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SENATE BILL NO. 1270

Offered January 19, 2005

A *BILL to amend and reenact §§ 59.1-365, 59.1-369, 59.1-370, 59.1-387, and 59.1-390 of the Code of Virginia, relating to the Virginia Racing Commission.*

Patron—Norment

Referred to Committee on General Laws

Be it enacted by the General Assembly of Virginia:

1. That §§ 59.1-365, 59.1-369, 59.1-370, 59.1-387, and 59.1-390 of the Code of Virginia are amended and reenacted as follows:

§ 59.1-365. Definitions.

Unless another meaning is required by the context, the following words shall have the meanings prescribed by this section:

"Breakage" means the odd cents by which the amount payable on each dollar wagered exceeds a multiple of ~~ten cents~~ *\$0.10*.

"Commission" means the Virginia Racing Commission.

"Dependent" means a son, daughter, father, mother, brother, sister, or other person, whether or not related by blood or marriage, if such person receives from an officer or employee more than one-half of his financial support.

"Drug" shall have the meaning prescribed by § 54.1-3401. The Commission shall by regulation define and designate those drugs the use of which is prohibited or restricted.

"Enclosure" means all areas of the property of a track to which admission can be obtained only by payment of an admission fee or upon presentation of authorized credentials, and any additional areas designated by the Commission.

"Horse racing" means a competition on a set course involving a race between horses on which pari-mutuel wagering is permitted.

"Immediate family" means (i) a spouse and (ii) any other person residing in the same household as an officer or employee, who is a dependent of the officer or employee or of whom the officer or employee is a dependent.

"Licensee" includes any person holding an owner's, operator's or limited license under §§ 59.1-375 through 59.1-386 of this chapter. The licensee under a limited license shall not be deemed an owner for the purposes of owning or operating a satellite facility.

"Member" includes any person designated a member of a nonstock corporation, and any person who by means of a pecuniary or other interest in such corporation exercises the power of a member.

"Pari-mutuel wagering" means the system of wagering on horse races in which those who wager on horses that finish in the position or positions for which wagers are taken share in the total amounts wagered, less deductions required or permitted by law and includes pari-mutuel wagering on simulcast horse racing originating within the Commonwealth or from any other jurisdiction.

"Participant" means any person who (i) has an ownership interest in any horse entered to race in the Commonwealth or who acts as the trainer, jockey, or driver of any horse entered to race in the Commonwealth or (ii) takes part in any horse racing subject to the jurisdiction of the Commission or in the conduct of a race meeting or pari-mutuel wagering there, including but not limited to a horse owner, trainer, jockey/driver, groom, stable foreman, valet, veterinarian, agent, pari-mutuel employee, concessionaire or employee thereof, track employee, or other position the Commission deems necessary to regulate to ensure the integrity of horse racing in Virginia.

"Permit holder" includes any person holding a permit to participate in any horse racing subject to the jurisdiction of the Commission or in the conduct of a race meeting or pari-mutuel wagering thereon as provided in § 59.1-387.

"Person" means any individual, group of individuals, firm, company, corporation, partnership, business, trust, association, or other legal entity.

"Pool" means the amount wagered during a race meeting or during a specified period thereof.

"Principal stockholder" means any person who individually or in concert with his spouse and immediate family members, beneficially owns or controls, directly or indirectly, five percent or more of the stock of any person which is a licensee, or who in concert with his spouse and immediate family members, has the power to vote or cause the vote of five percent or more of any such stock. However, "principal stockholder" shall not include a broker-dealer registered under the Securities Exchange Act of 1934, as amended, which holds in inventory shares for sale on the financial markets for a publicly

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59 traded corporation holding, directly or indirectly, a license from the Commission.

60 "Race meeting" means the whole consecutive period of time during which horse racing with
61 pari-mutuel wagering is conducted by a licensee.

62 "Racetrack" means an outdoor course located in Virginia which is laid out for horse racing and is
63 licensed by the Commission.

64 "Satellite facility" means all areas of the property at which simulcast horse racing is received for the
65 purposes of pari-mutuel wagering, and any additional areas designated by the Commission.

66 "Simulcast horse racing" means the simultaneous transmission of the audio or video portion, or both,
67 of horse races from a licensed horse racetrack or satellite facility to another licensed horse racetrack or
68 satellite facility, regardless of state of licensure, whether such races originate within the Commonwealth
69 or any other jurisdiction, by satellite communication devices, television cables, telephone lines, or any
70 other means for the purposes of conducting pari-mutuel wagering.

