

DEPARTMENT OF TAXATION

2004 Fiscal Impact Statement

1. **Patron** Viola O. Baskerville

3. **Committee** House Finance

4. **Title** Individual Income Tax:
Pre-Release and Post-Incarceration
Services (PAPIS Fund) Check-off

2. **Bill Number** HB 843

House of Origin:

X **Introduced**

 Substitute

 Engrossed

Second House:

 In Committee

 Substitute

 Enrolled

5. **Summary/Purpose:**

This bill would create an individual income tax check-off for voluntary contributions to the Pre-Release and Post-Incarceration Services (PAPIS) Fund. Taxpayers would be allowed to contribute \$1 or more of their refund to the Department of Criminal Justice Services to provide support by means of grants to public or private nonprofit organizations for pre-release and post-incarceration professional services and guidance that increase the opportunity for successful reentry and reintegration into local society by incarcerated adult offenders.

This bill would be effective for taxable years beginning on or after January 1, 2005, but before January 1, 2010.

6. **Fiscal Impact Estimates are:** Not available. (See Line 8.)

6a. **Expenditure Impact:**

<i>Fiscal Year</i>	<i>Dollars</i>	<i>Fund</i>
2003-04	\$0	
2004-05	\$19,040	GF
2005-06	\$96,010	GF
2006-07	\$6,654	GF
2007-08	\$6,853	GF
2008-09	\$7,059	GF
2009-10	\$7,271	GF

7. **Budget amendment necessary:** Yes.

ITEM(S): Line 284 and 286, Department of Taxation

8. **Fiscal implications:**

The Department would incur administrative costs of \$19,040 in Fiscal Year 2005, \$96,010 in Fiscal Year 2006, \$6,654 in Fiscal Year 2007, \$6,583 in Fiscal Year 2008, \$7,059 in Fiscal Year 2009, and \$7,271 in Fiscal Year 2010 for systems development, forms revisions and additional costs for data capture.

For taxable years beginning on or after January 1, 2003, the Department of Taxation is allowed to retain up to five percent of all voluntary contributions made for the taxable year for its costs to administer voluntary contributions. However, the Department cannot retain more than \$50,000 for any taxable year.

The check-off proposed by this bill would have no impact on General Fund revenues because check-offs are voluntary contributions made by taxpayers that reduce their income tax refunds.

9. Specific agency or political subdivisions affected:

Department of Taxation
Department of Criminal Justice Services

10. Technical amendment necessary: No.

11. Other comments:

Current Virginia Checkoffs

Virginia has 27 active voluntary contribution check-off provisions. Fourteen are permanent and thirteen sunset. The following illustrates their status.

Voluntary Check-off Contribution	Current Expiration Date
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Center for Government Studies	January 1, 2005
Chesapeake Bay Restoration	None
Children of America Finding Hope	None
Community Policing Fund	None
Elderly Transportation Fund	None
Family and Children's Trust Fund	None
Historic Resources Fund	January 1, 2009
Home Energy Assistance Fund	None
Jamestown-Yorktown Foundation	January 1, 2008
Law and Economics Center	January 1, 2005
Nongame Wildlife	None
Open Space Recreation and Conservation Fund	None
Organ and Tissue Donation	January 1, 2007
Political Parties	None
Public School Foundations	January 1, 2007
Spay and Neuter Fund	January 1, 2009
State Forest Systems Fund	None
Tuition Assistance Grant Fund	January 1, 2009
Uninsured Medical Catastrophe	None
U.S. Olympic Committee	None
Virginia Arts Foundation	None
Virginia Commission for the Arts	January 1, 2009
Virginia Federation of Humane Societies	January 1, 2009
Virginia Foundation for the Humanities and Public Policy Fund	January 1, 2005
Virginia Housing Program	None
Virginia War Memorial Foundation and the Nation D-Day Memorial Foundation	January 1, 2008
4-H Educational Center	January 1, 2007

The following chart represents historical data on the individual income tax check-offs.

