2006 SESSION

ENROLLED

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

An Act to amend and reenact §§ 2.2-3705.6, 15.2-2160, 56-265.4:4, 56-466.1, and 56-502 of the Code
of Virginia, to amend the Code of Virginia by adding in Chapter 21 of Title 15.2 an article
numbered 1.2, consisting of sections numbered 15.2-2108.19 through 15.2-2108.31, and to repeal
§ 15.2-2108 of the Code of Virginia, relating to licensing and regulation of cable television systems.

[H 1404]

Approved

8 Be it enacted by the General Assembly of Virginia:

9 1. That §§ 2.2-3705.6, 15.2-2160, 56-265.4:4, 56-466.1, and 56-502 of the Code of Virginia are 10 amended and reenacted, that the Code of Virginia is amended by adding in Chapter 21 of Title 11 15.2 an article numbered 1.2, consisting of sections numbered 15.2-2108.19 through 15.2-2108.31, 12 as follows:

§ 2.2-3705.6. Exclusions to application of chapter; proprietary records and trade secrets.

14 The following records are excluded from the provisions of this chapter but may be disclosed by the custodian in his discretion, except where such disclosure is prohibited by law:

16 1. Proprietary information gathered by or for the Virginia Port Authority as provided in § 62.1-132.417 or 62.1-134.1.

18 2. Financial statements not publicly available filed with applications for industrial development19 financings in accordance with Chapter 49 (§ 15.2-4900 et seq.) of Title 15.2.

3. Confidential proprietary records, voluntarily provided by private business pursuant to a promise of
confidentiality from the Department of Business Assistance, the Virginia Economic Development
Partnership, the Virginia Tourism Authority, or local or regional industrial or economic development
authorities or organizations, used by the Department, the Partnership, the Authority, or such entities for
business, trade and tourism development; and memoranda, working papers or other records related to
businesses that are considering locating or expanding in Virginia, prepared by such entities, where
competition or bargaining is involved and where, if such records are made public, the financial interest
of the governmental unit would be adversely affected.

4. Information that was filed as confidential under the Toxic Substances Information Act (§ 32.1-239 et seq.), as such Act existed prior to July 1, 1992.

5. Fisheries data that would permit identification of any person or vessel, except when required by court order as specified in § 28.2-204.

6. Confidential financial statements, balance sheets, trade secrets, and revenue and cost projections
provided to the Department of Rail and Public Transportation, provided such information is exempt
under the federal Freedom of Information Act or the federal Interstate Commerce Act or other laws
administered by the Surface Transportation Board or the Federal Railroad Administration with respect to
data provided in confidence to the Surface Transportation Board and the Federal Railroad
Administration.

7. Confidential proprietary records related to inventory and sales, voluntarily provided by private
 energy suppliers to the Department of Mines, Minerals and Energy, used by that Department for energy
 contingency planning purposes or for developing consolidated statistical information on energy supplies.

8. Confidential proprietary information furnished to the Board of Medical Assistance Services or the
Medicaid Prior Authorization Advisory Committee pursuant to Article 4 (§ 32.1-331.12 et seq.) of
Chapter 10 of Title 32.1.

44 9. Proprietary, commercial or financial information, balance sheets, trade secrets, and revenue and 45 cost projections provided by a private transportation business to the Virginia Department of Transportation and the Department of Rail and Public Transportation for the purpose of conducting 46 47 transportation studies needed to obtain grants or other financial assistance under the Transportation Equity Act for the 21st Century (P.L. 105-178) for transportation projects, provided such information is 48 exempt under the federal Freedom of Information Act or the federal Interstate Commerce Act or other 49 50 laws administered by the Surface Transportation Board or the Federal Railroad Administration with respect to data provided in confidence to the Surface Transportation Board and the Federal Railroad 51 Administration. However, the exemption provided by this subdivision shall not apply to any wholly 52 53 owned subsidiary of a public body.

54 10. Confidential information designated as provided in subsection D of § 2.2-4342 as trade secrets or
55 proprietary information by any person who has submitted to a public body an application for
56 prequalification to bid on public construction projects in accordance with subsection B of § 2.2-4317.

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57 11. Confidential proprietary records that are voluntarily provided by a private entity pursuant to a proposal filed with a public entity or an affected local jurisdiction under the Public-Private Transportation Act of 1995 (§ 56-556 et seq.) or the Public-Private Education Facilities and Infrastructure Act of 2002 (§ 56-575.1 et seq.), pursuant to a promise of confidentiality from the 58 59 60 61 responsible public entity or affected local jurisdiction, used by the responsible public entity or affected 62 local jurisdiction for purposes related to the development of a qualifying transportation facility or 63 qualifying project; and memoranda, working papers or other records related to proposals filed under the 64 Public-Private Transportation Act of 1995 or the Public-Private Education Facilities and Infrastructure 65 Act of 2002, where, if such records were made public, the financial interest of the public or private 66 entity involved with such proposal or the process of competition or bargaining would be adversely 67 affected. In order for confidential proprietary information to be excluded from the provisions of this chapter, the private entity shall (i) invoke such exclusion upon submission of the data or other materials **68** for which protection from disclosure is sought, (ii) identify the data or other materials for which 69 protection is sought, and (iii) state the reasons why protection is necessary. For the purposes of this subdivision, the terms "affected local jurisdiction," "public entity" and "private entity" shall be defined as they are defined in the Public-Private Transportation Act of 1995 or in the Public-Private Education 70 71 72 73 Facilities and Infrastructure Act of 2002. However, nothing in this subdivision shall be construed to 74 prohibit the release of procurement records as required by § 56-573.1 or 56-575.16. Procurement records 75 shall not be interpreted to include proprietary, commercial or financial information, balance sheets, 76 financial statements, or trade secrets that may be provided by the private entity as evidence of its 77 qualifications.

78 12. Confidential proprietary information or trade secrets, not publicly available, provided by a private person or entity to the Virginia Resources Authority or to a fund administered in connection with financial assistance rendered or to be rendered by the Virginia Resources Authority where, if such information were made public, the financial interest of the private person or entity would be adversely affected, and, after June 30, 1997, where such information was provided pursuant to a promise of confidentiality.

84 13. Confidential proprietary records that are provided by a franchisee under <u>§ 15.2-2108</u> Article 1.2 85 (§ 15.2-2108.19 et seq.) of Chapter 21 of Title 15.2 of the Code of Virginia, to its franchising authority pursuant to a promise of confidentiality from the franchising authority that relates to the franchisee's 86 87 potential provision of new services, adoption of new technologies or implementation of improvements, 88 where such new services, technologies or improvements have not been implemented by the franchisee on 89 a nonexperimental scale in the franchise area, and where, if such records were made public, the 90 competitive advantage or financial interests of the franchisee would be adversely affected. In order for 91 confidential proprietary information to be excluded from the provisions of this chapter, the franchisee 92 shall (i) invoke such exclusion upon submission of the data or other materials for which protection from 93 disclosure is sought, (ii) identify the data or other materials for which protection is sought, and (iii) state 94 the reason why protection is necessary.

95 14. Documents and other information of a proprietary nature furnished by a supplier of charitable gaming supplies to the Department of Charitable Gaming pursuant to subsection E of § 18.2-340.34.

97 15. Records and reports related to Virginia apple producer sales provided to the Virginia State Apple98 Board pursuant to §§ 3.1-622 and 3.1-624.

99 16. Trade secrets, as defined in the Uniform Trade Secrets Act (§ 59.1-336 et seq.) of Title 59.1,
100 submitted by CMRS providers as defined in § 56-484.12 to the Wireless Carrier E-911 Cost Recovery
101 Subcommittee created pursuant to § 56-484.15, relating to the provision of wireless E-911 service.

