## **2006 SESSION**

062036316

## **HOUSE BILL NO. 1035**

Offered January 11, 2006 Prefiled January 11, 2006

- 3 4 5 A BILL to amend and reenact § 32.1-127.1:03 of the Code of Virginia and to amend the Code of Virginia by adding in Chapter 9 of Title 32.1 an article numbered 3, consisting of sections numbered 6 32.1-321.5 through 32.1-321.7, relating to medical assistance services; Inspector General for 7 Medical Assistance Services established. 8
  - Patrons-Hamilton, Albo, Athey, Byron, Callahan, Cosgrove, Gear, Gilbert, Hurt, Kilgore, Landes, Lingamfelter, McOuigg, Morgan, O'Bannon, Rapp, Rust, Saxman, Scott, E.T. and Welch

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Referred to Committee on Health, Welfare and Institutions

12 Be it enacted by the General Assembly of Virginia:

1. That § 32.1-127.1:03 of the Code of Virginia is amended and reenacted and that the Code of 13 Virginia is amended by adding in Chapter 9 of Title 32.1 an article numbered 3, consisting of 14 sections numbered 32.1-321.5 through 32.1-321.7, as follows: 15

§ 32.1-127.1:03. Health records privacy. 16

A. There is hereby recognized an individual's right of privacy in the content of his health records. 17 18 Health records are the property of the health care entity maintaining them, and, except when permitted 19 or required by this section or by other provisions of state law, no health care entity, or other person 20 working in a health care setting, may disclose an individual's health records.

21 Pursuant to this subsection:

22 1. Health care entities shall disclose health records to the individual who is the subject of the health 23 record, except as provided in subsections E and F of this section and subsection B of § 8.01-413.

24 2. Health records shall not be removed from the premises where they are maintained without the 25 approval of the health care entity that maintains such health records, except in accordance with a court order or subpoena consistent with subsection C of § 8.01-413 or with this section or in accordance with 26 27 the regulations relating to change of ownership of health records promulgated by a health regulatory 28 board established in Title 54.1.

29 3. No person to whom health records are disclosed shall redisclose or otherwise reveal the health 30 records of an individual, beyond the purpose for which such disclosure was made, without first 31 obtaining the individual's specific authorization to such redisclosure. This redisclosure prohibition shall 32 not, however, prevent (i) any health care entity that receives health records from another health care 33 entity from making subsequent disclosures as permitted under this section and the federal Department of Health and Human Services regulations relating to privacy of the electronic transmission of data and protected health information promulgated by the United States Department of Health and Human 34 35 Services as required by the Health Insurance Portability and Accountability Act (HIPAA) (42 U.S.C. 36 § 1320d et seq.) or (ii) any health care entity from furnishing health records and aggregate or other data, 37 38 from which individually identifying prescription information has been removed, encoded or encrypted, to 39 qualified researchers, including, but not limited to, pharmaceutical manufacturers and their agents or 40 contractors, for purposes of clinical, pharmaco-epidemiological, pharmaco-economic, or other health 41 services research. 42

B. As used in this section:

"Agent" means a person who has been appointed as an individual's agent under a power of attorney 43 44 for health care or an advance directive under the Health Care Decisions Act (§ 54.1-2981 et seq.).

45 "Certification" means a written representation that is delivered by hand, by first-class mail, by overnight delivery service, or by facsimile if the sender obtains a facsimile-machine-generated 46 47 confirmation reflecting that all facsimile pages were successfully transmitted. 48

"Guardian" means a court-appointed guardian of the person."

49 "Health care clearinghouse" means, consistent with the definition set out in 45 C.F.R. § 160.103, a 50 public or private entity, such as a billing service, repricing company, community health management information system or community health information system, and "value-added" networks and switches, 51 52 that performs either of the following functions: (i) processes or facilitates the processing of health information received from another entity in a nonstandard format or containing nonstandard data content 53 into standard data elements or a standard transaction; or (ii) receives a standard transaction from another 54 55 entity and processes or facilitates the processing of health information into nonstandard format or nonstandard data content for the receiving entity. 56

"Health care entity" means any health care provider, health plan or health care clearinghouse. 57

INTRODUCED

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58 "Health care provider" means those entities listed in the definition of "health care provider" in 59 § 8.01-581.1, except that state-operated facilities shall also be considered health care providers for the 60 purposes of this section. Health care provider shall also include all persons who are licensed, certified, registered or permitted or who hold a multistate licensure privilege issued by any of the health 61 regulatory boards within the Department of Health Professions, except persons regulated by the Board of 62 63 Funeral Directors and Embalmers or the Board of Veterinary Medicine.

