealth's Accounting Policy and Procedures Manual. Upon the Effective Date 6334 of its initial Management Agreement with the Commonwealth, the College shall continue to follow the 6335 Commonwealth's disbursement policies until such time as specific alternative policies can be developed, 6336 approved and implemented. Such alternate policies shall be submitted to the State Comptroller for

6337 review and comment prior to their implementation by the College.

6338 X. DEBT MANAGEMENT.

6339 The President, or designee, shall continue to be authorized to create and implement any and all debt 6340 management policies as part of a system for the management of College financial resources.

6341 Pursuant to § 23-38.108(B) of the Act, the College shall have the authority to issue bonds, notes, or 6342 other obligations that do not constitute State Tax Supported Debt, as determined by the Treasury Board, 6343 and that are consistent with debt capacity and management policies and guidelines established by its Board of Visitors, without obtaining the consent of any legislative body, elected official, commission, 6344 6345 board, bureau, or agency of the Commonwealth or of any political subdivision, and without any proceedings or conditions other than those specifically required by Subchapter 3 of the Act; provided 6346 that, the College shall notify the Treasurer of Virginia of its intention to issue bonds pursuant to this 6347 6348 Policy at the time it adopts the bond issuance planning schedule for those bonds. Any new or revised 6349 debt capacity and management policy shall be submitted to the Treasurer of Virginia for review and 6350 comment prior to its adoption by the College.

6351 The College recognizes that there are numerous types of financing structures and funding sources 6352 available each with specific benefits, risks, and costs. All potential funding sources shall be reviewed by 6353 the President, or designee, within the context of the overall portfolio to ensure that any financial product or structure is consistent with the College's objectives. Regardless of the financing structure(s) 6354 6355 utilized, the President, or designee, shall obtain sufficient documentation to gain a full understanding of the transaction, including (i) the identification of potential risks and benefits, and (ii) an analysis of the 6356 impact on College creditworthiness and debt capacity. All such debt or financial products issued 6357 pursuant to the provisions of §§ 23.38-107 and 23.38-108 of the Act shall be authorized by resolution of 6358 6359 the Board of Visitors, providing that they do not constitute State Tax Supported Debt.

6360 The College will establish guidelines relating to the total permissible amount of outstanding debt by monitoring College-wide ratios that measure debt compared to College balance-sheet resources and 6361 6362 annual debt service burden. These measures will be monitored and reviewed regularly in light of the 6363 College's current strategic initiatives and expected debt requirements. The Board of Visitors shall 6364 periodically review and approve the College's debt capacity and debt management guidelines. Any 6365 change in the guidelines shall be submitted to the Treasurer of Virginia for review and comment prior 6366 to their adoption by the College. 6367

XI. INVESTMENT POLICY.

6368 It is the policy of the College to invest its operating and reserve funds solely in the interest of the 6369 College and in a manner that will provide the highest investment return with the maximum security 6370 while meeting daily cash flow demands and conforming to the Investment of Public Funds Act 6371 (§ 2.2-4500 et seq. of the Code of Virginia). Investments shall be made with the care, skill, prudence 6372 and diligence under the circumstances then prevailing that a prudent person acting in a like capacity 6373 and familiar with such matters would use in the conduct of an enterprise of a like character and with 6374 like aims.

6375 Endowment investments shall be invested and managed in accordance with the Uniform Management 6376 of Institutional Funds Act, §§ 55-268.1 through 55-268.10, and § 23-76.1 of the Code of Virginia.

6377 The Board of Visitors shall periodically review and approve the investment guidelines governing the 6378 College's operating and reserve funds. 6379

XII. INSURANCE AND RISK MANAGEMENT.

By July 1 of each odd-numbered year, the College shall inform the Secretary of Finance of any 6380 6381 intent during the next biennium to withdraw from any insurance or risk management program made 6382 available to the College through the Commonwealth's Division of Risk Management and in which the 6383 College is then participating, to enable the Commonwealth to complete an adverse selection analysis of 6384 any such decision and to determine the additional costs to the Commonwealth that would result from 6385 any such withdrawal. If upon notice of such additional costs to the Commonwealth, the College proceeds to withdraw from the insurance or risk management program, the College shall reimburse the 6386 6387 Commonwealth for all such additional costs attributable to such withdrawal, as determined by the 6388 Commonwealth's actuaries. Such payment shall be made in a manner agreeable to both the College and 6389 the Commonwealth. 6390

#### 6391 3. That the following Chapter 3 shall hereafter be known as the "2006 Management Agreement 6392 Between the Commonwealth of Virginia and The University of Virginia":

6393 6394 CHAPTER 3.

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6395 6396	MANAGEMENT AGREEMENT BY AND BETWEEN
<b>6397</b>	THE COMMONWEALTH OF VIRGINIA
6398	AND
6399	THE RECTOR AND VISITORS OF THE UNIVERSITY OF VIRGINIA
6400	This MANAGEMENT AGREEMENT, executed this 15th day of November, 2005, by and between the
6401	Commonwealth of Virginia (hereafter, the "Commonwealth") and the Rector and Visitors of the
6402	University of Virginia (hereafter, "the University") provides as follows:
6403	RECITALS
6404	WHEREAS the University has satisfied the conditions precedent set forth in subsections A and B of
6405	§ 23-38.97 of the Code of Virginia to become a public institution of higher education of the
6406 6407	Commonwealth governed by Subchapter 3 (§ 23-38.91 et seq.) of the Restructured Higher Education Administrative and Financial Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code
6408	of Virginia ("Subchapter 3" and the "Act," respectively), as evidenced by:
<b>6409</b>	1. Board of Visitors Approval. The minutes of a meeting of the Board of Visitors of the University
6410	held on June 10, 2005, and the accompanying certification of the Secretary of the Board, indicate that
6411	an absolute two-thirds or more of the members voted to approve the resolution required by subsection A
6412	1 of § 23-38.97 of the Act;
6413	2. Written Application to the Governor. The University has submitted to the Governor a written
6414	Application, dated October 27, 2005, with copies to the Chairmen of the House Committee on
6415	Appropriations, the House Committee on Education, the Senate Committee on Finance, and the Senate
6416	Committee on Education and Health, expressing the sense of its Board of Visitors that the University is
6417 6418	qualified to be, and should be, governed by Subchapter 3 of the Act, and substantiating that the
6419	University has fulfilled the requirements of paragraph 2 of subsection A of § 23-38.97 of the Act; and 3. Finding by the Governor. In accordance with subsection B of § 23-38.97 of the Act, the
6420	Governor has found that the University has fulfilled the requirements of subsection A 2 of § 23-38.97,
6421	and therefore has authorized Cabinet Secretaries to enter into this Management Agreement on behalf of
6422	the Commonwealth with the University; and
6423	WHEREAS, the University is therefore authorized to enter into this Management Agreement as
6424	provided in subsection D of § 23-38.88 and Subchapter 3 of the Act.
6425	AGREEMENT
6426	NOW THEREFORE, in accordance with the provisions of the Restructured Higher Education
6427 6428	Administrative and Financial Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, and in consideration of the foregoing premises, the Commonwealth and the University do
6429	now agree as follows:
6430	ARTICLE 1. DEFINITIONS.
6431	As used in this Agreement, the following terms have the following meanings, unless the context
6432	requires otherwise:
6433	"Academic Division" means that part of the University known as State Agency 207.
6434	"Act" means the Restructured Higher Education Administrative and Financial Operations Act,
6435	Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
6436 6437	"Agreement" means "Management Agreement." "Board of Visitors" means the Rector and Board of Visitors of the University of Virginia.
6438	"College" means that part of the University operated as the University of Virginia's College at Wise
6439	(State Agency 246).
6440	"Covered Employee" means any person who is employed by the University on either a salaried or
6441	wage basis.
6442	"Covered Institution" means, on and after the effective date of its initial management agreement with
6443	the Commonwealth, a public institution of higher education of the Commonwealth of Virginia that has
6444	entered into a management agreement with the Commonwealth to be governed by and in accordance
6445 6446	with the provisions of subsection D of § 23-38.88 and Subchapter 3 of the Act.
6446 6447	"Enabling legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and
6448	missions of the individual public institutions of higher education of the Commonwealth, and as provided
6449	in §§ 2.2-2817.2, 2.2-2905, 51.1-126.3, and 51.1-1100 in the case of the University of Virginia Medical
6450	Center.
6451	"Management Agreement" means this agreement between the Commonwealth of Virginia and the
6452	University as required by subsection D of § 23-38.88 and Subchapter 3 of the Act.

- iversity as required by subsection D of § 23-38.88 and Subchapter 3 of the Act. "Medical Center" means that part of the University consisting of the University of Virginia Medical 6453 6454 Center (State Agency 209), and related health care and health maintenance facilities.
- 6455 "Parties" means the parties to this Management Agreement, the Commonwealth of Virginia and the

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6456 University.

6457 "Public institution of higher education" means those two-year and four-year institutions enumerated 6458 in § 23-14 of the Code of Virginia.

6459 "University" means the University of Virginia, consisting of the Academic Division, the College, and 6460 the Medical Center.

6461 ARTICLE 2. SCOPE OF MANAGEMENT AGREEMENT.

6462 SECTION 2.1. Enhanced Authority Granted and Accompanying Accountability. Subchapter 3 of the 6463 Act provides that, upon the execution of, and as of the effective date for, this Management Agreement, 6464 the University shall become a Covered Institution entitled to be granted by the Commonwealth and to exercise the powers and authority provided in Subchapter 3 of the Act that are expressly contained in 6465 this Management Agreement. In general, subject to its management agreement with the Commonwealth, 6466 status as a Covered Institution governed by Subchapter 3 of the Act and this Management Agreement is 6467 6468 intended to replace (i) the post-General Assembly authorization prior-approval system of reviews, 6469 approvals, policies and procedures carried out and implemented by a variety of central State agencies 6470 with (ii) a post-audit system of reviews and accountability under which a Covered Institution is fully 6471 responsible and fully accountable for managing itself pursuant to Subchapter 3 of the Act and its 6472 management agreement with the Commonwealth.

SECTION 2.1.1. Assessments and Accountability. The University and its implementation of the 6473 6474 enhanced authority granted by Subchapter 3 of the Act and this Management Agreement, and the Board 6475 of Visitors polices attached hereto as Exhibits M through R, shall be subject to the reviews, assessments, 6476 and audits (i) set forth in the Act that are to be conducted by the Auditor of Public Accounts, the Joint Legislative Audit and Review Commission, and the State Council of Higher Education for Virginia, or 6477 6478 (ii) as may be conducted periodically by the Secretaries of Finance, Administration, Education, or 6479 Technology, or by some combination of these four Secretaries, or (iii) as otherwise may be required by 6480 law other than the Act.

6481 SECTION 2.1.2. Express Grant of Powers and Authority. Subject to the specific conditions and 6482 limitations contained in Article 4 (Institutional Management), Article 5 (Capital Projects; Procurement; 6483 Property Generally), and Article 6 (Human Resources) of Subchapter 3 of the Act, the Commonwealth 6484 and the University agree that the Commonwealth has expressly granted to the University by this 6485 Management Agreement all the powers and authority contained in certain policies adopted by the Board 6486 of Visitors of the University attached hereto as Exhibits M through R and governing (1) the undertaking 6487 and implementation of capital projects, and other acquisition and disposition of property (Exhibit M), 6488 (2) the leasing of property, including capital leases (Exhibit N), (3) information technology (Exhibit O), (4) the procurement of goods, services, including certain professional services, insurance, and construction (Exhibit P), (5) human resources (Exhibit Q), and (6) its system of financial management (Exhibit R), including, as provided in subsection B of § 23-38.104 of the Act, the sole authority to 6489 6490 6491 6492 establish tuition, fees, room, board, and other charges consistent with sum sufficient appropriation 6493 authority for non-general funds as provided by the Governor and the General Assembly in the Commonwealth's biennial appropriations authorization. Subject to the specific conditions and limitations 6494 6495 contained in Article 3 (Powers and Authority Generally) of Subchapter 3 of the Act, in this Management 6496 Agreement, and in one or more of the Board of Visitors policies attached hereto as Exhibits M through R, the Commonwealth and the University agree that the Commonwealth has expressly granted to the 6497 6498 University all the powers and authority permitted by Article 3 (Powers and Authority Generally) of 6499 Subchapter 3 of the Act.

6500 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 6501 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 6502 of, this Management Agreement and the policies adopted by it and attached hereto as Exhibits M through R. Consistent with this full and ultimate accountability, however, the Board may, pursuant to 6503 6504 its legally permissible procedures, specifically delegate the duties and responsibilities set forth in this 6505 Management Agreement to its officers, committees, and subcommittees, and, as set forth in the policies 6506 adopted by the Board and attached hereto as Exhibits M through R, to a person or persons within the 6507 University.

6508 *SECTION* 2.1.3. Reimbursement by the University of Certain Costs. By July 1 of each 6509 odd-numbered year, the University shall inform the Secretary of Finance of any intent during the next 6510 biennium to withdraw from any health or other group insurance or risk management program made 6511 available to the University through any agency, body corporate, political subdivision, authority, or other 6512 entity of the Commonwealth, and in which the University is then participating, to enable the Commonwealth's actuaries to complete an adverse selection analysis of any such decision and to 6513 6514 determine the additional costs to the Commonwealth that would result from any such withdrawal. If upon notice of such additional costs to the Commonwealth, the University proceeds to withdraw from 6515 6516 such health or other group insurance or risk management program, the University shall, pursuant to 6517 subdivision D 2 c of § 23-38.88, reimburse the Commonwealth for all such additional costs attributable

**6518** to such withdrawal as determined by the Commonwealth's actuaries.

6519 SECTION 2.1.4. Potential Impact on Virginia College Savings Plan. As required by subsection D
6520 (2) (c) of § 23-38.88 of the Act, the University has given consideration to potential future impacts of
6521 tuition increases on the Virginia College Savings Plan (§ 23-38.75 of the Code of Virginia) and has
6522 discussed those potential impacts with the Executive Director and staff of that Plan and with parties in
6523 the Administration who participated in the development of this Management Agreement. The Executive
6524 Director of the Plan has provided to the University and the Commonwealth the Plan's assumptions
6525 underlying the contract pricing of the program.

6526 SECTION 2.1.5. Justification for Deviations from the Virginia Public Procurement Act. Pursuant to 6527 § 23-38.110 of the Act and subject to the provisions of this Management Agreement, the University may 6528 be exempt from the provisions of the Virginia Public Procurement Act ("VPPA"), Chapter 43 (§ 2.2-4300 et seq.) of Title 2.2 of the Code of Virginia. Any procurement policies or rules that deviate 6529 6530 from the VPPA must be uniform across all institutions governed by Subchapter 3 of the Act, and the 6531 Board of Visitors shall adopt and comply with procurement policies that are based upon competitive principles and seek competition to the maximum practical degree. 6532 The Policy Governing the 6533 Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials and the Rules Governing Procurement of Goods, Services, Insurance, and Construction (the 6534 6535 "Procurement Rules") attached to that Policy as Attachment 1 constitute the policies and uniform 6536 deviations from the VPPA required by subsections A and B of § 23-38.110 of the Act.

6537 Subsection D of § 23-38.110 of the Act requires that the University identify the public, educational, 6538 and operational interests served by any procurement rule or rules that deviate from those in the VPPA. 6539 The adopted Board of Visitors policy on procurement and the Procurement Rules provide the University 6540 with the autonomy to administer its procurement process while fully adhering to the principle that competition should be sought to the maximum extent feasible. This autonomy will better position the 6541 6542 University to support the requirements of its growing teaching, research and outreach missions. Greater 6543 autonomy in procurement will improve internal capacity to respond quickly to emergent material and 6544 service issues and, therefore, enable the University to be more efficient and effective in meeting the 6545 Commonwealth's goals for institutions of higher education. In some instances, costs will be reduced.

6546 Taken collectively, the University's procurement policies and rules that differ from those required by the
6547 VPPA will enhance procurement "best practices" as they currently are being observed within the higher
6548 education community nationally. Further, these changes will provide efficiencies to both the University
6549 and public sector suppliers.

6550 SECTION 2.1.6. Ouantification of Cost Savings. Subsection C of § 23-38.104 of the Act requires 6551 that a Covered Institution include in its management agreement with the Commonwealth the 6552 quantification of cost savings realized as a result of the additional operational flexibility provided 6553 pursuant to Subchapter 3 of the Act. Since this initial Management Agreement with the Commonwealth has not yet been implemented by the University, the parties agree that the University is not in a position 6554 6555 to quantify any such cost savings at this time, although the University expects that there will be cost 6556 savings resulting from the additional authority granted to the University pursuant to Subchapter 3 of the 6557 Act and that such cost savings will be part of the determinations made during the reviews, assessments, 6558 and audits to be conducted pursuant to Subchapter 3 of the Act by the Auditor of Public Accounts, the 6559 Joint Legislative Audit and Review Commission, and the State Council of Higher Education for Virginia, 6560 and as otherwise described in Section 2.1.1 above.

6561 SECTION 2.1.7. Participation in State Programs. The Commonwealth intends that the University 6562 shall continue to fully participate in, and receive funding support from the many and varied programs 6563 established now or in the future by the Commonwealth to provide support for Virginia's public 6564 institutions of higher education and for Virginians attending such institutions, including but not limited to: the state capital outlay and bond financing initiatives undertaken from time to time by the 6565 Commonwealth; the Higher Education Equipment Trust Fund established pursuant to § 23-30.24 et seq. 6566 of the Code of Virginia; the Maintenance Reserve Fund as provided in the Appropriation Act; the 6567 6568 Eminent Scholars program as provided in the Appropriation Act; the Commonwealth's various student 6569 financial assistance programs; and other statewide programs or initiatives that exist, or may be 6570 established, in support of the Commonwealth's higher education institutions, programs, or activities.

6571 As a teaching hospital that is a part of the University as of the Effective Date, the Medical Center 6572 shall continue to be characterized as a state government-owned or operated and state-owned teaching 6573 hospital for purposes of payments under the State Plan for Medicaid Services adopted pursuant to 6574 § 32.1-325 et seq. The University has committed to serve indigent and medically indigent patients 6575 through its adoption of the Guidelines for the Eligibility of Indigent and Medically Indigent Persons for 6576 Health Care Services at the State University Teaching Hospitals. Pursuant to subsection B of 6577 § 23-38.93 of the Act, the Commonwealth, through the Department of Medical Assistance Services, shall, subject to the appropriation in the Appropriation Act in effect, continue to reimburse the full cost of the 6578

6579 provision of care, treatment, health-related and educational services to indigent and medically indigent 6580 patients and continue to treat the Medical Center as a Type One Hospital for purposes of such 6581 reimbursement.

6582 SECTION 2.1.8. Implied Authority. Pursuant to subsection D 1 of § 23-38.88 of the Act, the only implied authority granted to the University by this Management Agreement is that implied authority that 6583 6584 is actually necessary to carry out the expressed grant of financial or operational authority contained in 6585 this Agreement or in the policies adopted by the University's Board of Visitors and attached hereto as 6586 Exhibits M through R.

6587 SECTION 2.1.9. Exercise of Authority. The University and the Commonwealth acknowledge and 6588 agree that the execution of this Management Agreement constitutes the conclusion of a process that, as 6589 of the effective date of this Agreement, confers upon the University the enhanced authority and operating flexibility described above, all of which is in furtherance of the purposes of Subchapter 3 of 6590 the Act. Therefore, without any further conditions or requirements, the University shall, on and after the 6591 effective date of this Management Agreement, be authorized to exercise the authority conferred upon it 6592 6593 by this Management Agreement and the policies adopted by its Board of Visitors attached hereto as 6594 Exhibits M through R, and by Article 3 (Powers and Authority Generally) of Subchapter 3 of the Act 6595 except to the extent that the powers and authority contained in Article 3 of Subchapter 3 of the Act have 6596 been limited by this Management Agreement or the Board of Visitors policies attached hereto as 6597 Exhibits M through R.

6598 The University and the Commonwealth also acknowledge and agree that, pursuant to subsection A of 6599 § 23-38.91 of the Act and consistent with the terms of this Management Agreement, the Board of Visitors of the University shall assume full responsibility for management of the University, subject to 6600 the requirements and conditions set forth in Subchapter 3 of the Act, the general requirements for this 6601 Management Agreement as provided in § 23-38.88 of the Act, and this Management Agreement. The 6602 6603 Board of Visitors shall be fully accountable for (a) the management of the University as provided in the Act, (b) meeting the requirements of §§ 2.2-5004, 23-9.2:3.02, and 23-9.6:1.01 of the Code of Virginia, 6604 and (c) meeting such other provisions as are set forth in this Management Agreement. 6605 6606

SECTION 2.2. State Goals.

6607 SECTION 2.2.1. Furthering State Goals. As required for all public institutions of higher education 6608 of the Commonwealth by subsection B of § 23-38.88, prior to August 1, 2005, the Board of Visitors of 6609 the University adopted the resolution setting forth its commitment to the Governor and the General 6610 Assembly to meet the State goals specified in that subsection B. In addition to the above commitments, the University commits to furthering these State goals by: 6611

6612 1. In addition to its six-year target of achieving \$337 million in external research by 2011-12, the University commits to match from institutional funds, other than general funds or tuition, on a dollar for 6613 dollar basis, any additional research funds provided by the State in the Appropriation Act above the 6614 6615 amount provided from institutional funds for research in 2005-06.

6616 2. In a concerted effort to provide educational opportunities to Virginia students attending institutions in the Virginia Community College System ("VCCS") and Richard Bland College, the 6617 University commits to work with Virginia Polytechnic Institute and State University ("Virginia Tech") 6618 and the College of William and Mary in Virginia to establish a program under which these three 6619 6620 institutions will increase significantly the number of such students transferring to their institutions.

6621 Specifically, pursuant to this program, the University, Virginia Tech and the College of William and Mary in Virginia collectively commit to enroll as transfer students from VCCS institutions and Richard 6622 Bland College (i) by the 2007-08 fiscal year, not less than approximately 300 new such transfer students 6623 each year over the number enrolled in 2004-05, for a total of approximately 900 such transfer students 6624 6625 each year, and (ii) by the end of the decade, not less than approximately 650 new such transfer students each year over the number enrolled in 2004-05, for a total of approximately 1,250 such transfer 6626 6627 students each year. The three institutions have agreed that they will mutually determine how to divide 6628 the responsibility for these additional transfer students equitably among themselves.

6629 3. As an institutional priority and obligation, the University commits to the Governor and General 6630 Assembly to work meaningfully and visibly with an economically distressed region or local area of the Commonwealth, not smaller in size than a city or county, which lags behind the Commonwealth in 6631 6632 education, income, employment, and other factors. The University commits to establish a formal 6633 partnership with that area to develop jointly a specific action plan that builds on the University's programmatic strengths and uses the University's faculty, staff and, where appropriate, student expertise 6634 6635 to stimulate economic development in the area to make the area more economically viable, and to 6636 improve student achievement and teacher and administrator skill sets in a school division in that area. 6637 The University shall submit the action plan to the Governor and General Assembly by no later than December 31, 2006, and shall report to the Governor and General Assembly by September 1 of each 6638 6639 year on its progress in implementing the action plan during the prior fiscal year.

6640 SECTION 2.2.2. Student Enrollment, Tuition, and Financial Aid. As required by § 23-9.2:3.02 of the

6641 Code of Virginia, the University, along with all other public institutions of higher education of the 6642 Commonwealth, has developed and submitted to the State Council of Higher Education for Virginia ("SCHEV") by October 1, 2005, an institution-specific Six-Year Plan addressing the University's 6643 6644 academic, financial, and enrollment plans for the six-year period of fiscal years 2006-07 through 6645 2011-12. Subsection A of § 23-9.2:3.02 requires the University to update this Six-Year Plan by October 6646 1 of each odd-numbered year. Subsection B of § 23-38.97 of the Act requires that a management 6647 agreement address, among other issues, such matters as the University's in-state undergraduate student 6648 enrollment, its financial aid requirements and capabilities, and its tuition policy for in-state 6649 undergraduate students. These matters are addressed below and in the University's Six-Year Plan 6650 submitted to SCHEV, and the parties therefore agree that the University's Six-Year Plan and the 6651 description below meet the requirement of subsection B of § 23-38.97 of the Act.

**6652** Subsection B of § 23-38.104 of the Act requires the Board of Visitors of the University to include in this Management Agreement the University's commitment to provide need-based grant aid for middleand lower-income Virginia students in a manner that encourages student enrollment and progression without respect to potential increases in tuition and fees. The University's commitment in this regard is clear.

6657 The Academic Division will continue to offer enrollment to in-state undergraduate students without 6658 regard to ability to pay and shall continue implementation of AccessUVa, a financial aid program 6659 designed to keep higher education affordable for all undergraduate students, including Virginians and non-Virginians, who qualify for admission, regardless of economic circumstance. In the fall 2005 6660 6661 AccessUVa was modified to provide expanded benefits for qualifying Virginia Community College 6662 System transfer students. The program shall be substantially as described in the remainder of this 6663 Section 2.2.2, as may be amended from time to time by the Board of Visitors of the University and 6664 reported to the Secretaries of Finance and Education and the Chairmen of the Senate Committee on 6665 Finance and the House Committee on Appropriations.

6666 The Academic Division currently offers financial aid packages to meet 100 percent of demonstrated 6667 need to all qualified undergraduate students. This goal was met in 2004-05.

 The Academic Division will eliminate all need-based loans, replacing them with grants, in the financial-aid packages of low-income undergraduate students, beginning with the fall 2004 entering class. At this time low-income is defined as families with an income equivalent to 200 percent of the federal poverty line or less. This phase will be fully implemented by fall 2007. The University's goals for this component of the program include:

- 6673 1. Increase enrollment by low-income students.
- 6674 2. Improve the socio-economic diversity at the University.
- 6675 3. Enable low-income financial aid recipients to have an enhanced student experience.
- 6676 4. Improve satisfaction in post graduate choices of low-income financial aid recipients.

6677 Success in attaining these goals will be measured by five metrics, 1) applications from low-income students, 2) low-income applicants offered admissions, 3) low-income applicants who accepted offers, 4) 6678 6679 yield of low-income students, and 5) percentage of low-income students in the student body. In 2005-06 6680 applications from low-income students rose 13.1 percent from the previous year for a total of 875. The 6681 University offered admission to 357 applicants, 10 percent more than in the prior year. Almost 40 percent more of those low-income students to whom the University offered admission for the 2005-06 6682 6683 academic year accepted the offer, 233 compared to 133 last year, increasing the yield from 50 percent 6684 to over 64 percent. The trend in the percentage of low-income students in the student body has also 6685 improved over the last two years increasing from 4.29 percent in 2004-05 to 6.45 percent in 2005-06. 6686 The University expects to increase the numbers of low-income students enrolled from the current 830 to

6687 1,033 by 2011-12 as outlined in the Six-Year Plan.

6688 The Academic Division will cap the amount of need-based loans to any undergraduate student who
6689 qualifies for some form of financial aid to a maximum of 25 percent of the total in-state cost of
6690 attendance over four years and will meet the remaining need with grants, beginning with the fall 2005
6691 first-year or VCCS transfer students. All students, regardless of state residency, will receive the in-state
6692 cap level. This phase will be fully implemented by fall 2008. This particular component of the program
6693 is targeted at middle-income students whose families earn between \$75,000 and \$149,999. The
6694 University's goals for this component of the program include:

- 6695 1. Improve the socio-economic diversity at the University.
- 6696 2. Enable financial aid recipients to have an enhanced student experience.
- 6697 *3. Improve satisfaction in post graduate choices.*

6698 Success will be measured in this area by three metrics, 1) applications from middle-income students, 6699 2) participation of financial aid recipients in study abroad, internships, volunteer work, student 6700 activities, etc., and 3) post graduate choices and starting salaries. Seven percent or 219 more 6701 middle-income students applied to the University in 2005-06 than in 2004-05 and qualified for HB1502H1

6702 AccessUVa benefits.

6703 The Academic Division will provide comprehensive counseling to prospective and current students
6704 and their families, assisting them in the financial aid application process and presenting them with
6705 financing options outside of need-based financial aid. This last component of the program has three
6706 main goals:

6707 1. Improve the perception of the University as affordable.

- 6708 2. Increase the socio-economic diversity of the University.
- 6709 *3. Improve student understanding of financial planning and debt management.*

6710 The University's financial aid educational programs are currently being designed. We expect to
6711 measure trends in the following ways in order to gage success: 1) usage figures of educational
6712 programs provided on financial planning and debt management, 2) percent of financial aid applicants
6713 participating in financial management programs, and 3) evaluation of effectiveness of the educational
6714 programs.

6715 The Commonwealth and the University agree that this commitment meets the requirements of 6716 subsection B of § 23-38.104 of the Act.

6717 SECTION 2.3. Authority Granted to The University of Virginia's College at Wise. The College shall 6718 receive the benefits of the additional financial and operational authority granted by this Management Agreement as it and the policies adopted by the Board of Visitors attached as Exhibits M through R are 6719 6720 implemented by the University on behalf of the College, but the College shall not receive any additional 6721 independent financial or operational authority as a result of this Management Agreement or the 6722 attached Board of Visitors policies beyond the independent financial and operational authority that it 6723 had prior to the effective date of this Management Agreement or that it may be granted by law in the 6724 future.

6725 SECTION 2.4. Other Law. As provided in subsection B of § 23-38.91 of the Act, the University
6726 shall be governed and administered in the manner provided not only in this Management Agreement, but
6727 also as provided in the Appropriation Act then in effect and the University's Enabling Legislation.

6728 SECTION 2.4.1. The Appropriation Act. The Commonwealth and the University agree that, pursuant
6729 to the current terms of the Act and the terms of § 4-11.00 of the 2004-06 Appropriation Act, if there is
6730 a conflict between the provisions of the Appropriation Act and the provisions of Subchapter 3 of the Act,
6731 or this Management Agreement, or the Board of Visitors policies attached to this Management
6732 Agreement as Exhibits M through R, the provisions of the Appropriation Act shall control, and shall
6733 continue to control unless provided otherwise by law.

6734 SECTION 2.4.2. The University's Enabling Legislation. As provided in subsection C of § 23-38.91 of
6735 the Act, in the event of a conflict between any provision of Subchapter 3 of this Act and the University's
6736 Enabling Legislation, the Enabling Legislation shall control, except as provided in subsection A.1.b of
6737 § 23-38.112 of the Act regarding § 23-77.1.

6738 SECTION 2.4.3. Title 2.2 of the Code of Virginia. As provided in subsection B of § 23-38.92 of the Act, except as specifically made inapplicable under Subchapter 3 of the Act and the express terms of 6739 6740 this Management Agreement, the provisions of Title 2.2 relating generally to the operation, management, 6741 supervision, regulation, and control of public institutions of higher education shall be applicable to the 6742 University as provided by the express terms of this Management Agreement. As further provided in 6743 subsection C of § 23-38.92 of the Act, in the event of conflict between any provision of Title 2.2 and any 6744 provision of Subchapter 3 of the Act as expressed in this Management Agreement, the provisions of this 6745 Management Agreement shall control.