71 "Steward" means a racing official, duly appointed by the Commission, with powers and duties
72 prescribed by Commission regulations.

73 "Stock" includes all classes of stock, partnership interest, membership interest, or similar ownership
74 interest of an applicant or licensee, and any debt or other obligation of such person or an affiliated
75 person if the Commission finds that the holder of such interest or stock derives therefrom such control
76 of or voice in the operation of the applicant or licensee that he should be deemed an owner of stock.

77 "Virginia Breeders Fund" means the fund established to foster the industry of breeding race horses in
78 the Commonwealth of Virginia.

79 § 59.1-369. Powers and duties of the Commission.

80 The Commission shall have all powers and duties necessary to carry out the provisions of this
81 chapter and to exercise the control of horse racing as set forth in § 59.1-364. Such powers and duties
82 shall include but not be limited to the following:

83 1. The Commission is vested with jurisdiction and supervision over all horse racing licensed under
84 the provisions of this chapter including all persons conducting, participating in, or attending any race
85 meeting. It shall employ such persons to be present at race meetings as are necessary to ensure that they
86 are conducted with order and the highest degree of integrity. It may eject or exclude from the enclosure
87 or from any part thereof any person, whether or not he possesses a license or permit, whose conduct or
88 reputation is such that his presence may, in the opinion of the Commission, reflect on the honesty and
89 integrity of horse racing or interfere with the orderly conduct of horse racing.

90 2. The Commission, its representatives, and employees shall visit, investigate, and have free access to
91 the office, track, facilities, satellite facilities or other places of business of any license or permit holder,
92 and may compel the production of any of the books, documents, records, or memoranda of any license
93 or permit holder for the purpose of satisfying itself that this chapter and its regulations are strictly
94 complied with. In addition, the Commission may require the production of an annual balance sheet and
95 operating statement of any person licensed or granted a permit pursuant to the provisions of this chapter
96 and may require the production of any contract to which such person is or may be a party.

97 3. The Commission shall promulgate regulations and conditions under which horse racing with
98 pari-mutuel wagering shall be conducted in the Commonwealth, and all such other regulations it deems
99 necessary and appropriate to effect the purposes of this chapter, including a requirement that licensees
100 post, in a conspicuous place in every place where pari-mutuel wagering is conducted, a sign which bears
101 a toll-free telephone number for "Gamblers Anonymous" or other organization which provides assistance
102 to compulsive gamblers. Such regulations shall include provisions for affirmative action to assure
103 participation by minority persons in contracts granted by the Commission and its licensees. Nothing in
104 this subdivision shall be deemed to preclude private local ownership or participation in any horse
105 racetrack. Such regulations may include penalties for violations. The regulations shall be subject to the
106 Administrative Process Act (§ 2.2-4000 et seq.).

107 4. The Commission shall promulgate regulations and conditions under which simulcast horse racing
108 shall be conducted at a licensed horse racetrack or satellite facility in the Commonwealth and all such
109 other regulations it deems necessary and appropriate to effect the purposes of this chapter. Such
110 regulations shall include provisions that all simulcast horse racing shall comply with the Interstate Horse
111 Racing Act of 1978 (15 U.S.C. § 3001 et seq.) and shall require the holder of an unlimited license to
112 schedule not less than 150 live racing days in the Commonwealth each calendar year; however, the
113 Commission shall have the authority to alter the required number of live racing days based on what the
114 Commission deems to be in the best interest of the Virginia horse industry. Such regulations shall
115 authorize up to 10 satellite facilities and restrict majority ownership of satellite facilities to an entity
116 licensed by the Commission which owns a horse racetrack in the Commonwealth. Nothing in this
117 subdivision shall be deemed to preclude private local ownership or participation in any satellite facility.
118 Wagering on simulcast horse racing shall take place only at a licensed horse racetrack or satellite
119 facility.

120 5. The Commission shall promulgate regulations and conditions regulating and controlling a method

of pari-mutuel wagering conducted in the Commonwealth that is permissible under the Interstate Horseracing Act, § 3001 et seq. of Chapter 57 of Title 15 of the United States Code, and in which an individual may establish an account with an entity, approved by the Commission, to place pari-mutuel wagers in person or electronically. Such regulations shall include, but not be limited to, (i) standards, qualifications, and procedures for the issuance of a license to any such entity or entities pursuant to § 59.1-375 to operate pari-mutuel wagering in the Commonwealth; (ii) provisions regarding access to books, records, and memoranda, and submission to investigations and audits, as authorized by subdivisions 2 and 10 of this section; and (iii) provisions regarding the collection of all revenues due to the Commonwealth from the placing of such wagers. No pari-mutuel wager may be made on or with any computer owned or leased by the Commonwealth, or any of its subdivisions, or at any public elementary or secondary school, or any public college or university. The Commission also shall ensure that, except for this method of pari-mutuel wagering, all wagering on simulcast horse racing shall take place only at a licensed horse racetrack or satellite facility.