102 17. Records submitted as a grant application, or accompanying a grant application, to the 103 Commonwealth Health Research Board pursuant to Chapter 22 (§ 23-277 et seq.) of Title 23 to the 104 extent such records contain proprietary business or research-related information produced or collected by 105 the applicant in the conduct of or as a result of study or research on medical, rehabilitative, scientific, 106 technical or scholarly issues, when such information has not been publicly released, published, 107 copyrighted or patented, if the disclosure of such information would be harmful to the competitive 108 position of the applicant.

109 18. Confidential proprietary records and trade secrets developed and held by a local public body (i) 110 providing telecommunication services pursuant to § 56-265.4:4 and (ii) providing cable television 111 services pursuant to Article 1.1 (§ 15.2-2108.2 et seq.) of Chapter 2 21 of Title 15.2, to the extent that 112 disclosure of such records would be harmful to the competitive position of the locality. In order for 113 confidential proprietary information or trade secrets to be excluded from the provisions of this chapter, 114 the locality in writing shall (i) invoke the protections of this subdivision, (ii) identify with specificity the 115 records or portions thereof for which protection is sought, and (iii) state the reasons why protection is 116 necessary.

117 19. Confidential proprietary records and trade secrets developed by or for a local authority created in

118 accordance with the Virginia Wireless Service Authorities Act (§ 15.2-5431.1 et seq.) to provide 119 qualifying communications services as authorized by Article 5.1 (§ 56-484.7:1 et seq.) of Chapter 15 of 120 Title 56, where disclosure of such information would be harmful to the competitive position of the 121 authority, except that records required to be maintained in accordance with § 15.2-2160 shall be 122 released.

123 124

Article 1.2.

Licensing and Regulation of Cable Television Systems.

125 § 15.2-2108.19. Definitions.

126 As used in this article:

127 "Act" means the Communications Act of 1934.

128 "Affiliate", in relation to any person, means another person who owns or controls, is owned or 129 controlled by, or is under common ownership or control with, such person.

130 "Basic service tier" means the service tier that includes (i) the retransmission of local television
 131 broadcast channels and (ii) public, educational, and governmental channels required to be carried in
 132 the basic tier.

"Cable operator" means any person or group of persons that (i) provides cable service over a cable
system and directly or through one or more affiliates owns a significant interest in such cable system or
(ii) otherwise controls or is responsible for, through any arrangement, the management and operation of
a cable system. Cable operator does not include a provider of wireless or direct-to-home satellite
transmission service.

138 "Cable service" means the one-way transmission to subscribers of (i) video programming or (ii)
139 other programming service, and subscriber interaction, if any, which is required for the selection or use
140 of such video programming or other programming service. Cable service does not include any video
141 programming provided by a commercial mobile service provider defined in 47 U.S.C. § 332(d).

142 'Cable system" or "cable television system" means any facility consisting of a set of closed 143 transmission paths and associated signal generation, reception, and control equipment that is designed to provide cable service that includes video programming and that is provided to multiple subscribers 144 145 within a community, except that such definition shall not include (i) a system that serves fewer than 20 146 subscribers; (ii) a facility that serves only to retransmit the television signals of one or more television 147 broadcast stations; (iii) a facility that serves only subscribers without using any public right-of-way; (iv) 148 a facility of a common carrier that is subject, in whole or in part, to the provisions of Title II of the Communications Act of 1934, 47 U.S.C. § 201 et seq., except that such facility shall be considered a 149 150 cable system to the extent such facility is used in the transmission of video programming directly to 151 subscribers, unless the extent of such use is solely to provide interactive on-demand services; (v) any 152 facilities of any electric utility used solely for operating its electric systems; (vi) any portion of a system 153 that serves fewer than 50 subscribers in any locality, where such portion is a part of a larger system 154 franchised in an adjacent locality; or (vii) an open video system that complies with § 653 of Title VI of the Communications Act of 1934, as amended, 47 U.S.C. § 573. "Certificated provider of telecommunications services" means a person holding a certificate issued by 155

156 "Certificated provider of telecommunications services" means a person holding a certificate issued by
 157 the State Corporation Commission to provide local exchange telephone service.

158 "Franchise" means an initial authorization, or renewal thereof, issued by a franchising authority, 159 including a locality or the Commonwealth Transportation Board, whether such authorization is 160 designated as a franchise, permit, license, resolution, contract, certificate, agreement, or otherwise, that 161 authorizes the construction or operation of a cable system, a telecommunications system, or other facility in the public rights-of-way. A negotiated cable franchise is granted by a locality after 162 negotiation with an applicant pursuant to § 15.2-2108.20. An ordinance cable franchise is granted by a 163 locality when an applicant provides notice pursuant to § 15.2-2108.21 that it will provide cable service 164 165 in the locality.

"Force majeure" means an event or events reasonably beyond the ability of cable operator to
anticipate and control. "Force majeure" includes, but is not limited to, acts of God, incidences of
terrorism, war or riots, labor strikes or civil disturbances, floods, earthquakes, fire, explosions,
epidemics, hurricanes, tornadoes, governmental actions and restrictions, work delays caused by waiting
for utility providers to service or monitor or provide access to utility poles to which cable operator's
facilities are attached or to be attached or conduits in which cable operator's facilities are located or to
be located, and unavailability of materials or qualified labor to perform the work necessary.

"Gross revenue" means all revenue, as determined in accordance with generally accepted accounting
principles, that is actually received by the cable operator and derived from the operation of the cable
system to provide cable services in the franchise area; however, in an ordinance cable franchise "gross
revenue" shall not include: (i) refunds or rebates made to subscribers or other third parties; (ii) any
revenue which is received from the sale of merchandise over home shopping channels carried on the
cable system, but not including revenue received from home shopping channels for the use of the cable

179 service to sell merchandise; (iii) any tax, fee, or charge collected by the cable operator and remitted to 180 a governmental entity or its agent or designee, including without limitation a local public access or 181 education group; (iv) program launch fees; (v) directory or Internet advertising revenue including, but 182 not limited to, yellow page, white page, banner advertisement, and electronic publishing; (vi) a sale of 183 cable service for resale or for use as a component part of or for the integration into cable services to 184 be resold in the ordinary course of business, when the reseller is required to pay or collect franchise 185 fees or similar fees on the resale of the cable service; (vii) revenues received by any affiliate or any 186 other person in exchange for supplying goods or services used by the cable operator to provide cable 187 service; and (viii) revenue derived from services classified as noncable services under federal law, 188 including, without limitation, revenue derived from telecommunications services and information 189 services, and any other revenues attributed by the cable operator to noncable services in accordance with rules, regulations, standards, or orders of the Federal Communications Commission. 190

"Interactive on-demand services" means a service providing video programming to subscribers over 191 192 switched networks on an on-demand, point-to-point basis, but does not include services providing video 193 programming prescheduled by the programming provider. 194

Ordinance" includes a resolution.

195 "Transfer" means any transaction in which (i) an ownership or other interest in the cable operator is 196 transferred, directly or indirectly, from one person or group of persons to another person or group of 197 persons, so that majority control of the cable operator is transferred; or (ii) the rights and obligations 198 held by the cable operator under the cable franchise granted under this article are transferred or 199 assigned to another person or group of persons. However, notwithstanding clauses (i) and (ii) of the 200 preceding sentence, a transfer of the cable franchise shall not include (a) transfer of an ownership or 201 other interest in the cable operator to the parent of the cable operator or to another affiliate of the 202 cable operator; (b) transfer of an interest in the cable franchise granted under this article or the rights held by the cable operator under the cable franchise granted under this article to the parent of the 203 204 cable operator or to another affiliate of the cable operator; (c) any action that is the result of a merger 205 of the parent of the cable operator; (d) any action that is the result of a merger of another affiliate of 206 the cable operator; or (e) a transfer in trust, by mortgage, or by assignment of any rights, title, or 207 interest of the cable operator in the cable franchise or the system used to provide cable in order to 208 secure indebtedness.

209 "Video programming" means programming provided by, or generally considered comparable to, 210 programming provided by a television broadcast station.

