## 2005 SESSION

**ENROLLED** 

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## VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 2.2-3705.6, 2.2-3711, 15.2-2160, and 56-265.4:4 of the Code of 3 Virginia and to amend the Code of Virginia by adding in Article 1.1 of Chapter 21 of Title 15.2 a 4 section numbered 15.2-2108.18, relating to the Virginia Freedom of Information Act; exemptions for 5 proprietary records of cable television and telecommunication services provided by localities.

[S 959]

## Be it enacted by the General Assembly of Virginia:

10 1. That §§ 2.2-3705.6, 2.2-3711, 15.2-2160, and 56-265.4:4 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding in Article 1.1 of Chapter 21 of 11 Title 15.2 a section numbered 15.2-2108.18 as follows: 12 13

Approved

§ 2.2-3705.6. Exclusions to application of chapter; proprietary records and trade secrets.

14 The following records are excluded from the provisions of this chapter but may be disclosed by the custodian in his discretion, except where such disclosure is prohibited by law: 15

1. Proprietary information gathered by or for the Virginia Port Authority as provided in § 62.1-132.4 16 or § 62.1-134.1. 17

18 2. Financial statements not publicly available filed with applications for industrial development 19 financings in accordance with Chapter 49 (§ 15.2-4900 et seq.) of Title 15.2.

20 3. Confidential proprietary records, voluntarily provided by private business pursuant to a promise of confidentiality from the Department of Business Assistance, the Virginia Economic Development 21 22 Partnership, the Virginia Tourism Authority, or local or regional industrial or economic development authorities or organizations, used by the Department, the Partnership, the Authority, or such entities for 23 24 business, trade and tourism development; and memoranda, working papers or other records related to businesses that are considering locating or expanding in Virginia, prepared by such entities, where 25 26 competition or bargaining is involved and where, if such records are made public, the financial interest 27 of the governmental unit would be adversely affected.

28 4. Information that was filed as confidential under the Toxic Substances Information Act (§ 32.1-239 29 et seq.), as such Act existed prior to July 1, 1992.

30 5. Fisheries data that would permit identification of any person or vessel, except when required by 31 court order as specified in § 28.2-204.

32 6. Confidential financial statements, balance sheets, trade secrets, and revenue and cost projections 33 provided to the Department of Rail and Public Transportation, provided such information is exempt 34 under the federal Freedom of Information Act or the federal Interstate Commerce Act or other laws 35 administered by the Surface Transportation Board or the Federal Railroad Administration with respect to data provided in confidence to the Surface Transportation Board and the Federal Railroad 36 37 Administration.

38 7. Confidential proprietary records related to inventory and sales, voluntarily provided by private 39 energy suppliers to the Department of Mines, Minerals and Energy, used by that Department for energy 40 contingency planning purposes or for developing consolidated statistical information on energy supplies.

41 8. Confidential proprietary information furnished to the Board of Medical Assistance Services or the 42 Medicaid Prior Authorization Advisory Committee pursuant to Article 4 (§ 32.1-331.12 et seq.) of 43 Chapter 10 of Title 32.1.

44 9. Proprietary, commercial or financial information, balance sheets, trade secrets, and revenue and cost projections provided by a private transportation business to the Virginia Department of 45 Transportation and the Department of Rail and Public Transportation for the purpose of conducting 46 transportation studies needed to obtain grants or other financial assistance under the Transportation 47 Equity Act for the 21st Century (P.L. 105-178) for transportation projects, provided such information is 48 exempt under the federal Freedom of Information Act or the federal Interstate Commerce Act or other 49 50 laws administered by the Surface Transportation Board or the Federal Railroad Administration with respect to data provided in confidence to the Surface Transportation Board and the Federal Railroad 51 52 Administration. However, the exemption provided by this subdivision shall not apply to any wholly 53 owned subsidiary of a public body.

