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**SENATE BILL NO. 550**

Offered January 14, 2004

Prefiled January 14, 2004

*A BILL to amend and reenact §§ 9.1-102, 19.2-81.3 and 19.2-81.4 of the Code of Virginia, relating to arrest without warrant for family abuse, etc.*

Patrons—Howell, Norment and Stolle; Delegates: Albo, Kilgore, McDonnell and Moran

Referred to Committee for Courts of Justice

**Be it enacted by the General Assembly of Virginia:**

**1. That §§ 9.1-102, 19.2-81.3 and 19.2-81.4 of the Code of Virginia are amended and reenacted as follows:**

§ 9.1-102. Powers and duties of the Board and the Department.

The Department, under the direction of the Board, which shall be the policy-making body for carrying out the duties and powers hereunder, shall have the power and duty to:

1. Adopt regulations, pursuant to the Administrative Process Act (§ 2.2-4000 et seq.), for the administration of (i) this chapter including the authority to require the submission of reports and information by law-enforcement officers within the Commonwealth or (ii) §§ 18.2-268.6, 18.2-268.9, 19.2-188.1, 19.2-310.5 and for any provisions of the Code as they relate to the responsibilities of the Division of Forensic Science. Any proposed regulations concerning the privacy, confidentiality, and security of criminal justice information shall be submitted for review and comment to any board, commission, or committee or other body which may be established by the General Assembly to regulate the privacy, confidentiality, and security of information collected and maintained by the Commonwealth or any political subdivision thereof;

2. Establish compulsory minimum training standards subsequent to employment as a law-enforcement officer in (i) permanent positions, and (ii) temporary or probationary status, and establish the time required for completion of such training;

3. Establish minimum training standards and qualifications for certification and recertification for law-enforcement officers serving as field training officers;

4. Establish compulsory minimum curriculum requirements for in-service and advanced courses and programs for schools, whether located in or outside the Commonwealth, which are operated for the specific purpose of training law-enforcement officers;

5. Establish (i) compulsory minimum training standards for law-enforcement officers who utilize radar or an electrical or microcomputer device to measure the speed of motor vehicles as provided in § 46.2-882 and establish the time required for completion of the training and (ii) compulsory minimum qualifications for certification and recertification of instructors who provide such training;

6. Establish compulsory training courses for law-enforcement officers in laws and procedures relating to entrapment, search and seizure, evidence, and techniques of report writing, which training shall be completed by law-enforcement officers who have not completed the compulsory training standards set out in subdivision 2, prior to assignment of any such officers to undercover investigation work. Failure to complete the training shall not, for that reason, constitute grounds to exclude otherwise properly admissible testimony or other evidence from such officer resulting from any undercover investigation;

7. Establish compulsory minimum entry level, in-service and advanced training standards for those persons designated to provide courthouse and courtroom security pursuant to the provisions of § 53.1-120, and to establish the time required for completion of such training;

8. Establish compulsory minimum entry level, in-service and advanced training standards for deputy sheriffs designated to serve process pursuant to the provisions of § 8.01-293, and establish the time required for the completion of such training;

9. Establish compulsory minimum entry-level, in-service, and advanced training standards for persons employed as deputy sheriffs and jail officers by local criminal justice agencies and for correctional officers employed by the Department of Corrections under the provisions of Title 53.1, and establish the time required for completion of such training;

10. Establish compulsory minimum training standards for all dispatchers employed by or in any local or state government agency, whose duties include the dispatching of law-enforcement personnel. Such training standards shall apply only to dispatchers hired on or after July 1, 1988;

11. Consult and cooperate with counties, municipalities, agencies of the Commonwealth, other state and federal governmental agencies, and with universities, colleges, community colleges, and other institutions, whether located in or outside the Commonwealth, concerning the development of police

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59 training schools and programs or courses of instruction;

60 12. Approve institutions, curricula and facilities, whether located in or outside the Commonwealth,  
61 for school operation for the specific purpose of training law-enforcement officers; but this shall not  
62 prevent the holding of any such school whether approved or not;

63 13. Establish and maintain police training programs through such agencies and institutions as the  
64 Board deems appropriate;