6746 SECTION 2.4.4. Educational Policies of the Commonwealth. As provided in subsection A of § 23-38.93 of the Act, for purposes of §§ 2.2-5004, 23-1.01, 23-1.1, 23-2, 23-2.1, 23-2.1:1, 23-3, 23-4.2, 23-4.3, 23-4.4, 23-7.1:02, 23-7.4, 23-7.4:1, 23-7.4:2, 23-7.4:3, 23-7.5, 23-8.2:1, 23-9.1, 23-9.2, 23-9.2:3, 6747 6748 23-9.2:3.02, 23-9.2:3.1 through 23-9.2:5, 23-9.6:1.01, and Chapter 4.9 (§ 23-38.75 et seq.) of the Code 6749 6750 of Virginia, the University shall remain a public institution of higher education of the Commonwealth 6751 following the effective date of this Management Agreement, and shall retain the authority granted and 6752 any obligations required by such provisions, unless and until provided otherwise by law other than the 6753 Act. In addition, the University shall retain the authority, and any obligations related to the exercise of 6754 such authority, that is granted to institutions of higher education pursuant to Chapter 1.1 (§ 23-9.3 et seq.), Chapter 3 (§ 23-14 et seq.), Chapter 3.2 (§ 23-30.23 et seq.), Chapter 3.3 (§ 23-30.39 et seq.), 6755 Chapter 4 (§ 23-31 et seq.), Chapter 4.01 (§ 23-38.10:2 et seq.), Chapter 4.1 (§ 23-38.11 et seq.), 6756 Chapter 4.4 (§ 23-38.45 et seq.), Chapter 4.4:1 (§ 23-38.53:1 et seq.), Chapter 4.4:2 (§ 23-38.53:4 et 6757 seq.), Chapter 4.4:3 (§ 23-38.53:11), Chapter 4.4:4 (§ 23-38.53:12 et seq.), Chapter 4.5 (§ 23-38.54 et 6758 seq.), Chapter 4.7 (§ 23-38.70 et seq.), Chapter 4.8 (§ 23-38.72 et seq.), and Chapter 4.9 (§ 23-38.75 et 6759 6760 seq.), unless and until provided otherwise by law other than the Act.

6761 SECTION 2.4.5. Public Access to Information. As provided in § 23-38.95 of the Act, the University
6762 shall continue to be subject to § 2.2-4342 and to the provisions of the Virginia Freedom of Information
6763 Act, Chapter 37 (§ 2.2-3700 et seq.) of Title 2.2 of the Code of Virginia, but shall be entitled to conduct

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6764 business pursuant to § 2.2-3709 and, in all cases, may conduct business as a "state public body" for 6765 purposes of subsection B of § 2.2-3708.

**6766** SECTION 2.4.6. Conflicts of Interests. As provided in § 23-38.96 of the Act, the provisions of the **6767** State and Local Government Conflict of Interests Act, Chapter 32 (§ 2.2-3100 et seq.) that are **6768** applicable to officers and employees of a state governmental agency shall continue to apply to the **6769** members of the Board of Visitors of the University and to its Covered Employees.

6770 SECTION 2.4.7. Other Provisions of the Code of Virginia. Other than as specified above, any other
6771 powers and authorities granted to the University pursuant to any other sections of the Code of Virginia,
6772 including other provisions of the Act, are not affected by this Management Agreement or the Board
6773 policies attached hereto as Exhibits M through R.

6774 ARTICLE 3. AMENDMENTS TO, AND RIGHT AND POWER TO VOID OR REVOKE, 6775 MANAGEMENT AGREEMENT.

6776 SECTION 3.1. Amendments. Any change to or deviation from this Management Agreement or the 6777 Board of Visitors policies attached hereto as Exhibits M through R shall be reported to the Secretaries 6778 of Finance, Administration, Education, and Technology and to the Chairmen of the Senate Committee on 6779 Finance and the House Committee on Appropriations and shall be posted on the University's website. 6780 The change or deviation shall become effective unless one of the above persons notifies the University in 6781 writing within 60 days that the change or deviation is substantial and material. Any substantial and 6782 material change or deviation shall require the execution by the parties of an amendment to this 6783 Management Agreement or a new Management Agreement pursuant to the provisions of subsection D of 6784 § 23-38.88 and may lead to the Governor declaring this Management Agreement to be void pursuant to subsection D 4 of § 23-38.88 of the Act. 6785

6786 SECTION 3.2. Right and Power to Void, Revoke, or Reinstate Management Agreement.

6787 SECTION 3.2.1. Governor. Pursuant to subsection D 4 of § 23-38.88, and § 23-38.98, of the Act, if 6788 the Governor makes a written determination that the University is not in substantial compliance with the 6789 terms of this Management Agreement or with the requirements of the Act in general, (i) the Governor 6790 shall provide a copy of that written determination to the Rector of the Board of Visitors of the 6791 University and to the members of the General Assembly, and (ii) the University shall develop and 6792 implement a plan of corrective action, satisfactory to the Governor, for purposes of coming into 6793 substantial compliance with the terms of this Management Agreement and with the requirements of the 6794 Act, as soon as practicable, and shall provide a copy of such corrective action plan to the members of 6795 the General Assembly. If after a reasonable period of time after the corrective action plan has been 6796 implemented by the University, the Governor determines that the institution is not vet in substantial 6797 compliance with this Management Agreement or the requirements of the Act, the Governor may void this 6798 Management Agreement. Upon the Governor voiding this Management Agreement, the University shall 6799 no longer be allowed to exercise any restructured financial or operational authority pursuant to the provisions of Subchapter 3 of the Act unless and until the University has entered into a subsequent 6800 6801 management agreement with the Secretary or Secretaries designated by the Governor or the voided 6802 Management Agreement is reinstated by the General Assembly.

SECTION 3.2.2. General Assembly. As provided in subsection D 4 of § 23-38.88 of the Act, the
General Assembly may reinstate a Management Agreement declared void by the Governor. Pursuant to
§ 23-38.98 of the Act, the University's status as a Covered Institution governed by Subchapter 3 of the
Act may be revoked by an act of the General Assembly (i) if the University fails to meet the
requirements of Subchapter 3 of the Act, or (ii) if the University fails to meet the requirements of this
Management Agreement.

6809 ARTICLE 4. GENERAL PROVISIONS.

**6810** SECTION 4.1. No Third-Party Beneficiary Status. Nothing in this Agreement, express or implied, **6811** shall be construed as conferring any third-party beneficiary status on any person or entity.

6812 SECTION 4.2. Sovereign Immunity. Pursuant to subsection E of § 23-38.88 of the Act, the
6813 University and the members of its Board of Visitors, officers, directors, employees, and agents shall be
6814 entitled to the same sovereign immunity to which they would be entitled if the University were not
6815 governed by the Act; provided that the Virginia Tort Claims Act, § 8.01-195.1 et seq. of the Code of
6816 Virginia, and its limitations on recoveries shall remain applicable with respect to the University.

**6817** SECTION 4.3. Term of Agreement. This Management Agreement shall expire at midnight on June **6818** 30, 2010.

6819 WHEREFORE, the foregoing Management Agreement has been executed as of this 15th day of
6820 November, 2005, and shall become effective on the effective date of legislation enacted into law
6821 providing for the terms of such Agreement.

6822

6823 6824

6825	MANAGEMENT AGREEMENT
6826 (827	BETWEEN
6827 (929	THE COMMONWEALTH OF VIRGINIA
6828	AND THE UNIVERSITY OF VIDCINIA
6829 6830	THE UNIVERSITY OF VIRGINIA
6831	PURSUANT TO THE RESTRUCTURED HIGHER EDUCATION
6832	FINANCIAL AND ADMINISTRATIVE OPERATIONS
6833	ACT OF 2005
6834	ACT OF 2005
6835	POLICY GOVERNING CAPITAL PROJECTS
<b>6836</b>	I OLICI OOVERNING OM IMETROJECIS
<b>6837</b>	THE RECTOR AND VISITORS OF THE UNIVERSITY OF VIRGINIA
6838	POLICY GOVERNING CAPITAL PROJECTS
6839	I. PREAMBLE.
6840	Chapters 995 and 933 of the 1996 Acts of Assembly (House Bill No. 884 and Senate Bill No. 389,
6841	respectively) delegated limited but significant autonomy to the University of Virginia to establish its own
6842	post-appropriation system for undertaking the implementation of non-general fund capital projects for
6843	the University of Virginia Medical Center. Similarly, § 4-5.08 of the 1996 Appropriation Act delegated
6844	nearly identical limited autonomy to the University as a whole for non-general fund capital projects.
6845	Pursuant thereto, in 1996 the Board of Visitors adopted a Policy Statement Governing Exercise of
6846	Post-Appropriation Autonomy for Certain Non-General Fund Capital Projects (the "Existing Policy
6847	Statement").
6848	The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter
<b>6849</b>	4.10 of Title 23 of the Code of Virginia, provides that, upon becoming a Covered Institution, the
6850	University may be delegated the authority to establish its own system for undertaking the implementation
6851 (852	of its capital projects. In general, status as a Covered Institution is designed to replace the
6852 6853	post-authorization system of reviews, approvals, policies and procedures carried out by a variety of
6853 6854	central State agencies, and also the traditional pre-authorization approval process for projects funded entirely with non-general funds and without any proceeds from State Tax Supported Debt. The
6855	University's system for carrying out its capital outlay process as a Covered Institution is to be governed
6856	by policies adopted by the Board of Visitors. The following provisions of this Policy, together with the
6857	Policy Governing the Procurement of Goods, Services, Insurance, and Construction, and the Disposition
6858	of Surplus Materials adopted by the Board, and the Rules Governing Procurement of Goods, Services,
6859	Insurance, and Construction, which is attached as Attachment 1 to that Policy, constitute the adopted
6860	Board of Visitors policies regarding the University's capital projects, whether funded by a state general
6861	fund appropriation, State Tax Supported Debt, or funding from other sources.
6862	This Policy is intended to encompass and implement the authority that may be granted to the
6863	University pursuant to Subchapter 3 of the Act. Any other powers and authorities granted to the
6864	University pursuant to the Appropriation Act, or any other sections of the Code of Virginia, including
6865	other provisions of the Act and the University's Enabling Legislation, are not affected by this Policy. In
6866	particular, other powers and authorities granted to the Medical Center by law, to the extent they exceed
6867	those granted to the University pursuant to Subchapter 3 of the Act, are not affected by this Policy.
6868	II. DEFINITIONS.
6869	As used in this policy, the following terms shall have the following meanings, unless the context
6870	requires otherwise:
6871 6872	"Academic Division" means that part of the University known as State Agency 207.
6873	"Act" means the Restructured Higher Education Financial and Administrative Operations Act, Chapter 4.10 of Title 23 of the Code of Virginia.
6874	"Board of Visitors" or "Board" means the Rector and Visitors of the University of Virginia.
6875	"Capital Lease" means a lease that is defined as such within Generally Accepted Accounting
<b>6876</b>	Principles pursuant to the pronouncement of the Financial Accounting Standards Board.
6877	"Capital Professional Services" means professional engineering, architecture, land surveying and
6878	landscape architecture services related to capital projects.
6879	"Capital project(s)" means the acquisition of any interest in land, including improvements on the
6880	acquired land at the time of acquisition, new construction, improvements or renovations, and Capital
6881	Leases.
6882	"College" means that part of the University operated as the University of Virginia's College at Wise,
6883	also known as State Agency 246.

6884 "Covered Institution" means, on and after the Effective Date of its initial Management Agreement, a
6885 public institution of higher education of the Commonwealth of Virginia that has entered into a
6886 management agreement with the Commonwealth to be governed by the provisions of Subchapter 3 of the

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6887 Act.

6888 "Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of 6889 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and 6890 missions of the individual public institutions of higher education of the Commonwealth, and as provided 6891 in §§ 2.2-2817.2, 2.2-2905, 51.1-126.3, and 51.1-1100 in the case of the Medical Center.

6892 "Existing Policy Statement" means the Policy Statement Governing Exercise of Post-Appropriation 6893 Autonomy for Certain Non-General Fund Capital Projects adopted by the Board of Visitors in 1996.

6894 "Major Capital Project(s)" means the acquisition of any interest in land, including improvements on 6895 the acquired land at the time of acquisition, new construction of 5,000 square feet or greater or costing 6896 \$1 million or more, improvements or renovations of \$1 million or more, and Capital Leases.

6897 "Medical Center" means that part of the University consisting of the University of Virginia Medical 6898 Center (State Agency 209), and related health care and health maintenance facilities.

6899 "State Tax Supported Debt" means bonds, notes or other obligations issued under Article X, Section 6900 9(a), 9(b), or 9(c), or 9(d), if the debt service payments are made or ultimately are to be made from general government funds, as defined in the December 20, 2004 Report to the Governor and General 6901 6902 Assembly of the Debt Capacity Advisory Committee or as that definition is amended from time to time.

6903 "University" means the University of Virginia, consisting of the Academic Division, the College, and 6904 the Medical Center.

6905 III. SCOPE OF POLICY.

6906 This Policy applies to the planning and budget development for capital projects, capital project 6907 authorization, and the implementation of capital projects, whether funded by a general fund 6908 appropriation of the General Assembly, proceeds from State Tax Supported Debt, or funding from other 6909 sources.

6910 This Policy provides guidance for 1) the process for developing one or more capital project 6911 programs for the University, 2) authorization of new capital projects, 3) procurement of Capital 6912 Professional Services and construction services, 4) design reviews and code approvals for capital projects, 5) environmental impact requirements, 6) building demolitions, 7) building and land 6913 6914 acquisitions, 8) building and land dispositions, 9) project management systems, and 10) reporting 6915 requirements.

6916 IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

6917 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 6918 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 6919 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 6920 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 6921 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 6922 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 6923 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 6924 and procedures. 6925

V. CAPITAL PROGRAM.

6926 The President, acting through the Executive Vice President and Chief Operating Officer, shall adopt 6927 a system for developing one or more capital project programs that defines or define the capital needs of 6928 the University for a given period of time consistent with the University's published Master Plan. This 6929 process may or may not mirror the Commonwealth's requirements for capital plans. The Board of 6930 Visitors shall approve the program for Major Capital Projects. Major Capital Projects that are to be 6931 funded entirely or in part by a general fund appropriation of the General Assembly or proceeds from 6932 State Tax Supported Debt shall follow the Commonwealth's requirements for capital plans. The Board 6933 may approve amendments to the program for Major Capital Projects annually or more often if 6934 circumstances warrant.

6935 It shall be University policy that each capital project program shall meet the University's mission 6936 and institutional objectives, and be appropriately authorized by the University. Moreover, it shall be 6937 University policy that each capital project shall be of a size and scope to provide for the defined 6938 program needs, designed in accordance with all applicable building codes and handicapped accessibility 6939 standards as well as the University's design guidelines and standards, and costed to reflect current costs 6940 and escalated to the mid-point of anticipated construction.

6941 VI. AUTHORIZATION OF CAPITAL PROJECTS

6942 The Board of Visitors shall authorize the initiation of each Major Capital Project by approving its 6943 size, scope, budget, and funding. The President, acting through the Executive Vice President and Chief 6944 Operating Officer, shall adopt procedures for approving the size, scope, budget and funding of all other 6945 capital projects. Major Capital Projects that are to be funded entirely or in part by a general fund 6946 appropriation of the General Assembly or proceeds from State Tax Supported Debt, shall require both 6947 Board of Visitors approval and those pre-appropriation approvals of the State's governmental agencies

6948 then applicable, and shall follow the State's process for capital budget requests.

6949 It shall be the policy of the University that the implementation of capital projects shall be carried 6950 out so that the capital project as completed is the capital project approved by the Board for Major 6951 Capital Projects and according to the procedures adopted by the President, acting through the 6952 Executive Vice President and Chief Operating Officer, for all other capital projects. The President,

6953 acting through the Executive Vice President and Chief Operating Officer, shall ensure strict adherence 6954 to this requirement. 6955

Accordingly, the budget, size and scope of a capital project shall not be materially changed beyond 6956 the plans and justifications that were the basis for the capital project's approval, either before or during construction, unless approved in advance as described above. Minor changes shall be permissible if 6957 6958 they are determined by the President, acting through the Executive Vice President and Chief Operating 6959 Officer, to be justified.

6960 Major Capital Projects may be submitted for Board of Visitors authorization at any time but must 6961 include a statement of urgency if not part of the approved Major Capital Project program.

VII. PROCUREMENT OF CAPITAL PROFESSIONAL SERVICES AND CONSTRUCTION 6962 6963 SERVICES.

6964 It shall be the policy of the University that procurements shall result in the purchase of high quality 6965 services and construction at reasonable prices and shall be consistent with the Policy Governing the 6966 Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials 6967 adopted by the Board, and with the Rules Governing Procurement of Goods, Services, Insurance, and 6968 Construction, which is attached as Attachment 1 to that Policy. Specifically, the University is committed 6969 to:

6970 Seeking competition to the maximum practical degree, taking into account the size of the anticipated 6971 procurement, the term of the resulting contract and the likely extent of competition;

6972 Conducting all procurements in a fair and impartial manner and avoiding any impropriety or the 6973 appearance of any impropriety prohibited by State law or University policy;

6974 Making procurement rules clear in advance of any competition;

6975 Providing access to the University's business to all qualified vendors, firms and contractors, with no 6976 potential bidder or offeror excluded arbitrarily or capriciously, while allowing the flexibility to engage **6977** in cooperative procurements and to meet special needs of the University;

6978 Including in contracts of more than \$10,000 the contractor's agreement not to discriminate against 6979 employees or applicants because of race, religion, color, sex, national origin, age, disability or other 6980 basis prohibited by State law except where there is a bona fide occupational qualification reasonably 6981 necessary to the contractor's normal operations;

6982 Providing for a non-discriminatory procurement process, and including appropriate and lawful 6983 provisions to effectuate fair and reasonable consideration of women-owned, minority-owned and small 6984 businesses and to promote and encourage a diversity of suppliers.

6985 The President, acting through the Executive Vice President and Chief Operating Officer, is 6986 authorized to develop implementing procedures for the procurement of Capital Professional Services and **6987** construction services at the University. The procedures shall implement this Policy and provide for:

6988 A system of competitive negotiation for Capital Professional Services, including a procedure for 6989 expedited procurement of Capital Professional Services under \$50,000, pursuant to (i) subdivisions 1, 2, and 3 a of the defined term "competitive negotiation" in Rule 4 of the Rules Governing Procurement of 6990 6991 Goods, Services, Insurance, and Construction, and (ii) § 4-5.06 of the 2004-2006 Appropriation Act;

6992 A prequalification procedure for contractors or products;

6993 A procedure for special construction contracting methods, including but not limited to design-build 6994 and construction management contracts; and

6995 A prompt payment procedure.

6996 The University also may enter into cooperative arrangements with other private or public health or 6997 educational institutions, healthcare provider alliances, purchasing organizations or state agencies where, 6998 in the judgment of the University, the purposes of this Policy will be furthered. 6999

VIII. DESIGN REVIEWS AND CODE APPROVALS.

7000 The Board of Visitors shall review the design of all Major Capital Projects and shall provide final 7001 Major Capital Project authorization based on the size, scope and cost estimate provided with the 7002 design. Unless stipulated by the Board of Visitors at the design review, no further design reviews shall be required. For all capital projects other than Major Capital Projects, the President, acting through 7003 7004 the Executive Vice President and Chief Operating Officer, shall adopt procedures for design review and project authorization based on the size, scope and cost estimate provided with the design. It shall be 7005 the University's policy that all capital projects shall be designed and constructed in accordance with 7006 7007 applicable Virginia Uniform Statewide Building Code ("VUSBC") standards and the applicable 7008 accessibility code.

7009 The President, acting through the Executive Vice President and Chief Operating Officer, shall

7010 designate a Building Official responsible for building code compliance by either (i) hiring an individual 7011 to be the University Building Official, or (ii) continuing to use the services of the Department of 7012 General Services, Division of Engineering and Buildings, to perform the Building Official function. If 7013 option (i) is selected, the individual hired as the University Building Official shall be a full-time 7014 employee, a registered professional architect or engineer, and certified by the Department of Housing 7015 and Community Development to perform this Building Official function. The University Building Official shall issue building permits for each capital project required by the VUSBC to have a building permit, 7016 7017 and shall determine the suitability for occupancy of, and shall issue certifications for building 7018 occupancy for, all capital projects requiring such certification. Prior to issuing any such certification, 7019 this individual shall ensure that the VUSBC and accessibility requirements are met for that capital 7020 project and that such capital project has been inspected by the State Fire Marshal or his designee. 7021 When serving as the University Building Official, such individual shall organizationally report directly and exclusively to the Board of Visitors. If the University hires its own University Building Official, it 7022 7023 shall fulfill the code review requirement by maintaining a review unit supported by resources and staff who are certified by the Department of Housing and Community Development in accordance with 7024 7025 § 36-137 of the Code of Virginia for such purpose and who shall review plans, specifications and 7026 documents for compliance with building codes and standards and perform required inspections of work 7027 in progress and the completed capital project. No individual licensed professional architect or engineer 7028 hired or contracted with to perform these functions shall also perform other building code-related 7029 design, construction, facilities-related project management or facilities management functions for the 7030 University on the same capital project.

**7031** *IX. ENVIRONMENTAL IMPACT REPORTS.* 

**7032** It shall be the policy of the University to assess the environmental, historic preservation, and conservation impacts of all capital projects and to minimize and otherwise mitigate all adverse impacts to the extent practicable. The University shall develop a procedure for the preparation and approval of environmental impact reports for capital projects, in accordance with State environmental, historic preservation, and conservation requirements generally applicable to capital projects otherwise meeting the definition of Major Capital Projects but, pursuant to § 23-38.109 C 1 of the Act, with a cost of \$300,000 or more.

## 7039 X. BUILDING DEMOLITIONS.

7040 It shall be the policy of the University to consider the environmental and historical aspects of any 7041 proposed demolitions. The Board of Visitors shall be responsible for approving demolition requests. 7042 The University shall develop a procedure for the preparation and review of demolition requests, 7043 including any necessary reviews by the Department of Historic Resources and the Art and Architectural 7044 Review Board in accordance with State historic preservation requirements generally applicable to 7045 capital projects in the Commonwealth. Further, for any property that was acquired or constructed with 7046 funding from a general fund appropriation of the General Assembly or from proceeds from State Tax 7047 Supported Debt, general laws applicable to State owned property shall apply.

7048 XI. BUILDING OR LAND ACQUISITIONS.

7049 It is the policy of the University that capital projects involving building or land acquisition shall be 7050 subjected to thorough inquiry and due diligence prior to closing on the acquisition of such real 7051 property. The President, acting through the Executive Vice President and Chief Operating Officer, shall 7052 ensure that the project management system implemented pursuant to Section XIII below provides for a 7053 review and analysis of all pertinent matters relating to the acquisition of buildings and land as any 7054 prudent purchaser would perform to the end that any building or land acquired by the University shall 7055 be suitable for its intended purpose, that the acquisition can be made without substantial risk of liability 7056 to the University and that the cost of the real property to be acquired, together with any contemplated 7057 development thereof, shall be such that compliance with the provisions of Section VI of this Policy is 7058 achieved. In addition, the President, acting through the Executive Vice President and Chief Operating 7059 Officer, shall ensure that, where feasible and appropriate to do so, the following specific policies 7060 pertaining to the acquisition of buildings or land for capital projects are carried out.

7061 A. Environmental and Land Use Considerations.

7062It is the policy of the University to reasonably cooperate with each locality affected by the7063acquisition. Such cooperation shall include but not be limited to furnishing any information that the7064locality may reasonably request and reviewing any requests by the locality with regard to any such7065acquisition. The University shall consider the zoning and comprehensive plan designation by the7066locality of the building or land and surrounding parcels, as well as any designation by State or federal7067agencies of historically or archeologically significant areas on the land. Nothing herein shall be7068construed as requiring the University to comply with local zoning laws and ordinances.

7069 B. Infrastructure and Site Condition.

7070 The President, acting through the Executive Vice President and Chief Operating Officer, shall ensure

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7071 that, in the case of capital projects involving the acquisition of buildings or land, the project 7072 management systems implemented under Section XIII below provide for a review of the following 7073 matters prior to acquisition of the building or land: that any land can be developed for its intended 7074 purpose without extraordinary cost; that an environmental engineer has been engaged by the University 7075 to provide an assessment of any environmental conditions on the land; that there is adequate vehicular 7076 ingress and egress to serve the contemplated use of the building or land; that utilities and other services 7077 to the land are adequate or can reasonably be provided or have been provided in the case of building 7078 acquisitions; and that the condition and grade of the soils have been examined to determine if any 7079 conditions exist that would require extraordinary site work or foundation systems.

7080 C. Title and Survey.

7081 A survey shall be prepared for any real property acquired, and an examination of title to the real 7082 property shall be conducted by a licensed attorney or, in the alternative, a commitment for title 7083 insurance shall be procured from a title insurance company authorized to do business in the Commonwealth. Based upon the survey and title examination or report, the President, acting through 7084 7085 the Executive Vice President and Chief Operating Officer, shall conclude, prior to acquisition of the real 7086 property, that title thereto will be conveyed to the University in fee simple, free and clear of all liens, 7087 encumbrances, covenants, restrictions, easements or other matters that may have a significant adverse 7088 effect upon the University's ability to own, occupy, convey or develop the real property.

7089 D. Appraisal.

7090 An appraisal shall be conducted of the real property to be acquired to determine its fair market 7091 value and the consistency of the fair market value with the price agreed upon by the University. 7092 XII. BUILDING OR LAND DISPOSITIONS.

7093 The Board of Visitors shall approve the disposition of any building or land. Disposition of land or 7094 buildings, the acquisition or construction of which was funded entirely or in part by a general fund 7095 appropriation of the General Assembly or proceeds from State Tax Supported Debt, shall require both 7096 Board of Visitors approval and other approvals in accordance with general law applicable to 7097 State-owned property and with the University's Enabling Legislation. 7098

XIII. PROJECT MANAGEMENT SYSTEMS.

7099 The President, acting through the Executive Vice President and Chief Operating Officer, shall implement one or more systems for the management of capital projects for the University. The systems 7100 7101 may include the delegation of project management authority to appropriate University officials, including a grant of authority to such officials to engage in further delegation of authority as the 7102 7103 President, acting through the Executive Vice President and Chief Operating Officer, deems appropriate.

7104 The project management systems for capital projects shall be designed to ensure that such projects comply with the provisions of this Policy and other Board of Visitors policies applicable to closely 7105 7106 related subjects such as selection of architects or policies applicable to University buildings and 7107 grounds.

7108 The project management systems may include one or more reporting systems applicable to capital 7109 projects whereby University officials responsible for the management of such projects provide 7110 appropriate and timely reports to the President, acting through the Executive Vice President and Chief 7111 Operating Officer, on the status of such projects during construction. 7112

XIV. REPORTING REQUIREMENTS.

7113 In addition to complying with any internal reporting systems contained in the University's project management systems, as described in Section XIII above, the University shall comply with State 7114 reporting requirements for those Major Capital Projects funded entirely or in part by a general fund 7115 appropriation by the General Assembly or State Tax Supported Debt. Additionally, if any capital project 7116 constructs improvements on land, or renovates property, that originally was acquired or constructed in 7117 whole or in part with a general fund appropriation for that purpose or proceeds from State Tax 7118 7119 Supported Debt, and such improvements or renovations are undertaken entirely with funds not 7120 appropriated by the General Assembly and, if the cost of such improvements or renovations is reasonably expected to exceed two million dollars, the decision to undertake such improvements or 7121 renovations shall be communicated as required by § 23-38.109 C 3 of the Act. As a matter of routine, 7122 the President, acting through the Executive Vice President and Chief Operating Officer, shall report to 7123 the Department of General Services on the status of such capital projects at the initiation of the project, 7124 7125 prior to the commencement of construction, and at the time of acceptance of any such capital project. 7126

#### EXHIBIT N

#### MANAGEMENT AGREEMENT BETWEEN THE COMMONWEALTH OF VIRGINIA AND

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7133	THE UNIVERSITY OF VIRGINIA
7134	PURSUANT TO
7135	THE RESTRUCTURED HIGHER EDUCATION
7136	FINANCIAL AND ADMINISTRATIVE OPERATIONS
7137	ACT OF 2005
7138	DOLLOV COVERNING
7139 7140	POLICY GOVERNING LEASES OF REAL PROPERTY
7140	LEASES OF REAL FROFERII
7142	THE RECTOR AND VISITORS OF THE UNIVERSITY OF VIRGINIA
7143	POLICY GOVERNING LEASES OF REAL PROPERTY
7144	I. PREAMBLE.
7145	In 1996 the Board of Visitors adopted a Policy Statement Governing Exercise of Autonomy in Leases
7146	of Property for certain leases entered into by the University, which was amended in 2003 as the Policy
7147	Statement Governing Exercise of Autonomy in Operating and Capital Leases of Property. The
7148	Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter 4.10
7149	(§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides that, upon becoming a Covered
7150	Institution, the University of Virginia may have the authority to establish its own system for the leasing
7151 7152	of real property. The University's system for implementing this authority is to be governed by policies
7152	adopted by the Board of Visitors. The following provisions of this Policy constitute the adopted Board of Visitors policies regarding Leases of real property entered into by the University.
7154	This Policy is intended to cover the authority that may be granted to the University pursuant to
7155	Subchapter 3 of the Act. Any other powers and authorities granted to the University pursuant to the
7156	Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act
7157	and the University's Enabling Legislation, as defined in § 23-38.89 of the Act, are not affected by this
7158	Policy. In particular, other powers and authorities granted to the University of Virginia Medical Center
7159	by law, to the extent they exceed those granted to the University pursuant to Subchapter 3 of the Act,
7160	are not affected by this Policy.
7161	II. DEFINITIONS.
7162 7163	The following words and terms, when used in this Policy, shall have the following meaning unless the context clearly indicates otherwise:
7164	"Academic Division" means that part of the University known as State Agency 207.
7165	"Act" means the Restructured Higher Education Financial and Administrative Operations Act,
7166	Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
7167	"Board of Visitors" means the Rector and Visitors of the University of Virginia.
7168	"Capital Lease" means a lease that is defined as such within Generally Accepted Accounting
7169	Principles pursuant to the pronouncement of the Financial Accounting Standards Board.
7170	"College" means that part of the University operated as the University of Virginia's College at Wise,
7171	also known as State Agency 246.
7172	"Covered Institution" means a public institution of higher education of the Commonwealth of Virginia that has entered into a Management Agreement with the Commonwealth to be governed by
7173 7174	Virginia that has entered into a Management Agreement with the Commonwealth to be governed by Subchapter 3 of the Act.
7175	"Expense Lease" means an Operating Lease of real property under the control of another entity to
7176	the University.
7177	"Income Lease" means an Operating Lease of real property under the control of the University to
7178	another entity.
7179	"Lease" or "Leases" means any type of lease involving real property.
7180	"Medical Center" means that part of the University consisting of the University of Virginia Medical
7181	Center, known as State Agency 209, and related health care and health maintenance facilities.
7182	"Operating Lease" means any lease involving real property, or improvements thereon, that is not a
7183 7184	Capital Lease. "University" means the University of Virginia, consisting of the Academic Division, the College, and
7185	the Medical Center.
7186	III. SCOPE OF POLICY.
7187	This Policy provides guidance for the implementation of all University Leases.
7188	IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.
7189	The Board of Visitors of the University shall at all times be fully and ultimately accountable for the
7190	proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation
7191	of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant

7191 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant
7192 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution
7193 the duties and responsibilities set forth in this Policy to a person or persons within the University, who,

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7194 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 7195 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 7196 and procedures.