54 10. Confidential information designated as provided in subsection D of § 2.2-4342 as trade secrets or 55 proprietary information by any person who has submitted to a public body an application for prequalification to bid on public construction projects in accordance with subsection B of § 2.2-4317. 56

11. Confidential proprietary records that are voluntarily provided by a private entity pursuant to a 57

SB959ER

58 proposal filed with a public entity or an affected local jurisdiction under the Public-Private Transportation Act of 1995 (§ 56-556 et seq.) or the Public-Private Education Facilities and 59 Infrastructure Act of 2002 (§ 56-575.1 et seq.), pursuant to a promise of confidentiality from the 60 responsible public entity or affected local jurisdiction, used by the responsible public entity or affected 61 62 local jurisdiction for purposes related to the development of a qualifying transportation facility or 63 qualifying project; and memoranda, working papers or other records related to proposals filed under the Public-Private Transportation Act of 1995 or the Public-Private Education Facilities and Infrastructure 64 65 Act of 2002, where, if such records were made public, the financial interest of the public or private 66 entity involved with such proposal or the process of competition or bargaining would be adversely 67 affected. In order for confidential proprietary information to be excluded from the provisions of this 68 chapter, the private entity shall (i) invoke such exclusion upon submission of the data or other materials 69 for which protection from disclosure is sought, (ii) identify the data or other materials for which protection is sought, and (iii) state the reasons why protection is necessary. For the purposes of this subdivision, the terms "affected local jurisdiction," "public entity" and "private entity" shall be defined 70 71 as they are defined in the Public-Private Transportation Act of 1995 or in the Public-Private Education 72 73 Facilities and Infrastructure Act of 2002. However, nothing in this subdivision shall be construed to 74 prohibit the release of procurement records as required by § 56-573.1 or § 56-575.16. Procurement 75 records shall not be interpreted to include proprietary, commercial or financial information, balance 76 sheets, financial statements, or trade secrets that may be provided by the private entity as evidence of its 77 qualifications.

12. Confidential proprietary information or trade secrets, not publicly available, provided by a private
person or entity to the Virginia Resources Authority or to a fund administered in connection with
financial assistance rendered or to be rendered by the Virginia Resources Authority where, if such
information were made public, the financial interest of the private person or entity would be adversely
affected, and, after June 30, 1997, where such information was provided pursuant to a promise of
confidentiality.

84 13. Confidential proprietary records that are provided by a franchisee under § 15.2-2108 to its 85 franchising authority pursuant to a promise of confidentiality from the franchising authority that relates to the franchisee's potential provision of new services, adoption of new technologies or implementation 86 87 of improvements, where such new services, technologies or improvements have not been implemented 88 by the franchisee on a nonexperimental scale in the franchise area, and where, if such records were 89 made public, the competitive advantage or financial interests of the franchisee would be adversely 90 affected. In order for confidential proprietary information to be excluded from the provisions of this 91 chapter, the franchisee shall (i) invoke such exclusion upon submission of the data or other materials for 92 which protection from disclosure is sought, (ii) identify the data or other materials for which protection 93 is sought, and (iii) state the reason why protection is necessary.

94 14. Documents and other information of a proprietary nature furnished by a supplier of charitable95 gaming supplies to the Department of Charitable Gaming pursuant to subsection E of § 18.2-340.34.

96 15. Records and reports related to Virginia apple producer sales provided to the Virginia State Apple97 Board pursuant to §§ 3.1-622 and 3.1-624.

98 16. Trade secrets, as defined in the Uniform Trade Secrets Act (§ 59.1-336 et seq.) of Title 59.1,
99 submitted by CMRS providers as defined in § 56-484.12 to the Wireless Carrier E-911 Cost Recovery
100 Subcommittee created pursuant to § 56-484.15, relating to the provision of wireless E-911 service.

101 17. Records submitted as a grant application, or accompanying a grant application, to the 102 Commonwealth Health Research Board pursuant to Chapter 22 (§ 23-277 et seq.) of Title 23 to the 103 extent such records contain proprietary business or research-related information produced or collected by 104 the applicant in the conduct of or as a result of study or research on medical, rehabilitative, scientific, 105 technical or scholarly issues, when such information has not been publicly released, published, 106 copyrighted or patented, if the disclosure of such information would be harmful to the competitive 107 position of the applicant.

108 18. Confidential proprietary records and trade secrets developed and held by a local public body (i) 109 providing telecommunication services pursuant to § 56-265.4:4 and (ii) providing cable television 110 services pursuant to Article 1.1 (§ 15.2-2108.2 et seq.) of Chapter 2 of Title 15.2, to the extent that disclosure of such records would be harmful to the competitive position of the locality. In order for 111 confidential proprietary information or trade secrets to be excluded from the provisions of this chapter, 112 113 the locality in writing shall (i) invoke the protections of this subdivision, (ii) identify with specificity the 114 records or portions thereof for which protection is sought, and (iii) state the reasons why protection is 115 necessary.