64 "Health plan" means an individual or group plan that provides, or pays the cost of, medical care. 65 "Health plan" shall include any entity included in such definition as set out in 45 C.F.R. § 160.103.

"Health record" means any written, printed or electronically recorded material maintained by a health 66 care entity in the course of providing health services to an individual concerning the individual and the 67 services provided. "Health record" also includes the substance of any communication made by an 68 individual to a health care entity in confidence during or in connection with the provision of health 69 services or information otherwise acquired by the health care entity about an individual in confidence 70 and in connection with the provision of health services to the individual. 71

"Health services" means, but shall not be limited to, examination, diagnosis, evaluation, treatment, 72 73 pharmaceuticals, aftercare, habilitation or rehabilitation and mental health therapy of any kind, as well as 74 payment or reimbursement for any such services.

75 "Individual" means a patient who is receiving or has received health services from a health care 76 entity.

77 "Individually identifying prescription information" means all prescriptions, drug orders or any other 78 prescription information that specifically identifies an individual. 79

"Parent" means a biological, adoptive or foster parent.

"Psychotherapy notes" means comments, recorded in any medium by a health care provider who is a 80 mental health professional, documenting or analyzing the contents of conversation during a private counseling session with an individual or a group, joint, or family counseling session that are separated from the rest of the individual's health record. "Psychotherapy notes" shall not include annotations 81 82 83 relating to medication and prescription monitoring, counseling session start and stop times, treatment 84 85 modalities and frequencies, clinical test results, or any summary of any symptoms, diagnosis, prognosis, 86 functional status, treatment plan, or the individual's progress to date. 87

C. The provisions of this section shall not apply to any of the following:

1. The status of and release of information governed by §§ 65.2-604 and 65.2-607 of the Virginia 88 89 Workers' Compensation Act: 90

2. Except where specifically provided herein, the health records of minors; or

91 3. The release of juvenile health records to a secure facility or a shelter care facility pursuant to 92 § 16.1-248.3.

93 D. Health care entities may, and, when required by other provisions of state law, shall, disclose health records: 94

95 1. As set forth in subsection E, pursuant to the written authorization of (i) the individual or (ii) in the 96 case of a minor, (a) his custodial parent, guardian or other person authorized to consent to treatment of 97 minors pursuant to § 54.1-2969 or (b) the minor himself, if he has consented to his own treatment 98 pursuant to subsection E of § 54.1-2969, or (iii) in emergency cases or situations where it is impractical 99 to obtain an individual's written authorization, pursuant to the individual's oral authorization for a health 100 care provider or health plan to discuss the individual's health records with a third party specified by the 101 individual;

102 2. In compliance with a subpoena issued in accord with subsection H, pursuant to court order upon good cause shown or in compliance with a subpoena issued pursuant to subsection C of § 8.01-413; 103

3. In accord with subsection F of § 8.01-399 including, but not limited to, situations where disclosure 104 is reasonably necessary to establish or collect a fee or to defend a health care entity or the health care 105 106 entity's employees or staff against any accusation of wrongful conduct; also as required in the course of 107 an investigation, audit, review or proceedings regarding a health care entity's conduct by a duly authorized law-enforcement, licensure, accreditation, or professional review entity; 108 109

4. In testimony in accordance with §§ 8.01-399 and 8.01-400.2;

5. In compliance with the provisions of  $\S$  8.01-413;

6. As required or authorized by law relating to public health activities, health oversight activities, 111 112 serious threats to health or safety, or abuse, neglect or domestic violence, relating to contagious disease, public safety, and suspected child or adult abuse reporting requirements, including, but not limited to, 113 those contained in §§ 32.1-36, 32.1-36.1, 32.1-40, 32.1-41, 32.1-127.1:04, 32.1-276.5, 32.1-283, 32.1-283.1, 37.2-710, 37.2-839, 53.1-40.10, 54.1-2400.6, 54.1-2400.7, 54.1-2403.3, 54.1-2506, 114 115 54.1-2966, 54.1-2966.1, 54.1-2967, 54.1-2968, 63.2-1509 and 63.2-1606; 116 117

7. Where necessary in connection with the care of the individual;

118 8. In the normal course of business in accordance with accepted standards of practice within the health services setting; however, the maintenance, storage, and disclosure of the mass of prescription 119

120 dispensing records maintained in a pharmacy registered or permitted in Virginia shall only be 121 accomplished in compliance with §§ 54.1-3410, 54.1-3411 and 54.1-3412;

9. When the individual has waived his right to the privacy of the health records;

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123 10. When examination and evaluation of an individual are undertaken pursuant to judicial or 124 administrative law order, but only to the extent as required by such order;

125 11. To the guardian ad litem and any attorney representing the respondent in the course of a 126 guardianship proceeding of an adult patient who is the respondent in a proceeding under Chapter 10 127 (§ 37.2-1000 et seq.) of Title 37.2;