211 All terms used herein, unless otherwise defined, shall have the same meaning as set forth in Title VI 212 of the Communications Act of 1934, 47 U.S.C. § 521 et seq. In addition, references in this article to any 213 federal law shall include amendments thereto as are enacted from time-to-time. 214

§ 15.2-2108.20. Authority to grant negotiated cable franchises and regulate cable systems.

A. A locality may grant a negotiated cable franchise in accordance with Title VI of the Communications Act of 1934, as amended, 47 U.S.C. § 521 et seq., and this chapter. 215 216

217 B. A locality may, by ordinance, exercise all regulatory powers over cable systems granted by the Communications Act of 1934, except as limited by this article. These regulatory powers shall include the 218 219 authority: (i) to enforce customer service standards in accordance with the Act; (ii) to enforce more 220 stringent standards as agreed upon by the cable operator through the terms of a negotiated cable 221 franchise; and (iii) to regulate the rates for basic cable service in accordance with the Act. A locality, 222 however, shall not regulate cable operators, cable systems, or other facilities used to provide video 223 programming through the adoption of ordinances or regulations (a) that are more onerous than 224 ordinances or regulations adopted for existing cable operators; (b) that unreasonably prejudice or 225 disadvantage any cable operator, whether existing or new; or (c) that are inconsistent with any 226 provision of federal law or this article. 227

§ 15.2-2108.21. Ordinance cable franchises.

228 A. This section shall govern the procedures by which a locality may grant ordinance cable 229 franchises.

230 B. An ordinance cable franchise, which shall have a term of 15 years, may be requested by (i) a 231 certificated provider of telecommunications services with previous consent to use the public 232 rights-of-way in a locality through a franchise; (ii) a certificated provider of telecommunications 233 services that lacked previous consent to provide cable service in a locality but provided 234 telecommunications services over facilities leased from an entity having previous consent to use of the 235 public rights-of-way in such locality through a franchise; or (iii) a cable operator with previous consent 236 to use the public rights-of-way to provide cable service in a locality through a franchise and who seeks 237 to renew its existing cable franchise pursuant to § 15.2-2108.30 as an ordinance cable franchise. A 238 cable operator with previous consent to use the public rights-of-way to provide cable service in a locality through a franchise may opt into the new terms of an ordinance cable franchise under 239

240 § 15.2-2108.26.

C. In order to obtain an ordinance cable franchise, an applicant shall first file with the chief 241 242 administrative officer of the locality from which it seeks to receive such ordinance cable franchise a 243 request to negotiate the terms and conditions of a negotiated cable franchise under § 15.2-2108.20. An 244 applicant shall request and make itself available to participate in cable franchise negotiations with the 245 locality from which it seeks to receive negotiated cable franchise at least 45 calendar days prior to 246 filing a notice electing an ordinance cable franchise; this prerequisite shall not be applicable if a 247 locality refuses to engage in negotiations at the request of an applicant or if the applicant already holds 248 a negotiated cable franchise from the locality. Thereafter, an applicant, through its president or chief 249 executive officer, shall file notice with the locality that it elects to receive an ordinance cable franchise 250 at least 30 days prior to offering cable in such locality. The notice shall be accompanied by a map or a 251 boundary description showing (i) the initial service area in which the cable operator intends to provide 252 cable service in the locality within the three-year period required for an initial service area and (ii) the 253 area in the locality in which the cable operator has its telephone facilities. The map or boundary 254 description of the initial service areas may be amended by the cable operator by filing with the locality 255 a new map or boundary description of the initial service area.

256 D. The cable operator shall assure that access to cable services is not denied to any group of 257 potential residential cable subscribers because of the income of the residents of the local area in which 258 such group resides. The local franchising authority shall have the right to monitor and inspect the 259 deployment of cable services and the cable operator shall submit semiannual progress reports detailing 260 the current provision of cable services in accordance with the deployment schedule and its new service 261 area plans for the next six months. The failure to correct or remedy any material deficiencies shall be 262 subject to the same remedies as contained in the cable television franchise of the existing cable operator 263 as that franchise existed at the time of the grant of the ordinance franchise.

E. The locality from which the applicant seeks to receive an ordinance cable franchise shall adopt
any ordinance requiring adoption under this article within 120 days of the applicant filing the notice
required in subsection C. Any ordinance adopted under this section that relates to a cable operator's
provision of cable service shall apply to such cable operator retroactively to the date on which the
cable operator began to offer cable service in the locality pursuant to this article.

F. Notice of any ordinance that requires a public hearing shall be advertised once a week for two
successive weeks in a newspaper having general circulation in the locality. The advertisement shall
include a statement that a copy of the full text of the ordinance is on file in the office of the clerk of the
locality. All costs of such advertising shall be assessed against the operator or applicant.

273 G. If the governing body of any town adopts an ordinance pursuant to the provisions of this article, such town shall not be subject to any ordinance adopted by the county within which such town lies.

275 § 15.2-2108.22. Regulation of fees, rates and services; penalties.

Upon receiving a notice requesting an ordinance cable franchise pursuant to § 15.2-2108.21, a
locality shall adopt or maintain one or more ordinances that govern a cable operator who provides
cable service under an ordinance cable franchise. The requirements of any specific provision in any
such ordinance shall not exceed the requirements imposed in the same provision, if any, in any existing
cable franchise within the locality. Such ordinance or ordinances, which shall be adopted after a public
hearing, shall:

282 1. Require a cable operator to provide the locality with access to a number of public, educational, 283 and governmental access channels, equal to the lowest number of such channels provided by any other 284 cable operator in the same franchise area of the locality. If the existing cable operator provides less 285 than three such public, educational, and governmental access channels pursuant to a franchise 286 agreement, the locality may require each cable operator to provide up to three such channels. Any 287 additional channels provided subject to this provision shall be subject to the reclamation formula set 288 forth below. In addition, a locality may, by ordinance adopted after a public hearing, require a cable 289 operator to interconnect with any other cable operator to ensure the carriage of required public, 290 educational, and governmental access channels; if the new cable operator and all existing cable 291 operators cannot agree to an interconnection agreement within 180 days of a request to interconnect by 292 the new cable operator, then the locality is authorized to determine an interconnection point. The 293 locality or its designee shall assume responsibility for management, operation, and programming of such 294 channels. A locality that substantially utilizes its existing public, educational, and governmental access 295 channels may require a reasonable number of additional public, educational, and governmental access 296 channels by the enactment of an ordinance, after a public hearing, so long as (i) the ordinance applies 297 equally to all providers of cable service within a franchise area, (ii) the total number of additional 298 public, educational, and governmental access channels does not exceed three channels in the basic 299 service tier, and (iii) the total number of public, educational, and governmental access channels shall 300 not exceed seven channels in the aggregate. Notwithstanding the foregoing, but consistent with federal 301 law, the locality and a cable operator may enter into written agreements for the carriage of additional 302 public, educational, and governmental access channels, including other arrangements for the carriage of 303 such programming. Any additional public, educational, and governmental access channel provided 304 pursuant to this article that is not utilized by the locality for at least eight hours a day shall no longer 305 be made available to the locality, but may be programmed at the cable operator's discretion. At such 306 time as the locality can certify to the cable operator a schedule for at least eight hours of daily 307 programming for a period of three months, the cable operator shall restore the previously re-allocated 308 channel. For purposes of this subdivision, a public, educational, and governmental access channel shall 309 be considered to be substantially utilized when 12 hours are programmed on that channel each calendar 310 day; in addition, at least 33% of the 12 hours of programming for each business day on average over 311 each calendar quarter must be nonrepeat programming. For purposes of this subdivision, nonrepeat 312 programming shall include the first three videocastings of a program and shall include programming on other public, educational, and governmental access channels in that locality. Programming for purposes 313 314 of determining substantial utilization shall not include an alphanumeric scroll, except that for purposes 315 of requiring one or more additional public, educational, and governmental access channels, an 316 alphanumeric scroll shall be included as programming on not more than one channel;