**116** § 2.2-3711. Closed meetings authorized for certain limited purposes.

117 A. Public bodies may hold closed meetings only for the following purposes:

118 1. Discussion, consideration or interviews of prospective candidates for employment; assignment,

119 appointment, promotion, performance, demotion, salaries, disciplining or resignation of specific public 120 officers, appointees or employees of any public body; and evaluation of performance of departments or 121 schools of public institutions of higher education where such evaluation will necessarily involve 122 discussion of the performance of specific individuals. Any teacher shall be permitted to be present 123 during a closed meeting in which there is a discussion or consideration of a disciplinary matter that 124 involves the teacher and some student and the student involved in the matter is present, provided the 125 teacher makes a written request to be present to the presiding officer of the appropriate board.

126 2. Discussion or consideration of admission or disciplinary matters or any other matters that would 127 involve the disclosure of information contained in a scholastic record concerning any student of any 128 Virginia public institution of higher education or any state school system. However, any such student, 129 legal counsel and, if the student is a minor, the student's parents or legal guardians shall be permitted to 130 be present during the taking of testimony or presentation of evidence at a closed meeting, if such 131 student, parents or guardians so request in writing and such request is submitted to the presiding officer 132 of the appropriate board.

133 3. Discussion or consideration of the acquisition of real property for a public purpose, or of the 134 disposition of publicly held real property, where discussion in an open meeting would adversely affect 135 the bargaining position or negotiating strategy of the public body. 136

4. The protection of the privacy of individuals in personal matters not related to public business.

137 5. Discussion concerning a prospective business or industry or the expansion of an existing business 138 or industry where no previous announcement has been made of the business' or industry's interest in 139 locating or expanding its facilities in the community.

140 6. Discussion or consideration of the investment of public funds where competition or bargaining is 141 involved, where, if made public initially, the financial interest of the governmental unit would be 142 adversely affected.

143 7. Consultation with legal counsel and briefings by staff members or consultants pertaining to actual or probable litigation, where such consultation or briefing in open meeting would adversely affect the 144 145 negotiating or litigating posture of the public body; and consultation with legal counsel employed or retained by a public body regarding specific legal matters requiring the provision of legal advice by such 146 147 counsel. For the purposes of this subdivision, "probable litigation" means litigation that has been 148 specifically threatened or on which the public body or its legal counsel has a reasonable basis to believe 149 will be commenced by or against a known party. Nothing in this subdivision shall be construed to 150 permit the closure of a meeting merely because an attorney representing the public body is in attendance 151 or is consulted on a matter.

152 8. In the case of boards of visitors of public institutions of higher education, discussion or 153 consideration of matters relating to gifts, bequests and fund-raising activities, and grants and contracts 154 for services or work to be performed by such institution. However, the terms and conditions of any such 155 gifts, bequests, grants and contracts made by a foreign government, a foreign legal entity or a foreign person and accepted by a public institution of higher education in Virginia shall be subject to public 156 157 disclosure upon written request to the appropriate board of visitors. For the purpose of this subdivision, 158 (i) "foreign government" means any government other than the United States government or the government of a state or a political subdivision thereof; (ii) "foreign legal entity" means any legal entity 159 160 created under the laws of the United States or of any state thereof if a majority of the ownership of the 161 stock of such legal entity is owned by foreign governments or foreign persons or if a majority of the membership of any such entity is composed of foreign persons or foreign legal entities, or any legal 162 163 entity created under the laws of a foreign government; and (iii) "foreign person" means any individual 164 who is not a citizen or national of the United States or a trust territory or protectorate thereof.

165 9. In the case of the boards of trustees of the Virginia Museum of Fine Arts, the Virginia Museum of Natural History, and The Science Museum of Virginia, discussion or consideration of matters relating 166 167 to specific gifts, bequests, and grants.

168 10. Discussion or consideration of honorary degrees or special awards.

169 11. Discussion or consideration of tests, examinations or other records excluded from this chapter pursuant to subdivision 4 of § 2.2-3705.1. 170

171 12. Discussion, consideration or review by the appropriate House or Senate committees of possible 172 disciplinary action against a member arising out of the possible inadequacy of the disclosure statement 173 filed by the member, provided the member may request in writing that the committee meeting not be 174 conducted in a closed meeting.