7197 V. REQUIREMENTS FOR LEASES.

A. Factors to Be Considered When Entering into Leases.

7199 All Leases shall be for a purpose consistent with the mission of the University. The decision to enter into a Lease shall be further based upon cost, demonstrated need, compliance with this Policy, 7200 consideration of all costs of occupancy, and a determination that the use of the property to be leased is 7201 necessary and is efficiently planned. Leases shall also conform to the space planning procedures that 7202 7203 may be adopted by the President, acting through the Executive Vice President and Chief Operating 7204 Officer, to ensure that the plan for the space to be leased is consistent with the purpose for which the 7205 space is intended. 7206

B. Competition to Be Sought to Maximum Practicable Degree.

7207 Competition shall be sought to the maximum practicable degree for all Leases. The President, acting through the Executive Vice President and Chief Operating Officer, is authorized to ensure that Leases 7208 7209 are procured through competition to the maximum degree practicable and to determine when, under 7210 guidelines that may be developed and adopted by the President, acting through the Executive Vice 7211 President and Chief Operating Officer, it is impractical to procure Leases through competition. 7212

C. Approval of Form of Lease Required.

7213 The form of Leases entered into by the University shall be approved by the University's legal 7214 counsel. 7215

D. Execution of Leases.

7216 All Leases entered into by the University shall be executed only by those University officers or 7217 persons authorized by the President or the Executive Vice-President and Chief Operating Officer, or as may subsequently be authorized by the Board of Visitors, and subject to any such limits or conditions as 7218 7219 may be prescribed in the delegation of authority. Subject to the University's Policy Governing Capital Projects adopted by the Board as part of the Management Agreement between the Commonwealth and 7220 7221 the University, no other University approval shall be required for leases or leasing, nor state approval 7222 required except in the case of leases of real property as may be governed by general state law in accordance with § 23-38.109 and § 23-38.112 of the Act. 7223 7224

E. Capital Leases.

7225 The Board of Visitors shall authorize the initiation of Capital Leases pursuant to the authorization 7226 process included in the Policy Governing Capital Projects adopted by the Board as part of the 7227 Management Agreement between the Commonwealth and the University. 7228

F. Compliance with Applicable Law.

All Leases of real property by the University shall be consistent with any requirements of law that 7229 are contained in the Act or are otherwise applicable. 7230

7231 G. Certification of Occupancy.

All real property covered by an Expense Lease or leased by the University under a Capital Lease 7232 7233 shall be certified for occupancy by the appropriate public body or building official. 7234

#### EXHIBIT O

#### 7236 7237 MANAGEMENT AGREEMENT 7238 **BETWEEN** 7239 THE COMMONWEALTH OF VIRGINIA 7240 AND 7241 THE UNIVERSITY OF VIRGINIA 7242 PURSUANT TO 7243 THE RESTRUCTURED HIGHER EDUCATION FINANCIAL AND ADMINISTRATIVE OPERATIONS ACT 7244 OF 2005 7245 7246 POLICY GOVERNING INFORMATION TECHNOLOGY 7247 7248 7249 THE RECTOR AND VISITORS OF THE UNIVERSITY OF VIRGINIA 7250 POLICY GOVERNING INFORMATION TECHNOLOGY 7251 I. PREAMBLE. 7252 The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter

7253 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides, inter alia, that public institutions of higher education in the Commonwealth of Virginia that have entered into a Management Agreement 7254 with the Commonwealth "may be exempt from the provisions governing the Virginia Information 7255

- 7256 Technologies Agency, Chapter 20.1 (§ 2.2-2005 et seq.) of Title 2.2., and the provisions governing the 7257 Information Technologies [sic] Investment Board, Article 20 of Chapter 24 (§ 2.2-2457 et seq.) of Title 7258 2.2; provided, however, that the governing body of . . . [such] institution shall adopt, and . . . [such] 7259 institution shall comply with, policies" that govern the exempted provisions. See § 23-38.111 of the 7260 Code of Virginia. This Information Technology Policy shall become effective upon the effective date of 7261 a Management Agreement authorized by subsection D of § 23-38.88 and § 23-38.97 of the Act between 7262 the Commonwealth and the University that incorporates this Policy.
- 7263 The Board of Visitors of the University of Virginia is authorized to adopt this Information 7264 Technology Policy pursuant to § 23-38.111 of the Code of Virginia.
- 7265 II. DEFINITIONS.
- 7266 As used in this Information Technology Policy, the following terms have the following meanings, 7267 unless the context requires otherwise:
- "Academic Division" means that part of the University known as State Agency 207. 7268
- 7269 "Act" means the Restructured Higher Education Financial and Administrative Operations Act, 7270
- Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia. "Board of Visitors" or "Board" means the Rector and Board of Visitors of the University of Virginia. 7271 7272 "College" means that part of the University operated as the University of Virginia's College at Wise, 7273 also known as State Agency 246.
- 7274 "Information Technology" or "IT" shall have the same meaning as set forth in § 2.2-2006 of the 7275 Code of Virginia as it currently exists and from time to time may be amended.
- "Major information technology project" or "major IT project" shall have the same meaning as set 7276 forth in § 2.2-2006 of the Code of Virginia as it currently exists and from time to time may be amended. 7277 7278 "Medical Center" means that part of the University consisting of the University of Virginia Medical 7279 Center, known as State Agency 209, and related health care and health maintenance facilities.
- 7280 "Policy" means this Information Technology Policy adopted by the Board of Visitors.
- "State Chief Information Officer" or "State CIO" means the Chief Information Officer of the 7281 7282 Commonwealth of Virginia.
- 7283 "University" means the University of Virginia, consisting of the Academic Division, the College, and 7284 the Medical Center. 7285
  - III. SCOPE OF POLICY.

7286 This Policy is intended to cover and implement the authority that may be granted to the University of 7287 Virginia pursuant to Subchapter 3 (§ 23-38.91 et seq.) of the Act. This Policy is not intended to affect 7288 any other powers and authorities granted to the University pursuant to the Appropriation Act and the 7289 Code of Virginia, including other provisions of the Act or the University's enabling legislation as that 7290 term is defined in § 23-38.89 of the Act. In particular, other powers and authorities granted to the 7291 University of Virginia Medical Center by law, to the extent they exceed those granted to the University 7292 pursuant to Subchapter 3 of the Act, are not affected by this Policy.

- 7293 This Policy shall govern the University's information technology strategic planning, expenditure 7294 reporting, budgeting, project management, infrastructure, architecture, ongoing operations, security, and 7295 audits conducted within, by, or on behalf of the University. Upon the effective date of a Management 7296 Agreement between the Commonwealth and the University, as authorized by subsection D of § 23-38.88 7297 and § 23-38.111, therefore, the University shall be exempt from those provisions of the Code of Virginia, 7298 including those provisions of Chapter 20.1 (§ 2.2-2005 et seq.) (Virginia Information Technologies 7299 Agency) and of Article 20 (§ 2.2-2457 et seq.) (Information Technology Investment Board) of Chapter 24 7300 of Title 2.2 of the Code of Virginia, that otherwise would govern the University's information technology 7301 strategic planning, expenditure reporting, budgeting, project management, infrastructure, architecture, 7302 ongoing operations, security, and audits conducted within, by, or on behalf of the University; provided, 7303 however, that the University still shall be subject to those provisions of Chapter 20.1 (§ 2.2-2005 et 7304 seq.) (Virginia Information Technologies Agency) and of Article 20 (§ 2.2-2457 et seq.) (Information Technology Investment Board) of Chapter 24 of Title 2.2 of the Code of Virginia that are applicable to 7305 7306 public institutions of higher education of the Commonwealth and that do not govern information 7307 technology strategic planning, expenditure reporting, budgeting, project management, infrastructure, 7308 architecture, ongoing operations, security, and audits within, by, or on behalf of the University.
- 7309 The procurement of information technology and telecommunications goods and services, including 7310 automated data processing hardware and software, shall be governed by the Policy Governing the 7311 Procurement of Goods, Services, Insurance, and Construction, and the Disposition of Surplus Materials 7312 approved by the Board, and the Rules Governing Procurement of Goods, Services, Insurance, and 7313 Construction that are incorporated in and attached to that Policy.
- 7314 IV. GENERAL PROVISIONS.
- 7315 A. Board of Visitors Accountability and Delegation of Authority.
- 7316 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the

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7317 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 7318 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 7319 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 7320 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 7321 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 7322 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 7323 and procedures.

7324 B. Strategic Planning.

7325 The President, acting through the Executive Vice President and Chief Operating Officer, shall be 7326 responsible for overall IT strategic planning at the University, which shall be linked to and in support 7327 of the University's overall strategic plan.

At least 45 days prior to each fiscal year, the President, acting through the Executive Vice President 7328 7329 and Chief Operating Officer, shall make available the University's IT strategic plan covering the next 7330 fiscal year to the State CIO for his review and comment with regard to the consistency of the University's plan with the intent of the currently published overall five-year IT strategic plan for the 7331 7332 Commonwealth developed by the State CIO pursuant to § 2.2-2007 of the Code of Virginia and into 7333 which the University's plan is to be incorporated. 7334

C. Expenditure Reporting and Budgeting.

7335 The President, acting through the Executive Vice President and Chief Operating Officer, shall 7336 approve and be responsible for overall IT budgeting and investments at the University. The University's 7337 IT budget and investments shall be linked to and in support of the University's IT strategic plan, and 7338 shall be consistent with general University policies, the Board-approved annual operating budget, and 7339 other Board approvals for certain procurements.

By October 1 of each year, the President, acting through the Executive Vice President and Chief 7340 7341 Operating Officer, shall make available to the State CIO and the Information Technology Investment 7342 Board a report on the previous fiscal year's IT expenditures.

The University shall be specifically exempt from: 7343

7344 Subdivision A 4 of § 2.2-2007 of the Code of Virginia (review by the State CIO of IT budget 7345 requests) as it currently exists and from time to time may be amended;

7346 §§ 2.2-2022 through 2.2-2024 of the Code of Virginia (Virginia Technology Infrastructure Fund) as 7347 they currently exist and from time to time may be amended; and

7348 any other substantially similar provision of the Code of Virginia governing IT expenditure reporting 7349 and budgeting, as it currently exists and from time to time may be amended. 7350

D. Project Management.

7351 Pursuant to § 23-38.111 of the Act, the Board shall adopt the project management policies, 7352 standards, and guidelines developed by the Commonwealth or those based upon industry best practices 7353 for project management as defined by leading IT consulting firms, leading software development firms, or a nationally-recognized project management association, appropriately tailored to the specific 7354 circumstances of the University. Copies of the Board's policies, standards, and guidelines shall be made 7355 available to the Information Technology Investment Board. 7356

7357 The President, acting through the Executive Vice President and Chief Operating Officer, shall 7358 oversee the management of all University IT projects. IT projects may include, but are not limited to, 7359 upgrades to network infrastructure, provision of technology to support research, database development, implementation of new applications, and development of IT services for students, faculty, staff, and 7360 patients. Day-to-day management of projects shall be the responsibility of appointed project directors 7361 7362 and shall be in accord with the project management policies, standards, and guidelines adopted by the Board, as amended and revised from time to time. 7363

7364 On a quarterly basis, the President, acting through the Executive Vice President and Chief Operating 7365 Officer, shall report to the Information Technology Investment Board on the budget, schedule, and overall status of the University's major IT projects. This requirement shall not apply to research 7366 projects, research initiatives, or instructional programs. 7367

7368 The President, acting through the Executive Vice President and Chief Operating Officer, shall be 7369 responsible for decisions to substantially alter a project's scope, budget, or schedule after initial 7370 approval.

7371 The University shall be specifically exempt from:

7372 § 2.2-2008 of Title 2.2 of the Code of Virginia (additional duties of the State CIO relating to project 7373 management) as it currently exists and from time to time may be amended;

§§ 2.2-2016 through 2.2-2021 of Title 2.2 of the Code of Virginia (Division of Project Management) 7374 7375 as they currently exist and from time to time may be amended; and

7376 any other substantially similar provision of the Code of Virginia governing IT project management, 7377 as it currently exists or from time to time may be amended.

7378 The State CIO and the Information Technology Investment Board shall continue to have the authority

regarding project suspension and termination as provided in § 2.2-2015 and in subdivision A 3 of
§ 2.2-2458, respectively, and the State CIO and the Information Technology Investment Board shall
continue to provide the University with reasonable notice of, and a reasonable opportunity to correct,
any identified problems before a project is terminated.

7383 E. Infrastructure, Architecture, Ongoing Operations, and Security.

Pursuant to § 23-38.111 of the Act, the Board shall adopt the policies, standards, and guidelines
related to IT infrastructure, architecture, ongoing operations, and security developed by the
Commonwealth or those of nationally-recognized associations, appropriately tailored to the specific
circumstances of the University. Copies of the policies shall be made available to the Information
Technology Investment Board.

The President, acting through the executive Vice President and Chief Operating Officer, shall be
 responsible for implementing such policies, standards, and guidelines adopted by the Board, as amended
 and revised from time to time.

7392 For purposes of implementing this Policy, the President shall appoint an existing University 7393 employee to serve as a liaison between the University and the State CIO.

**7394** *F. Audits.* 

Pursuant to § 23-38.111 of the Act, the Board shall adopt the policies, standards, and guidelines
developed by the Commonwealth or those based upon industry best practices for project auditing as
defined by leading IT experts, including consulting firms, or a nationally-recognized project auditing
association, appropriately tailored to the specific circumstances of the University, which provide for
Independent Validation and Verification ("IV&V") of the University's major IT projects. Copies of the
policies, standards, and guidelines, as amended and revised from time to time, shall be made available
to the Information Technology Investment Board.

Audits of IT strategic planning, expenditure reporting, budgeting, project management, infrastructure,
architecture, ongoing operations, and security, shall also be the responsibility of the University's
Internal Audit Department and the Auditor of Public Accounts.

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7406	EXHIBIT P
7407	
7408	MANAGEMENT AGREEMENT
7409	BETWEEN
7410	THE COMMONWEALTH OF VIRGINIA
7411	AND
7412	THE UNIVERSITY OF VIRGINIA
7413	PURSUANT TO
7414	THE RESTRUCTURED HIGHER EDUCATION
7415	FINANCIAL AND ADMINISTRATIVE OPERATIONS
7416	ACT OF 2005
7417	
7418	POLICY GOVERNING
7419	THE PROCUREMENT OF GOODS, SERVICES,
7420	INSURANCE, AND CONSTRUCTION AND
7421	THE DISPOSITION OF SURPLUS MATERIALS
7422	THE RECTOR AND VISITORS OF THE UNIVERSITY OF VIRGINIA
7423	POLICY GOVERNING THE PROCUREMENT OF
7424	GOODS, SERVICES, INSURANCE AND CONSTRUCTION
7425	AND THE DISPOSITION OF SURPLUS MATERIALS
7426	I. PREAMBLE.

7427 A. Chapters 995 and 933 of the 1996 Acts of Assembly (House Bill No. 884 and Senate Bill No. 389, 7428 respectively) provided the University of Virginia with autonomy to conduct the procurement of goods 7429 and services, including professional services, and construction, on behalf of the University of Virginia 7430 Medical Center. Pursuant thereto, in 1996 the Board of Visitors adopted a Policy Statement Governing 7431 Exercise of Procurement Autonomy by the University on behalf of the Medical Center. Subchapter 3 of 7432 the Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter 7433 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, provides that the University of Virginia, 7434 upon becoming a Covered Institution, shall be authorized to establish its own system for the 7435 procurement of goods, services, insurance, and construction, and for the independent disposition of 7436 surplus materials by public or private transaction.

7437 B. The Act provides that a Covered Institution shall comply with policies adopted by its Board of
7438 Visitors for the procurement of goods, services, insurance, and construction, and the disposition of
7439 surplus materials. The provisions of this Policy set forth below, together with the Rules Governing

7440 Procurement of Goods, Services, Insurance, and Construction attached to this Policy as Attachment 1, 7441 constitute the adopted Board of Visitors policies required by the Act regarding procurement of goods, 7442 services, insurance, and construction, and the disposition of surplus materials by the University.

7443 C. This Policy is intended to cover the authority that may be granted to the University pursuant to 7444 Subchapter 3 of the Act. Any other powers and authorities granted to the University pursuant to any 7445 other sections of the Code of Virginia, including other provisions of the Act, the Appropriation Act, and 7446 the University's Enabling Legislation are not affected by this Policy. In particular, other powers and 7447 authorities granted to the Medical Center by law, to the extent they exceed those granted to the 7448 University pursuant to Subchapter 3 of the Act, are not affected by this Policy.

7449 II. DEFINITIONS.

7450 As used in this Policy, the following terms shall have the following meanings, unless the context 7451 requires otherwise:

7452 "Academic Division" means that part of the University known as state agency 207.

7453 "Act" means the Restructured Higher Education Financial and Administrative Operations Act, 7454 Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.

7455 "Agreement" means "Management Agreement".

7456 "Board of Visitors" means the Rector and Visitors of the University of Virginia.

7457 "College" means that part of the University operated as the University of Virginia's College at Wise, 7458 also known as state agency 246.

7459 "Covered Institution" means, on and after the Effective Date of its initial Management Agreement 7460 with the Commonwealth, a public institution of higher education of the Commonwealth of Virginia that 7461 has entered into a Management Agreement with the Commonwealth to be governed by the provisions of 7462 Subchapter 3 of the Act. 7463

"Effective Date" means the effective date of the Management Agreement.

"Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of 7464 7465 Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and 7466 missions of the individual public institutions of higher education of the Commonwealth, and as provided in §§ 2.2-2817.2, 2.2-2905, 51.1-126.3, and 51.1-1100 in the case of the Medical Center. 7467

7468 "Existing Medical Center Policy Statement" means the Policy Statement Governing Exercise of 7469 Procurement Autonomy by the University on behalf of the Medical Center adopted in 1996 by the Board 7470 of Visitors for the Medical Center.

7471 "Goods" means all material, equipment, supplies, and printing, including information technology and 7472 telecommunications goods such as automated data processing hardware and software.

7473 "Management Agreement" means the agreement required by subsection D of § 23-38.88 between the 7474 Commonwealth of Virginia and the University of Virginia.

7475 "Medical Center" means that part of the University consisting of the University of Virginia Medical 7476 Center, known as state agency 209, and related health care and health maintenance facilities.

7477 "Rules" means the "Rules Governing Procurement of Goods, Services, Insurance, and Construction" 7478 attached to this Policy as Attachment 1.

7479 "Services" as used in this Policy means any work performed by an independent contractor wherein 7480 the service rendered does not consist primarily of acquisition of equipment or materials, or the rental of 7481 equipment, materials and supplies, and shall include both professional services, which include the 7482 practice of accounting, actuarial services, law, dentistry, medicine, optometry, and pharmacy, and 7483 nonprofessional services, which include any service not specifically identified as professional services.

7484 "Surplus materials" means personal property including, but not limited to, materials, supplies, 7485 equipment and recyclable items, that are determined to be surplus by the University.

"University" means the University of Virginia, consisting of the Academic Division, the College, and 7486 7487 the Medical Center.

III. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

7489 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 7490 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 7491 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 7492 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 7493 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 7494 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 7495 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 7496 and procedures. 7497

## IV. GENERAL PROVISIONS.

7488

7498 A. Adoption of This Policy and Continued Applicability of Other Board of Visitors' Procurement 7499 Policies.

7500 The Academic Division and the College, through its administrative relationship with the University, 7501 have had decentralization and pilot program autonomy in many procurement functions and activities

since the Appropriation Act of 1994. Effective July 1, 1996, the University was granted autonomy to 7502 establish a procurement system for the Medical Center, and the Board of Visitors approved the Existing 7503 7504 Medical Center Policy Statement. The Act extends and reinforces the autonomy previously granted to 7505 the University in Item 330 E of the 1994 Appropriation Act. This Policy therefore is adopted by the 7506 Board of Visitors to enable the University to develop a procurement system for the Academic Division 7507 and the College, as well as a surplus materials disposition system for the University as a whole, and to 7508 continue the existing procurement system and policies of the Medical Center. Any University electronic 7509 procurement system, other than the Medical Center's electronic procurement system, shall integrate or 7510 interface with the Commonwealth's electronic procurement system.

7511 This Policy shall be effective on the Effective Date of the University's initial Management Agreement 7512 with the Commonwealth. The implementing policies and procedures adopted by the President, acting 7513 through the Executive Vice President and Chief Operating Officer or his designee, to implement this 7514 Policy shall continue to be subject to any other policies adopted by the Board of Visitors affecting 7515 procurements at the University, including policies regarding the nature and amounts of procurements 7516 that may be undertaken without the approval of the Board of Visitors, or of the President, acting 7517 through the Executive Vice President and Chief Operating Officer.

7518 B. Scope and Purpose of University Procurement Policies.

7519 This Policy shall apply to procurements of goods, services, insurance, and construction. It shall be 7520 the policy of the University that procurements conducted by the University result in the purchase of high 7521 quality goods and services at reasonable prices, and that the University be free, to the maximum extent 7522 permitted by law and this Policy, from constraining policies that hinder the ability of the University to 7523 do business in a competitive environment. This Policy, together with the Rules Governing Procurement 7524 of Goods, Services, Insurance, and Construction attached to this Policy as Attachment 1, shall apply to all procurements undertaken by the University, regardless of the source of funds. 7525 7526

C. Collaboration, Communication, and Cooperation with the Commonwealth.

7527 The University is committed to developing, maintaining, and sustaining collaboration, 7528 communication, and cooperation with the Commonwealth regarding the matters addressed in this Policy. 7529 particularly with the Offices of the Secretaries of Administration and Technology, the Department of 7530 General Services, and the Virginia Information Technologies Agency. Identifying business objectives and 7531 goals common to both the University and the Commonwealth and the mechanisms by which such 7532 objectives and goals may be jointly pursued and achieved are among the desired outcomes of such 7533 collaboration, communication, and cooperation. 7534

D. Commitment to Statewide Contracts, Electronic Procurement, and SWAM Participation and Use.

7535 The University is committed to maximizing its internal operational efficiencies, economies of scale 7536 among institutions of higher education, and the leveraged buying power of the Commonwealth as a 7537 whole.

7538 Consistent with this commitment, the University:

7539 i) may purchase from and participate in all statewide contracts for goods and services, including 7540 information technology goods and services, except that the University shall purchase from and 7541 participate in contracts for communications services and telecommunications facilities entered into by 7542 the Virginia Information Technologies Agency pursuant to § 2.2-2011 of the Code of Virginia unless an 7543 exception is provided in the Appropriation Act or by other law, and provided that orders not placed 7544 through statewide contracts shall be processed directly or by integration or interface through the 7545 *Commonwealth's electronic procurement system;* 

7546 ii) shall use directly or by integration or interface the Commonwealth's electronic procurement 7547 system and comply with the business plan for the Commonwealth's electronic procurement system, as 7548 modified by an agreement between the Commonwealth and the University, which agreement shall not be 7549 substantially different that the agreement attached to this Policy as Attachment 2; and

7550 iii) shall adopt a small, woman-owned, and minority-owned ("SWAM") business program that is 7551 consistent with the Commonwealth's SWAM program. 7552

E. Implementation.

7553 To effect its implementation under the Act, and if the University remains in continued substantial 7554 compliance with the terms and conditions of this Management Agreement with the Commonwealth 7555 pursuant to § 23-38.88(D)(4) and the requirements of Chapter 4.10 of the Act, the University's 7556 procurement of goods, services, insurance, and construction, and the disposition of surplus materials 7557 shall be exempt from the Virginia Public Procurement Act, Chapter 43 (§ 2.2-4300 et seq.) of Title 2.2. 7558 except § 2.2-4342 and §§ 2.2-4367 through 2.2-4377; the oversight of the Virginia Information Technologies Agency, Chapter 20.1 (§ 2.2-2005 et. seq.) of Title 2.2, and the Information Technology 7559 Investment Board, Article 20 (§ 2.2-2457 et seq.) of Chapter 24 of Title 2.2; the state agency 7560 requirements regarding disposition of surplus materials and distribution of proceeds from the sale or 7561 recycling of surplus materials in §§ 2.2-1124 and 1125; the requirement to purchase from the 7562

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7563 Department for the Blind and Vision Impaired ("VIB") (§ 2.2-1117); and any other state statutes, rules, regulations or requirements relating to the procurement of goods, services, insurance, and construction, including but not limited to Article 3 (§ 2.2-1109 et seq.) of Chapter 11 of Title 2.2, regarding the 7564 7565 7566 duties, responsibilities and authority of the Division of Purchases and Supply of the Virginia Department 7567 of General Services, and Article 4 (§ 2.2-1129 et seq.) of Chapter 11 of Title 2.2, regarding the review 7568 and the oversight by the Division of Engineering and Buildings of the Virginia Department of General 7569 Services of contracts for the construction of University capital projects and construction-related 7570 professional services (§ 2.2-1132).

V. UNIVERSITY PROCUREMENT POLICIES. 7571

7572 A. General Competitive Principles.

7573 In connection with University procurements and the processes leading to award of contracts for 7574 goods, services, insurance, and construction, the University is committed to:

7575 seeking competition to the maximum practical degree, taking into account the size of the anticipated 7576 procurement, the term of the resulting contract and the likely extent of competition;

7577 conducting all procurements in an open, fair and impartial manner and avoiding any impropriety or 7578 the appearance of any impropriety;

7579 making procurement rules clear in advance of any competition:

7580 providing access to the University's business to all aualified vendors, firms and contractors, with no 7581 potential bidder or offeror excluded arbitrarily or capriciously, while allowing the flexibility to engage 7582 in cooperative procurements and to meet special needs of the University;

7583 ensuring that specifications for purchases are fairly drawn so as not to favor unduly a particular 7584 vendor: and

7585 providing for the free exchange of information between the University, vendors, firms or contractors 7586 concerning the goods or services sought and offered while preserving the confidentiality of proprietary 7587 information. 7588

B. Access to Records.

7589 Procurement records shall be available to citizens or to interested persons, firms or corporations in 7590 accordance with the provisions of the Virginia Freedom of Information Act, Chapter 37 (§ 2.2-3700 et 7591 seq.) of Title 2.2 of the Code of Virginia, except those records exempt from disclosure pursuant to 7592 § 2.2-3705.1 (7), § 2.2-3705.1 (12), or § 2.2-3705.4 (4), or other applicable exemptions of the Virginia 7593 Freedom of Information Act, and § 2.2-4342 of the Virginia Public Procurement Act.

7594 C. Cooperative Procurements and Alliances.

7595 In circumstances where the University determines and documents that statewide contracts for goods 7596 and services, including information technology and telecommunications goods and services, do not 7597 provide goods and services to the University that meet its business goals and objectives, the University 7598 is authorized to participate in cooperative procurements with other public or private organizations or 7599 entities, including other educational institutions, public-private partnerships, public bodies, charitable 7600 organizations, health care provider alliances and purchasing organizations, so long as the resulting contracts are procured competitively pursuant to subsections A through J of § 5 of the Rules Governing 7601 7602 Procurement of Goods, Services, Insurance, and Construction attached to this Policy as Attachment 1 7603 and the purposes of this Policy will be furthered. In the event the University engages in a cooperative contract with a private organization or public-private partnership and the contract was not competitively 7604 procured pursuant to subsections A through J of § 5 of the Rules Governing Procurement of Goods, 7605 7606 Services, Insurance, and Construction attached to this Policy as Attachment 1, use of the contract by other state agencies, institutions and public bodies shall be prohibited. Notwithstanding all of the 7607 above, use of cooperative contracts shall conform to the business requirements of the Commonwealth's 7608 7609 electronic procurement system, including the requirement for payment of applicable fees. By October 1 7610 of each year, the President, acting through the Executive Vice President and Chief Operating Officer, 7611 shall make available to the Secretaries of Administration and Technology, the Joint Legislative Audit 7612 and Review Commission, and the Auditor of Public Accounts a list of all cooperative contracts and 7613 alliances entered into or used during the prior fiscal year. 7614

D. Training; Ethics in Contracting.

7615 The President, acting through the Executive Vice President and Chief Operating Officer, shall take 7616 all necessary and reasonable steps to assure (i) that all University officials responsible for and engaged 7617 in procurements authorized by the Act and this Policy are knowledgeable regarding the requirements of the Act, this Policy, and the Ethics in Public Contracting provisions of the Virginia Public Procurement 7618 Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia, (ii) that only 7619 officials authorized by this Policy and any procedures adopted by the President, acting through the 7620 7621 Executive Vice President and Chief Operating Officer, to implement this Policy are responsible for and 7622 engaged in such procurements, and (iii) that compliance with the Act and this Policy are achieved.

7623 The University shall maintain an ongoing program to provide professional development opportunities to its buying staff and to provide methods training to internal staff who are engaged in placing 7624

7625 decentralized small purchase transactions.

7626 E. Ethics and University Procurements.

7627 In implementing the authority conferred by this Policy, the personnel administering any procurement
7628 shall adhere to the following provisions of the Code of Virginia: the Ethics in Public Contracting
7629 provisions of the Virginia Public Procurement Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title
7630 2.2 of the Code of Virginia, the State and Local Government Conflict of Interests Act, Chapter 31
7631 (§ 2.2-3100 et seq.) of Title 2.2, and the Virginia Governmental Frauds Act, Article 1.1 (§ 18.2-498.1 et
7632 seq.) of Chapter 12 of Title 18.2.

7633 VI. UNIVERSITY SURPLUS MATERIALS POLICY AND PROCEDURES.

**7634** The policy and procedures for disposal for surplus materials shall provide for the sale, **7635** environmentally-appropriate disposal, or recycling of surplus materials by the University and the **7636** retention of the resulting proceeds by the University.

**7637** VII. ADOPTION AND EFFECTIVE DATES OF RULES AND IMPLEMENTING POLICIES AND **7638** PROCEDURES.

7639 The President, acting through the Executive Vice President and Chief Operating Officer or his 7640 designee, shall adopt one or more comprehensive sets of specific procurement policies and procedures 7641 for the Academic Division and the College, which, in addition to the Rules, implement applicable 7642 provisions of law and this Policy. University procurements shall be carried out in accordance with this 7643 Policy, the Rules, and any implementing policies and procedures adopted by the University. The 7644 implementing policies and procedures (i) shall include the delegation of procurement authority by the 7645 Board to appropriate University officials who shall oversee University procurements of goods, services, 7646 insurance, and construction, including a grant of authority to such officials to engage in further 7647 delegation of authority as the President deems appropriate, and (ii) shall remain consistent with the 7648 competitive principles set forth in Part V above.