128 12. To the attorney appointed by the court to represent an individual who is or has been a patient 129 who is the subject of a civil commitment proceeding under Article 5 (§ 37.2-814 et seq.) of Chapter 8 130 of Title 37.2 or a judicial authorization for treatment proceeding pursuant to Chapter 11 (§ 37.2-1100 et seq.) of Title 37.2; 131

132 13. To the attorney and/or guardian ad litem of a minor who represents such minor in any judicial or 133 administrative proceeding, if the court or administrative hearing officer has entered an order granting the 134 attorney or guardian ad litem this right and such attorney or guardian ad litem presents evidence to the 135 health care entity of such order;

136 14. With regard to the Court-Appointed Special Advocate (CASA) program, a minor's health records 137 in accord with  $\S$  9.1-156;

138 15. To an agent appointed under an individual's power of attorney or to an agent or decision maker 139 designated in an individual's advance directive for health care or for decisions on anatomical gifts and 140 organ, tissue or eye donation or to any other person consistent with the provisions of the Health Care 141 Decisions Act (§ 54.1-2981 et seq.); 142

16. To third-party payors and their agents for purposes of reimbursement;

143 17. As is necessary to support an application for receipt of health care benefits from a governmental 144 agency or as required by an authorized governmental agency reviewing such application or reviewing 145 benefits already provided or as necessary to the coordination of prevention and control of disease, 146 injury, or disability and delivery of such health care benefits pursuant to § 32.1-127.1:04;

147 18. Upon the sale of a medical practice as provided in § 54.1-2405; or upon a change of ownership 148 or closing of a pharmacy pursuant to regulations of the Board of Pharmacy;

149 19. In accord with subsection B of § 54.1-2400.1, to communicate an individual's specific and 150 immediate threat to cause serious bodily injury or death of an identified or readily identifiable person;

151 20. Where necessary in connection with the implementation of a hospital's routine contact process for 152 organ donation pursuant to subdivision B 4 of § 32.1-127;

153 21. In the case of substance abuse records, when permitted by and in conformity with requirements 154 of federal law found in 42 U.S.C. § 290dd-2 and 42 C.F.R. Part 2;

155 22. In connection with the work of any entity established as set forth in § 8.01-581.16 to evaluate the 156 adequacy or quality of professional services or the competency and qualifications for professional staff 157 privileges;

158 23. If the health records are those of a deceased or mentally incapacitated individual to the personal 159 representative or executor of the deceased individual or the legal guardian or committee of the 160 incompetent or incapacitated individual or if there is no personal representative, executor, legal guardian 161 or committee appointed, to the following persons in the following order of priority: a spouse, an adult 162 son or daughter, either parent, an adult brother or sister, or any other relative of the deceased individual 163 in order of blood relationship;

24. For the purpose of conducting record reviews of inpatient hospital deaths to promote 164 identification of all potential organ, eye, and tissue donors in conformance with the requirements of 165 166 applicable federal law and regulations, including 42 C.F.R. § 482.45, (i) to the health care provider's designated organ procurement organization certified by the United States Health Care Financing 167 Administration and (ii) to any eye bank or tissue bank in Virginia certified by the Eye Bank Association 168 of America or the American Association of Tissue Banks; 169

170 25. To the Office of the Inspector General for Mental Health, Mental Retardation and Substance 171 Abuse Services pursuant to Article 3 (§ 37.2-423 et seq.) of Chapter 4 of Title 37.2 and to the Office of 172 the Inspector General for Medical Assistance Services pursuant to Article 3 (§ 32.1-321.5 [SC1] et. seq.) 173 of Chapter 9 of Title 32.1;

174 26. (Expires July 1, 2006) To an entity participating in the activities of a local health partnership 175 authority established pursuant to Article 6.1 (§ 32.1-122.10:001 et seq.) of Chapter 4 of this title, 176 pursuant to subdivision 1 of this subsection;

27. To law-enforcement officials by each licensed emergency medical services agency, (i) when the 177 178 individual is the victim of a crime or (ii) when the individual has been arrested and has received 179 emergency medical services or has refused emergency medical services and the health records consist of 180 the prehospital patient care report required by § 32.1-116.1;

181 28. To the State Health Commissioner pursuant to § 32.1-48.015 when such records are those of a person or persons who are subject to an order of quarantine or an order of isolation pursuant to Article
183 3.02 (§ 32.1-48.05 et seq.) of Chapter 2 of this title; and

184 29. To the Commissioner of the Department of Labor and Industry or his designee by each licensed
185 emergency medical services agency when the records consist of the prehospital patient care report
186 required by § 32.1-116.1 and the patient has suffered an injury or death on a work site while performing
187 duties or tasks that are within the scope of his employment.