	1999 Return		2000 Return		2001 Return		2002 Return	
Program/Fund	Number	Amount	Number	Amount	Number	Amount	Number	Amount
Virginia Democratic Party	1,656	\$23,743	1,221	\$21,458	1,219	\$22,949	1,310	\$25,437
Virginia Republican Party	1,255	17510	880	16,370	912	17,261	989	18,973
Virginia Nongame Wildlife Program	8,716	151902	6,477	132,067	6,336	153,283	6,542	158,685
Virginia Housing Program	2,506	33756	1,347	26,763	1,803	39,898	1,943	43,024
Virginia Open Space Recreation and Conservation Fund	3,905	52215	2,362	44,278	2,662	56,129	2,987	63,080
Virginia Family and Children's Trust Fund (FACT)	3,224	42304	1,627	31,182	1,888	41,960	1,605	36,827
Virginia Elderly and Disabled Transportation Fund	4,203	60353	2,633	51,131	2,877	59,993	2,895	60,101
United States Olympic Committee	2,470	30065	1,442	23,058	1,444	24,317	1,325	22,402
Community Policing Fund	1,434	15888	499	9,090	641	10,321	689	11,886
Virginia Arts Foundation	2,077	25706	1,120	20,358	1,239	26,262	1,392	26,813
Chesapeake Bay Restoration	7,192	116956	4,038	81,797	5,900	139,111	5,325	124,928
Historic Resources Fund	1,607	17290	602	10,380	763	13,186	933	16,525
State Forests Systems Fund	3,050	34880	1,754	25,811	2,443	45,433	2,175	40,242
Uninsured Medical Catastrophe Fund	2,136	26976	961	18,666	1,361	31,879	1,336	30,297
Humanities & Public Policy	540	4666	185	3,341	298	4,519	349	6,701
Center for Government Studies	331	3759	126	2,020	171	2,468	172	2,734
Law & Economics Center	342	4839	164	2,941	138	2,579	165	3,186
Jamestown-Yorktown Foundation			438	6,958	847	16,932	885	16,067
Children of America Finding Hope					388	6,783	905	17,162
Public School Foundations							1,033	27,836
Virginia Transplant Council							411	6,664
4-H Educational Centers (4H Camp)							473	7,455
Total	46,644	\$662,808	27,876	\$527,669	33,330	\$715,263	35,839	\$767,025

Refund Check-Offs In Other States

A survey of check-off contributions of the states that impose a broad-based income tax on individuals showed that Virginia, with 27 check-offs, offers the most check-offs. The states with the next largest number of check-offs are Oregon with 18 and Illinois with 12. The average number of check-offs per state is 6.

Proposal

This bill would allow individuals who are due a tax refund to voluntarily contribution a portion of their refund to the Pre-Release and Post-Incarceration Services (PAPIS) Fund. Taxpayers could contribute \$1 or more of their refund to the Department of Criminal Justice Services to provide support by means of grants to public or private nonprofit organizations for pre-release and post-incarceration professional services and guidance that increase the opportunity for successful reentry and reintegration into local society by incarcerated adult offenders. This bill would be effective for taxable years beginning on or after January 1, 2005, but before January 1, 2010.

Other Legislation

House Bill 367 would create a check-off for the Virginia First Responders Fund.

House Bill 844 would establish the Virginia Clean Election Act, the Virginia Clean Air Election Fund to administer the Fund, and create a permanent check-off for the Fund.

House Bill 846 and **Senate Bill 230** would create the Brown v. Board of Education Scholarship Program and create a permanent individual income tax check-off for the Brown v. Board of Education Scholarship Program.

House Bill 1175 and **Senate Bill 221** would establish the Dr. Martin Luther King, Jr. Commission Fund and create a check-off for the Dr. Martin Luther King, Jr. Commission Fund.

House Bill 1184 would create a check-off for the Virginia Association of Centers for Independent Living (VACIL).

House Bill 1210 would create a check-off for the Virginia Cancer Research Fund.

House Bill 1260 would create a check-off for the Petersburg Public Education Foundation Fund.

cc : Secretary of Finance

Date: 1/20/2004 TST