317 2. Require a cable operator to pay a franchise fee, remitted on the same schedule as the least 318 frequent schedule of an existing cable operator, but no more frequently than quarterly, calculated by 319 multiplying a franchise fee percentage rate by the cable operator's gross revenues in such franchise 320 area for the remittance period; however, the franchise fee rate shall (i) not exceed 5% of such gross 321 revenues and (ii) not exceed the lowest franchise fee rate paid or provided by an existing cable operator 322 in the locality. The locality may further require that the cable operator make the franchise fee payments 323 to the locality no later than 45 days following the end of the remittance period and require that the 324 franchise fee payment be submitted with a brief report prepared by a duly authorized representative of 325 the cable operator showing the basis for the computation. The locality shall have the right to reasonably 326 require further supporting information that does not exceed the information required to be provided by 327 existing cable operators in the locality;

328 3. Require a cable operator to pay a recurring fee, hereafter referred to as the PEG Capital Fee, to 329 support the capital costs of public, educational, and governmental channel facilities, including 330 institutional networks, provided that the PEG Capital Fee is equal to the lowest recurring fee imposed 331 on a per subscriber or a percentage of gross revenue basis and paid by any existing cable operator in 332 the locality to support the capital costs of such facilities. The PEG Capital fee shall only be imposed on 333 a per subscriber or a percentage of gross revenue basis. If the existing cable operator has paid a lump 334 sum capital grant at award or renewal of its current franchise, or is providing in-kind equipment in lieu 335 of such a capital grant, to support public, educational, and governmental channel facilities, including 336 institutional networks, the locality, by ordinance adopted after a public hearing, shall also impose an 337 additional monthly recurring fee to be known as the PEG Capital Grant Surcharge Fee on the new 338 cable operator equal to the lower of (i) 1.5% of the new cable operator's gross revenues derived from 339 the operation of its cable system in that locality or (ii) the lowest amount of capital contribution paid or 340 provided in-kind, as shown on the books of the cable operator, by an existing cable operator in the 341 locality (a) when such capital contribution is amortized over the term of the existing cable operator's 342 franchise and (b) divided by the number of subscribers or annual gross revenue of the existing cable 343 operator as shown on its most recent report to the locality, depending on recovery methodology chosen 344 by the locality. Both the PEG Capital Fee and the PEG Capital Grant Surcharge Fee may only be 345 collected by the locality for the remainder of the shortest remaining franchise term of any existing cable 346 operator in the locality; however, at the end of such term the locality may negotiate with all cable 347 operators to set a new, recurring fee to support the reasonable and necessary capital costs of public, 348 educational, and governmental channel facilities, including institutional networks, that shall be imposed 349 on all cable operators such that the fee applies equally to all of the customers of all cable operators in 350 the locality. At the end of such term, no cable operator shall be required to provide any further in-kind 351 public, educational, and governmental access channels, including institutional network, support. If the 352 cable operators and the locality cannot agree on such a recurring capital cost fee, the locality, by 353 ordinance adopted after a public hearing, may impose a recurring fee, calculated on a per subscriber or 354 percentage of gross revenue basis, to support the reasonable and necessary capital costs of public, 355 educational, and governmental channel facilities, including institutional networks; however, such fee may 356 not exceed the PEG Capital Fee previously imposed on cable operators by the locality. Any and all fees 357 permitted under this subdivision shall be paid by the cable operator to the locality on the same schedule 358 as franchise fees are paid. Nothing in this subdivision shall be construed to permit a locality to require 359 cable operators to pay capital grants at the time of the grant or renewal of a franchise or otherwise except for the PEG Capital Grant Surcharge Fee specifically provided in this subdivision; 360

361 4. Require a cable operator to comply with the customer service requirements imposed by the

locality pursuant to 47 U.S.C. § 552(a)(1) and this article through the adoption of an ordinance after a 362 363 public hearing. Any customer service requirements imposed by the locality that exceed the requirements 364 established by the Federal Communications Commission under 47 U.S.C. § 552(b) shall (i) not be designed so that the cable operator cannot also comply with any other customer service requirements 365 366 under state or federal law or regulation applicable to the cable operator in its provision of other 367 services over the same network used to provide cable service, (ii) be no more stringent than the 368 customer service requirements applied to other cable operators in the franchise area, and (iii) be 369 reasonably tailored to achieve appropriate customer service goals based on the technology used by the cable operator to provide cable service; 370

371 5. Adopt procedures by which it will enforce the provisions of this article and the applicable 372 mandatory requirements of 47 U.S.C. §§ 521-573 and the regulations promulgated thereunder. Such 373 procedures shall require the locality to: (i) informally discuss the matter with the cable operator in the 374 event that the locality believes that a cable operator has not complied with this article or the applicable 375 mandatory requirements of 47 U.S.C. §§ 521-573 and (ii) notify the cable operator in writing of the 376 exact nature of the alleged noncompliance if the discussions described in the foregoing clause (i) do not 377 lead to resolution of the alleged noncompliance. The cable operator shall have 15 days from receipt of 378 this written notice to: (a) respond to the locality, if the cable operator contests, in whole or in part, the 379 assertion of noncompliance; (b) cure such default; or (c) in the event that, by the nature of default, such 380 default cannot be cured within the 15-day period, initiate reasonable steps to remedy such default and 381 notify the locality of the steps being taken and the projected date that they will be completed. The 382 locality shall schedule a public hearing in the event that the cable operator fails to respond to the written notice pursuant to these procedures or in the event that the alleged default is not remedied 383 384 within 30 days of the date projected above if the locality intends to continue its investigation into the default. The locality shall provide the cable operator at least 30 business days prior written notice of 385 386 such hearing, which will specify the time, place, and purpose of such hearing, and provide the cable 387 operator the opportunity to be heard;

388 6. Adopt a schedule of uniform penalties or liquidated damages that it may impose upon any cable 389 operator with an ordinance cable franchise when the locality determines that the cable operator has 390 failed to materially comply with (i) customer service standards; (ii) carriage of public, educational, and 391 governmental channels; (iii) reporting requirements; or (iv) timely and full payment of the franchise fee 392 or the fee assessed for the provision of public, educational, or governmental access channels, including 393 institutional networks. Any penalty or liquidated damage for any of the foregoing violations shall be the 394 same penalty or liquidated damage already established for a cable operator in the same franchise area, 395 if any. In addition, a locality shall not impose any penalty or liquidated damage adopted pursuant to 396 this subdivision until the cable operator has been afforded a reasonable cure period between the time the cable operator is notified of the violation and the penalty or liquidated damage is imposed. A separate violation for purposes of this article and the ordinances passed to implement this article as it 397 398 399 pertains to customer service standards shall be deemed to occur whenever the locality reasonably 400 determines that a separate customer service standard violation has occurred on one day; however, the 401 cable operator shall not be charged with multiple violations for a single act or event affecting one or 402 more subscribers on the same day. The locality may charge interest at the legal rate as set forth in 403 § 6.1-330.53 for any amounts due the locality by the cable operator in clause (iv) of this subdivision 404 that remain unpaid and undisputed;