188 Notwithstanding the provisions of subdivisions 1 through 29 of this subsection, a health care entity 189 shall obtain an individual's written authorization for any disclosure of psychotherapy notes, except when 190 disclosure by the health care entity is (i) for its own training programs in which students, trainees, or 191 practitioners in mental health are being taught under supervision to practice or to improve their skills in 192 group, joint, family, or individual counseling; (ii) to defend itself or its employees or staff against any 193 accusation of wrongful conduct; (iii) in the discharge of the duty, in accordance with subsection B of 194 § 54.1-2400.1, to take precautions to protect third parties from violent behavior or other serious harm; 195 (iv) required in the course of an investigation, audit, review, or proceeding regarding a health care 196 entity's conduct by a duly authorized law-enforcement, licensure, accreditation, or professional review 197 entity; or (v) otherwise required by law.

E. Requests for copies of health records shall (i) be in writing, dated and signed by the requester; (ii) 198 199 identify the nature of the information requested; and (iii) include evidence of the authority of the 200 requester to receive such copies and identification of the person to whom the information is to be 201 disclosed. The health care entity shall accept a photocopy, facsimile, or other copy of the original signed by the requestor as if it were an original. Within 15 days of receipt of a request for copies of health 202 203 records, the health care entity shall do one of the following: (i) furnish such copies to any requester authorized to receive them; (ii) inform the requester if the information does not exist or cannot be 204 205 found; (iii) if the health care entity does not maintain a record of the information, so inform the 206 requester and provide the name and address, if known, of the health care entity who maintains the 207 record; or (iv) deny the request (a) under subsection F, (b) on the grounds that the requester has not 208 established his authority to receive such health records or proof of his identity, or (c) as otherwise 209 provided by law. Procedures set forth in this section shall apply only to requests for health records not 210 specifically governed by other provisions of state law.

211 F. Except as provided in subsection B of § 8.01-413, copies of an individual's health records shall 212 not be furnished to such individual or anyone authorized to act on the individual's behalf when the 213 individual's treating physician or the individual's treating clinical psychologist has made a part of the 214 individual's record a written statement that, in the exercise of his professional judgment, the furnishing 215 to or review by the individual of such health records would be reasonably likely to endanger the life or 216 physical safety of the individual or another person, or that such health record makes reference to a 217 person other than a health care provider and the access requested would be reasonably likely to cause 218 substantial harm to such referenced person. If any health care entity denies a request for copies of health 219 records based on such statement, the health care entity shall inform the individual of the individual's 220 right to designate, in writing, at his own expense, another reviewing physician or clinical psychologist, 221 whose licensure, training and experience relative to the individual's condition are at least equivalent to 222 that of the physician or clinical psychologist upon whose opinion the denial is based. The designated 223 reviewing physician or clinical psychologist shall make a judgment as to whether to make the health 224 record available to the individual.

225 The health care entity denying the request shall also inform the individual of the individual's right to 226 request in writing that such health care entity designate, at its own expense, a physician or clinical 227 psychologist, whose licensure, training, and experience relative to the individual's condition are at least 228 equivalent to that of the physician or clinical psychologist upon whose professional judgment the denial 229 is based and who did not participate in the original decision to deny the health records, who shall make 230 a judgment as to whether to make the health record available to the individual. The health care entity 231 shall comply with the judgment of the reviewing physician or clinical psychologist. The health care 232 entity shall permit copying and examination of the health record by such other physician or clinical 233 psychologist designated by either the individual at his own expense or by the health care entity at its 234 expense.

Any health record copied for review by any such designated physician or clinical psychologist shall
be accompanied by a statement from the custodian of the health record that the individual's treating
physician or clinical psychologist determined that the individual's review of his health record would be
reasonably likely to endanger the life or physical safety of the individual or would be reasonably likely
to cause substantial harm to a person referenced in the health record who is not a health care provider.

Further, nothing herein shall be construed as giving, or interpreted to bestow the right to receive
copies of, or otherwise obtain access to, psychotherapy notes to any individual or any person authorized
to act on his behalf.