Any implementing policies and procedures adopted pursuant to Part VII A above and the Rules shall become effective on the Effective Date of the University's initial Management Agreement with the Commonwealth, and, as of their effective date, shall be applicable to all procurements undertaken by the University on behalf of the University for goods, services, insurance, and construction. This Policy, the Rules, and any implementing policies and procedures adopted by the University shall not affect existing contracts already in effect.

7655 The Rules and University implementing policies and procedures for all University procurements of 7656 goods, services, insurance, and construction, and the disposition of surplus property shall be 7657 substantially consistent with the Commonwealth of Virginia Purchasing Manual for Institutions of 7658 Higher Education and their Vendors in their form as of the effective date of this Policy and as amended 7659 or changed in the future, and with University procedures specific to the Acquisition of Goods and 7660 Services. The Rules and University implementing policies and procedures shall implement a system of competitive negotiation, and competitive sealed bidding when appropriate, for goods, services, including 7661 7662 professional services as defined in the Rules, insurance, and construction.

7663 VIII. REQUIREMENTS FOR RULES AND IMPLEMENTING POLICIES AND PROCEDURES.

7664 A. Protests, Appeals and Debarment.

7665 The Rules and University implementing policies and procedures for procurements other than capital 7666 outlay shall include a process or processes for an administrative appeal by vendors, firms or 7667 Protests and appeals may challenge determinations of vendor, firm or contractor contractors. 7668 non-responsibility or ineligibility, or the award of contracts, provided that such protests and appeals are 7669 filed within the times specified by the Rules. Remedies available shall be limited to reversal of the 7670 action challenged or, where a contract already being performed is declared void, compensation for the 7671 cost of performance up to the time of such declaration. The Rules and University implementing policies 7672 and procedures also may establish the basis and process for debarment of any vendor, firm or 7673 contractor.

7674 B. Prompt Payment of Contractors and Subcontractors.

The Rules and University implementing policies and procedures shall include provisions related to
prompt payment of outstanding invoices, which shall include payment of interest on properly-presented
invoices outstanding more than seven (7) days beyond the payment date, at a rate no higher than the
lowest prime rate charged by any commercial bank as published in the Wall Street Journal. The
payment date shall be the later of thirty (30) days from the date of the receipt of goods or invoice, or
the date established by the contract. All contracts also shall require prompt payment of subcontractors
by the general contractor, upon receipt of payment by the University.

7682 C. Types of Procurements.

**7683** The Rules and University implementing policies and procedures shall implement a system of **7684** competitive negotiation for professional services, as defined in the Rules, and shall implement **7685** purchasing procedures developed to maximize competition given the size and duration of the contract, 7704

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7686 and the needs of the University. Such policies and procedures may include special provisions for 7687 procurements such as emergency procurements, sole source procurements, brand name procurements, 7688 small purchases, procurements in which only one qualified vendor responds, and others. 7689

D. Approval and Public Notice of Procurements

The Rules and University implementing policies and procedures shall provide for approval of 7690 7691 solicitation documents by an authorized individual and for reasonable public notice of procurements, 7692 given the size and nature of the need and the applicability of any Virginia Freedom of Information Act 7693 exemption.

7694 E. Administration of Contracts.

7695 The Rules and University implementing policies and procedures shall contain provisions related to 7696 the administration of contracts, including contract claims, modifications, extensions and assignments. 7697 F. Non-Discrimination.

7698 The Rules and University implementing policies and procedures shall provide for a 7699 non-discriminatory procurement process that prohibits discrimination because of race, religion, color, 7700 sex or national origin of the bidder or offeror in the solicitation and award of contracts; and shall 7701 include appropriate provisions to effectuate fair and reasonable consideration of women-owned, 7702 minority-owned and small businesses and to promote and encourage a diversity of suppliers. 7703

## ATTACHMENT I

Rules Governing Procurement of Goods, Services, Insurance, and Construction by a Public Institution of Higher Education of the Commonwealth of Virginia Governed by Subchapter 3 of the

Restructured Higher Education Financial and Administrative Operations Act,

Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia

In accordance with the provisions of the Restructured Higher Education Financial and 7711 Administrative Operations Act (the "Act"), Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of 7712 Virginia, and in particular § 23-38.110 of the Act, the governing body of a public institution of higher 7713 education of the Commonwealth of Virginia that has entered into a Management Agreement with the 7714 Commonwealth pursuant to Subchapter 3 of the Act has adopted the following Rules Governing 7715 7716 Procurement of Goods, Services, Insurance, and Construction to govern the procurement of goods, 7717 services, insurance, and construction by the Institution, excluding the University of Virginia Medical 7718 Center:

7719 Purpose. - The purpose of these Rules is to enunciate the public policies pertaining to § 1. 7720 procurement of good, services, insurance, and construction by the Institution from nongovernmental 7721 sources, to include governmental procurement that may or may not result in monetary consideration for 7722 either party. These Rules shall apply whether the consideration is monetary or nonmonetary and 7723 regardless of whether the Institution, the contractor, or some third party is providing the consideration.

7724 Scope of Procurement Authority. - Subject to these Rules, and the Institution's continued § 2. 7725 substantial compliance with the terms and conditions of its Management Agreement with the 7726 Commonwealth pursuant to § 23-38.88(D)(4) and the requirements of Chapter 4.10 of the Act, the 7727 Institution shall have and shall be authorized to have and exercise all of the authority relating to 7728 procurement of goods, services, insurance, and construction, including but not limited to capital 7729 outlay-related procurement and information technology-related procurement, that Institutions are authorized to exercise pursuant to Subchapter 3 of the Restructuring Act. 7730

7731 § 3. Competition is the Priority. - To the end that the Institution shall obtain high quality goods and 7732 services at reasonable cost, that all procurement procedures be conducted in an open, fair and impartial 7733 manner with avoidance of any impropriety or appearance of impropriety, that all qualified vendors have 7734 access to the Institution's business and that no offeror be arbitrarily or capriciously excluded, it is the 7735 intent of the governing body of the Institution that competition be sought to the maximum feasible 7736 degree, that procurement procedures involve openness and administrative efficiency, that individual public bodies enjoy broad flexibility in fashioning details of such competition, that the rules governing 7737 7738 contract awards be made clear in advance of the competition, that specifications reflect the procurement 7739 needs of the purchasing body rather than being drawn to favor a particular vendor, and that the 7740 purchaser and vendor freely exchange information concerning what is sought to be procured and what 7741 is offered. The Institution may consider best value concepts when procuring goods and nonprofessional 7742 services, but not construction or professional services. Professional services will be procured using a 7743 qualification-based selection process. The criteria, factors, and basis for consideration of best value and the process for the consideration of best value shall be as stated in the procurement solicitation. 7744 7745

§ 4. Definitions. - As used in these Rules:

7746 "Affiliate" means an individual or business that controls, is controlled by, or is under common control with another individual or business. A person controls an entity if the person owns, directly or 7747

7748 indirectly, more than 10 percent of the voting securities of the entity. For the purposes of this definition 7749 "voting security" means a security that (i) confers upon the holder the right to vote for the election of 7750 members of the board of directors or similar governing body of the business or (ii) is convertible into, 7751 or entitles the holder to receive, upon its exercise, a security that confers such a right to vote. A 7752 general partnership interest shall be deemed to be a voting security.

7753 "Best value," as predetermined in the solicitation, means the overall combination of quality, price, 7754 and various elements of required services that in total are optimal relative to the Institution's needs.

7755 "Business" means any type of corporation, partnership, limited liability company, association, or sole 7756 proprietorship operated for profit. 7757

"Competitive negotiation" is a method of contractor selection that includes the following elements:

7758 1. Issuance of a written Request for Proposal indicating in general terms that which is sought to be 7759 procured, specifying the factors that will be used in evaluating the proposal and containing or 7760 incorporating by reference the other applicable contractual terms and conditions, including any unique 7761 capabilities or qualifications that will be required of the contractor.

7762 2. Public notice of the Request for Proposal at least 10 days prior to the date set for receipt of 7763 proposals by publication in a newspaper or newspapers of general circulation in the area in which the 7764 contract is to be performed so as to provide reasonable notice to the maximum number of offerors that 7765 can be reasonably anticipated to submit proposals in response to the particular request. Public notice also shall be published on the Department of General Services' central electronic procurement website 7766 7767 and may be published on other appropriate websites. In addition, proposals may be solicited directly 7768 from potential contractors.

7769 3. a. Procurement of professional services. The procurement of professional services for capital 7770 projects shall be conducted using a qualification-based selection process. The Institution shall engage 7771 in individual discussions with two or more offerors deemed fully qualified, responsible and suitable on 7772 the basis of initial responses and with emphasis on professional competence, to provide the required services. Repetitive informal interviews shall be permissible. The offerors shall be encouraged to 7773 7774 elaborate on their qualifications and performance data or staff expertise pertinent to the proposed project, as well as alternative concepts. The Request for Proposal shall not, however, request that 7775 7776 offerors furnish estimates of man-hours or cost for services. At the discussion stage, the Institution may 7777 discuss nonbinding estimates of total project costs, including, but not limited to, life-cycle costing, and 7778 where appropriate, nonbinding estimates of price for services. Proprietary information from competing 7779 offerors shall not be disclosed to the public or to competitors. At the conclusion of discussion, outlined 7780 in this subdivision, on the basis of evaluation factors published in the Request for Proposal and all 7781 information developed in the selection process to this point, the Institution shall select in the order of 7782 preference two or more offerors whose professional qualifications and proposed services are deemed 7783 most meritorious. Negotiations shall then be conducted, beginning with the offeror ranked first. If a 7784 contract satisfactory and advantageous to the Institution can be negotiated at a price considered fair and reasonable, the award shall be made to that offeror. Otherwise, negotiations with the offeror 7785 ranked first shall be formally terminated and negotiations conducted with the offeror ranked second, and 7786 7787 so on until such a contract can be negotiated at a fair and reasonable price. Should the Institution 7788 determine in writing and in its sole discretion that only one offeror is fully qualified, or that one offeror 7789 is clearly more highly qualified and suitable than the others under consideration, a contract may be 7790 negotiated and awarded to that offeror.

7791 A contract for architectural or professional engineering services relating to construction projects may 7792 be negotiated by the Institution, for multiple projects provided (i) the projects require similar experience 7793 and expertise, and (ii) the nature of the projects is clearly identified in the Request for Proposal. Under 7794 such contract, (a) the fair and reasonable prices, as negotiated, shall be used in determining the cost of 7795 each project performed, (b) the sum of all projects performed in one contract term shall be as set in the 7796 Request for Proposal; and (c) the project fee of any single project shall not exceed the term limit as set 7797 in the Request for Proposal. Any unused amounts from any contract term may be carried forward. 7798 Competitive negotiations for such contracts may result in awards to more than one offeror provided the 7799 Request for Proposal stated the potential for a multi-vendor award.

7800 Multiphase professional services contracts satisfactory and advantageous to the Institution for 7801 environmental, location, design and inspection work regarding construction of infrastructure projects 7802 may be negotiated and awarded based on qualifications at a fair and reasonable price for the first 7803 phase only, when completion of the earlier phases is necessary to provide information critical to the 7804 negotiation of a fair and reasonable price for succeeding phases. Prior to the procurement of any such 7805 contract, the Institution shall state the anticipated intended total scope of the project and determine in 7806 writing that the nature of the work is such that the best interests of such Institution require awarding 7807 the contract.

7808 b. Procurement of other than professional services. Selection shall be made of two or more offerors HB1502H1

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7809 deemed to be fully qualified and best suited among those submitting proposals, on the basis of the 7810 factors involved in the Request for Proposal, including price if so stated in the Request for Proposal. 7811 Negotiations shall then be conducted with each of the offerors so selected. Price shall be considered, 7812 but need not be the sole determining factor. After negotiations have been conducted with each offeror 7813 so selected, the Institution shall select the offeror which, in its opinion, has made the best proposal, and 7814 shall award the contract to that offeror. When the terms and conditions of multiple awards are so 7815 provided in the Request for Proposal, awards may be made to more than one offeror. Should the 7816 Institution determine in writing and in its sole discretion that only one offeror has made the best 7817 proposal, a contract may be negotiated and awarded to that offeror.

**7818** "Competitive sealed bidding" is a method of contractor selection, other than for professional **7819** services, which includes the following elements:

1. Issuance of a written Invitation to Bid containing or incorporating by reference the specifications and contractual terms and conditions applicable to the procurement. Unless the Institution has provided for prequalification of bidders, the Invitation to Bid shall include a statement of any requisite qualifications of potential contractors. When it is impractical to prepare initially a purchase description to support an award based on prices, an Invitation to Bid may be issued requesting the submission of unpriced offers to be followed by an Invitation to Bid limited to those bidders whose offers have been qualified under the criteria set forth in the first solicitation.

7827 2. Public notice of the Invitation to Bid at least 10 days prior to the date set for receipt of bids by
7828 publication on the Department of General Services' central electronic procurement website. Public
7829 notice also may be published in a newspaper of general circulation or on other appropriate websites, or
7830 both. In addition, bids may be solicited directly from potential contractors. Any additional solicitations
7831 shall include businesses selected from a list made available by the Department of Minority Business
7832 Enterprise.

*3. Public opening and announcement of all bids received.* 

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4. Evaluation of bids based upon the requirements set forth in the invitation, which may include
7835
7836 special qualifications of potential contractors, life-cycle costing, value analysis, and any other criteria
7836 such as inspection, testing, quality, workmanship, delivery, and suitability for a particular purpose,
7837 which are helpful in determining acceptability.

**7838** 5. Award to the lowest responsive and responsible bidder. When the terms and conditions of multiple awards are so provided in the Invitation to Bid, awards may be made to more than one bidder.

**7840** *"Construction" means building, altering, repairing, improving or demolishing any structure, building* **7841** *or highway, and any draining, dredging, excavation, grading or similar work upon real property.* 

7842 "Construction management contract" means a contract in which a party is retained by the owner to
7843 coordinate and administer contracts for construction services for the benefit of the owner, and may also
7844 include, if provided in the contract, the furnishing of construction services to the owner.
7845 "Covered Institution" or "Institution" means, on and after the effective date of the initial management

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7846 agreement with the Commonwealth of Virginia, a public institution of higher education of the
7847 Commonwealth that has entered into a management agreement with the Commonwealth to be governed
7848 by the provisions of Subchapter 3 of the Restructuring Act.

7849 "Design-build contract" means a contract between the Institution and another party in which the
7850 party contracting with the Institution agrees to both design and build the structure, roadway or other
7851 item specified in the contract.

**7852** *"Goods" means all material, equipment, supplies, and printing, including information technology and telecommunications goods such as automated data processing hardware and software.* 

7854 "Informality" means a minor defect or variation of a bid or proposal from the exact requirements of
7855 the Invitation to Bid, or the Request for Proposal, which does not affect the price, quality, quantity or
7856 delivery schedule for the goods, services or construction being procured.

**7857** "Multiphase professional services contract" means a contract for the providing of professional **7858** services where the total scope of work of the second or subsequent phase of the contract cannot be **7859** specified without the results of the first or prior phase of the contract.

7860 "Nonprofessional services" means any services not specifically identified as professional services in
7861 the definition of professional services and includes small construction projects valued not over
7862 \$1,000,000; provided that subdivision 3a of the definition of "competitive negotiation" in this section
7863 shall still apply to professional services for such small construction projects.

7864 "Potential bidder or offeror" for the purposes of §§ 50 and 54 of these Rules means a person who,
7865 at the time the Institution negotiates and awards or proposes to award a contract, is engaged in the
7866 sale or lease of goods, or the sale of services, insurance or construction, of the type to be procured
7867 under the contract, and who at such time is eligible and qualified in all respects to perform that
7868 contract, and who would have been eligible and qualified to submit a bid or proposal had the contract
7869 been procured through competitive sealed bidding or competitive negotiation.

7870 "Professional services" means work performed by an independent contractor within the scope of the

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**7871** practice of accounting, actuarial services, architecture, land surveying, landscape architecture, law, **7872** dentistry, medicine, optometry, pharmacy or professional engineering.

7873 "Public body" means any legislative, executive or judicial body, agency, office, department, authority,
7874 post, commission, committee, institution, board or political subdivision created by law to exercise some
7875 sovereign power or to perform some governmental duty, and empowered by law to undertake the
7876 activities described in these Rules.

**7877** "Public contract" means an agreement between the Institution and a nongovernmental source that is enforceable in a court of law.

7879 "Responsible bidder" or "offeror" means a person who has the capability, in all respects, to perform
7880 fully the contract requirements and the moral and business integrity and reliability that will assure good
7881 faith performance, and who has been prequalified, if required.

**7882** "Responsive bidder" means a person who has submitted a bid that conforms in all material respects to the Invitation to Bid.

**7884** *"Restructuring Act" or "Act" means the Restructured Higher Education Financial and Administrative* **7885** *Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.* 

**7886** "Rules" means these Rules Governing Procurement of Goods, Services, Insurance, and Construction **7887** adopted by the governing body of the Covered Institution.

7888 "Reverse auctioning" means a procurement method wherein bidders are invited to bid on specified
7889 goods or nonprofessional services through real-time electronic bidding, with the award being made to
7890 the lowest responsive and responsible bidder. During the bidding process, bidders' prices are revealed
7891 and bidders shall have the opportunity to modify their bid prices for the duration of the time period
7892 established for bid opening.

7893 "Services" means any work performed by an independent contractor wherein the service rendered
7894 does not consist primarily of acquisition of equipment or materials, or the rental of equipment, materials
7895 and supplies.

7896 "Sheltered workshop" means a work-oriented rehabilitative facility with a controlled working
7897 environment and individual goals that utilizes work experience and related services for assisting the
7898 handicapped person to progress toward normal living and a productive vocational status.

7899 § 5. Methods of procurement. -

7900 A. All public contracts with nongovernmental contractors for the purchase or lease of goods, or for
7901 the purchase of services, insurance, or construction, shall be awarded after competitive sealed bidding,
7902 or competitive negotiation as provided in this section, unless otherwise authorized by law.

**7903** B. Professional services shall be procured by competitive negotiation. Qualification-based selection **7904** shall be used for design services.

7905 C. Goods, services, or insurance may be procured by competitive negotiation.

7906 D. Construction may be procured only by competitive sealed bidding, except that competitive
7907 negotiation may be used in the following instances upon a determination made in advance by the
7908 Institution and set forth in writing that competitive sealed bidding is either not practicable or not
7909 fiscally advantageous to the public, which writing shall document the basis for this determination:

**7910** 1. By the Institution on a fixed price design-build basis or construction management basis under **7911** § 7;

7912 2. By the Institution for the construction, alteration, repair, renovation or demolition of buildings;

7913 3. By the Institution for the construction of highways and any draining, dredging, excavation, 7914 grading or similar work upon real property; or

7915 E. Upon a determination in writing that there is only one source practically available for that 7916 which is to be procured, a contract may be negotiated and awarded to that source without competitive 7917 sealed bidding or competitive negotiation. The writing shall document the basis for this determination. 7918 The Institution shall issue a written notice stating that only one source was determined to be practicably 7919 available, and identifying that which is being procured, the contractor selected, and the date on which 7920 the contract was or will be awarded. This notice shall be posted in a designated public area, which may be the Department of General Services' website for the Commonwealth's central electronic procurement 7921 7922 system, or published in a newspaper of general circulation on the day the Institution awards or 7923 announces its decision to award the contract, whichever occurs first. Public notice shall also be 7924 published on the Department of General Services' website for the Commonwealth's central electronic 7925 procurement system and may be published on other appropriate websites.

F. In case of emergency, a contract may be awarded without competitive sealed bidding or competitive negotiation; however, such procurement shall be made with such competition as is practicable under the circumstances. A written determination of the basis for the emergency and for the selection of the particular contractor shall be included in the contract file. The Institution shall issue a written notice stating that the contract is being awarded on an emergency basis, and identifying that which is being procured, the contractor selected, and the date on which the contract was or will be

7932 awarded. This notice shall be posted in a designated public area, which may be the Department of 7933 General Services' website for the Commonwealth's central electronic procurement system, or published 7934 in a newspaper of general circulation on the day the Institution awards or announces its decision to 7935 award the contract, whichever occurs first, or as soon thereafter as is practicable. Public notice may 7936 also be published on the Department of General Services' website for the Commonwealth's central 7937 electronic procurement system and other appropriate websites.

7938 G. The Institution may establish purchase procedures, if adopted in writing, not requiring 7939 competitive sealed bids or competitive negotiation for single or term contracts for goods and services 7940 other than professional services if the aggregate or the sum of all phases is not expected to exceed 7941 \$50,000; however, such small purchase procedures shall provide for competition wherever practicable.

H. The Institution may establish purchase procedures, if adopted in writing, not requiring competitive negotiation for single or term contracts for professional services if the aggregate or the sum 7942 7943 7944 of all phases is not expected to exceed \$50,000; however such small purchase procedures shall provide 7945 for competition wherever practicable.

7946 Upon a determination made in advance by the Institution and set forth in writing that the Ι. 7947 purchase of goods, products or commodities from a public auction sale is in the best interests of the 7948 public, such items may be purchased at the auction, including online public auctions. The writing shall 7949 document the basis for this determination.

7950 J. The purchase of goods or nonprofessional services, but not construction or professional services, 7951 may be made by reverse auctioning. 7952

§ 6. Cooperative procurement. -

7953 A. In circumstances where the Institution determines and documents that statewide contracts for 7954 goods and services, including information technology and telecommunications goods and services, do not provide goods and services to the Institution that meet its business goals and objectives, the 7955 7956 Institution is authorized to participate in, sponsor, conduct, or administer a cooperative procurement arrangement on behalf of or in conjunction with public bodies, public or private health or educational 7957 7958 institutions, other public or private organizations or entities, including public-private partnerships, 7959 charitable organizations, health care provider alliances or purchasing organizations or entities, or with 7960 public agencies or institutions or group purchasing organizations of the several states, territories of the 7961 United States, or the District of Columbia, for the purpose of combining requirements to effect cost 7962 savings or reduce administrative expense in any acquisition of goods and services, other than 7963 professional services. The Institution may purchase from any authority, department, agency, institution, 7964 city, county, town, or other political subdivision of the Commonwealth's contract even if it did not 7965 participate in the request for proposal or invitation to bid, if the request for proposal or invitation to bid specified that the procurement was being conducted on behalf of other public bodies. In such 7966 instances, deviation from the procurement procedures set forth in these Rules and the administrative 7967 7968 policies and procedures established to implement these Rules shall be permitted. Notwithstanding all of 7969 the above, use of cooperative contracts shall conform to the business requirements of the 7970 Commonwealth's electronic procurement system, including the requirement for payment of applicable 7971 fees. Nothing herein shall prohibit the payment by direct or indirect means of any administrative fee 7972 that will allow for participation in any such arrangement.

In circumstances where statewide contracts for goods and services, including information 7973 В. 7974 technology and telecommunications goods and services, do not provide goods and services to meet the 7975 Institution's business goals and objectives, and as authorized by the United States Congress and 7976 consistent with applicable federal regulations, and provided the terms of the contract permit such 7977 purchases:

7978 1. The Institution may purchase goods and nonprofessional services, from a U.S. General Services 7979 Administration contract or a contract awarded by any other agency of the U.S. government; and

The Institution may purchase telecommunications and information technology goods and 7980 2. 7981 nonprofessional services from a U.S. General Services Administration contract or a contract awarded by any other agency of the U.S. government. 7982 7983

§ 7. Design-build or construction management contracts authorized. -

7984 A. Notwithstanding any other provisions of law, the Institution may enter into contracts on a fixed 7985 price design-build basis or construction management basis in accordance with the provisions of this 7986 section.

7987 B. Procurement of construction by the design-build or construction management method shall be a 7988 two-step competitive negotiation process. In the first step, offerors shall be requested to submit their 7989 qualifications. Based upon the information submitted and any other relevant information which the 7990 Commonwealth may obtain, no more than five offerors deemed most suitable for the project shall be 7991 selected by the Commonwealth and requested to submit proposals.

7992 § 8. Modification of the contract. -

7993 A. A contract awarded by the Institution may include provisions for modification of the contract

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7994 during performance, but no fixed-price contract may be increased by more than twenty-five percent of 7995 the amount of the contract or \$50,000, whichever is greater, without the advance written approval of 7996 the Institution's president or his designee. In no event may the amount of any contract, without 7997 adequate consideration, be increased for any purpose, including, but not limited to, relief of an offeror 7998 from the consequences of an error in its bid or offer.

7999 B. The Institution may extend the term of an existing contract for services to allow completion of 8000 any work undertaken but not completed during the original term of the contract.

8001 C. Nothing in this section shall prevent the Institution from placing greater restrictions on contract 8002 modifications. 8003

§ 9. Discrimination prohibited; participation of small, women- and minority-owned business. -

8004 A. In the solicitation or awarding of contracts, the Institution shall not discriminate against a bidder 8005 or offeror because of race, religion, color, sex, national origin, age, disability, or any other basis prohibited by state law relating to discrimination in employment. Whenever solicitations are made, the 8006 8007 Institution shall include businesses selected from a list made available by the Department of Minority 8008 Business Enterprise.

8009 B. The Institution shall establish programs consistent with this section to facilitate the participation 8010 of small businesses and businesses owned by women and minorities in procurement transactions. The 8011 programs established shall be in writing and shall include cooperation with the Department of Minority 8012 Business Enterprise, the United States Small Business Administration, and other public or private 8013 agencies. The Institution shall submit annual progress reports on minority business procurement to the 8014 Department of Minority Business Enterprise.

8015 C. Whenever there exists (i) a rational basis for small business enhancement or (ii) a persuasive 8016 analysis that documents a statistically significant disparity between the availability and utilization of 8017 women- and minority-owned businesses, the Governor is by law authorized and encouraged to require 8018 the Institution to implement appropriate enhancement or remedial measures consistent with prevailing 8019 law.

8020 D. In the solicitation or awarding of contracts, the Institution shall not discriminate against a bidder 8021 or offeror because the bidder or offeror employs ex-offenders unless it has made a written determination 8022 that employing ex-offenders on the specific contract is not in its best interest.

8023 Employment discrimination by contractor prohibited; required contract provisions. - The § 10. 8024 Institution shall include in every contract of more than \$10,000 the following provisions: 8025

1. During the performance of this contract, the contractor agrees as follows:

8026 a. The contractor will not discriminate against any employee or applicant for employment because 8027 of race, religion, color, sex, national origin, age, disability, or other basis prohibited by state law 8028 relating to discrimination in employment, except where there is a bona fide occupational qualification 8029 reasonably necessary to the normal operation of the contractor. The contractor agrees to post in 8030 conspicuous places, available to employees and applicants for employment, notices setting forth the 8031 provisions of this nondiscrimination clause.

8032 b. The contractor, in all solicitations or advertisements for employees placed by or on behalf of the 8033 contractor, will state that such contractor is an equal opportunity employer.

8034 c. Notices, advertisements and solicitations placed in accordance with federal law, rule or regulation 8035 shall be deemed sufficient for the purpose of meeting the requirements of this section.

8036 The contractor will include the provisions of the foregoing paragraphs a, b and c in every 2. 8037 subcontract or purchase order of over \$10,000, so that the provisions will be binding upon each 8038 subcontractor or vendor.

8039 § 11. Drug-free workplace to be maintained by contractor; required contract provisions. - The 8040 Institution shall include in every contract over \$10,000 the following provisions:

8041 During the performance of this contract, the contractor agrees to (i) provide a drug-free workplace 8042 for the contractor's employees; (ii) post in conspicuous places, available to employees and applicants for 8043 employment, a statement notifying employees that the unlawful manufacture, sale, distribution, 8044 dispensation, possession, or use of a controlled substance or marijuana is prohibited in the contractor's 8045 workplace and specifying the actions that will be taken against employees for violations of such 8046 prohibition; (iii) state in all solicitations or advertisements for employees placed by or on behalf of the 8047 contractor that the contractor maintains a drug-free workplace; and (iv) include the provisions of the 8048 foregoing clauses in every subcontract or purchase order of over \$10,000, so that the provisions will be 8049 binding upon each subcontractor or vendor.

8050 For the purposes of this section, "drug-free workplace" means a site for the "performance of work 8051 done in connection with a specific contract awarded to a contractor in accordance with these Rules, the 8052 employees of whom are prohibited from engaging in the unlawful manufacture, sale, distribution, 8053 dispensation, possession or use of any controlled substance or marijuana during the performance of the 8054 contract.

8055 § 12. Use of brand names. - Unless otherwise provided in the Invitation to Bid, the name of a 8056 certain brand, make or manufacturer shall not restrict bidders to the specific brand, make or 8057 manufacturer named and shall be deemed to convey the general style, type, character, and quality of the 8058 article desired. Any article that the Institution in its sole discretion determines to be the equal of that 8059 specified, considering quality, workmanship, economy of operation, and suitability for the purpose 8060 intended, shall be accepted.

8061 § 13. Comments concerning specifications. - The Institution shall establish procedures whereby 8062 comments concerning specifications or other provisions in Invitations to Bid or Requests for Proposal 8063 can be received and considered prior to the time set for receipt of bids or proposals or award of the 8064 contract. 8065

§ 14. Prequalification generally; prequalification for construction. -

8066 A. Prospective contractors may be prequalified for particular types of supplies, services, insurance or construction, and consideration of bids or proposals limited to prequalified contractors. Any prequalification procedure shall be established in writing and sufficiently in advance of its 8067 8068 8069 implementation to allow potential contractors a fair opportunity to complete the process.

8070 B. Any prequalification of prospective contractors for construction by the Institution shall be 8071 pursuant to a pregualification process for construction projects adopted by the Institution. The process 8072 shall be consistent with the provisions of this section.

8073 The application form used in such process shall set forth the criteria upon which the qualifications 8074 of prospective contractors will be evaluated. The application form shall request of prospective contractors only such information as is appropriate for an objective evaluation of all prospective 8075 The form shall allow the prospective contractor seeking 8076 contractors pursuant to such criteria. 8077 prequalification to request, by checking the appropriate box, that all information voluntarily submitted by the contractor pursuant to this subsection shall be considered a trade secret or proprietary 8078 8079 information subject to the provisions of subsection D of § 34 of these Rules.

8080 In all instances in which the Institution requires prequalification of potential contractors for 8081 construction projects, advance notice shall be given of the deadline for the submission of 8082 prequalification applications. The deadline for submission shall be sufficiently in advance of the date 8083 set for the submission of bids for such construction so as to allow the procedures set forth in this 8084 subsection to be accomplished.

8085 At least thirty days prior to the date established for submission of bids or proposals under the 8086 procurement of the contract for which the prequalification applies, the Institution shall advise in writing 8087 each contractor who submitted an application whether that contractor has been prequalified. In the 8088 event that a contractor is denied prequalification, the written notification to the contractor shall state 8089 the reasons for the denial of prequalification and the factual basis of such reasons.