13. Discussion of strategy with respect to the negotiation of a hazardous waste siting agreement or to 175 176 consider the terms, conditions, and provisions of a hazardous waste siting agreement if the governing 177 body in open meeting finds that an open meeting will have an adverse effect upon the negotiating 178 position of the governing body or the establishment of the terms, conditions and provisions of the siting 179 agreement, or both. All discussions with the applicant or its representatives may be conducted in a **180** closed meeting.

181 14. Discussion by the Governor and any economic advisory board reviewing forecasts of economic activity and estimating general and nongeneral fund revenues.

183 15. Discussion or consideration of medical and mental records excluded from this chapter pursuant to184 subdivision 1 of § 2.2-3705.5.

185 16. Deliberations of the State Lottery Board in a licensing appeal action conducted pursuant to subsection D of § 58.1-4007 regarding the denial or revocation of a license of a lottery sales agent; and discussion, consideration or review of State Lottery Department matters related to proprietary lottery game information and studies or investigations exempted from disclosure under subdivision 6 of § 2.2-3705.3 and subdivision 11 of § 2.2-3705.7.

190 17. Those portions of meetings by local government crime commissions where the identity of, or191 information tending to identify, individuals providing information about crimes or criminal activities192 under a promise of anonymity is discussed or disclosed.

193 18. Discussion, consideration, review and deliberations by local community corrections resources
 194 boards regarding the placement in community diversion programs of individuals previously sentenced to
 195 state correctional facilities.

196 19. Those portions of meetings in which the Board of Corrections discusses or discloses the identity
197 of, or information tending to identify, any prisoner who (i) provides information about crimes or
198 criminal activities, (ii) renders assistance in preventing the escape of another prisoner or in the
apprehension of an escaped prisoner, or (iii) voluntarily or at the instance of a prison official renders
200 other extraordinary services, the disclosure of which is likely to jeopardize the prisoner's life or safety.

201 20. Discussion of plans to protect public safety as it relates to terrorist activity and briefings by staff
 202 members, legal counsel, or law-enforcement or emergency service officials concerning actions taken to
 203 respond to such activity or a related threat to public safety.

21. Discussion by the Board of the Virginia Retirement System, acting pursuant to § 51.1-124.30, or 204 205 of any local retirement system, acting pursuant to § 51.1-803, or of the Rector and Visitors of the University of Virginia, acting pursuant to § 23-76.1, regarding the acquisition, holding or disposition of 206 207 a security or other ownership interest in an entity, where such security or ownership interest is not 208 traded on a governmentally regulated securities exchange, to the extent that such discussion (i) concerns 209 confidential analyses prepared for the Rector and Visitors of the University of Virginia, prepared by the 210 retirement system or provided to the retirement system under a promise of confidentiality, of the future 211 value of such ownership interest or the future financial performance of the entity, and (ii) would have an 212 adverse effect on the value of the investment to be acquired, held or disposed of by the retirement 213 system or the Rector and Visitors of the University of Virginia. Nothing in this subdivision shall be 214 construed to prevent the disclosure of information relating to the identity of any investment held, the 215 amount invested or the present value of such investment.

216 22. Those portions of meetings in which individual child death cases are discussed by the State Child
217 Fatality Review team established pursuant to § 32.1-283.1, and those portions of meetings in which
218 individual child death cases are discussed by a regional or local child fatality review team established
219 pursuant to § 32.1-283.2, and those portions of meetings in which individual death cases are discussed
220 by family violence fatality review teams established pursuant to § 32.1-283.3.

221 23. Those portions of meetings of the University of Virginia Board of Visitors or the Eastern 222 Virginia Medical School Board of Visitors, as the case may be, and those portions of meetings of any 223 persons to whom management responsibilities for the University of Virginia Medical Center or Eastern 224 Virginia Medical School, as the case may be, have been delegated, in which there is discussed 225 proprietary, business-related information pertaining to the operations of the University of Virginia 226 Medical Center or Eastern Virginia Medical School, as the case may be, including business development 227 or marketing strategies and activities with existing or future joint venturers, partners, or other parties 228 with whom the University of Virginia Medical Center or Eastern Virginia Medical School, as the case 229 may be, has formed, or forms, any arrangement for the delivery of health care, if disclosure of such 230 information would adversely affect the competitive position of the Medical Center or Eastern Virginia 231 Medical School, as the case may be.