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243	G. A written authorization to allow release of an individual's health records shall substantially include
244	the following information:
245	AUTHORIZATION TO RELEASE CONFIDENTIAL HEALTH
246	RECORDS
247	Individual's Name
248	•••
249	Health Care Entity's Name
250	•••
251	Person, Agency, or Health Care Entity to whom disclosure is to be made $\ldots$ -
252	••••
253	Information or Health Records to be disclosed
254	•••
255	Purpose of Disclosure or at the Request of the Individual
256	···
257	As the person signing this authorization, I understand that I am giving my permission to the
258	above-named health care entity for disclosure of confidential health records. I understand that the health
259 260	care entity may not condition treatment or payment on my willingness to sign this authorization unless the specific circumstances under which such conditioning is permitted by law are applicable and are set
<b>260</b> <b>261</b>	forth in this authorization. I also understand that I have the right to revoke this authorization at any
262	time, but that my revocation is not effective until delivered in writing to the person who is in possession
$\frac{1}{263}$	of my health records and is not effective as to health records already disclosed under this authorization.
264	A copy of this authorization and a notation concerning the persons or agencies to whom disclosure was
265	made shall be included with my original health records. I understand that health information disclosed
266	under this authorization might be redisclosed by a recipient and may, as a result of such disclosure, no
267	longer be protected to the same extent as such health information was protected by law while solely in
268	the possession of the health care entity.
269 270	This authorization expires on (date) or (event) if Individual is Unable to Sign
270 271	Signature of Individual or Individual's Legal Representative if Individual is Unable to Sign
272	Relationship or Authority of Legal Representative
273	Date of Signature
274	H. Pursuant to this subsection:
275	1. Unless excepted from these provisions in subdivision 9 of this subsection, no party to a civil,
276	criminal or administrative action or proceeding shall request the issuance of a subpoena duces tecum for
277	another party's health records or cause a subpoena duces tecum to be issued by an attorney unless a
278	copy of the request for the subpoena or a copy of the attorney-issued subpoena is provided to the other
279	party's counsel or to the other party if pro se, simultaneously with filing the request or issuance of the
280 281	subpoena. No party to an action or proceeding shall request or cause the issuance of a subpoena duces tecum for the health records of a nonparty witness unless a copy of the request for the subpoena or a
281	copy of the attorney-issued subpoena is provided to the nonparty witness simultaneously with filing the
283	request or issuance of the attorney-issued subpoena.
284	No subpoend duces tecum for health records shall set a return date earlier than 15 days from the date
285	of the subpoena except by order of a court or administrative agency for good cause shown. When a
286	court or administrative agency directs that health records be disclosed pursuant to a subpoena duces
287	tecum earlier than 15 days from the date of the subpoena, a copy of the order shall accompany the
288	subpoena.
289	Any party requesting a subpoena duces tecum for health records or on whose behalf the subpoena
290 291	duces tecum is being issued shall have the duty to determine whether the individual whose health
291 292	records are being sought is pro se or a nonparty. In instances where health records being subpoenaed are those of a pro se party or nonparty witness,
292 293	the party requesting or issuing the subpoena shall deliver to the pro se party or nonparty witness
294	together with the copy of the request for subpoena, or a copy of the subpoena in the case of an
295	attorney-issued subpoena, a statement informing them of their rights and remedies. The statement shall
296	include the following language and the heading shall be in boldface capital letters:
297	NOTICE TO INDIVIDUAL
298	The attached document means that (insert name of party requesting or causing issuance of the
<b>299</b>	subpoena) has either asked the court or administrative agency to issue a subpoena or a subpoena has
<b>300</b> <b>301</b>	been issued by the other party's attorney to your doctor, other health care providers (names of health are providers inserted here) or other health are artitly (name of health are artitly to be inserted here)
301 302	care providers inserted here) or other health care entity (name of health care entity to be inserted here) requiring them to produce your health records. Your doctor, other health care provider or other health
<b>304</b>	requiring them to produce you nearth records. Four doctor, other nearth care provider of other nearth

303 care entity is required to respond by providing a copy of your health records. If you believe your health 304 records should not be disclosed and object to their disclosure, you have the right to file a motion with 305 the clerk of the court or the administrative agency to quash the subpoena. If you elect to file a motion 306 to quash, such motion must be filed within 15 days of the date of the request or of the attorney-issued subpoena. You may contact the clerk's office or the administrative agency to determine the requirements 307 308 that must be satisfied when filing a motion to quash and you may elect to contact an attorney to 309 represent your interest. If you elect to file a motion to quash, you must notify your doctor, other health care provider(s), or other health care entity, that you are filing the motion so that the health care 310 311 provider or health care entity knows to send the health records to the clerk of court or administrative 312 agency in a sealed envelope or package for safekeeping while your motion is decided.

2. Any party filing a request for a subpoena duces tecum or causing such a subpoena to be issued
for an individual's health records shall include a Notice in the same part of the request in which the
recipient of the subpoena duces tecum is directed where and when to return the health records. Such
notice shall be in boldface capital letters and shall include the following language:

317 NOTICE TO HEALTH CÂRE ENTITIES

A COPY OF THIS SUBPOENA DUCES TECUM HAS BEEN PROVIDED TO THE INDIVIDUAL
WHOSE HEALTH RECORDS ARE BEING REQUESTED OR HIS COUNSEL. YOU OR THAT
INDIVIDUAL HAS THE RIGHT TO FILE A MOTION TO QUASH (OBJECT TO) THE ATTACHED
SUBPOENA. IF YOU ELECT TO FILE A MOTION TO QUASH, YOU MUST FILE THE MOTION
WITHIN 15 DAYS OF THE DATE OF THIS SUBPOENA.