Notwithstanding the provisions of § 59.1-392, the allocation of revenue from a method of pari-mutuel wagering in which an individual may establish an account with an entity approved by the Commission to place pari-mutuel wagers in person or electronically shall include a licensee fee to the Commission, and shall be subject to a contractual agreement, approved by the Commission, between such entity and an unlimited licensee and representatives of the recognized majority horsemen groups concerning the distribution of the remaining portion of the retainage. Nothing in this subdivision shall be construed to limit the Commission's authority as set forth elsewhere in this section.

6. The Commission may issue subpoenas for the attendance of witnesses before it, administer oaths, and compel production of records or other documents and testimony of such witnesses whenever, in the judgment of the Commission, it is necessary to do so for the effectual discharge of its duties.

7. The Commission may compel any person holding a license or permit to file with the Commission such data as shall appear to the Commission to be necessary for the performance of its duties including but not limited to financial statements and information relative to stockholders and all others with any pecuniary interest in such person. It may prescribe the manner in which books and records of such persons shall be kept.

8. The Commission may enter into arrangements with any foreign or domestic government or governmental agency, for the purposes of exchanging information or performing any other act to better ensure the proper conduct of horse racing.

9. The Commission shall report annually *on or before March 1* to the Governor and the General Assembly, which report shall include a financial statement of the operation of the Commission.

10. The Commission may order such audits, in addition to those required by § 59.1-394, as it deems necessary and desirable.

11. The Commission shall upon the receipt of a complaint of an alleged criminal violation of this chapter immediately report the complaint to the Attorney General of the Commonwealth and the State Police for appropriate action.

12. The Commission shall provide for the withholding of the applicable amount of state and federal income tax of persons claiming a prize or pay-off for a winning wager and shall establish the thresholds for such withholdings.

13. The Commission, its representatives and employees may, within the enclosure, stable, or other facility related to the conduct of racing, and during regular or usual business hours, subject any (i) permit holder to personal inspections, including alcohol and drug testing for illegal drugs, inspections of personal property, and inspections of other property or premises under the control of such permit holder and (ii) horse eligible to race at a race meeting licensed by the Commission to testing for substances foreign to the natural horse within the racetrack enclosure or other place where such horse is kept. Any item, document or record indicative of a violation of any provision of this chapter or Commission regulations may be seized as evidence of such violation. All permit holders consent to the searches and seizures authorized by this subdivision, including breath, blood and urine sampling for alcohol and illegal drugs, by accepting the permit issued by the Commission. The Commission may revoke or suspend the permit of any person who fails or refuses to comply with this subdivision or any rules of the Commission. Commission regulations in effect on July 1, 1998, shall continue in full force and effect until modified by the Commission in accordance with law.

14. The Commission shall require the existence of a contract between the licensee and the recognized majority horseman's group providing for purses and prizes. Such contract shall be subject to the approval of the Commission, which shall have the power to approve or disapprove any of its items, including but not limited to the provisions regarding purses and prizes. Such contracts shall provide that on pools generated by wagering on simulcast horse racing from outside the Commonwealth, (i) for the first \$75 million of the total pari-mutuel handle for each breed, the licensee shall deposit funds at the minimum rate of five percent in the horsemen's purse account, (ii) for any amount in excess of \$75 million but

less than \$150 million of the total pari-mutuel handle for each breed, the licensee shall deposit funds at the minimum rate of six percent in the horsemen's purse account, (iii) for amounts in excess of \$150 million for each breed, the licensee shall deposit funds at the minimum rate of seven percent in the horsemen's purse account. Such deposits shall be made in the horsemen's purse accounts of the breed that generated the pools and such deposits shall be made within five days from the date on which the licensee receives wagers.

15. Notwithstanding the provisions of § 59.1-391, the Commission may grant provisional limited licenses or provisional unlimited licenses to own or operate racetracks or satellite facilities to an applicant prior to the applicant securing the approval through the local referendum required by § 59.1-391. The provisional licenses issued by the Commission shall only become effective upon the approval of the racetrack or satellite wagering facilities in a referendum conducted pursuant to § 59.1-391 in the jurisdiction in which the racetrack or satellite wagering facility is to be located.