232 24. In the case of the Virginia Commonwealth University Health System Authority, discussion or 233 consideration of any of the following: the acquisition or disposition of real or personal property where disclosure would adversely affect the bargaining position or negotiating strategy of the Authority; 234 235 operational plans that could affect the value of such property, real or personal, owned or desirable for ownership by the Authority; matters relating to gifts, bequests and fund-raising activities; grants and 236 237 contracts for services or work to be performed by the Authority; marketing or operational strategies 238 where disclosure of such strategies would adversely affect the competitive position of the Authority; 239 members of its medical and teaching staffs and qualifications for appointments thereto; and qualifications 240 or evaluations of other employees.

SB959ER

241 25. Those portions of the meetings of the Intervention Program Committee within the Department of
242 Health Professions to the extent such discussions identify any practitioner who may be, or who actually
243 is, impaired pursuant to Chapter 25.1 (§ 54.1-2515 et seq.) of Title 54.1.

244 26. Meetings or portions of meetings of the Board of the Virginia College Savings Plan wherein
245 personal information, as defined in § 2.2-3801, which has been provided to the Board or its employees
246 by or on behalf of individuals who have requested information about, applied for, or entered into
247 prepaid tuition contracts or savings trust account agreements pursuant to Chapter 4.9 (§ 23-38.75 et seq.)
248 of Title 23 is discussed.

249 27. Discussion or consideration, by the Wireless Carrier E-911 Cost Recovery Subcommittee created
250 pursuant to § 56-484.15, of trade secrets, as defined in the Uniform Trade Secrets Act (§ 59.1-336 et
251 seq.) of Title 59.1, submitted by CMRS providers as defined in § 56-484.12, related to the provision of
252 wireless E-911 service.

253 28. Those portions of disciplinary proceedings by any regulatory board within the Department of
254 Professional and Occupational Regulation, Department of Health Professions, or the Board of
255 Accountancy conducted pursuant to § 2.2-4019 or §-2.2-4020 during which the board deliberates to reach
256 a decision or meetings of health regulatory boards or conference committees of such boards to consider
257 settlement proposals in pending disciplinary actions or modifications to previously issued board orders as
258 requested by either of the parties.

259 29. Discussion or consideration by a responsible public entity or an affected local jurisdiction, as
260 those terms are defined in § 56-557, of confidential proprietary records excluded from this chapter
261 pursuant to subdivision 11 of § 2.2-3705.6.

30. Discussion of the award of a public contract involving the expenditure of public funds, including
interviews of bidders or offerors, and discussion of the terms or scope of such contract, where
discussion in an open session would adversely affect the bargaining position or negotiating strategy of
the public body.

31. Discussion or consideration by the Commonwealth Health Research Board of grant application
 records excluded from this chapter pursuant to subdivision 17 of § 2.2-3705.6.

32. Discussion or consideration by the Commitment Review Committee of records excluded from this chapter pursuant to subdivision 9 of § 2.2-3705.2 relating to individuals subject to commitment as sexually violent predators under Article 1.1 (§ 37.1-70.1 et seq.) of Chapter 2 of Title 37.1.

33. (Expires July 1, 2006) Discussion or consideration by the Virginia Commission on Military Bases
of records excluded from this chapter pursuant to subdivision 8 of § 2.2-3705.2.

273 34. Discussion or consideration of confidential proprietary records and trade secrets excluded from
274 this chapter pursuant to subdivision 18 of § 2.2-3705.6.

B. No resolution, ordinance, rule, contract, regulation or motion adopted, passed or agreed to in a
closed meeting shall become effective unless the public body, following the meeting, reconvenes in open
meeting and takes a vote of the membership on such resolution, ordinance, rule, contract, regulation or
motion that shall have its substance reasonably identified in the open meeting.

C. Public officers improperly selected due to the failure of the public body to comply with the otherprovisions of this section shall be de facto officers and, as such, their official actions are valid until theyobtain notice of the legal defect in their election.

282 D. Nothing in this section shall be construed to prevent the holding of conferences between two or
283 more public bodies, or their representatives, but these conferences shall be subject to the same
284 procedures for holding closed meetings as are applicable to any other public body.