65 14. Establish compulsory minimum qualifications of certification and recertification for instructors in  
66 criminal justice training schools approved by the Department;

67 15. Conduct and stimulate research by public and private agencies which shall be designed to  
68 improve police administration and law enforcement;

69 16. Make recommendations concerning any matter within its purview pursuant to this chapter;

70 17. Coordinate its activities with those of any interstate system for the exchange of criminal history  
71 record information, nominate one or more of its members to serve upon the council or committee of any  
72 such system, and participate when and as deemed appropriate in any such system's activities and  
73 programs;

74 18. Conduct inquiries and investigations it deems appropriate to carry out its functions under this  
75 chapter and, in conducting such inquiries and investigations, may require any criminal justice agency to  
76 submit information, reports, and statistical data with respect to its policy and operation of information  
77 systems or with respect to its collection, storage, dissemination, and usage of criminal history record  
78 information and correctional status information, and such criminal justice agencies shall submit such  
79 information, reports, and data as are reasonably required;

80 19. Conduct audits as required by § 9.1-131;

81 20. Conduct a continuing study and review of questions of individual privacy and confidentiality of  
82 criminal history record information and correctional status information;

83 21. Advise criminal justice agencies and initiate educational programs for such agencies with respect  
84 to matters of privacy, confidentiality, and security as they pertain to criminal history record information  
85 and correctional status information;

86 22. Maintain a liaison with any board, commission, committee, or other body which may be  
87 established by law, executive order, or resolution to regulate the privacy and security of information  
88 collected by the Commonwealth or any political subdivision thereof;

89 23. Adopt regulations establishing guidelines and standards for the collection, storage, and  
90 dissemination of criminal history record information and correctional status information, and the privacy,  
91 confidentiality, and security thereof necessary to implement state and federal statutes, regulations, and  
92 court orders;

93 24. Operate a statewide criminal justice research center, which shall maintain an integrated criminal  
94 justice information system, produce reports, provide technical assistance to state and local criminal  
95 justice data system users, and provide analysis and interpretation of criminal justice statistical  
96 information;

97 25. Develop a comprehensive, statewide, long-range plan for strengthening and improving law  
98 enforcement and the administration of criminal justice throughout the Commonwealth, and periodically  
99 update that plan;

100 26. Cooperate with, and advise and assist, all agencies, departments, boards and institutions of the  
101 Commonwealth, and units of general local government, or combinations thereof, including planning  
102 district commissions, in planning, developing, and administering programs, projects, comprehensive  
103 plans, and other activities for improving law enforcement and the administration of criminal justice  
104 throughout the Commonwealth, including allocating and subgranting funds for these purposes;

105 27. Define, develop, organize, encourage, conduct, coordinate, and administer programs, projects and  
106 activities for the Commonwealth and units of general local government, or combinations thereof, in the  
107 Commonwealth, designed to strengthen and improve law enforcement and the administration of criminal  
108 justice at every level throughout the Commonwealth;

109 28. Review and evaluate programs, projects, and activities, and recommend, where necessary,  
110 revisions or alterations to such programs, projects, and activities for the purpose of improving law  
111 enforcement and the administration of criminal justice;

112 29. Coordinate the activities and projects of the state departments, agencies, and boards of the  
113 Commonwealth and of the units of general local government, or combination thereof, including planning  
114 district commissions, relating to the preparation, adoption, administration, and implementation of  
115 comprehensive plans to strengthen and improve law enforcement and the administration of criminal  
116 justice;

117 30. Do all things necessary on behalf of the Commonwealth and its units of general local  
118 government, to determine and secure benefits available under the Omnibus Crime Control and Safe  
119 Streets Act of 1968 (P.L. 90-351, 82 Stat. 197), as amended, and under any other federal acts and  
120 programs for strengthening and improving law enforcement, the administration of criminal justice, and

delinquency prevention and control;

31. Receive, administer, and expend all funds and other assistance available to the Board and the Department for carrying out the purposes of this chapter and the Omnibus Crime Control and Safe Streets Act of 1968, as amended;