8090 A decision by the Institution denying pregualification under the provisions of this subsection shall be 8091 final and conclusive unless the contractor appeals the decision as provided in § 54 of these Rules.

8092 C. The Institution may deny prequalification to any contractor only if the Institution finds one of the 8093 following:

8094 1. The contractor does not have sufficient financial ability to perform the contract that would result 8095 from such procurement. If a bond is required to ensure performance of a contract, evidence that the contractor can acquire a surety bond from a corporation included on the United States Treasury list of 8096 8097 acceptable surety corporations in the amount and type required by the Institution shall be sufficient to 8098 establish the financial ability of the contractor to perform the contract resulting from such procurement;

8099 2. The contractor does not have appropriate experience to perform the construction project in 8100 question;

8101 3. The contractor or any officer, director or owner thereof has had judgments entered against him 8102 within the past ten years for the breach of contracts for governmental or nongovernmental construction, 8103 including, but not limited to, design-build or construction management;

8104 4. The contractor has been in substantial noncompliance with the terms and conditions of prior 8105 construction contracts with the Institution without good cause. If the Institution has not contracted with 8106 a contractor in any prior construction contracts, the Institution may deny prequalification if the 8107 contractor has been in substantial noncompliance with the terms and conditions of comparable 8108 construction contracts with another public body without good cause. The Institution may not utilize this 8109 provision to deny prequalification unless the facts underlying such substantial noncompliance were documented in writing in the prior construction project file and such information relating thereto given 8110 to the contractor at that time, with the opportunity to respond; 8111

8112 5. The contractor or any officer, director, owner, project manager, procurement manager or chief 8113 financial official thereof has been convicted within the past ten years of a crime related to governmental 8114 or nongovernmental construction or contracting, including, but not limited to, a violation of (i) Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia, (ii) the Virginia Governmental 8115 Frauds Act (§ 18.2-498.1 et seq.), (iii) Chapter 4.2 (§ 59.1-68.6 et seq.) of Title 59.1, or (iv) any 8116

8117 substantially similar law of the United States or another state;

8118 6. The contractor or any officer, director or owner thereof is currently debarred pursuant to an 8119 established debarment procedure from bidding or contracting by any public body, agency of another 8120 state or agency of the federal government; and

8121 7. The contractor failed to provide to the Institution in a timely manner any information requested 8122 by the Institution relevant to subdivisions 1 through 6 of this subsection.

8123 § 15. Negotiation with lowest responsible bidder. - Unless canceled or rejected, a responsive bid 8124 from the lowest responsible bidder shall be accepted as submitted, except that if the bid from the lowest 8125 responsible bidder exceeds available funds, the Institution may negotiate with the apparent low bidder to 8126 obtain a contract price within available funds. However, the negotiation may be undertaken only under conditions and procedures described in writing and approved by the Institution prior to issuance of the 8127 8128 Invitation to Bid and summarized therein.

8129 § 16. Cancellation, rejection of bids; waiver of informalities. -

A. An Invitation to Bid, a Request for Proposal, any other solicitation, or any and all bids or proposals, may be canceled or rejected. The reasons for cancellation or rejection shall be made part of 8130 8131 8132 the contract file. The Institution shall not cancel or reject an Invitation to Bid, a Request for Proposal, 8133 any other solicitation, bid or proposal pursuant to this section solely to avoid awarding a contract to a 8134 particular responsive and responsible bidder or offeror.

8135 B. The Institution may waive informalities in bids.

8136 § 17. Exclusion of insurance bids prohibited. - Notwithstanding any other provision of law, no 8137 insurer licensed to transact the business of insurance in the Commonwealth or approved to issue surplus 8138 lines insurance in the Commonwealth shall be excluded from presenting an insurance bid proposal to 8139 the Institution in response to a request for proposal or an invitation to bid. Nothing in this section shall 8140 preclude the Institution from debarring a prospective insurer pursuant to § 18.

8141 § 18. Debarment. - Prospective contractors may be debarred from contracting for particular types of 8142 supplies, services, insurance or construction, for specified periods of time. Any debarment procedure 8143 shall be established in writing by the Institution. Any debarment procedure may provide for debarment 8144 on the basis of a contractor's unsatisfactory performance for the Institution. 8145

§ 19. Purchase programs for recycled goods; Institution responsibilities. -

8146 A. The Institution may implement a purchase program for recycled goods and may coordinate its 8147 efforts so as to achieve the goals and objectives set forth in §§ 10.1-1425.6, 10.1-1425.7, 10.1-1425.8 of 8148 the Code of Virginia and §§ 20 and 22 of these Rules.

8149 The Department of Environmental Quality, with advice from the Virginia Recycling Markets В. 8150 Development Council, shall advise the Institution concerning the designation of recycled goods. 8151

§ 20. Preference for Virginia products with recycled content and for Virginia firms. -

8152 A. In the case of a tie bid, preference shall be given to goods produced in Virginia, goods or services or construction provided by Virginia persons, firms or corporations; otherwise the tie shall be 8153 8154 decided by lot.

8155 B. Whenever any bidder is a resident of any other state and such state under its laws allows a 8156 resident contractor of that state a preference, a like preference may be allowed by the Institution to the 8157 lowest responsive and responsible bidder who is a resident of Virginia.

8158 C. Notwithstanding the provisions of subsections A and B, in the case of a tie bid in instances where 8159 goods are being offered, and existing price preferences have already been taken into account, preference 8160 shall be given to the bidder whose goods contain the greatest amount of recycled content.

8161 § 21. Preference for Virginia coal used in the Institution. - In determining the award of any contract for coal to be purchased for use in the Institution with state funds, the Institution shall procure using 8162 8163 competitive sealed bidding and shall award to the lowest responsive and responsible bidder offering coal mined in Virginia so long as its bid price is not more than four percent greater than the bid price 8164 of the low responsive and responsible bidder offering coal mined elsewhere. 8165 8166

22. Preference for recycled paper and paper products used by the Institution. -

8167 A. In determining the award of any contract for paper and paper products to be purchased for use 8168 by the Institution, it shall competitively procure recycled paper and paper products of a quality suitable 8169 for the purpose intended, so long as the price is not more than ten percent greater than the price of the 8170 low responsive and responsible bidder or offering a product that does not qualify under 8171 subsection B.

8172 B. For purposes of this section, recycled paper and paper products means any paper or paper 8173 products meeting the EPA Recommended Content Standards as defined in 40 C.F.R. Part 247.

8174 § 23. Withdrawal of bid due to error. -

8175 A bidder for a public construction contract, other than a contract for construction or А. maintenance of public highways, may withdraw his bid from consideration if the price bid was 8176 substantially lower than the other bids due solely to a mistake in the bid, provided the bid was 8177

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8178 submitted in good faith, and the mistake was a clerical mistake as opposed to a judgment mistake, and 8179 was actually due to an unintentional arithmetic error or an unintentional omission of a quantity of 8180 work, labor or material made directly in the compilation of a bid, which unintentional arithmetic error 8181 or unintentional omission can be clearly shown by objective evidence drawn from inspection of original 8182 work papers, documents and materials used in the preparation of the bid sought to be withdrawn.

8183 If a bid contains both clerical and judgment mistakes, a bidder may withdraw his bid from 8184 consideration if the price bid would have been substantially lower than the other bids due solely to the 8185 clerical mistake, that was an unintentional arithmetic error or an unintentional omission of a quantity of work, labor or material made directly in the compilation of a bid that shall be clearly shown by 8186 objective evidence drawn from inspection of original work papers, documents and materials used in the 8187 8188 preparation of the bid sought to be withdrawn.

One of the following procedures for withdrawal of a bid shall be selected by the Institution and 8189 8190 stated in the advertisement for bids: (i) the bidder shall give notice in writing of his claim of right to 8191 withdraw his bid within two business days after the conclusion of the bid opening procedure and shall 8192 submit original work papers with such notice; or (ii) the bidder shall submit to the Institution or 8193 designated official his original work papers, documents and materials used in the preparation of the bid 8194 within one day after the date fixed for submission of bids. The work papers shall be delivered by the 8195 bidder in person or by registered mail at or prior to the time fixed for the opening of bids. In either 8196 instance, the work papers, documents and materials may be considered as trade secrets or proprietary 8197 information subject to the conditions of subsection F of § 34 of these Rules. The bids shall be opened one day following the time fixed by the Institution for the submission of bids. Thereafter, the bidder 8198 8199 shall have two hours after the opening of bids within which to claim in writing any mistake as defined herein and withdraw his bid. The contract shall not be awarded by the Institution until the two-hour 8200 period has elapsed. The mistake shall be proved only from the original work papers, documents and 8201 8202 materials delivered as required herein.

8203 B. The Institution may establish procedures for the withdrawal of bids for other than construction 8204 contracts.

8205 C. No bid shall be withdrawn under this section when the result would be the awarding of the 8206 contract on another bid of the same bidder or of another bidder in which the ownership of the 8207 withdrawing bidder is more than five percent.

8208 D. If a bid is withdrawn in accordance with this section, the lowest remaining bid shall be deemed 8209 to be the low bid.

8210 E. No bidder who is permitted to withdraw a bid shall, for compensation, supply any material or 8211 labor to or perform any subcontract or other work agreement for the person or firm to whom the 8212 contract is awarded or otherwise benefit, directly or indirectly, from the performance of the project for 8213 which the withdrawn bid was submitted.

8214 F. If the Institution denies the withdrawal of a bid under the provisions of this section, it shall notify 8215 the bidder in writing stating the reasons for its decision and award the contract to such bidder at the 8216 bid price, provided such bidder is a responsible and responsive bidder. 8217

§ 24. Contract Pricing Arrangements. -

8218 A. Public contracts may be awarded on a fixed price or cost reimbursement basis, or on any other 8219 basis that is not prohibited by these Rules.

8220 B. Except in case of emergency affecting the public health, safety or welfare, no public contract 8221 shall be awarded on the basis of cost plus a percentage of cost.

8222 C. A policy or contract of insurance or prepaid coverage having a premium computed on the basis 8223 of claims paid or incurred, plus the insurance carrier's administrative costs and retention stated in 8224 whole or part as a percentage of such claims, shall not be prohibited by this section. 8225

§ 25. Workers' compensation requirements for construction contractors and subcontractors. -

8226 A. No contractor shall perform any work on a construction project of the Institution unless he (i) 8227 has obtained, and continues to maintain for the duration of the work, workers' compensation coverage 8228 required pursuant to the provisions of Chapter 8 (§ 65.2-800 et seq.) of Title 65.2 and (ii) provides 8229 prior to the award of contract, on a form furnished by the Institution, evidence of such coverage.

8230 B. The Department of General Services shall provide the form to the Institution. Failure of the 8231 Institution to provide the form prior to the award of contract shall waive the requirements of clause (ii) 8232 of subsection A.

8233 C. No subcontractor shall perform any work on a construction project of the Institution unless he 8234 has obtained, and continues to maintain for the duration of such work, workers' compensation coverage 8235 required pursuant to the provisions of Chapter 8 (§ 65.2-800 et seq.) of Title 65.2. 8236

§ 26. Retainage on construction contracts.

8237 A. In any contract issued by the Institution for construction that provides for progress payments in 8238 installments based upon an estimated percentage of completion, the contractor shall be paid at least 8239 ninety-five percent of the earned sum when payment is due, with no more than five percent being 8240 retained to ensure faithful performance of the contract. All amounts withheld may be included in the 8241 final payment.

8242 B. Any subcontract for a public project that provides for similar progress payments shall be subject 8243 to the provisions of this section.

8244 § 27. Public construction contract provisions barring damages for unreasonable delays declared 8245 void. -

8246 A. Any provision contained in any public construction contract of the Institution that purports to 8247 waive, release, or extinguish the rights of a contractor to recover costs or damages for unreasonable 8248 delay in performing such contract, either on his behalf or on behalf of his subcontractor if and to the 8249 extent the delay is caused by acts or omissions of the Institution, its agents or employees and due to 8250 causes within their control shall be void and unenforceable as against public policy.

8251 Subsection A shall not be construed to render void any provision of a public construction В. 8252 contract awarded by the Institution that:

8253 1. Allows the recovery of that portion of delay costs caused by the acts or omissions of the 8254 contractor, or its subcontractors, agents or employees;

2. Requires notice of any delay by the party claiming the delay;

3. Provides for liquidated damages for delay; or

4. Provides for arbitration or any other procedure designed to settle contract disputes.

8258 C. A contractor making a claim against the Institution for costs or damages due to the alleged 8259 delaying of the contractor in the performance of its work under any public construction contract of the 8260 Institution shall be liable to the Institution and shall pay it for a percentage of all costs incurred by the Institution in investigating, analyzing, negotiating, litigating and arbitrating the claim, which percentage 8261 shall be equal to the percentage of the contractor's total delay claim that is determined through 8262 8263 litigation or arbitration to be false or to have no basis in law or in fact.

8264 D. If the Institution denies a contractor's claim for costs or damages due to the alleged delaying of 8265 the contractor in the performance of work under any public construction contract for the Institution, it 8266 shall be liable to and shall pay such contractor a percentage of all costs incurred by the contractor to investigate, analyze, negotiate, litigate and arbitrate the claim. The percentage paid by the Institution 8267 8268 shall be equal to the percentage of the contractor's total delay claim for which the Institution's denial is 8269 determined through litigation or arbitration to have been made in bad faith. 8270

§ 28. Bid bonds. -

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8271 Except in cases of emergency, all bids or proposals for construction contracts in excess of Α. 8272 \$1,000,000 shall be accompanied by a bid bond from a surety company selected by the bidder that is 8273 authorized to do business in Virginia, as a guarantee that if the contract is awarded to the bidder, he 8274 will enter into the contract for the work mentioned in the bid. The amount of the bid bond shall not 8275 exceed five percent of the amount bid.

8276 B. No forfeiture under a bid bond shall exceed the lesser of (i) the difference between the bid for 8277 which the bond was written and the next low bid, or (ii) the face amount of the bid bond.

8278 C. Nothing in this section shall preclude the Institution from requiring bid bonds to accompany bids 8279 or proposals for construction contracts anticipated to be less than \$1,000,000. 8280

§ 29. Performance and payment bonds. -

8281 A. Upon the award by the Institution of any (i) public construction contract exceeding \$1,000,000 8282 awarded to any prime contractor or (ii) public construction contract exceeding \$1,000,000 awarded to 8283 any prime contractor requiring the performance of labor or the furnishing of materials for buildings, 8284 structures or other improvements to real property owned by the Institution, the contractor shall furnish 8285 to the Institution the following bonds:

8286 1. Except for transportation-related projects, a performance bond in the sum of the contract amount conditioned upon the faithful performance of the contract in strict conformity with the plans, specifications and conditions of the contract. For transportation-related projects, such bond shall be in 8287 8288 8289 a form and amount satisfactory to the Institution.

8290 2. A payment bond in the sum of the contract amount. The bond shall be for the protection of claimants who have and fulfill contracts to supply labor or materials to the prime contractor to whom 8291 8292 the contract was awarded, or to any subcontractors, in furtherance of the work provided for in the 8293 contract, and shall be conditioned upon the prompt payment for all materials furnished or labor 8294 supplied or performed in the furtherance of the work.

8295 "Labor or materials" shall include public utility services and reasonable rentals of equipment, but 8296 only for periods when the equipment rented is actually used at the site.

8297 B. Each of the bonds shall be executed by one or more surety companies selected by the contractor 8298 that are authorized to do business in Virginia.

8299 C. The bonds shall be payable to the Commonwealth of Virginia naming also the Institution.

8300 D. Each of the bonds shall be filed with the Institution, or a designated office or official thereof. HB1502H1

8301 E. Nothing in this section shall preclude the Institution from requiring payment or performance 8302 bonds for construction contracts below \$1,000,000.

8303 F. Nothing in this section shall preclude the contractor from requiring each subcontractor to furnish 8304 a payment bond with surety thereon in the sum of the full amount of the contract with such 8305 subcontractor conditioned upon the payment to all persons who have and fulfill contracts that are 8306 directly with the subcontractor for performing labor and furnishing materials in the prosecution of the 8307 work provided for in the subcontract.

8308 § 30. Alternative forms of security. -

8309 A. In lieu of a bid, payment, or performance bond, a bidder may furnish a certified check or cash escrow in the face amount required for the bond. 8310

8311 B. If approved by the Institution's General Counsel or his equivalent, a bidder may furnish to the Institution a personal bond, property bond, or bank or savings institution's letter of credit on certain 8312 8313 designated funds in the face amount required for the bid, payment or performance bond. Approval shall be granted only upon a determination that the alternative form of security proffered affords protection 8314 8315 to the Institution equivalent to a corporate surety's bond.

8316 § 31. Bonds on other than construction contracts. - The Institution may require bid, payment, or 8317 performance bonds for contracts for goods or services if provided in the Invitation to Bid or Request for 8318 Proposal.

8319 § 32. Action on performance bond. - No action against the surety on a performance bond shall be 8320 brought by the Institution unless brought within one year after (i) completion of the contract, including 8321 the expiration of all warranties and guarantees, or (ii) discovery of the defect or breach of warranty 8322 that gave rise to the action. 8323

§ 33. Actions on payment bonds; waiver of right to sue. -

A. Subject to the provisions of subsection B, any claimant who has performed labor or furnished 8324 8325 material in accordance with the contract documents in furtherance of the work provided in any contract 8326 for which a payment bond has been given, and who has not been paid in full before the expiration of 90 8327 days after the day on which the claimant performed the last of the labor or furnished the last of the 8328 materials for which he claims payment, may bring an action on the payment bond to recover any 8329 amount due him for the labor or material. The obligee named in the bond need not be named a party 8330 to the action.

8331 B. Any claimant who has a direct contractual relationship with any subcontractor but who has no 8332 contractual relationship, express or implied, with the contractor, may bring an action on the 8333 contractor's payment bond only if he has given written notice to the contractor within 180 days from the 8334 day on which the claimant performed the last of the labor or furnished the last of the materials for 8335 which he claims payment, stating with substantial accuracy the amount claimed and the name of the person for whom the work was performed or to whom the material was furnished. Notice to the 8336 8337 contractor shall be served by registered or certified mail, postage prepaid, in an envelope addressed to 8338 such contractor at any place where his office is regularly maintained for the transaction of business.

8339 Claims for sums withheld as retainages with respect to labor performed or materials furnished, shall not 8340 be subject to the time limitations stated in this subsection.

8341 C. Any action on a payment bond shall be brought within one year after the day on which the 8342 person bringing such action last performed labor or last furnished or supplied materials.

8343 D. Any waiver of the right to sue on the payment bond required by this section shall be void unless it is in writing, signed by the person whose right is waived, and executed after such person has 8344 8345 performed labor or furnished material in accordance with the contract documents. 8346

§ 34. Public inspection of certain records. -

8347 A. Except as provided in this section, all proceedings, records, contracts and other public records 8348 relating to procurement transactions shall be open to the inspection of any citizen, or any interested 8349 person, firm or corporation, in accordance with the Virginia Freedom of Information Act (§ 2.2-3700 et 8350 seq.).

8351 B. Cost estimates relating to a proposed procurement transaction prepared by or for the Institution 8352 shall not be open to public inspection.

8353 C. Any competitive sealed bidding bidder, upon request, shall be afforded the opportunity to inspect 8354 bid records within a reasonable time after the opening of all bids but prior to award, except in the 8355 event that the Institution decides not to accept any of the bids and to reopen the contract. Otherwise, 8356 bid records shall be open to public inspection only after award of the contract.

8357 D. Any competitive negotiation offeror, upon request, shall be afforded the opportunity to inspect proposal records within a reasonable time after the evaluation and negotiations of proposals are 8358 8359 completed but prior to award, except in the event that the Institution decides not to accept any of the 8360 proposals and to reopen the contract. Otherwise, proposal records shall be open to public inspection only after award of the contract. 8361

8362 Any inspection of procurement transaction records under this section shall be subject to Ε.

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8363 reasonable restrictions to ensure the security and integrity of the records.

8364 Trade secrets or proprietary information submitted by a bidder, offeror or contractor in F. connection with a procurement transaction or prequalification application submitted pursuant to subsection B of § 14 shall not be subject to the Virginia Freedom of Information Act (§ 2.2-3700 et 8365 8366 8367 seq.); however, the bidder, offeror or contractor shall (i) invoke the protections of this section prior to 8368 or upon submission of the data or other materials, (ii) identify the data or other materials to be 8369 protected, and (iii) state the reasons why protection is necessary.

8370 § 35. Exemption for certain transactions. -8371

A. The provisions of these Rules shall not apply to:

1. The selection of services related to the management and investment of the Institution's endowment 8372 8373 funds, endowment income, or gifts pursuant to § 23-76.1. However, selection of these services shall be 8374 governed by the Uniform Management of Institutional Funds Act (§ 55-268.1 et seq.) as required by 8375 § 23-76.1.

8376 2. The purchase of items for resale at retail bookstores and similar retail outlets operated by the 8377 Institution. However, such purchase procedures shall provide for competition where practicable.

8378 Procurement of any construction or planning and design services for construction by the 3. 8379 Institution when (i) the planning, design or construction is \$50,000 or less or (ii) the Institution is 8380 obligated to conform to procurement procedures that are established by federal statutes or regulations, 8381 whether or not those federal procedures are in conformance with the provisions of these Rules. 8382

4. The University of Virginia Medical Center.

8383 5. The purchase of goods and services by the Institution when such purchases are made under a 8384 remedial plan established by the Governor pursuant to subsection C of § 9 of these Rules.

8385 B. Where a procurement transaction involves the expenditure of federal assistance or contract funds, 8386 the receipt of which is conditioned upon compliance with mandatory requirements in federal laws or regulations not in conformance with the provisions of these Rules, the Institution may comply with such 8387 federal requirements, notwithstanding the provisions of these Rules, only upon the written determination 8388 8389 of the Institution's President or his designee that acceptance of the grant or contract funds under the 8390 applicable conditions is in the public interest. Such determination shall state the specific provision of 8391 these Rules in conflict with the conditions of the grant or contract.

8392 § 36. Permitted contracts with certain religious organizations; purpose; limitations. -

8393 A. The Opportunity Reconciliation Act of 1996, P.L. 104-193, authorizes public bodies to enter into 8394 contracts with faith-based organizations for the purposes described in this section on the same basis as 8395 any other nongovernmental source without impairing the religious character of such organization, and 8396 without diminishing the religious freedom of the beneficiaries of assistance provided under this section.

8397 B. For the purposes of this section, "faith-based organization" means a religious organization that is 8398 or applies to be a contractor to provide goods or services for programs funded by the block grant 8399 provided pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, P.L. 104-193. 8400

8401 С. The Institution, in procuring goods or services, or in making disbursements pursuant to this 8402 section, shall not (i) discriminate against a faith-based organization on the basis of the organization's 8403 religious character or (ii) impose conditions that (a) restrict the religious character of the faith-based 8404 organization, except as provided in subsection F, or (b) impair, diminish, or discourage the exercise of 8405 religious freedom by the recipients of such goods, services, or disbursements.

8406 D. The Institution shall ensure that all invitations to bid, requests for proposals, contracts, and purchase orders prominently display a nondiscrimination statement indicating that it does not 8407 8408 discriminate against faith-based organizations.

8409 E. A faith-based organization contracting with the Institution (i) shall not discriminate against any 8410 recipient of goods, services, or disbursements made pursuant to a contract authorized by this section on 8411 the basis of the recipient's religion, religious belief, refusal to participate in a religious practice, or on 8412 the basis of race, age, color, gender or national origin and (ii) shall be subject to the same rules as 8413 other organizations that contract with public bodies to account for the use of the funds provided; 8414 however, if the faith-based organization segregates public funds into separate accounts, only the 8415 accounts and programs funded with public funds shall be subject to audit by the Institution. Nothing in 8416 clause (ii) shall be construed to supercede or otherwise override any other applicable state law.

8417 Consistent with the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, F. 8418 P.L. 104-193, funds provided for expenditure pursuant to contracts with public bodies shall not be spent 8419 for sectarian worship, instruction, or proselytizing; however, this prohibition shall not apply to 8420 expenditures pursuant to contracts, if any, for the services of chaplains.

8421 G. Nothing in this section shall be construed as barring or prohibiting a faith-based organization 8422 from any opportunity to make a bid or proposal or contract on the grounds that the faith-based organization has exercised the right, as expressed in 42 U.S.C. (§ 2000e-1 et seq.), to employ persons of 8423

8424 a particular religion.

8425 H. If an individual, who applies for or receives goods, services, or disbursements provided pursuant 8426 to a contract between the Institution and a faith-based organization, objects to the religious character of 8427 the faith-based organization from which the individual receives or would receive the goods, services, or 8428 disbursements, the Institution shall offer the individual, within a reasonable period of time after the date 8429 of his objection, access to equivalent goods, services, or disbursements from an alternative provider.

8430 The Institution shall provide to each individual who applies for or receives goods, services, or disbursements provided pursuant to a contract between the Institution and a faith-based organization a 8431 notice in **bold** face type that states: "Neither the Institution's selection of a charitable or faith-based 8432 8433 provider of services nor the expenditure of funds under this contract is an endorsement of the provider's charitable or religious character, practices, or expression. No provider of services may discriminate 8434 against you on the basis of religion, a religious belief, or your refusal to actively participate in a 8435 8436 religious practice. If you object to a particular provider because of its religious character, you may request assignment to a different provider. If you believe that your rights have been violated, please 8437 8438 discuss the complaint with your provider or notify the appropriate person as indicated in this form.

8439 Exemptions from competition for certain transactions. - The Institution may enter into § 37. 8440 contracts without competition, as that term is described in subsections A through J of § 5 (Methods of 8441 procurement) of these Rules, for: 8442

1. The purchase of goods or services that are produced or performed by or related to:

8443 a. Persons, or in schools or workshops, under the supervision of the Virginia Department for the 8444 Blind and Vision Impaired;

8445 Nonprofit sheltered workshops or other nonprofit organizations that offer transitional or *b*. 8446 supported employment services serving the handicapped;

c. Private educational institutions: or 8447

8448 d. Other public educational institutions.

8449 2. Speakers and performing artists; 8450

3. Memberships and Association dues;

8451 4. Sponsored research grant sub-awards and contract sub-awards, not to include the purchase of goods or services by the Institution; 8452

5. Group travel in foreign countries;

6. Conference facilities and services:

8455 7. Participation in intercollegiate athletic tournaments and events including team travel and lodging, 8456 registration and tournament fees;

8. Royalties: or

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8458 The purchase of legal services, provided that the Office of the Attorney General has been 9. 8459 consulted, or expert witnesses or other services associated with litigation or regulatory proceedings.

8460 § 38. Exemptions from competitive sealed bidding and competitive negotiation for certain 8461 transactions; limitations. - The Institution may enter into contracts for insurance or electric utility 8462 service without competitive sealed bidding or competitive negotiation if purchased through an association of which the Institution is a member if the association was formed and is maintained for the 8463 8464 purpose of promoting the interest and welfare of and developing close relationships with similar public 8465 bodies, provided such association has procured the insurance or electric utility services by use of 8466 competitive principles and provided that the Institution has made a determination in advance after 8467 reasonable notice to the public and set forth in writing that competitive sealed bidding and competitive 8468 negotiation are not fiscally advantageous to the public. The writing shall document the basis for this 8469 determination.

8470 § 39. Definitions. - As used in §§ 39 through 46, unless the context requires a different meaning:

8471 'Contractor" means the entity that has a direct contract with the Institution.

8472 "Debtor" means any individual, business, or group having a delinquent debt or account with any 8473 state agency that obligation has not been satisfied or set aside by court order or discharged in 8474 bankruptcy.

8475 "Payment date" means either (i) the date on which payment is due under the terms of a contract for 8476 provision of goods or services; or (ii) if such date has not been established by contract, (a) thirty days after receipt of a proper invoice by the Institution or its agent or (b) thirty days after receipt of the 8477 8478 goods or services by the Institution..

8479 "Subcontractor" means any entity that has a contract to supply labor or materials to the contractor 8480 to whom the contract was awarded or to any subcontractor in the performance of the work provided for 8481 in such contract.

§ 40. Exemptions. - The provisions of §§ 39 through 46 shall not apply to the late payment provisions contained in any public utility tariffs prescribed by the State Corporation Commission. 8482 8483

§ 41. Retainage to remain valid. - Notwithstanding the provisions of §§ 39 through 46, the 8484 8485 provisions of § 26 relating to retainage shall remain valid.

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8486 § 42. Prompt payment of bills by the Institution. -

- 8487 A. The Institution shall promptly pay for the completely delivered goods or services by the required 8488 payment date.
- 8489 Payment shall be deemed to have been made when offset proceedings have been instituted, as 8490 authorized under the Virginia Debt Collection Act (§ 2.2-4800 et seq.).

8491 Separate payment dates may be specified for contracts under which goods or services are *B*. 8492 provided in a series of partial deliveries or executions to the extent that such contract provides for 8493 separate payment for such partial delivery or execution.

8494 § 43. Defect or impropriety in the invoice or goods and/or services received. - In instances where 8495 there is a defect or impropriety in an invoice or in the goods or services received, the Institution shall 8496 notify the supplier of the defect or impropriety, if the defect or impropriety would prevent payment by 8497 the payment date. The notice shall be sent within fifteen days after receipt of the invoice or the goods 8498 or services.

8499 § 44. Date of postmark deemed to be date payment is made. - In those cases where payment is made 8500 by mail, the date of postmark shall be deemed to be the date payment is made for purposes of these 8501 Rules.

8502 § 45. Payment clauses to be included in contracts. - Any contract awarded by the Institution shall 8503 include:

8504 1. A payment clause that obligates the contractor to take one of the two following actions within 8505 seven days after receipt of amounts paid to the contractor by the Institution for work performed by the 8506 subcontractor under that contract:

- 8507 Pay the subcontractor for the proportionate share of the total payment received from the a. 8508 Institution attributable to the work performed by the subcontractor under that contract; or
- 8509 b. Notify the Institution and subcontractor, in writing, of his intention to withhold all or a part of 8510 the subcontractor's payment with the reason for nonpayment.
- 8511 2. A payment clause that requires (i) individual contractors to provide their social security numbers and (ii) proprietorships, partnerships, and corporations to provide their federal employer identification 8512 8513 numbers.

8514 3. An interest clause that obligates the contractor to pay interest to the subcontractor on all 8515 amounts owed by the contractor that remain unpaid after seven days following receipt by the contractor 8516 of payment from the Institution for work performed by the subcontractor under that contract, except for 8517 amounts withheld as allowed in subdivision 1.

8518 4. An interest rate clause stating, "Unless otherwise provided under the terms of this contract, 8519 interest shall accrue at the rate of one percent per month.'

8520 Any such contract awarded shall further require the contractor to include in each of its subcontracts 8521 a provision requiring each subcontractor to include or otherwise be subject to the same payment and 8522 interest requirements with respect to each lower-tier subcontractor.