YOU MUST NOT RESPOND TO THIS SUBPOENA UNTIL YOU HAVE RECEIVED WRITTEN
 CERTIFICATION FROM THE PARTY ON WHOSE BEHALF THE SUBPOENA WAS ISSUED
 THAT THE TIME FOR FILING A MOTION TO QUASH HAS ELAPSED AND THAT:

326 NO MOTION TO QUASH WAS FILED; OR

327 ANY MOTION TO QUASH HAS BEEN RESOLVED BY THE COURT OR THE
 328 ADMINISTRATIVE AGENCY AND THE DISCLOSURES SOUGHT ARE CONSISTENT WITH
 329 SUCH RESOLUTION.

IF YOU RECEIVE NOTICE THAT THE INDIVIDUAL WHOSE HEALTH RECORDS ARE
BEING REQUESTED HAS FILED A MOTION TO QUASH THIS SUBPOENA, OR IF YOU FILE A
MOTION TO QUASH THIS SUBPOENA, YOU MUST SEND THE HEALTH RECORDS ONLY TO
THE CLERK OF THE COURT OR ADMINISTRATIVE AGENCY THAT ISSUED THE SUBPOENA
OR IN WHICH THE ACTION IS PENDING AS SHOWN ON THE SUBPOENA USING THE
FOLLOWING PROCEDURE:

PLACE THE HEALTH RECORDS IN A SEALED ENVELOPE AND ATTACH TO THE SEALED
ENVELOPE A COVER LETTER TO THE CLERK OF COURT OR ADMINISTRATIVE AGENCY
WHICH STATES THAT CONFIDENTIAL HEALTH RECORDS ARE ENCLOSED AND ARE TO BE
HELD UNDER SEAL PENDING A RULING ON THE MOTION TO QUASH THE SUBPOENA.
THE SEALED ENVELOPE AND THE COVER LETTER SHALL BE PLACED IN AN OUTER
ENVELOPE OR PACKAGE FOR TRANSMITTAL TO THE COURT OR ADMINISTRATIVE
AGENCY.

343 3. Upon receiving a valid subpoena duces tecum for health records, health care entities shall have the duty to respond to the subpoena in accordance with the provisions of subdivisions 4, 5, 6, 7, and 8 of this subsection.

4. Except to deliver to a clerk of the court or administrative agency subpoenaed health records in a
sealed envelope as set forth, health care entities shall not respond to a subpoena duces tecum for such health records until they have received a certification as set forth in subdivision 5 or 8 of this subsection
from the party on whose behalf the subpoena duces tecum was issued.

350 If the health care entity has actual receipt of notice that a motion to quash the subpoena has been 351 filed or if the health care entity files a motion to quash the subpoena for health records, then the health 352 care entity shall produce the health records, in a securely sealed envelope, to the clerk of the court or 353 administrative agency issuing the subpoena or in whose court or administrative agency the action is 354 pending. The court or administrative agency shall place the health records under seal until a 355 determination is made regarding the motion to quash. The securely sealed envelope shall only be opened 356 on order of the judge or administrative agency. In the event the court or administrative agency grants 357 the motion to quash, the health records shall be returned to the health care entity in the same sealed 358 envelope in which they were delivered to the court or administrative agency. In the event that a judge or 359 administrative agency orders the sealed envelope to be opened to review the health records in camera, a 360 copy of the order shall accompany any health records returned to the health care entity. The health records returned to the health care entity shall be in a securely sealed envelope. 361

362 5. If no motion to quash is filed within 15 days of the date of the request or of the attorney-issued
363 subpoena, the party on whose behalf the subpoena was issued shall have the duty to certify to the
364 subpoenaed health care entity that the time for filing a motion to quash has elapsed and that no motion

to quash was filed. Any health care entity receiving such certification shall have the duty to comply
with the subpoena duces tecum by returning the specified health records by either the return date on the
subpoena or five days after receipt of the certification, whichever is later.

6. In the event that the individual whose health records are being sought files a motion to quash the 368 369 subpoena, the court or administrative agency shall decide whether good cause has been shown by the 370 discovering party to compel disclosure of the individual's health records over the individual's objections. 371 In determining whether good cause has been shown, the court or administrative agency shall consider (i) 372 the particular purpose for which the information was collected; (ii) the degree to which the disclosure of 373 the records would embarrass, injure, or invade the privacy of the individual; (iii) the effect of the 374 disclosure on the individual's future health care; (iv) the importance of the information to the lawsuit or 375 proceeding; and (v) any other relevant factor.