405 7. Adopt procedures under which the locality may inspect and audit, upon 30 days prior written 406 notice, the books and records of the cable operator and recompute any amounts determined to be 407 payable under the ordinances adopted pursuant to this article. The procedures adopted by the locality 408 shall not exceed the following requirements: (i) the locality may require the cable operator to make 409 available to the locality all records reasonably necessary to confirm the accurate payment of fees; (ii) 410 the locality may require the cable operator to bear the locality's reasonable out-of-pocket audit expenses if the audit discloses an underpayment of more than 3% of any quarterly payment, but not less than 411 412 \$5,000; (iii) the locality may require the cable operator to pay any additional undisputed amounts due 413 to the locality as a result of the audit within 30 days following written notice by the locality to the cable 414 operator; (iv) in the event the cable operator disputes any underpayment discovered as the result of an 415 audit conducted by the locality, the locality shall work together with the cable operator in good faith to 416 promptly resolve such dispute; (v) the locality shall provide that the cable operator and the locality maintain all rights and remedies available at law regarding any disputed amounts; (vi) the locality shall 417 418 have no more than three years from the time the cable operator delivers a payment to provide a written, 419 detailed objection to or dispute of that payment, and if the locality fails to object to or dispute the 420 payment within that time period, the locality shall be barred from objecting to or disputing it after that 421 time period; and (vii) the locality shall not audit a cable operator more frequently than every 24 422 months;

423 8. Adopt reasonable reporting requirements for annual financial information and quarterly customer
424 service information that must be provided by a cable operator to the locality so long as such
425 information does not exceed the reporting requirements for any existing cable operator in that locality;

9. Require cable operators to provide, without charge, within the area actually served by the cable operator, one cable service outlet activated for basic cable service to each fire station, public school, police station, public library, and any other local government building. The ordinance shall apply equally to all providers of cable services in the locality, but shall not apply in cases where it is not technically feasible for a cable operator to comply;

431 10. Subject to § 15.2-2108.24, adopt requirements and procedures for (i) the management of the
432 public rights-of-way that do not exceed the standards set forth in clauses (i) and (ii) of subsection C of
433 § 56-462 and (ii) the construction of a cable system in the public rights-of-way;

434 11. Adopt the following allocation procedure if cable services subject to a franchise fee, or any other 435 fee determined by a percentage of the cable operator's gross revenues in a locality, are provided to subscribers in conjunction with other services: the fee shall be applied only to the value of these cable 436 437 services, as reflected on the books and records of the cable operator in accordance with rules, 438 regulations, standards, or orders of the Federal Communications Commission or the State Corporation 439 Commission, or generally accepted accounting principles. Any discounts resulting from purchasing the 440 services as a bundle shall be reasonably allocated between the respective services that constitute the 441 bundled transaction; and

442 12. Require cable operators to make cable service available to (i) up to all of the occupied 443 residential dwelling units in the initial service area selected by cable operator within no less than three 444 years of the date of the grant of the franchise and (ii) no more than 65% of the residential dwelling 445 units in the area in the locality in which the cable operator has its telephone facilities, within no less 446 than seven years of the date of the grant of the franchise. Notwithstanding the foregoing provision, a 447 cable operator shall not be required to make cable service available: (a) for periods of force majeure; (b) for periods of delay caused by the locality; (c) for periods of delay resulting from the cable 448 449 operator's inability to obtain authority to access rights-of-way in the service area; (d) in areas where 450 developments or buildings are subject to claimed exclusive arrangements; (e) in developments or 451 buildings that the cable operator cannot access under industry standard terms and conditions after good 452 faith negotiation; (f) in developments or buildings that the cable operator is unable to provide cable 453 service for technical reasons or that require facilities that are not available or cannot be deployed on a 454 commercially reasonable basis; (g) in areas where it is not technically feasible to provide cable service 455 due to the technology used by the cable operator to provide cable service; (h) in areas where the 456 average occupied residential household density is less than 30 occupied residential dwelling units per 457 mile as measured in strand footage from the nearest technically feasible point on the cable operator's 458 active cable system (or such higher average density number as may be contained in an existing cable 459 operator's cable franchise); and (i) when the cable operator's prior service, payment, or theft of service history with a subscriber or potential subscriber has been unfavorable. Should, through new 460 461 construction, an area within the cable operator's service area meet the density requirement, a cable 462 operator shall, subject to the exclusions in this subdivision, provide cable service to such area within six 463 months of receiving notice from the locality that the density requirements have been met. A locality may 464 not require a cable operator using its telephone facilities to provide cable service to provide any cable 465 service outside of the area in the locality in which the cable operator has its telephone facilities. During 466 the 12-month period commencing after the seventh-year anniversary date of the grant of the franchise, a 467 locality may, by ordinance adopted after a public hearing in which the locality specifically finds that 468 such a requirement is necessary to promote competition in cable services within the locality, require the 469 cable operator to make service available to no more 80% of the residential dwelling units in the area in 470 the locality in which the cable operator has its telephone facilities within no less than 10 years of the 471 date of the grant of the franchise, subject to the exclusions in clauses (a) through (i) of this subdivision. 472 If the cable operator notifies the locality that it is unwilling to accept this additional service availability 473 requirement, the locality may, after notice and public hearing, terminate the cable operator's ordinance 474 cable franchise. The cable operator shall file a certificate at its third and seventh, and if applicable, 475 tenth, anniversary dates certifying its compliance with the foregoing service requirements. For purposes 476 of an ordinance cable franchise, the date of the grant of the franchise shall be the date the notice 477 required by § 15.2-2108.21 is filed with the locality. For purposes of a negotiated cable franchise, the 478 date of the grant of the franchise shall be the date the respective locality has granted a negotiated cable 479 franchise pursuant to § 15.2-2108.20.

§ 15.2-2108.23. Regulation of rights-of-way; fees.

480

481 A. To the extent that a franchised cable operator has been authorized to use the public rights-of-way
482 in a locality and is obligated to pay a franchise fee to such locality, such cable operator shall not be
483 subject to any occupancy, use, or similar fee, with respect to its use of such rights-of-way, by the

484 locality or the Commonwealth Transportation Board except to the extent that such cable operator is 485 also a certificated provider of telecommunications services and subject to the public rights-of-way use fee under § 56-468.1. The Commonwealth Transportation Board may charge, on a nondiscriminatory 486 487 basis, fees to recover the approximate actual cost incurred for the issuance of a permit to perform work 488 within the rights-of-way and for inspections to ensure compliance with the conditions of the permit, as 489 such fees shall be established by regulations adopted under the Administrative Process Act (§ 2.2-4000 **490** et seq.); however, such fees may not apply to certificated providers of telecommunications services 491 except to the extent permitted under §§ 56-458, 56-462, and 56-468.1.

492 B. A locality may charge, on a nondiscriminatory basis, fees to recover the approximate actual cost 493 incurred for the issuance of a permit to perform work within the rights-of-way and for inspections to 494 ensure compliance with the conditions of the permit, as such fees existed on February 1, 1997, or as 495 subsequently modified by ordinance; however, such fees may not apply to certificated providers of 496 telecommunications services except to the extent permitted under §§ 56-458, 56-462, and 56-468.1. The 497 limitation as to fees charged for the use of the public rights-of-way shall not be applicable to pole 498 attachments and conduit occupancy agreements between a franchised cable operator and a locality or 499 its authority or commission, which permits such operator to use the public poles or conduits.

500 C. Except as provided in §§ 56-458, 56-462, and 56-468.1 and in any rules adopted by the 501 Commonwealth Transportation Board under § 33.1-12, the cable franchise granted hereunder supersedes 502 and replaces any and all other requirements and fees in local laws and the laws of the Commonwealth 503 relating to the use of the public rights-of-way by a cable system or other facilities for the provision of 504 cable service, whether such other authorizations are designated as franchises, permits, consents, 505 ordinances, or otherwise. No cable operator that is (i) a certificated provider of telecommunications 506 services that has previous consent to use the public rights-of-way in a locality through a franchise or 507 (ii) a certificated provider of telecommunications services that lacked prior consent to provide cable 508 service in a locality but provided telecommunications service over facilities leased from an entity having 509 previous consent to use the public rights-of-way in such locality through a franchise and granted a 510 franchise and paying fees pursuant to this section shall be required, in order to develop or operate a cable system or other facilities to provide video services, to (a) obtain consent in accordance with 511 §§ 15.2-2015 through 15.2-2017, 56-458 or 56-462, except for permits or other permission to open 512 streets and roads, or (b) submit bids, bonds or applications in accordance with §§ 15.2-2100 through 513 514 15.2-2105, except for reasonable performance bonds or letters of credit not in excess of \$50,000. The 515 restrictions in §§ 15.2-2015 through 15.2-2018, 15.2-2100 through 15.2-2105, 15.2-2106 and 15.2-2107, 516 including but not limited to the advertisement and receipt of bids for franchises, shall not apply to a 517 cable system or other facilities used to provide cable services by cable operator that is a certificated 518 provider of telecommunications services with previous consent to use the public rights-of-way in a 519 locality through a franchise, including the provision of telecommunications services over facilities leased 520 from an entity with previous consent to use the public rights-of-way in a locality through a franchise, 521 but without previous consent to provide cable service in that locality.