8523 A contractor's obligation to pay an interest charge to a subcontractor pursuant to the payment 8524 clause in this section shall not be construed to be an obligation of the Institution. A contract 8525 modification shall not be made for the purpose of providing reimbursement for the interest charge. A 8526 cost reimbursement claim shall not include any amount for reimbursement for the interest charge. 8527

§ 46. Interest penalty; exceptions. -

8528 A. Interest shall accrue, at the rate determined pursuant to subsection B, on all amounts owed by 8529 the Institution to a vendor that remain unpaid after seven days following the payment date. However, 8530 nothing in this section shall affect any contract providing for a different rate of interest, or for the 8531 payment of interest in a different manner.

8532 B. The rate of interest charged the Institution pursuant to subsection A shall be the base rate on 8533 corporate loans (prime rate) at large United States money center commercial banks as reported daily in 8534 the publication entitled The Wall Street Journal. Whenever a split prime rate is published, the lower of 8535 the two rates shall be used. However, in no event shall the rate of interest charged exceed the rate of 8536 interest established pursuant to § 58.1-1812 of the Code of Virginia.

8537 C. Notwithstanding subsection A, no interest penalty shall be charged when payment is delayed 8538 because of disagreement between the Institution and a vendor regarding the quantity, quality or time of 8539 delivery of goods or services or the accuracy of any invoice received for the goods or services. The 8540 exception from the interest penalty provided by this subsection shall apply only to that portion of a 8541 delayed payment that is actually the subject of the disagreement and shall apply only for the duration of 8542 the disagreement.

8543 D. This section shall not apply to § 26 pertaining to retainage on construction contracts, during the 8544 period of time prior to the date the final payment is due. Nothing contained herein shall prevent a 8545 contractor from receiving interest on such funds under an approved escrow agreement.

8546 E. Notwithstanding subsection A, no interest penalty shall be paid to any debtor on any payment, or 8553

8547 portion thereof, withheld pursuant to the Comptroller's Debt Setoff Program, as authorized by the 8548 Virginia Debt Collection Act (§ 2.2-4800 et seq. of the Code of Virginia), commencing with the date the 8549 payment is withheld. If, as a result of an error, a payment or portion thereof is withheld, and it is 8550 determined that at the time of setoff no debt was owed to the Commonwealth, then interest shall accrue 8551 at the rate determined pursuant to subsection B on amounts withheld that remain unpaid after seven 8552 days following the payment date.

§ 47. Ineligibility. -

8554 Α. Any bidder, offeror or contractor refused permission to participate, or disqualified from 8555 participation, in public contracts to be issued by the Institution shall be notified in writing. Prior to the issuance of a written determination of disqualification or ineligibility, the Institution shall (i) notify the 8556 8557 bidder in writing of the results of the evaluation, (ii) disclose the factual support for the determination, 8558 and (iii) allow the bidder an opportunity to inspect any documents that relate to the determination, if so 8559 requested by the bidder within five business days after receipt of the notice.

8560 Within ten business days after receipt of the notice, the bidder may submit rebuttal information 8561 challenging the evaluation. The Institution shall issue its written determination of disqualification or 8562 ineligibility based on all information in the possession of the Institution, including any rebuttal 8563 information, within five business days of the date the Institution received such rebuttal information.

8564 If the evaluation reveals that the bidder, offeror or contractor should be allowed permission to 8565 participate in the public contract, the Institution shall cancel the proposed disqualification action. If the 8566 evaluation reveals that the bidder should be refused permission to participate, or disqualified from participation, in the public contract, the Institution shall so notify the bidder, offeror or contractor. The 8567 8568 notice shall state the basis for the determination, which shall be final unless the bidder appeals the 8569 decision within ten days after receipt of the notice by invoking administrative procedures meeting the 8570 standards of § 55 of these Rules, if available, or in the alternative by instituting legal action as provided 8571 in § 54.

8572 B. If, upon appeal, it is determined that the action taken was arbitrary or capricious, or not in 8573 accordance with the Constitution of Virginia, applicable state law or regulations, the sole relief shall be 8574 restoration of eligibility. 8575

§ 48. Appeal of denial of withdrawal of bid. -

A. A decision denying withdrawal of bid under the provisions of § 23 of these Rules shall be final 8576 8577 and conclusive unless the bidder appeals the decision within ten days after receipt of the decision by 8578 invoking administrative procedures meeting the standards of § 55, if available, or in the alternative by 8579 instituting legal action as provided in § 54.

8580 B. If no bid bond was posted, a bidder refused withdrawal of a bid under the provisions of § 23, 8581 prior to appealing, shall deliver to the Institution a certified check or cash bond in the amount of the 8582 difference between the bid sought to be withdrawn and the next low bid. Such security shall be released 8583 only upon a final determination that the bidder was entitled to withdraw the bid.

8584 C. If, upon appeal, it is determined that the decision refusing withdrawal of the bid was not (i) an 8585 honest exercise of discretion, but rather was arbitrary or capricious or (ii) in accordance with the 8586 Constitution of Virginia, applicable state law or regulation, or the terms or conditions of the Invitation 8587 to Bid, the sole relief shall be withdrawal of the bid. 8588

§ 49. Determination of nonresponsibility. -

8589 Following public opening and announcement of bids received on an Invitation to Bid, the Α. 8590 Institution shall evaluate the bids in accordance with element 4 of the definition of "Competitive sealed 8591 bidding" in § 4 of these Rules. At the same time, the Institution shall determine whether the apparent low bidder is responsible. If the Institution so determines, then it may proceed with an award in accordance with element 5 of the definition of "Competitive sealed bidding" in § 4. If the Institution 8592 8593 8594 determines that the apparent low bidder is not responsible, it shall proceed as follows:

8595 1. Prior to the issuance of a written determination of nonresponsibility, the Institution shall (i) notify the apparent low bidder in writing of the results of the evaluation, (ii) disclose the factual support for 8596 8597 the determination, and (iii) allow the apparent low bidder an opportunity to inspect any documents that 8598 relate to the determination, if so requested by the bidder within five business days after receipt of the 8599 notice.

8600 2. Within ten business days after receipt of the notice, the bidder may submit rebuttal information 8601 challenging the evaluation. The Institution shall issue its written determination of responsibility based 8602 on all information in the possession of the Institution, including any rebuttal information, within five 8603 business days of the date the Institution received the rebuttal information. At the same time, the Institution shall notify, with return receipt requested, the bidder in writing of its determination. 8604

3. Such notice shall state the basis for the determination, which shall be final unless the bidder 8605 appeals the decision within ten days after receipt of the notice by invoking administrative procedures 8606 8607 meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting legal action 8608 as provided in § 54.

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8609 The provisions of this subsection shall not apply to procurements involving the prequalification of
8610 bidders and the rights of any potential bidders under such prequalification to appeal a decision that
8611 such bidders are not responsible.

8612 B. If, upon appeal pursuant to § 54 or § 55 of these Rules, it is determined that the decision of the
8613 Institution was not (i) an honest exercise of discretion, but rather was arbitrary or capricious or (ii) in
8614 accordance with the Constitution of Virginia, applicable state law or regulation, or the terms or
8615 conditions of the Invitation to Bid, and the award of the contract in question has not been made, the
8616 sole relief shall be a finding that the bidder is a responsible bidder for the contract in question or
8617 directed award as provided in subsection A of § 54, or both.

8618 If it is determined that the decision of the Institution was not an honest exercise of discretion, but
8619 rather was arbitrary or capricious or not in accordance with the Constitution of Virginia, applicable
8620 state law or regulation, or the terms or conditions of the Invitation to Bid, and an award of the contract
8621 has been made, the relief shall be as set forth in subsection B of § 54 of these Rules.

**8622** C. A bidder contesting a determination that he is not a responsible bidder for a particular contract **8623** shall proceed under this section, and may not protest the award or proposed award under the **8624** provisions of § 50 of these Rules.

8625 D. Nothing contained in this section shall be construed to require the Institution, when procuring by
8626 competitive negotiation, to furnish a statement of the reasons why a particular proposal was not deemed
8627 to be the most advantageous.

**8628** § 50. Protest of award or decision to award. -

8629 A. Any bidder or offeror, who desires to protest the award or decision to award a contract shall 8630 submit the protest in writing to the Institution, or an official designated by the Institution, no later than 8631 ten days after the award or the announcement of the decision to award, whichever occurs first. Public 8632 notice of the award or the announcement of the decision to award shall be given by the Institution in the manner prescribed in the terms or conditions of the Invitation to Bid or Request for Proposal. Any 8633 8634 potential bidder or offeror on a contract negotiated on a sole source or emergency basis who desires to protest the award or decision to award such contract shall submit the protest in the same manner no 8635 8636 later than ten days after posting or publication of the notice of such contract as provided in § 5 of these 8637 Rules. However, if the protest of any actual or potential bidder or offeror depends in whole or in part 8638 upon information contained in public records pertaining to the procurement transaction that are subject 8639 to inspection under § 34 of these Rules, then the time within which the protest shall be submitted shall 8640 expire ten days after those records are available for inspection by such bidder or offeror under § 34, or 8641 at such later time as provided in this section. No protest shall lie for a claim that the selected bidder 8642 or offeror is not a responsible bidder or offeror. The written protest shall include the basis for the 8643 protest and the relief sought. The Institution or designated official shall issue a decision in writing 8644 within ten days stating the reasons for the action taken. This decision shall be final unless the bidder or 8645 offeror appeals within ten days of receipt of the written decision by invoking administrative procedures 8646 meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting legal action 8647 as provided in § 54. Nothing in this subsection shall be construed to permit a bidder to challenge the 8648 validity of the terms or conditions of the Invitation to Bid or Request for Proposal. The use of 8649 Alternative Dispute Resolution ("ADR") shall constitute an administrative appeal procedure meeting the 8650 standards of § 55 of these Rules.

8651 B. If prior to an award it is determined that the decision to award is arbitrary or capricious, then
8652 the sole relief shall be a finding to that effect. The Institution shall cancel the proposed award or revise
8653 it to comply with the law. If, after an award, it is determined that an award of a contract was arbitrary
8654 or capricious, then the sole relief shall be as hereinafter provided.

8655 Where the award has been made but performance has not begun, the performance of the contract 8656 may be enjoined. Where the award has been made and performance has begun, the Institution may 8657 declare the contract void upon a finding that this action is in the best interest of the public. Where a 8658 contract is declared void, the performing contractor shall be compensated for the cost of performance 8659 up to the time of such declaration. In no event shall the performing contractor be entitled to lost 8660 profits.

8661 C. Where the Institution, an official designated by it, or an appeals board determines, after a
8662 hearing held following reasonable notice to all bidders, that there is probable cause to believe that a
8663 decision to award was based on fraud or corruption or on an act in violation of these Rules, the
8664 Institution, designated official or appeals board may enjoin the award of the contract to a particular
8665 bidder.

8666 § 51. Effect of appeal upon contract. - Pending final determination of a protest or appeal, the
8667 validity of a contract awarded and accepted in good faith in accordance with these Rules shall not be
8668 affected by the fact that a protest or appeal has been filed.

**8669** § 52. Stay of award during protest. - An award need not be delayed for the period allowed a bidder

8670 or offeror to protest, but in the event of a timely protest as provided in § 50 of these Rules, or the filing of a timely legal action as provided in § 54, no further action to award the contract shall be taken 8671 8672 unless there is a written determination that proceeding without delay is necessary to protect the public 8673 interest or unless the bid or offer would expire.

8674 § 53. Contractual disputes. -

A. Contractual claims, whether for money or other relief, shall be submitted in writing no later than 8675 sixty days after final payment. However, written notice of the contractor's intention to file a claim shall 8676 be given at the time of the occurrence or beginning of the work upon which the claim is based. Nothing 8677 8678 herein shall preclude a contract from requiring submission of an invoice for final payment within a certain time after completion and acceptance of the work or acceptance of the goods. Pendency of 8679 8680 claims shall not delay payment of amounts agreed due in the final payment.

B. The Institution shall include in its contracts a procedure for consideration of contractual claims. 8681 8682 Such procedure, which may be contained in the contract or may be specifically incorporated into the contract by reference and made available to the contractor, shall establish a time limit for a final 8683 8684 decision in writing by the Institution. If the Institution has established administrative procedures meeting the standards of § 55 of these Rules, such procedures shall be contained in the contract or 8685 8686 specifically incorporated in the contract by reference and made available to the contractor. The Institution may require the submission of contractual claims pursuant to any contract to Alternative 8687 8688 Dispute Resolution ("ADR") as an administrative procedure.

8689 C. A contractor may not invoke administrative procedures meeting the standards of § 55 of these 8690 Rules, if available, or institute legal action as provided in § 54, prior to receipt of the Institution's decision on the claim, unless the Institution fails to render such decision within the time specified in the 8691 8692 contract.

D. The decision of the Institution shall be final and conclusive unless the contractor appeals within 8693 8694 six months of the date of the final decision on the claim by the Institution by invoking administrative 8695 procedures meeting the standards of § 55 of these Rules, if available, or in the alternative by instituting 8696 legal action as provided in § 54. 8697

§ 54. Legal actions. -

8698 A bidder or offeror, actual or prospective, who is refused permission or disqualified from A 8699 participation in bidding or competitive negotiation, or who is determined not to be a responsible bidder 8700 or offeror for a particular contract, may bring an action in the appropriate circuit court challenging that decision, which shall be reversed only if the petitioner establishes that the decision was not (i) an 8701 8702 honest exercise of discretion, but rather was arbitrary or capricious; (ii) in accordance with the 8703 Constitution of Virginia, applicable state law or regulation, or the terms or conditions of the Invitation to Bid; or (iii) in the case of denial of prequalification, based upon the criteria for denial of prequalification set forth in subsection B of § 14 of these Rules. In the event the apparent low bidder, 8704 8705 8706 having been previously determined by the Institution to be not responsible in accordance with § 4, is found by the court to be a responsible bidder, the court may direct the Institution to award the contract 8707 8708 to such bidder in accordance with the requirements of this section and the Invitation to Bid.

8709 B. A bidder denied withdrawal of a bid under § 23 of these Rules may bring an action in the 8710 appropriate circuit court challenging that decision, which shall be reversed only if the bidder establishes 8711 that the decision of the Institution was not (i) an honest exercise of discretion, but rather was arbitrary 8712 or capricious or (ii) in accordance with the Constitution of Virginia, applicable state law or regulation, 8713 or the terms or conditions of the Invitation to Bid.

C. A bidder, offeror or contractor, or a potential bidder or offeror on a contract negotiated on a 8714 8715 sole source or emergency basis in the manner provided in § 5 of these Rules, whose protest of an award 8716 or decision to award under § 50 of these Rules is denied, may bring an action in the appropriate circuit 8717 court challenging a proposed award or the award of a contract, which shall be reversed only if the 8718 petitioner establishes that the proposed award or the award is not (i) an honest exercise of discretion, 8719 but rather is arbitrary or capricious or (ii) in accordance with the Constitution of Virginia, applicable 8720 state law or regulation, or the terms and conditions of the Invitation to Bid or Request for Proposal.

8721 D. If injunctive relief is granted, the court, upon request of the Institution, shall require the posting 8722 of reasonable security to protect the Institution.

8723 A contractor may bring an action involving a contract dispute with the Institution in the 8724 appropriate circuit court. Notwithstanding any other provision of law, the Comptroller shall not be named as a defendant in any action brought pursuant to these Rules or § 33.1-387 of the Code of 8725 8726 Virginia, except for disputes involving contracts of the Office of the Comptroller or the Department of 8727 Accounts.

8728 F. A bidder, offeror or contractor need not utilize administrative procedures meeting the standards of § 55 of these Rules, if available, but if those procedures are invoked by the bidder, offeror or 8729 8730 contractor, the procedures shall be exhausted prior to instituting legal action concerning the same 8731 procurement transaction unless the Institution agrees otherwise.

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- **8732** *G.* Nothing herein shall be construed to prevent the Institution from instituting legal action against a contractor.
- **8734** § 55. Administrative appeals procedure. -

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8735 A. The Institution may establish an administrative procedure for hearing (i) protests of a decision to 8736 award or an award, (ii) appeals from refusals to allow withdrawal of bids, (iii) appeals from 8737 disqualifications and determinations of nonresponsibility, and (iv) appeals from decisions on disputes 8738 arising during the performance of a contract, or (v) any of these. Such administrative procedure may 8739 include the use of Alternative Dispute Resolution ("ADR") or shall provide for a hearing before a 8740 disinterested person or panel, the opportunity to present pertinent information and the issuance of a 8741 written decision containing findings of fact. The disinterested person or panel shall not be an employee 8742 of the governmental entity against whom the claim has been filed. The findings of fact shall be final 8743 and conclusive and shall not be set aside unless the same are (a) fraudulent, arbitrary or capricious; 8744 (b) so grossly erroneous as to imply bad faith; or (c) in the case of denial of prequalification, the 8745 findings were not based upon the criteria for denial of prequalification set forth in subsection B of § 14 8746 of these Rules. No determination on an issue of law shall be final if appropriate legal action is 8747 instituted in a timely manner. The Institution may seek advice and input from the Alternative Dispute 8748 Resolution Council in establishing an Alternative Dispute Resolution ("ADR") procedure.

8749 B. Any party to the administrative procedure, including the Institution, shall be entitled to institute 8750 judicial review if such action is brought within thirty days of receipt of the written decision.

8751 § 56. Alternative dispute resolution. - The Institution may enter into agreements to submit disputes
8752 arising from contracts entered into pursuant to these Rules to arbitration and utilize mediation and
8753 other alternative dispute resolution procedures. However, such procedures shall be nonbinding and
8754 subject to § 2.2-514 of the Code of Virginia, as applicable.

8755 § 57. Ethics in public contracting. - The Institution and its governing body, officers and employees
8756 shall be governed by the Ethics in Public Contracting provisions of the Virginia Public Procurement
8757 Act, Article 6 (§ 2.2-4367 et seq.) of Chapter 43 of Title 2.2 of the Code of Virginia.
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## ATTACHMENT 2

Memorandum of Agreement

The Commonwealth of Virginia and the University of Virginia

ERP/SciQuest Implementation with eVA

**8763** The Commonwealth of Virginia (CoVA) and the University of Virginia (University) agree to the **8764** following:

8765 I. The University will use ERP/SciQuest integration as best fits its needs with its ERP system 8766 (Oracle).

8767 II. Initially, all non-exempt orders produced by the ERP/SciQuest integration will be transmitted to
8768 eVA through an ERP-to-eVA interface that conforms to the existing eVA interface standard format.
8769 Longer term a more real-time option may be mutually agreed by the Department of General
8770 Services/Division of Purchasing and Supply (DGS/DPS) and the University and implemented between the
8771 ERP and eVA systems.

8772 III. The University may request that eVA contract vendors provide a version of their contract catalog
8773 for loading into ERP/SciQuest. Should the vendor indicate a preference to only provide its catalog
8774 through eVA, then the University will access these catalogs as described in item B8 of the Metrics
8775 section of this document. In any event, the University shall be responsible for payment of all eVA
8776 transaction fees for non-exempt orders to unregistered vendors and exempt orders the University
8777 chooses to issue to unregistered and registered vendors through eVA.

8778 IV. eVA will load all non-exempt University orders into the eVA Data Warehouse. For clarity, it is
8779 understood that exempt orders are purchase transactions specifically exempted, in writing by DPS, from
8780 mandatory processing through eVA.

8781 V. In lieu of processing individual orders for requirements through eVA, a more efficient
8782 administrative approach is to establish a blanket or standing order. The University is authorized to use
8783 such an approach where it makes good business sense. The University will ensure vendors understand
8784 that eVA transaction fees will be invoiced at the time blanket or standing orders are issued, that the
8785 transaction fee will be based on the total order amount, and the vendor is required to pay the total
8786 transaction fee within 30 days of the invoice date regardless of the performance/delivery schedule
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8788 VI. eVA will deliver University non-exempt orders to vendors that are identified as accepting
8789 electronic orders (Fax, Email, EDI, cXML). The University or SciQuest will print/mail/deliver all other
8790 orders to vendors. Whereas the University maintains a University specific electronic vendor record that
8791 identifies vendors that do not agree to the eVA terms and conditions, including payment of the eVA
8792 order transaction fee, the University may deviate from the policy/procedure set forth in Section 3 of the

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**8793** *eVA Business Plan as follows:* 

8794 A. For vendors that refuse to accept the eVA terms and conditions, the University will transmit the appropriate R02, S02, E02, or P02 Purchase Order Category and a Purchase Order Comment that includes the statement "Vendor refuses eVA terms and conditions". The University agrees that it will pay the eVA transaction fees for these orders.

8798 For vendors that agree to accept the eVA terms and conditions, the University will transmit the
8799 appropriate R01, S01, E01, or P01 Purchase Order Category and a Purchase Order Comment that
8800 includes the statement "Vendor accepts eVA terms and conditions - University eVA Vendor Manager,
8801 e-mail address and phone number." The University agrees that, for these orders, it will resolve any
8802 vendor dispute related to payment of eVA transaction fees by working directly with the vendor whether
8803 such vendor contacts the university directly or the dispute is referred to the university by DGS/DPS or
8804 CGI-AMS.

The University further agrees that:

8806 It will provide the DGS/DPS eVA Business Manager (or designee) email notification of the resolution
8807 agreed to by the University and the vendor within 10 business days, unless otherwise agreed on a
8808 case-by-case basis by the DGS/DPS eVA Business Manager (or designee);

8809 It will pay the eVA transaction fee unless it notifies the eVA Business Manager (or designee) within8810 the specified time that the dispute has been resolved and the vendor agreed to pay the fee; and

8811 3. In the event the University does not provide resolution notification to the eVA Business Manager
8812 (or designee) within the specified timeframe, DGS/DPS will automatically execute a manual adjustment
8813 reversing disputed transaction fees from the vendor to the University and the University will pay the fee.

VII. The University will not require separate vendor registrations as a prerequisite for responding to
University solicitations. The University will participate in an enterprise workgroup to determine the best
means to capture W-9 information on behalf of the whole enterprise. The process for collecting W-9
information will be supported in eVA in such a way as to provide CoVA verified vendor information to
entities. The University will have the option to receive a subset of vendor related data. Until an
enterprise W-9 process is established, the University will be responsible for collection of W-9
information.

8821 VIII. For major system changes, DGS/DPS will collaborate in advance (advance notice defined as at
8822 least six (6) months prior to change or as soon as any new plan is proposed) with the University
8823 regarding any proposed replacement to the CoVA's electronic procurement system and on changes that
8824 may affect the technical changes described herein.

8825 IX. Integration of the University's electronic procurement solution with the University's ERP is the
8826 responsibility of the University. The solution must provide for orders, change orders and cancellations.
8827 Guidelines

**8828** 1. The establishment of this agreement is intended to formulate the basis for a long-term solution for electronic procurement between the University and the CoVA.

8830 2. Orders may be batched and transmitted to eVA as often as needed except between the hours of
8831 8PM and 4AM. eVA will transmit registered vendor orders it receives within fifteen minutes or less.

8832 3. Non-exempt orders to un-registered vendors are to be transmitted to eVÅ for loading to the Data
8833 Warehouse. The University shall be responsible for payment of all eVA transaction fees for non-exempt
8834 orders to unregistered vendors and exempt orders the University chooses to issue to unregistered and
8835 registered vendors through eVA. See eVA Business Plan Section 3 for specific processing requirements
8836 for unregistered vendor orders.

**8837** 4. *Change Orders are to be transmitted to eVA as replacement orders complying with the eVA* **8838** *standard format.* 

**8839** 5. Cancellations are to be transmitted to eVA complying with the eVA standard format.

8840 6. eVA Interface standard does not currently support PCard orders; however these orders may be
8841 processed via the interface as (a) confirming orders or (b) orders for pcards on file with the vendor.
8842 Schedule

**8843** The University shall implement this agreement no later than December 2006.

8844 Metrics

8845 A. The University shall comply with the following Governor's eVA Management

**8846** *Objective* 

95% of all non-exempt orders to be processed by eVA. Includes non-exempt orders issued by end
users (PCard & LPO) and the central purchasing office. Non-exempt orders to unregistered vendors
received into the eVA Data Warehouse are considered compliant orders. For clarity, it is understood
that exempt orders are purchase transactions specifically exempted, in writing by DPS, from mandatory
processing through eVA. All non-exempt orders not processed by eVA shall be reported on the eVA
Dashboard and the corresponding non-use fee paid by the University.

**8853** *B.* The University shall meet the following management objectives for electronic procurement:

**8854** 1. Provide end users, including purchase-card users, access to an electronic system for buying;

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8855 2. Conduct business with eVA registered vendors whenever possible;

8856 3. Place non-exempt orders, including change orders and cancellations, to eVA suppliers 8857 electronically using eVA;

8858 4. To the greatest extent possible, transmit real-time electronic purchase orders, regardless of dollar 8859 value, that include commodity codes, complete item descriptions, quantities, and unit prices;

8860 5. To the greatest extent feasible, the University will transmit confirming orders to eVA within five 8861 (5) business days after placing the order. Commodity codes, complete item descriptions, quantities, and 8862 unit prices will be provided for all confirming orders. DGS/DPS will provide periodic reports on the number and timeliness of confirming orders enabling the University and DGS/DPS to work together to 8863 8864 monitor the usage of confirming orders with the objective of reducing their numbers to the extent 8865 possible.

The University agrees that, for confirming orders, it will resolve any vendor dispute, including 8866 disputes related to payment of eVA transaction fees, by working directly with the vendor whether such 8867 8868 vendor contacts the University directly or the dispute is referred to the University by DGS/DPS or 8869 CGI-AMS.

8870 The University further agrees that:

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8871 a. It will provide the DGS/DPS eVA Business Manager (or designee) email notification of the 8872 resolution agreed to by the university and the vendor within 10 business days, unless otherwise agreed 8873 on a case-by-case basis by the DGS/DPS eVA Business Manager (or designee);

8874 b. It will pay the eVA transaction fee unless it notifies the eVA Business Manager (or designee) 8875 within the specified time that the dispute has been resolved and the vendor agreed to pay the fee; and

8876 c. In the event the University does not provide resolution notification to the eVA Business Manager 8877 (or designee) within the specified timeframe, DGS/DPS will automatically execute a manual adjustment 8878 reversing disputed transaction fees from the vendor to the University and the University will pay the fee. 8879 6. Timely process electronic change orders and cancellations;

8880 7. Post all solicitations and business opportunities greater than \$50,000 on the eVA web site except 8881 as specifically exempted by DPS:

8882 8. To the extent technically feasible, make eVA catalogs, especially contract catalogs, available to 8883 end users using the ERP/SciQuest Integration system. The University will be responsible for the 8884 accuracy of contract catalog pricing loaded into the ERP/SciQuest.

8885 9. Use eVA electronic vendor notification for procurement opportunities (per plans to post 8886 solicitations specified in item 7 above and the use of Quick Quote/Reverse Auctions specified in item 10 8887 below);

8888 10. Use eVA on-line bidding functions of Quick Quote and Reverse Auction for appropriate 8889 commodities, when such are identified.

11. Complete and certify the monthly eVA Dashboard Report, and 8890

8891 12. Timely remit any eVA transaction and non-use fees incurred by the institution. 8892

C. The University shall be subject to eVA fees assessed per the eVA Business Plan.

8893 The University shall assure that payments to CGI-AMS are current. 8894

### EXHIBIT Q

8896	~
8897	MANAGEMENT AGREEMENT
8898	BETWEEN
8899	THE COMMONWEALTH OF VIRGINIA
8900	AND
8901	THE UNIVERSITY OF VIRGINIA
8902	PURSUANT TO
8903	THE RESTRUCTURED HIGHER EDUCATION FINANCIAL AND ADMINISTRATIVE OPERATIONS ACT
8904	OF 2005
8905	
8906	POLICY GOVERNING
8907	HUMAN RESOURCES FOR
8908	PARTICIPATING COVERED EMPLOYEES
8909	AND OTHER UNIVERSITY EMPLOYEE
8910	
8911	THE RECTOR AND VISITORS OF THE UNIVERSITY OF VIRGINIA
8912	POLICY GOVERNING HUMAN RESOURCES FOR
8913	PARTICIPATING COVERED EMPLOYEES
8914	AND OTHER UNIVERSITY EMPLOYEES
8915	I. PREAMBLE.

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8916 Chapters 995 and 933 of the 1996 Acts of Assembly (House Bill No. 884 and Senate Bill No. 389, 8917 respectively) grant the University of Virginia authority regarding the adoption of an alternative human 8918 resources system and alternative retirement, health care and other insurance plans for University of 8919 Virginia Medical Center employees. Further, the Restructured Higher Education Financial and Administrative Operations Act (the "Act"). Chapter 4.10 of Title 23 of the Code of Virginia, establishes 8920 8921 a process for the restructuring of institutions of higher education of the Commonwealth of Virginia and 8922 provides that upon becoming a Covered Institution, the University shall have responsibility and 8923 accountability for human resources management for all University employees, defined in the Act as "Covered Employees," who pursuant to subsection A of § 23-38.114 of the Act "are state employees of" 8924 the University. Specifically, the Act provides that, as of the Effective Date of its initial Management 8925 Agreement with the Commonwealth, all Classified Employees shall continue to be covered by the Virginia Personnel Act, Chapter 29 (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia, and shall 8926 8927 be subject to the policies and procedures prescribed by the Virginia Department of Human Resource 8928 8929 Management, provided that they may subsequently elect to become Participating Covered Employees. 8930 All Participating Covered Employees shall: (i) be exempt from the Virginia Personnel Act, Chapter 29 8931 (§ 2.2-2900 et seq.) of Title 2.2; (ii) remain subject to the state grievance procedure for employees 8932 subject to the Virginia Personnel Act, Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2, provided they were 8933 subject to the state grievance procedure prior to that Effective Date; (iii) participate in a compensation 8934 plan that is subject to the review and approval of the Board of Visitors; (iv) be hired pursuant to 8935 procedures that are based on merit and fitness; and (v) may, subject to certain specified conditions, continue to participate in either state- or University-sponsored benefit plans as described by the 8936 8937 Management Agreement.

8938 The provisions of this Policy are adopted by the Board of Visitors to implement the Governing Law 8939 and constitute the human resources policies to be included in any human resources system adopted by 8940 the University for its employees.

8941 This Policy is intended to cover the authority that may be granted to the University pursuant to 8942 Subchapter 3 of the Act. Any other powers and authorities granted to the University pursuant to the 8943 Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act 8944 and the University's Enabling Legislation, are not affected by this Policy. In particular, other powers 8945 and authorities granted to the University of Virginia Medical Center by law, to the extent they exceed 8946 those granted to the University pursuant to Subchapter 3 of the Act, are not affected by this Policy 8947 Statement.

8948 II. DEFINITIONS.

8949 As used in this policy, the following terms shall have the following meanings, unless the context 8950 requires otherwise:

8951 "Academic Division" means that part of the University known as State Agency 207.

8952 "Academic Division Human Resources System" means the human resources system for Academic 8953 Division employees as provided for herein.

8954 "Act" means the Restructured Higher Education Financial and Administrative Operations Act, 8955 Chapter 4.10 of Title 23 of the Code of Virginia.