376 7. Concurrent with the court or administrative agency's resolution of a motion to quash, if 377 subpoenaed health records have been submitted by a health care entity to the court or administrative 378 agency in a sealed envelope, the court or administrative agency shall: (i) upon determining that no 379 submitted health records should be disclosed, return all submitted health records to the health care entity 380 in a sealed envelope; (ii) upon determining that all submitted health records should be disclosed, provide 381 all the submitted health records to the party on whose behalf the subpoena was issued; or (iii) upon 382 determining that only a portion of the submitted health records should be disclosed, provide such portion 383 to the party on whose behalf the subpoena was issued and return the remaining health records to the 384 health care entity in a sealed envelope.

8. Following the court or administrative agency's resolution of a motion to quash, the party on whose
behalf the subpoena duces tecum was issued shall have the duty to certify in writing to the subpoenaed
health care entity a statement of one of the following:

a. All filed motions to quash have been resolved by the court or administrative agency and the disclosures sought in the subpoena duces tecum are consistent with such resolution; and, therefore, the health records previously delivered in a sealed envelope to the clerk of the court or administrative agency will not be returned to the health care entity;

b. All filed motions to quash have been resolved by the court or administrative agency and the disclosures sought in the subpoena duces tecum are consistent with such resolution and that, since no health records have previously been delivered to the court or administrative agency by the health care entity, the health care entity shall comply with the subpoena duces tecum by returning the health records designated in the subpoena by the return date on the subpoena or five days after receipt of certification, whichever is later;

c. All filed motions to quash have been resolved by the court or administrative agency and the
disclosures sought in the subpoena duces tecum are not consistent with such resolution; therefore, no
health records shall be disclosed and all health records previously delivered in a sealed envelope to the
clerk of the court or administrative agency will be returned to the health care entity;

402 d. All filed motions to quash have been resolved by the court or administrative agency and the 403 disclosures sought in the subpoena duces tecum are not consistent with such resolution and that only limited disclosure has been authorized. The certification shall state that only the portion of the health 404 405 records as set forth in the certification, consistent with the court or administrative agency's ruling, shall 406 be disclosed. The certification shall also state that health records that were previously delivered to the 407 court or administrative agency for which disclosure has been authorized will not be returned to the 408 health care entity; however, all health records for which disclosure has not been authorized will be 409 returned to the health care entity; or

e. All filed motions to quash have been resolved by the court or administrative agency and the
disclosures sought in the subpoena duces tecum are not consistent with such resolution and, since no
health records have previously been delivered to the court or administrative agency by the health care
entity, the health care entity shall return only those health records specified in the certification,
consistent with the court or administrative agency's ruling, by the return date on the subpoena or five
days after receipt of the certification, whichever is later.

416 A copy of the court or administrative agency's ruling shall accompany any certification made 417 pursuant to this subdivision.

418 9. The provisions of this subsection have no application to subpoenas for health records requested
419 under § 8.01-413, or issued by a duly authorized administrative agency conducting an investigation,
420 audit, review or proceedings regarding a health care entity's conduct.

421 The provisions of this subsection shall apply to subpoen as for the health records of both minors and 422 adults.

423 Nothing in this subsection shall have any effect on the existing authority of a court or administrative
424 agency to issue a protective order regarding health records, including, but not limited to, ordering the
425 return of health records to a health care entity, after the period for filing a motion to quash has passed.

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426 A subpoend for substance abuse records must conform to the requirements of federal law found in 42 427 C.F.R. Part 2, Subpart E.

I. Health care entities may testify about the health records of an individual in compliance with 428 429 §§ 8.01-399 and 8.01-400.2.

430 J. If an individual requests a copy of his health record from a health care entity, the health care 431 entity may impose a reasonable cost-based fee, which shall include only the cost of supplies for and 432 labor of copying the requested information, postage when the individual requests that such information 433 be mailed, and preparation of an explanation or summary of such information as agreed to by the individual. For the purposes of this section, "individual" shall subsume a person with authority to act on 434 behalf of the individual who is the subject of the health record in making decisions related to his health 435 436 care.

## Article 3.

## Office of the Inspector General for Medical Assistance Services.

§ 32.1-321.5. Office created; appointment of Inspector General for Medical Assistance Services.

440 There is hereby created the Office of Inspector General for Medical Assistance Services for the 441 purpose of providing objective review and evaluation of all activities and services of the Department of 442 Medical Assistance Services and investigation and diligent prosecution of provider or recipient fraud 443 and abuse.