32. Apply for and accept grants from the United States government or any other source in carrying out the purposes of this chapter and accept any and all donations both real and personal, and grants of money from any governmental unit or public agency, or from any institution, person, firm or corporation, and may receive, utilize and dispose of the same. Any arrangements pursuant to this section shall be detailed in the annual report of the Board. Such report shall include the identity of the donor, the nature of the transaction, and the conditions, if any. Any moneys received pursuant to this section shall be deposited in the state treasury to the account of the Department. To these ends, the Board shall have the power to comply with conditions and execute such agreements as may be necessary;

33. Make and enter into all contracts and agreements necessary or incidental to the performance of its duties and execution of its powers under this chapter, including but not limited to, contracts with the United States, units of general local government or combinations thereof, in Virginia or other states, and with agencies and departments of the Commonwealth;

34. Adopt and administer reasonable regulations for the planning and implementation of programs and activities and for the allocation, expenditure and subgranting of funds available to the Commonwealth and to units of general local government, and for carrying out the purposes of this chapter and the powers and duties set forth herein;

35. Certify and decertify law-enforcement officers in accordance with §§ 15.2-1706 and 15.2-1707;

36. Provide forensic laboratory services as detailed in Article 2 (§ 9.1-117 et seq.) of this chapter;

37. Establish training standards and publish a model policy for law-enforcement personnel in the handling of family abuse and domestic violence cases; *including standards for determining the predominant physical aggressor in accordance with § 19.2-81.3*;

38. Establish training standards and publish a model policy for law-enforcement personnel in communicating with and facilitating the safe return of individuals diagnosed with Alzheimer's disease;

39. Establish compulsory training standards for basic training and the recertification of law-enforcement officers to ensure sensitivity to and awareness of cultural diversity and the potential for biased policing;

40. Review and evaluate community-policing programs in the Commonwealth, and recommend where necessary statewide operating procedures, guidelines, and standards which strengthen and improve such programs, including sensitivity to and awareness of cultural diversity and the potential for biased policing;

41. Publish and disseminate a model policy or guideline that may be used by state and local agencies to ensure that law-enforcement personnel are sensitive to and aware of cultural diversity and the potential for biased policing;

42. (Effective until July 1, 2005) Assist, as necessary, in the administration of the Live In Our Community Police Housing Program and Fund established pursuant to Chapter 8.1 (§ 36-140.1 et seq.) of Title 36;

43. Establish a Virginia Law-Enforcement Accreditation Center. The Center shall, in cooperation with Virginia law-enforcement agencies, provide technical assistance and administrative support, including staffing, for the establishment of voluntary state law-enforcement accreditation standards. The Center may provide accreditation assistance and training, resource material, and research into methods and procedures that will assist the Virginia law-enforcement community efforts to obtain Virginia accreditation status;

44. Promote community policing philosophy and practice throughout the Commonwealth by providing community policing training and technical assistance statewide to all law-enforcement agencies, community groups, public and private organizations and citizens; developing and distributing innovative policing curricula and training tools on general community policing philosophy and practice and contemporary critical issues facing Virginia communities; serving as a consultant to Virginia organizations with specific community policing needs; facilitating continued development and implementation of community policing programs statewide through discussion forums for community policing leaders, development of law-enforcement instructors; promoting a statewide community policing initiative; and serving as a statewide information source on the subject of community policing including, but not limited to periodic newsletters, a website and an accessible lending library;

45. Establish, in consultation with the Department of Education and the Virginia State Crime Commission, compulsory minimum standards for employment and job-entry and in-service training curricula and certification requirements for school security officers, which training and certification shall be administered by the Virginia Center for School Safety pursuant to § 9.1-184. Such training standards shall include, but shall not be limited to, the role and responsibility of school security officers, relevant

state and federal laws, school and personal liability issues, security awareness in the school environment, mediation and conflict resolution, disaster and emergency response, and student behavioral dynamics. The Department shall establish an advisory committee consisting of local school board representatives, principals, superintendents, and school security personnel to assist in the development of these standards and certification requirements; and

46. Perform such other acts as may be necessary or convenient for the effective performance of its duties.

§ 19.2-81.3. Arrest without a warrant authorized in cases of assault and battery against a family or household member and stalking and for violations of protective orders; procedure, etc.