522 § 15.2-2108.24. Regulation of facility construction or rights-of-way management requirements for 523 certain cable operators.

524 A locality shall not impose through a franchise to provide cable service, whether by negotiation or 525 by ordinance, any facility construction or rights-of-way management requirements on a cable operator 526 that is (i) a certificated provider of telecommunications services that has a franchise to use the public 527 rights-of-way in a locality or (ii) a certificated provider of telecommunications services that lacked prior 528 consent to provide cable service in a locality but provided telecommunications services over facilities 529 leased from an entity having a franchise to use of the public rights-of-way in such locality, except that a 530 municipality must meet the requirements of Article 1.1 (§ 15.2-2108.2 et seq.) of this chapter or 531 otherwise be authorized to provide cable service. 532

§ 15.2-2108.25. Itemization.

533 A cable operator providing cable service may identify as a separate line item on each regular bill of 534 each subscriber (i) the amount of the total bill assessed as a franchise fee, or any equivalent fee, and 535 the locality to which such fee is paid; (ii) the amount of the total bill assessed to satisfy any 536 requirements imposed on the cable operator, including those to support public, educational, or 537 governmental access facilities, including institutional networks; and (iii) the amount of any other fee, 538 tax, assessment, or charge of any kind imposed by any governmental entity on the transaction between 539 the cable operator and the subscriber.

540 § 15.2-2108.26. Reciprocity.

541 Upon the request by an existing cable operator in the locality, a locality that has negotiated and 542 granted a cable franchise to a new cable provider through negotiation, whether before or after July 1, 543 2006, shall make available to that existing cable operator the applicable terms and conditions that such 544 locality provides to a new cable operator, by an amendment and restatement in lieu of its existing

545 franchise document. In addition, upon the request by an existing cable operator in the locality, a 546 locality adopting an ordinance under this article shall make available to that existing cable operator the 547 applicable terms and conditions from any such ordinance by opting into an ordinance cable franchise. 548 In either such event, the existing cable operator may accept all applicable terms and conditions only in 549 their entirety and in lieu of its existing franchise document and without the ability to accept specific 550 terms and conditions. The locality and the existing cable operator shall amend the cable franchise of the 551 existing cable operator to substitute the new, applicable terms and conditions upon notice of acceptance 552 from the existing cable operator. An existing cable provider in a locality shall have an enforceable right 553 to require that its cable franchise be amended and restated within 90 days of its request to substitute 554 the new, applicable terms and conditions of the new negotiated franchise or new ordinance cable 555 franchise granted to a new cable franchisee. Notwithstanding any other provision in this article, (i) no 556 existing cable operator shall reduce the geographic area in which it actually provides cable service as 557 of July 1, 2006, by the exercise of its rights under this article, but its service obligations within such 558 service areas shall be subject to the service exclusions set forth in clauses (a) through (i) of subdivision 559 12 of § 15.2-2108.22 and (ii) the provisions of this section shall not alter the time period remaining in 560 any unexpired, existing franchise. 561

§ 15.2-2108.27. Modification.

562 No locality, without the consent of the franchisee, shall accelerate the term of, require the 563 renegotiation of, or otherwise modify in any way, an agreement with any entity or a franchise, 564 ordinance, permit, consent, or other authorization for such entity to use the public rights-of-way because 565 such entity has been granted a cable franchise under this article to use the public rights-of-way for the 566 development and operation of a cable system. 567

§ 15.2-2108.28. Transfer.

568 No transfer of any franchise granted under this article shall occur without the prior consent of the 569 locality, provided that such locality shall not unreasonably withhold, delay, or condition such consent. 570 No transfer shall be made to a person, group of persons or affiliate that is not legally, technically, and 571 financially qualified to operate the cable system and satisfy the franchise obligations. 572

§ 15.2-2108.29. Surrender.

573 Notwithstanding the provisions of this article, a new cable franchisee that considers, within three 574 years after the grant of a cable franchise under this article, that its provision of cable services within 575 the locality is no longer economically feasible may notify the locality and surrender its cable franchise 576 for the entire locality without liability to such locality. If a new cable franchisee surrenders its cable 577 service franchise, it shall not be eligible to obtain a new cable service franchise within such locality 578 until after the normal expiration date of the franchise that such franchisee surrendered. Such surrender 579 of a cable franchise shall have no impact on other franchises held by the new cable franchisee or 580 noncable services offered by the new cable franchisee. 581

§ 15.2-2108.30. Renewal.

582 A cable operator electing to renew its cable franchise shall do so (i) pursuant to the renewal 583 procedures in 47 U.S.C. § 546 or (ii) by providing notice to the locality that it will opt into an 584 ordinance cable franchise pursuant to this article. A cable operator may file such notification that its 585 cable franchise will be renewed by an ordinance cable franchise not more than one year in advance of 586 the expiration date of the existing franchise or by a renewal certification filed within 90 days after the 587 effective date of this act in the case of a current cable franchise whose original, renewal, or extension 588 term has expired. Except as provided by federal law, the restrictions in §§ 15.2-2015 through 15.2-2018, 589 15.2-2100 through 15.2-2105, 15.2-2106 and 15.2-2107, including, but not limited to, the advertisement 590 and receipt of bids for cable franchises, shall not apply to renewal certifications except where a renewal 591 would result in a city or town having granted a cable franchise and a renewal with combined terms in 592 excess of 40 years. 593

§ 15.2-2108.31. Article construed.

594 The fact that any person obtains a negotiated franchise or ordinance cable franchise to provide 595 cable services under this article shall not create any presumption that such person is providing cable services, is controlling or responsible for the management and operation of a cable system, or is a cable 596 597 operator, for purposes of federal law. **598**

§ 15.2-2160. Provision of telecommunications services.

599 A. Any locality that operates an electric distribution system may provide telecommunications services, including local exchange telephone service as defined in § 56-1, within or outside its 600 601 boundaries if the locality obtains a certificate pursuant to § 56-265.4:4. Such locality may provide 602 telecommunications services within any locality in which it has electric distribution system facilities as 603 of March 1, 2002. Any locality providing telecommunications services on March 1, 2002, may provide telecommunications, Internet access, broadband, information, and data transmission services 604 such within any locality within 75 miles of the geographic boundaries of its electric distribution system as 605

606 such system existed on March 1, 2002.

B. A locality that has obtained a certificate pursuant to § 56-265.4:4 shall (i) comply with all **607** 608 applicable laws and regulations for the provision of telecommunications services; (ii) make a reasonable 609 estimate of the amount of all federal, state, and local taxes (including income taxes and consumer utility 610 taxes) that would be required to be paid or collected for each fiscal year if the locality were a for-profit provider of telecommunications services, (iii) prepare reasonable estimates of the amount of any 611 612 franchise fees and other state and local fees (including permit fees and pole rental fees), and 613 right-of-way charges that would be incurred in each fiscal year if the locality were a for-profit provider 614 of telecommunications services, (iv) prepare and publish annually financial statements in accordance with generally accepted accounting principles showing the results of operations of its provision of 615 616 telecommunications services, and (v) maintain records demonstrating compliance with the provisions of 617 this section that shall be made available for inspection and copying pursuant to the Virginia Freedom of 618 Information Act (§ 2.2-3700 et seq.).