285 E. This section shall not be construed to (i) require the disclosure of any contract between the 286 Intervention Program Committee within the Department of Health Professions and an impaired 287 practitioner entered into pursuant to Chapter 25.1 (§ 54.1-2515 et seq.) of Title 54.1 or (ii) require the 288 board of directors of any authority created pursuant to the Industrial Development and Revenue Bond 289 Act (§ 15.2-4900 et seq.), or any public body empowered to issue industrial revenue bonds by general or 290 special law, to identify a business or industry to which subdivision A 5 applies. However, such business 291 or industry shall be identified as a matter of public record at least 30 days prior to the actual date of the 292 board's authorization of the sale or issuance of such bonds.

**293** § 15.2-2108.18. Disclosure of certain information.

A municipality's public records that contain confidential proprietary information or trade secrets
pertaining to the municipality's provision of cable television service shall be exempt from disclosure
under the Freedom of Information Act (§ 2.2-3700 et seq.). As used in this section, a public record
contains confidential proprietary information or trade secrets if its acquisition by a competing provider
of cable television service would provide the competing provider with a competitive benefit.

**299** § 15.2-2160. Provision of telecommunications services.

300 A. Any locality that operates an electric distribution system may provide telecommunications 301 services, including local exchange telephone service as defined in § 56-1, within or outside its 302 boundaries if the locality obtains a certificate pursuant to § 56-265.4:4. Such locality may provide 303 telecommunications services within any locality in which it has electric distribution system facilities as 304 of March 1, 2002. Any locality providing telecommunications services on March 1, 2002, may provide 305 such services within any locality within 75 miles of the geographic boundaries of its electric distribution 306 system as such system existed on March 1, 2002.

307 B. A locality that has obtained a certificate pursuant to § 56-265.4:4 shall (i) comply with all 308 applicable laws and regulations for the provision of telecommunications services; (ii) make a reasonable 309 estimate of the amount of all federal, state, and local taxes (including income taxes and consumer utility 310 taxes) that would be required to be paid or collected for each fiscal year if the locality were a for-profit 311 provider of telecommunications services, (iii) prepare reasonable estimates of the amount of any franchise fees and other state and local fees (including permit fees and pole rental fees), and 312 313 right-of-way charges that would be incurred in each fiscal year if the locality were a for-profit provider 314 of telecommunications services, (iv) prepare and publish annually financial statements in accordance 315 with generally accepted accounting principles showing the results of operations of its provision of 316 telecommunications services, and (v) maintain records demonstrating compliance with the provisions of 317 this section that shall be made available for inspection and copying pursuant to the Virginia Freedom of 318 Information Act (§ 2.2-3700 et seq.).

319 C. Each locality that has obtained a certificate pursuant to § 56-265.4:4 shall provide 320 nondiscriminatory access to for-profit providers of telecommunications services on a first-come, 321 first-served basis to rights-of-way, poles, conduits or other permanent distribution facilities owned, leased 322 or operated by the locality unless the facilities have insufficient capacity for such access and additional 323 capacity cannot reasonably be added to the facilities.

324 D. The prices charged and the revenue received by a locality for providing telecommunications 325 services shall not be cross-subsidized by other revenues of the locality or affiliated entities, except (i) in areas where no offers exist from for-profit providers of such telecommunications services, or (ii) as 326 permitted by the provisions of subdivision B  $\hat{5}$  of § 56-265.4:4. 327

328 E. No locality providing such services shall acquire by eminent domain the facilities or other 329 property of any telecommunications service provider to offer cable, telephone, data transmission or other 330 information or online programming services.

331 F. Public records of a locality that has obtained a certificate pursuant to § 56-265.4:4, which 332 records contain confidential proprietary information or trade secrets pertaining to the provision of 333 telecommunications service, shall be exempt from disclosure under the Freedom of Information Act (§ 2.2-3700 et seq.). As used in this subsection, a public record contains confidential proprietary 334 335 information or trade secrets if its acquisition by a competing provider of telecommunications services 336 would provide the competing provider with a competitive benefit. 337

§ 56-265.4:4. Certificate to operate as a telephone utility.