8956 "Board of Visitors" or "Board" means the Rector and Board of Visitors of the University of Virginia. 8957 "Classified Employees" means employees who are covered by the Virginia Personnel Act. Chapter 29

- 8958 (§ 2.2-2900 et seq.) of Title 2.2 of the Code of Virginia, and the policies and procedures established by 8959 the Virginia Department of Human Resource Management and who are not Participating Covered
- 8960 Employees.
- 8961 "College" means that part of the University operated as the University of Virginia's College at Wise 8962 (State Agency 246).
- 8963 "College Human Resources System" means the human resources system for College employees as 8964 provided for herein.
- 8965 "Covered Employee" means any person who is employed by the University on either a salaried or 8966 non-salaried (wage) basis.
- 8967 "Covered Institution" means, on and after the Effective Date of its initial Management Agreement 8968 with the Commonwealth of Virginia, a public institution of higher education of the Commonwealth that 8969 has entered into a Management Agreement with the Commonwealth to be governed by the provisions of 8970 Subchapter 3 of the Act. 8971
  - "Employee" means Covered Employee unless the context clearly indicates otherwise.
- 8972 "Enabling Legislation" means those chapters, other than Chapter 4.10, of Title 23 of the Code of Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and 8973 missions of the University, and as provided in §§ 2.2-2817.2, 2.2-2905, 51.1-126.3, and 51.1-1100 in the 8974 case of the University of Virginia Medical Center. 8975
- "Effective Date" means the effective date of the initial Management Agreement between the 8976 8977 University and the Commonwealth.

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8978 "Existing Medical Center Policy Statement" means the Policy Statement Governing the Exercise of 8979 Medical Center Personnel Autonomy adopted by the Board of Visitors in 1996.

8980 "Governing Law" means the Act and the University's Enabling Legislation.

8981 "Management Agreement" means the agreement required by subsection D of § 23-38.88 of the Act 8982 between the University and the Commonwealth.

8983 "Medical Center" means that part of the University consisting of the University of Virginia Medical 8984 Center (State Agency 209), and related health care and health maintenance facilities.

8985 "Medical Center Human Resources System" means the human resources system for Medical Center 8986 employees as provided for herein.

8987 "Participating Covered Employee" means (i) all salaried nonfaculty University employees who were 8988 employed as of the day prior to the Effective Date of the University's initial Management Agreement with the Commonwealth, and who elect pursuant to § 23-38.115 of the Act to participate in and be 8989 8990 governed by such human resources program or programs, plans, policies, and procedures established by 8991 [the Participating Institution], (ii) all salaried nonfaculty University employees who are employed by the 8992 University on or after the Effective Date of the initial Management Agreement between the University 8993 and the Commonwealth, (iii) all non-salaried nonfaculty University employees without regard to when 8994 they were hired, (iv) all faculty University employees without regard to when they were hired, and (v)8995 all employees of the University of Virginia Medical Center without regard to when they were hired.

8996 "Systems" mean collectively the Academic Division Human Resources System, the College Human 8997 Resources System, and the Medical Center Human Resources System that are in effect from time to time. 8998 "University" means the University of Virginia, consisting of the Academic Division, the College, and 8999 the Medical Center.

"University employee" means a Covered Employee. 9000

9001 III. SCOPE AND PURPOSE OF UNIVERSITY HUMAN RESOURCES POLICIES.

9002 The University has had human resources system autonomy through decentralization and codified 9003 autonomy for its employees for some time. For example, general faculty at the University are expressly 9004 exempt from the Virginia Personnel Act. The Academic Division and the College have had 9005 decentralization in most human resources functions and activities since the late 1980s and early 1990s, 9006 including, but not limited to, the running of payrolls; the administration of hiring, classification, and 9007 promotion practices; the administration of separate health insurance and retirement plans. Effective 9008 July 1, 1996, all Medical Center employees were exempted from the Virginia Personnel Act and the 9009 policies and procedures of the Virginia Department of Human Resource Management (formerly the 9010 Department of Personnel and Training). The Board of Visitors approved the Existing Medical Center 9011 Policy Statement in 1996. A separate human resources system is in place for all Medical Center 9012 employees, which the Board of Visitors hereby continues, recognizing that the human resources needs of 9013 the Medical Center differ in certain respects from those of the Academic Division and the College.

9014 The Act extends and reinforces the human resources autonomy previously granted to the University. This Policy therefore is adopted by the Board of Visitors to enable the University to develop, adopt, and 9015 have in place by or after the Effective Date of its initial Management Agreement with the 9016 9017 Commonwealth, a human resources system or systems for all University employees in the Academic 9018 Division and the College, and to continue the existing human resources system for Medical Center 9019 employees. On that Effective Date, and until changed by the University or unless otherwise specified in 9020 this Policy, the systems for University employees shall be the same systems applicable to those 9021 employees in effect immediately prior to that Effective Date. 9022

IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

9023 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 9024 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 9025 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 9026 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 9027 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 9028 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 9029 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 9030 and procedures. 9031

V. UNIVERSITY OF VIRGINIA HUMAN RESOURCES SYSTEMS.

9032 A. Adoption and Implementation of Academic Division and College Human Resources Systems for 9033 the Academic Division and the College; Continuation of Medical Center Human Resources System for 9034 the Medical Center.

9035 The President, acting through the Executive Vice President and Chief Operating Officer, in 9036 consultation with the Vice President and Provost, is hereby authorized to adopt and implement human 9037 resources systems for employees of the Academic Division and for employees of the College that 9038 implement and are consistent with the Governing Law, other applicable provisions of law, these

9039 University human resources policies for Academic Division and College employees, and any other 9040 human resources policies adopted by the Department of Human Resource Management or the Board of 9041 Visitors for University personnel, unless Academic Division employees or College employees are 9042 exempted from those other human resources policies by law or policy. The University Academic 9043 Division and College Human Resources Systems shall include a delegation of personnel authority to 9044 appropriate University officials responsible for overseeing and implementing the Academic Division and 9045 College Human Resources Systems, including a grant of authority to such officials to engage in further 9046 delegation of authority as the President or his designee deems appropriate.

9047 The University and the College commit to regularly engage employees in appropriate discussions and 9048 to receive employee input as the new Academic Division and College Human Resources Systems are 9049 developed. The University and the College will regularly communicate the details of new proposals to 9050 all employees who are eligible to participate in the new Academic Division Human Resources System or the College Human Resources System through written communication, open meetings, and website 9051 9052 postings as appropriate, so that employees will have full information that will help them evaluate the 9053 merits of the new human resource system compared to the then-current State human resource system.

9054 Effective on the Effective Date of its initial Management Agreement with the Commonwealth, and 9055 until amended as described below, the University's human resources systems shall consist of the 9056 following:

9057 1. the current human resources system for "Academic Division General Faculty" as posted on the 9058 Vice President and Provost's web site, http://www.virginia.edu/provost/index.html, and periodically 9059 amended:

9060 2. the current human resources system for "College General Faculty" as included in the University of 9061 Virginia's College at Wise Faculty Handbook 2004-05, as periodically amended;

9062 3. the current human resources system for Classified Employees in the Academic Division and the 9063 College as posted on the Virginia Department of Human Resource Management website at 9064 http://www.dhrm.state.va.us/hrpolicy/policy.html, and the University's web site at 9065 http://www.hrs.virginia.edu/policies.html, as periodically amended;

9066 4. the human resources system for Participating Covered Employees, which shall include 9067 non-salaried (wage) employees, as posted on the University Human Resources web site, 9068 www.hrs.virginia.edu, and periodically amended; and

9069 5. the current human resources system for Medical Center employees, which shall continue, including 9070 the policies and procedures set forth in the University of Virginia Medical Center Human Resources 9071 Policies and Procedures Manual, as such Manual may be amended from time to time. The Medical 9072 Center Human Resources System is and shall continue to be consistent with Governing Law, other 9073 provisions of applicable law, and any other human resources policies adopted by the Board of Visitors 9074 for Medical Center employees. All current delegations of authority to University and Medical Center 9075 officials who oversee the Medical Center Human Resources System are hereby ratified and continue.

9076 All the systems described above, except the system described in paragraph 3, may be amended by the 9077 President, acting through the Executive Vice President and Chief Operating Officer, consistent with 9078 these human resources policies. The system described in paragraph 3 may be amended only by the 9079 State.

9080 B. Training in and Compliance with Applicable Provisions of Law and Board of Visitors' Human 9081 Resources Policies.

9082 The President, acting through the Executive Vice President and Chief Operating Officer, shall take all necessary and reasonable steps to assure (i) that the University officials who develop, implement and 9083 9084 administer the Academic Division and College Human Resources Systems and the Medical Center Human Resources System authorized by Governing Law and these human resources policies are 9085 9086 knowledgeable regarding the requirements of the Governing Law, other applicable provisions of law, these University human resources policies, and other applicable Board of Visitors' human resources 9087 9088 policies affecting University employees, and (ii) that compliance with such laws and human resources 9089 policies is achieved. 9090

# VI. HUMAN RESOURCES POLICIES.

9091 The Academic Division and College Human Resources Systems adopted by the University pursuant to 9092 Governing Law and this Policy, as set forth in Section V above, as well as the Medical Center Human 9093 Resources System, shall embody the following human resources policies and principles:

9094 A. Election by Academic Division and College Salaried Nonfaculty Employees. Upon the 9095 adoption by the University of an Academic Division Human Resources System, or a College Human 9096 Resources System, or both, all salaried nonfaculty University employees who were in the employment of 9097 the Academic Division or the College, as appropriate, as of the day prior to the Effective Date of its 9098 initial Management Agreement with the Commonwealth, except employees of the Medical Center, shall 9099 be given written notice of their right to elect to participate in and be governed by either (i) the State human resources program set forth in Chapters 28 (§ 2.2-2800 et seq.) and 29 (§ 2.2-2900 et seq.) of 9100

9101 Title 2.2 of the Code of Virginia and administered by the Department of Human Resource Management, 9102 or (ii) the Academic Division Human Resources System or the College Human Resources System, as 9103 appropriate. A salaried nonfaculty University employee who elects to continue to be governed by the 9104 State human resources program described above shall continue to be governed by all State human 9105 resources and benefit plans, programs, policies and procedures that apply to and govern State 9106 employees. A salaried nonfaculty University employee who elects in writing to participate in and be 9107 governed by the Academic Division Human Resources System or the College Human Resources System, 9108 as appropriate, also, by that election, shall be deemed to have elected to be eligible to participate in 9109 and to be governed by the human resources, authorized alternative insurance, and severance plans, 9110 programs, policies and procedures that are or may be adopted by the University as part of that Academic Division Human Resources System or College Human Resources System, as appropriate. 9111

Each such salaried nonfaculty University employee shall be given at least 90 days to make the 9112 9113 election required by the prior paragraph. Such 90-day period shall begin to run on the date on which the Academic Division Human Resources System or the College Human Resources System, as 9114 9115 appropriate, becomes effective for that University employee's classification of employees. If such a 9116 salaried nonfaculty University employee does not make an election by the end of that specified election 9117 period, that University employee shall be deemed not to have elected to participate in the Academic 9118 Division Human Resources System or the College Human Resources System, as appropriate. If such a 9119 salaried nonfaculty University employee elects to participate in the Academic Division Human Resources 9120 System or the College Human Resources System, as appropriate, that election shall be irrevocable. At 9121 least every two years, the University shall offer to salaried nonfaculty University employees who have 9122 elected to continue to participate in the state human resources program set forth in Chapters 28 9123 (§ 22.-2800 et seq.) and 29 (§ 2.2-2900 et seq.) of Title 2.2 an opportunity to elect to participate in the 9124 Academic Division Human Resources System or the College Human Resources System, as appropriate; 9125 provided that, each time prior to offering such opportunity to such salaried nonfaculty University 9126 employees, and at least once every two years after the effective date of the Academic Division Human 9127 Resources System or the College Human Resources System, or both, as appropriate, the University shall 9128 make available to each of its salaried nonfaculty University employees a comparison of its human 9129 resources program for that classification of salaried nonfaculty University employee with the State 9130 human resources program for comparable State employees, including but not limited to a comparability 9131 assessment of compensation and benefits. A copy of the human resources program comparison shall be 9132 provided to the Department of Human Resource Management.

9133 B. Classification and Compensation.

9134 The Systems shall include classification and compensation plans that are fair and General. 9135 reasonable, and are based on the availability of University financial resources. The plans adopted by 9136 the University for its faculty, Medical Center employees, and other Participating Covered Employees 9137 shall be independent of, and need not be based on, the classification and compensation plans of the 9138 Commonwealth, do not require the approval of any State agency or officer, and shall be subject to the 9139 review and approval by the Board of Visitors as set forth in paragraph 3 below. The University shall 9140 provide information on its classification and compensation plans to all University employees. The plans 9141 applicable to Participating Covered Employees and Medical Center employees may or may not include 9142 changes in classification or compensation announced by the Commonwealth depending on such factors 9143 as the availability of necessary financial resources to fund any such changes, and subject to the review 9144 and approval by the Board of Visitors of any major changes in the University's compensation plans.

9145 Classification Plan. The Systems shall include one or more classification plans for University
9146 employees that classify positions according to job responsibilities and qualifications. On the Effective
9147 Date of the University's initial Management Agreement with the Commonwealth, and until changed by
9148 the University, the classification plans shall be the same plans that are in effect for each group of
9149 employees immediately prior to that Effective Date.

9150 Compensation Plan. The Systems shall include one or more compensation plans for each University 9151 employee classification or group. On the Effective Date of the University's initial Management 9152 Agreement with the Commonwealth, and until changed by the Department of Human Resource 9153 Management, the compensation plan for Classified Employees in the Academic Division and College 9154 shall be the compensation plan in effect immediately prior to that Effective Date, known as the 9155 Commonwealth's Classified Compensation Plan. On that Effective Date, and until changed by the 9156 University, the compensation plan or plans for all Participating Covered Employees shall be the 9157 compensation plan or plans in effect immediately prior to that Effective Date. The University may adopt 9158 one or more compensation plans for Participating Covered Employees that are non-graded plan(s)9159 based on internal and external market data and other relevant factors to be determined annually. On 9160 that Effective Date, and until changed by the University, the compensation plan for Medical Center employees in effect immediately prior to that Effective Date shall continue as the compensation plan for 9161

9162 Medical Center employees. Any major change in compensation plans for Participating Covered 9163 Employees or Medical Center employees shall be reviewed and approved by the Board of Visitors before 9164 that change becomes effective. Any change recommended in the compensation plans may take into 9165 account the prevailing rates in the labor market for the jobs in question, or for similar positions, the 9166 relative value of jobs, the competency and skills of the individual employee, internal equity, and the 9167 availability of necessary financial resources to fund the proposed change. The compensation payable to 9168 University employees shall be authorized and approved only by designated University officers delegated 9169 such authority by the University, and shall be consistent with the approved compensation plan for the 9170 relevant position or classification. Further approval by any other State Agency, governmental body or 9171 officer is not required for setting, adjusting or approving the compensation payable to individual 9172 Participating Covered Employees.

9173 Wages. The Systems shall include policies and procedures for the authorization, computation and 9174 payment of wages, where appropriate, for such premium pays as overtime, shift differential, on call, and 9175 call back, and for the payment of hourly employees.

9176 Payment of Compensation. The Systems shall include policies and procedures for paying 9177 compensation to employees, including the establishment of one or more payday schedules.

9178 Work Schedule and Workweek. The Systems shall include policies and procedures for the
9179 establishment of, and modifications to, work schedules and workweeks for all University employees,
9180 including alternative work schedules and sites, and telecommuting policies and procedures.

9181 Other Classification and Compensation Policies and Procedures. The Systems may include any other
9182 reasonable classification and compensation policies and procedures the President, acting through the
9183 Executive Vice President and Chief Operating Officer, deems appropriate.

**9184** *C. Benefits.* 

**9185** The Systems shall provide fringe benefits to all benefits eligible employees, including retirement **9186** benefits, health care insurance, and life, disability, and accidental death and dismemberment insurance.

9187 The benefits provided shall include a basic plan of benefits for each benefits eligible employee, and may 9188 include an optional benefits plan for benefits eligible employees, including additional insurance 9189 coverage, long-term care, tax deferred annuities, flexible reimbursement accounts, employee assistance 9190 programs, employee intramural and recreational passes, and other wellness programs. As provided in subsections B and C of § 23-38.119 of the Act, the University may require Participating Covered 9191 9192 Employees to pay all or a portion of the cost of group life, disability and accidental death and 9193 dismemberment insurance, which may be collected through a payroll deduction program. Participating 9194 Covered Employees shall not be required to present evidence of insurability for basic group life 9195 insurance coverage. The Board of Visitors may elect to provide benefits through Virginia Retirement 9196 System group insurance programs under the terms of and to the extent allowed by subsections B and D 9197 of the Act or any other provision of law.

9198 Notwithstanding the above, pursuant to subsection A of § 23-38.114 of the Act, and unless and until 9199 that section is amended, the state retirement system, state health insurance program, and state workers' 9200 compensation coverage program as they may be amended from time to time, shall continue to apply to 9201 and govern all eligible University employees. If, however, the University has been or is permitted by 9202 law other than the Act to establish an alternative health insurance plan or an alternative faculty or Medical Center retirement plan or plans, such alternative health insurance or faculty or Medical Center 9203 9204 retirement plan or plans shall apply to and govern the University employees included in such plan or 9205 The University shall be responsible for managing its non-Medicare eligible retiree health plans. 9206 insurance. Subject to the Act, the University may offer an alternative health insurance plan for 9207 Medicare-eligible retirees.

9208 The Systems may provide different benefits plans for reasonably different groups or classifications of 9209 employees, and may provide benefits to part-time employees. On the Effective Date of the University's 9210 initial Management Agreement with the Commonwealth, and until changed by the appropriate governing authority, the benefits plans provided by the University to Classified Employees and Participating 9211 Covered Employees shall be the benefits plans provided to that group or classification as of the date 9212 9213 immediately prior to that Effective Date. On or after that Effective Date, alternative University group 9214 life, accidental death and dismemberment, and short- and long-term disability plans may be provided to eligible Participating Covered Employees, or at the election of the Board of Visitors and subject to the 9215 9216 execution of participation agreements as provided in subsections B and C of § 23-38.119 of the Act, 9217 they may be provided by the appropriate State programs, but no contributions to the State programs by 9218 the University shall be required for Participating Covered Employees who do not participate in the 9219 programs. Subject to the provisions of the Act, any new plans, programs and material changes 9220 permitted under current law in University employee benefits plans, other than Classified Employee 9221 benefits plans, shall be approved by the Board of Visitors, including the authority to increase the Cash 9222 Match Contribution rate up to the limit permitted by the Code of Virginia based on available resources, 9223 and the authority to implement cafeteria-style benefits for University employees other than Classified

9224 Employees.

**9225** Insurance and all proceeds therefrom provided pursuant to § 23-38.119 of the Act shall be exempt from legal process and may be subject to assignment as provided in subsection A of § 23-38.119.

9227 D. Employee Relations.

9228 General. The Systems shall contain provisions that protect the rights and privileges of University 9229 employees consistent with sound management principles and fair employment practice law.

9230 *Employee Safety and Health. The Systems shall contain provisions that promote workplace safety* 9231 *compliance with applicable law and regulations.* 

9232 Employee Work Environment. The Systems shall promote a work environment that is conducive to
9233 the performance of job duties, and free from intimidation or coercion in violation of State or federal
9234 law, including sexual harassment or other discrimination.

9235 Employee Recognition. The Systems may provide for the use of leave awards and bonuses specific to
9236 policies and procedures for awarding, honoring, or otherwise recognizing University employees,
9237 including but not limited to those who have performed particularly meritorious service for the
9238 University, have been employed by the University for specified periods of time, or have retired from the
9239 University after lengthy service.

9240 Counseling Services. The Systems shall provide counseling services through the State's Employee
9241 Assistance Program or a University Employee Assistance Program to any eligible University employee
9242 experiencing job-related difficulties and seeking counseling for those difficulties, and shall establish the
9243 circumstances under which the time necessary to participate in such counseling may be granted.

9244 Unemployment Compensation. The Systems shall ensure that University employees receive the full
9245 unemployment compensation benefits to which they are legally entitled, and that the University's liability
9246 is limited to legitimate claims for such benefits.

9247 Workers' Compensation. The Systems shall ensure that University employees have workers'
9248 compensation benefits to which they are legally entitled pursuant to the State Employees' Workers
9249 Compensation Program administered by the Department of Human Resource Management.

9250 8. Performance Planning and Evaluation. The Systems shall include one or more performance 9251 planning and evaluation processes for University employees that (i) establish and communicate the 9252 University's performance expectations, (ii) help develop productive working relationships, (iii) allow 9253 employees to present their views concerning their performance, (iv) identify areas for training or 9254 professional development, (v) establish the process by which evaluations shall be conducted, (vi) clarify 9255 how superlative or inadequate performance shall be addressed, and (vii) ensure that all University 9256 employees are provided relevant information on the evaluation process. The Systems may include 9257 separate performance and evaluation processes for reasonably distinguishable groups of University 9258 On the Effective Date of the University's initial Management Agreement with the employees. 9259 Commonwealth, the existing merit-based performance management system for faculty and Medical Center employees shall continue, until amended by the University. On or after that Effective Date, 9260 Academic Division and College nonfaculty salaried Participating Covered Employees may be subject to 9261 9262 a variable merit-based performance management system.

9. Standards of Conduct and Performance. In order to protect the well-being and rights of all 9263 9264 employees and to ensure safe, efficient University operations and compliance with the law, the Systems 9265 shall establish rules of personal conduct and standards of acceptable work performance for University 9266 salaried nonfaculty employees and policies for corrective discipline. In general, the policies for 9267 corrective discipline shall serve to (i) establish a uniform and objective process for correcting or 9268 disciplining unacceptable conduct or work performance, (ii) distinguish between less serious and more serious actions of misconduct and provide corrective action accordingly, and (iii) limit corrective action 9269 9270 to employee conduct occurring only when employees are at work or are otherwise representing the 9271 University in an official or work-related capacity, unless otherwise specifically provided by the policies 9272 of the Systems or other applicable law. The Systems may provide for a probationary period for new 9273 and re-employed University salaried nonfaculty employees, during which period the policies for 9274 corrective discipline shall not be applicable and the employee may not use the grievance procedure set 9275 forth in the next paragraph. The Systems may include separate rules of personal conduct and standards 9276 of acceptable work performance and policies for corrective discipline for reasonably distinguishable 9277 groups of University employees.

9278 10. Grievance Procedure. As provided in the Governing Law, employees shall be encouraged to
9279 resolve employment-related problems and complaints informally, and shall be permitted to discuss their
9280 concerns freely and without fear of retaliation with immediate supervisors and management. In the
9281 event that such problems cannot be resolved informally, all salaried nonfaculty University employees,
9282 regardless of their date of hire, shall have access, as provided in subsection A of § 23-38.114 and in
9283 § 23-38.117 of the Act, to the State Grievance Procedure, Chapter 30 (§ 2.2-3000 et seq.) of Title 2.2 of
9284 the Code of Virginia, to the extent it was applicable to their classification of employees prior to the

9285 Effective Date of the University's initial Management Agreement with the Commonwealth. On that
9286 Effective Date, and until changed by the University, the faculty grievance procedures in effect
9287 immediately prior to the Effective Date shall continue.

9288 11. Discrimination Complaints. If a Classified Employee believes discrimination has occurred, the
9289 Classified Employee may file a complaint with the Department of Human Resource Management Office
9290 of Equal Employment Services, with the appropriate University office, or with the appropriate federal
9291 agencies. All Participating Covered Employees and applicants for employment after the Effective Date
9292 of the University's initial Management Agreement with the Commonwealth shall file a complaint with the
9293 appropriate University office or with the appropriate federal agencies.

9294 12. Layoff Policy. The Systems shall include one or more layoff policies for salaried University 9295 employees who lose their jobs for reasons other than their job performance or conduct, such as a 9296 reduction in force or reorganization at the University. These University layoff policies shall govern such 9297 issues as (i) whether there is a need to effect a layoff, (ii) actions to be taken prior to a layoff, (iii) 9298 notice to employees affected by a layoff, (iv) placement options within the University or its respective 9299 major divisions and within other parts of the University, (v) the preferential employment rights, if any, 9300 of various University employees, (vi) the effect of layoff on leave and service, and (vii) the policy for 9301 recalling employees. In accordance with the terms of the Act, University employees who: (i) were 9302 employed prior to the Effective Date of the University's initial Management Agreement with the 9303 Commonwealth, (ii) would otherwise be eligible for severance benefits under the Workforce Transition 9304 Act, (iii) were covered by the Virginia Personnel Act prior to that Effective Date, and (iv) are separated 9305 because of a reduction in force shall have the same preferential hiring rights with State agencies and 9306 other executive branch institutions as Classified Employees have under § 2.2-3201 of the Code of 9307 Virginia. Conversely, the University shall recognize the hiring preference conferred by § 2.2-3201 on 9308 State employees who were hired by a State agency or executive branch institution before the Effective 9309 Date of the University's initial Management Agreement with the Commonwealth and who were separated 9310 after that date by that State agency or executive branch institution because of a reduction in workforce.

9311 If the University has adopted a classification system pursuant to § 23-38.116 of the Act that differs from 9312 the classification system administered by the Department of Human Resource Management, the 9313 University shall classify the separated employee according to its classification system and shall place 9314 the separated employee appropriately. The University may include separate policies for reasonably 9315 distinguishable groups of University employees. On or after the Effective Date of the University's initial 9316 Management Agreement with the Commonwealth, all employees from other State agencies and executive 9317 branch institutions who are placed by the University under the provisions of the State Layoff Policy 9318 shall be Participating Covered Employees.

9319 13. Severance Benefits. In accordance with the terms of the Act, the University shall adopt severance policies for salaried Participating Covered Employees who are involuntarily separated for 9320 reasons unrelated to performance or conduct. The terms and conditions of such policies shall be 9321 9322 determined by the Board of Visitors. Classified Employees who otherwise would be eligible and were 9323 employed prior to the Effective Date of the University's initial Management Agreement with the 9324 Commonwealth shall be covered by the Workforce Transition Act, Chapter 32 (§ 2.2-3200 et seq.) of 9325 Title 2.2 of the Code of Virginia. The University and the Board of the Virginia Retirement System may 9326 negotiate a formula according to which cash severance benefits may be converted to years of age or 9327 creditable service for Participating Covered Employees who participate in the Virginia Retirement 9328 System. An employee becoming, on such Effective Date, a Covered Employee shall not constitute a 9329 severance or reduction in force to which severance or Workforce Transition Act policies apply.

9330 14. Use of Alcohol and Other Drugs. The Systems shall include policies and procedures that (i) 9331 establish and maintain a work environment at the University that is free from the adverse effect of 9332 alcohol and other drugs, (ii) are consistent with the federal Drug-Free Workplace Act of 1988 and with 9333 the University of Virginia Alcohol and Other Drugs Policy, (iii) describe the range of authorized 9334 disciplinary action, including termination where appropriate, for violations of such policies and 9335 procedures, and the process to be followed in taking such disciplinary action, (iv) provide University 9336 employees access to assistance and treatment for problems involving alcohol and other drugs, (v)9337 provide for the circumstances under which employees are required to report certain violations of the 9338 policies and procedures to their supervisor, and the University is required to report those violations to a 9339 federal contracting or granting agency, (vi) describe the circumstances under which personnel records 9340 of actions taken under the University's alcohol and other drugs policy shall not be kept confidential, and 9341 (vii) provide notice to University employees of the scope and content of the University alcohol and other drugs policy. As part of this alcohol and other drugs policy, and in compliance with the federal 9342 9343 Omnibus Transportation Employee Testing Act of 1991, the Systems may provide for pre-employment, 9344 reasonable suspicion, random, post-accident, return-to-duty and follow-up alcohol and other drug testing 9345 for University positions that are particularly safety sensitive, such as those requiring a Commercial 9346 Driver's License or the provision of patient care.

9347 15. Background Checks. The Systems shall include a process for conducting background checks,
9348 which may include but is not limited to reference checks, educational/ professional credentialing checks,
9349 and conviction and driver's records checks on applicants for full-time or part-time positions at the
9350 University, and for addressing situations where employees do not disclose a conviction on their
9351 application or otherwise falsify their application with regard to information concerning their
9352 education/professional credential and/or prior convictions.

9353 16. Other Employee Relations Policies and Procedures. The Systems shall include any other
9354 reasonable employee relations policies or procedures that the President, acting through the Executive
9355 Vice President and Chief Operating Officer, deems appropriate, which may include, but are not limited
9356 to, policies or procedures relating to orientation programs for new or re-employed University
9357 employees, an employee suggestion program, the responsibility of University employees for property
9358 placed in their charge, work breaks, inclement weather and emergencies, and employment outside the
9359 University.

9360 E. Leave and Release Time.

9361 The Systems shall include policies and procedures regarding leave for eligible employees. The 9362 Systems shall provide reasonable paid leave for purposes such as holidays, vacation, or other personal 9363 uses. The Systems may provide for release time for such matters as the donation of blood, participation 9364 in an employee assistance program and other appropriate employment-related matters. On or after the 9365 Effective Date of its initial Management Agreement with the Commonwealth, and until a new program is 9366 adopted by the appropriate authority, the University shall continue to provide leave and release time to 9367 Participating Covered Employees in accordance with the leave and release time policies and procedures 9368 applicable to each classification of employees prior to that Effective Date. On or after that Effective 9369 Date, the University may provide an alternative leave and release time system for salaried nonfaculty 9370 Participating Covered Employees.

9371 F. Equal Employment Opportunity, Nondiscrimination, Employment, and Separation.

9372 1. Equal Employment Opportunity and Nondiscrimination. The Systems shall contain policies and
9373 procedures to ensure that all aspects of human resources management, including the employment of
9374 University employees, meet all requirements of federal and state law, and of the relevant policies of the
9375 Board of Visitors, with regard to equal employment opportunity and nondiscrimination.

9376 Employment. The Systems shall include policies and procedures for the recruitment, selection and 9377 hiring of University employees that are based on merit and fitness, including where appropriate a 9378 requirement for job posting, interviews, pre-employment testing, pre-employment drug testing, reference 9379 checks and conviction record checks. On and after the Effective Date of its initial Management 9380 Agreement with the Commonwealth, the University shall post all salaried nonfaculty position vacancies 9381 through the University's job posting system, the Commonwealth's job posting system, and other external The Systems shall establish designated veterans' re-employment rights in 9382 *media* as appropriate. 9383 accordance with applicable law.

9384 In order to encourage employees to attain the highest level positions for which they are qualified,
9385 and to compensate employees for accepting positions of increased value and responsibility, the Systems
9386 shall include policies and procedures governing the promotion of employees, including the effect of
9387 promotion on an employee's compensation.