C. Each locality that has obtained a certificate pursuant to § 56-265.4:4 shall provide
nondiscriminatory access to for-profit providers of telecommunications services on a first-come,
first-served basis to rights-of-way, poles, conduits or other permanent distribution facilities owned, leased
or operated by the locality unless the facilities have insufficient capacity for such access and additional
capacity cannot reasonably be added to the facilities.

D. The prices charged and the revenue received by a locality for providing telecommunications services shall not be cross-subsidized by other revenues of the locality or affiliated entities, except (i) in areas where no offers exist from for-profit providers of such telecommunications services, or (ii) as permitted by the provisions of subdivision B 5 of § 56-265.4:4. The provisions of this subsection shall not apply to Internet access, broadband, information, and data transmission services provided by any locality providing telecommunications services on March 1, 2002.

E. No locality providing such services shall acquire by eminent domain the facilities or other
 property of any telecommunications service provider to offer cable, telephone, data transmission or other
 information or online programming services.

F. Public records of a locality that has obtained a certificate pursuant to § 56-265.4:4, which records
contain confidential proprietary information or trade secrets pertaining to the provision of
telecommunications service, shall be exempt from disclosure under the Freedom of Information Act
(§ 2.2-3700 et seq.). As used in this subsection, a public record contains confidential proprietary
information or trade secrets if its acquisition by a competing provider of telecommunications services
would provide the competing provider with a competitive benefit.

639 § 56-265.4:4. Certificate to operate as a telephone utility.

A. The Commission may grant certificates to competing telephone companies, or any county, city or
town that operates an electric distribution system, for interexchange service where it finds that such
action is justified by public interest, and is in accordance with such terms, conditions, limitations, and
restrictions as may be prescribed by the Commission for competitive telecommunications services. A
certificate to provide interexchange services shall not authorize the holder to provide local exchange
services. The Commission may grant a certificate to a carrier, or any county, city or town that operates
an electric distribution system, to furnish local exchange services as provided in subsection B.

647 B. 1. After notice to all local exchange carriers certificated in the Commonwealth and other 648 interested parties and following an opportunity for hearing, the Commission may grant certificates to any 649 telephone company, or any county, city or town that operates an electric distribution system, proposing 650 to furnish local exchange telephone service in the Commonwealth. In determining whether to grant a 651 certificate under this subsection, the Commission may require that the applicant show that it possesses 652 sufficient technical, financial, and managerial resources. Before granting any such certificate, the 653 Commission shall: (i) consider whether such action reasonably protects the affordability of basic local exchange telephone service, as such service is defined by the Commission, and reasonably assures the 654 655 continuation of quality local exchange telephone service; and (ii) find that such action will not 656 unreasonably prejudice or disadvantage any class of telephone company customers or telephone service 657 providers, including the new entrant and any incumbent local exchange telephone company, and is in the 658 public interest. Except as provided in subsection A of § 15.2-2160, all local exchange certificates granted 659 by the Commission after July 1, 2002, shall be to provide service in any territory in the Commonwealth 660 unless the applicant specifically requests a different certificated service territory. The Commission shall 661 amend the certificated service territory of each local exchange carrier that was previously certificated to 662 provide service in only part of the Commonwealth to permit such carrier's provision of local exchange service throughout the Commonwealth beginning on September 1, 2002, unless that local exchange 663 carrier notifies the Commission prior to September 1, 2002, that it elects to retain its existing certificated 664 665 service territory. A local exchange carrier shall only be considered an incumbent in any certificated service territory in which it was considered an incumbent prior to July 1, 2002. 666

667 2. A Commission order, including appropriate findings of fact and conclusions of law, denying or
approving, with or without modification, an application for certification of a new entrant shall be entered
no more than 180 days from the filing of the application, except that the Commission, upon notice to all
parties in interest, may extend that period in additional 30-day increments not to exceed an additional 90
days in all.

672 3. The Commission shall (i) promote and seek to assure the provision of competitive services to all 673 classes of customers throughout all geographic areas of the Commonwealth by a variety of service 674 providers; (ii) require equity in the treatment of the certificated local exchange telephone companies so 675 as to encourage competition based on service, quality, and price differences between alternative 676 providers; (iii) consider the impact on competition of any government-imposed restrictions limiting the 677 markets to be served or the services offered by any provider; (iv) determine the form of rate regulation, 678 if any, for the local exchange services to be provided by the applicant and, upon application, the form 679 of rate regulation for the comparable services of the incumbent local exchange telephone company **680** provided in the geographical area to be served by the applicant; and (v) promulgate standards to assure 681 that there is no cross-subsidization of the applicant's competitive local exchange telephone services by 682 any other of its services over which it has a monopoly, whether or not those services are telephone 683 services. The Commission shall also adopt safeguards to ensure that the prices charged and the revenue 684 received by a county, city or town for providing telecommunications services shall not be 685 cross-subsidized from other revenues of the county, city or town or affiliated entities, except (i) in areas **686** where no offers exist from for-profit providers of such telecommunications services, or (ii) as authorized **687** pursuant to subdivision 5 of this subsection.

688 4. The Commission shall discharge the responsibilities of state commissions as set forth in the federal 689 Telecommunications Act of 1996 (P.L. 104-104) (the Act) and applicable law and regulations, including, 690 but not limited to, the arbitration of interconnection agreements between local exchange carriers; 691 however, the Commission may exercise its discretion to defer selected issues under the Act. If the 692 Commission incurs additional costs in arbitrating such agreements or resolving related legal actions or 693 disputes that cannot be recovered through the maximum levy authorized pursuant to § 58.1-2660, that 694 levy shall be increased above the levy authorized by that section to the extent necessary to recover such 695 additional costs.

696 5. Upon the Commission's granting of a certificate to a county, city or town under this section, such **697** county, city, or town (i) shall be subject to regulation by the Commission for intrastate **698** telecommunications services, (ii) shall have the same duties and obligations as other certificated 699 providers of telecommunications services, (iii) shall separately account for the revenues, expenses, 700 property, and source of investment dollars associated with the provision of such services, and (iv) to 701 ensure that there is no unreasonable advantage gained from a government agency's taxing authority and 702 control of government-owned land, shall charge an amount for such services that (a) does not include 703 any subsidies, unless approved by the Commission, and (b) takes into account, by imputation or 704 allocation, equivalent charges for all taxes, pole rentals, rights of way, licenses, and similar costs incurred by for-profit providers. Each certificated county, city, or town that provides telecommunications 705 706 services regulated by the Commission shall file an annual report with the Commission demonstrating that the requirements of clauses (iii) and (iv) of this subdivision have been met. The Commission may 707 708 approve a subsidy under this section if deemed to be in the public interest and provided that such 709 subsidy does not result in a price for the service lower than the price for the same service charged by 710 the incumbent provider in the area.

711 6. A locality that has obtained a certificate pursuant to this section shall (i) comply with all 712 applicable laws and regulations for the provision of telecommunications services; (ii) make a reasonable 713 estimate of the amount of all federal, state, and local taxes (including income taxes and consumer utility 714 taxes) that would be required to be paid or collected for each fiscal year if the locality were a for-profit provider of telecommunications services, (iii) prepare reasonable estimates of the amount of any franchise fees and other state and local fees (including permit fees and pole rental fees), and 715 716 717 right-of-way charges that would be incurred in each fiscal year if the locality were a for-profit provider 718 of telecommunications services, (iv) prepare and publish annually financial statements in accordance with generally accepted accounting principles showing the results of operations of its provision of 719 720 telecommunications services, and (v) maintain records demonstrating compliance with the provisions of 721 this section that shall be made available for inspection and copying pursuant to the Virginia Freedom of 722 Information Act (§ 2.2-3700 et seq.).