338 A. The Commission may grant certificates to competing telephone companies, or any county, city or 339 town that operates an electric distribution system, for interexchange service where it finds that such 340 action is justified by public interest, and is in accordance with such terms, conditions, limitations, and 341 restrictions as may be prescribed by the Commission for competitive telecommunications services. A 342 certificate to provide interexchange services shall not authorize the holder to provide local exchange 343 services. The Commission may grant a certificate to a carrier, or any county, city or town that operates 344 an electric distribution system, to furnish local exchange services as provided in subsection B.

345 B. 1. After notice to all local exchange carriers certificated in the Commonwealth and other 346 interested parties and following an opportunity for hearing, the Commission may grant certificates to any 347 telephone company, or any county, city or town that operates an electric distribution system, proposing 348 to furnish local exchange telephone service in the Commonwealth. In determining whether to grant a 349 certificate under this subsection, the Commission may require that the applicant show that it possesses 350 sufficient technical, financial, and managerial resources. Before granting any such certificate, the 351 Commission shall: (i) consider whether such action reasonably protects the affordability of basic local 352 exchange telephone service, as such service is defined by the Commission, and reasonably assures the 353 continuation of quality local exchange telephone service; and (ii) find that such action will not 354 unreasonably prejudice or disadvantage any class of telephone company customers or telephone service 355 providers, including the new entrant and any incumbent local exchange telephone company, and is in the public interest. Except as provided in subsection A of § 15.2-2160, all local exchange certificates granted 356 357 by the Commission after July 1, 2002, shall be to provide service in any territory in the Commonwealth 358 unless the applicant specifically requests a different certificated service territory. The Commission shall 359 amend the certificated service territory of each local exchange carrier that was previously certificated to 360 provide service in only part of the Commonwealth to permit such carrier's provision of local exchange service throughout the Commonwealth beginning on September 1, 2002, unless that local exchange 361 carrier notifies the Commission prior to September 1, 2002, that it elects to retain its existing certificated 362

SB959ER

363 service territory. A local exchange carrier shall only be considered an incumbent in any certificated364 service territory in which it was considered an incumbent prior to July 1, 2002.

2. A Commission order, including appropriate findings of fact and conclusions of law, denying or approving, with or without modification, an application for certification of a new entrant shall be entered no more than 180 days from the filing of the application, except that the Commission, upon notice to all parties in interest, may extend that period in additional 30-day increments not to exceed an additional 90 days in all.

370 3. The Commission shall (i) promote and seek to assure the provision of competitive services to all 371 classes of customers throughout all geographic areas of the Commonwealth by a variety of service 372 providers; (ii) require equity in the treatment of the certificated local exchange telephone companies so 373 as to encourage competition based on service, quality, and price differences between alternative 374 providers; (iii) consider the impact on competition of any government-imposed restrictions limiting the 375 markets to be served or the services offered by any provider; (iv) determine the form of rate regulation, 376 if any, for the local exchange services to be provided by the applicant and, upon application, the form 377 of rate regulation for the comparable services of the incumbent local exchange telephone company 378 provided in the geographical area to be served by the applicant; and (v) promulgate standards to assure 379 that there is no cross-subsidization of the applicant's competitive local exchange telephone services by 380 any other of its services over which it has a monopoly, whether or not those services are telephone 381 services. The Commission shall also adopt safeguards to ensure that the prices charged and the revenue 382 received by a county, city or town for providing telecommunications services shall not be 383 cross-subsidized from other revenues of the county, city or town or affiliated entities, except (i) in areas 384 where no offers exist from for-profit providers of such telecommunications services, or (ii) as authorized 385 pursuant to subdivision 5 of this subsection.

386 4. The Commission shall discharge the responsibilities of state commissions as set forth in the federal 387 Telecommunications Act of 1996 (P.L. 104-104) (the Act) and applicable law and regulations, including, 388 but not limited to, the arbitration of interconnection agreements between local exchange carriers; however, the Commission may exercise its discretion to defer selected issues under the Act. If the 389 Commission incurs additional costs in arbitrating such agreements or resolving related legal actions or 390 391 disputes that cannot be recovered through the maximum levy authorized pursuant to § 58.1-2660, that 392 levy shall be increased above the levy authorized by that section to the extent necessary to recover such 393 additional costs.