444 The Inspector General for Medical Assistance Services shall be appointed by the Governor for a 445 term of four years, subject to confirmation by the General Assembly, and shall report to the Governor. 446 The Inspector General shall be appointed initially for a term that expires one full year following the end 447 of the Governor's term of office, and thereafter, the term shall be for four years. Vacancies shall be filled by appointment by the Governor for the unexpired term and shall be effective until 30 days after 448 the next meeting of the ensuing General Assembly and, if confirmed, thereafter for the remainder of the 449 450 term. 451

§ 32.1-321.6. Powers and duties of Inspector General.

The Inspector General shall have the following powers and duties:

453 1. To operate and manage the Office of the Inspector General and to employ the personnel required 454 to carry out the provisions of this article.

455 2. To make and enter into contracts and agreements that may be necessary and incidental to carry 456 out the provisions of this article, and to apply for and accept grants from the United States government, 457 agencies and instrumentalities thereof, and any other source, in furtherance of the provisions of this 458 article.

459 3. To provide inspections of and make policy and operational recommendations for medical and **460** other healthcare facilities and managed care organizations participating in the Virginia Medicaid program, any other entity contracting with the Department of Medical Assistance Services (DMAS), and 461 462 the programs and procedures of DMAS to improve the effectiveness of programs and services, contain costs, reduce inaccurate or unauthorized claims and reimbursement, and detect fraud and abuse. 463

The Inspector General shall provide oversight and may conduct announced and unannounced 464 465 inspections of medical and other healthcare providers, managed care organizations, and other contractors on an ongoing basis in response to specific complaints of abuse, neglect, or inadequate care 466 467 and as a result of monitoring the utilization review procedures and other records of the Department of 468 Medical Assistance Services.

469 4. To access any and all information, including protected health information pursuant to subdivision 470 of § 32.1-127.1:03, related to the delivery of services to Medicaid recipients.

5. To recommend changes in the Virginia Medicaid program to improve its efficiency and 471 472 effectiveness and to contain growth in Medicaid expenditures.

473 6. To notify in a timely manner the attorney for the Commonwealth for the relevant jurisdiction, 474 whenever the Inspector General has reasonable grounds to believe that Medicaid fraud has taken place.

475 7. To monitor and participate in the adoption of regulations by the Board of Medical Assistance 476 Services.

477 9. To conduct independent reviews and investigations of any and all aspects of the Virginia Medicaid 478 program and the Department of Medical Assistance Services. 479

§ 32.1-321. 7. Reports.

480 A. The Inspector General shall prepare, not later than May 31 and November 30 of each year, semiannual reports summarizing the activities of the Office during the immediately preceding six-month **481** 482 periods ending March 31 and September 30. Reports shall include:

483 1. A description of significant problems, abuses, and deficiencies related to the administration of the **484** programs and services of the Department of Medical Assistance Services and the Virginia Medicaid 485 program during the reporting period;

486 2. A description of the recommendations for corrective actions made by the Office during the reporting period with respect to significant problems, abuses, or deficiencies identified; 487

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- 488 3. An identification of each significant recommendation, described in previous reports under this
   489 section, on which corrective action has not been completed;
- **490** 4. A summary of matters referred to the attorneys for the Commonwealth and law enforcement **491** officials by the Inspector General; and
- 492 5. Information concerning the number of complaints received and types of investigations completed493 by the Office during the reporting period.
- 494 B. Within 30 days of the transmission of each semiannual report, the Inspector General shall make 495 copies of the report available to the public upon request and at a reasonable cost.
- 496 C. The Inspector General shall report immediately to the Governor whenever the Office becomes
  497 aware of particularly serious problems, abuses, or deficiencies relating to the programs and services of
  498 the Department of Medical Assistance Services.
- D. Notwithstanding any other provision of law, the reports, information, or documents required by or
  under this section shall be transmitted directly to the Governor and the General Assembly by the
  Inspector General without preliminary clearances or approvals. The Inspector General shall, insofar as
  feasible, provide copies of the semiannual reports to the Governor in advance of the date for their
  submission to the General Assembly, to provide a reasonable opportunity for comments of the Governor
  to be appended to the reports when they are submitted to the General Assembly.
- 505 E. Records that are confidential under federal or state law shall be maintained as confidential by the 506 Inspector General and shall not be further disclosed, except as permitted by law.
- **507** *G.* The Inspector General's written reports on any medical or healthcare provider or facility or **508** managed care organization or any entity contracting with the Department of Medical Assistance
- 509 Services shall be transmitted to the Governor for review and comment as deemed necessary by the
- 510 Governor. The Department shall comment in writing on any recommendations made by the Inspector
- 511 General.