723 7. Each locality that has obtained a certificate pursuant to this section shall provide nondiscriminatory
724 access to for-profit providers of telecommunications services on a first-come, first-served basis to
725 rights-of-way, poles, conduits or other permanent distribution facilities owned, leased or operated by the
reasonably be added to the facilities.

8. The prices charged and the revenue received by a locality for providing telecommunications services shall not be cross-subsidized by other revenues of the locality or affiliated entities, except (i) in areas where no offers exist from for-profit providers of such telecommunications services, or (ii) as permitted by the provisions of subdivision B 5. The provisions of this subdivision shall not apply to Internet access, broadband, information, and data transmission services provided by any locality providing telecommunications services on March 1, 2002.

734 9. The Commission shall promulgate rules necessary to implement this section. In no event, however,
735 shall the rules necessary to implement subdivisions B 5 iii and iv, B 6 ii through v, and B 8 impose any
736 obligations on a locality that has obtained a certificate pursuant to this section, but is not yet providing
737 telecommunications services regulated by the Commission.

10. Public records of a locality that has obtained a certificate pursuant to this section, which records
contain confidential proprietary information or trade secrets pertaining to the provision of
telecommunications service, shall be exempt from disclosure under the Freedom of Information Act
(§ 2.2-3700 et seq.). As used in this subdivision, a public record contains confidential proprietary
information or trade secrets if its acquisition by a competing provider of telecommunications services
would provide the competing provider with a competitive benefit.

C. Article 5.1 (§ 56-484.7:1 et seq.) of Chapter 15 of this title shall not apply to a county, city or town that has obtained a certificate pursuant to this section.

D. Any county, city, or town that has obtained a certificate pursuant to this section may construct,
own, maintain, and operate a fiber optic or communications infrastructure to provide consumers with
Internet services, data transmission services, and any other communications service that its infrastructure
is capable of delivering; provided, however, nothing in this subsection shall authorize the provision of
cable television services or other multi-channel video programming service. Furthermore, nothing in this
subsection shall alter the authority of the Commission.

E. Any county, city, or town that has obtained a certificate pursuant to this section and that had
installed a cable television headend prior to December 31, 2002, is authorized to own and operate a
cable television system or other multi-channel video programming service and shall be exempt from the
provisions of §§ 15.2-2108.4 through 15.2-2108.8. Nothing in this subsection shall authorize the
Commission to regulate cable television service.

757 § 56-466.1. Pole attachments; cable television systems and telecommunications service providers.
758 A. As used in this section:

A. As used in this section:
"Cable television system" means any system licensed, franchised or certificated pursuant to
\$15.2-2108 Article 1.2 (\$15.2-2108.19 et seq.) of Chapter 21 of Title 15.2 of the Code of Virginia, that
transmits television signals, for distribution to subscribers of its services for a fee, by means of wires or
cables connecting its distribution facilities with its subscriber's television receiver or other equipment
connecting to the subscriber's television receiver, and not by transmission of television signals through
the air.

765 "Pole attachment" means any attachment by a cable television system or provider of
766 telecommunications service to a pole, duct, conduit, right-of-way or similar facility owned or controlled
767 by a public utility.

768 "Public utility" has the same meaning ascribed thereto in § 56-232.

769 "Rearrangement" means work performed at the request of a telecommunications service provider or 770 cable television system to, on or in an existing pole, duct, conduit, right-of-way or similar facility owned 771 or controlled by a public utility that is necessary to make such pole, duct, conduit, right-of-way, or 772 similar facility usable for a pole attachment. "Rearrangement" shall include replacement, at the request 773 of a telecommunications service provider or cable television system, of the existing pole, duct, conduit, 774 right-of-way, or similar facility if the existing pole, duct, conduit, right-of-way, or similar facility does 775 not contain adequate surplus space or excess capacity and cannot be rearranged so as to create the 776 adequate surplus space or excess capacity required for a pole attachment.

777 "Telecommunications service provider" means any public service corporation or public service
778 company that holds a certificate of public convenience and necessity to furnish local exchange telephone
779 service or interexchange telephone service.

B. Upon request by a telecommunications service provider or cable television system to a public utility, both the public utility and the telecommunications service provider or cable television system
shall negotiate in good faith to arrive at a mutually agreeable contract for attachments to the public utility's poles by the telecommunications service provider or cable television system.

784 C. After entering into a contract for attachments to its poles by any telecommunications service
785 provider or cable television system, a public utility shall permit, upon reasonable terms and conditions
786 and the payment of reasonable annual charges and the cost of any required rearrangement, the
787 attachment of any wire, cable, facility or apparatus to its poles or pedestals, or the placement of any
788 wire, cable, facility or apparatus in conduit or duct space owned or controlled by it, by such

789 telecommunications service provider or cable television system that is authorized by law, to construct790 and maintain the attachment, provided that the attachment does not interfere, obstruct or delay the791 service and operation of the public utility or create a safety hazard.

D. Notwithstanding the provisions of subsection C, a public utility providing electric utility service
may deny access by a telecommunications service provider or cable television system to any pole, duct,
conduit, right-of-way, or similar facility owned or controlled, in whole or in part, by such public utility,
provided such denial is made on a nondiscriminatory basis on grounds of insufficient capacity or reasons
of safety, reliability, or generally applicable engineering principles.

E. This section shall not apply to any pole attachments regulated pursuant to 47 U.S.C. § 224.

798 § 56-502. Regulation by State Corporation Commission.

Every cooperative organized under this chapter shall be subject to the jurisdiction of the State
Corporation Commission with respect to telephone services and facilities in the same manner and to the
same extent as are other similar utilities under the laws of Virginia, except that (i) the Commission shall
have no jurisdiction over the rates, service quality and types of service offerings of the cooperative to its
members; (ii) a cooperative shall not be required to file a local service tariff with the Commission; and
(iii) where a cooperative establishes a cable television system, it shall be subject to § 15.2-2108 Article
1.2 (§ 15.2-2108.19 et seq.) of Chapter 21 of Title 15.2 of the Code of Virginia.

806 2. That § 15.2-2108 of the Code of Virginia is repealed.

807 3. That in any locality in which the governing body of the locality has granted one or more new 808 cable franchises during the 12-month period prior to July 1, 2006, that include an overlapping 809 geographic service area with another cable franchise within that locality, all franchises within that 810 locality shall remain in full force and effect until the earliest expiration date of the overlapping franchises or until one is terminated pursuant to the terms of the franchise and shall not be 811 subject to the provisions of Article 1.2 (§ 15.2-2108.19 et seq.) of Chapter 21 of Title 15.2 of the 812 Code of Virginia, except as set forth in this clause. A locality that has granted one or more new, 813 overlapping franchises within the 12-month period prior to July 1, 2006, shall have the option not 814 to offer, accept, or implement the ordinance cable franchise process described in § 15.2-2108.22 of 815 the Code of Virginia until the earliest expiration date of the overlapping franchises, but may 816 determine only to grant new cable franchises during such period through the negotiated cable 817 818 franchise process. Any such locality, when granting any additional cable franchises after July 1, 819 2006, and until the existing cable franchises expire or are terminated pursuant to their terms, shall 820 make the terms of any such newly granted franchise available, pursuant to § 15.2-2108.26 of the 821 Code of Virginia, to all cable operators with existing franchises. Any locality in which the 822 governing body of the locality has granted one or more new cable franchises during the 12-month 823 period prior to July 1, 2006, that include an overlapping geographic service area with another 824 cable franchise within that locality, shall make the terms of any such newly granted franchise 825 available, in the manner described in § 15.2-2108.26, to all cable operators with existing franchises on the date the subsequent overlapping franchise was awarded. Upon the expiration of a current 826 827 cable franchise that is subject to this clause, this clause shall no longer be applicable to any cable 828 franchise in such locality and the locality shall thereafter be subject to all provisions of Article 1.2 (§ 15.2-2108.19 et seq.) of Chapter 21 of Title 15.2 of the Code of Virginia. 829