§ 59.1-370. Commission; Executive Secretary; staff; stewards.

A. The Commission shall appoint an Executive Secretary and such other employees as it deems essential to perform its duties under this chapter, who shall possess such authority and perform such duties as the Commission shall prescribe or delegate to them. Such employees may include stewards, chemists, veterinarians, inspectors, accountants, guards and such other employees deemed by the Commission to be necessary for the supervision and the proper conduct of the highest standard of horse racing. Such employees shall be compensated as provided by the Commission.

The Executive Secretary, in addition to any other duties prescribed by the Commission, shall keep a true and full record of all proceedings of the Commission and preserve at the Commission's general office all books, documents and papers of the Commission. Neither the Executive Secretary nor the spouse or any member of the immediate family of the Executive Secretary shall make any contributions to a candidate for office or office holder at the local or state level, or cause such a contribution to be made on his behalf.

B. The stewards appointed by the Commission shall act as racing officials to oversee the conduct of (i) horse racing at licensed racetracks and (ii) simulcast horse racing at satellite facilities. The stewards shall possess such authority and perform such duties as the Commission may prescribe or delegate to them *enforce the Commission's regulations and the provisions of this chapter and shall have authority to interpret the Commission's regulations and to decide all questions of racing not specifically covered by the regulations of the Commission. Nothing in this subsection shall limit the authority of the Commission to carry out the provisions of this chapter and to exercise control of horse racing as set forth in § 59.1-364, including the power to review all decisions and rulings of the stewards.*

§ 59.1-387. Permit required; exception.

A. ~~No~~ *Except as authorized elsewhere, no person shall participate in any horse racing subject to the jurisdiction of the Commission or in the conduct of a race meeting or pari-mutuel wagering thereon, including but not limited to as a horse owner, trainer, jockey, exercise rider, groom, stable foreman, valet, veterinarian, agent, pari-mutuel employee, concessionaire or employee thereof, track employee, or other positions the Commission deems necessary to regulate to ensure the integrity of horse racing in Virginia, unless such person possesses a permit therefor from the Commission, and complies with the provisions of this chapter and all Commission regulations. No permit issued under the provisions of this chapter shall be transferable.*

B. The Commission may waive the permit requirement for any person who possesses a valid permit or license to participate in the conduct of horse racing in another racing jurisdiction and participates in horse racing in Virginia on nonconsecutive racing days.

C. *Once a horse is entered to run in Virginia, all owners, trainers, jockeys, and drivers associated with that horse are considered participants and come under the jurisdiction of the Commission and its stewards and are subject to regulations of the Commission and sanctions it or its stewards may impose.*

§ 59.1-390. Suspension or revocation of permit; fine.

A. The Commission, *acting by and through its stewards or at a meeting at which a quorum is present*, may suspend or revoke a permit issued under this chapter or fine the holder of such permit a sum not to exceed \$10,000, *or suspend a permit issued by this chapter and fine the holder of such permit a sum not to exceed \$10,000* after a hearing for which proper notice has been given to the permittee, in any case where it ~~has reason to believe~~ *determines by a preponderance of the evidence* that any provision of this chapter, or any regulation or condition of the Commission, has not been complied with, or has been violated. The Commission may revoke such permit, after such hearing, if it finds that facts not known by it at the time it was considering the application indicate that such permit should not have been issued. Deliberations of the Commission under this section shall be conducted pursuant to the provisions of the Virginia Freedom of Information Act (§ 2.2-3700 et seq.). If any permit is suspended or revoked, the Commission shall state its reasons for doing so, which shall be entered of record. Such action shall be final unless an appeal is taken in accordance with § 59.1-373. Suspension or revocation of a permit by the Commission for any violation shall not preclude criminal liability for such violation.

244 B. The Commission, acting by and through its stewards, or at a meeting at which a quorum is
245 present, may summarily suspend the permit of a person for a period of not more than ~~ninety~~ 90 days
246 pending a hearing and final determination by the Commission or its stewards, if the Commission or its
247 stewards determine the protection of the integrity of horse racing requires emergency action. The
248 Commission or its stewards shall (i) schedule a hearing within ~~fourteen~~ 14 business days after the permit
249 is summarily suspended and (ii) notify the permit holder, not less than five business days before the
250 hearing, of the date, time and place of the hearing.