A. Any law-enforcement officer, as defined in § 19.2-81, may arrest without a warrant for an alleged violation of §§ 18.2-57.2, 18.2-60.4 or § 16.1-253.2 regardless of whether such violation was committed in his presence, if such arrest is based on probable cause or upon personal observations or the reasonable complaint of a person who observed the alleged offense or upon personal investigation.

B. A law-enforcement officer having probable cause to believe that a violation of § 18.2-57.2 or § 16.1-253.2 has occurred shall arrest and take into custody the person he has probable cause to believe, based on the totality of the circumstances, was the ~~primary~~ *predominate* physical aggressor unless there are special circumstances which would dictate a course of action other than an arrest. *The standards for determining who is the predominant physical aggressor shall be based on the following considerations regardless of who was the first aggressor (i) the intent of the law to protect the health and safety of family and household members, (ii) prior complaints of family abuse by the allegedly abusing person involving the family or household members, (iii) the relative severity of the injuries inflicted on persons involved in the incident, and (iv) whether any injuries were inflicted in self-defense.*

C. Regardless of whether an arrest is made, the officer shall file a written report with his department, which shall state whether any arrests were made, and if so, the number of arrests, specifically including any incident in which he has probable cause to believe family abuse has occurred, and, where required, including a complete statement in writing that there are special circumstances that would dictate a course of action other than an arrest. The officer shall provide the allegedly abused person, both orally and in writing, information regarding the legal and community resources available to the allegedly abused person. Upon request of the allegedly abused person, the department shall make a summary of the report available to the allegedly abused person.

D. In every case in which a law-enforcement officer makes an arrest under this section, he shall petition for an emergency protective order as authorized in § 16.1-253.4 when the person arrested and taken into custody is brought before the magistrate, except if the person arrested is a minor, a petition for an emergency protective order shall not be required. Regardless of whether an arrest is made, if the officer has probable cause to believe that a danger of acts of family abuse exists, the law-enforcement officer shall seek an emergency protective order under § 16.1-253.4, except if the suspected abuser is a minor, a petition for an emergency protective order shall not be required.

E. A law-enforcement officer investigating any complaint of family abuse, including but not limited to assault and battery against a family or household member shall, upon request, transport, or arrange for the transportation of an abused person to a hospital, safe shelter, or magistrate. Any local law-enforcement agency may adopt a policy requiring an officer to transport or arrange for transportation of an abused person as provided in this subsection.

F. The definition of "family or household member" in § 16.1-228 applies to this section.

G. As used in this section, a "law-enforcement officer" means (i) any full-time or part-time employee of a police department or sheriff's office which is part of or administered by the Commonwealth or any political subdivision thereof and who is responsible for the prevention and detection of crime and the enforcement of the penal, traffic or highway laws of this Commonwealth and (ii) any member of an auxiliary police force established pursuant to subsection B of § 15.2-1731. Part-time employees are compensated officers who are not full-time employees as defined by the employing police department or sheriff's office.

§ 19.2-81.4. Policies and procedures for the Virginia State Police and local law-enforcement officials.

The Virginia State Police and each local police and sheriff's department shall establish an arrest policy and procedures to implement this section. Any local police or sheriff's department is authorized to adopt an arrest policy that prescribes additional requirements under this section. Any policies and procedures established under this section shall at a minimum provide guidance to law-enforcement officers on the following:

1. The department's arrest policy;
2. The standards for determining who is the ~~primary~~ *predominate* physical aggressor ~~including (i) the intent of the law to protect the health and safety of family and household members, (ii) prior complaints of family abuse by the allegedly abusing person involving the family or household members and (iii) the relative severity of the injuries inflicted on persons involved in the incident and whether any injuries were inflicted in self-defense pursuant to § 19.2-81.3;~~

- 244 3. The standards for completion of a required incident report to be filed with the department  
245 including the existence of any special circumstances which would dictate a course of action other than  
246 arrest;  
247 4. The department's policy on providing transportation to an allegedly abused person; and  
248 5. The legal and community resources available to allegedly abused persons in the department's  
249 jurisdiction.