9388 On or after the Effective Date of the University's initial Management Agreement with the
9389 Commonwealth, all employees hired from other state agencies shall be Participating Covered
9390 Employees. University Academic Division and College Classified Employees who change jobs within the
9391 Academic Division or the College through a competitive employment process - i.e., promotion or
9392 transfer - shall have the choice of remaining a Classified Employee or becoming a Participating
9393 Covered Employee. If a Classified Employee elects to become a Participating Covered Employee, that
9394 decision shall be irrevocable.

9395 Notice of Separation. The Systems shall include policies and procedures requiring reasonable notice,
9396 where appropriate, of a decision either by the employee or by the University to separate the employee
9397 from the University in accordance with policies governing performance, conduct, or layoff.

**9398** *G. Information Systems.* 

9399 The University shall provide an electronic file transfer of information on all salaried University 9400 employees and shall continue to provide the Employee Position Reports to meet the human resources 9401 reporting requirements specified by law or by request of the Governor or the General Assembly, unless 9402 the University is specifically exempted from those requirements. The University shall conduct 9403 assessments to demonstrate its accountability for human resources practices that comply with laws and 9404 regulations. The Department of Human Resource Management and the University have entered into a 9405 Memorandum of Understanding, attached hereto as Attachment 3, which may be amended from time to time by agreement of the parties, regarding the specific data and reporting requirements. 9406 The 9407 University shall be accountable for ensuring the timeliness and integrity of the data transmitted to the

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9408 9409	Department of Human Resources Management. VII. CONTINUED APPLICABILITY OF OTHER PROVISIONS OF THE CODE OF VIRGINIA
9410	AND OTHER BOARD OF VISITORS' POLICIES AFFECTING UNIVERSITY PERSONNEL.
9411	On and after the Effective Date of its initial Management Agreement with the Commonwealth,
9412 9413	University employees shall be subject to the terms and conditions of the Act and the Management
9413 9414	Agreement between the Commonwealth and the University. Classified Employees shall continue to be subject to the human resources policies and exceptions to those policies adopted or approved by the
9415	Department of Human Resource Management.
9416	In addition, all University employees also shall remain subject to any other human resources policies
9417	adopted by the Board of Visitors applicable to University personnel unless University employees or a
9418	subset thereof are specifically exempted from those other human resources policies either by those other
9419	policies or by this Policy.
9420	
9421	ATTACHMENT 3
9422 9423	Mamorandum of Understanding
9423 9424	Memorandum of Understanding Between the University of Virginia and the
9425	Department of Human Resources Management Regarding
9426	The Reporting of Human Resources Management Data
9427	This Memorandum of Understanding, which may be amended from time to time by the agreement of
9428	all parties, is an attachment to the Policy Governing Human Resources for Participating Covered
9429	Employees and Other University Employees pursuant to the Restructured Higher Education Financial
9430	and Administrative Operations Act of 2005, and is hereby entered into between the University of
9431 9432	Virginia and the Department of Human Resource Management (DHRM) This document outlines the provisions for information management pertaining to human resources
9433	data, consistent with the objectives to enable DHRM to meet the Commonwealth's reporting
9434	requirements, to ensure compliance with relevant federal and state laws and regulations, and to do so
9435	through efficient and cost-effective methods.
9436	In lieu of data entry into the state's Personnel Management Information System (PMIS), data will be
9437	transmitted through an electronic file transfer to update DHRM's warehouse.
9438	The University will provide a flat file of designated personnel data. For "Classified Employees", the
9439 9440	data provided will match DHRM's data values for the designated fields. For salaried "Participating Covered Employees", the data provided will include the University's data values for the designated
9441	fields. The University will provide a data dictionary to DHRM. The file of designated data will be
9442	specifically described by an addendum to this Memorandum upon the agreement of the University and
9443	ĎHŘM.
9444	The University will provide a second flat file of salaried personnel actions for "Classified
9445	Employees" and salaried "Participating Covered Employees", such as promotions, separations, and
9446 9447	salary adjustments. The file of relevant personnel actions and designated data to be provided for each action will be specifically described by an addendum to this Memorandum upon the agreement of the
9448	University and DHRM.
9449	DHRM will accept the federal Affirmative Action Plan (AAP), including the adverse impact analyses
9450	of employment and compensation actions that are part of the AAP, as demonstration of the University's
9451	compliance with relevant federal and state employment laws and regulations.
9452	The University may key data into the Benefits Enrollment System or provide a batch file, or
9453 9454	employees may use Employee Direct (employee self service). For the self-administered health plans
9454 9455	provided by the University of Virginia Academic Division (agency 207) and Medical Center (agency 209), this section is not relevant.
9456	Other reports to be provided by the University include the following:
9457	Monthly Employee Position Report
9458	Annual report on salaried, wage, and contract employees
9459	The undersigned hereby agree to the provisions contained in the MOU.
9460	APPROVALS:
9461 9462	The University of Virginia:
9463	
9464	By:Date
9465 0466	Executive Vice President and Chief Operating Officer
9466 9467	Department of Human Resources Management:
9468	
9469	By:Date

9470	Director, Department of Human Resources Management
9471 9472	EXHIBIT R
9473 9474	MANAGEMENT AGREEMENT
9475	BETWEEN
9476	THE COMMONWEALTH OF VIRGINIA
9477	AND
9478	THE UNIVERSITY OF VIRGINIA PURSUANT TO
9479 9480	THE RESTRUCTURED HIGHER EDUCATION
9481	FINANCIAL AND ADMINISTRATIVE OPERATIONS
9482	ACT OF 2005
9483	
9484	POLICY GOVERNING
9485	FINANCIAL OPERATIONS AND MANAGEMENT
9486	THE DECTOD AND VICITODS OF THE UNIVERSITY OF VIDCINIA
9487 9488	THE RECTOR AND VISITORS OF THE UNIVERSITY OF VIRGINIA POLICY GOVERNING FINANCIAL OPERATIONS AND MANAGEMENT
9489	I. PREAMBLE.
9490	The Restructured Higher Education Financial and Administrative Operations Act (the "Act"), Chapter
9491	4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia, establishes by law a process for granting
9492	additional authority to institutions of higher education for financial operations and management, subject
9493 9494	to the adoption of policies by their governing boards and the approval of management agreements to be
9494 9495	negotiated with the Commonwealth. The following provisions of this Policy constitute the adopted Board of Visitors policies regarding
9496	the University of Virginia's financial operations and management.
9497	This Policy is intended to cover the authority that may be granted to the University pursuant to
9498	Subchapter 3 of the Act. Any other powers and authorities granted to the University pursuant to the
9499	Appropriation Act, or any other sections of the Code of Virginia, including other provisions of the Act
9500 9501	and the University's Enabling Legislation, are not affected by this Policy. In particular, other powers
9501 9502	and authorities granted to the Medical Center by law, to the extent they exceed those granted to the University pursuant to Subchapter 3 of the Act, are not affected by this Policy Statement.
9503	II. DEFINITIONS.
9504	As used in this policy, the following terms shall have the following meanings, unless the context
9505	requires otherwise:
9506	"Academic Division" means that part of the University known as State Agency 207.
9507 9508	"Act" means the Restructured Higher Education Financial and Administrative Operations Act, Chapter 4.10 (§ 23-38.88 et seq.) of Title 23 of the Code of Virginia.
9509	"Board of Visitors" or "Board" means the Rector and Board of Visitors of the University of Virginia.
9510	"College" means that part of the University operated as the University of Virginia's College at Wise,
9511	also known as State Agency 246.
9512	"Covered Institution" means, on or after the Effective Date of its initial Management Agreement with
9513 9514	the Commonwealth of Virginia, a public institution of higher education of the Commonwealth that has
9514 9515	entered into a Management Agreement with the Commonwealth to be governed by the provisions of Subchapter 3 of the Act.
9516	"Enabling Legislation" means those chapters, other than Chapter 4.10, of title 23 of the Code of
9517	Virginia, as amended, creating, continuing, or otherwise setting forth the powers, purposes, and
9518	missions of the University, and as provided in §§ 2.2-2817.2, 2.2-2905, 51.1-126.3, and 51.1-1100 in the
9519	case of the University of Virginia Medical Center.
9520 9521	"Effective Date" means the effective date of the initial Management Agreement between the University and the Commonwealth.
)521 )522	"Management Agreement" means the agreement required by subsection D of § 23-38.88 of the Act
9523	between the University and the Commonwealth of Virginia.
9524	"Medical Center" means that part of the University consisting of the University of Virginia Medical
9525	Center, known as State Agency 209, and related health care and health maintenance facilities.
9526	"State Tax Supported Debt" means bonds, notes or other obligations issued under Article X, Section $Q(x) = Q(x)$ or $Q(x)$ or $Q(x)$ and $Q(x)$ or $Q(x)$ or $Q(x)$ or $Q(x)$
9527 9528	9(a), 9(b), or 9(c), or 9(d), if the debt service payments are made or ultimately are to be made from general government funds, as defined in the December 20, 2004 Report to the Governor and General
)520 )520	Assembly of the Debt Canagity Advisory Committee or as that definition is amended from time to time

9529 Assembly of the Debt Capacity Advisory Committee or as that definition is amended from time to time.
9530 "University" means the University of Virginia, consisting of the Academic Division, the College, and

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9531 the Medical Center.

9532 III. SCOPE OF POLICY.

9533 This Policy applies to the University's responsibility for management, investment and stewardship of 9534 all its financial resources, including but not limited to, general, non-general and private funds. This 9535 responsibility includes maintaining an independent uniform system of accounting, financial reporting, 9536 and internal controls adequate to protect and account for the University's financial resources.

9537 The University of Virginia's College at Wise shall receive the benefits of this Policy as it is 9538 implemented by the University on behalf of the College at Wise, but the College at Wise shall not receive any additional independent financial operations and management authority as a result of this 9539 9540 Management Agreement beyond the independent financial operations and management authority that it had prior to the Effective Date of the University's initial Management Agreement with the Commonwealth or that it may be granted by law in the future. 9541 9542

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IV. BOARD OF VISITORS ACCOUNTABILITY AND DELEGATION OF AUTHORITY.

9544 The Board of Visitors of the University shall at all times be fully and ultimately accountable for the 9545 proper fulfillment of the duties and responsibilities set forth in, and for the appropriate implementation 9546 of, this Policy. Consistent with this full and ultimate accountability, however, the Board may, pursuant 9547 to its legally permissible procedures, specifically delegate either herein or by separate Board resolution 9548 the duties and responsibilities set forth in this Policy to a person or persons within the University, who, 9549 while continuing to be fully accountable for such duties and responsibilities, may further delegate the 9550 implementation of those duties and responsibilities pursuant to the University's usual delegation policies 9551 and procedures. 9552

# V. FINANCIAL MANAGEMENT AND REPORTING SYSTEM.

The President, acting through the Executive Vice President and Chief Operating Officer, shall 9553 9554 continue to be authorized by the Board to maintain existing and implement new policies governing the management of University financial resources. These policies shall continue to (i) ensure compliance 9555 with Generally Accepted Accounting Principles, (ii) ensure consistency with the current accounting 9556 9557 principles employed by the Commonwealth, including the use of fund accounting principles, with regard 9558 to the establishment of the underlying accounting records of the University and the allocation and 9559 utilization of resources within the accounting system, including the relevant guidance provided by the 9560 State Council of Higher Education for Virginia chart of accounts with regard to the allocation and 9561 proper use of funds from specific types of fund sources, (iii) provide adequate risk management and 9562 internal controls to protect and safeguard all financial resources, including moneys transferred to the 9563 University pursuant to a general fund appropriation, and ensure compliance with the requirements of 9564 the Appropriation Act.

9565 The financial management system shall continue to include a financial reporting system to satisfy 9566 both the requirements for inclusion into the Commonwealth's Comprehensive Annual Financial Report, 9567 as specified in the related State Comptroller's Directives, and the University's separately audited financial statements. To ensure observance of limitations and restrictions placed on the use of the 9568 9569 resources available to the University, the accounting and bookkeeping system of the University shall 9570 continue to be maintained in accordance with the principles prescribed for governmental organizations 9571 by the Governmental Accounting Standards Board.

In addition, the financial management system shall continue to provide financial reporting for the 9572 9573 President, acting through the Executive Vice President and Chief Operating Officer, and the Board of 9574 Visitors to enable them to provide adequate oversight of the financial operations of the University.

9575 Upon the Effective Date of the initial Management Agreement between the University and the 9576 Commonwealth, except for the recordation of daily revenue deposits of State funds as specified in Section VII below, the University shall not be required to record its financial transactions in the Commonwealth's Accounting and Reporting System ("CARS"), including the current monthly interfacing 9577 9578 9579 with CARS, or to record its financial transactions in any subsequent Commonwealth financial systems 9580 that replace CARS or are in addition to CARS, but shall have its own financial reporting system. The 9581 University's financial reporting system shall provide (i) summary monthly reports for State agencies 9582 including, but not limited to, the Department of Accounts, the Department of Planning and Budget, the 9583 Joint Legislative Audit and Review Commission, the Department of Medical Assistance Services, the 9584 Auditor of Public Accounts, and the State Council of Higher Education for Virginia, and for the 9585 Chairmen of the Senate Committee on Finance and the House Committee on Appropriations at a 9586 sufficient level of detail, on such schedule, and using such format that is compatible with the Commonwealth's accounting system, as may be requested by the requesting State agency, and (ii) such 9587 9588 other special reports as may be requested from time to time.

9589 VI. FINANCIAL MANAGEMENT POLICIES.

9590 The President, acting through the Executive Vice President and Chief Operating Officer, shall create 9591 and implement any and all financial management policies necessary to establish a financial management 9592 system with adequate risk management and internal control processes and procedures for the effective

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9593 protection and management of all University financial resources. Such policies will not address the 9594 underlying accounting principles and policies employed by the Commonwealth and the University, but 9595 rather will focus on the internal operations of the University's financial management. These policies 9596 shall include, but need not be limited to, the development of a tailored set of finance and accounting 9597 practices that seek to support the University's specific business and administrative operating 9598 environment in order to improve the efficiency and effectiveness of its business and administrative 9599 functions. In general, the system of independent financial management policies shall be guided by the 9600 general principles contained in the Commonwealth's Accounting Policies and Procedures such as 9601 establishing strong risk management and internal accounting controls to ensure University financial 9602 resources are properly safeguarded and that appropriate stewardship of public funds is obtained 9603 through management's oversight of the effective and efficient use of such funds in the performance of 9604 University programs.

9605 Upon the Effective Date of its initial Management Agreement with the Commonwealth, the University
9606 shall continue to follow the Commonwealth's accounting policies until such time as specific alternate
9607 policies can be developed, approved and implemented. Such alternate policies shall include applicable
9608 accountability measures and shall be submitted to the State Comptroller for review and comment before
9609 they are implemented by the University.

9610 VII. FINANCIAL RESOURCE RETENTION AND MANAGEMENT.

9611 Under § 23-38.104(A)(i) of the Act, subject to applicable accountability measures and audits, the
9612 University shall have the power and authority to manage all monies received by it. All State general
9613 funds to be allocated to the University shall remain subject to the appropriations process.

Pursuant to subsection C of § 23-9.6:1.01 of the Code of Virginia, the State Council of Higher Education for Virginia ("SCHEV") annually shall assess and certify to the Governor and General 9614 9615 9616 Assembly the degree to which each public institution of higher education of the Commonwealth has met 9617 the financial and administrative management and educational-related performance benchmarks called 9618 for by that subsection and approved as part of the Appropriation Act then in effect for the State goals and objectives set forth in subdivisions B 1 through B 11 of § 23-38.88 of the Act. Pursuant to 9619 9620 § 2.2-5005 of the Code of Virginia, beginning with the fiscal year that immediately follows the first full 9621 fiscal year for which the financial and administrative management and educational-related performance 9622 benchmarks described in § 23-9.6:1.01 are effective, as provided in a general Appropriation Act, and for 9623 all fiscal years thereafter, each public institution of higher education of the Commonwealth that (i) has 9624 been certified during the fiscal year by SCHEV as having met such institutional performance 9625 benchmarks and (ii) meets the conditions prescribed in subsection B of § 23-38.88, shall receive certain 9626 financial incentives, including interest on the tuition and fees and other non-general fund Educational 9627 and General Revenues deposited into the State Treasury by the public institution of higher education.

9628 Consistent with the prior paragraph, beginning with the fiscal year following the first fiscal year for
9629 which it has received such certification from SCHEV, the University is authorized to hold and invest
9630 tuition, Educational and General ("E&G") fees, research and sponsored program funds, auxiliary
9631 enterprise funds, and all other non-general fund revenues subject to the following requirements:

9632 i) The University shall deposit such funds in the State Treasury pursuant to the State process in 9633 place at the time of such deposit;

9634 ii) Such non-general funds deposited in the State Treasury shall be disbursed as provided in Section 9635 IX below;

9636 iii) The University shall remit to the State Comptroller quarterly and the State Comptroller shall 9637 hold in escrow all interest earned on the University's tuition and fees and other non-general fund 9638 Educational and General Revenues. Upon receipt of the required State Council of Higher Education for 9639 Virginia certification that the University has met such institutional performance benchmarks and the 9640 conditions prescribed in subsection B of § 23-38.88, the Governor shall include in the next budget bill a 9641 non-general fund appropriation, payable no later than July 1 of the immediately following fiscal year, 9642 equivalent to the amount deposited in the escrow account as the financial incentive provided in 9643 subdivision 1 of § 2.2-5005, after which time the University may expend the funds for purposes related 9644 to its mission. If public institutions of higher education of the Commonwealth are permitted, or the 9645 University in particular is permitted, by the Appropriation Act or other law to retain or be paid the 9646 interest the Commonwealth would have earned on sponsored programs and research funds, then this 9647 paragraph shall not apply to such interest on such funds, and such interest shall not be held in escrow.

9648 iv) If in any given year the University does not receive the certification from the State Council of
9649 Higher Education for Virginia that it has met for that year the institutional benchmarks called for by
9650 subsection C of § 23-9.6:1.01 and approved in the then-current Appropriation Act, the Comptroller shall
9651 transfer to the general fund the balance in the escrow account as of June 30 of that year.

9652 v) Beginning on the effective date of its initial Management Agreement with the University until the 9653 beginning of the first fiscal year following the fiscal year for which it has received the required 9654 certification from SCHEV, the University shall continue to deposit tuition and all other non-general 9655 funds with the State Treasurer by the same process that it would have been required to use if it had not 9656 entered into a Management Agreement with the Commonwealth.

9657 On the first business day of the first fiscal year following the fiscal year for which it has vi) 9658 received the required certification from SCHEV, the University may draw down all cash balances held 9659 by the State Treasurer on behalf of the University related to tuition, E&G fees, research and sponsored 9660 programs, auxiliary enterprises, and all other non-general fund revenues.

9661 vii) The Commonwealth shall retain all funds related to general fund appropriations, but shall pay 9662 these funds to the University as specified in Section IX below.

The University also shall have sum sufficient appropriation authority for all non-general funds as 9663 9664 approved by the Governor and the General Assembly in the Commonwealth's biennial appropriations process, and shall report to the Department of Planning and Budget (i) its estimate of the non-general 9665 9666 fund revenues for the sum sufficient appropriation to be included in the biennial Budget Bill for each of the two years in the next biennium by November 1 of each odd numbered year and the estimate to be 9667 9668 included in the Budget Bill for the first and second year of the then-current biennium by November 1 of 9669 each even numbered year, and (ii) report its actual non-general fund revenues for each fiscal year to 9670 the Department of Planning and Budget by July 31 of the subsequent fiscal year.

The Board of Visitors shall retain the authority to establish tuition, fee, room, board, and other 9671 9672 charges, with appropriate commitment provided to need-based grant aid for middle- and lower-income 9673 undergraduate Virginians. Except as provided otherwise in the Appropriation Act then in effect, it is the 9674 intent of the Commonwealth and the University that the University shall be exempt from the revenue 9675 restrictions in the general provisions of the Appropriation Act related to non-general funds. In addition, unless prohibited by the Appropriation Act then in effect, it is the intent of the Commonwealth and the 9676 University that the University shall be entitled to retain non-general fund savings generated from changes in Commonwealth rates and charges, including but not limited to health, life, and disability 9677 9678 9679 insurance rates, retirement contribution rates, telecommunications charges, and utility rates, rather than reverting such savings back to the Commonwealth. This financial resource policy assists the University 9680 9681 by providing the framework for retaining and managing non-general funds, for the receipt of general 9682 funds, and for the use and stewardship of all these funds.

The President, acting through the Executive Vice President and Chief Operating Officer, shall 9683 9684 continue to provide oversight of the University's cash management system which is the framework for the retention of non-general funds. The Internal Audit Department of the University shall periodically 9685 9686 audit the University's cash management system in accordance with appropriate risk assessment models 9687 and make reports to the Audit and Compliance Committee of the Board of Visitors. Additional oversight 9688 shall continue to be provided through the annual audit and assessment of internal controls performed by 9689 the Auditor of Public Accounts.

9690 For the receipt of general and non-general funds, the University shall conform to the Security for 9691 Public Deposits Act, Chapter 44 (§ 2.2-4400 et seq.) of Title 2.2 of the Code of Virginia as it currently 9692 exists and from time to time may be amended. 9693

VIII. ACCOUNTS RECEIVABLE MANAGEMENT AND COLLECTION.

9694 The President, through the Executive Vice President and Chief Operating Officer, shall continue to 9695 be authorized to create and implement any and all Accounts Receivable Management and Collection 9696 policies as part of a system for the management of University financial resources. The policies shall be 9697 guided by the requirements of the Virginia Debt Collection Act, Chapter 48 (§ 2.2-4800 et seq.) of the 9698 Code of Virginia such that the University shall take all appropriate and cost effective actions to 9699 aggressively collect accounts receivable in a timely manner.

9700 These shall include, but not be limited to, establishing the criteria for granting credit to University 9701 customers; establishing the nature and timing of collection procedures within the above general 9702 principles; and the independent authority to select and contract with collection agencies and, after 9703 consultation with the Office of the Attorney General, private attorneys as needed to perform any and all 9704 collection activities for all University accounts receivable such as reporting delinquent accounts to 9705 credit bureaus, obtaining judgments, garnishments, and liens against such debtors, and other actions. In 9706 accordance with sound collection activities, the University shall continue to utilize the Commonwealth's 9707 Debt Set-Off Collection Programs, shall develop procedures acceptable to the Tax Commissioner and 9708 the State Comptroller to implement such Programs, and shall provide a quarterly summary report of 9709 receivables to the Department of Accounts in accordance with the reporting procedures established 9710 pursuant to the Virginia Debt Collection Act.

9711 IX. DISBURSEMENT MANAGEMENT.

9712 The President, acting through the Executive Vice President and Chief Operating Officer, shall 9713 continue to be authorized to create and implement any and all disbursement policies as part of a system 9714 for the management of University financial resources. The disbursement management policies shall 9715 continue to define the appropriate and reasonable uses of all funds, from whatever source derived, in

9716 the execution of the University's operations. These policies also shall continue to address the timing of 9717 appropriate and reasonable disbursements consistent with the Prompt Payment Act, and the 9718 appropriateness of certain goods or services relative to the University's mission, including travel-related 9719 Further, the University's disbursement policy shall continue to provide for the disbursements. 9720 mechanisms by which payments are made including the use of charge cards, warrants, and electronic 9721 payments. Since the University no longer will interface to the CARS system or any replacement for the 9722 CARS system for disbursements, the University shall establish its own mechanisms for electronic 9723 payments to vendors through Electronic Data Interchange ("EDI") or similar process and payments to 9724 the Commonwealth's Debt Set-Off Collection Programs.

**9725** Beginning with the fiscal year after the first fiscal year for which it first receives the required **9726** certification from SCHEV, the University may draw down its general fund appropriations (subject to **9727** available cash) and tuition and E&G fees and other non-general fund revenues from the State Treasury.

9728 Such funds shall be available to the University for disbursement as provided in the then-current rules of
9729 the Automated Clearing House ("ACH") Network. The draw down of funds may be initiated in
9730 accordance with the following schedule:

9731 i) the University may draw down one-twenty-fourth (1/24) of its annual general fund appropriation
9732 for Educational and General programs on the first and fifteenth days of each month, and up to 50
9733 percent of its annual general fund appropriation for Student Financial Assistance on or after September
9734 1 of each year with the remaining 50 percent to be drawn on or after February 1 of each year in order
9735 to meet student obligations;

9736 *ii)* the University may draw down the sum of all tuition and E&G fees and all other non-general revenues deposited to the State Treasury each day on the same business day they were deposited; and

9738 iii) the University anticipates that expenditures could exceed available revenues from time to time
9739 during the year if the above disbursement schedule is used. When the University projects a cash deficit
9740 is likely in activities supported by general fund appropriations, the University may make a request to the
9741 State Comptroller for an early draw on its appropriated general funds deposited in the State Treasury,
9742 in a form and within a timeframe agreeable to the parties, in order to cover expenditures.

9743 These disbursement policies shall authorize the President, acting through the Executive Vice 9744 President and Chief Operating Officer, to independently select, engage, and contract for such 9745 consultants, accountants, and financial experts, and other such providers of expert advice and 9746 consultation, and, after consultation with the Office of the Attorney General, private attorneys, as may 9747 be necessary or desirable in his or her discretion. The policies also shall continue to include the ability 9748 to locally manage and administer the Commonwealth's credit card and cost recovery programs related 9749 to disbursements, subject to any restrictions contained in the Commonwealth's contracts governing those 9750 programs, provided that the University shall submit the credit card and cost recovery aspects of its 9751 financial and operations policies to the State Comptroller for review and comment prior to implementing 9752 those aspects of those policies. The disbursement policies shall ensure that adequate risk management 9753 and internal control procedures shall be maintained over previously decentralized processes for public 9754 records, payroll, and non-payroll disbursements. The University shall continue to provide summary 9755 quarterly prompt payment reports to the Department of Accounts in accordance with the reporting 9756 procedures established pursuant to the Prompt Payment Act.

9757 The University's disbursement policies shall be guided by the principles of the Commonwealth's policies as included in the Commonwealth's Accounting Policy and Procedures Manual. Upon the Effective Date of its initial Management Agreement with the Commonwealth, the University shall continue to follow the Commonwealth's disbursement policies until such time as specific alternative policies can be developed, approved and implemented. Such alternate policies shall be submitted to the 9762 State Comptroller for review and comment prior to their implementation by the University.

9763 X. DEBT MANAGEMENT.

**9764** The President, acting through the Executive Vice President and Chief Operating Officer, shall **9765** continue to be authorized to create and implement any and all debt management policies as part of a system for the management of University financial resources.

9767 Pursuant to § 23-38.108(B) of the Act, the University shall have the authority to issue bonds, notes, 9768 or other obligations that do not constitute State Tax Supported Debt, as determined by the Treasury 9769 Board, and that are consistent with debt capacity and management policies and guidelines established 9770 by its Board of Visitors, without obtaining the consent of any legislative body, elected official, 9771 commission, board, bureau, or agency of the Commonwealth or of any political subdivision, and without 9772 any proceedings or conditions other than those specifically required by Subchapter 3 of the Act; 9773 provided that, the University shall notify the Treasurer of Virginia of its intention to issue bonds 9774 pursuant to this Policy at the time it adopts the bond issuance planning schedule for those bonds. Any 9775 new or revised debt capacity and management policy shall be submitted to the Treasurer of Virginia for 9776 review and comment prior to its adoption by the University.

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9777 The University recognizes that there are numerous types of financing structures and funding sources 9778 available each with specific benefits, risks, and costs. All potential funding sources shall be reviewed by 9779 the President, acting through the Executive Vice President and Chief Operating Officer, within the 9780 context of the overall portfolio to ensure that any financial product or structure is consistent with the 9781 University's objectives. Regardless of the financing structure(s) utilized, the President, acting through 9782 the Executive Vice President and Chief Operating Officer, shall obtain sufficient documentation to gain 9783 a full understanding of the transaction, including (i) the identification of potential risks and benefits, 9784 and (ii) an analysis of the impact on University creditworthiness and debt capacity. All such debt or financial products issued pursuant to the provisions of §§ 23.38-107 and 23.38-108 of the Act shall be 9785 authorized by resolution of the Board, providing that they do not constitute State Tax Supported Debt. 9786

9787 The University currently has established guidelines relating to the total permissible amount of outstanding debt by monitoring University-wide ratios that measure debt compared to University balance-sheet resources and annual debt service burden. These measures are monitored and reviewed 9788 9789 9790 regularly in light of the University's current strategic initiatives and expected debt requirements. The 9791 Board of Visitors shall periodically review and approve the University's debt capacity and debt 9792 management guidelines. Any change in the current guidelines shall be submitted to the Treasurer of 9793 Virginia for review and comment prior to their adoption by the University.

9794 XI. INVESTMENT POLICY.

9795 It is the policy of the University to invest its operating and reserve funds solely in the interest of the 9796 University and in a manner that will provide the highest investment return with the maximum security 9797 while meeting daily cash flow demands and conforming to the Investment of Public Funds Act 9798 (§ 2.2-4500 et seq. of the Code of Virginia). Investments shall be made with the care, skill, prudence 9799 and diligence under the circumstances then prevailing that a prudent person acting in a like capacity 9800 and familiar with such matters would use in the conduct of an enterprise of a like character and with 9801 like aims.

9802 Endowment investments shall be invested and managed in accordance with the Uniform Management 9803 of Institutional Funds Act, §§ 55-268.1 through 55-268.10, and § 23-76.1 of the Code of Virginia.

9804 The Board of Visitors shall periodically review and approve the investment guidelines governing the 9805 University's operating and reserve funds. 9806

XII. INSURANCE AND RISK MANAGEMENT.

9807 By July 1 of each odd-numbered year, the University shall inform the Secretary of Finance of any 9808 intent during the next biennium to withdraw from any insurance or risk management program made 9809 available to the University through the Commonwealth's Division of Risk Management and in which the 9810 University is then participating, to enable the Commonwealth to complete an adverse selection analysis 9811 of any such decision and to determine the additional costs to the Commonwealth that would result from 9812 any such withdrawal. If upon notice of such additional costs to the Commonwealth, the University 9813 proceeds to withdraw from the insurance or risk management program, the University shall reimburse 9814 the Commonwealth for all such additional costs attributable to such withdrawal, as determined by the 9815 Commonwealth's actuaries. Such payment shall be made in a manner agreeable to both the University 9816 and the Commonwealth.

9817 4. That the provisions of the first, second, and third enactments of this Act shall supersede the 9818 terms of any management agreement between the Commonwealth and Virginia Polytechnic 9819 Institute and State University, The College of William and Mary in Virginia, and The University 9820 of Virginia, respectively, that was entered into prior to January 1, 2006. Any such management agreement entered into prior to January 1, 2006, shall be deemed incorporated into this Act. 9821

9822 5. That the provisions of the first, second, and third enactments of this Act shall expire at 9823 midnight on June 30, 2010. The expiration of such enactments shall automatically result in the expiration of the provisions of any management agreement between the Commonwealth and Virginia Polytechnic Institute and State University, The College of William and Mary in Virginia, 9824 9825 9826 and The University of Virginia, respectively, which was entered into prior to January 1, 2006, and 9827 incorporated into this Act.