394 5. Upon the Commission's granting of a certificate to a county, city or town under this section, such county, city, or town (i) shall be subject to regulation by the Commission for intrastate 395 396 telecommunications services, (ii) shall have the same duties and obligations as other certificated 397 providers of telecommunications services, (iii) shall separately account for the revenues, expenses, 398 property, and source of investment dollars associated with the provision of such services, and (iv) to 399 ensure that there is no unreasonable advantage gained from a government agency's taxing authority and 400 control of government-owned land, shall charge an amount for such services that (a) does not include 401 any subsidies, unless approved by the Commission, and (b) takes into account, by imputation or 402 allocation, equivalent charges for all taxes, pole rentals, rights of way, licenses, and similar costs 403 incurred by for-profit providers. Each certificated county, city, or town that provides telecommunications 404 services regulated by the Commission shall file an annual report with the Commission demonstrating 405 that the requirements of clauses (iii) and (iv) of this subdivision have been met. The Commission may 406 approve a subsidy under this section if deemed to be in the public interest and provided that such 407 subsidy does not result in a price for the service lower than the price for the same service charged by 408 the incumbent provider in the area.

409 6. A locality that has obtained a certificate pursuant to this section shall (i) comply with all 410 applicable laws and regulations for the provision of telecommunications services; (ii) make a reasonable 411 estimate of the amount of all federal, state, and local taxes (including income taxes and consumer utility 412 taxes) that would be required to be paid or collected for each fiscal year if the locality were a for-profit 413 provider of telecommunications services, (iii) prepare reasonable estimates of the amount of any 414 franchise fees and other state and local fees (including permit fees and pole rental fees), and 415 right-of-way charges that would be incurred in each fiscal year if the locality were a for-profit provider 416 of telecommunications services, (iv) prepare and publish annually financial statements in accordance 417 with generally accepted accounting principles showing the results of operations of its provision of 418 telecommunications services, and (v) maintain records demonstrating compliance with the provisions of 419 this section that shall be made available for inspection and copying pursuant to the Virginia Freedom of 420 Information Act (§ 2.2-3700 et seq.).

421 7. Each locality that has obtained a certificate pursuant to this section shall provide nondiscriminatory
422 access to for-profit providers of telecommunications services on a first-come, first-served basis to
423 rights-of-way, poles, conduits or other permanent distribution facilities owned, leased or operated by the

424 locality unless the facilities have insufficient capacity for such access and additional capacity cannot 425 reasonably be added to the facilities.

8. The prices charged and the revenue received by a locality for providing telecommunications 426 427 services shall not be cross-subsidized by other revenues of the locality or affiliated entities, except (i) in areas where no offers exist from for-profit providers of such telecommunications services, or (ii) as 428 429 permitted by the provisions of subdivision B 5.

430 9. The Commission shall promulgate rules necessary to implement this section. In no event, however, 431 shall the rules necessary to implement subdivisions B 5 iii and iv, B 6 ii through v, and B 8 impose any 432 obligations on a locality that has obtained a certificate pursuant to this section, but is not yet providing 433 telecommunications services regulated by the Commission.

434 10. Public records of a locality that has obtained a certificate pursuant to this section, which records 435 contain confidential proprietary information or trade secrets pertaining to the provision of telecommunications service, shall be exempt from disclosure under the Freedom of Information Act 436 437 (§ 2.2-3700 et seq.). As used in this subdivision, a public record contains confidential proprietary information or trade secrets if its acquisition by a competing provider of telecommunications services 438 439 would provide the competing provider with a competitive benefit. C. Article 5.1 (§ 56-484.7:1 et seq.) of Chapter 15 of this title shall not apply to a county, city or

440 441 town that has obtained a certificate pursuant to this section.

442 D. Any county, city, or town that has obtained a certificate pursuant to this section may construct, 443 own, maintain, and operate a fiber optic or communications infrastructure to provide consumers with 444 Internet services, data transmission services, and any other communications service that its infrastructure 445 is capable of delivering; provided, however, nothing in this subsection shall authorize the provision of 446 cable television services or other multi-channel video programming service. Furthermore, nothing in this 447 subsection shall alter the authority of the Commission.

448 E. Any county, city, or town that has obtained a certificate pursuant to this section and that had 449 installed a cable television headend prior to December 31, 2002, is authorized to own and operate a 450 cable television system or other multi-channel video programming service and shall be exempt from the 451 provisions of §§ 15.2-2108.4 through 15.2-2108.8. Nothing in this subsection shall authorize the 452 Commission to regulate cable television service.